Session of 2020

SENATE BILL No. 375

By Committee on Ways and Means

2-6

AN ACT concerning transportation; providing for the FORWARD transportation program; amending K.S.A. 68-416, 68-2315, 68-2316, 75-5035, 75-5048, 75-5061, 79-3603 and 79-3703 and repealing the existing sections.

5

10

11

12

14

15

16

17

18

19

21

23

25

26

27

28

30

31

32

33

34

35

36

2

3

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) In order to plan, develop and operate or coordinate the development and operation of the various modes and systems of transportation within the state, the secretary of transportation is hereby authorized and directed to initiate a FORWARD transportation program.

- (b) (1) The FORWARD transportation program shall provide for the construction, improvement, reconstruction and maintenance of the state highway system. The program shall provide for the selection of projects that will allow for the flexibility to meet emerging and economic needs. Program expenditures may include, but may not be limited to, the following:
- (A) Preservation projects to efficiently maintain a state highway system in its original or improved condition and in a state of good repair. The secretary shall determine the average annual preservation investment needed to maintain the state highway system in a state of good repair by determining the annual preservation investment needed using Kansas department of transportation performance measures. It is the intent of the legislature that the secretary, prior to completion of the FORWARD transportation program, shall spend or encumber from the state highway fund preservation projects in an amount equal to or exceeding 10 times the determined average annual preservation investment;
- (B) preservation plus projects to efficiently maintain a state highway system and include additional safety or technology elements, or both, in the preservation project. Such additional elements may include, but may not be limited to, adding paved shoulders, adding passing lanes, adding traffic signals, adding intelligent transportation system elements or laying broadband fiber or the conduit for broadband fiber. It is the intent of the legislature that the secretary has the authority to enhance preservation plus projects with the addition of safety or technology improvements, or both:
 - (C) expansion and economic opportunity projects, that include

Proposed Amendments 2020 Senate Bill No. 375 Prepared by: Adam Siebers, Assistant Revisor

FORWARD program

The secretary shall establish targets for the state highway system condition that reflect the reasonable realistic expectations that have historically existed in providing a safe and efficient state highway system. The secretary shall utilize reasonable, sound and accepted methods to determine the annual preservation investment needed to achieve the state targets and provide optimum cost effectiveness in keeping the long-term system condition meeting targets.

The secretary shall manage cash-flow and project lettings such that there is reasonable assurance that preservation will be fully funded each year.

SB 375 3

(3) programs to assist cities with the maintenance of city connecting links as specified in K.S.A. 68-416, and amendments thereto, and local partnership programs to resurface or geometrically improve city connecting links or to promote economic development;

- (4) programs similar to the Kansas department of transportation's local bridge improvement program to aid local public authorities in replacing or repairing bridges not on the state highway system;
- (5) programs to assist cities and counties with railroad crossings of roads not on the state highway system; or
- (6) programs that allow local governments to exchange federal aid funds for state funds.
- (e) The FORWARD transportation program shall provide for a railroad program to provide assistance in accordance with K.S.A. 75-5040 through 75-5050, and amendments thereto, for the preservation and revitalization of rail service in the state.
- (f) The FORWARD transportation program shall provide for an aviation program to provide assistance for the planning, constructing, reconstructing or rehabilitating the facilities of public use general aviation airports, in accordance with K.S.A. 75-5061, and amendments thereto.
- (g) The FORWARD transportation program shall provide for public transit programs to aid elderly persons, persons with disabilities and the general public, in accordance with K.S.A. 75-5032 through 75-5038 and 75-5051 through 75-5058, and amendments thereto.
- (h) The FORWARD transportation program shall provide for a transportation technology program to provide for multimodal transportation-related projects that support innovative technology, in accordance with section 2, and amendments thereto.
- (i) The FORWARD transportation program shall provide for a multimodal program to provide transportation improvement assistance for bike facilities, pedestrian facilities or other transportation-sensitive economic opportunities on a local or a regional basis.
- (j) The FORWARD transportation program shall allow the secretary to award certain state highway system projects using alternative delivery procurement methods, other than an award of a design-bid-build, as provided for in section 4, and amendments thereto.
- (k) The FORWARD transportation program shall provide for a broadband infrastructure construction program, in accordance with section 3, and amendments thereto.
- (l) (1) Motor fuel taxes and vehicle registration revenues shall be used in the following order of priority:
 - (A) To pay bond covenant obligations;
- (B) to pay for agency operations;
 - (C) to make city connecting link payments authorized under K.S.A.

State highway fund revenues that include, but are not limited to, motor fuel taxes, vehicle registrations, sales and compensating use taxes and eligible federal aid shall be used in the following order of priority:

SB 375

68-416, and amendments thereto; and

- (D) to pay for needed preservation projects as set forth in subsection (b)(1).
- (2) Any such revenues not spent pursuant to subsection (l)(1)(A) through (D) may be used for other purposes and authority given to the secretary.
- (m) (1) The secretary shall, using the Kansas department of transportation selection methods and criteria, determine the projects to be selected for inclusion under the FORWARD transportation program. Consideration may be given to additional criteria that may include projects that:
- (A) Remove transportation infrastructure from the state highway system;
 - (B) identify priority corridors;
 - (C) include local monetary participation; or
 - (D) reduce project size.

10

11

12

13

14

15 16

17

19

20 21

22

23

24

25

26

29

30

31

32 33

34

35

36

37

38

39

40

41

42

- (2) The secretary shall select projects for development every two years. The secretary shall select projects for construction every two years. The secretary is not required to construct every project selected for development. The selection of projects for development and construction shall take place every two years, after consultation with local jurisdictions. Prior to June 30, 2030, not less than three expansion or modernization projects shall be selected for development from each of the Kansas department of transportation's six districts.
- (n) The secretary, prior to June 30, 2030, shall develop a long-range transportation plan that examines, but is not limited to, transportation policy, project selection criteria and selection methods used in the FORWARD transportation program, transportation funding sources and FORWARD transportation program project categories. The long-range transportation plan shall make recommendations for a new transportation program for the state of Kansas. The long-range transportation plan shall be developed after consultation with the governor of the state of Kansas and state and local elected officials.
- New Sec. 2. (a) The secretary of transportation is hereby authorized and empowered to participate in projects or make grants for projects, the purpose of which is the planning, assessment and fielding of new capabilities and innovative technology for all modes of transportation, including, but not limited to, aviation and highway transportation. Such new capabilities should represent increased efficiency for state operations, public cost savings, increased safety or economic development.
- (b) There is hereby established in the state treasury the transportation technology development fund. All moneys credited to such fund shall be used to provide assistance with the planning, assessment and fielding of

The legislative intent would be that the secretary will develop a metric driven process that fairly distributes state highway fund revenue available for the construction of modernization and expansion projects across the six Kansas department of transportation districts such that the accumulated funds spent on constructed modernization and expansion projects in each district over the 10 years will fall within the range determined.

(3)

It is the intent of the legislature that the secretary take the actions necessary to have transportation improvement projects ready to let to construction as cash-flow management allows.

(o)