

STATE LIBRARY

FY 2023 – FY 2025 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2023 – FY 2025

	Actual FY 2023	Agency FY 2024	Governor FY 2024	Agency FY 2025	Governor FY 2025
Operating Expenditures:					
State General Fund	\$ 4,016,536	\$ 4,144,498	\$ 4,144,498	\$ 7,564,631	\$ 7,473,405
Federal Funds	1,834,888	2,055,822	2,055,822	2,126,119	2,126,119
All Other Funds	14,690	6,049	6,049	9,150	9,150
<i>Subtotal</i>	<u>\$ 5,866,114</u>	<u>\$ 6,206,369</u>	<u>\$ 6,206,369</u>	<u>\$ 9,699,900</u>	<u>\$ 9,608,674</u>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
TOTAL	<u>\$ 5,866,114</u>	<u>\$ 6,206,369</u>	<u>\$ 6,206,369</u>	<u>\$ 9,699,900</u>	<u>\$ 9,608,674</u>
Percentage Change:					
State General Fund	0.9 %	3.2 %	3.2 %	82.5 %	80.3 %
All Funds	(26.3) %	5.8 %	5.8 %	56.3 %	54.8 %
FTE Positions	29.5	29.5	29.5	29.5	29.5

The State Library has served the state since 1855 and has existed in its present form since 1963 with the passage of the State Library Act, KSA 75-2534, *et seq.* Under the State Library Act, the agency was empowered to assist library development throughout the state and to provide library and information extension services to all the residents of the state who do not have access to library services. Additionally, the State Library provides and promotes library and information services to legislators and state government officials. The State Library conducts programs to promote literacy and reading. The agency is headed by the State Librarian, who is appointed by the Governor. The State Librarian serves as an ex officio member (not entitled to vote) on the State Library of Kansas Board and serves as the Board Secretary (KSA 75-2546).

The mission of the State Library is to provide library and information services to the executive and legislative branches of state government and to deliver 21st-century library services and resources to all Kansas residents. The State Library also strives to increase reading readiness and on-grade reading acuity, improve chances for academic success, and provide lifelong services to all Kansas residents. Finally, the State Library helps start and grow businesses and assists Kansas residents with employment opportunities. The State Library serves state government, librarians, and every Kansas resident.

To carry out its agency mission, the State Library has established a three-program structure:

- The **Reference Division** provides research support to Kansas agencies and the Legislature, assists Kansans in identifying legislation or explaining legislative procedures, and catalogs state government records;
- The **Statewide Services and Resources Division** oversees library projects and services available to all Kansas residents, including the Kansas Library eCard, inter-library loan, databases, and digital books. In addition to customer and technical support for resident services, the division assists libraries statewide with the federal E-rate program and disseminates library development information; and

- The **Talking Books Service to the Visually and Physically Impaired Division** provides a range of services for Kansas residents who cannot read conventional printed materials because of visual or physical impairments.

STATUTORY BASIS: • KSA 46-1212, KSA 75-2534, KSA 75-2541, KSA 75-2566, and KSA 75-2575 through 75-2586

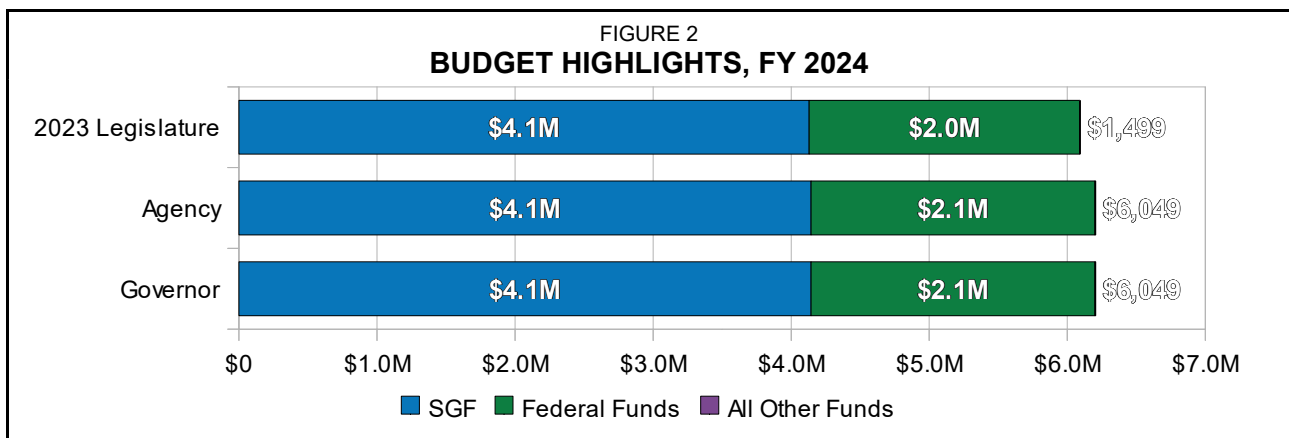
- PROGRAM GOALS:**
- Provide library resources and research support to members of the Kansas Legislature and state agencies.
 - Preserve and provide access to the publications of state government.
 - Make reading materials available and accessible to all Kansans.
 - Provide educational opportunities and personalized support that will assist residents with career and business opportunities.
 - Provide reliable and relevant e-content.

In FY 2023, the State Library provided assistance to 324 central libraries and 44 branch libraries across the state, with a service area population of 2,541,659, based on the 2022 Certified Kansas Population by County. The agency states there were 8,501,363 visits to the public libraries in FY 2023, with a print circulation of 16,470,099 items checked out by adults and children. Kansans downloaded or viewed electronic collections hosted by the public libraries 12,361,844 times in FY 2023. Additionally, Kansas public libraries provided 3,681 public computers with internet access in FY 2023, which were used 1,048,737 times. Plus, 321 public libraries provided wireless internet to local Kansans in FY 2023.

EXECUTIVE SUMMARY

The 2023 Legislature approved a budget of \$6.1 million, including \$4.1 million from the State General Fund (SGF), for the State Library for FY 2024. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required. The adjustment for this agency is:

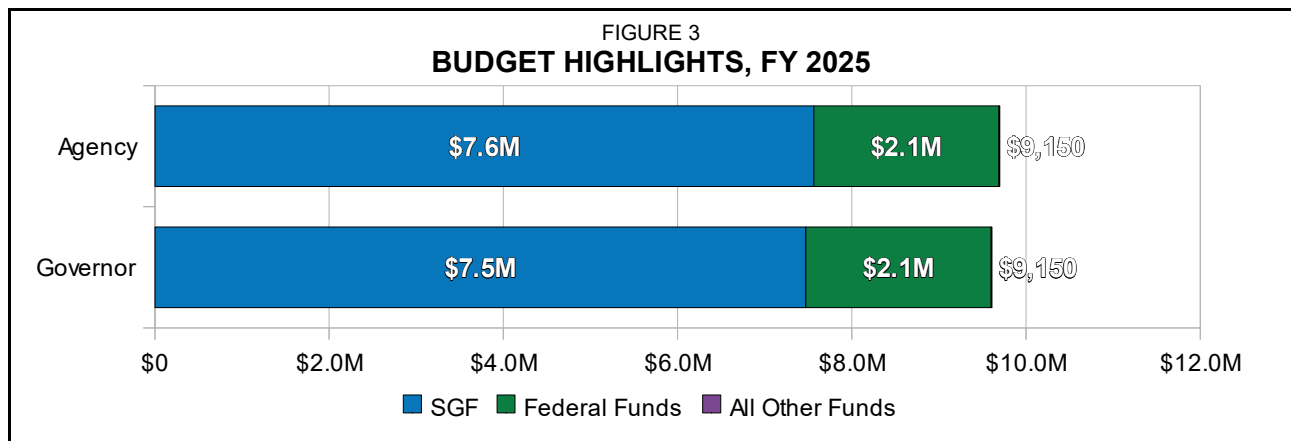
- **SGF REAPPROPRIATIONS.** \$7,587 in unspent SGF moneys was shifted from FY 2023 to FY 2024 due to unexpected vacancies within the agency.



The **agency** requests a revised estimate of \$6.2 million, including \$4.1 million SGF, in expenditures and 29.5 FTE positions in FY 2024. This is an all funds increase of \$113,881, or 1.9 percent, including an SGF increase of \$13,810, or 3.1 percent, above the FY 2024 approved amount.

The SGF increase is due to the agency's supplemental request to account for a **shortfall in appropriations for the Legislative Pay Plan in 2023 SB 25**. The all funds increase is mainly due to increases in contractual services of \$127,049, or 4.5 percent, and an increase in capital outlay of \$25,785, or 41.8 percent, partially offset by a decrease in commodities of \$53,000, or 67.2 percent. The contractual services increase is primarily due to the agency's decision to continue a TumbleBookLibrary subscription (\$100,969). TumbleBookLibrary is an online database of children's e-books for grades K–6; it includes animated, talking picture books; read-along chapter books; graphic novels; nonfiction books and videos; and books in Spanish and French. The decrease in commodities is mostly due to decreases in other professional, scientific supplies and materials. The increase in capital outlay is mostly due to increases in book and library material and noncapital office equipment.

The **Governor** concurs with the agency's FY 2024 revised estimate and recommends \$6.2 million, including \$4.1 million SGF, in expenditures and 29.5 FTE positions in FY 2024.



The **agency** requests \$9.7 million, including \$7.6 million SGF, in expenditures and 29.5 FTE positions for FY 2025. This is an all funds increase of \$3.5 million, or 56.3 percent, including an SGF increase of \$3.4 million, or 82.5 percent, above the FY 2024 revised estimate.

The increase is mainly due to the agency's enhancement requests for **State Grants-in-Aid to libraries**. According to the agency, the current appropriation for State Grants-in-Aid to libraries has remained stagnant at \$1.1 million SGF for several years. The two enhancements combined are an increase of \$3.3 million SGF, or 311.6 percent, for a total of \$4.4 million SGF for the State Grants-in-Aid to libraries in FY 2025.

The agency's request also includes enhancement requests to **increase the state courier subsidy** (\$62,180), **continue the Blind Information Access program contract** (\$31,000), and **hire a part-time temporary unclassified Audio Production Assistant position** (\$29,046).

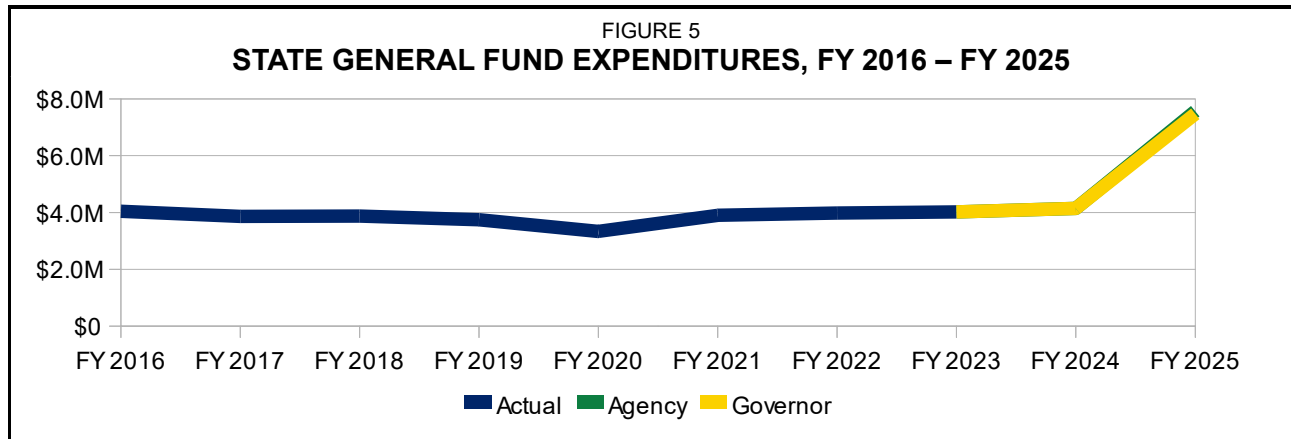
The **Governor** recommends \$9.6 million, including \$7.5 million SGF, for FY 2025. This is a decrease of \$91,226, all SGF, or 0.9 percent, below the agency's request for FY 2025. The Governor's recommendation does not include the agency's enhancement requests for a part-time unclassified Audio Production Assistant position and to subsidize the cost of the Kansas Library Express (KLE) courier service for inter-library loans.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2023 – FY 2025

Category of Expenditure:	Actual FY 2023	Agency FY 2024	Governor FY 2024	Agency FY 2025	Governor FY 2025
Salaries and Wages	\$ 1,531,258	\$ 1,773,344	\$ 1,773,344	\$ 1,858,328	\$ 1,829,282
Contractual Services	2,785,284	2,957,550	2,957,550	2,987,120	2,987,120
Commodities	30,329	25,900	25,900	25,900	25,900
Capital Outlay	131,325	87,489	87,489	71,050	71,050
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 4,478,196</i>	<i>\$ 4,844,283</i>	<i>\$ 4,844,283</i>	<i>\$ 4,942,398</i>	<i>\$ 4,913,352</i>
Aid to Local Units	1,385,993	1,362,086	1,362,086	4,757,502	4,695,322
Other Assistance	1,925	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 5,866,114</i>	<i>\$ 6,206,369</i>	<i>\$ 6,206,369</i>	<i>\$ 9,699,900</i>	<i>\$ 9,608,674</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 5,866,114	\$ 6,206,369	\$ 6,206,369	\$ 9,699,900	\$ 9,608,674
Financing:					
State General Fund	\$ 4,016,536	\$ 4,144,498	\$ 4,144,498	\$ 7,564,631	\$ 7,473,405
Federal Funds	1,834,888	2,055,822	2,055,822	2,126,119	2,126,119
All Other Funds	14,690	6,049	6,049	9,150	9,150
TOTAL	\$ 5,866,114	\$ 6,206,369	\$ 6,206,369	\$ 9,699,900	\$ 9,608,674
FTE Positions	29.5	29.5	29.5	29.5	29.5

STATE GENERAL FUND



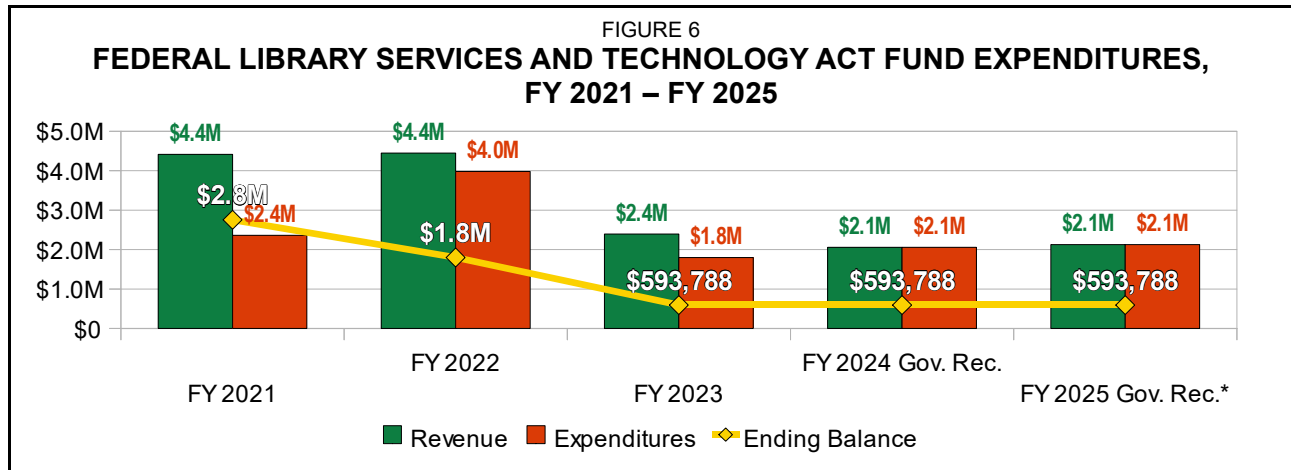
For the State Library, SGF actual expenditures averaged \$3.8 million from FY 2016 to FY 2023. The FY 2024 revised agency SGF request is \$4.1 million. The agency's SGF request for FY 2025 is \$7.6 million, an increase of \$3.4 million, or 82.5 percent, from FY 2024. This increase is mainly due to two enhancement requests for the State Grants-in-Aid to libraries. The Governor recommends \$7.5 million for FY 2025, which is a decrease of \$91,226, or 0.9 percent, below the agency's request.

FEDERAL LIBRARY SERVICES AND TECHNOLOGY ACT FUND

The Federal Library Services and Technology Act Fund (LSTA Fund) includes annual awards authorized by the Institute of Museum and Library Services. These funds are designed to improve library services, facilitate access to library resources, and encourage sharing of resources between libraries. The State Library of Kansas is the only LSTA designate in the state and is responsible for administering these federal funds, which are mainly used for statewide initiatives. The initiatives

include resource sharing, database subscriptions, ebook licenses, continuing education resources, and administration of the public library survey.

A federal matching requirement requires states to maintain approximately 34.0 percent nonfederal funds to match the 66.0 percent of LSTA funds. USC 9133(c) outlines that states must maintain their financial support at no less than the average amount reported for the previous three fiscal years. If a state does not meet the matching requirements, the amount of funding will be reduced by the same percentage as the percentage decrease by the State. The LSTA was reauthorized by the Museum and Library Services Act of 2018.



* For FY 2025, the lowest month ending balance for the Federal Library Services and Technology Act Fund will occur in July, with a balance of \$593,788.

The LSTA Fund's ending balance has decreased for the past three fiscal years, with the ending balance in FY 2023 totaling \$593,788. Expenditures have decreased by 54.8 percent from FY 2022 to FY 2023, while revenue per year has also decreased from FY 2022 to FY 2023 by 46.2 percent. These decreases are mainly due to one-time federal COVID-19 money having been spent. Absent expenditures from one-time federal COVID-19 funding, revenue to and expenditures from the fund return to close to pre-COVID levels, and fund balances are lower than pre-COVID numbers. As a comparison, in FY 2019, revenue was \$2.0 million, expenditures were \$1.9 million, and the ending balance was \$741,095.

The State Library received federal COVID-19 relief funds under both the Coronavirus Aid, Relief, and Economic Security (CARES) Act and the American Rescue Plan Act (ARPA). The CARES Act funding (\$263,243) was received and expended in FY 2020. Federal ARPA funding (\$2.6 million) was received in spring 2021, with a required expenditure date of September 30, 2022. This funding was allocated for sub-grants to public libraries (\$2.1 million), agency technology improvements (\$62,001), in-state professional development (\$5,087), and state services in the form of TumbleBookLibrary database access (\$435,000) for three years for all Kansas residents.

FY 2024 ANALYSIS

FIGURE 7

SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	All Funds	FTE
Legislative Approved:			
Amount Approved by 2023 Legislature	\$ 4,123,101	\$ 6,084,971	29.5
1. SGF Reappropriation	7,587	7,587	--
<i>Subtotal—Legislative Approved</i>	\$ 4,130,688	\$ 6,092,558	29.5
Agency Revised Estimate:			
Supplemental Requests:			
2. Pay Plan Shortfall	\$ 13,810	\$ 13,810	--
<i>Subtotal—Supplemental Requests Only</i>	\$ 13,810	\$ 13,810	--
3. TumbleBookLibrary Subscription	\$ -	\$ 100,969	--
4. All Other Adjustments	-	(968)	--
<i>Subtotal—Agency Revised Estimate</i>	\$ 4,144,498	\$ 6,206,369	29.5
Governor's Recommendation:			
5. No Changes	\$ -	\$ -	--
TOTAL	\$ 4,144,498	\$ 6,206,369	29.5

LEGISLATIVE APPROVED

Subsequent to the 2023 Session, one adjustment was made to the \$6.1 million, including \$4.1 million SGF, appropriated to the State Library for FY 2024. This adjustment changes the current-year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATION.** \$7,587 in unspent SGF moneys was shifted from FY 2023 to FY 2024 due to unexpected vacancies within the agency.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$6.2 million, including \$4.1 million SGF, in FY 2024. This is an all funds increase of \$113,811, or 1.9 percent, and an SGF increase of \$13,810, or 0.3 percent, above the amount approved by the 2023 Legislature.

The revised estimate includes the following supplemental request:

2. **PAY PLAN SHORTFALL.** The revised estimate includes \$13,810 SGF in FY 2024 to account for a shortfall in appropriations for the Legislative Pay Plan in 2023 SB 25. The 2023 Legislature approved \$120.0 million, including \$46.0 million SGF, across all state agencies to provide salary adjustments for FY 2024 based on the Department of Administration Market Survey. This total amount was short by approximately \$11.8 million, including \$11.4 million SGF, statewide in FY 2024. To account for this, the State Finance Council prorated agency distribution of the available appropriations by approximately 20.0 percent. For the State Library, a supplemental appropriation of \$13,810 SGF in FY 2024 is required to achieve the intended effect of the Legislative Pay Plan in 2023 SB 25.

Absent the supplemental request, the revised estimate includes an increase of \$100,001 in base budget expenditures. Significant adjustments are as follows:

3. **TUMBLEBOOKLIBRARY SUBSCRIPTION.** The agency is requesting \$100,969, all from special revenue funds, to continue a TumbleBookLibrary subscription. TumbleBookLibrary is an online database of children's e-books for grades K–6; it includes animated, talking picture books; read-along chapter books; graphic novels; nonfiction books and videos; and books in Spanish and French. The agency added a subscription to TumbleBookLibrary in June 2021 using \$435,000 one-time ARPA funds. The ARPA funding covered a three-year subscription, which expires June 30, 2024.
4. **ALL OTHER ADJUSTMENTS.** The agency's revised estimate also includes an all funds decrease of \$968. This change includes a decrease in commodities (\$53,000) and is offset by increases in contractual services (\$26,353) and capital outlay (\$25,785). The decrease in commodities is mostly due to decreases in other professional, scientific supplies and materials. The increase in contractual services is mostly due to inflation associated with the agency's subscriptions and databases, and the increase in capital outlay is mostly due to increases in book and library material and non-capital office equipment.

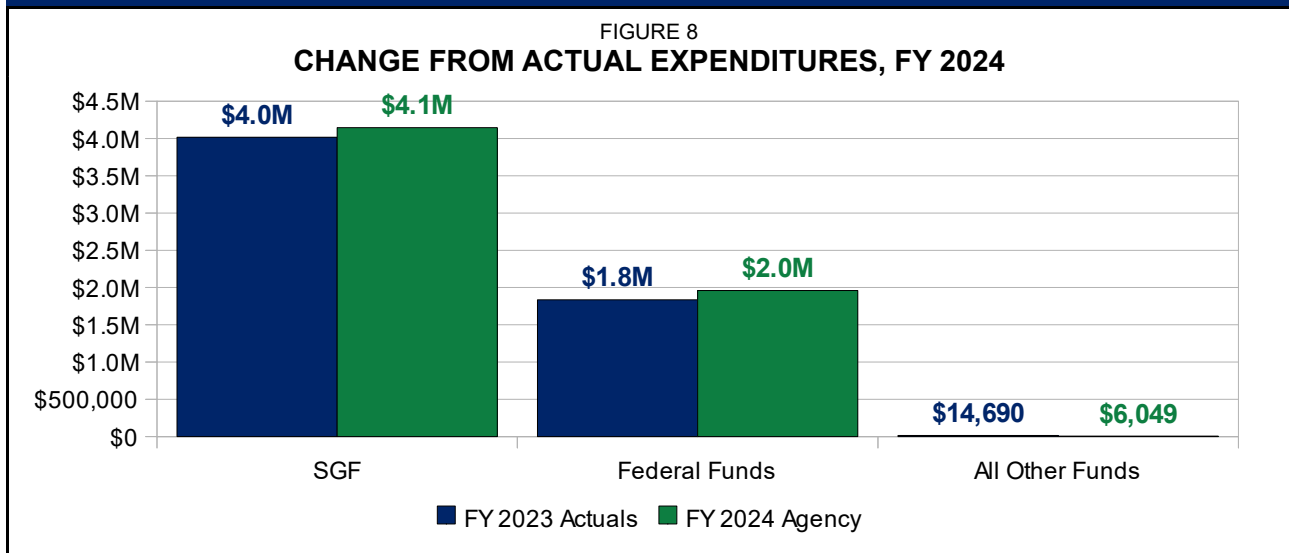
The **agency's** estimate also includes 29.5 FTE positions, which is the same as the number approved by the 2023 Legislature.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised estimate and recommends \$6.2 million, including \$4.1 million SGF, in expenditures and 29.5 FTE positions in FY 2024.

5. **NO CHANGES.** The Governor does not recommend any changes to the agency's revised estimate in FY 2024.

FY 2024 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$6.2 million, including \$4.1 million SGF, in FY 2024. This is an all funds increase of \$340,255, or 5.8 percent, and an SGF increase of \$127,962, or 3.2 percent, above FY 2023 actual expenditures. The SGF increase is mainly attributable to the 2023 Legislative Pay Plan and \$30,000 SGF for the Blind Information Access Program included in 2023 SB 25.

The agency's revised estimate includes an additional \$242,086 in all funds for salaries and wages. This includes the 2023 Legislative Pay Plan's increase of \$96,897, including \$70,696 SGF. The change between FY 2023 and FY 2024 is also due to reduced salaries and wage spending in FY 2023. The agency had six vacant positions, five of which have since been filled at a lower salary. Additionally, two Deputy State Librarians retired in FY 2023. The agency plans to hire one Deputy State Librarian and one Public Library Development Consultant in FY 2024.

The FY 2024 revised estimate also includes an additional \$100,969 to continue the TumbleBookLibrary subscription, as well as adjustments due to inflation associated with the agency's subscriptions and databases.

FY 2025 ANALYSIS

FIGURE 9

SUMMARY OF BUDGET REQUEST, FY 2025

	SGF	All Funds	FTE
Agency Request:			
Request without Major Changes	\$ 4,115,169	\$ 6,250,438	29.5
Enhancement Requests:			
1. State Grants-in-Aid Libraries Base Amount*	\$ 1,458,000	\$ 1,458,000	--
2. State Grants-in-Aid Libraries Formula Allocation*	1,869,236	1,869,236	--
3. State Courier Subsidy Increase	62,180	62,180	--
4. Blind Information Access Program Contract Continuity	31,000	31,000	--
5. Blind Information Access Program Part-Time Staff	29,046	29,046	--
<i>Subtotal—Agency Request</i>	<i>\$ 7,564,631</i>	<i>\$ 9,699,900</i>	<i>29.5</i>
Governor's Recommendation:			
6. Enhancements Not Recommended	\$ (91,226)	\$ (91,226)	--
TOTAL	\$ 7,473,405	\$ 9,608,674	29.5

* Staff note: Additional information about these requests can be found in the Special Topics section for this agency.

AGENCY REQUEST

The agency requests \$9.7 million, including \$7.6 million SGF, for FY 2025. This is an all funds increase of \$3.5 million, or 56.3 percent, and an SGF increase of \$3.4 million, or 82.5 percent above the FY 2024 revised estimate. The increase is primarily due to \$3.4 million SGF for the following enhancement requests:

1. **STATE GRANTS-IN-AID LIBRARIES BASE AMOUNT.** Per the agency, in FY 2023, more than 75 percent of the 324 central libraries and 44 branch libraries in Kansas received less than \$1,000 under the State Grants-in-Aid Act. The agency requests that a base amount of \$3,000 be distributed to each public library in the state for FY 2025. The agency estimates that an additional \$1.5 million SGF for aid to locals would be needed to implement this change for FY 2025. Additionally, a technical change to statute would be required to allow for a base amount in addition to the existing population-based formula.

2. **STATE GRANTS-IN-AID LIBRARIES FORMULA ALLOCATION.** The agency also requests that aid distributed by the current formula be allocated in the amount of \$1 per capita. Per the agency, the amount distributed by the agency was \$0.28 per capita. The agency is requesting an additional \$1.9 million SGF to implement this request for FY 2025.

3. **STATE COURIER SUBSIDY INCREASE.** Pursuant to KSA 75-2575 *et seq.*, the agency is responsible for providing resource sharing and programs of inter-library cooperation. The agency requests \$62,180 SGF to subsidize the cost of the Kansas Library Express (KLE) courier service to allow Kansas libraries to share materials to meet their local needs for FY 2025. KLE delivered 851,094 items between Kansas libraries in FY 2022 and 880,038 items in FY 2023. Per the agency, library mail through the U.S. Postal Service cost \$3.72 for the first pound, and \$0.71 for each additional pound in FY 2023, while using KLE averaged a total cost to ship of \$1.00 in FY 2023. The agency estimates that this enhancement would increase the subsidization rate of the KLE's annual cost from 20 percent in FY 2024 to 25 percent for FY 2025.

4. **BLIND INFORMATION ACCESS PROGRAM CONTRACT CONTINUITY.** The agency requests an additional \$31,000 SGF to continue contractual services for the Blind Information Access Program for FY 2025. The Program delivers on-demand information access services and content from publications, news sources, and emergency weather alerts via audio, electronic text, or Braille reading technologies to persons who are blind or otherwise disabled. The Program was funded last year through proviso in 2023 SB 25, but only for FY 2024. Per the agency, this enhancement would ensure the service would not be terminated at the end of FY 2024.

[*Staff note:* SB 284 was referred to the Senate Committee on Utilities on March 3, 2023. If passed, it would provide a statutory basis and funding source for the Program, including funding service from the Kansas Universal Service Fund.]

5. **BLIND INFORMATION ACCESS PROGRAM PART-TIME STAFF.** The agency requests \$29,046 SGF for a part-time temporary unclassified Audio Production Assistant position for FY 2025. This position would record and upload periodical material of local interest to the Blind Information Access Program's contractual service providers' collection and work to promote the program. The agency states this would not increase the overall FTE count, as it would convert a vacant position within the 29.5 current FTE positions authorized for the agency.

The **agency's** request also includes 29.5 FTE positions for FY 2025, which is the same as the revised FY 2024 request.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$9.6 million, including \$7.5 million SGF, for FY 2025. This is a decrease of \$91,226, all SGF, or 0.9 percent, below the agency's request, and is due to the following adjustment:

6. **ENHANCEMENTS NOT RECOMMENDED.** The Governor concurs with the enhancement requests to increase State Grants-in-Aid (Items 1 and 2) and to continue contractual services for the Blind Information Access Program (Item 4), but does not recommend \$62,180 SGF to **subsidize the cost of the KLE courier service** (Item 3) or \$29,046 SGF for a **part-time temporary unclassified Audio Production Assistant position** for FY 2025 (Item 5).

The **Governor's** recommendation also includes 29.5 FTE positions for FY 2025, which is the same as the revised FY 2024 request.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

FIGURE 10
SUPPLEMENTAL AND ENHANCEMENT REQUESTS, FY 2024 – FY 2025

Request	Agency			Governor		
	SGF	All Funds	FTE	SGF	All Funds	FTE
FY 2024 Supplemental:						
1. Pay Plan Shortfall	13,810	13,810	-	13,810	13,810	-
TOTAL	\$ 13,810	\$ 13,810	-	\$ 13,810	\$ 13,810	-
FY 2025 Enhancements:						
2. State Grants-in-Aid to Libraries Base Amount*	\$ 1,458,000	\$ 1,458,000	-	\$ 1,458,000	\$ 1,458,000	-
3. State Grants-in-Aid to Libraries Formula Allocation*	1,869,236	1,869,236	-	1,869,236	1,869,236	-
4. State Courier Subsidy Increase	62,180	62,180	-	-	-	-
5. Blind Information Access Program Contract Continuity	31,000	31,000	-	31,000	31,000	-
6. Blind Information Access Program Staff	29,046	29,046	-	-	-	-
TOTAL	\$ 3,449,462	\$ 3,449,462	-	\$ 3,358,236	\$ 3,358,236	-

* Staff note: Additional information about these requests can be found in the Special Topics section for this agency.

- PAY PLAN SHORTFALL.** The revised estimate includes \$13,810 SGF in FY 2024 to account for a shortfall in appropriations for the Legislative Pay Plan in 2023 SB 25. The 2023 Legislature approved \$120.0 million, including \$46.0 million SGF, across all state agencies to provide salary adjustments for FY 2024 based on the Department of Administration Market Survey. This total amount was short by approximately \$11.8 million, including \$11.4 million SGF, statewide in FY 2024. To account for this, the State Finance Council prorated agency distribution of the available appropriations by approximately 20.0 percent. For the State Library, a supplemental appropriation of \$13,810 SGF in FY 2024 is required to achieve the intended effect of the Legislative Pay Plan in 2023 SB 25.

The Governor recommends adoption of this request.

- STATE GRANTS-IN-AID TO LIBRARIES BASE AMOUNT.** Per the agency, in FY 2023, more than 75 percent of Kansas public libraries received less than \$1,000 under the State Grants-in-Aid Act. The agency requests that a base amount of \$3,000 be distributed to each public library in the state for FY 2025. The agency estimates that an additional \$1.5 million SGF for aid to locals would be needed to implement this change for FY 2025. Additionally, a technical change to statute would be required to allow for a base amount in addition to the existing population-based formula.

The Governor recommends adoption of this request.

- STATE GRANTS-IN-AID TO LIBRARIES FORMULA ALLOCATION.** The agency also requests that aid distributed by the current formula be allocated in the amount of \$1 per capita. Per the agency, the amount distributed by the agency was \$0.28 per capita. The agency is requesting an additional \$1.9 million SGF to implement this request for FY 2025.

The Governor recommends adoption of this request.

4. **STATE COURIER SUBSIDY INCREASE.** Pursuant to KSA 75-2575 *et seq.*, the agency is responsible for providing resource sharing and programs of inter-library cooperation. The agency requests \$61,180 SGF to subsidize the cost of the KLE courier service to allow Kansas libraries to share materials to meet their local needs for FY 2025. KLE delivered 851,094 items between Kansas libraries in FY 2022 and 880,038 items in FY 2023. Per the agency, library mail through the U.S. Postal Service costs \$3.72 for the first pound, and \$0.71 for each additional pound in FY 2023, while using the courier service averaged a total cost to ship of \$1.00 in FY 2023. The agency estimates that this would increase the subsidization rate of KLE service's annual cost from 20 percent in FY 2024 to 25 percent for FY 2025.

The Governor does not recommend adoption of this request.

5. **BLIND INFORMATION ACCESS PROGRAM CONTRACT CONTINUITY.** The agency requests an additional \$31,000 SGF to continue contractual services for the Blind Information Access Program for FY 2025. The Program delivers on-demand information access services and content from publications, news sources, and emergency weather alerts via audio, electronic text, or Braille reading technologies to persons who are blind or otherwise disabled. The Program was funded last year through proviso in 2023 SB 25, but only for FY 2024. Per the agency, this enhancement would ensure the service would not be terminated at the end of FY 2024.

Staff note: SB 284 was referred to the Senate Committee on Utilities on March 3, 2023. If passed, it would provide a statutory basis and funding source for the Program, including funding service from the Kansas Universal Service Fund.

The Governor recommends adoption of this request.

6. **BLIND INFORMATION ACCESS PROGRAM PART-TIME STAFF.** The agency requests \$29,046 SGF for a part-time temporary unclassified audio production assistant position for FY 2025. This position would record and upload periodical material of local interest to the Blind Information Access Program's contractual service providers' collection and work to promote the program. The agency states this would not increase the overall FTE count, as it would convert a vacant position within the 29.5 current FTE positions authorized for the agency.

The Governor does not recommend adoption of this request.

SPECIAL TOPICS

STATE GRANTS-IN-AID TO LIBRARIES

Pursuant to KSA 75-2553 *et seq.*, the State Grants-in-Aid to Libraries Act (Act) provides supplemental funding to local libraries' budgets based on requests by libraries and amounts reasonably available for such purposes. Currently, the appropriation is split between public libraries (two-thirds on a per capita basis) and the seven regional library systems (one-third divided between the seven systems by a formula).

From FY 2019 to FY 2023, the total appropriation for the Act was \$1,067,914 per year. Per the agency, the current appropriation is well below the largest appropriation for the program in FY 2000 (\$2,821,531) and remains the lowest amount appropriated since FY 1987 (\$1,048,761), neither of which adjusts for inflation. The agency also reports that in FY 2023, more than 75 percent of Kansas public libraries received less than \$1,000 under the Act.

The agency is requesting two enhancements for FY 2025 and a technical change to KSA 75-2555, the apportionment and distribution formula to libraries. The enhancement requests are to **establish a base amount** and an **increase in formula allocation**. Currently, there is no base amount being distributed to public libraries in the state. The agency would like to **establish a base amount** set for \$3,000 for each public library in addition to the existing per capita basis. Per the agency, this would help address needs among smaller communities that are not being met by the current per capita basis. The table below shows the average request per capita for libraries across the state in calendar year (CY) 2023, based on data collected by the agency. The agency distributed \$0.28 per capita to public libraries under the Act in FY 2023.

PER CAPITA AVERAGE REQUEST AMOUNTS FOR KANSAS LIBRARIES, CY 2023	
Size of Kansas Public Library	Per Capita
Serving a population under 500	\$ 7.95
Serving a population between 500 and 999	3.05
Serving a population between 1,000 and 2,499	1.73
Serving a population between 2,500 and 9,999	0.67
Serving a population between 10,000 to 24,999	0.67
Serving a population between 25,000 to 99,999	0.67

If the \$3,000 base amount per library was implemented, the agency estimates an additional \$1.5 million SGF would be needed for this enhancement request for FY 2025. Per the agency, this would be allocated as \$972,000 SGF for public libraries and \$486,000 SGF for regional systems of cooperating libraries for FY 2025.

The agency's second enhancement request is for an **increase in formula allocation funding**. As shown above, the agency reports that the average trend in per capita requests for medium-sized libraries is \$0.67 per capita. The agency requests total aid distributed from the Act be allocated in the amount of \$1.00 per capita, based on the Kansas Certified Population. This would mean that the formula allocation would prorate to \$0.67 per capita to public libraries and \$0.33 to the regional library systems. The agency estimates that an additional \$1.9 million SGF would be needed for this enhancement request for FY 2025. Per the agency, this would be allocated as \$1,246,157 SGF for public libraries and \$623,079 SGF for regional systems of cooperating libraries for FY 2025.