Session of 2019

HOUSE BILL No. 2006

By Representative Williams

<u>-4</u>

| existing sections | amending | programs and certain property tax exemptions; required database; | disclosure of economic development incentive program data, tax credit | AN ACT concerning the department of commerce; relating to the |
|-------------------|--|--|---|---|
| ctions. | K.S.A. 201 | and certai | of econom | ncerning |
| | 8 Supp. 7: | n property | ic developn | the departi |
| | 5-5133 and | tax exem | nent incenti | nent of co |
| | amending K.S.A. 2018 Supp. 75-5133 and 79-3234 and repealing the | ptions; req | ve program | ommerce; |
| | nd repealing | uired data | data, tax c | relating to |
| | g the | base; | redit | the |

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) As used in this section:

- 11 12 13 14 16 16 17 17 18 19 20 21 11 22 22 23 23 23 23 33 33 33 33 33 charged with administering a particular income tax credit program, as set is set forth, the department of revenue. forth by the program's enacting statute or, where no department or agency (1) "Administering agency" means the state agency or department
 - "Economic development incentive program" means
 - wholly or in part by the secretary of commerce; (A) Any economic development incentive program administered
 - regardless of the administering agency; (B) any tax credit program, except for social and domestic tax credits,
 - Kansas; and the provisions of section 13 of article 11 of the constitution of the state of (C) property that has been exempted from ad valorem taxation under
 - Second, and amendments thereto. under the authority of K.S.A. 12-1740 through 12-1749a, and amendments remodeled with all or any part of the proceeds of revenue bonds issued reconstructed, improved, equipped, furnished, repaired, enlarged or thereto, that is exempt from ad valorem taxation under K.S.A. 79-201a (D) property that has been purchased, acquired, constructed,
 - or other entity engaged in business. corporation, partnership, registered foundation, association, nonprofit entity, sole proprietorship, business trust "Enterprise" means a corporation, limited liability company, S limited liability partnership,
 - and that receives proceeds from an economic development incentive program directly from the administering agency. (4) "Recipient" means the enterprise that is the original applicant for
- created pursuant to K.S.A. 79-202a, and amendments thereto, the earned income tax credit created pursuant to K.S.A. 2018 Supp. 79-32,205, and "Social and domestic tax credits" means the adoption credit

Proposed Amendment for HB 2006 Labor and Economic Development House Committee on Commerce, Office of Revisor of Statutes February 18, 2019 Chuck Reimer

and

74-50,224, and amendments thereto limited to, the job creation fund established by K.S.A. (E) any economic development fund, including, but not

N

pursuant to K.S.A. 79-4501 et seq., and amendments thereto. amendments thereto, and the homestead property tax refund created care tax credit created pursuant to K.S.A. 2018 Supp. 79-32,111c, and 2018 Supp. 79-32,271, and amendments thereto, the child and dependent amendments thereto, the food sales tax credit created pursuant to K.S.A.

pursuant to article 11 of chapter 79 of the Kansas Statutes Annotated, privilege tax as measured by net income of financial institutions imposed imposed pursuant to K.S.A. 40-252, and amendments thereto, or the imposed by the Kansas income tax act, the premium or privilege fees (6) "Tax credit program" means any credit allowed against the tax , and

10

see attached insert 1

Sec. 3.

(a)

stored in a database that is available to the public in a digital format. The section. Such data shall be collected from administering agencies and be of annual incentives from administering agencies as required by this economic development incentive programs that provide more than \$50,000 such update shall be completed prior to the end of the following fiscal year shall be updated by the department of commerce on an annual basis and page of the department's website. Information included in the database department of commerce's website or via a conspicuous link on the front searchable, printable and available to access over the internet either on the database shall contain information from multiple years and must be in which such incentive was earned or distributed. ((b)) The department of commerce shall collect incentive data from

access such information: the following information or shall contain a link by which the user car The database required to be created by subsection (b) shall contain

program, including the: (1) User information for each economic development incentive

project developer; and amendments thereto, the names of principals and officers for each under the STAR bond financing act, K.S.A. 2018 Supp. 12-17,162 et seq., benefits from the program and, for sales tax and revenue bonds issued Names and addresses, including county, of recipients receiving

recipient. annual amount of incentives claimed and distributed to each

program, including, if available, qualification criteria specific to the recipient; (C) qualification criteria for the economic development incentive

development incentive program; and (D) required benchmarks for continued participation in the economic

economic development incentive program; years for which the recipient has received benefits under the

descriptive information for each economic development program

And by redesignating subsections, paragraphs, subparagraphs and clauses according

which shall include:

- date; (A) A description and history of the program, including its inception
- qualification; (B) the purpose or goals of the program and the criteria for
- contacts; (C) applications for the program, if any, and relevant resources or
- 9 assumptions used to calculate the return on investment; (D) the program cost and return on investment, including
- Ξ the program compliance rate;
- annual reports, if required by statute; and
- program and shall include the: (G) evaluations of the program, if any; and(3) annual data, which shall be organized by recipient, county and
- 10 11 12 13 14 15 16 recipient; (A) Total amount of annual incentives from a program claimed by a
- 18 19 and (B) total amount of incentives received by recipients in each county;
- (C) total amount of incentives distributed by each program.
- provided by program, recipient and county. Data collected pursuant to this section must be aggregated and

20 21 23 24

25 26 27

project. federal law-or confidentiality provisions of any agreement executed before subsection (c) shall not be disclosed if such disclosure would violate any disclosure would be detrimental to the development of a STAR bond July 1, 2019, or if, in the discretion of the secretary of commerce, such (c) Information required to be included in the database under

under such provisions, shall be confidential, and it shall be unlawful for any officer or employee of the department of revenue to divulge any such director of alcoholic beverage control, or from any investigation conducted administered by the secretary of revenue, the director of taxation, or the provisions of any law imposing any sales, use or other excise tax law, all information received by the secretary of revenue, the director of follows: 75-5133. (a) Except as otherwise more specifically provided by judicial order or as provided in K.S.A. 74-2424, and amendments thereto. the enforcement and collection of such tax, in accordance with proper information except in accordance with other provisions of law respecting license applications or registration documents made or filed under the taxation or the director of alcoholic beverage control from returns, reports, Sec. 2. K.S.A. 2018 Supp. 75-5133 is hereby amended to read as

28 29 30 31 31 32 33 33 33 34 35 36 37 37 37 37 40 40 42

The secretary of revenue or the secretary's designee may:

particular reports or returns and the items thereof; Publish statistics, so classified as to prevent identification of

See attached insert 2

4

attorney general's designee; allow the inspection of returns by the attorney general or the

- returns in accordance with and subject to the provisions of K.S.A. 46-(3) provide the post auditor access to all such excise tax reports or
- of the contract and has taken appropriate steps to preserve confidentiality; or entities contracting with the secretary of revenue where the secretary has determined disclosure of such information is essential for completion 1106(g), and amendments thereto; (4) disclose taxpayer information from excise tax returns to persons

10 9 8

- of chapter 79 of the Kansas Statutes Annotated, and amendments thereto, conservation or other taxes and fees imposed on or measured by mineral exchanged with any other state agency administering and collecting property. Information from such returns and reports may also be to county appraisers as is necessary to ensure proper valuations of production; (5) provide information from returns and reports filed under article 42
 - excise tax, monthly reports identifying each retailer doing business in such account number; maintained by the retailer and such retailer's sales or use tax registration or retailer during the preceding month, and identifying each business location setting forth the tax liability and the amount of such tax remitted by each city or county or making taxable sales sourced to such city or county, finance officer of any city or county receiving distributions from a local (6) provide, upon request by a city or county clerk or treasurer or
 - filed pursuant to K.S.A. 12-187, and amendments thereto, and K.S.A. 79provided by subsection (b)(6); finance officer to explain the basis of statistics contained in reports 3601, and amendments thereto, to a city or county treasurer or clerk or (7) provide information from returns and applications for registration
 - corporation commission, lease name, leasehold property description, operator's name and identification number assigned by the state amendments thereto: Volumes of production by well name, well number, exempt production volumes by well name or lease, or any combination of revenue, name of transporter, field code number or lease code, tax period. purchaser's tax identification number assigned by the department of county of production or zone of production, name of purchaser and the department of revenue in accordance with K.S.A. 79-4216 et seq., and this information; (8) disclose the following oil and gas production statistics received by
- accordance with the liquor control act. The information to be released is by suppliers, farm wineries, microdistilleries and microbreweries in limited to: Item number, universal numeric code, type status, product (9) release or publish liquor brand registration information provided

Ś

measurement, supplier number, supplier name, distributor number and description, alcohol percentage, selling units, unit size, unit of

microbreweries in accordance with the liquor control act. The information to be released is limited to: County name, owner, business name, address, licensees, distributors, suppliers, farm wineries, microdistilleries and contact information; license type, license number, license expiration date and the process agent (10) release or publish liquor license information provided by liquor

and license number; is limited to: County name, owner, business name, address, license type obtained from cigarette and tobacco licensees in accordance with the Kansas cigarette and tobacco products act. The information to be released (11) release or publish cigarette and tobacco license information

of ensuring that retailers collect the environmental surcharge tax or solvent of health and environment or the secretary's designee for the sole purpose K.S.A. 65-34,150 and 65-34,151, and amendments thereto, to the secretary information from returns and applications for registration filed pursuant to fee, or both; (12) provide environmental surcharge or solvent fee, or both,

secretary's designee for the sole purpose of verifying revenues deposited to secretary's designee and the secretary of the Kansas water office or the applications for registration filed pursuant to K.S.A. 82a-954, and the state water plan fund; amendments thereto, to the secretary of the state board of agriculture or the (13) provide water protection fee information from returns and

project exemption certificates sought by any taxpayer under the enterprise zone sales tax exemption pursuant to K.S.A. 79-3606(cc), and amendments thereto; (14) provide to the secretary of commerce copies of applications for

amendments thereto, or to any law enforcement officer, as defined in any criminal justice agency, as defined in K.S.A. 22-4701(c), and and tobacco act and subject to the confidentiality provisions of this act to criminal justice agency, when requested in writing in conjunction with a pending investigation; K.S.A. 2018 Supp. 21-5111, and amendments thereto, on behalf of a (15) disclose information received pursuant to the Kansas cigarette

the department; purpose of verifying the authenticity of tax exemption numbers issued by (16) provide to retailers tax exemption information for the sole

wireless 911 fees from returns to the local collection point administrator in K.S.A. 2018 Supp. 12-5363, and amendments thereto, of prepaid (17) provide information concerning remittance by sellers, as defined

as defined in K.S.A. 2018 Supp. 12-5363, and amendments thereto, for purposes of verifying seller compliance with collection and remittance of such fees;

- (18) release or publish charitable gaming information obtained in charitable gaming licensee and registration applications and renewals in accordance with the Kansas charitable gaming act, K.S.A. 2018 Supp. 75-5171 et seq., and amendments thereto. The information to be released is limited to: The name, address, phone number, license registration number and email address of the organization, distributor or of premises; and
- (19) provide to the attorney general confidential information for purposes of determining compliance with or enforcing K.S.A. 50-6a01 et seq., and amendments thereto, the master settlement agreement referred to therein and all agreements regarding disputes under the master settlement agreement. The secretary and the attorney general may share the information specified under this subsection with any of the following:
- (A) Federal, state or local agencies for the purposes of enforcement of corresponding laws of other states; and

- (B) a court, arbitrator, data clearinghouse or similar entity for the purpose of assessing compliance with or making calculations required by the master settlement agreement or agreements regarding disputes under the master settlement agreement, and with counsel for the parties or expert witnesses in any such proceeding, if the information otherwise remains confidential; and
- (20) disclose taxpayer information that is received from income tax returns to the department of commerce for the purpose of including such information in the database required by section [4] and amendments thereto.

- (c) Any person receiving any information under the provisions of subsection (b) shall be subject to the confidentiality provisions of subsection (a) and to the penalty provisions of subsection (d).
- (d) Any violation of this section shall be a class A, nonperson misdemeanor, and if the offender is an officer or employee of this state, such officer or employee shall be dismissed from office. Reports of violations of this paragraph shall be investigated by the attorney general. The district attorney or county attorney and the attorney general shall have authority to prosecute any violation of this section if the offender is a city or county clerk or treasurer or finance officer of a city or county.

Sec. 3. K.S.A. 2018 Supp. 79-3234 is hereby amended to read as follows: 79-3234. (a) All reports and returns required by this act shall be preserved for three years and thereafter until the director orders them to be destroyed.

(b) Except in accordance with proper judicial order, or as provided in subsection (c) or in K.S.A. 17-7511, subsection (g) of K.S.A. 46-1106(g).

that may be disclosed pursuant to the provisions of section 2, and amendments thereto,

unlawful for the secretary, the director, any deputy, agent, clerk or other without consideration, from any person, firm or corporation for the divulge, or to make known in any way, the amount of income or any other state officer or employee or former state officer or employee to officer, employee or former employee of the department of revenue or any assessed by the state of Kansas, any other state or by the United States advising, preparing material or data, or the auditing of books or records to States government, or to accept any employment for the purpose of by the laws of the state of Kansas, by any other state or by the United business or profession of tax accounting or to accept employment, with or employee engaged in the administration of this act to engage in the particulars set forth or disclosed in any report, return, federal return or K.S.A. 46-1114, or K.S.A. 79-32,153a, and amendments thereto, it shall be government. be used in an effort to defeat or cancel any tax or part thereof that has been purpose, directly or indirectly, of preparing tax returns or reports required for the secretary, the director, any deputy, agent, clerk or other officer or federal return information required under this act; and it shall be unlawful

9 %

(c) The secretary or the secretary's designee may: (1) Publish statistics, so classified as to prevent the identification of particular reports or returns and the items thereof;

 allow the inspection of returns by the attorney general or other legal representatives of the state;

(3) provide the post auditor access to all income tax reports or returns in accordance with and subject to the provisions of subsection (g) of K.S.A. 46-1106(g) or K.S.A. 46-1114, and amendments thereto;

(4) disclose taxpayer information from income tax returns to persons or entities contracting with the secretary of revenue where the secretary has determined disclosure of such information is essential for completion of the contract and has taken appropriate steps to preserve confidentiality.

taxpayer information related to financial information previously submitted by the taxpayer to the secretary of commerce concerning or relevant to any income tax credits, for purposes of verification of such information or evaluating the effectiveness of any tax credit or economic incentive program administered by the secretary of commerce; (B) the amount of payroll withholding taxes an employer is retaining pursuant to K.S.A. 74-50,212, and amendments thereto; (C) information received from businesses completing the form required by K.S.A. 74-50,217, and amendments thereto; and (D) findings related to a compliance audit conducted by the department of revenue upon the request of the secretary of commerce pursuant to K.S.A. 74-50,215, and amendments thereto;

(6) disclose income tax returns to the state gaming agency to be used

state gaming agency shall be confidential and shall not be disclosed except applicants for licensure in tribal gaming. Any information received by the members and employees of the tribal gaming commission; to the executive director, employees of the state gaming agency and solely for the purpose of determining qualifications of licensees of and

status to the Kansas department of wildlife, parks and tourism to be used solely in its license fraud investigations; disclose the taxpayer's name, last known address and residency

subject to the confidentiality provisions of subsection (b) and to the subject to a protective order which prohibits disclosure outside of the title establish, modify or enforce such support obligation in a title IV-D case. In adjusted gross income of a taxpayer who may have a duty of support in a penalty provisions of subsection (e); receiving any information under the provisions of this subsection shall be security act, 42 U.S.C. § 651 et seq., and amendments thereto. Any person being administered pursuant to part D of title IV of the federal social addition to any other limits on use, such use shall be allowed only where families for use solely in administrative or judicial proceedings to title IV-D case to the secretary of the Kansas department for children and IV-D proceeding. As used in this section, "title IV-D case" means a case disclose the name, residence address, employer or Kansas

such state, the state of Kansas or of the United States; to the taxing officials of any other state or the commissioner of internal be used for any other purpose than that of the administration of tax laws of government, or their authorized representatives, information contained in revenue of the United States or other taxing officials of the federal under this act and the secretary of revenue may make available or furnish authorized representative of either, to inspect the income tax returns made or the proper official of any state imposing an income tax, or the investigation made with respect thereto, filed pursuant to the income tax laws, as the secretary may consider proper, but such information shall not income tax reports or returns or any audit thereof or the report of any permit the commissioner of internal revenue of the United States,

corporation is eligible to be selected as a lottery retailer; appeal, for the purpose of determining whether such person, partnership or interest and penalties to the state of Kansas, excluding items under formal the filing of all applicable tax returns and in the payment of all taxes information as to whether a person, partnership or corporation is current ir (10) communicate to the executive director of the Kansas lottery

determining whether such person, partnership or corporation is eligible for to meet any tax obligation to the state of Kansas for the purpose of commission as to whether a person, partnership or corporation has failed (11) communicate to the executive director of the Kansas racing

a facility owner license or facility manager license pursuant to the Kansas parimutuel racing act;

amendments thereto; certain individuals' reported compensation is in compliance with the public employees retirement system for the purpose of determining that Kansas public employees retirement act, K.S.A. 74-4901 et seq., and (12) provide such information to the executive director of the Kansas

compliance with the provisions of subsection (i)(3)(D) of K.S.A. 44-703(i) amendments thereto. The information to be provided shall include all determining compliance by any person with the provisions of subsection to, withholding tax and payroll information, the identity of any person that be provided by the department of revenue shall include, but not be limited calculate any unemployment contribution taxes due. Such information to necessary for the secretary of labor to make a proper determination of relevant information in the possession of the department of revenue (i)(3)(D) of K.S.A. 44-703(i)(3)(D) and K.S.A. 2018 Supp. 44-766, and secretary of labor or such secretary's designee for the purpose of violating K.S.A. 2018 Supp. 44-766, and amendments thereto, to the results or status of such audit or investigation; estimated tax act, K.S.A. 79-3294 et seq., and amendments thereto, and the the administration and enforcement of the withholding and declaration of has been or is currently being audited or investigated in connection with (3)(D) and K.S.A. 2018 Supp. 44-766, and amendments thereto, and to (13) (+)(A) provide taxpayer information of persons suspected of

subject to any civil or criminal penalties imposed by law for violations of such duty of confidentiality; and this paragraph shall be subject to the same duty of confidentiality imposed by law upon the personnel of the department of revenue and shall be $\frac{\text{(ii)}(B)}{\text{(iii)}}$ any person receiving tax information under the provisions of

paragraph; may adopt rules and regulations necessary to effect the provisions of this (iii)(C) each of the secretary of labor and the secretary of revenue

income tax returns; and paragraph, "associated persons" includes spouses or dependents listed on to the location of an owner of unclaimed property. For the purposes of this addresses of taxpayers or associated persons who may have knowledge as amendments thereto. Such information shall be limited to current and prior purpose of carrying out the provisions of K.S.A. 58-3934, and (14) provide such information to the state treasurer for the sole

board of indigents' defense services in an electronic format and in the income tax information for each listed defendant, if available, to the state such information and provide the following reported Kansas individual (15) after receipt of information pursuant to subsection (f), forward

confidential; and social security number provided to the secretary and the state board of exemptions claimed; and (E) the relevant tax year of such records. Any security number; (C) Kansas adjusted gross income; (D) number of indigents' defense services pursuant to this section shall remain manner determined by the secretary: (A) The defendant's name; (B) social

returns to the department of commerce for the purpose of including such disclose taxpayer information that is received from income tax

10 information in the database required by section [4] and amendments

1/2

and amendments thereto,

that may be disclosed pursuant to the provisions of section 2,

subsection (c) shall be subject to the confidentiality provisions of thereto.

subsection (b) and to the penalty provisions of subsection (e). such officer or employee shall be dismissed from office. misdemeanor and, if the offender is an officer or employee of the state (e) Any violation of subsection (b) or (c) is a class A nonperson

secretary of revenue in the manner and format agreed to by the office of social security number, district court case number and county to the district court, the court shall electronically provide the defendant's name, defendant's social security number is accessible from the records of the amendments thereto, in all felony cases with appointed counsel where the able to employ legal counsel under the provisions of K.S.A. 22-4504, and judicial administration and the secretary. (f) For the purpose of determining whether a defendant is financially

revenue rules or regulations, or other federal law. disclosure is prohibited by the federal internal revenue code as in effect on report, return, federal return or federal return information, where such September 1, 1996, and amendments thereto, related federal internal the amount of income or any particulars set forth or disclosed in any (g) Nothing in this section shall be construed to allow disclosure of

Sec. 4. K.S.A. 2018 Supp. 75-5133 and 79-3234 are hereby repealed. This act shall take effect and be in force from and after its

publication in the statute book.

And by renumbering remaining sections accordingly

amendments thereto, to the secretary of commerce if such information is not otherwise available to the secretary of commerce.

- (e) Except as otherwise provided in this subsection, and notwithstanding any information publication requirements listed in this section, no information shall be disclosed by the secretary of commerce under this section if such disclosure would:
- (1) Violate any federal law;
- (2) violate the confidentiality provisions of any agreement executed before July 1, 2019;
- (3) In the discretion of the secretary of commerce, be detrimental to the development of a STAR bond project or jeopardize an economic development incentive program or project; or
- (4) disclose the names or other personally identifying information of individuals who have made contributions or investments pursuant to the provisions of an economic development incentive program for the purpose of receiving a tax credit.

Information that is otherwise publicly available shall not be considered confidential and shall be subject to publication as provided in this section.

Insert 2

Sec. 4. Sections 1 through 4, and amendments thereto, shall be a part of and supplemental to the legislative post audit act.

Insert 1

- Sec. 2. (a) Under the authority of this section and the legislative post audit act, and subject to appropriations therefore, the legislative post audit committee shall direct the post auditor and the division of post audit to conduct a systematic and comprehensive review, analysis and evaluation, under the provisions of the legislative post audit act, of each economic development incentive program as identified by the legislative post audit committee pursuant to the definition of "economic development incentive program" at section 1, and amendments thereto.
- (b) The evaluations shall be considered within the meaning of the term "audit" for purposes of the legislative post audit act and shall be conducted by the post auditor and the division of legislative post audit pursuant to a schedule developed by the legislative post audit committee such that all economic development incentive programs shall be reviewed every two years and new economic development incentive programs shall be reviewed the year after the program commences and then every two years thereafter. The timing and extent of evaluations may be subject to adjustment by the legislative post audit committee in a manner consistent with the requirements of this act as necessary to conform with resources available to the post auditor in consideration of the demands of other duties under the legislative post audit act.
- (c) In conducting such evaluations, the post auditor and division of post audit shall have access to all books, accounts, records, files, documents and correspondence, confidential or otherwise, to the same extent permitted under K.S.A. 46-1106(e), and amendments thereto, and shall be subject to the same duty of confidentiality as provided by the legislative post audit act.
- (d) The evaluations shall include:
- (1) A description of the economic development incentive program;
- (2) an assessment of the program's design and administration;
- (3) an estimate of the economic and fiscal impact;
- (4) a return on investment calculation for the economic development incentive program. For purposes of this paragraph, "return on investment calculation" means analyzing the cost to the state or political subdivision of providing the economic development incentive program and analyzing the benefits realized by the state or political subdivision from providing the economic development incentive program;
- (5) other information as requested by the legislative post audit committee; and
- (6) all information, after redaction as necessary by the post auditor to remove information confidential under state or federal law, required for publication pursuant to section 3, and amendments thereto.
- (d) The post auditor shall prepare and submit a report with respect to each evaluation audit to the legislative post audit committee as provided by the legislative post audit act, and in addition shall prepare and provide any redacted information, with respect to the economic incentive program evaluated, required for publication by the secretary of commerce pursuant to section 3, and