



## Testimony before the Senate Committee on Assessment and Taxation on

SCR 1602 - Constitutional amendment to prescribe revenue, expenditure and taxation limitations on state government

by

## Mark Tallman, Associate Executive Director for Advocacy

February 15, 2017

Madam Chairman, Members of the Committee:

Thank you for the opportunity to appear today as an opponent of **SCR 1602** on behalf of the Kansas Association of School Boards.

We would like to focus our remarks on the concept that state spending should be limited to the rate of population growth and inflation. That might be appropriate if the expectations of government services did not change. In the case of education, this is certainly not true and never has been. It is unrealistic to expect a function of state government – and education is the major constitutional function of state government – to continually expand and improve and yet not cost more. Remember, the rate of inflation is essentially the change in the cost of getting the same goods or services.

If this limitation had been in place for K-12 education over the past 40 years, funding would be less than half what is it is today. We have reasonably accurate records of school district spending going back to 1975. Since 1975, the Kansas population has increased from around 2.3 million to over 2.9 million people, or 27.8 percent and the consumer price index has increased from 53.8 to 237.0, or 340.5 percent. If school funding had been limited to population growth plus inflation, the allowable increase would be 368.3 percent during the 40 years between 1975 and 2015.

In 1975, total Kansas school expenditures from federal reports were \$675 million, and general budget budgets from Kansas State Department of Education reports were \$489 million. In 2015, total expenditures were over \$6 billion and general fund, local option budget and special education state aid were \$4.1 billion, an increase of 800 percent and 832 percent respectively.

School funding was increased to improve educational services for students. Here are some examples:

Students are in school longer. We've moved from voluntary half-day kindergarten to almost
universal all-day kindergarten. We've added preschool. Fewer students drop out of high school
and more students graduate. Districts offer more summer school, after school and weekend
programs; and more drop-out recovery programs after age 18. Students take more classes and
graduate with more credits. All of these changes require more staff.

- Special education began in the 1970s and the scope of programs was limited. More children with extraordinarily special needs and high costs, including one-to-one care, now survive to school age. Parents, advocates and legislators demand better, more intensive programs in areas like autism. These add to the numbers of teachers and staff.
- Schools are expected to provide more services. Meals used to be limited to lunch; now most schools are required by state law to provide breakfast. Changing housing patterns mean fewer children can safely walk to school. Extracurricular programs and facilities expanded because of Title IX requirements for girls. All these changes require more spending on food and cooks, buses and drivers, coaches and custodians.
- Even without more staff, salaries and benefits generally rise more than inflation. In addition, the Kansas teaching force is better educated, with more advanced degrees, than in the past.
- School buildings are larger, providing more specialized programs and areas, and are equipped with much more technology. Think of the change from a single "typing" room when I was in high school to a tablet/computer for every child in many 21st century schools.

These changes have produced higher outcomes. More students now graduate from high school, enter college and complete postsecondary degrees than ever before.

If school spending had been limited to inflation, Kansas would have the lowest school funding in the nation. If total school spending had been limited to inflation plus population growth, per pupil spending would have been less than \$4,700 in 2015, compared to an actual \$11,700 on headcount basis, and Kansas would have been \$2,700 below than the lowest spending state, instead of ranking 29<sup>th</sup>. If general fund, LOB and special education funding had been limited to inflation plus population growth, per pupil spending would have been \$3,395, compared to \$8,346.

As we have shared with this committee, the lowest spending states all have lower student achievement than Kansas, and the lowest achieving states all spend less than Kansas. Because state government is the major source of school revenue, and school funding is largest expenditure of the state, limiting state revenues and expenditures to inflation and population growth as proposed in SCR 1602 would make it almost impossible to compete with other states investing in better education results.

While funding for education has consistently increased more than inflation and population growth, it has NOT increased more than Kansas personal income. In 1975, total expenditures were 4.65 percent of personal income, and in 2015 were 4.43 percent. General fund budgets were 3.37 percent of KPI in 1975 and 3.00 percent in 2015.

Improving educational attainment boosts state personal income because individuals with higher educational levels earn more. KASB estimates educational improvements since 1990 have added about \$5.5 billion in Kansas earnings.

Thank you for your consideration.

Table 1: State Funding of K-12 Education

Kansas         \$11,702         29         \$9,972         28         \$6,112         26         \$12,901         25         \$10,995         26         \$6,739         24         \$11,619         27         1.7           United States         \$12,774         \$11,009         \$6,654         \$6,654         \$12,901         25         \$10,995         26         \$6,739         24         \$11,619         27         1.7           Aspiration         \$16,514         11.1         \$14,432         11.1         \$8,803         10.1         \$16,632         10.9         \$14,189         10.6         \$8,663         9.9         \$15,215         12.3         18.9         4           Adjacent         \$10,924         34.0         \$9,604         33.3         \$5,743         33.3         \$11,788         32.3         \$10,372         32.3         \$6,208         32.3         \$10,596         34.8         6.9         2           Overall Peers         \$12,848         24.2         \$11,205         24.0         \$6,668         24.6         \$13,374         24.3         \$11,619         24.2         \$6,940         24.6         \$12,235         24.8         10.3         2         \$12,488         24.2         \$12,022         20.			Actual D			Sta	ate Cos	t of Living		Funding 2008-14							
Linted States   \$12,774		Total Revenue Per Pupil	Total Revenue per Pupil Rank	Current Spending Per Pupil	Per	Spending on Instruction	Spending on Instruction Rank	Revenue Per	Revenue per Pupil	Current Spending Per Pupil	Current Spending Per Pupil Rank	Spending on Instruction	Spending on Instruction Rank	Average Funding Per Pupil	Rank of Average Funding	Percent Change in Funding	Rank in Funding Change
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Maine         \$14,604         15         \$12,707         14         \$7,284         18         \$15,041         14         \$13,086         13         \$7,502         17         \$13,844         14         \$12.9           Maryland         \$16,146         10         \$14,003         10         \$8,635         9         \$14,638         16         \$12,695         17         \$15,6618         7         \$15,608         7         \$15,087         7         \$2,506         7         \$15,608         7         \$15,608         7         \$2,506         7         \$15,608         7         \$15,608         7         \$15,608         7         \$15,608         7         \$15,608         7         \$16,618         7         \$10.5         \$11,607         \$2         \$6,904         23         \$12,314         20         \$10.5           Minnesota         \$13,693         18         \$11,464         18         \$7,414         \$16,4030         19         \$11,746         23         \$7,624         16         \$13,044         17         \$12.0           Missseripi         \$9,9072         46         \$8,623         46         \$10,428         46         \$10,533         40         \$10.6         43         10.6																	
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Montana         \$11,890         27         \$11,017         23         \$6,590         20         \$12,622         28         \$11,695         24         \$6,995         22         \$11,390         29         9.3           Nebraska         \$12,773         20         \$11,726         17         \$7,714         14         \$14,099         17         \$12,942         15         \$8,514         11         \$12,263         21         12.4           New Adada         \$9,642         42         \$8,414         45         \$4,829         45         \$9,869         46         \$8,612         46         \$4,943         46         \$9,827         42         4.7           New Jersey         \$20,531         3         \$17,997         3         \$10,395         3         \$17,931         6         \$15,639         6         \$9,079         6         \$19,287         2         11.2         New Mexico         \$11,026         34         \$9,734         31         \$5,234         41         \$11,606         35         \$10,247         34         \$5,509         40         \$10,899         33         1.7           New Mexico         \$11,026         34         \$9,734         31         \$5,234         41																	
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New Hampshire         \$15,919         11         \$14,335         9         \$9,016         8         \$15,132         13         \$13,627         11         \$8,570         10         \$14,654         12         19.2           New Jersey         \$20,531         3         \$17,907         3         \$10,395         3         \$17,931         6         \$15,639         6         \$9,079         6         \$19,287         2         11.2           New Mexico         \$11,026         34         \$9,734         31         \$5,234         41         \$11,666         35         \$10,247         34         \$5,509         40         \$10,889         33         1.7           North Carolina         \$9,340         44         \$8,512         44         \$5,254         49         \$10,186         42         \$9,282         41         \$5,730         38         \$9,768         44         -2.2           North Dakota         \$14,041         17         \$11,354         19         \$6,509         23         \$15,723         11         \$12,715         16         \$7,289         19         \$13,405         16         10.5           Oklahoma         \$9,003         47         \$11,354         19         \$6,																	
New Mexico \$11,026 34 \$9,734 31 \$5,234 41 \$11,606 35 \$10,247 34 \$5,509 40 \$10,899 33 1.7 New York \$23,326 1 \$20,610 1 \$14,289 1 \$20,161 1 \$17,813 1 \$12,350 1 \$21,454 1 20.2 North Carolina \$9,340 44 \$8,512 44 \$5,254 39 \$10,186 42 \$9,282 41 \$5,730 38 \$9,768 44 -2.2 North Dakota \$14,817 13 \$12,358 16 \$7,346 17 \$16,193 10 \$13,505 12 \$8,029 13 \$12,986 18 32.4 Ohio \$14,041 17 \$11,354 19 \$6,509 23 \$15,723 11 \$12,715 16 \$7,289 19 \$13,405 16 10.5 Oklahoma \$9,003 47 \$7,829 47 \$4,228 47 \$9,992 44 \$8,689 45 \$4,693 47 \$8,940 46 0.0 Oregon \$11,602 30 \$9,945 29 \$5,766 30 \$11,720 33 \$10,045 36 \$5,824 37 \$10,922 32 8.0 Pennsylvania \$17,223 8 \$13,961 11 \$8,497 12 \$17,538 7 \$14,217 8 \$8,652 8 \$15,915 8 17.7 Rhode Island \$16,948 9 \$14,767 8 \$8,550 11 \$17,171 8 \$14,962 7 \$8,663 7 \$15,885 9 12.7 South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0 South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2 Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,002 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0 Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,330 37 5.6 Utah \$7,714 9 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3 Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9 Virginia \$11,847 28 \$10,973 24 \$6,645 19 \$11,546 36 \$10,678 29 \$6,477 27 \$11,818 25 0.3 West Virginia \$12,247 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Originia \$12,497 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Originia \$12,497 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Originia \$12,497 23 \$11,260 20 \$6,657 24 \$14,058 18 \$12,666 18 \$7,319 19 \$7,037 21 \$12,604 19 5.8	New Hampshire		11	\$14,335	9	\$9,016	8		13	\$13,627	11	\$8,570	10	\$14,654	12	19.2	
New York \$23,326 1 \$20,610 1 \$14,289 1 \$20,161 1 \$17,813 1 \$12,350 1 \$21,454 1 20.2  North Carolina \$9,340 44 \$8,512 44 \$5,5254 39 \$10,186 42 \$9,282 41 \$5,730 38 \$9,768 44 2.2  North Dakota \$14,817 13 \$12,358 16 \$7,346 17 \$16,193 10 \$13,505 12 \$8,029 13 \$12,986 18 32.4  Ohio \$14,041 17 \$11,354 19 \$6,509 23 \$15,723 11 \$12,715 16 \$7,289 19 \$13,405 16 10.5  Oklahoma \$9,003 47 \$7,829 47 \$4,228 47 \$9,992 44 \$8,689 45 \$4,693 47 \$8,940 46 0.0  Oregon \$11,602 30 \$9,945 29 \$5,766 30 \$11,720 33 \$10,045 36 \$5,824 37 \$10,922 32 8.0  Pennsylvania \$17,223 8 \$13,961 11 \$8,497 12 \$17,538 7 \$14,217 8 \$8,652 8 \$15,915 8 17.7  Rhode Island \$16,948 9 \$14,767 8 \$8,550 11 \$17,171 8 \$14,962 7 \$8,663 7 \$15,885 9 12.7  South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0  South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2  Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0  Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,865 39 \$5,916 35 \$8,766 48 11.0  Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9  Virginia \$11,847 28 \$10,973 24 \$6,645 19 \$11,546 36 \$10,695 29 \$6,477 27 \$11,818 25 0.3  West Virginia \$12,237 25 \$10,202 27 \$5,925 28 \$11,789 32 \$9,828 38 \$5,709 39 \$11,459 28 13.5  West Virginia \$12,497 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7  Wisconsin \$12,716 21 \$11,186 21 \$6,657 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8	New Jersey	\$20,531	3		3	\$10,395			6	\$15,639	6		6	\$19,287	2		
North Carolina \$9,340 44 \$8,512 44 \$5,254 39 \$10,186 42 \$9,282 41 \$5,730 38 \$9,768 44 -2.2   North Dakota \$14,817 13 \$12,358 16 \$7,346 17 \$16,193 10 \$13,505 12 \$8,029 13 \$12,986 18 32.4   Ohio \$14,041 17 \$11,354 19 \$6,509 23 \$15,723 11 \$12,715 16 \$7,289 19 \$13,405 16 10.5   Oklahoma \$9,003 47 \$7,829 47 \$4,228 47 \$9,992 44 \$8,689 45 \$4,693 47 \$8,940 46 0.0   Oregon \$11,602 30 \$9,945 29 \$5,766 30 \$11,720 33 \$10,045 36 \$5,824 37 \$10,922 32 8.0   Pennsylvania \$17,223 8 \$13,961 11 \$8,497 12 \$17,538 7 \$14,217 8 \$8,652 8 \$15,915 8 17.7   Rhode Island \$16,948 9 \$14,767 8 \$8,850 11 \$17,711 8 \$14,962 7 \$8,663 7 \$15,885 9 12.7   South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0   South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2   Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 \$11.0   Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,380 37 5.6   Utah \$7,714 49 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3   Wermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9   Virginia \$11,247 28 \$10,973 24 \$6,645 19 \$11,789 32 \$9,828 38 \$5,709 39 \$11,1459 28 13.5   West Virginia \$12,247 25 \$10,202 27 \$5,925 28 \$11,789 32 \$9,828 38 \$5,709 39 \$11,1459 28 13.5   West Virginia \$12,497 23 \$11,260 20 \$6,570 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    Wesconsin \$12,716 21 \$11,186 21 \$6,672 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,237 25 \$10,202 27 \$5,925 28 \$11,789 32 \$11,977 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,270 21 \$11,186 21 \$6,672 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,270 21 \$11,186 21 \$6,672 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,270 21 \$12,604 21 \$11,186 21 \$6,672 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,270 21 \$12,604 21 \$11,186 21 \$11,186 21 \$13,615 23 \$11,197 19 \$7,037 21 \$12,604 19 5.8    ***Ohio \$12,270 \$1,270 \$1,270 \$1,270 \$1,270																	
North Dakota \$14,817 13 \$12,358 16 \$7,346 17 \$16,193 10 \$13,505 12 \$8,029 13 \$12,986 18 32.4   Ohio \$14,041 17 \$11,354 19 \$6,509 23 \$15,723 11 \$12,715 16 \$7,289 19 \$13,405 16 10.5   Oklahoma \$9,003 47 \$7,829 47 \$4,228 47 \$9,992 44 \$8,689 45 \$4,693 47 \$8,940 46 0.0   Oregon \$11,602 30 \$9,945 29 \$5,766 30 \$11,720 33 \$10,045 36 \$5,824 37 \$10,922 32 8.0   Pennsylvania \$17,223 8 \$13,961 11 \$8,497 12 \$17,538 7 \$14,217 8 \$8,652 8 \$15,915 8 17.7   Rhode Island \$16,948 9 \$14,767 8 \$8,550 11 \$17,171 8 \$14,962 7 \$8,663 7 \$15,885 9 12.7   South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0   South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2   Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0   Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,380 37 5.6   Utah \$7,714 49 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3   Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9   Virginia \$11,247 28 \$10,202 27 \$5,925 28 \$11,789 32 \$9,828 38 \$5,709 39 \$1,1459 28 13.5   West Virginia \$12,497 23 \$11,260 20 \$6,570 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8    Wesconsin \$12,716 21 \$11,186 21 \$6,572 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8														. ,			
Ohio \$14,041 17 \$11,354 19 \$6,509 23 \$15,723 11 \$12,715 16 \$7,289 19 \$13,405 16 10.5 Oklahoma \$9,003 47 \$7,829 47 \$4,228 47 \$9,992 44 \$8,689 45 \$4,693 47 \$8,940 46 0.0 Oregon \$11,602 30 \$9,945 29 \$5,766 30 \$11,720 33 \$10,045 36 \$5,824 37 \$10,922 32 8.0 Pennsylvania \$17,223 8 \$13,961 11 \$8,497 12 \$17,538 7 \$14,217 8 \$8,652 8 \$15,915 8 17.7 Rhode Island \$16,948 9 \$14,767 8 \$8,855 11 \$17,771 8 \$14,962 7 \$8,663 7 \$15,885 9 12.7 South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0 South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2 Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0 Texas \$10,629 36 \$8,593 43 \$1,5125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,380 37 5.6 Utah \$7,714 49 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3 Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9 Virginia \$11,847 28 \$10,973 24 \$6,645 19 \$11,546 36 \$10,629 29 \$6,677 27 \$11,818 25 0.3 West Virginia \$12,437 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 West Virginia \$12,497 23 \$11,260 20 \$6,507 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7																	
Oklahoma         \$9,003         47         \$7,829         47         \$4,228         47         \$9,992         44         \$8,689         45         \$4,693         47         \$8,940         46         0.0           Oregon         \$11,602         30         \$9,945         29         \$5,766         30         \$11,720         33         \$10,045         36         \$5,824         37         \$10,922         32         8.0           Pennsylvania         \$17,223         8         \$13,961         11         \$8,497         12         \$17,538         7         \$14,217         8         \$8,652         8         \$15,915         8         17.7         8         \$14,962         7         \$8,663         7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$15,885         9         12.7         \$12.7         \$15,885         9         12.7         \$12.7         \$15,885         9         \$12.7         \$12.7         \$12.7																	
Oregon         \$11,602         30         \$9,945         29         \$5,766         30         \$11,720         33         \$10,045         36         \$5,824         37         \$10,922         32         8.0           Pennsylvania         \$17,223         8         \$13,961         11         \$8,497         12         \$17,538         7         \$14,217         8         \$8,652         8         \$15,915         8         17.7           Rhode Island         \$16,948         9         \$14,767         8         \$8,850         11         \$17,717         8         \$14,962         7         \$8,663         7         \$15,885         9         \$12.7           South Carolina         \$11,524         31         \$9,732         32         \$5,425         35         \$12,734         26         \$10,754         28         \$5,994         32         \$11,033         31         6.0           South Dakota         \$10,278         40         \$8,881         40         \$5,247         40         \$11,680         34         \$10,092         35         \$5,962         34         \$10,333         31         6.0           Texas         \$10,629         36         \$8,593         43         \$5,125																	
Pennsylvania         \$17,223         8         \$13,961         11         \$8,497         12         \$17,538         7         \$14,217         8         \$8,652         8         \$15,915         8         17.7           Rhode Island         \$16,948         9         \$14,767         8         \$8,550         11         \$17,71         8         \$14,962         7         \$8,663         7         \$15,885         9         12.7           South Carolina         \$11,524         31         \$9,732         32         \$5,425         35         \$12,734         26         \$10,754         28         \$5,994         32         \$11,033         31         6.0           South Dakota         \$10,278         40         \$8,881         40         \$5,247         40         \$10,092         35         \$5,962         34         \$10,033         31         6.0           Tennessee         \$9,046         45         \$8,630         42         \$5,336         37         \$10,029         43         \$9,596         35         \$8,966         48         \$11.0           Texas         \$10,629         36         \$8,593         43         \$5,125         44         \$11,003         39         \$8,895																	
South Carolina \$11,524 31 \$9,732 32 \$5,425 35 \$12,734 26 \$10,754 28 \$5,994 32 \$11,033 31 6.0 South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2 Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0 Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,380 37 5.6 Utah \$7,714 49 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3 Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9 Virginia \$11,847 28 \$10,973 24 \$6,645 19 \$11,546 36 \$10,695 29 \$6,477 27 \$11,818 25 0.3 Washington \$12,237 25 \$10,202 27 \$5,925 28 \$11,789 32 \$9,888 54 \$2,509 39 \$11,459 28 13.5 West Virginia \$12,497 23 \$11,260 20 \$6,577 24 \$14,058 18 \$12,666 18 \$7,319 18 \$12,219 22 18.7 Wisconsin \$12,716 21 \$11,186 21 \$6,572 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8	_								7	\$14,217							
South Dakota \$10,278 40 \$8,881 40 \$5,247 40 \$11,680 34 \$10,092 35 \$5,962 34 \$10,135 40 5.2 Tennessee \$9,046 45 \$8,630 42 \$5,336 37 \$10,029 43 \$9,568 39 \$5,916 35 \$8,766 48 11.0 Texas \$10,629 36 \$8,593 43 \$5,125 44 \$11,003 39 \$8,895 42 \$5,305 43 \$10,380 37 5.6 Utah \$7,714 49 \$6,500 50 \$4,096 48 \$7,953 49 \$6,701 50 \$4,223 49 \$7,683 50 2.3 Vermont \$19,009 6 \$16,988 5 \$10,165 5 \$18,783 4 \$16,786 3 \$10,044 3 \$17,579 6 16.9 Virginia \$11,847 28 \$10,973 24 \$6,645 19 \$11,546 36 \$10,695 29 \$6,477 27 \$11,818 25 0.3 Washington \$12,237 25 \$10,202 27 \$5,925 28 \$11,789 32 \$9,828 38 \$5,709 39 \$11,459 28 13.5 West Virginia \$12,497 23 \$11,260 20 \$6,570 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8																	
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Utah         \$7,714         49         \$6,500         50         \$4,096         48         \$7,953         49         \$6,701         50         \$4,223         49         \$7,683         50         2.3           Vermont         \$19,009         6         \$16,988         5         \$10,165         5         \$18,783         4         \$16,786         3         \$10,044         3         \$17,579         6         16.9           Virginia         \$11,847         28         \$10,973         24         \$6,645         19         \$11,786         29         \$6,477         27         \$11,818         25         0.3           Washington         \$12,237         25         \$10,202         27         \$5,925         28         \$11,789         32         \$9,828         3         \$5,709         39         \$11,459         28         31.5           West Virginia         \$12,497         23         \$11,260         20         \$6,572         21         \$14,058         18         \$7,319         18         \$12,2604         19         5.8           Wisconsin         \$12,716         21         \$11,186         21         \$6,572         21         \$13,615         23         \$11,977																	
Vermont         \$19,009         6         \$16,988         5         \$10,165         5         \$18,783         4         \$16,786         3         \$10,044         3         \$17,579         6         16.9           Virginia         \$11,847         28         \$10,973         24         \$6,645         19         \$11,546         36         \$10,695         29         \$6,477         27         \$11,818         25         0.3           Washington         \$12,237         25         \$10,202         27         \$5,925         28         \$11,789         32         \$9,828         38         \$5,709         39         \$11,459         28         13.5           West Virginia         \$12,497         23         \$11,260         20         \$6,572         24         \$14,058         18         \$12,666         18         \$7,319         18         \$12,219         22         18.7           Wisconsin         \$12,716         21         \$11,186         21         \$6,572         21         \$13,615         23         \$11,977         19         \$7,037         21         \$12,604         19         5.8																	
Virginia         \$11,847         28         \$10,973         24         \$6,645         19         \$11,546         36         \$10,695         29         \$6,477         27         \$11,818         25         0.3           Washington         \$12,237         25         \$10,202         27         \$5,925         28         \$11,789         32         \$9,828         38         \$5,709         39         \$11,459         28         13.5           West Virginia         \$12,497         23         \$11,260         20         \$6,507         24         \$14,058         18         \$12,666         18         \$7,319         18         \$12,219         22         18.7           Wisconsin         \$12,716         21         \$11,186         21         \$6,572         21         \$13,615         23         \$11,977         19         \$7,037         21         \$12,604         19         5.8																	_
Washington       \$12,237       25       \$10,202       27       \$5,925       28       \$11,789       32       \$9,828       38       \$5,709       39       \$11,459       28       13.5         West Virginia       \$12,497       23       \$11,260       20       \$6,507       24       \$14,058       18       \$12,666       18       \$7,319       18       \$12,219       22       18.7         Wisconsin       \$12,716       21       \$11,186       21       \$6,572       21       \$13,615       23       \$11,977       19       \$7,037       21       \$12,604       19       5.8																	
Wisconsin \$12,716 21 \$11,186 21 \$6,572 21 \$13,615 23 \$11,977 19 \$7,037 21 \$12,604 19 5.8																	
					20						18						
Wyoming \$19,098 5 \$15,797 6 \$9,338 6 \$19,853 2 \$16,421 4 \$9,707 5 \$18,869 3 2.6																	
	Wyoming	\$19,098	5	\$15,797	6	\$9,338	6	\$19,853	2	\$16,421	4	\$9,707	5	\$18,869	3	2.6	

**Table 2: State Educational Outcomes Rankings** 

							_							Aspira	tion St	ates										
	Е	4-Year- ducation nment,	on			l Cohori on Rate 14		National Assessment of Education Progress, % at Benchmarks, 2015 % at Basic % at Proficient						ACT ar Adju Rar	sted	Unweighted Ranking and Aspiration States				Weighted Ranking and Aspiration State					ites	
	High school graduate and higher	Some college or higher	Bachelor's degree or higher	All Students	Economically Disadvantaged Students	Limited English Proficiency Students	Students with Disabilities	All Students	NSLP Eligible (Low Income)	NSLP Ineligible (Not Low Income)	All Students	NSLP Eligible (Low Income)	NSLP Ineligible (Not Low Income)	ACT Pct Meeting All 4 Benchmarks	SAT Mean Score - Combined	Average of Assessment Ranks (Unweighted)	Average of Individual Ranks		Aspiration States (Unweighted)	Average of 18-24 Attainment Ranks	Average of Graduation Ranks	Average of NAEP Ranks	Average of Assessment Ranks (Weighted)	Average of Individual Ranks (Weighted)	Rank of Average Ranks (Weighted)	Aspiration States (Weighted)
Alabama Alaska	46 35	36 49	40 40	18 48	- 8 50	18 48	26 47	46 41	48 48	44 40	48 37	50 41	50 37	37 47	48 43	42.5 45.0	37.5 43.4			40.7 41.3	17.5 48.3	47.7 40.7	44.2 43.6	34.1 44.4	41	
Arizona	44	49	40	48	35	50	29	36	31	26	32	18	20	47	43	46.5	36.1			42.7	39.5	27.2	40.1	44.4	49	
Arkansas	34	33	36	15	5	2	1	41	31	40	43	33	41	29	39	34.0	28.2			34.3	5.8	38.2	35.4	25.2		
California	22	17	22	33	24	22	30	47	48	42	44	47	36	33	38	35.5	33.7			20.3	27.3	44.0	38.3	28.6		
Colorado Connecticut	18 <b>11</b>	10 <b>16</b>	14 <b>4</b>	41 13	45 <b>26</b>	36 <b>31</b>	41 <b>25</b>	20 <b>16</b>	31 <b>40</b>	10 10	15 <b>7</b>	30 <b>41</b>	8 <b>8</b>	8 <b>2</b>	11 2	9.5 <b>2.0</b>	22.5 <b>16.8</b>			14.0 10.3	40.8 <b>23.8</b>	19.0 <b>20.3</b>	12.7 <b>8.1</b>	22.5 14.1	20 <b>9</b>	_
Delaware	38	28	28	13	9	5	24	29	31	46	32	33	43	26	29	27.5	27.6			31.3	12.8	35.7	30.2	24.8		_
Florida	41	31	31	43	39	38	39	25	6	26	32	10	20	39	42	40.5	30.8	37		34.3	39.8	19.8	33.6	35.9	43	
Georgia	43	43	31	46	48	46	48	36	28	10	37	33	15	40	30	35.0	35.6			39.0	47.0	26.5	32.2	39.4	45	
Hawaii Idaho	1 32	37 45	35 48	30 41	20 32	41	33	41 20	40 11	44 26	41 22	33 10	43 31	42 24	40 26	41.0 25.0	34.7 27.1			24.3 41.7	31.0 28.0	40.3 20.0	40.8	32.0 31.0		
Illinois	20	12	5	20	13	13	12	29	31	10	28	33	15	8	3	5.5	16.8			12.3	14.5	24.3	11.8	12.9	7	_
Indiana	45	41	26	7	1	4	9	4	1	5	6	2	7	34	27	30.5	14.6		X	37.3	5.3	4.2	21.7	21.4	19	_
lowa	5	4 7	20	1	3	3 6	6 4	12	17 17	21 10	15	15	27	14	17	15.5 14.0	12.0	6	Х	9.7	3.3	17.8	16.3	9.7	10	Х
Kansas Kentucky	18 25	33	<b>19</b> 29	<b>21</b> 9	<b>22</b> 4	20	15	<b>20</b> 20	6	10	22 22	18 7	20 15	12 25	16 15	20.0	<b>15.5</b> 17.0			<b>14.7</b> 29.0	13.3 12.0	<b>17.8</b> 13.3	15.3 17.8	14.4 19.6	10 16	
Louisiana	50	48	37	45	37	44	46	47	43	46	47	45	47	37	41	39.0	44.0			45.0	43.0	45.8	41.3	43.1	47	
Maine	12	15	15	16	18	11	13	12	6	26	20	10	31	20	24	22.0	16.6			14.0	14.5	17.5	20.5	16.3	13	
Maryland Massachusetts	17 <b>3</b>	20 <b>2</b>	8 <b>1</b>	17 19	18 <b>24</b>	39 <b>30</b>	28 <b>19</b>	29 <b>2</b>	43 <b>1</b>	26 <b>1</b>	20 <b>1</b>	41 <b>1</b>	15 <b>1</b>	31 <b>3</b>	21 1	26.0 <b>2.0</b>	24.9 <b>7.3</b>	29 <b>2</b>	х	15.0 2.0	25.5 23.0	29.0 <b>1.2</b>	27.0 <b>1.7</b>	22.5 <b>8.9</b>	21 <b>2</b>	_
Michigan	24	17	21	36	42	17	39	39	47	42	37	47	43	22	5	13.5	31.9	38	^	20.7	33.5	42.5	23.2	25.8	27	
Minnesota	16	6	7	32	41	29	36	4	17	2	3	5	3	1	7	4.0	13.9	7	х	9.7	34.5	5.7	4.6	16.2	_	
Mississippi	47	35	47	40	34	18	49	49	43	26	48	45	41	43	31	37.0	39.7			43.0	35.3	42.0	38.7	39.0	_	
Missouri Montana	25 27	19 40	25 44	10 22	10 27	25 34	7	25 10	22 6	26 10	28 18	18 7	27 27	17 15	10 33	13.5 24.0	19.7 21.8			23.0 37.0	13.3 22.5	24.3 13.0	17.1 20.3	17.8 26.6		
Nebraska	4	3	15	2	6	33	10	4	11	2	10	15	8	10	14	12.0	9.8		х	7.3	12.8	8.3	10.8	10.3	_	_
Nevada	49	50	49	49	47	49	50	39	40	49	44	41	46	50	47	48.5	46.6	50		49.3	48.8	43.2	46.7	48.3	50	
New Hampshire	10	12	13	6	21	6	10	1	1	2	2	4	8	4	4	4.0	6.9	1	X	11.7	10.8	3.0	3.7	8.7	1	
New Jersey New Mexico	<b>15</b> 48	<b>8</b> 38	<b>3</b> 50	<b>3</b>	<b>12</b> 49	<b>15</b> 28	<b>5</b> 37	<b>4</b> 50	<b>22</b> 43	<b>5</b>	<b>4</b> 50	<b>18</b> 47	<b>3</b>	<b>19</b> 45	<b>6</b> 46	<b>12.5</b> 45.5	<b>9.5</b> 45.3	<b>4</b> 49	Х	<b>8.7</b> 45.3	<b>8.8</b> 41.0	<b>9.3</b> 48.2	<b>11.4</b> 46.4	9.6 44.2	_	_
New York	20	4	2	39	37	47	43	36	28	39	32	18	31	6	22	14.0	26.9			8.7	41.5	30.7	19.6	23.2		
North Carolina	29	25	22	26	15	42	26	25	17	5	22	15	5	35	37	36.0	23.1	23		25.3	27.3	14.8	28.9	27.2	31	
North Dakota	7	1	5	11	31	25	17	4	11	21	15	18	37	15	8		15.1	9	Х	4.3	21.0	17.7	13.6	13.0		
Ohio Oklahoma	29 42	29 47	22 38	30 28	36 14	20 34	22	16 29	17 10	5 26	18 42	18 33	8 39	11 36	36	23.5 35.5	21.1 30.4			26.7 42.3	27.0 19.8	13.7 29.8	20.2 33.6	24.6 31.9		
Oregon	28	21	34	47	45	42	44	29		21	28	10	20	41		37.5	30.4			27.7	44.5	19.8	31.6	34.6	_	_
Pennsylvania	14	24	10	23	23	24	14	16	31	10	10	18	5	30		26.5	18.3	16		16.0	21.0	15.0	22.7	19.9	17	
Rhode Island	9	9	10	34	33	11	32	25		21	22	33	25	27	25	26.0	23.1			9.3	27.5	26.2	26.1	21.0		_
South Carolina South Dakota	35 39	27 30	29 38	35 28	30 43	9 37	45 33	41 16		26 26	37 22	40 18	31 39	44 7	45 18	44.5 12.5	34.2 27.7			30.3	29.8 35.3	35.7 23.8	41.6 16.3	33.9 29.1	_	_
Tennessee	23	43	27	11	7	9	20	35		26	32	18	25	28	19	23.5	23.4			31.0	11.8	27.3	24.8	22.5		
Texas	40	38	33	5	2	14	2	29		26	28	18	20	48		48.5	24.2			37.0	5.8	22.0	39.7	27.5		_
Utah	31	23	45	26	29	32	23	10		26	10	7	31	18	28		23.3		v	33.0	27.5	15.8	20.6	27.0		
Vermont Virginia	<b>2</b> 6	<b>11</b> 12	<b>8</b> 10	<b>8</b> 23	<b>15</b> 28	<b>16</b> 45	<b>17</b> 42	<b>3</b>		<b>10</b> 10	<b>4</b> 7	<b>2</b> 30	<b>8</b> 8	13 21		<b>13.0</b> 15.0	<b>8.9</b> 19.0		Х	<b>7.0</b> 9.3	<b>14.0</b> 34.5	<b>5.2</b> 14.8	<b>10.4</b> 14.9	<b>10.5</b> 19.6		
Washington	37	32	17	38	40	40	38	20	22	5	7	10	2	31		31.5	24.7			28.7	39.0	11.0	24.7	30.8		
West Virginia	33	46	42	25	11	1	16	45		46	44	18	47	46	50		32.8			40.3	13.3	37.0	44.3	32.6		
Wisconsin	8	22	18	3	17		20	12		10	10	30	15	5	12		16.3			16.0	16.3	19.2	12.1	14.8		
Wyoming	13	26	45	36	43	22	30	4	4	21	10	5	27	22	20	21.0	21.9	21		28.0	32.8	11.8	17.9	26.2	28	