

300 SW 8th Avenue, Ste. 100 Topeka, KS 66603-3951 P: (785) 354-9565

> F: (785) 354-4186 www.lkm.org

To:

House Federal and State Affairs Committee

From:

Eric B. Smith, Deputy General Counsel

Date:

February 2, 2017

RE:

Support of HB 2081

I want to thank Chairman Barker and the Committee members for allowing the League of Kansas Municipalities to testify in support of HB 2081.

HB 2081 was introduced at the request of the League and its member cities. The purpose behind this bill is to extend immunity to public employers from any negligent acts committed by an employee outside the scope of their employment who chooses to carry a concealed handgun while performing work duties.

Last session a change was made in the statutes that removed the ability of cities to prevent employees from carrying a concealed handgun while on duty. In the past, cities had liability protection based on K.S.A. 75-7c20(f); however, that language only applies to employees carrying a concealed handgun in a public building. Since a large number of city employees work outside of public buildings, this statute provides cities no protection for any negligent actions of employees committed outside of a public building.

HB 2081 amends K.S.A. 75-7c10(e) by making a clear statement that a public employer is immune and not responsible for any negligent act committed by an employee if it is related to the employee's decision to carry a concealed handgun. The amendment we have proposed will also make it clear that this immunity would not apply to any employee carrying a concealed handgun in the course and scope of their employment.

The League believes this bill is a reasonable clean up to the changes made last year removing public employers' ability to regulate if employees carry concealed handguns while working. This bill makes it clear that the employee who chooses to carry a concealed handgun is personally responsible for this choice.

Based on the above reasons, the League of Kansas Municipalities respectfully requests the Committee pass HB 2081 out of Committee with a recommendation to the full House for approval.

Session of 2017

## HOUSE BILL No. 2081

By Committee on Federal and State Affairs

1-18

1 AN ACT concerning firearms; relating to the personal and family protection act; relating to public employer liability; amending K.S.A. 3 2016 Supp. 75-7c10 and repealing the existing section. 4 5 Be it enacted by the Legislature of the State of Kansas: 6 Section 1. K.S.A. 2016 Supp. 75-7c10 is hereby amended to read as 7 follows: 75-7c10. Subject to the provisions of K.S.A. 2016 Supp. 75-7c20, 8 and amendments thereto: 9 (a) The carrying of a concealed handgun shall not be prohibited in 10 any building unless such building is conspicuously posted in accordance 11 with rules and regulations adopted by the attorney general. 12 (b) Nothing in this act shall be construed to prevent any private 13 employer from restricting or prohibiting by personnel policies persons 14 from carrying a concealed handgun while on the premises of the 15 employer's business or while engaged in the duties of the person's 16 employment by the employer, except that no employer may prohibit 17 possession of a handgun in a private means of conveyance, even if parked 18 on the employer's premises. 19 (c) (1) Any private entity which provides adequate security measures 20 in a private building and which conspicuously posts signage in accordance 21 with this section prohibiting the carrying of a concealed handgun in such 22 building shall not be liable for any wrongful act or omission relating to 23 actions of persons carrying a concealed handgun, concerning acts or omissions regarding such handguns. 25 (2) Any private entity which does not provide adequate security 26 measures in a private building and which allows the carrying of a 27 concealed handgun shall not be liable for any wrongful act or omission 28 relating to actions of persons carrying a concealed handgun, concerning 29 acts or omissions regarding such handguns. 30 (3) Nothing in this act shall be deemed to increase the liability of any 31 private entity where liability would have existed under the personal and 32 family protection act prior to the effective date of this act. (d) The governing body or the chief administrative officer, if no 34 governing body exists, of any of the following institutions may permit any 35 employee, who is legally qualified, to carry a concealed handgun in any building of such institution, if the employee meets such institution's own

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policy requirements regardless of whether such building is conspicuously posted in accordance with the provisions of this section:

(1) A unified school district;

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- (2) a postsecondary educational institution, as defined in K.S.A. 74-3201b, and amendments thereto;
- (3) a state or municipal-owned medical care facility, as defined in K.S.A. 65-425, and amendments thereto;
- (4) a state or municipal-owned adult care home, as defined in K.S.A. 39-923, and amendments thereto;
- (5) a community mental health center organized pursuant to K.S.A. 19-4001 et seq., and amendments thereto; or
- (6) an indigent health care clinic, as defined by K.S.A. 2016 Supp. 65-7402, and amendments thereto.
- (e) No public employer shall restrict or otherwise prohibit by personnel policies any employee, who is legally qualified, from carrying any concealed handgun while engaged in the duties of such employee's employment outside of such employer's place of business, including while in a means of conveyance. Public employers shall not be liable for any wrongful or negligent act of an employee carrying a concealed handgun. concerning acts or omissions regarding such handguns.
- (f) (1) It shall be a violation of this section to carry a concealed 22 handgun in violation of any restriction or prohibition allowed by subsection (a) or (b) if the building is posted in accordance with rules and regulations adopted by the attorney general pursuant to subsection (i). Any person who violates this section shall not be subject to a criminal penalty but may be subject to denial to such premises or removal from such 27 premises.

(2) Notwithstanding the provisions of subsection (a) or (b), it is not a violation of this section for the United States attorney for the district of Kansas, the attorney general, any district attorney or county attorney, any assistant United States attorney if authorized by the United States attorney for the district of Kansas, any assistant attorney general if authorized by the attorney general, or any assistant district attorney or assistant county attorney if authorized by the district attorney or county attorney by whom such assistant is employed, to possess a handgun within any of the buildings described in subsection (a) or (b), subject to any restrictions or prohibitions imposed in any courtroom by the chief judge of the judicial 38 district.

(3) Notwithstanding the provisions of subsection (a) or (b), it is not a violation of this section for a law enforcement officer, as that term is defined in K.S.A. 2016 Supp. 75-7c22, and amendments thereto, who satisfies the requirements of either K.S.A. 2016 Supp. 75-7c22(a) or (b), and amendments thereto, to possess a handgun within any of the buildings not being carried in the course and scope of their employment.

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1 described in subsection (a) or (b), subject to any restrictions or 2 prohibitions imposed in any courtroom by the chief judge of the judicial 3 district.

- 4 (g) The provisions of this section shall not apply to the carrying of a concealed handgun in the state capitol.
  - (h) For the purposes of this section:

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- 7 (1) "Adequate security measures" shall have the same meaning as the 8 term is defined in K.S.A. 2016 Supp. 75-7c20, and amendments thereto;
  - (2) "building" shall not include any structure, or any area of any structure, designated for the parking of motor vehicles; and
- 11 (3) "public employer" means the state and any municipality as those 12 terms are defined in K.S.A. 75-6102, and amendments thereto, except the 13 term "public employer" shall not include school districts.
  - (i) Nothing in this act shall be construed to authorize the carrying or possession of a handgun where prohibited by federal law.
- 16 (j) The attorney general shall adopt rules and regulations prescribing
  17 the location, content, size and other characteristics of signs to be posted on
  18 a building where carrying a concealed handgun is prohibited pursuant to
  19 subsections (a) and (b). Such regulations shall prescribe, at a minimum,
  20 that:
- 21 (1) The signs be posted at all exterior entrances to the prohibited 22 buildings;
- 23 (2) the signs be posted at eye level of adults using the entrance and 24 not more than 12 inches to the right or left of such entrance;
- 25 (3) the signs not be obstructed or altered in any way; and
- 26 (4) signs which become illegible for any reason be immediately 27 replaced.
- 28 Sec. 2, K.S.A. 2016 Supp. 75-7c10 is hereby repealed.
- Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.