



Division of Fiscal and Administrative Services

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TO: Legislative Budget Committee

FROM: Dale M. Dennis, Deputy
Commissioner of Education

Craig Neuenswander, Director, School Finance

SUBJECT: 2018-19 Safe and Secure Schools State Aid Grants

Following passage of the 2018 House Substitute for Senate Bill 109 (Omnibus bill) and adjournment of the 2018 Kansas Legislature, we started the process of formulating tentative standards for the distribution of the Safe and Secure Schools State Aid Grants. We consulted with representatives from the following agencies on the development of a position description for two (2) State Safety Specialists, tentative standards, application forms, criteria for allocation of the state aid, and recommendations to the State Board of Education: Attorney General, Adjutant General, KBI, Kansas Highway Patrol, Kansas Fire Marshal, and the Kansas Department of Health and Environment. This bill became effective July 1, 2018.

The State Board of Education approved the tentative standards and recommended allocations on July 10, 2018. The State Board did not approve any funding for the purchase of firearms, ammunition, or ongoing salaries. The State Board and the participating agencies placed as their number one priority the safety of students and staff. State aid was distributed to the 156 school districts making application on July 16, 2018.

School districts must match the state aid allocation at least dollar for dollar and will be audited to ensure compliance. An online preliminary expenditure report of state and local funds will be required from each school district on approximately February 1, 2019 followed by a final report on June 1, 2019.

The advisory group of representatives from the agencies above interviewed five (5) candidates for the State Safety Specialist positions on August 20. The positions will be offered to two candidates this week.

Attached is the following information for your review.

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KANSAS SAFE AND SECURE SCHOOLS ACT

2018 House Substitute for Senate Bill 109 (Omnibus bill)

PROGRESS REPORT – TIMELINE

May 16, 2018	Forwarded draft position description for State Safety Specialist to conferring agencies (Attorney General’s Office, Adjutant General’s Office, KBI, Kansas Fire Marshal, Kansas Highway Patrol, and Kansas Department of Health and Environment) and requested names of contact persons to assist with implementation of program.
May 29, 2018	Forwarded tentative standards and application forms to conferring agencies for review.
June 4, 2018	Forwarded tentative standards and Safe and Secure School Grant Applications to school districts with due date of June 22, 2018
June 26, 2018	Met with representatives of conferring agencies to determine criteria for allocation of funds and recommendations to State Board of Education
July 10, 2018	State Board of Education approved tentative standards and grant funds to school districts.
July 11, 2018	Forwarded approved allocations to 156 school districts.
July 16, 2018	Distributed state aid to school districts.
August 20, 2018	Conducted interviews of candidates for State Safety Specialist positions (Interviewers included representatives from KSDE, KBI, KHP and the Kansas Fire Marshal).
Sept. 4-7, 2018	Positions will be offered to two individuals this week.

AGENCY REPRESENTATIVES

State Department of Education	Dale M. Dennis, Deputy Commissioner
	Craig Neuenswander, Director, School Finance
Attorney General	Dave Burlew, Special Agent
Adjutant General	Rodney Seaba, Exec. Officer to Adjutant General
Kansas Highway Patrol	Major Kyle Moomau, Exec. Commander (East Region)
KBI	Frank Papish, Assistant Director
Kansas Fire Marshal	Doug Jorgensen, Fire Marshal
Kansas Dept. of Health & Environment	Mike McNulty, Deputy Director, Preparedness

SCHOOL SAFETY AND SECURITY GRANT FUND

Provided, That, in addition to other positions within the department of education as prescribed by law, expenditures shall be made from the operating expenditures (including official hospitality) account to employ two additional employees to review and evaluate school safety and security plans and provide technical assistance to school districts on such plans.

(b) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2019, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures shall not exceed the following:

School safety and security grant fund \$5,000,000

Provided, That all moneys in the school safety and security grant fund expended for fiscal year 2019 shall be matched by the receiving school district on a \$1 for \$1 basis from other moneys of the district: *Provided further*, That all expenditures from the school safety and security grant fund shall be used for the disbursement of grant moneys for school safety and security improvements as approved by the state board of education under this section.

(c) On July 1, 2018, the director of accounts and reports shall transfer \$5,000,000 from the state general fund to the school safety and security grant fund of the department of education.

(d) During the fiscal year ending June 30, 2019, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2019 for such agency as authorized by chapter 95 or 104 of the 2017 Session Laws of Kansas, this or other appropriation act of the 2018 regular session of the legislature, expenditures shall be made by the above agency from such moneys for the state board of education to develop and adopt statewide standards for making all public schools and attendance centers operated by school districts in this state safe and secure: *Provided*, That in developing such standards, the state board of education: (1) Shall consult with the office of the adjutant general, the Kansas bureau of investigation, the department of health and environment, the state fire marshal and any other state agencies as deemed necessary by the state board of education; and (2) may consult with any local agencies and school boards as deemed necessary by the state board of education: *Provided further*, That the standards developed by the state board of education under this subsection shall include, but are not limited to: (1) The infrastructure of school buildings and attendance centers operated by school districts in this state, including secured entrances, windows and other facets of the structural integrity of such buildings; (2) security technology to be utilized in such buildings, including, but not limited to, intrusion detection systems and security cameras; (3) communications systems, including, but not limited to, systems for interoperability between the school district and law enforcement agencies; and (4) any other systems or facilities the state board of education deems necessary for the safety and security of such buildings: *And provided further*, That the state board of education shall notify all school districts of the standards adopted under this subsection on or before January 1, 2019: *And provided further*, That the state board of education shall also provide notice of the adopted standards to those state agencies set forth in this subsection and any other state agencies the state board of education consulted with in developing such standards: *And provided further*, That to the extent such standards contain emergency or security information or procedures, the state board of education shall maintain the confidentiality of such standards when sending notices pursuant to this subsection.

(e) During the fiscal year ending June 30, 2019, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2019 for such agency as authorized by chapter 95 or 104 of the 2017 Session Laws of Kansas, this or other appropriation act of the 2018 regular session of the legislature, expenditures shall be made by the above agency from such moneys for the state board of education to develop and adopt statewide standards for

school safety and security plans to be adopted by each school district: *Provided*, That in developing such standards, the state board of education: (1) Shall consult with the office of the adjutant general, the Kansas bureau of investigation, the department of health and environment, the state fire marshal and any other state agencies as deemed necessary by the state board of education; and (2) may consult with any local agencies and school boards as deemed necessary by the state board of education: *Provided further*, That the standards developed by the state board of education under this subsection shall include, but are not limited to: (1) Evaluation of the infrastructure of school buildings and attendance centers for compliance with standards adopted under subsection (d); (2) training of school district employees on school safety and security policies and procedures and conducting student drills on emergency situations; (3) procedures for making notifications to individuals located outside of the school building during emergency situations and maintaining communication with law enforcement agencies and other necessary individuals; (4) procedures for securing school buildings during an emergency situation; (5) procedures for emergency evacuation of school buildings, including evacuation routes and sites; (6) procedures for recovery after an emergency situation ceases; (7) coordination and incorporation of school safety and security plans with existing school district emergency response plans; (8) distribution of school safety and security plans to local law enforcement agencies and emergency management agencies; (9) procedures for ensuring there is accountability for adopting and implementing the school safety and security plan in accordance with this subsection and the standards adopted by the state board of education; and (10) any other policies and procedures the state board of education deems necessary for school safety and security plans: *And provided further*, That in developing standards for school safety and security plans under this subsection, the state board of education shall identify roles and responsibilities for implementing school safety and security plans at the school district and school building level: *And provided further*, That the state board of education also shall identify the role of local law enforcement agencies and local emergency management agencies when partnering with school districts in the development and implementation of school safety and security plans: *And provided further*, That the state board of education may consider and utilize any materials, documentation or videos that are available through the United States department of homeland security in developing standards under this subsection: *And provided further*, That the state board of education shall notify all school districts of the standards adopted under this subsection on or before January 1, 2019: *And provided further*, That the state board of education shall also provide notice of the adopted standards to those state agencies set forth in this subsection and any other state agencies the state board of education consulted with in developing such standards: *And provided further*, That to the extent such standards contain emergency or security information or procedures, the state board of education shall maintain the confidentiality of such standards when sending notices pursuant to this subsection.

(f) During the fiscal year ending June 30, 2019, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2019 for such agency as authorized by chapter 95 or 104 of the 2017 Session Laws of Kansas, this or other appropriation act of the 2018 regular session of the legislature, expenditures shall be made by the above agency from such moneys to require each school district to adopt a comprehensive school safety and security plan based on the statewide standards adopted by the state board of education under subsections (d) and (e): *Provided*, That prior to the adoption of a school safety and security plan, each school district shall consult with one or more local law enforcement agencies and local emergency management agencies to review and evaluate: (1) Existing infrastructure of school buildings and attendance centers operated by such school district; and (2) current school district safety and security policies and procedures: *Provided further*, That the local law enforcement agencies and emergency management agencies may provide guidance on improving a school district's building infrastructure or safety and security policies and procedures: *And provided further*, That the review and evaluation, and any guidance provided as a result thereof, shall be

done in accordance with the standards adopted by the state board of education under subsections (d) and (e): *And provided further*, That upon adoption of a school safety and security plan, the superintendent of the school district shall send a copy of such plan to each local law enforcement agency and emergency management agency the school district consulted with, and shall send a copy to the state board of education: *And provided further*, That each school district may submit an application to the state board of education for a grant of school safety and security improvement moneys: *And provided further*, That such application shall be submitted in such form and manner as prescribed by the state board of education, and shall include the current school district safety and security policies and procedures and a description of the school safety and security improvements the school district determines to be necessary: *And provided further*, That school safety and security improvements shall be determined based on the standards adopted by the state board of education under subsections (d) and (e): *And provided further*, That the state board of education shall review all applications and approve or deny such applications based on whether the applicant school district has demonstrated the necessity of school safety and security improvements: *And provided further*, That as part of its review of an application, the state board of education may conduct a hearing and provide the applicant school district an opportunity to present testimony as to the necessity of such school safety and security improvements: *And provided further*, That if the state board of education approves an application, it shall determine the amount of moneys to be disbursed to the applicant school district from the school safety and security grant fund: *And provided further*, That if the state board of education denies an application, then, within 15 days of such denial, the state board of education shall send written notice of such denial to the superintendent of such school district: *And provided further*, That all administrative proceedings pursuant to this subsection shall be conducted in accordance with the provisions of the Kansas administrative procedure act: *And provided further*, That any action by the state board of education pursuant to this subsection shall be subject to review in accordance with the Kansas judicial review act.

(g) During the fiscal year ending June 30, 2019, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2019 for such agency as authorized by chapter 95 or 104 of the 2017 Session Laws of Kansas, this or other appropriation act of the 2018 regular session of the legislature, expenditures may be made by the above agency from such moneys for school districts to provide firearm safety education programs for the purposes of promoting the safety and protection of students and emphasizing how students should respond when encountering a firearm: *Provided*, That the state board of education shall establish curriculum guidelines for a standardized firearm safety education program: *Provided further*, That such guidelines shall include, but not be limited to, accident prevention and: (1) For students enrolled in kindergarten and grades one through five, shall be based on the eddie eagle gunsafe program offered by the national rifle association or any other evidence-based program or any successor program; (2) for students enrolled in grades six, seven and eight, shall be based on the eddie eagle gunsafe program offered by the national rifle association or any successor program, the hunter education in our schools program offered by the Kansas department of wildlife, parks and tourism or any successor program, or any other evidence-based program or any successor program; and (3) for students enrolled in grades nine through 12, shall be based on the hunter education in our schools program offered by the Kansas department of wildlife, parks and tourism or any successor program, or any other evidence-based program or any successor program: *And provided further*, That if a board of education of a school district elects to provide firearm safety education, such instruction shall be in accordance with the accident prevention guidelines and guidelines established in paragraphs (1), (2) and (3).

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T:/Legislative Session/2018 session/Sub SB 109 School Safety&Security Grant Fund

TENTATIVE STANDARDS FOR SAFE AND SECURE SCHOOLS AS APPROVED BY THE STATE BOARD OF EDUCATION

The 2018 Kansas Legislature enacted House Substitute for Senate Bill 109 creating the Kansas Safe and Secure Schools Act (Act). Below is a summary of *tentative* standards, developed by the Kansas State Board of Education, to guide the distribution of grant funds included in the Act. Grant funds may be used to implement any of the areas described in these *tentative* standards for use in properties operated by school districts. However, school districts are not limited to applying for funding for only those items listed below. These *tentative* standards are to be used as guidelines for school safety improvements.

- School districts shall ensure that the infrastructure of school buildings and/or attendance centers operated by the district are safe and secure which includes creating secure entrances, enhancing the safety of windows, or improving any facet of structural building integrity.
- School districts shall secure all doors (interior and exterior) in facilities in which students are in attendance.
- School districts shall create or improve intrusion detection systems and security camera systems.
- School districts shall provide for a communication system that allows for the sharing of information between the school district, law enforcement agencies as well as other emergency response teams. The system should be tested annually.
- School districts shall have in place an up-to-date school safety and security plan (crisis management plan) as approved by the local board of education that will be implemented in cases of emergency or a breakdown of security. The plan should be reviewed annually.
- School districts shall provide training for staff and students on how they should react in cases of emergency and specifically review their school safety and security plan (crisis management plan) that applies to school employees and students.
- School districts shall develop procedures for outside individuals entering district facilities when they have business to discuss with school officials.
- School districts must include in the school safety and security plan an evacuation plan in case of emergency.
- School districts shall determine a process for district employees to contact law enforcement.

- School districts will establish procedures to ensure accountability for adopting and implementing school safety plans, including identifying roles and responsibilities at the school district, local law enforcement and emergency management agency levels.
- Crisis response drills should be conducted on a regular basis to ensure procedures are working effectively.
- School districts shall indicate how school safety plans will be distributed and coordinated with local law enforcement agencies and emergency management agencies (hospitals, emergency medical services, et.), as well as how safety plans will be incorporated into school district emergency response plans.

Safe and Secure Schools State Aid Grant

District Number	
Name of District Contact Person	
E-Mail Address of Contact Person	
Phone Number of Contact Person	
Headcount K-12 Enrollment Excluding Virtual (9/20/2017)	

List and briefly describe the school security items contained in this application.

Funds for:	State Aid	Local Match	Total
SECURED ENTRANCE:			\$0.00
SECURITY TECHNOLOGY:			\$0.00

COMMUNICATION SYSTEM IMPROVEMENT:			\$0.00
TRAINING OF STAFF:			\$0.00
OTHER SECURITY MEASURES:			\$0.00
Total:	\$0.00	\$0.00	\$0.00

SAFE AND SECURE SCHOOLS

State Aid Formula

Multiply the headcount enrollment (excluding virtual students) times \$18.30, or the actual amount requested, whichever is lower.

H:corr DD/safe schools formula

2018-19 SAFE AND SECURE SCHOOLS STATE AID GRANTS

County	District #	District Name	Amount Requested	Amount Allocated
State Totals			13,249,547	5,033,738
Allen	256	Marmaton Valley	17,440	4,978
Allen	258	Humboldt	12,850	12,850
Anderson	365	Garnett	69,390	18,721
Atchison	377	Atchison County Comm	25,100	9,004
Atchison	409	Atchison	21,243	21,243
Barber	254	Barber County North	10,173	8,839
Barton	431	Hoisington	6,720	6,720
Bourbon	234	Fort Scott	99,852	34,807
Brown	415	Hiawatha	26,972	16,928
Brown	430	South Brown County	27,441	10,431
Butler	205	Bluestem	11,500	8,821
Butler	206	Remington-Whitewater	5,970	5,970
Butler	385	Andover	139,538	139,538
Butler	394	Rose Hill	365,000	29,280
Butler	402	Augusta	59,377	41,633
Butler	490	El Dorado	26,000	26,000
Chautauqua	285	Cedar Vale	3,225	2,782
Chautauqua	286	Chautauqua County Comm	7,250	6,771
Cherokee	493	Columbus	4,185	4,185
Cherokee	508	Baxter Springs	35,847	17,971
Cheyenne	103	Cheylin	46,000	2,361
Cheyenne	297	St Francis	41,000	5,106
Clark	220	Ashland	83,750	3,916
Cloud	333	Concordia	54,850	20,331
Coffey	244	Burlington	107,770	15,903
Coffey	245	LeRoy-Gridley	2,800	2,800
Comanche	300	Comanche County	31,340	5,948
Cowley	465	Winfield	100,000	41,102
Cowley	470	Arkansas City	64,500	52,759
Crawford	246	Northeast	32,700	8,638
Crawford	247	Cherokee	14,404	9,187
Crawford	248	Girard	19,028	18,831
Crawford	249	Frontenac	11,427	11,427
Crawford	250	Pittsburg	24,417	24,417
Dickinson	393	Solomon	25,487	5,691
Dickinson	481	Rural Vista	18,590	4,758
Dickinson	487	Herington	45,984	8,930
Doniphan	114	Riverside	19,899	11,749
Doniphan	429	Troy	20,988	6,167
Douglas	348	Baldwin City	26,768	25,510
Douglas	491	Eudora	42,135	32,281
Douglas	497	Lawrence	168,549	168,549
Edwards	347	Kinsley-Offerle	10,942	5,874
Ellis	388	Ellis	28,000	8,711

2018-19 SAFE AND SECURE SCHOOLS STATE AID GRANTS

County	District #	District Name	Amount Requested	Amount Allocated
State Totals			13,249,547	5,033,738
Ellis	489	Hays	125,000	57,773
Ellsworth	112	Central Plains	369,617	9,406
Ellsworth	327	Ellsworth	4,108	4,108
Finney	457	Garden City	129,250	129,250
Ford	381	Spearville	9,609	6,057
Ford	443	Dodge City	300,000	127,441
Ford	459	Bucklin	23,597	4,355
Geary	475	Geary County	180,912	135,054
Gove	293	Quinter	64,575	5,399
Gray	477	Ingalls	82,000	4,447
Greeley	200	Greeley County	19,500	4,831
Greenwood	389	Eureka	8,661	8,661
Harper	361	Chaparral	151,000	15,628
Harvey	369	Burrton	11,863	4,374
Harvey	373	Newton	19,550	19,550
Harvey	440	Halstead	161,395	14,219
Harvey	460	Hesston	78,100	14,860
Haskell	374	Sublette	12,856	8,400
Jackson	335	North Jackson	8,763	7,192
Jefferson	339	Jefferson County North	18,338	8,619
Jefferson	340	Jefferson West	37,044	15,665
Jefferson	341	Oskaloosa	11,413	10,852
Jefferson	343	Perry	9,488	9,488
Johnson	229	Blue Valley	582,370	415,831
Johnson	230	Spring Hill	123,343	72,980
Johnson	232	De Soto	1,020,000	133,663
Johnson	233	Olathe	155,342	155,342
Kearny	215	Lakin	36,300	12,536
Kingman	331	Kingman	57,600	18,208
Kiowa	474	Haviland	6,850	1,958
Labette	503	Parsons	13,062	13,062
Labette	504	Oswego	19,838	8,985
Lane	468	Healy	3,550	1,043
Leavenworth	449	Easton	35,500	11,492
Leavenworth	453	Leavenworth	275,605	70,144
Leavenworth	469	Lansing	69,375	48,806
Lincoln	298	Lincoln	37,949	6,442
Lincoln	299	Sylvan Grove	36,985	4,575
Linn	344	Pleasanton	12,124	6,753
Linn	346	Jayhawk	20,837	10,889
Linn	362	Prairie View	100,000	16,305
Logan	274	Oakley	21,000	8,070
Logan	275	Triplains	9,000	1,171
Lyon	252	Southern Lyon County	372,811	8,711

2018-19 SAFE AND SECURE SCHOOLS STATE AID GRANTS

County	District #	District Name	Amount Requested	Amount Allocated
State Totals			13,249,547	5,033,738
Lyon	253	Emporia	803,484	84,564
Marshall	364	Marysville	36,595	14,219
McPherson	418	McPherson	29,317	29,317
Meade	225	Fowler	9,600	2,489
Meade	226	Meade	8,985	7,942
Miami	416	Louisburg	52,777	31,659
Mitchell	273	Beloit	7,128	7,128
Montgomery	436	Caney Valley	336,127	14,292
Montgomery	447	Cherryvale	52,545	14,933
Nemaha	113	Prairie Hills	17,500	17,500
Neosho	101	Erie-Galesburg	13,000	9,809
Ness	106	Western Plains	1,609	1,609
Ness	303	Ness City	11,019	5,234
Osage	420	Osage City	7,302	7,302
Osage	421	Lyndon	24,636	8,144
Osage	434	Santa Fe Trail	116,475	19,050
Osage	454	Burlingame	12,211	5,417
Osage	456	Marais Des Cygnes Valley	14,500	3,935
Osborne	392	Osborne County	25,000	4,996
Pottawatomie	322	Onaga-Havensville-Wheaton	77,000	5,472
Pottawatomie	323	Rock Creek	5,618	5,618
Pratt	382	Pratt	15,737	15,737
Rawlins	105	Rawlins County	31,825	5,966
Reno	308	Hutchinson	192,405	83,485
Reno	309	Nickerson	78,719	20,734
Reno	310	Fairfield	5,887	5,161
Reno	311	Pretty Prairie	30,000	4,795
Republic	109	Republic County	36,750	9,498
Republic	426	Pike Valley	36,500	3,770
Rice	376	Sterling	2,800	2,800
Rice	401	Chase-Raymond	6,678	3,093
Rice	405	Lyons	64,000	14,640
Rice	444	Little River	8,317	5,490
Rooks	270	Plainville	35,116	6,716
Rooks	271	Stockton	4,250	4,250
Rush	403	Otis-Bison	28,370	4,831
Saline	305	Salina	108,000	108,000
Saline	306	Southeast Of Saline	108,000	12,115
Sedgwick	259	Wichita	1,220,500	922,613
Sedgwick	260	Derby	480,000	131,961
Sedgwick	262	Valley Center	23,443	23,443
Sedgwick	263	Mulvane	43,795	32,592
Sedgwick	267	Renwick	275,463	33,654
Seward	480	Liberal	450,000	90,896

2018-19 SAFE AND SECURE SCHOOLS STATE AID GRANTS

County	District #	District Name	Amount Requested	Amount Allocated
State Totals			13,249,547	5,033,738
Shawnee	345	Seaman	19,000	19,000
Shawnee	372	Silver Lake	33,927	13,268
Shawnee	450	Shawnee Heights	22,925	22,925
Sherman	352	Goodland	32,500	17,513
Smith	237	Smith Center	14,251	7,302
Stafford	349	Stafford	30,063	4,502
Stafford	350	St John-Hudson	37,000	5,856
Stafford	351	Macksville	30,080	4,337
Stanton	452	Stanton County	5,000	5,000
Stevens	209	Moscow	13,136	3,312
Sumner	353	Wellington	37,150	28,566
Sumner	358	Oxford	107,000	8,107
Sumner	359	Argonia	11,775	3,239
Thomas	315	Colby	103,500	16,562
Thomas	316	Golden Plains	36,718	3,349
Wabaunsee	330	Mission Valley	13,725	8,381
Washington	223	Barnes-Hanover-Linn	12,311	8,125
Wilson	461	Neodesha	200,100	12,700
Wilson	484	Fredonia	28,918	12,700
Woodson	366	Woodson	60,844	8,821
Wyandotte	202	Turner-Kansas City	167,531	76,805
Wyandotte	203	Piper-Kansas City	66,588	41,852
Wyandotte	204	Bonner Springs	130,541	50,142
Wyandotte	500	Kansas City	223,500	223,500