

#### STATE OF KANSAS

#### EFFICIENCY REPORT UPDATE REPORT





February 16, 2016

ALVAREZ & MARSAL

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#### OVERVIEW

the following objectives to drive increased efficiency: programs, objectives and challenges. The recommendations focused on achieving employees at all levels, gaining a detailed understanding of their missions undertaken by our team of more than 40 professionals in collaboration with State recommendations. The recommendations reflected an intense three months effort engaged in a far-reaching review of State operations and spending. In January, we Since being retained by the State in early October 2015, Alvarez & Marsal has been provided the interim results of the review which resulted in the identification of 105

- Service Delivery
- Shared Services Internal and External
- Consolidation
- Privatization
- Government Role
- Improve Financial Management
- Increase Federal Funds

Today, we are presenting the results of the second phase of our work, an implementation plan to support the realization of the recommendations.

## OVERALL EFFICIENCY PROJECT SCHEDULE

A&M's State-wide Fiscal and Operational Solution Proposed Timeline and Implementation Schedule

Key:	<b>X</b>	Sc	2	1d 0	1c lo	16 D	1a B	· ·		
Phase 1	🖈 Status Updates 🔼	Schedule Events	Develop Roadmap for Implementation	Develop and Quantify Opportunities	Identify Opportunities	Develop a Fact Base	Baseline Environment	Project Kick-Off	Detailed Timing for State-wide Fiscal and Operational Solutions Approach	
Phase 2	Performance Objective	*			1	†	t 45 Day Review	♦ Project Kick-Off	or State-wide Fis	Oct 2015
2	•			1			view 💠	-Off	cal and Op	Nov 2015
	► Briefings / Working Session	*	Final P	90 Day Review A Preliminary Report of Recommendations		1			perational Soluti	Dec 2015
	g Session	<b>Y</b> -	Final Phase 2 Report	Preliminary Repo					ons Approac	Jan 2016
	Workstream		i	ort of Recommenda					'n	Feb 2016
	† +	*		ations						Mar 2016
	Workstream ◆ ◆ Briefing Period	*	+							Apr 2016

## INTRODUCTION TO THE IMPLEMENTATION PLAN

cumulatively benefit of over \$2 billion in benefits to the State over the next five Administration's analysis of the 105 recommendations identified with a defining necessary support and oversight to achieve objectives and identify the recommendations identified through focusing the highest impact activities, <u>years</u> and includes budget analysis and budget process reviews necessary courses of action. The plan supports the Legislature's and the The implementation plan is designed to promote the realization of the

recommendations. Agency and cross agency project management plans include: and establish the groundwork for the state to implement the 105 These recommendations are organized by agency or cross agency work stream

Medicaid	Governor's Grants Office	Children and Family Services	Revenue
Corrections	Transportation	Print Services	Information Technology
Lottery	Commerce	Fleet	Procurement
Kansas Public Employees Retirement System	National Guard	Real Estate	Risk Management and Insurance
	Boards and Commissions	Budget Process	State Employee Health Plan

# INTRODUCTION TO THE IMPLEMENTATION PLAN (CONTINUED)

The recommendations were segmented into three categories:

- Highest Value Category A recommendations
- Transformational Category B recommendations
- Long Term Impact Category C recommendations

management office (PMO) oversight. A small team will form the PMO and will: Recommendations were further divided into recommendations for program

- Work across the state agencies to oversee project status, manage the from each agency and cross-agency work stream. reporting cycle, and host weekly round table calls with the project managers
- oversee the agency specific projects and report to the PMO on progress of the Coordinate with each involved agency should assign a project manager to implementation
- For high value, category A projects, with larger implementation efforts, the that the goals of these high priority recommendations are met alongside the responsible agency should identify an additional project specialist to ensure

### IMPLEMENTATION PROJECT SCHEDULE

	13	12	=	10	9	8	7	6	5	4	ω	N	-		
	Budget Process	General Gov't (NG, Lottery, B&C)	Transportation	Revenue	Medicaid	Education	Corrections	Commerce	Children and Family Services	State Employee Health Plan	Admin (IT,RE, Fleet, Print, Proc)	Risk Management and Insurance	Establish a Program Mgmt Office	Detailed Timing for The State of Kansas Efficiency Imp	
→ Mile	1	†	†	1	†	1	†	†	†	†	1	†	1	or The Star	Otr 1 2016
Milestone												+	♦ †	te of Kan	Qtr 2 2016
◆ Event		1							1				Initial Report	sas Efficie	Qtr 3 2016
1												I	 		Qtr 4 2016
→ Workstream				†				1	No			+	One Year Update	lementation plan	Otr 1 2017
ream 🔷			† 	1					New Flat Hollogi				odate	n plan	Otr 2 2017
↓ 0	+			•		•	•						Two \		Qtr 3 2017
Operations	1												Two Year Update		Otr 4 2017



#### TOP PRIORITY RECOMMENDATIONS

The top 20% of the recommendations represent 87.1% of the total efficiency opportunities

100%	434,226 2,038,923	434,226	432,377	426,265	424,901	301,157	19,996	105	TOTAL Savings and Revenue Estimates
0.3%	6,731	1,390	1,393	1,397	1,402	1,111	38	25	PMO Oversight
									Category C
12.6%	256,942	50,288	45,937	44,888	52,671	50,999	12,159	58	Total Category B
1.2%	23,626	4,573	4,573	4,663	4,944	4,944	(70)	л	Implementation Support
11.4%	233,316	45,715	41,364	40,226	47,727	46,056	12,229 46,056	53	PMO Oversight
									Category B
87.1%	385,047 382,548 1,775,250	382,548	385,047	379,979	370,829 379,979	7,800 249,046	7,800	21	Total Category A
31.6%	643,539	147,471	147,421	147,372	143,197	58,077		6	Implementation Support
55.5%	1,131,711	235,077	237,625	232,608	227,632	7,800 190,969	7,800	15	PMO Oversight
									Category A
Of the Total	Total	FY 2021	FY 2020	FY 2019	FY 2018		FY 2016 FY 2017	# Rec's	A&M Work Stream
Percent		[\$000s]	e Estimate	nd Revenu	Total Savings and Revenue Estimate [\$000s]	Tota			

### IMPLEMENTATION PROJECT SCHEDULE

					_	ר			
		Qtr 1 2016	Qtr 2 2016	Qtr 3 2016	Qtr 4 2016	Qtr 1 2017	Otr 2 2017	Otr 3 2017	Qtr 4 2017
	Detailed Timing for The State of Kansas Efficiency Implementation plan	or The Sta	te of Kans	sas Efficie	ncy Imple	mentation	plan		
-	Collections: Hire 54 officers	•				1			
2	Excess Cash Carryover Balances	1		+					
အ	KDOL Assessment Rate Change	†							
4	SEHP Plan Changes	†				New Pla	New Plan Bollout		
5	Retiree Liability	†				Exchance	Exchange Effective		
6	Discovery	†				•			
7	Audit: Fill 14 auditor vacancies	†		1					
8	Implement ITVM	†		1					
9	Implement Healthy Birth Outcome Initiatives	†							
10	Collaboratively Source Select Categories on a Statewide Basis	†							
=	<b>KDOT Office Consolidation</b>	1							
12	Enhance Commerce's Business to Business Strategies	1		+	I	!	ļ	•	
		▲ Milestone	_	► Event	1	Workstream	nam 🕇	9	Operations



### IMPLEMENTATION PROJECT SCHEDULE

						0				
		Qtr 1 2016	Qtr 2 2016	Qtr 3 2016	Qtr 4 2016	Qtr 1 2017	Qtr 2 2017		Qtr 3 2017	Qtr 4 2017
	Detailed Timing for The State of Kansas Efficiency Imp	or The Sta	te of Kan	sas Efficie		lementation plan	plan			
-	KTA Partnership	†			T			i	i	Ţ
N	Increase Oversight of MCO Program Integrity Units	†		T I		ı	1	<b>*</b>		
သ	Eliminate Community Service Tax Credit Program	†		1						
4	K-12 Benefit Program Consolidation	†						1	New Plan Rollout	Rollout
5	Reduction of PERM Rate	†								
6	Strategically source top categories	<b>†</b>								
7	Implement a category management structure	†		1						
8	Create a new Governor's Grant Office	1			Office Created					•
9	Replace WC State Self Insurance Fund (SSIF) Claims Management with an Experienced TPA	•		1						
		► Mil	Milestone	◆ Event	1	→ Works	Workstream 4	T	→ Ope	Operations

#### **TOP 21 RECOMMENDATIONS**

Unique	Recommendation	Perommendation Description
er		
KDOR.02	Collections: Hire 54	KDOR.02 Collections: Hire 54 Hire collection agents to fill current vacancies. The average collection agent
	officers	currently produces about \$1M in collections annually.
ED.01	Excess Cash	Excess cash reserves could be used to offset future education funding,
	Carryover Balances	Carryover Balances provided that the USDs have assurance of stability and reliability of funding.
		We recommend absorbing this "one-shot" over a five year period.
INS.02	KDOL Assessment	Increase revenue by adjusting the Administrative Fund assessment charged to
	Rate Change	state Workers' Compensation carriers to 1% based on written premium from
		the current 2.79% based on prior year paid losses.
SEHP.01	Plan Changes	Total Replacement - Only offer High Deductible Health Plans (Plan C) and
		remove the Plan A option. Tie employer Health Savings Account and Health
		Reimbursement Account contribution to wellness participation
SEHP.02	Retiree Liability	Implement OneExchange platform for retirees to remove all retirees from self-
		funded SEHP onto fully insured plans removing risk and lowering GASB
		liabilities
KDOR.03 Discovery		Coordinate new audits with Collections, General Counsel and Policy to have a
		more effective centralized audit plan that would be defensible through appeals
		and litigation.
KDOR.01	KDOR.01 Audit: Fill 14	Re-hire retired auditors in order to fill current audit department vacancies. The
0;	auditor vacancies	average auditor currently produces about \$934k in collections annually.

### TOP 21 RECOMMENDATIONS (CONTINUED)

high	Decommendation Name	Recommendation Description
Identifier		
LOT.01	Implement ITVM	Allow the Lottery to use Instant Ticket Vending Machines in Kansas
ED.05	Collaboratively	The school districts should join with the Department of Administration and
	Source Select	strategically source specific spend categories to drive greater cost savings for
	Categories on a	the school districts
	Statewide Basis	
MED.05	Implement Healthy	Implement healthy birth outcome initiatives to improve women and child health
	Birth Outcome	care outcomes and manage costs
	Initiatives	
DOT.02	Office Consolidation	Eliminate area offices, moving administration to Districts and operations to sub
		area offices
COM.01	Enhance Commerce's	Enhance Commerce's Enhance Commerce's Business to Business Strategies with increased
	<b>Business to Business</b>	Business to Business $\dagger$ financial modeling, research analysis, project auditing, and marketing/sales
	Strategies	service support efforts
DOT.01	KTA Partnership	Maximize KTA and KDOT Partnership
MED.02	Increase Oversight of	Improved oversight and training of the MCO program integrity (PI) units will
	MCO Program	increase fraud, waste and abuse recoveries
	Integrity Units	
COM.04	COM.04 Eliminate Community	Eliminate Community Service Tax Credit Program
	Service Tax Credit	
	Program	

### TOP 21 RECOMMENDATIONS (CONTINUED)

Unique Re	ecommendation Name	Recommendation Name Recommendation Description
ED.04 K	K-12 Benefit Program Consolidation	K-12 Benefit Program Consolidate K-12 benefit plans under one benefit plan similar to SEHP, utilizing Consolidation SEHP network, staff, processes and procedures. This would reduce the overall
		plan administration expense for the SEHP through adding additional
		larger population
MED.01R	MED.01 Reduction of PERM	The agencies should institute broad operational improvements to lower the
7.0	Rate	state's Medicaid eligibility error rate
DOA.01S	DOA.01 Strategically source	Short Term - Conduct a statewide strategic sourcing exercise of a select group
Ĉ	top categories	of high spend categories. This sourcing event will involve taking each
		category through a complete strategic sourcing exercise which will include the
		followings steps: spend analysis, category assessment, category strategy,
		souring event, negotiation and selection, contracting and supplier transition.
		A&M can lead the execution with assistance from DOA category managers to
		ensure that the approach can be repeated by DOA staff in future events.
DOA.02In	nplement a category	DOA.02 Implement a category Medium Term - Establish a standardized, unified, center-led strategic sourcing
3	management	and category management capability within DOA. The purpose of this function
S	structure	should be to develop deep expertise in the highest spend categories that state
		agencies consume, track and report spend across the state, maintain a list of
		key local/agency requirements for each category, have deep market place
		knowledge and be responsible for offering creative, viable solutions for
		satisfying needs for goods and services.

### TOP 21 RECOMMENDATIONS (CONTINUED)

Unique Identifier	Recommendation Name	Recommendation Description
GGO.01	Create a new	Create a Federal Funds Office to enable a coordinated, prioritized, and
	Governor's Grant	compliance-driven approach to maximizing the amount and effective use of
	Office focused on	federal funds and provide compliance oversight to state and local agencies.
	Statewide Federal	
	Funding	
INS.04	Replace WC State	Reduce WC SSIF claims costs by replacing current WC SSIF claims staff with
	₫	an experienced TPA overseen by the recommended new ORM, for
	(SSIF) Claims	management of new go-forward claims and closeout of open runoff claims at
	Management with an	FY 16 end.
	Experienced Third	- Capital Outlay investment for moving WC claims function to new TPA on a
	Party Administrator	go-forward basis as of FY 17.
	Overseen by ORM	<ul> <li>Projected cost savings generated by reduced WC claims costs and claims</li> </ul>
		volume, and enhanced risk management, brought by outsourced TPA with
		ORM oversight.
		Projected cost savings to replace existing \$136K/year Systema claims
		software and \$1.7M/year CompAlliance TPA limited-services contracts with
		new full-service TPA as of FY17.
		- Projected cost savings for discontinued facility operations and overhead
		expense (other than staffing overhead) associated with WC SSIF claims staff
		elimination at FY 16 end.
		<ul> <li>Projected Salaries and Wages cost savings by elimination of 16 FTE KDHE</li> </ul>
		WC SSIF claims personnel salaries and staffing overhead at FY 16 end.

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