Session of 2016

## HOUSE BILL No. 2719

By Committee on Taxation

3-8

AN ACT concerning local government; relating to certain taxing jurisdictions, approval of bonds, tax levies by electors or elected bodies; amending K.S.A. 3-114, [12-1220, 12-1234, 12-1267, 12-1270, 12-1276] 12-1688, 13-13a18, 13-13a23, 19-3557, 19-3617, 19-3622, 27-322, 27-333, 80-1520 and 80-1548 and K.S.A. 2015 Supp. 12-1288, 12-1927, 12-1928, 12-1936, 27-323 [and 75-255] and repealing the existing sections.

and

Be it enacted by the Legislature of the State of Kansas:

New Section I.—(a) The legislature hereby declares that the intent of this act is to empower the citizens of Kansas with a means to control the amount of property taxes levied against real and personal property by requiring any such taxes to be levied or approved by an elected body.

(b) Notwithstanding any other provision of law to the contrary, no taxes may be levied against real and personal property and no bonds may be issued unless the governing body of the taxing jurisdiction has been elected or the levy or bond issuance has been approved by a majority of the electors of such taxing jurisdiction or by the governing body which certifies the budget of such taxing jurisdiction. The provisions of this section shall not apply to any taxes levied pursuant to K.S.A. 76-6b01 and 76-6b01 and K.S.A. 2015 Supp. 72-6470, and amendments thereto.

Sec. 2. K.S.A. 3-114 is hereby amended to read as follows: 3-114. (a) Except as provided in subsection (b), in any city having a population of more than—sixty-five thousand (65,000) in which a board of park commissioners has been established pursuant to K.S.A. 13-1346, and amendments thereto, all powers, jurisdiction and control over municipal airports or municipal fields for aviation purposes otherwise vested in the governing body of such city shall be vested in such board of park commissioners. Such board of park commissioners is hereby authorized to issue, as provided by law, general bonds of the city for the purpose of purchasing, leasing, developing and equipping municipal airports and fields for aviation purposes. Such board of park commissioners—is hereby further authorized to may levy an annual tax not exceeding one-half (½) 0.5 mill for the support, maintenance and operation of municipal airports or fields for aviation purposes. Before issuing bonds or levying any such tax pursuant to this section, the board shall submit the proposed bond

Balloon Amendments
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Removing libraries

and by renumbering sections accordingly

issuance or tax levy to the governing body of the city for review and approval thereof.

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(b) In any city in which an airport authority has been established pursuant to K.S.A. 3-162, and amendments thereto, all powers, jurisdiction and control over municipal airports or municipal fields for aviation purposes otherwise vested in the governing body or board of park commissioners of such city shall be vested in such airport authority. The governing body of the city by a two-thirds vote of the members thereof, is hereby authorized to issue general obligation bonds of the city for the purpose of purchasing, leasing, developing and equipping municipal airports and fields for aviation purposes. The governing body of the city by a-two-thirds ½ vote of the members thereof is hereby further authorized to levy an annual tax not exceeding—one-half (½) 0.5 mill for the support, maintenance and operation of municipal airports or fields for aviation purposes.

on bonds issued under the authority of K.S.A. 12-1774, and amendments such library in such sum as the library board shall determine within the authorized to and shall may annually levy a tax for the maintenance of and maintenance of a library by such municipality. If a majority of thespecial election called for that purpose, the question of the establishmentfirst local or general-election thereafter, or if the petition so requires, at a election, cause to be submitted to the voters of such municipality at the shall, upon presentation of a petition signed by ten percent (10%) 10% of thereto, by cities located in the county. limitations fixed by law and to pay a portion of the principal and interest the governing body shall forthwith establish such library and is hereby votes cast at such election on such proposition shall be in the affirmative, the total vote cast for the secretary of state at the last preceding general. the qualified electors of such municipality determined upon the basis of 1220. The governing body of any municipality may by resolution, and LSec. 3. K.S.A. 12-1220 is hereby amended to read as follows: 12-

Such tax shall be levied and collected in like manner as other taxes of the municipality and, except for an amount to pay a portion of the principal and interest on bonds issued under the authority of K.S.A. 12-1774, and amendments thereto, by cities located in the county, shall be kept in a separate fund to be known as the library fund of such municipality. If the territory of the municipality includes another municipality which is then maintaining a library, the proposition to establish a library by the larger municipality, shall not be voted upon by the residents of the included municipality, nor shall a levy to establish or maintain such library be assessed against property therein, unless the library board and governing body of the included municipality shall give notice in writing that they desire to participate in the library to be

established and to pay the tax for the establishment and maintenance thereof as other parts of the municipality establishing such library.

Sec. 4. K.S.A. 12-1234 is hereby amended to read as follows: 12-1234. (a) Each county or township participating in a regional library is authorized to, and shall may annually levy a tax for the maintenance of the library in a sum the library board determines within the limitations fixed by law. Except as provided by subsection (b), the costs of maintaining a regional library, other than a library originally established under the authority of K.S.A. 80-804, and amendments theoreto, shall be allocated among the participating counties or townships in the proportion of their respective populations. Tax levies for the maintenance of libraries originally established under the authority of K.S.A. 80-804, and amendments thereto, shall be made at a uniform rate in all townships participating in the maintenance of such libraries.

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(b)—The costs of maintaining the regional library established under the authority of K.S.A. 12-1220, and amendments thereto, by Pottawatomie and Wabaunsee counties shall be allocated as provided by this subsection. One half the costs shall be allocated between such counties on the basis of their respective populations and ½ the costs shall be allocated between such counties on the basis of their respective assessed valuations.

Sec. 5. K.S.A. 12-1267 is hereby amended to read as follows: 12-1267. (a) The board shall prepare, publish and approve an annual budget for the maintenance and support of the library and may levy a tax not to exceed five mills on all taxable tangible property in the library district. At least 10 days prior to filing the adopted budget with the county clerk, the board shall submit the budget to the governing body of the city and county for review thereby.

(b) Whenever the board determines that the tax levy of five mills authorized by subsection (a) is insufficient to maintain and support the library, and offer such levy is approved pursuant to subsection (d), the board shall adopt a resolution declaring it necessary to increase the annual levy by an additional amount not to exceed \(^1\), mill in any one year up to a total amount which shall not exceed an amount equal to eight mills in any year.

(c) Any such resolution adopted under subsection (b) shall state the total amount of the tax to be levied for library purposes and shall be published once each week for two consecutive weeks in the official county-newspaper. Whereupon such annual levy in an amount not to exceed the amount stated in the resolution may be made for the ensuing budget year and each successive budget year unless a petition, signed by at least 5% of the qualified electors of the library district, requesting an election upon the proposition to increase the tax levy in excess of the current tax levy is filed with the county election officer within 60 days following the date of the

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last publication of the resolution. In the event a valid petition is filed, no such increased levy shall be made without such proposition having been submitted to and having been approved by a majority of the electors of the library district voting at an election called and held thereon. All such elections shall be called and held in the manner provided by the general bond law. Such taxes shall be levied and collected in like manner as other taxes, which levy the board shall certify, on or before August 25 of each year, to the county clerk who is hereby authorized and required to place the same on the tax roll of the county treasurer to the treasurer of such board.

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(d) —The levy authorized by this section shall not be deemed a levy of the city or county, and shall be in addition to all other levies authorized or limited by law. Before levying any tax authorized by this section, the board shall submit the proposed levy to the governing body of the city and county for review and approval thereof. The board shall not levy such tax unless it has obtained the approval of the governing body of the city and county.

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question of their issuance and the amount of such issuance has been pursuant to this section shall not be subject to or within any bonded debt retired in the manner provided by the general bond law. Bonds issued and held and the bonds shall be issued, sold, delivered, registered and electors voting thereon votes in favor thereof. The election shall be called special, general or primary election, and a majority of the qualified submitted to a vote of the qualified electors of the library district at any sites therefor, for library purposes. No bonds shall be issued until the turnishing and equipping any buildings or additions thereto, together with for the purpose of constructing, reconstructing, repairing, remodeling, 1270. The board may issue general obligation bonds of the library district city and county for review and approval thereof. tur, the board-shall submit the proposed levy to the governing body of the interest on any bonds issued pursuant to this section. Before laying such purpose of paying the principal of, redemption premium, if any, and limit of the city or county. The board-shall have the power-to *may* levy a tax against all taxable tangible property in the library district for the Sec. 6. K.S.A. 12-1270 is hereby amended to read as follows: 12-

Sec. 7. K.S.A. 12-1276 is hereby amended to read as follows: 12-1276. (a) When used in this section:

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- (1)—"County" means Leavenworth county;
- (2) —"city" means the city of Leavenworth, Kansas;
- (3)—"library-district" means all-territory-located within Leavenworth-county except that territory located within the corporate limits of the city-of Tonganoxie and Linwood community-library district No. 1 and Basehor-community-library-district No. 2;

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the provisions of this act; (4) "board" means the library board of trustees appointed pursuant to

supported in whole or in part with tax money-and-shall-be-called the Leavenworth county library; (5) "library" means a library which serves the general public and is

7654321 of county commissioners of a county; —"governing-body"-means the governing body of a city or the board

expense of operating a library. --"maintenance and support" means the general and usual cost and

to the conditions provided in K.S.A., 12-1261, and amendments thereto. district. The proposition shall be submitted in the same manner and subject county may be submitted to the qualified electors of the proposed library The proposition to establish a library district in Leavenworth

have the powers, duties and functions of a library district created pursuant to K.S.A. 12-1261, and amendments thereto. establish a library district is approved, the library district and board shall (c) Except as provided by subsections (d) and (e), if the proposition to

K.S.A. 12-1270, and amendments thereto. not have the power to issue general obligation bonds as authorized by (d) The board of a library district created pursuant to this section shall

budget to the governing body for review thereby, and support of the library and may levy a tax not to exceed 3 <sup>2</sup>/4 mills on all shall prepare, publish and approve an annual budget for the maintenance filing the adopted budget with the county clerk, the board shall submit the taxable tangible property in the library district. At least 10 days prior to (e)-(1)—The board of a library district created pursuant to this section

Tear. beard shall adopt a resolution declaring it necessary to increase the annual total-amount which shall not exceed an amount equal-to eight mills in any levy by an additional amount not to exceed 1/4 mill in any one year up to a authorized by paragraph (1) is insufficient to maintain and support the library, and after such levy is approved pursuant to paragraph (1), the Whenever the board determines that the tax levy of 3-1/4 mills

and each successive budget year unless a petition, signed by at least 5% of amount stated in the resolution may be made for the ensuing budget year published once each week for two consecutive weeks in the official county last publication of the resolution. In the event a valid-petition is filed, no with the county election officer within 60 days following the date of the proposition to increase the tax levy in excess of the current tax levy is filed the qualified electors of the library district, requesting an election upon the newspaper. Whereupon such annual levy in an amount not to exceed the total amount of the tax to be levied for library purposes and shall be -Any such resolution adopted under paragraph (2) shall state the

such increased levy shall be made without such proposition having been submitted to and having been approved by a majority of the electors of the library district voting at an election called and held thereon. All such elections shall be called and held in the manner provided by the general bond law. Such taxes shall be levied and collected in like manner as other taxes, which levy the board shall certify, on or before August 25 of each year, to the county clerk who is hereby authorized and required to place the same on the tax-roll of the county treasurer to the treasurer of such board.

(4)—The levy authorized by this section shall not be deemed a levy of the city or county, and shall be in addition to all other levies authorized or limited by law. Before levying any tax authorized by this section, the board shall submit the proposed levy to the governing body of the city and county for review and approval thereof. The board shall not levy such tax unless it has obtained the approval of the governing body of the city and county.

(f) (1) Subject to the provisions of subsection (f) of K.S.A. 12-1266(f), and amendments thereto, the board shall pay annually to the city of Tonganoxie the sum of money equal to 35% of the amount of money such city has budgeted for the annual operation and maintenance of such city's library. The first such payment shall be made payable and delivered to the city on or before the 31st day of December first following approval of the creation of the district at the election conducted pursuant to K.S.A. 12-1261, and amendments thereto, and each year thereafter. Such payments shall be in lieu of annual grants such township libraries receive from the northeast Kansas library system.

(2) Subject to the provisions of subsection (f) of K.S.A. 12-1266(f), and amendments thereto, the board shall pay annually to Basehor community library district No. 2 the sum of money equal to 25% of the amount of money such district has budgeted for the annual operation and maintenance of such district's library. The first such payment shall be made payable and delivered to such library district on or before the 31st day of December first following approval of the creation of the district at the election conducted pursuant to K.S.A. 12-1261, and amendments thereto, and each year thereafter. Such payments shall be in lieu of annual grants such township libraries receive from the northeast Kansas library system.

(3)—Subject to the provisions of embrestion (f) of K.S.A. 12-1266), and amendments—thereto,—the—board—shall—pay—annually—to—Linwood community-library-district No.-1 the sum—of money equal to 30% of the amount of money such district has budgeted for the annual operation and maintenance of such district's library. The first such payment shall be made payable and delivered to such library-district on or before the 31st day of December first following approval of the creation of the district at the

election conducted pursuant to K.S.A. 12-1261, and amendments thereto, and each year thereafter. Such payments shall be in lieu of annual grants such township-libraries receive from the northeast Kansas library system.

exceed 0.25 mill per year. may authorize the increase by resolution, but such increase shall not declaring it necessary to increase the annual levy. The board of education board of education authorize an increase by adopting a resolution the mill levy above the current levy, the library board may request that the insufficient to operate the library and the library board desires to increase for—the library, as previously established—by the board of education, is Whenever the library board determines that the tax currently being levied maximum tax levy set by the board of education by current resolution. The board of education shall not be required to levy a tax in excess of the also shall be filed with the county clerk of Montgomery County, Kansas. be filed with the clerk of the board of education. A copy of such budget district. Each year a copy of the budget adopted by the library board shall exceed 1.2 mills on all the taxable tangible property within the taxing to the board of education which shall may levy a tax at a rate of not to board shall annually, not later than August 1 of any year, certify its budget In order to provide funds to carry out the provisions of this act, the library the budget shall be adopted or amended and adopted by the library boardrequired to certify its budget to the board of education. After such hearing not less than 10 days prior to the date on which the library board is budget form. The public hearing required to be held herein shall be held by the director of accounts and reports and furnished with the regular director of accounts and reports on a special publication form prescribed essential items in the budget except such groupings as designated by the district. Such notice shall include the proposed budget and shall set out all weekly or daily newspaper having a general circulation in the taxing 10 days' notice of the time and place of the meeting by publication in a amendments to such proposed budget. The library board shall give at least relating to the proposed budget and for the purpose of considering meet for the purpose of answering and hearing objections of taxpayers certification of its budget to the board of education, the library board shall the maintenance, support and operation of the library. Prior to the follows: 12-1288. (a) The library-board-shall prepare an annual budget for Sec. 8. K.S.A. 2015 Supp. 12-1288 is hereby amended to read as

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(b) Any resolution adopted under subsection (a) shall state the total amount of the tax to be levied for the library board and shall be published once each week for two consecutive weeks in the official newspaper of the taxing district. Whereupon, such annual levy in an amount not to exceed the amount stated in the resolution may be made for the ensuing budget year and each successive budget year unless a petition requesting an

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election upon the proposition to increase the tax levy in excess of the current tax levy, signed by at least 5% of the qualified voters of the taxing district, is filed with the county election officer within 30 days following the date of the last publication of the resolution. In the event a valid petition is filed, no such increased levy shall be made without such proposition having been submitted to and having been approved by a majority of the voters of the taxing district voting at an election called and held thereon. All such elections shall be called and held in the manner provided by the general bond law, and the cost of the election shall be borne by the library board. Such taxes shall be levied and collected in like manner as other taxes, which levy the board of education shall certify, on or before August 25 of each year, to the county clerk who is hereby authorized and required to place the same on the tax roll of the county to be collected by the county treasurer and paid over by the county treasurer to the treasurer of the library board.

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(c) The tax levy provided in this section shall not be considered to be a levy of the board of education, the city or county school district underany of the statutes of this state, but shall be in addition to all other levies authorized or limited by law.

(d)—At any time after the making of the first tax levy pursuant to this act, the amount of such tax levy may be reduced by a majority of the voters of the taxing district voting at an election called pursuant to a petition signed by at least 10% of the qualified voters residing in the taxing district and conducted in the same manner as that prescribed by subsection (b). If the petition submitted is for the purpose of reducing the mill levy, it shall state the mill levy reduction desired. Upon revocation, all property and money belonging to the library board shall become the property of the city of Independence, Kansas, and the library district shall be dissolved.

(e)—All-financial records of the library board shall be audited as provided in K.S.A. 75-1122, and amendments thereto, and a copy of such annual audit report shall be filed with the board of education. A copy of such audit also shall be filed with the county clerk of the county in which the library is located. The cost of each audit shall be borne by the library board.

(f)—Notwithstanding any other provision of law, upon the date the tax levy provided for in this act takes effect, no tax levy on land within the library district created by this act shall be imposed, required or collected to support a regional system of cooperating libraries.

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Sec. 9. K.S.A. 12-1688 is hereby amended to read as follows: 12-1688. (a) Except as otherwise provided in subsection (b) of this section, when the provisions of this act shall have been adopted by an election, the commission shall annually, and not later than 20 days prior to the date for the publishing of the budget of such city or school district, certify its

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certify the same to the county clerk who shall place the same on the tax and the board of directors shall, on or before August 25, of each year, roll of the county to be collected by the county treasurer and paid over to hereunder shall be levied and collected in like manner with other taxes, body of the city for review and approval thereof. Any tax authorized arry such tax, the authority shall submit the proposed levy to the governing the board of directors of the authority.

system board by contracts with boards of participating libraries, or of any regional system of cooperating libraries shall be established by the to the state which are administered by the state librarian or state board may otherwise. libraries within the provisions of such federal legislation. The use of funds be used in support-of any one or more regional-system of cooperating. follows: 75-2551. Federal funds for public library service made available Sec. 21. K.S.A. 2015-Supp. 75-2551 is hereby amended to read as

pay for services purchased from the system board. Participating boards shall have the power and are hereby authorized to

18 19 20 21 21 22 23 23 24 24 25 26 27 27 27 28 29 30 31 33 33 part-of-the expenses and equipment of any regional system of cooperating librarian for the promotion of library services may be used to pay all or Any funds appropriated by the legislature and administered by the state

cooperating libraries. county clerks of each county in the territory of the regional system of property values submitted to the director of property valuation-pursuant to week of the month of August of each year. The tax levy made pursuant to published as provided by law and hearing shall be held thereon in the first K.S.A. 79-1604, and amendments thereto, and shall be certified to the the budget shall be based upon the certified preliminary abstract of the state. The budget of the system-board-shall be prepared, adopted and The system board shall be subject to the cash basis and budget laws of

votes cast at such election shall be sufficient to authorize the levy. qualified electors of such regional system of cooperating libraries at a levying any such tax, the system board shall submit the question to the not within a district supporting a library with funds of the district. Before within the boundaries of the regional system of cooperating libraries that is mill of tax to be used for library purposes on all of the taxable property <del>general or special election and the affirmative vote of a majority of the</del> Each system board-is hereby authorized to may levy not in excess of 3/4

population of more than-sixty-thousand (60,000) 60,000 and not more than <del>one hundred thousand (100,000) shall have the power to</del> 100,000 may levy provisions of this act other than fire districts located in counties having a 1520. The governing body of any fire district operating under the Sec. 22. K.S.A. 80-1520 is hereby amended to read as follows: 80-

compensation for their services but shall be allowed their actual expenses vacancies on such board shall be filled by appointment for the remainder incurred in the performance of their official duties. of the unexpired term. Members of the governing body shall receive no year; two for a term of two years; and three for a term of three years. body first appointed shall be appointed as follows: Two for a term of one geographical areas in such consolidated area. Members of the governing Thereafter all members shall be appointed for a term of three years. All members who shall represent, as nearly as may be possible, the

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governing body. and accounting for all money coming into their hands by virtue of such corporate surety bond, conditioned for the faithful performance of duty secretary and treasurer. The secretary and treasurer shall each give a position. Such bonds shall be approved and be in an amount fixed by the election from its membership of a chairperson, vice-chairperson and a annually thereafter the governing body shall meet and organize by the Within-thirty (30) 30 days after the governing body is appointed and

same and to do all things necessary to effectuate the purposes of this act contracts, to acquire by lease or purchase and to operate and maintain fire body without first having been submitted to and having been approved by except that no tax or special assessment shall be levied by such governing fighting equipment, and-to acquire or construct buildings to house the may levy taxes and special assessments as provided by law, to enter into district under K.S.A. 80-1514a, and amendments thereto. in this section, the governing body shall have any powers granted to a fire the board of county commissioners. In addition to the powers provided for The governing body of such consolidated district-shall-have authority to

commissioners but not to exceed seven mills. consolidated fire district in an amount approved by the board of county an annual levy of taxes upon the taxable property located within the The governing body of such consolidated district is authorized to make

K.S.A. 80-1514b, and amendments thereto. general obligation bonds and no-fund warrants under the provisions of The governing body of any district shall also have the authority to issue

36 37 27-333, 80-1520 and 80-1548 and K.S.A. 2015 Supp. 12-1285 12-1927 12-1928, 12-1936, 27-323 and 75-255 are hereby repealed. <del>1276]</del> 12-1688, 13-13a18, 13-13a23, 19-3557, 19-3617<u>,</u> 19-3622, 27-322, Sec. 24. K.S.A. 3-114, 12-1220, 12-1234, 12-1267, 12-1270, 12-

publication in the statute book This act shall take effect and be in force from and after its