

**SENATE BILL No. 168**

By Committee on Ways and Means

2-8

1 AN ACT concerning health professions and practices; relating to the board  
2 of pharmacy; prescription monitoring program act; pertaining to  
3 persons permitted to receive program data; data security; user and  
4 delegate access; increasing the number of members of the prescription  
5 monitoring program advisory committee; providing for initial setup and  
6 annual maintenance fees to be charged for program data integration  
7 into any other electronic health or pharmacy record system approved by  
8 the board; amending K.S.A. 65-1682, 65-1683, 65-1684, 65-1685, 65-  
9 1687 and 65-1689 and repealing the existing sections.

10  
11 *Be it enacted by the Legislature of the State of Kansas:*

12 Section 1. K.S.A. 65-1682 is hereby amended to read as follows: 65-  
13 1682. As used in this act, unless the context otherwise requires:

14 (a) *"Audit trail information" means information produced regarding*  
15 *requests for prescription monitoring program data that the board and*  
16 *advisory committee use to monitor compliance with this act.*

17 (b) *"Board" means the state board of pharmacy.*

18 (c) *"Delegate" means:*

19 (1) *A registered nurse, licensed practical nurse, respiratory therapist,*  
20 *emergency medical responder, paramedic, dental hygienist, pharmacy*  
21 *technician or pharmacy intern who has registered for access to the*  
22 *program database as an agent of a practitioner or pharmacist to request*  
23 *program data on behalf of the practitioner or pharmacist;*

24 (2) *a death investigator who has registered for limited access to the*  
25 *program database as an agent of a medical examiner, coroner or another*  
26 *person authorized under law to investigate or determine causes of death;*  
27 *or*

28 (3) *an individual authorized to access the program database by the*  
29 *board in rules and regulations.*

30 (b)(d) *"Dispenser" means a practitioner, pharmacy or pharmacist who*  
31 *delivers a scheduled substance or drug of concern to an ultimate user, but*  
32 *does not include:*

33 (1) *A licensed hospital pharmacy that distributes such substances for*  
34 *the purpose of inpatient hospital care;*

35 (2) *a medical care facility as defined in K.S.A. 65-425, and*  
36 *amendments thereto, practitioner or other authorized person who*

1 administers such a substance;

2 (3) a registered wholesale distributor of such substances;

3 (4) a veterinarian licensed by the Kansas board of veterinary  
4 examiners who dispenses or prescribes a scheduled substance or drug of  
5 concern; or

6 (5) a practitioner who has been exempted from the reporting  
7 requirements of this act in rules and regulations promulgated by the board.

8 ~~(d)~~(e) "Drug of concern" means any drug that demonstrates a  
9 potential for abuse and is designated as a drug of concern in rules and  
10 regulations promulgated by the board.

11 ~~(d)~~(f) "Patient" means the ~~person~~ *individual* who is the ultimate user  
12 of a drug for whom a prescription is issued or for whom a drug is  
13 dispensed, ~~or both~~.

14 ~~(e)~~(g) "Pharmacist" means an individual currently licensed by the  
15 board to practice the profession of pharmacy in this state.

16 (h) "*Pharmacy*" means a *premises, laboratory, area or other place*  
17 *currently registered with the board where scheduled substances or drugs*  
18 *of concern are offered for sale or dispensed in this state.*

19 ~~(f)~~(i) "Practitioner" means ~~a person~~ *an individual* licensed to practice  
20 medicine and surgery, dentist, podiatrist, optometrist or other ~~person~~  
21 *individual* authorized by law to prescribe or dispense scheduled substances  
22 and drugs of concern.

23 ~~(g)~~(j) "*Program*" means *the prescription monitoring program.*

24 (k) "Scheduled substance" means controlled substances included in  
25 schedules II, III or IV of the schedules designated in K.S.A. 65-4107, 65-  
26 4109 and 65-4111, and amendments thereto, respectively, or the federal  
27 controlled substances act ~~(, 21 U.S.C. § 812).~~

28 Sec. 2. K.S.A. 65-1683 is hereby amended to read as follows: 65-  
29 1683. (a) The board shall establish and maintain a prescription monitoring  
30 program for the monitoring of scheduled substances and drugs of concern  
31 dispensed in this state or dispensed to an address in this state.

32 (b) Each dispenser shall submit to the board by electronic means  
33 information required by the board regarding each prescription dispensed  
34 for a substance included under subsection (a). The board shall promulgate  
35 rules and regulations specifying the nationally recognized  
36 telecommunications format to be used for submission of information that  
37 each dispenser shall submit to the board. Such information may include,  
38 but not be limited to:

39 (1) The dispenser identification number;

40 (2) the date the prescription is filled;

41 (3) the prescription number;

42 (4) whether the prescription is new or is a refill;

43 (5) the national drug code for the drug dispensed;

- 1 (6) the quantity dispensed;
- 2 (7) the number of days' supply of the drug;
- 3 (8) the patient identification number;
- 4 (9) the patient's name;
- 5 (10) the patient's address;
- 6 (11) the patient's date of birth;
- 7 (12) the prescriber identification number;
- 8 (13) the date the prescription was issued by the prescriber; ~~and~~
- 9 (14) the source of payment for the prescription; ~~and~~
- 10 (15) *the diagnosis code;*
- 11 **(16) *the patient's species code; and***
- 12 **(17) *the date the prescription was sold.***

13 (c) The board shall promulgate rules and regulations specifying the  
14 transmission methods and frequency of the dispenser submissions required  
15 under subsection (b).

16 ~~(d) The board may issue a waiver to a dispenser that is unable to~~  
17 ~~submit prescription information by electronic means. Such waiver may~~  
18 ~~permit the dispenser to submit prescription information by paper form or~~  
19 ~~other means, provided that all information required by rules and~~  
20 ~~regulations is submitted in this alternative format. The board may, in~~  
21 ~~consultation with the advisory committee, enable features and include~~  
22 ~~additional information to enhance the program database. Such~~  
23 ~~information may include, but not be limited to:~~

- 24 (1) *The date or fact of death;*
- 25 (2) *the dispensation or administration of emergency opioid*  
26 *antagonists, as defined by K.S.A. 65-16,127, and amendments thereto; and*
- 27 (3) *the data related to an overdose event.*

28 (e) The board is hereby authorized to apply for and to accept grants  
29 and may accept any donation, gift or bequest made to the board for  
30 furthering any phase of the prescription monitoring program.

31 (f) The board shall remit all moneys received by it under subsection  
32 (e) to the state treasurer in accordance with the provisions of K.S.A. 75-  
33 4215, and amendments thereto. Upon receipt of such remittance, the state  
34 treasurer shall deposit the entire amount in the state treasury to the credit  
35 of the non-federal gifts and grants fund. All expenditures from such fund  
36 shall be made in accordance with appropriation acts upon warrants of the  
37 director of accounts and reports issued pursuant to vouchers approved by  
38 the president of the board or a person designated by the president.

39 Sec. 3. K.S.A. 65-1684 is hereby amended to read as follows: 65-  
40 1684. The board shall not impose any charge for the establishment or  
41 maintenance of the prescription monitoring program database on a  
42 registered wholesale distributor, pharmacist, dispenser or other person  
43 authorized to prescribe or dispense scheduled substances and drugs of

1 concern. The board shall not charge any fees for the transmission of data to  
2 the database or for the receipt of information from the database, except  
3 ~~that~~ *as provided in this section:*

4 (a) The board may charge a fee to an individual who requests the  
5 individual's own prescription monitoring information in accordance with  
6 procedures adopted by the board; *and*

7 (b)(1) *in consultation with the advisory committee, the board may*  
8 *adopt rules and regulations necessary to establish and charge to each*  
9 *integrated entity an initial setup fee and an annual maintenance fee for the*  
10 *integration of program data in any electronic health record or pharmacy*  
11 *management system approved by the board.* ~~*If the board deems such rules*~~  
12 ~~*and regulations necessary, such rules and regulations shall be adopted not*~~  
13 ~~*later than July 1, 2022. Prior to the establishment or charge of any such*~~  
14 ~~*fee, the board shall determine that any federal grants that may be*~~  
15 ~~*expended for integration of program data in electronic health records or*~~  
16 ~~*pharmacy management systems have been exhausted.*~~

17 (2) *All moneys collected under this subsection shall be remitted to the*  
18 *state treasurer in accordance with the provisions of K.S.A. 75-4215, and*  
19 *amendments thereto. Upon receipt of each such remittance, the state*  
20 *treasurer shall deposit the entire amount in the state treasury to the credit*  
21 *of the state board of pharmacy fee fund.*

22 Sec. 4. K.S.A. 65-1685 is hereby amended to read as follows: 65-  
23 1685. (a) ~~The prescription monitoring~~ program database, all information  
24 contained therein and any records maintained by the board, or by any  
25 entity contracting with the board, submitted to, maintained or stored as a  
26 part of the database, *including audit trail information*, shall be privileged  
27 and confidential, shall not be subject to subpoena or discovery in civil  
28 proceedings and may only be used for investigatory or evidentiary  
29 purposes related to violations of state or federal law and regulatory  
30 activities of entities charged with administrative oversight of those ~~persons~~  
31 *individuals* engaged in the prescribing or dispensing of scheduled  
32 substances and drugs of concern, shall not be a public record and shall not  
33 be subject to the Kansas open records act, K.S.A. 45-215 et seq., and  
34 amendments thereto, except as provided in subsections (c) and (d).

35 (b) The board shall maintain procedures to ensure that the privacy  
36 and confidentiality of patients and patient information collected, recorded,  
37 transmitted and maintained is not disclosed to ~~persons~~ *individuals* except  
38 as provided in subsections (c) and (d).

39 (c) The board is hereby authorized to provide data in the ~~prescription~~  
40 ~~monitoring~~ program to the following ~~persons~~ *individuals*:

41 (1) ~~Persons~~ *Individuals* authorized to prescribe or dispense scheduled  
42 substances and drugs of concern, for the purpose of providing medical or  
43 pharmaceutical care for their patients;

1 (2) an individual who requests the individual's own prescription  
2 monitoring information in accordance with procedures established by the  
3 board;

4 (3) designated representatives from the professional licensing,  
5 certification or regulatory agencies charged with administrative oversight  
6 of those ~~persons~~ *individuals* engaged in the prescribing or dispensing of  
7 scheduled substances and drugs of concern;

8 (4) local, state and federal law enforcement or prosecutorial officials  
9 engaged in the administration, investigation or enforcement of the laws  
10 governing scheduled substances and drugs of concern subject to the  
11 requirements in K.S.A. 22-2502, and amendments thereto;

12 (5) designated representatives from the department of health and  
13 environment regarding authorized medicaid program recipients ***or***  
14 ***practitioners***;

15 (6) ~~persons~~*individuals* authorized by a grand jury subpoena,  
16 inquisition subpoena or court order in a criminal action;

17 (7) personnel of the prescription monitoring program advisory  
18 committee for the purpose of operation of the program;

19 (8) personnel of the board for purposes of *operation of the program*  
20 *and* administration and enforcement of this act or the uniform controlled  
21 substances act, K.S.A. 65-4101 et seq., and amendments thereto;

22 (9) ~~persons~~*individuals* authorized to prescribe or dispense scheduled  
23 substances and drugs of concern, when an individual is obtaining  
24 prescriptions in a manner that appears to be misuse, abuse or diversion of  
25 scheduled substances or drugs of concern; ~~and~~

26 (10) medical examiners, coroners or other ~~persons~~ *individuals*  
27 authorized under law to investigate or determine causes of death;

28 (11) *persons operating a practitioner or pharmacist impaired*  
29 *provider program in accordance with K.S.A. 65-4924, and amendments*  
30 *thereto, for the purpose of reviewing drugs dispensed to a practitioner or*  
31 *pharmacist enrolled in the program;*

32 (12) *delegates of individuals authorized by paragraphs (1), (9) and*  
33 *(10);*

34 (13) *individuals or organizations notified by the advisory committee*  
35 *as provided in subsection (g);*

36 (14) *practitioners or pharmacists conducting research approved by*  
37 *an institutional review board who have obtained patient consent for the*  
38 *release of program data; and*

39 (15) *an overdose fatality review board established by the state of*  
40 *Kansas.*

41 (d) *An individual registered for access to the program database shall*  
42 *notify the board in writing within 30 calendar days of any action that*  
43 *would disqualify the individual from being authorized to receive program*

1 *data as provided in subsection (c).*

2 *(e) The state board of healing arts, board of nursing, Kansas dental*  
3 *board and board of examiners in optometry shall notify the board in*  
4 *writing within 30 calendar days of any denial, suspension, revocation or*  
5 *other administrative limitation of a practitioner's license or registration*  
6 *that would disqualify the practitioner from being authorized to receive*  
7 *program data as provided in subsection (c).*

8 *(f) A practitioner or pharmacist shall notify the board in writing*  
9 *within 30 calendar days of any action that would disqualify a delegate*  
10 *from being authorized to receive program data on behalf of the*  
11 *practitioner or pharmacist.*

12 ~~(d)~~(g) The prescription monitoring program advisory committee  
13 established pursuant to K.S.A. 65-1689, and amendments thereto, is  
14 authorized to review and analyze ~~the~~ *program data* for purposes of  
15 identifying patterns and activity of concern.

16 (1) If a review of information appears to indicate ~~a person~~ *an*  
17 *individual* may be obtaining prescriptions in a manner that may represent  
18 misuse or abuse of ~~controlled~~ *scheduled* substances and drugs of concern,  
19 the advisory committee is authorized to notify the prescribers and  
20 dispensers who prescribed or dispensed the prescriptions. *If the review*  
21 *does not identify a recent prescriber as a point of contact for potential*  
22 *clinical intervention, the advisory committee is authorized to notify the*  
23 *disability and behavioral health services section of the Kansas department*  
24 *for aging and disability services for the purpose of offering confidential*  
25 *treatment services. Further disclosure of information is prohibited.* If the  
26 review identifies patterns or other evidence sufficient to create a  
27 reasonable suspicion of criminal activity, the advisory committee is  
28 authorized to notify the appropriate law enforcement agency.

29 (2) If a review of information appears to indicate that a violation of  
30 state or federal law relating to prescribing ~~controlled~~ *scheduled* substances  
31 and drugs of concern may have occurred, or that a prescriber or dispenser  
32 has knowingly prescribed, dispensed or obtained ~~controlled~~ *scheduled*  
33 substances and drugs of concern in a manner that is inconsistent with  
34 recognized standards of care for the profession, the advisory committee  
35 shall determine whether a report to the professional licensing, certification  
36 or regulatory agencies charged with administrative oversight of those  
37 ~~persons~~ *individuals* engaged in prescribing or dispensing of ~~controlled~~  
38 *scheduled* substances and drugs of concern or to the appropriate law  
39 enforcement agency is warranted.

40 (A) For purposes of such determination the advisory committee may,  
41 in consultation with the appropriate regulatory agencies and professional  
42 organizations, establish criteria regarding appropriate standards and utilize  
43 volunteer peer review committees of professionals with expertise in the

1 particular practice to create such standards and review individual cases.

2 (B) The peer review committee or committees appointed herein shall  
3 have authority to request and receive information in the ~~prescription~~  
4 ~~monitoring~~ program database from the director of the ~~prescription~~  
5 ~~monitoring~~ program.

6 (C) If the determination is made that a referral to a regulatory or law  
7 enforcement agency is not warranted but educational or professional  
8 advising might be appropriate, the advisory committee may refer the  
9 prescribers or dispensers to other such resources.

10 (3) *If a review of information appears to indicate that program data*  
11 *has been accessed or used in violation of state or federal law, the advisory*  
12 *committee shall determine whether a report to the professional licensing,*  
13 *certification or regulatory agencies charged with administrative oversight*  
14 *of those individuals engaged in prescribing or dispensing of scheduled*  
15 *substances and drugs of concern is warranted and may make such report.*

16 (e) The board is hereby authorized to provide ~~data in the prescription~~  
17 ~~monitoring~~ program data to public or private entities for statistical,  
18 research or educational purposes after removing information that could be  
19 used to identify individual practitioners, dispensers, patients or ~~persons~~  
20 ~~individuals~~ who received prescriptions from dispensers.

21 (f) *The board is hereby authorized to provide a medical care facility*  
22 *with its program data for statistical, research or education purposes after*  
23 *removing information that could be used to identify individual*  
24 *practitioners or individuals who received prescriptions from dispensers.*

25 (g) *The board may, in its discretion, block any user's access to the*  
26 *program database if the board has reason to believe that access to the*  
27 *data is or may be used by such user in violation of state or federal law.*

28 Sec. 5. K.S.A. 65-1687 is hereby amended to read as follows: 65-  
29 1687. (a) All information collected for the prescription monitoring  
30 program database and any records maintained by the board, or by any  
31 entity contracting with the board, submitted to, maintained or stored as a  
32 part of the database, shall be retained for five years. ~~Such information and~~  
33 ~~records shall then be destroyed unless a law enforcement entity or an~~  
34 ~~entity charged with administrative oversight of those persons engaged in~~  
35 ~~the prescribing or dispensing of scheduled substances and drugs of~~  
36 ~~concern has submitted a written request to the board for retention of~~  
37 ~~specific information or records in accordance with procedures adopted by~~  
38 ~~the board~~

39 (b) *Program data shall not be stored outside of the program*  
40 *database, with the following exceptions:*

41 (1) *Temporary storage necessary to deliver program data to*  
42 *electronic health records or pharmacy management systems approved by*  
43 *the board;*

1       (2) *retention of specific information or records related to an*  
2 *investigation or proceeding under administrative or criminal law;*

3       (3) *program data provided under K.S.A. 65-1685(e), and*  
4 *amendments thereto; or*

5       (4) *board retention of information for purposes of operation of the*  
6 *program and administration and enforcement of this act or the uniform*  
7 *controlled substances act, K.S.A. 65-4101 et seq., and amendments thereto.*

8       Sec. 6. K.S.A. 65-1689 is hereby amended to read as follows: 65-  
9 1689. (a) There is hereby created the ~~prescription monitoring~~ program  
10 advisory committee which, subject to the oversight of the board, shall be  
11 responsible for the operation of the ~~prescription monitoring~~ program. The  
12 advisory committee shall consist of at least ~~nine~~ 10 members appointed by  
13 the board as follows:

14       (1) Two licensed physicians, one nominated by the Kansas medical  
15 society and one nominated by the Kansas association of osteopathic  
16 medicine;

17       (2) two licensed pharmacists nominated by the Kansas pharmacists  
18 association;

19       (3) one person representing the Kansas bureau of investigation  
20 nominated by the attorney general;

21       (4) one person representing the university of Kansas school of  
22 medicine nominated by the dean of such school;

23       (5) one person representing the university of Kansas school of  
24 pharmacy nominated by the dean of such school;

25       (6) one licensed dentist nominated by the Kansas dental association;  
26 ~~and~~

27       (7) one person representing the Kansas hospital association  
28 nominated by such association-;

29       (8) *one licensed advanced practice provider nominated by either the*  
30 *board of nursing or the state board of healing arts; and*

31       (9) the board may also appoint other persons authorized to prescribe  
32 or dispense scheduled substances and drugs of concern, recognized experts  
33 and representatives from law enforcement.

34       (b) The appointments to the advisory committee shall be for terms of  
35 three years.

36       (c) The advisory committee shall elect a chairperson from among its  
37 members who shall serve a one-year term. The chairperson may serve  
38 consecutive terms.

39       (d) The advisory committee, in accordance with K.S.A. 75-4319, and  
40 amendments thereto, may recess for a closed or executive meeting when it  
41 is considering matters relating to identifiable patients or providers.

42       (e) Upon the expiration of the term of office of any member of the  
43 advisory committee on or after the effective date of this act, and in any



1 case of a vacancy existing on or after the effective date of this act, a  
2 successor shall be appointed by the board pursuant to this section.

3 (f) All members of the advisory committee shall serve without  
4 compensation.

5 Sec. 7. K.S.A. 65-1682, 65-1683, 65-1684, 65-1685, 65-1687 and 65-  
6 1689 are hereby repealed.

7 Sec. 8. This act shall take effect and be in force from and after its  
8 publication in the Kansas register.