

## Increased Money Fails to Increase Achievement

by David Dorsey Senior Education Policy Analyst November 2015





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#### **About the Author**

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## Acknowledgements

A big thank you goes to KPI's Beth Wasko for proofreading (and correcting) the tables and figures herein. Eric Hanushek, a Senior Fellow at the Hoover Institution of Stanford University, provided a peer review. Among his comments addressed in the body of this text are:

- No research has ever shown the amount needed to close achievement gaps, largely because extra funding has never closed the gap.
- The federal government, through Title I, has been providing significant additional funding to school districts to support low-income students since 1965.
- Incentives should be given to districts that demonstrate improved achievement of at-risk students.
- Districts should have to show that students getting extra aid through at-risk dollars do, in fact, learn at a faster rate. Eric Hanushek also offered this final thought on this paper:

"This report on at-risk funding in Kansas accurately identifies what is a national problem. While we directly fund a number of programs to improve the education of at-risk students, we never follow-up to see that the money is used effectively. If we are going to solve this problem of achievement gaps, we need to fund programs to support at-risk students but to hold schools accountable for results."

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### **Executive Summary**

This report is a comprehensive review of what is commonly referred to as the Kansas at-risk program. The program, which started in the 1992-93 school year, was borne from a court opinion that directed the legislature to appropriate additional money to school districts based on the belief that students of low socioeconomic status cost more to adequately educate.

#### **Conclusion**

The Kansas at-risk program failed in its directive to close the achievement gap between low-income and not-lowincome students.

Despite the fact that over \$3.6 **billion** was spent on the at-risk program over the past 23 years, the achievement gap between low-income and not-low-income students is:

- Universal the gaps appear in all available measures that control for income level, including state assessment scores and the National Assessment of Educational Progress (NAEP)
- *Significant* the achievement differences are consistently in the 30 percentage point range, and
- *Persistent* the gaps have remained approximately the same since 2006, despite a more than 7-fold increase in annual state at-risk funding.

### Support

There are four fundamental reasons the program failed to close the achievement gap.

 Dollars were not targeted and spent exclusively on at-risk students by many school districts. Many districts commingled the at-risk dollars with other state aid (e.g. using at-risk dollars to reduce class-size)

- A large share of at-risk dollars were targeted directly to non-at-risk students (e.g. additional half-day kindergarten).
- Districts were not held accountable for reducing the achievement gap – districts received a formulaic at-risk allocation without regard for results.
- The program operated mostly in the shadows with little information available to lawmakers and the public – no thorough reporting was made available. Basic programmatic information had to be obtained through a Kansas Open Records Act (KORA) request.

#### Recommendations

The failure of the at-risk program to close the achievement gap notwithstanding, an at-risk program should be included in the new public finance law with these fundamental changes:

- Students who are deemed academically at-risk must be clearly identified and at-risk dollars must be targeted directly and exclusively to those students.
- The system of using the National School Lunch Program (NSLP) as the basis for funding the at-risk program should be replaced, using poverty rate estimates established by the U.S. Census Bureau as the funding determinant. As the NSLP expands to provide free lunches to increasing numbers of nonmeans-tested students, Census Bureau figures are a better identifier of the number of students in poverty.
- School districts must be held accountable for informing the public regarding the use of at-risk dollars and reporting how the program is closing the achievement gap. Districts must demonstrate that receiving additional dollars does, in fact, help those students learn at a faster rate.

## At-risk funding: Increased funding failed to increase achievement

In 1992, the School District Finance and Quality Performance Act (SDFQPA) was signed into law. It replaced the 1973 Kansas finance law, the School District Equalization Act, which was struck down in *Mock v. State of Kansas.*<sup>1</sup> In district court Judge Terry Bullock's 1991 ruling,<sup>2</sup> he cited a New Jersey Supreme Court decision in *Robinson v. Cahill*<sup>3</sup> in which that court identified the differing needs of students be translated into different amounts of public financial support. Bullock's opinion quoted the New Jersey court's ruling that "the evidence indicates that pupils of low socioeconomic status need compensatory education to offset the natural disadvantages of their environment."

Thus was born the Kansas at-risk program.

At-risk funding became an integral part of the school finance formula for 23 years. In 2015, the finance formula was changed with the passage of SB 7, to what is commonly referred to as "block grant funding"<sup>4</sup> and at-risk funds were rolled into the block grants to school districts. The block grant funding law provides districts a pre-determined amount of state aid for the three school years 2014-15, 2015-16 and 2016-17. (The law is scheduled to sunset after the 2016-17 school year and be replaced with a new finance law yet to be written.) Among other things, block grant funding incorporates without delineating the 14 categories of student weighting, two of which were at-risk<sup>5</sup> and effectively freezing, at least temporarily, the at-risk program.

## Origins and basis of the at-risk funding concept

The idea that economically disadvantaged students<sup>6</sup> require more money to adequately educate them has become an accepted part of the school finance landscape. The idea's roots can be traced back to an article that appeared in National Tax Journal<sup>7</sup> in 1969. Although the article is about the rising cost of all local government in post-World War II America, the springboard for what has become at-risk funding is the statement that regarding education, "the quantities of skills"8 gained by students is dependent on the environment which "might describe the 'basic intelligence' of pupils, home backgrounds, and neighborhood conditions."9 Numerous research efforts testing that notion have followed, unanimous in supporting the idea that, as described in one scholarly paper, "equality of education, however defined, cannot be achieved unless explicit account is taken of the higher costs that are generally associated with educating children who come from poor or otherwise disadvantaged backgrounds."10 The federal government had begun to provide money to schools that met low-income thresholds through Title I

of the Elementary and Secondary Education Act in 1965. The purpose of Title I, which continues to provide federal money to school districts, is to afford "financial assistance to local educational agencies (LEAs) and schools with high numbers or high percentages of children from low-income families to help ensure that all children meet challenging state academic standards." In fiscal year 2015, the Kansas Title I allocation was just over \$104 million from the federal government.

## Description and chronology of Kansas at-risk funding

Following the opinion of Judge Bullock in *Mock*, the SDFQPA initially included a 5 percent weighting over and above base state aid per pupil (BSAPP) for each student who qualified for a free lunch under the Department of Agriculture's National School Lunch Program (NSLP). With a BSAPP of \$3,600, each at-risk student generated an additional \$180 for the school district. The weighting remained at that level until the 1997-98 school year when it was increased to 6.5 percent. By 2001-02 the weighting had increased to 10 percent<sup>12</sup> where it remained until the SDFQPA was challenged in court.

Beginning in 1999, the SDFQPA faced a legal challenge in *Montoy v. State of Kansas*, a case that worked its way through the court system until fully resolved by the Kansas Supreme Court in 2006. The decisions pursuant to *Montoy* ultimately had the most profound impact on the level of education funding in Kansas history.

In 2001, the legislature commissioned the firm of Augenblick & Myers (A&M) to do a cost study analysis of providing an adequate education to the students of Kansas. After deliberately deviating from their own methodology<sup>13</sup> to produce inflated numbers, A&M recommended an increase of a minimum of \$773 million to suitably fund public K-12 education.<sup>14</sup>

The legislature attempted to preempt Supreme Court intrusion by expanding education funding by \$141.1 million in 2005. The allocation included an increase in the at-risk weighting from 10 percent to 19.3 percent. Additionally, the legislature directed Legislative Post Audit (LPA) to "conduct a professional cost study analysis to determine the costs of delivering the kindergarten and grades one through 12 curriculum, related services, and other programs mandated by State statute in accredited schools." The LPA study, presented in January 2006, identified an additional \$316 million using an input-based approach or an increase of \$399 million using an output-based approach. These recommendations notwithstanding, LPA specified the findings were made to help the legislature decide "appropriate fund-

ing levels"<sup>17</sup> and that the recommendations were not "intended to dictate any specific funding level, and shouldn't be viewed that way."<sup>18</sup>

Ultimately, the Court applied the A&M study and made the unprecedented decision of ordering the legislature to increase school funding by \$853 million (adjusting the A&M findings for inflation). The legislature responded by increasing funding by \$775 million, which, in the end, satisfied the Court's order.

Although the Court did not specifically address particular funding categories, such as at-risk, much of its opinion addressed their concerns with the various student weightings, including at-risk. The Court concluded that the current weightings (19.3 percent for at-risk) did not reflect an actual cost basis, but were rather increased merely as a "good faith effort toward compliance." <sup>19</sup>

The legislature responded to the court order by radically increasing the at-risk weighting, but there is no evidence it was done on an actual cost basis or any methodology to identify and address need, as referenced in the Court's opinion. This conclusion is based upon a review of the two cost studies. The A&M method for funding atrisk considered the size of school a function of the cost. It proposed a sliding formula, giving the students attending the state's smallest schools an additional weighting of 20 percent, while students at the largest schools were weighted at 60 percent more, employing an assumption that it is more expensive to educate at-risk students in the larger schools.

LPA's at-risk cost model increased the existing weighting from 19.3 percent to 48.4 percent. It also suggested a new at-risk category called "Urban Poverty" with an additional weighting of 72.6 percent be given only to the four districts of Kansas City (USD 500), Kansas City-Turner (USD 202), Topeka (USD 501), and Wichita (USD 259) citing "significantly higher costs incurred in high-poverty, inner-city school districts [that experience] a variety of more serious social problems including drugs and violent crime." 20

The legislature complied with the Court, phasing in the directive over a three-year period. Although it satisfied the \$853 million order the Court based on the A&M report, the legislature did not utilize the A&M at-risk method. A review of committee meeting minutes and various documents/plans that were proposed to increase at-risk dollars during the 2006 legislative session did not reveal any discussion of using an "A&M-style" sliding scale or any cost-based funding scheme. The legislative compromise that was ultimately adopted forged a new funding formula that included elevating the at-risk weighting to 27.8 percent in 2006-07, 37.8 percent in 2007-08 and 45.6 percent beginning in 2008-09. The legislature also created a compound category called "high-density at-risk" that gave additional weighting to students in some districts based in factoring a high rate of at-risk students and the per-square mile density of the

student population. The new law also established a small at-risk category for those who were not eligible for free lunch but were not proficient on state assessments. This category was eliminated in 2014.

Table 1 summarizes the atrisk weighting percentages by year from its inception in 1992.

In the 23 years of the program, total at-risk funding exceeded \$3.6 billion. What began as a modest 5 percent weighting that generated just over \$13 million in 1992,

#### Table 1. At-risk pupil weighting 1992-2015

School Year(s)	Weighting percent
1992-1996	5.0
1997	6.5
1998	8.0
1999-2000	9.0
2001*-2004	10.0
2005	19.3
2006**	27.8
2007**	37.8
2008-2015**	45.6

- \* Beginning in 2001, a weighting of 1.0 was dedicated to mastery of 3rd grade reading skills.
- \*\* The weightings do not include the high-density categories that began in 2006.

ballooned to a 45.6 percent weighting that generated nearly \$400 million annually in 2013 and 2014. Table 2 is a summary of enrollment and at-risk funding for the life of the program.

Table 2 tells some remarkable tales regarding the relationships among enrollment, at-risk students and funding.

- At-risk funding increased every year, except for the 2014-15 estimate.
- While the total student population rose only 6.9 percent from 1992 to 2015, the at-risk population grew 169 percent. Even presuming the numbers in the first year are low because of the newness of the program and not using that year in the analysis, the numbers for student population growth and at-risk growth are 5.2 percent and 93.7 percent, respectively.
- Total statewide enrollment declined each year from 2000-01 to 2004-05 (a total of 1.6 percent), but in the same period at-risk funding increased by more than \$15 million (42.8 percent).
- At-risk funding grew during the recession years when BSAPP was reduced. During the three year period of 2009-10 to 2011-12 BSAPP was reduced 14 percent from \$4,400 to \$3,780, and at-risk funding increased 6.3 percent from \$349 million to nearly \$371 million.

Table 3 compares the at-risk population to the annual poverty estimates produced by the U.S. Census Bureau through the Small Area Income and Poverty Estimates (SAIPE) program.<sup>21</sup> It shows how the gap between the number of at-risk students and the estimated number of children aged 5 to 17 has grown since 1995. In 1995, the first year the census estimated poverty each year, there were 107,434 at-risk (free lunch) students but only an estimated 65,999 school-aged children in poverty. That is a difference of 41,435 (62.8 percent). By 2013 (the most recent census estimates available), there were 196,050 at-risk students compared to 84,325 estimated to be in poverty, a difference of 111,725 (132.5 percent).

Table 2. At-risk enrollment and funding summary – 1992 to 2015												
Year	Statewide Enrollment*	Total At-Risk	% At-Risk	Weighting %	Total Weighted Students	Base State Aid Per Pupil (BSAPP)	At-risk Money Generated					
1992-93	431,321	72,564	16.8%	5.0	3,628.2	\$3,600	\$13,061,520					
1993-94	437,210	100,750	23.0%	5.0	5,037.5	\$3,600	\$18,135,000					
1994-95	440,684	105,344	23.9%	5.0	5,267.2	\$3,600	\$18,961,920					
1995-96	442,466	107,281	24.2%	5.0	5,364.1	\$3,626	\$19,450,045					
1996-97	447,312	108,009	24.1%	5.0	5,400.5	\$3,648	\$19,700,842					
1997-98	451,644	111,414	24.7%	6.5	7,241.9	\$3,670	\$26,577,810					
1998-99	454,262	108,732	23.9%	8.0	8,698.6	\$3,720	\$32,358,643					
1999-00	454,322	107,248	23.6%	9.0	9,652.3	\$3,770	\$36,389,246					
2000-01	453,178	109,650	24.2%	9.0	9,868.5	\$3,820	\$37,697,670					
2001-02	452,255	113,881	25.2%	10.0	11,388.1	\$3,870	\$44,071,947					
2002-03	450,769	129,928	28.8%	10.0	12,992.8	\$3,863	\$50,191,186					
2003-04	449,507	129,885	28.9%	10.0	12,988.5	\$3,863	\$50,174,576					
2004-05	447,999	134,811	30.1%	10.0	13,481.1	\$3,863	\$52,077,489					
2005-06	448,386	134,557	30.0%	19.3	25,969.5	\$4,257	\$110,552,166					
2006-07	449,581	137,163	30.5%	27.8	45,967.0	\$4,316	\$198,393,572					
2007-08	451,605	139,665	30.9%	37.8	61,269.4	\$4,374	\$267,992,356					
2008-09	450,015	152,117	33.8%	45.6	79,283.3	\$4,400	\$348,846,520					
2009-10	453,135	171,076	37.8%	45.6	89,741.1	\$4,012	\$360,041,293					
2010-11	454,644	179,254	39.4%	45.6	94,117.2	\$3,937	\$370,539,416					
2011-12	455,296	186,705	41.0%	45.6	98,080.7	\$3,780	\$370,745,046					
2012-13	456,738	190,954	41.8%	45.6	100,999.5	\$3,838	\$387,636,081					
2013-14	458,324	196,050	42.8%	45.6	104,168.2	\$3,838	\$399,797,552					
2014-15	460,082	193,253	42.0%	45.6	101,467.7	\$3,852	\$390,853,580					

Source: Kansas State Department of Education

\*Enrollment figures from KSDE Legal Max for funding purposes. Numbers may not equal enrollment numbers in other KSDE publications.

Figure 1 (on page 6) is a graphic representation of not only how the disparity between at-risk and children in poverty grew, but how that disparity coincided with the sharp rise in the at-risk weightings. The length of the black bars represents the width of that difference.

# The definition of at-risk students for funding purposes and students eligible for receiving at-risk services was not the same.

As defined under K.S.A. 72-6407,<sup>22</sup> any student who qualified for a free lunch pursuant to the provisions of the United States Department of Agriculture's National School Lunch Program (NSLP) generated at-risk dollars for a school district. The Kansas method was similar to that employed by many other states that use the NSLP as a funding proxy. According to the Education Commission of the States (ECS), in their review of at-risk funding of 41 states,<sup>23</sup> 35 provide some form of at-risk funding. Of those 35, 23 use some variation of free or free/reduced lunch to identify at-risk students for funding. However, the definition of being an at-risk student for the purpose of receiving additional academic services differed. According to the Kansas Department of Educa-

tion an at-risk student for receiving services is one who

Table 3. Enrollment, At-risk and Estimated
Poverty Populations – 1995 to 2013

	voity i o	palation		0 10 20	. •					
Year	Year Statewide Enrollment		% At-Risk	Estimated in Poverty Ages 5-17	% Ages 5-17 in poverty					
1995-96	442,466	107,281	24.2%	65,999	14.9%					
1996-97	447,312	108,009	24.1%	62,458	14.0%					
1997-98	451,644	111,414	24.7%	71,575	15.8%					
1998-99	454,262	108,732	23.9%	68,613	15.1%					
1999-00	454,322	107,248	23.6%	64,738	14.2%					
2000-01	453,178	109,650	24.2%	50,388	11.1%					
2001-02	452,255	113,881	25.2%	53,755	11.9%					
2002-03	450,769	129,928	28.8%	52,453	11.6%					
2003-04	449,507	129,885	28.9%	55,419	12.4%					
2004-05	447,999	134,811	30.1%	59,392	13.3%					
2005-06	448,386	134,557	30.0%	60,203	13.5%					
2006-07	449,581	137,163	30.5%	64,427	14.3%					
2007-08	451,605	139,665	30.9%	61,149	13.5%					
2008-09	450,015	152,117	33.8%	59,842	13.3%					
2009-10	453,135	171,076	37.8%	71,850	15.9%					
2010-11	454,644	179,254	39.4%	81,077	17.8%					
2011-12	455,296	186,705	41.0%	82,311	18.1%					
2012-13	456,738	190,954	41.8%	87,594	19.2%					
2013-14	2013-14 458,324		42.8%	84,325	18.4%					
Source: Kar	Source: Kansas State Department of Education									

meets one or more of these nine criteria:<sup>24</sup>

- Not working on grade level (i.e. reading and/or mathematics
- Not meeting the requirements necessary for promotion to the next grade; is failing subjects or courses of study
- Not meeting the requirements necessary for graduation from high school (e.g., potential dropout)
- Has insufficient mastery
   of skills or is not meeting
   state standards (e.g., is below "meeting standards" on
   state assessments)
- Has been retained
- Has a high rate of absenteeism
- Has repeated suspensions or expulsions from school
- Is homeless and/or migrant
- Is identified as an English Language Learner

KSDE guidelines specifically address the funding vs. academic needs in a Q & A format:<sup>25</sup>

#### Does an at-risk student have to be a free-lunch student?

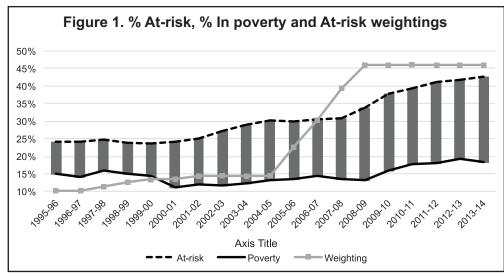
No, free lunch applications determine the funding while academic needs determine who is identified and served.

#### How the districts utilized at-risk dollars

Each year, as part of what is called the Local Consolidated Plan, all districts submitted an at-risk application and an at-risk annual report to KSDE. <sup>26</sup> In simple terms, the application told KSDE how a district was going to spend their money and the annual report described how and what they did to provide at-risk services.

**The Application.** Each district was provided an estimated amount of at-risk funds they were to receive and they were required to provide a budget that included the following:

- Costs by major reporting category (e.g., salaries, benefits, materials and supplies)
- How they would spend the dollars reserved specifically for K-3 mastery reading
- The number and category of FTE employees funded with at-risk dollars
- Content area of services provided
- When the services would be provided (e.g., additional half-day kindergarten, summer school, during school day)



• The amount of at-risk funding for additional half-day kindergarten, if applicable

**The Annual Report.** The districts self-reported basic programmatic information including the following:

- number of students eligible for at-risk services and the number who received at-risk services (not those who qualified for free-lunch)
- the number of kindergarten students who received additional half-day services with at-risk money (if applicable)
- a narrative of how the district determined what types of at-risk services would be provided (including any data)
- a checklist to mark all appropriate of the eight service categories provided by KSDE
- a narrative of services provided
- a narrative of the impact of the at-risk services

#### **Highlights from the Application (2014-15)**

- A total of 7,053 FTEs were funded: 5,704 teachers;
   1,017 paraprofessionals; 171 guidance counselors;
   125 math/literature coaches; 24 administrators;
   6 translators and 6 transportation employees.
  - Six districts funded over 100 teachers: Wichita 848, Topeka Public Schools 321, Shawnee Mission 253, Dodge City 132, Garden City 129, Salina 105.
- 213 of the state's 286 school districts used at-risk money to budget for an additional half-day kindergarten (Note: According to KSDE data, 272 districts offer all-day kindergarten. Districts that chose not to budget at-risk money for additional half-day kindergarten either used another funding source or charged for the additional half-day.) A total of \$27,654,908 was budgeted to serve an estimated 33,280 kindergarteners.

Table 4. At-risk services by category 2013-14											
Category	# of districts	% of districts									
Additional In Class Assistance	271	94.8%									
After School Programs	147	51.4%									
Alt High School Programs	82	28.7%									
HS Credit Recovery Courses	166	58.0%									
English Language Learners (ELL)	85	29.7%									
Summer School	135	47.2%									
Tutoring	145	50.7%									
Other	72	25.2%									

### **Highlights from 2013-14 Annual Report**

- Number of students identified and served. 218,129 students were identified as being programmatically at-risk of those, 202,417 received services.
- Additional half-day kindergarten. 231 of the 286 districts reported using at-risk funds for additional half-day kindergarten, serving 25,048 students.
- Checklist of services provided. Table 4 is a summary of the services checked by the districts from the KSDE provided checklist.
- Explanation of how the districts determined what type of services/assistance to provide including the data considered in making the decision. Since this portion of the report was strictly a narrative submission there was no uniformity among the districts the way it was determined what services would be provided. The descriptions varied from as vague as that submitted by Ashland (USD 220):

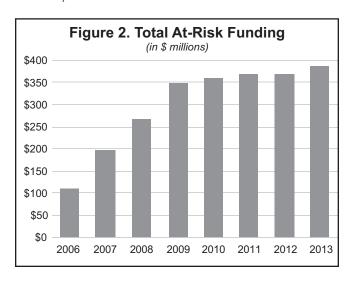
USD 220 wanted to make sure the money was used to impact classroom instruction.

To as detailed and descriptive as Oskaloosa (USD 341): Students receive State At-Risk funded services in our elementary school. The students are identified by using data from multiple assessments including AIMS Web, Kansas State Reading and Math Assessments, Reading Recovery Screening and the MTSS Academic and Behavior Team Screening. The data is studied many times during the school year and MTSS Tier groups are determined based on the information. Students that receive At-Risk funded services in our JR/SR High School are also identified by using data from multiple assessments including Kansas State Reading and Math Assessments, MAP Assessments and the MTSS Academic and Behavior Team Screenings. Data from the assessments is studied prior to scheduling for the new school year, primarily in Math. Then students are placed in the At-Risk Math Program if they qualify.

Most districts identified one or more methods to determine what services were to be provided. The most common were Kansas state assessments, MAP (Mea-

sures of Academic Progress – an individualized reading, math and language assessment program), MTSS (multi-tiered system of support – an approach that differentiates students into three tiers based on ability/performance) and DIBELS (an early-grade literacy screening and testing tool).

- Description of services. Each district provided a narrative description of the services provided with at-risk funds. Those accounts revealed that at-risk dollars in many districts were used to help educate non-at-risk students. For the purposes of this study, those descriptions were condensed into four distinct categories based on whether or not at-risk dollars were targeted only to at-risk students. A brief summary of each of the four categories follows.
  - At-risk dollars used to serve non-at-risk students (Reduction of class size/ percentage of teacher salaries). 120 districts described the use of at-risk funds either directly or inferentially that included reduction of class size and/or use a percentage of at-risk for teacher salaries. What Newton (USD 373) submitted is an example: We provide bilingual/ESOL push-in/pull-out support; vocational career & technical education courses; Preschool At-Risk; full day kindergarten for all students and reduced class sizes in grades K-4.
  - Description not discernible/cannot classify. The descriptions of 109 districts made it impossible to determine whether or not they were spending at-risk money to serve at-risk students. Here is the description provided by Central Heights (USD 288): One to one support/assistance from teachers in all classes, after school tutoring, MTSS, STEM program, reading assistance program, Reading recovery, summer school, classes added to the normal class schedule to provide academic support in reading and math.
  - Specifically indicates funds to at-risk students only.
    Only 34 districts described their services so it was



clear that the at-risk funds were targeted only to those who were identified as being at-risk. DeSoto (USD 232) reported:

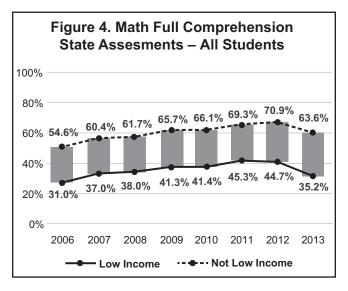
Our State At-Risk Funds are utilized to pay the salaries of teachers who serve at-risk students and provide at-risk (Tier 2 & Tier 3) interventions. These teachers would include reading specialists, ELL teachers and one At-Risk Math Teacher.

• Description did not match the 2014-15 budget. The remaining 23 districts provided program descriptions for 2013-14 that were sufficiently different from their 2014-15 budget to warrant leaving them out of one of the other categories. For example, LeRoy-Gridley (USD 245) reported this as their description of services provided:

Para educators in classrooms to assist students as needed.

However, their 2014-15 budget included funding the salaries of 2.5 FTE teachers along with 5 paraprofessional FTEs with no mention of what the teachers' roles were regarding the at-risk program.

Figure 3. Reading Full Comprehension State Assesments - All Students 100% 80% 66.6% 67.8% 63.3% 60% 39.6% 41.9% 45.2% 45.6% 48.8% 47.2% 44.6% 40% 20% 0% 2006 2007 2008 2009 2010 2011 2012 Low Income ·- - Not Low Income



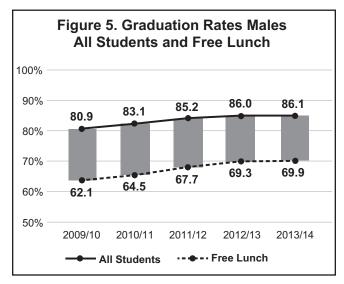
Each district provided a narrative to describe the impact of at-risk funds in their schools. Upon reading the descriptive impacts provided by the districts, it would be reasonable to conclude that the at-risk program was a rousing success. However, as will be discussed in greater detail in the next section, the positive impact was greatly exaggerated.

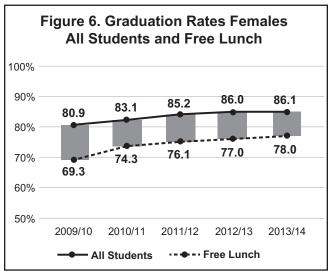
## The at-risk program failed in its purpose in closing the achievement gap.

The Kansas State Department of Education defined the purpose of the program in its Kansas At-Risk Pupil Assistance Program guidelines.<sup>27</sup>

The purpose of the Kansas At-Risk Program is to provide at-risk students with additional educational opportunities and instructional services to assist in closing the achievement gap.

The following set of graphs illustrates the gaps between low-income and not-low-income students using three different achievement indicators: state assessments, graduation rates and National Assessment of Educational Progress (NAEP) scores. As the graphs illustrate,



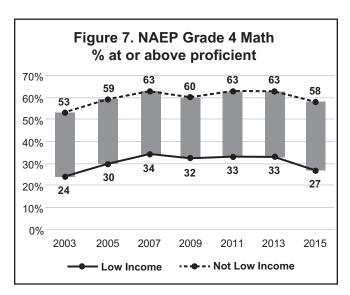


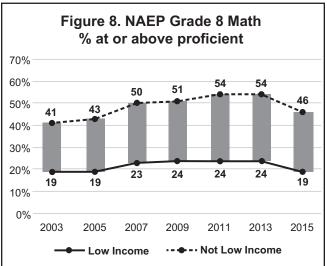
the achievement gap is considerable in each of the three indicators. Of even greater significance is that the gaps persist and have *increased* in some cases, regardless of the huge growth in funding, as shown in Figure 2.<sup>28</sup>

**State Assessments.** For both reading and math, the achievement gap between low-income and not-low-income students statewide increased for those performing above standard.<sup>29</sup> Between 2006 and 2013, when performance categories were unchanged, the reading achievement gap increased from 27.1 percentage points to 28.9 percentage points. In math, the gap increased from 23.7 percentage points to 28.4 percentage points.

**Graduation Rates.**<sup>30</sup> Figures 5 and 6 show the gap in graduation rates for the past five years of the current graduation rate formula. There persists a gap between those on free lunch on all students,<sup>31</sup> both males and females.

**NAEP.** The National Assessment of Education Progress is given to a sample of fourth and eighth grade students across all states every two years in math and reading. It is the only standardized, norm referenced test that affords statewide results. One of the variables NAEP

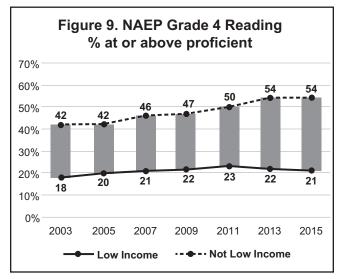


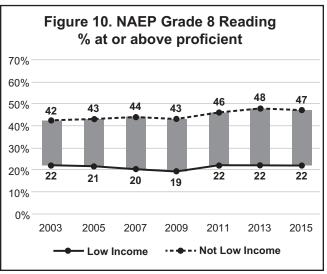


reports is income status through the free and reduced lunch eligibility. Over the last seven testing cycles, the achievement gap *increased* in both math and reading in both fourth and eighth grades.

## Why the at-risk program failed to close the achievement gap.

The dollars were not targeted and spent exclusively on at-risk students by many districts. As previously indicated, only 34 districts reported in 2014-15 that they spent their at-risk allocation only on at-risk students. One hundred twenty districts self-reported that non-at-risk students consumed at-risk dollars through district practices like class-size reduction. The *Topeka Capital-Journal* reported in 2014 that Topeka Public Schools superintendent Julie Ford said "the funds help reduce class size." Many other districts reported similarly. When funds were spent to reduce class size, at-risk students were not directly targeted because non-at-risk students benefitted from the program. The money became commingled with other funds, making it difficult, if not impossible to isolate and discern what was at-risk





and what was not. As such, for all intents and purposes, at-risk funds served as supplemental additional base state aid per pupil (BSAPP).

The KSDE program guidelines allowed the practice of non-at-risk students to be "free-riders." KSDE permitted districts to fund classroom teachers at a percentage commensurate with the percentage of at-risk students in the district.<sup>33</sup> Therefore, if a district had a 20 percent free-lunch population, the district could charge 20 percent of one or more teachers' salaries to the at-risk program. Since there was an inherent disconnect between at-risk for funding purposes and at-risk for receiving services, the same disconnect would follow if used as a basis for funding teacher salaries. Simply put, it would not be possible for a classroom teacher's time and effort be differentiated between at-risk and non-at-risk teaching.

A large share of at-risk money was targeted directly to non-at-risk students. In 2014-15, \$27,654,908 was spent on additional half-day kindergarten. Of the nine criteria identified by KSDE for being at-risk, the only one that would apply to an incoming kindergartener would be as an ELL student. The provision that 2.2 percent of a district's allocation be set-aside for K-3 reading, would also by definition mean money was targeted to non-at-risk students. That amount in 2014-15 was an estimated \$7,721,072.

School districts were not held accountable for reducing the achievement gap. The at-risk money was, by state statute, an entitlement program for the districts. In order to receive the dollars all that was required was a completed Application and Annual Report. As previously explained, one of the narratives the districts were required to submit in the Annual Report was a description of the impact of the at-risk funds on their students. In 2014-15, of the 286 districts in Kansas, only six addressed the achievement gap in their report, despite the fact that reducing the achievement gap was the stated purpose of the at-risk program. Those districts are:

- Northern Valley (USD 212; 26 at-risk students)
- Ulysses (USD 214; 1,434 at-risk students)
- Deerfield (USD 216; 167 at-risk students)
- Lincoln (USD 298; 119 at-risk students)
- Ellsworth (USD 327; 199 at-risk students)
- Coffeyville (USD 445; 1,269 at-risk students)

Only Coffeyville provided any quantitative data to back up their claim. Their report included this statement:

Within the last two years we have narrowed he achievement gap to within 10 percent of the top group for EVERY sub-group. (emphasis not added)

Most districts included no quantitative data in describing at-risk impact. Several districts simply reiterated what they did, not providing any narrative regarding impact. Many provided only a single sentence in the

impact narrative. Topeka Public Schools (USD 501), a district that received over \$17 million in at-risk funds and served 8,819 at-risk students, provided this as their impact statement:

State At-Risk funds allow the district to operate an alternative high school, provide programs for incarcerated and homeless students and dramatically reduce class size.

The at-risk program operated mostly in the shadows, with little information on the program available to lawmakers or the public. In 2013-14, the state provided districts nearly \$400 million dollars to serve at-risk students in order to reduce the achievement gap. There was no public annual report that summarized how the money was spent or what impact it had. In fact, both the Application and the Annual Report provided from the districts to KSDE was transmitted electronically, leaving no paper copies. Kansas Policy Institute had to obtain copies of the Application and Annual Report through a Kansas Open Records Act (KORA) request.

### **Recommendations moving forward**

An at-risk component should be part of the new education finance law. Even though the previous at-risk program was not successful in closing the achievement gap, the effort to provide targeted dollars to low-income students should continue, albeit in a different format with fundamental changes. There are two fundamental reasons why:

- The achievement gap between the economic haves and have-nots persists and is not closing. Schools should be responsible and accountable for using money that is *specifically targeted* to close the gaps.
- In addition to the first reason, a new formula without an at-risk-type component would probably not pass legal muster. Whatever the new funding law looks like, it is highly likely it will face legal action given the state's history of litigating school finance. Given that and the courts' predispositions for monetary deference to economically disadvantaged students, a new law without a component for additional funding targeted toward that population would undoubtedly provoke judicial intervention.

The term "at-risk" should NOT continue to be used to describe the students who generate the dollars. The term should be used to describe an academic condition or status, not a financial one. Although confidentiality laws forbid identifying individually those students who are low-income, it is reasonable to believe many low-income students are not at-risk in an academic sense. Conversely, it is also reasonable to assume that many students identified as academically at-risk are not low-income. The practice of having the same name define two different groups caused needless confusion.

The state should use census data poverty rates as a basis for funding at-risk to school districts and stop using the NSLP qualifications. Simply put, the National School Lunch Program is just that: a school lunch program. It should not be used to determine targeted funding for students who are at-risk of not succeeding in school. There are three main reasons to forsake the free-lunch method in favor of using SAIPE data to determine an individual district's funding level.

- It is simple. Every year the U.S. Census releases poverty estimates. The data is drilled down to the school district level and provides the estimated number of 5-17 year-olds in poverty for all 286 districts in Kansas. Assuming the legislature makes an annual at-risk allocation (see the following recommendation), poverty estimates can easily be translated into at-risk distributions for all districts. It is simple for the districts and KSDE because there are no forms to fill, monitor or track regarding the NSLP for at-risk funding purposes.
- It is equitable. Using SAIPE data would mean using the same methodology to determine funding for each district. It would mitigate the issue of schools "marketing" free lunch applications to increase at-risk dollars which was practiced in some districts. It would also reduce the potential of fraud since at-risk dollars would not be tied to income reporting.
- It is predictable. Since at-risk funding under the old system was a function of the school lunch program, changing eligibility requirements for free lunch could potentially have a significant impact on at-risk funding. In fact, this possibility is already a reality.

The Healthy, Hunger-Free Kids Act of 2010<sup>34</sup> includes a little-known provision created by the USDA called the Community Eligibility Program (CEP).<sup>35</sup> CEP was established for "schools that wish to offer free school meals to all children in high poverty schools without collecting

household applications."36 CEP, which began in Kansas in the 2014-15 school year and is strictly voluntary, allows an individual school to provide a free lunch to every student if 40 percent of the total student body is categorically eligible for free lunch under NSLP guidelines.<sup>37</sup> According to KSDE, 18 schools in five districts chose to participate in the program in 2014-15. That means every one of the 5,993 students in those schools was legally "at-risk" for generating dollars per state statute. However, KSDE required families in those CEP schools to apply for at-risk funding.<sup>38</sup> Although it would appear KSDE was being a good steward of public funds by requiring such application process, they had no statutory authority to do so. The state statute is clear: "'At-risk pupils' means pupils who are eligible for free meals under the national school lunch act."39

Using SAIPE data would provide predictability and take away the unpredictability that comes with using an unrelated, independent program like the USDA's NSLP.

## The legislature should make an annual allocation for at-risk funding that occurs coincidentally with U.S.

Census bureau poverty estimates. Replacing a weighting-based system with a dollar allocation would make at-risk funding predictable for both the legislature and school districts. Table 6 below compares, for selected districts, what was actually funded using the existing weighting formula and what the at-risk allocation would have been applying SAIPE data for the 2014-15 school year, using the statewide at-risk dollars as the allocation base. (See Appendix C for the comparison for every school district).

Here is how the allocation based on SAIPE would work, using Wichita (USD 259) as an example. According to the census bureau, there were 14,452 children ages 5 to 17 living in poverty in USD 259 (about one of every four children in that age group). That number is 17.138 percent of the statewide poverty number for that age group. Applying that percentage to the total at-risk fund-

Tal	Table 5. At-risk funding comparing free-lunch based and poverty estimates methods  Selected districts — 2014-15														
School District	Est. pop. children ages 5-17	Est. # of children in poverty	% of children in poverty	% of total poverty statewide	2014-15 at-risk headcount	Weighted at-risk on free lunch	Weighted at-risk high density	At-risk \$ based on free lunch	At-risk \$ based on poverty rate	\$ difference pov. rate minus free lunch					
State Totals	523,686	84,325	16.10%	100.00%	195,438	89,119.9	13,496.3	\$395,277,602	\$395,277,602	0					
Wichita	57,069	14,452	25.32%	17.14%	33,676	15,356.3	3,536.0	\$72,773,140	\$67,744,464	(5,028,675)					
Kansas City	23,280	9,391	40.34%	11.14%	17,861	8,144.6	1,875.4	\$38,597,040	\$44,020,776	5,423,736					
Dodge City	6,710	1,204	17.94%	1.44%	4,895	2,232.1	514.0	\$10,577,977	\$5,643,809	(4,934,167)					
Geary Cty.	8,596	2,133	24.81%	2.53%	3,453	1,574.6	125.7	\$6,549,556	\$9,998,543	3,448,987					
Lawrence	11,971	1,648	13.77%	1.95%	3,429	1,563.6	0.0	\$6,022,987	\$7,725,081	1,702,094					
Prairie Hills	1,320	146	11.06%	0.17%	284	129.5	0.0	\$498,834	\$684,382	185,548					
Haven	1,189	199	16.74%	0.24%	284	129.5	0.0	\$498,834	\$932,822	433,988					
Oxford	296	34	11.49%	0.04%	128	58.4	3.6	\$238,824	\$159,377	(79,447)					
Sedgwick	480	51	10.63%	0.06%	136	62.0	0.0	\$238,824	\$239,065	241					
Flinthills	271	35	12.92%	0.04%	31	14.1	0.0	\$54,313	\$164,064	109,751					
Brewster	101	17	16.83%	0.02%	7	3.2	0.0	\$12,326	\$79,688	67,361					

ing estimate for 2014-15 of \$395,277,602, USD 259 would have received \$67,744,464 in at-risk funding, an amount of just over \$5 million less than using the weighted pupil method. Kansas City (USD 500), on the other hand, would have received over \$5.4 million more using poverty estimates.

The table indicates that changing methods would have varying degrees of impact on school districts. Dodge City would receive nearly \$5 million less, but Geary County Schools would get nearly \$3.5 million more. Prairie Hill and Haven Public Schools received the exact same dollar allocation per the weighted formula, but would receive much different increases using SAIPE data. Oxford and Sedgwick Public Schools also received the same number of at-risk dollars, but Oxford would lose nearly \$80,000 while Sedgwick would stay almost the same. In general, the small districts would benefit from the change with 40 of the districts with the smallest 50 allocations receiving more at-risk money. Flinthills' allocation would have more than tripled and Brewster, the district with the smallest 2014-15 at-risk budget, would have seen their at-risk dollars increase more than six-fold.

An interesting side-note is the difference between the number of children in the 5-17 year age group estimated to be in poverty (84,325) and the number of students who qualified for free lunch (195,438).

#### Require KSDE to redefine the criteria for being at-risk.

Since their own guidelines cite "not working on grade level in either reading mathematics is the major criteria used," that is what most schools are reporting which, in turn, diminishes the meaningfulness of the reports. Part of that redefinition should be to remove being an English Language Learner as an at-risk criterion because it constitutes a duplication of services. In the pre-SB 7 finance formula, additional dollars were targeted directly to ELL students through a 39.5 percent weighting for ELL enrollment.

## Separate "additional half-day Kindergarten" and K-3 Reading mastery funding from at-risk.

Additional half-day kindergarten. Since almost every district now provides all-day kindergarten and most kindergarten students do not fit one of the defined criteria for being an at-risk student, it belong in a base state aid category like all the other grades.

*K-3 Mastery Reading.* State statute required 2.2 percent of at-risk money being spent on "achieving mastery of basic reading skills by completion of third grade."<sup>40</sup> Since this is not a specific at-risk activity, if continued it should be addressed elsewhere in the new funding law.

Improve accountability to assure funding is targeted toward reducing the achievement gap. Reporting requirements, both from districts to KSDE and from KSDE to the legislature and public should make it easy to determine exactly where the dollars were spent and should quantify the impact. The previously used forms should be redesigned to show specifically how and where at-risk dollars are spent. KSDE should require districts to be more accountable by quantifying impact, specifically the impact on reducing the achievement gap, which is the fundamental purpose of the program.

In addition, KSDE should provide an annual report to the State Board of Education and the Kansas legislature that summarizes the at-risk activities and the growth in achievement for those identified as at-risk students in all 286 districts. The report would include among other things, longitudinal assessment data (e.g. state assessments, NAEP) regarding at-risk students.

It should not take a KORA request for the public to know the impact of hundreds of millions of taxpayer dollars spent annually on at-risk education.

#### Provide financial incentives for reducing achievement

**gaps.** Districts that are successful in reducing achievement gaps with targeted at-risk money should be recognized with additional dollars.

#### **End Notes**

- <sup>1</sup> Mock v. State Of Kansas, No. 91-CV-1009, Shawnee County District Court
- <sup>2</sup> 31 Washburn L.J. 489, October 14, 1991
- <sup>3</sup> Robinson v. Cahill, 287 A. 2d 187 NJ: Superior Court, Law Div. 1972
- <sup>4</sup> House substitute for Senate Bill 7, 2015 Kansas Legislative Session. A summary of the law prepared by Kansas Legislative Research Department is at http://www.kslegislature.org/li/b2015\_16/measures/documents/summary\_sb\_7\_2015.pdf
- <sup>5</sup> A description of the existing student weightings, including atrisk is described here: http://www.kansaspolicy.org/KPI-Blog/119412.aspx
- 6 The term "economically disadvantaged" has had different meanings to different authors. Definitions have included "low income," "free lunch," "free and reduced lunch," "in poverty," and various labels of those whom English is not their native language.
- <sup>7</sup> Bradford, Malt, and Oates, *The Rising Cost of Local Public Services: Some Evidence and Reflections*, National Tax Journal, Volume XXII, No. 2, June 1969, pp. 185-202.
- 8 Ibid, p. 188
- 9 Ibid
- <sup>10</sup> Reschovskey, Andrew and Jennifer Imazeki, The Development of School Finance Formulas to Guarantee the Provision of Adequate Education to Low-Income Students, Developments in School Finance, 1997, p. 124
- 11 http://www2.ed.gov/programs/titleiparta/index.html
- <sup>12</sup> 1 percent was specifically targeted toward 3<sup>rd</sup> grade mastery reading
- <sup>13</sup> Former KPI scholar and current Supreme Court Justice Caleb Stegall describes in detail the methodological shortcomings of both the A&M and LPA studies in "Analysis of Montoy vs. State of Kansas."
- <sup>14</sup> Augenblick, John & John Myers, , Calculation of the Cost of a Suitable Education in Kansas in 2001-2002 using Two Different Analytic Approaches, May 2002
- <sup>15</sup> Legislative Division of Post Audit, Elementary and Secondary Education in Kansas: Estimating the Costs of K-12 Education Using Two Approaches, January 2006
- <sup>16</sup> Legislative Division of Post Audit, Elementary and Secondary Education in Kansas: Estimating the Costs of K-12 Education Using Two Approaches, Executive Summary, January 2006, p. 6
- <sup>17</sup> Legislative Division of Post Audit, Elementary and Secondary Education in Kansas: Estimating the Costs of K-12 Education Using Two Approaches, January 2006, p. 2
- 18 Ibid
- <sup>19</sup> "Analysis of Montoy vs. State of Kansas" p. 21
- <sup>20</sup> Legislative Division of Post Audit, Elementary and Secondary Education in Kansas: Estimating the Costs of K-12 Education Using Two Approaches, Executive Summary, January 2006, p. 11
- 21 http://www.census.gov/did/www/saipe/
- http://www.kslegislature.org/li/b2015\_16/statute/ 072\_000\_0000\_chapter/072\_064\_0000\_article/072\_064\_0 007\_section/072\_064\_0007\_k/

- <sup>23</sup> Griffith, Michael, At-Risk Funding, Nevada Task Force on K-12 Public Education Funding, February 2014
- <sup>24</sup> Kansas At-Risk Pupil Assistance Program Guidelines 2014-15 http://www.ksde.org/Portals/0/School%20Finance/budget/Online%20Budget%20Packet/At-Risk%20guidelines.pdf
- <sup>25</sup> Kansas Department of Education, Kansas At-Risk Pupil Assistance Program, Guidelines 2014-15.
- <sup>26</sup> See Appendix A for examples.
- <sup>27</sup> Kansas At-Risk Pupil Assistance Program Guidelines 2014-15 http://www.ksde.org/Portals/0/School%20Finance/budget/Online%20Budget%20Packet/At-Risk%20guidelines.pdf
- <sup>28</sup> It is important to note it has never been determined anywhere how much additional funding is needed to close the achievement gap, largely because there is no evidence that additional funding has ever closed the achievement gap.
- <sup>29</sup> KSDE defines reading above standard as: When independently reading grade-appropriate narrative and expository text, an advanced student has full comprehension. KSDE defines math above standard as a student who usually performs consistently and accurately when working on all grade-level mathematical tasks. KPI showed in this paper that KSDE lowered the math and reading standards from 2000 in a two-step process that culminated in 2006.
- <sup>30</sup> Since 2009-10 Kansas has used the four-year cohort formula calculated as: the number of students who graduate in four years with a regular high school diploma ÷ (the number of students who entered high school four years earlier + students who transferred in the number of students who transferred, emigrated or die during the four years.) Although graduation rates are not a complete measure of achievement, they are included in this study to show another indicator of where an achievement gap exists.
- <sup>31</sup> KSDE only reports "free-lunch" and "all students" categories.
- <sup>32</sup> http://cjonline.com/news/2014-03-10/superintendents-say-risk-dollars-are-crucial
- <sup>33</sup> Kansas At-Risk Pupil Assistance Program Guidelines 2014-15 http://www.ksde.org/Portals/0/School%20Finance/budget/Online%20Budget%20Packet/At-Risk%20guidelines.pdf
- <sup>34</sup> Healthy, Hunger-Free Kids Act of 2010 summary: http://www.fns.usda.gov/school-meals/healthy-hunger-free-kids-act
- 35 http://www.fns.usda.gov/school-meals/community-eligibility-provision
- <sup>36</sup> Proposed rule: http://www.fns.usda.gov/sites/default/files/2013-25922.pdf
- <sup>37</sup> This primarily includes students who are directly certified for free meals on the basis of their participation in the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and the Food Distribution Program on Indian Reservations (FDPIR). It also includes homeless, runaway, Head Start, Even Start, and migrant youth.
- <sup>38</sup> See Appendix B.
- 39 K.S.A. 72-6407(c)1
- <sup>40</sup> K.S.A. 72-6414(b)

## **Appendices**

The appendices can be downloaded along with the entire report at kansaspolicy.org.

**Appendix A.** State At-Risk Annual Report and State At-Risk Application

Each school district completes the state At-Risk Annual Report and State At-Risk Application forms on-line. There are no blank paper copies and KSDE does not produce completed paper copies. The Annual Report of Kaw Valley (USD 321) and the Application for Southern Lyon County (USD 252) shown in this appendix were

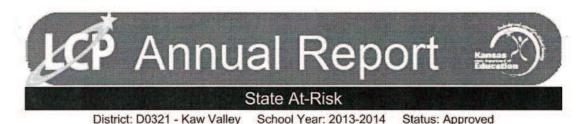
randomly selected for example purposes only. Paper copies of the Annual Report and Application for all districts are available by contacting Kansas Policy Institute.

Appendix B. Student application for state at-risk funds

**Appendix C.** At-risk funding amounts for all school districts comparing previous at-risk formula to SAIPE data as a basis.

**Appendix D.** At-risk Application and Annual report summary for each district

### Appendidx A. State At-Risk Annual Report



As a result of legislative reporting requirements, all districts receiving state At-Risk funds must complete this section of the Local Consolidated Plan Annual Report.

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1. Provide the unduplicated number of students who met the state's at-risk criteria and were, therefore, eligible for services funded with State At-Risk dollars. Do not provide the free lunch count but rather the number of students who met the following criteria:

An at-risk student is one who meets one or more of the following criteria:

- \* Is not working on grade level (i.e., reading and/or mathematics)
- \* Is not meeting the requirements necessary for promotion to the next grade; is failing subjects or courses of study
- \* Is not meeting the requirements necessary for graduation from high school (e.g., potential dropout)
- \* Has been retained
- \* Has a high rate of absenteeism
- \* Has repeated suspensions or expulsions from school
- \* Is homeless and/or migrant
- \* Is identified as an English Language Learner
- \* Is non-proficient on State assessments
- 2. How many of the identified students in question #1 were served with State At-Risk funds?
- 3. How many at-risk students received at-risk type services provided through other funding sources (i.e., Title I)? (Do not include special education funding.)
- 4. How many kindergarteners received additional half-day kindergarten services funded with State At-Risk funds?
- 289 52
- 5. Explain how the district determined what type of services and/or assistance to provide with State At-Risk funds. Include the data considered in making the decision.

Our SIT meets bi-monthly to review student performance and intervention strategies. A variety of assessments are reviewed: AIMSweb, Star Reading, State Assessments and Reading Recovery screening data for 1st graders. Students who fall into the Tier 2 category, are provided strategic interventions within the Title 1 classroom. Instructional materials used: Read 180, Reading Recovery and Leveled Literacy Intervention. Students who were identified as Tier 2, are progressed monitored twice a month. During SIT meetings, student intervention groups are reevaluated and adjusted as needed. Title and At-Risk funds are used to provide our students quality teachers and support who otherwise would not have those resources available. AIMSweb data from the 2013-2014 indicates our students consistently scored above the target score for the fall, winter and spring testing seasons; of the 64 assessments given, our students' mean score fell below the target two times.

Check which service(s)and/or assistance were provided with State At-Risk funds.

Check all services that apply	
⋈	Additional In-Class Assistance
	After School Programs
	Alternative High School Programs
⋈	High School Credit Recovery Course (Course completion or makeup)
	Language Support Programs for English Language Learners (ELLs)
⋈	Summer School
	Tutoring Programs
	Other Specify
	and specif

7. Describe the services provided with State At-Risk funds.

At the elementary buildings, extended day and summer school programs are provided to student who fall in the Tier 3 range; data indicated from AIMSweb. The extended day program is offered twice a week, an hour for reading and an hour for math. Summer school also distinguishes time for reading and math offered throughout the summer months. At-risk funds are also used to provide in-class support and pull out tutoring at all grade levels, and credit recovery at the high school level.

## Appendidx A. State At-Risk Annual Report (cont.)

8. Describe the impact of the State At-Risk program/services provided by the district.

We see students catching up with their peers. We have fewer students K-12 regressing over summer break. We have also seen a very low drop out rate through providing credit recovery. Over the past two years, in 2012 our district drop out percentage was 0.6% compared to the state at 1.4%. In 2011 our district drop out percentage was 0.7% compared to the state at 1.5%. Over the past ten years our graduation rate consistently ranges between 94.3-99%.

#### **Submitter Comments:**

#### **KSDE Comments:**

Please provide additional information as outlined below:
#5: Please explain how you used this data to choose services and determine levels of service for at-risk youth.
#7: As per the question, please describe the services you mention.

#8: Please provide the hard data that you mention seeing in regards to the at-risk students. This will help show the actual impact of your services.

If you have any questions, please contact me at 785-296-8965 or jpfistner@ksde.org. Thanks!

7/31/14: Thank you for additional information. Congratulations to your students and staff for the great successes you are seeing!



District: D0252 - Southern Lyon County - School Year: 2014-2015 - Cycle: 1 - Approved

#### Enter the number of At-Risk students:

1 Number of Free Lunch Students		2 At-Risk Weighted Amount		3 Weighted FTE		4 General State Aid Per Pupil Amount		5 Total Estimated State At-Risk Funding		6 2.2% Set Aside		7 2.2% Set Aside for K-3 Reading Activities
164	x	0.456	=	74.8	x	\$3,852	1=	\$288,130	x	0.022	-	\$6,339

	1000 Instrctn	2100 Supt Svcs Students	2200 Supt Svcs Staff	2300 Supt Svcs Gen Adm	2400 Supt Svcs Schl Adm	2600 Oprtn Build Svcs	2700 Vehicle Oprtn Svcs	3100 Food Svcs Oprtn	Total	
100 Salaries	\$193,543	\$48,982	\$0		\$0	\$0	\$0	\$0	\$242,525	
200 Employee Benefits	\$23,842	\$5,658	\$0		\$0	\$0	\$0	\$0	\$29,500	
300 Purchased Services	\$0	\$0 \$0			\$0	\$0	\$0	\$0	\$0	
400 Purchased Property	\$0	\$0	\$0		\$0	\$0	\$0	\$0	\$0	
500 Other Prch Services	\$0	\$0	\$0		\$0	\$0	\$0	\$0	\$0	
600 Supplies / Materials	\$16,105	\$0	\$0		\$0	\$0	\$0	\$0	\$16,105	
700 Property	\$0	\$0	\$0		\$0	\$0	\$0	\$0	\$0	
800 Other	\$0	\$0	\$0		\$0	\$0	\$0	\$0	\$0	
Total	\$233,490	\$54,640	\$0		\$0	\$0	\$0	\$0	\$288,130	

#### Directions for Required Set Aside for K-3 Reading Activities

Section 72-6414 of the At-Risk Legislation requires districts to expend 2.2% of their At-Risk funding on achieving mastery of basic reading skills by the completion of the third grade.

#### Designate the amount of Set Aside funds from Column 7 in the funding formula grid for:

	\$5,842 a.	Hiring of instructional staff to support reading in the primary grades (K-3)
	\$739 b.	Supplies and materials to support reading in the primary grades (K-3)
T	\$6,581 c.	Total Set Aside funds (should be equal to or greater than column 7 in the Funding Formula table)

## Appendidx A. State At-Risk Application (cont.)

#### FTEs Paid with State At-Risk Funds Administrators 0.00 0.00 Guidance/Counseling Literacy/Mathematics Coaches 0.00 Paraprofessionals 3.00 **Pupil Transportation** 0.00 **Teachers** 4.00 **Translators** 0.00 Total FTEs: 7.00 **Content Areas** ☐ ESOL/Bilingual Mathematics ■ Science Language Arts Reading Other (Please explain) If other, please explain: A portion of our Kindergarten, Title I, and Vocational Teachers are paid with At-Risk Funds as well as our At-Risk Teacher Aides. **Delivery Systems** During School Day □ Summer School □ Weekends Additional 1/2 Day Kindergarten □ Support Services Staff ☐ Extended Year ■ Before / After School (i.e., Counselor) How much, if any, of the At-Risk funds generated by the free lunch count are for the portion of kindergarten that is not paid by the state? \$43,752 **School District Comments:**

**KSDE Comments:** 

### Appendidx B. Student Application for State At-Risk Funds

#### How to Apply for State At-Risk Funds

#### If your household gets Food Assistance, TAF or FDPIR, follow these instructions:

- Part A: Enter the following information:
  - · Each household member's first and last name.
  - · Each student's school and grade
- Part B: List the case number for any household member (including adults) receiving Food Assistance, TAF or FDPIR benefits. A Medicaid number cannot be accepted.
- Part C: Skip this part.
- Part D: Sign and date the form. The last four digits of a Social Security number are not necessary.

#### If you are applying for a FOSTER CHILD, follow these instructions:

#### If all children in the household are foster children:

- Part A: List all foster children and the school name and grade for each child. Check the box indicating the child is a foster child.
- Part B: Skip this part. Part C: Skip this part.
- Part D: Sign and date the form. The last four digits of a Social Security number are not necessary.

#### If some of the children in the household are foster children:

- Part A: List all household members including foster child(ren).
  - . Check the box if the child is a foster child.
  - Follow procedures below for All Other Households.

#### ALL OTHER HOUSEHOLDS, including WIC households, follow these instructions:

- Part A: List all household members living in your household, related or not (such as grandparents, other relatives, or friends) and the name of each student's school and grade. For any person, including children, with no income, you must check the "Zero Income" box. Attach another sheet of paper if more space
- Part B: If the household does not have a case number, skip this part.
- Part C: Report the GROSS income for all household members from last month. Gross income is the amount earned BEFORE taxes and any other deductions. This is NOT the same as take-home pay. The gross amount should be listed on the pay stub.
  - List the gross income each household member earned from work and circle the Frequency code that shows how often the income is received.
  - List the amount the person got last month from other income including welfare, child support, alimony, retirement pensions, Social Security, Worker's Compensation, unemployment, strike benefits, Supplemental Security Income (SSI), veteran's benefits (VA benefits), disability benefits, regular contributions from people who do not live in your household, and ANY OTHER INCOME. Circle the Frequency code that shows how often the income
  - . If the household has income from self-employment (such as from a self-owned business, farm or rental income), report net income in the Earnings from Work columns. See the back side of the application form for instructions on reporting self-employment income
  - . If the household is in the Military Housing Privatization Initiative or gets combat pay, do NOT include these allowances as income.
  - Check the box if this person is temporarily not working due to strike, lay-off, injury or short-term disability.
- Part D: An adult household member must sign and date the form and list the last four digits of their Social Security number or check the box if s/he does not have one.

05/2014 - Application for State At-Risk Funds, Kansas State Dept. of Education - Page 1

## Appendidx B. Student Application for State At-Risk Funds (cont.)

#### 2014-2015 Application for State At-Risk Funds

Important! Carefully follow instructions. An incomplete application cannot be approved. Complete one application per household. Return completed application to school.

A.	HOUSEHOLD N	MEMBERS				C. TOTAL HOUSEHOLD GROSS INCOME BEFORE ANY DEDUCTIONS						
	List Names of ALL		Complete these columns ONLY for Students Enrolle		rolled Foster Child.		Frequency: Circ	E2=Every 2 Weeks,				
	Househol	d Members	in this Distric		Skip to Part D to sign this	Check if ZERO	Earnings	s from Work	Other Regular Income			
	First Name	Last Name	School Name (or "NA" if child is not in school)	Grade	form if ALL are Foster Children.	Income	Amount	Select Frequency	Amount	Select Frequency		
1.			171111111111					W E2 2M M Y		W E2 2M M Y		
2.								W E2 2M M Y		W E2 2M M Y		
3.								W E2 2M M Y		W E2 2M M Y		
4.								W E2 2M M Y		W E2 2M M Y		
5.								W E2 2M M Y		W E2 2M M Y		
6.								W E2 2M M Y		W E2 2M M Y		
7.								W E2 2M M Y		W E2 2M M Y		
8.				-				W E2 2M M Y		W E2 2M M Y		
adu	It signing the for	rm also must list		his or h	er Social Secur	ity Numb	er (SSN) or mark the	ber must sign the app e "I do not have a SSN Evening Phone:	" box.			
100000	and the second of	- CAN		20 20			Email:					
I cer may	tify (promise) that a verify the information	Il information on this on; and if I purposely	application is true and the give false information, m	at all incor	ne is reported. I un n) may lose meal t	nderstand t benefits an	hat the school will received I may be prosecuted u	ve Federal and State funds inder applicable Federal an	based on the informati d State criminal statute	on I give; school officials s.		
Sign	n Here X			_ Date:		_	Last four digits of S	SN: ***-**-	OR I do not h	ave a SSN		
FOR	SCHOOL USE	ONLY. DO NOT	WRITE BELOW.									
App	lication Type (ch	neck one)				Appli	cation Status					
01	otal Household Inco	ome: \$	Household	Size:		Appro	ved Fr	ee OR Reduced Price	MEDITAL PROPERTY.			
+	lousehold's Income	Frequency - Circle	ONE: W E2 2M	M Y	Multiple=Yearly	Denied	d In	come over allowed amount	☐Incomplete/missing	1		
8	ood Assistance or Toster Child	TAF or FDPIR	avie. Politice von	100,000		Notes		The results				
Determining Official's Signature:							pproval/Denial Date:	proval/Denial Date: Notification Date:				
Pror	essor's Initials:	Co	onfirming Official's Signatu	re (ONLY	for applications to	rified): Review Date:						

05/2014 - Application for State At-Risk Funds, Kansas State Dept. of Education - Page 2

### **Appendidx B.** Student Application for State At-Risk Funds (cont.)

Your children may qualify for reduced price or free meals if your household income falls within the limits on this chart.

	Federal Inc	ome Eligibility	y Guidelines		
Household size	Yearly	Monthly	Twice a Month	Every 2 Weeks	Weekly
1.	21,590	1,800	900	831	416
2	29,101	2,426	1,213	1,120	560
3	36,612	3,051	1,526	1,409	705
4	44,123	3,677	1,839	1,698	849
5	51,634	4,303	2,152	1,986	993
6	59,145	4,929	2,465	2,275	1,138
7	66,656	5,555	2,778	2,564	1,282
8	74,167	6,181	3,091	2,853	1,427
Each additional person:	7,511	626	313	289	145

Income from Self Employment: Self-employed persons may use income tax records for the preceding calendar year as a base to project the current year's net income, unless the current monthly income provides a more accurate measure. Report income derived from the business venture less operating costs incurred in the generation of that income. Deductions for personal expenses such as interest on home payments, medical expenses, and other similar non-business deductions are not allowed in reducing gross business income. Additional income from other kinds of employment must be treated as separate and apart from the income generated or lost from your business venture. For example, if you operated a business at a net loss, but held additional employment for which a salary was received, the income for purposes of applying for reduced price or free meals would be the income from the salary only. The loss from the business cannot be deducted from a positive income earned in other employment. For purposes of this application, it is not possible to report a negative income from any business venture. The least income possible is zero (no income). The necessary information for arriving at allowable income from private business operation may be taken from your most recent U.S. Individual Income Tax Return - Form 1040. Add together the amounts reported on the following lines:

LINE 12	S	Business Income or (Loss)
LINE 13	\$	Capital Gain or (Loss)
LINE 14	\$	Other Gains or (Losses)
LINE 17	\$	Rental real estate, royalties, partnerships, S corporations, trusts, etc.
LINE 18	\$	Farm Income or (Loss)
TOTAL	\$	Report yearly income in Part 1, Gross Income Before Any Deductions

The Kansas State Department of Education does not discriminate on the basis of race, color, national origin, sex, disability, or age in its programs and activities and provides equal access to the Boy Scouts and other designated youth groups. The following person has been designated to handle inquiries regarding the non-discrimination policies: KSDE General Counsel, Office of General Counsel, KSDE, Landon State Office Building, 900 SW Jackson Street, Suite 102, Topeka, KS 66612, (785) 296-3201.

05/2014 - Application for State At-Risk Funds, Kansas State Dept. of Education - Page 3

## Appendidx C. At-risk funding comparing free-lunch based and poverty estimates methods All districts — 2014-15

School District	Est. pop. children ages 5-17	Est. # of children in poverty	% of children in poverty	% of total poverty statewide	2014-15 at-risk headcount	Weighted at-risk on free lunch	Weighted at-risk high density	At-risk \$ based on free lunch	At-risk \$ based on poverty rate	\$ difference pov. rate minus free lunch
State Totals	523,686	84,325	16.10%	100.00%	195,438	89,119.9	13,496.3	\$395,277,602	\$395,277,602	0
259 Wichita	57,069	14,452	25.32%	17.14%	33,676	15,356.3	3,536.0	\$72,773,140	\$67,744,464	(\$5,028,676)
500 Kansas City	23,280	9,391	40.34%	11.14%	17,861	8,144.6	1,875.4	\$38,597,040	\$44,020,776	\$5,423,736
501 Topeka	16,111	4,536	28.16%	5.38%	9,448	4,308.3	992.0	\$20,416,756	\$21,262,724	\$845,968
512 Shawnee Mission 233 Olathe	34,528 30,861	3,051 2,016	8.84% 6.53%	3.62% 2.39%	8,015 6,236	3,654.8 2,843.6	0.0	\$14,078,290 \$10,953,547	\$14,301,713 \$9,450,100	\$223,424 (\$1,503,448)
443 Dodge City	6,710	1,204	17.94%	1.43%	4,895	2,043.0	514.0	\$10,577,977	\$5,643,809	(\$4,934,168)
457 Garden City	7,280	1,551	21.31%	1.84%	4,499	2.051.5	472.4	\$9,722,063	\$7,270,389	(\$2,451,674)
305 Salina	8,601	1,519	17.66%	1.80%	3,630	1,655.3	381.2	\$7,844,598	\$7,120,388	(\$724,210)
480 Liberal	4,575	1,201	26.25%	1.42%	3,404	1,552.2	357.4	\$7,355,779	\$5,629,747	(\$1,726,032)
475 Geary County	8,596	2,133	24.81%	2.53%	3,453	1,574.6	125.7	\$6,549,556	\$9,998,543	\$3,448,987
308 Hutchinson	5,562	1,082	19.45%	1.28%	2,799	1,276.3	293.9	\$6,048,410	\$5,071,928	(\$976,482)
497 Lawrence	11,971	1,648	13.77%	1.95%	3,429	1,563.6	0.0	\$6,022,987	\$7,725,081	\$1,702,094
202 Turner-KC	3,928	1,289 714	32.82% 14.64%	1.53%	2,732	1,245.8	286.9	\$5,903,960	\$6,042,251	\$138,291
261 Haysville 253 Emporia	4,877 4,381	924	21.09%	0.85% 1.10%	2,562 2,410	1,168.3 1,099.0	256.5 253.1	\$5,488,330 \$5,208,289	\$3,346,910 \$4,331,296	(\$2,141,419) (\$876,994)
260 Derby	7,148	894	12.51%	1.06%	2,543	1,159.6	76.5	\$4,761,457	\$4,190,669	(\$570,788)
453 Leavenworth	4,468	1,019	22.81%	1.21%	2,105	959.9	221.0	\$4,548,827	\$4,776,613	\$227,786
470 Arkansas City	3,011	656	21.79%	0.78%	1,812	826.3	190.3	\$3,915,943	\$3,075,032	(\$840,911)
250 Pittsburg	3,220	811	25.19%	0.96%	1,794	818.1	188.4	\$3,877,038	\$3,801,603	(\$75,435)
428 Great Bend	3,402	624	18.34%	0.74%	1,739	793.0	182.6	\$3,758,011	\$2,925,031	(\$832,980)
383 Manhattan-Ogden	6,410	947	14.77%	1.12%	1,812	826.3	0.0	\$3,182,908	\$4,439,109	\$1,256,202
373 Newton	4,031	578	14.34%	0.69%	1,525	695.4	108.9	\$3,098,164	\$2,709,404	(\$388,760)
437 Auburn Washburn	6,535	646	9.89%	0.77%	1,605	731.9	0.0	\$2,819,279	\$3,028,157	\$208,878
290 Ottawa	2,675	468	17.50%	0.56%	1,225	558.6	128.6	\$2,647,094	\$2,193,773	(\$453,321)
445 Coffeyville	2,148	478	22.25% 6.55%	0.57%	1,164	530.8	122.2	\$2,515,356	\$2,240,649	(\$274,707)
231 Gardner Edgerton 204 Bonner Springs	5,218 2,573	342 397	15.43%	0.41% 0.47%	1,322 1,137	602.8 518.5	0.0 78.8	\$2,321,986 \$2,300,800	\$1,603,142 \$1,860,957	(\$718,844) (\$439,842)
446 Independence	2,373	484	21.30%	0.47 %	1,059	482.9	111.2	\$2,300,000	\$2,268,774	(\$19,699)
465 Winfield	2,515	485	19.28%	0.58%	1,050	478.8	87.5	\$2,181,388	\$2,273,461	\$92,074
229 Blue Valley	26,635	705	2.65%	0.84%	1,211	552.2	0.0	\$2,127,074	\$3,304,722	\$1,177,648
413 Chanute	1,902	505	26.55%	0.60%	956	435.9	100.4	\$2,065,828	\$2,367,212	\$301,385
234 Fort Scott	2,186	578	26.44%	0.69%	937	427.3	98.4	\$2,024,996	\$2,709,404	\$684,407
345 Seaman	4,078	488	11.97%	0.58%	1,147	523.0	0.0	\$2,014,596	\$2,287,524	\$272,928
409 Atchison	2,029	456	22.47%	0.54%	930	424.1	97.7	\$2,009,974	\$2,137,523	\$127,549
214 Ulysses	1,845	290	15.72%	0.34%	898	409.5	94.3	\$1,940,638	\$1,359,389	(\$581,248)
490 El Dorado	2,345	518	22.09%	0.61%	901	410.9	80.1	\$1,891,332	\$2,428,151	\$536,819
266 Maize 265 Goddard	8,045 6,477	639 391	7.94% 6.04%	0.76% 0.46%	1,060 1,044	483.4 476.1	0.0 0.0	\$1,862,057 \$1,833,937	\$2,995,344 \$1,832,832	\$1,133,287 (\$1,105)
450 Shawnee Heights	3,691	379	10.27%	0.45%	1,044	466.9	0.0	\$1,798,499	\$1,776,581	(\$21,918)
503 Parsons	1,569	408	26.00%	0.48%	755	344.3	79.3	\$1,631,707	\$1,912,520	\$280,813
489 Hays	3,511	451	12.85%	0.54%	910	415.0	0.0	\$1,598,580	\$2,114,085	\$515,505
262 Valley Center	3,072	273	8.89%	0.32%	895	408.1	0.0	\$1,572,001	\$1,279,701	(\$292,300)
353 Wellington	1,753	330	18.83%	0.39%	739	337.0	64.1	\$1,545,037	\$1,546,891	\$1,854
367 Osawatomie	1,294	257	19.86%	0.31%	714	325.6	75.0	\$1,543,111	\$1,204,700	(\$338,411)
257 Iola	1,402	336	23.97%	0.40%	698	318.3	73.3	\$1,508,443	\$1,575,017	\$66,573
402 Augusta	2,411	317	13.15%	0.38%	772	352.0	2.7	\$1,366,304	\$1,485,953	\$119,649
418 McPherson 232 De Soto	2,594 7,933	266 271	10.25%	0.32%	708 707	322.8 322.4	0.0 0.0	\$1,243,426 \$1,241,885	\$1,246,888 \$1,270,326	\$3,463 \$28,441
506 Labette County	1,414	257	3.42% 18.18%	0.32% 0.31%	633	322.4 288.6	31.9	\$1,241,000	\$1,270,326	(\$29,866)
385 Andover	5,850	407	6.96%	0.31%	680	310.1	0.0	\$1,234,500	\$1,204,700	\$713,327
210 Hugoton	1,138	160	14.06%	0.19%	547	249.4	57.4	\$1,181,794	\$750,008	(\$431,786)
508 Baxter Springs	917	233	25.41%	0.28%	537	244.9	56.4	\$1,160,608	\$1.092.199	(\$68,409)
309 Nickerson	1,225	200	16.33%	0.24%	538	245.3	50.5	\$1,139,422	\$937,510	(\$201,912)
499 Galena	654	178	27.22%	0.21%	515	234.8	54.1	\$1,112,843	\$834,384	(\$278,459)
368 Paola	2,254	240	10.65%	0.29%	618	281.8	0.0	\$1,085,494	\$1,125,012	\$39,518
313 Buhler	2,364	260	11.00%	0.31%	595	271.3	0.0	\$1,045,048	\$1,218,763	\$173,715
493 Columbus	1,310	291	22.21%	0.45%	486 570	221.6	48.0	\$1,038,499	\$1,364,077	\$325,578
435 Abilene 361 Anthony-Harper	1,583 844	200 168	12.63% 19.91%	0.24% 0.20%	570 472	259.9 215.2	7.2 49.6	\$1,028,869 \$1,020,010	\$937,510 \$787,508	(\$91,359) (\$232,501)
483 Kismet-Plains	757	119	15.72%	0.20%	472	213.2	49.6	\$1,020,010	\$557,818	(\$453,332)
405 Lyons	723	129	17.84%	0.14%	452	206.1	47.5	\$976,867	\$604,694	(\$372,173)
469 Lansing	2,578	204	7.91%	0.24%	556	253.5	0.0	\$976,482	\$956,260	(\$20,222)
263 Mulvane	2,041	206	10.09%	0.24%	541	246.7	0.0	\$950,288	\$965,635	\$15,347
447 Cherryvale	796	188	23.62%	0.22%	436	198.8	45.8	\$942,199	\$881,259	(\$60,940)
363 Holcomb	787	119	15.12%	0.14%	446	203.4	36.5	\$924,095	\$557,818	(\$366,276)
464 Tonganoxie	2,040	179	8.78%	0.21%	488	222.5	0.0	\$857,070	\$839,071	(\$17,999)
382 Pratt	1,437	206	14.34%	0.24%	442	201.6	8.0	\$807,379	\$965,635	\$158,256
491 Eudora	1,646	143	8.69%	0.17%	453	206.6	0.0	\$795,823	\$670,320	(\$125,504)
495 Ft Larned	1,000	132	13.20%	0.16%	400	182.4 175.6	23.5	\$793,127	\$618,757	(\$174,370) \$171,288
415 Hiawatha 389 Eureka	991 690	205 137	20.69% 19.86%	0.24% 0.16%	385 365	175.6 166.4	29.4 38.3	\$789,660 \$788,504	\$960,948 \$642,194	\$171,288 (\$146,310)
JUJ LUITNA	050	10/	13.0070	0.1070	000	100.4	30.3	φι σο,υσ4	φυ42,194	(ψ1 <del>4</del> 0,310)

## Appendidx C. At-risk funding comparing free-lunch based and poverty estimates methods All districts — 2014-15 (cont.)

School District	Est. pop. children ages 5-17	Est. # of children in poverty	% of children in poverty	% of total poverty statewide	2014-15 at-risk headcount	Weighted at-risk on free lunch	Weighted at-risk high density	At-risk \$ based on free lunch	At-risk \$ based on poverty rate	\$ difference pov. rate minus free lunch
230 Spring Hill	2,598	114	4.39%	0.14%	446	203.4	0.0	\$783,497	\$534,381	(\$249,116)
365 Garnett	1,282	231	18.02%	0.27%	415	189.2	11.0	\$771,170	\$1,082,824	\$311,654
248 Girard	1,058	171	16.163%	0.203%	399	181.9	14.8	\$757,688	\$801,571	\$43,883
114 Riverside	597	129	21.608%	0.153%	343	156.4	36.0	\$741,125	\$604,694	(\$136,431)
430 South Brown County	665	145	21.805%	0.172%	338	154.1	35.5	\$730,339	\$679,695	(\$50,645)
434 Santa Fe Trail 461 Neodesha	1,085 689	118 157	10.876% 22.787%	0.140% 0.186%	391 339	178.3 154.6	11.2 34.6	\$729,954 \$728,798	\$553,131 \$735,945	(\$176,823) \$7,147
379 Clay Center	1,373	228	16.606%	0.100%	413	188.3	0.0	\$725,796 \$725,332	\$1,068,761	\$343,430
336 Holton	1,079	143	13.253%	0.170%	407	185.6	0.9	\$718,398	\$670,320	(\$48,078)
404 Riverton	699	145	20.744%	0.172%	344	156.9	28.2	\$713,005	\$679,695	(\$33,311)
394 Rose Hill	1,805	138	7.645%	0.164%	404	184.2	0.0	\$709,538	\$646,882	(\$62,657)
466 Scott County	966	114	11.801%	0.135%	365	166.4	15.6	\$701,064	\$534,381	(\$166,683)
246 Northeast	713	191	26.788%	0.227%	317	144.6	33.3	\$685,271	\$895,322	\$210,051
352 Goodland	1,021	221	21.645%	0.262%	381	173.7	4.0	\$684,500	\$1,035,948	\$351,448
375 Circle 288 Central Heights	1,784 522	201	11.267% 22.031%	0.238% 0.136%	389	177.4 141.8	0.0	\$683,345	\$942,197	\$258,853
288 Central Heights 331 Kingman-Norwich	1,146	115 178	15.532%	0.136%	311 358	141.8	32.7 8.0	\$672,174 \$659,462	\$539,068 \$834,384	(\$133,106) \$174,921
337 Royal Valley	938	114	12.154%	0.211/	353	161.0	8.6	\$653,299	\$534,381	(\$118,919)
362 Prairie View	1,078	128	11.874%	0.152%		160.1	8.8	\$650,603	\$600,006	(\$50,596)
333 Concordia	1,062	164	15.443%	0.194%	364	166.0	2.0	\$647,136	\$768,758	\$121,622
341 Oskaloosa	627	132	21.053%	0.157%	294	134.1	30.9	\$635,580	\$618,757	(\$16,823)
407 Russell County	881	180	20.431%	0.213%	326	148.7	15.7	\$633,269	\$843,759	\$210,490
431 Hoisington	644	88	13.665%	0.104%	312	142.3	21.6	\$631,343	\$412,504	(\$218,838)
348 Baldwin City	1,620	161	9.938%	0.191%	357	162.8	0.0	\$627,106	\$754,695	\$127,590
473 Chapman	1,089	169	15.519%	0.200%	353	161.0	0.0	\$620,172	\$792,196	\$172,024
249 Frontenac	730	134	18.356%	0.159%	337	153.7	6.8	\$618,246	\$628,132	\$9,886
101 Erie-Galesburg	656 790	168 168	25.610%	0.199%	286	130.4 137.3	30.0	\$617,861 \$611,698	\$787,508	\$169,647
484 Fredonia 321 Kaw Valley	2,135	252	21.266% 11.803%	0.199% 0.299%	301 346	157.8	21.5 0.0	\$607,846	\$787,508 \$1,181,262	\$175,811 \$573,417
494 Syracuse	513	102	19.883%	0.233 /	280	127.7	29.4	\$605,149	\$478,130	(\$127,019)
215 Lakin	611	105	17.185%	0.125%	288	131.3	19.6	\$581,267	\$492,193	(\$89,074)
320 Wamego	1,515	141	9.307%	0.167%	331	150.9	0.0	\$581,267	\$660,944	\$79,678
374 Sublette	504	67	13.294%	0.079%	262	119.5	27.5	\$566,244	\$314,066	(\$252,178)
416 Louisburg	1,807	122	6.752%	0.145%	321	146.4	0.0	\$563,933	\$571,881	\$7,948
458 Basehor-Linwood	2,202	134	6.085%	0.159%	316	144.1	0.0	\$555,073	\$628,132	\$73,058
205 Bluestem	676	89	13.166%	0.106%	256	116.7	26.9	\$553,147	\$417,192	(\$135,955)
346 Jayhawk	553	106	19.168%	0.126%		115.4	24.4	\$538,510	\$496,880	(\$41,629)
247 Cherokee	834 772	178	21.343% 17.358%	0.211%	271 293	123.6	16.1	\$538,124	\$834,384 \$628,132	\$296,259
436 Caney Valley 504 Oswego	354	134 82	23.164%	0.159% 0.097%	293	133.6 113.1	5.7 26.0	\$536,584 \$535,813	\$020,132 \$384,379	\$91,548 (\$151,434)
487 Herington	485	89	18.351%	0.106%	247	112.6	25.9	\$533,502	\$417,192	(\$116,310)
377 Atchison County	824	120	14.563%	0.142%	263	119.9	17.5	\$529,265	\$562,506	\$33,241
203 Piper-KC	2,104	228	10.837%	0.270%	296	135.0	0.0	\$520,020	\$1,068,761	\$548,741
113 Prairie Hills	1,320	146	11.061%	0.173%	284	129.5	0.0	\$498,834	\$684,382	\$185,548
312 Haven	1,189	199	16.737%	0.236%	284	129.5	0.0	\$498,834	\$932,822	\$433,988
264 Clearwater	1,306	113	8.652%	0.134%		127.7	0.0	\$491,900	\$529,693	\$37,793
420 Osage City	693	94	13.564%	0.111%		117.2	9.9	\$489,589	\$440,630	(\$48,960)
315 Colby 235 Uniontown	1,066 450	112 119	10.507% 26.444%	0.133% 0.141%	272 220	124.0 100.3	0.0 23.1	\$477,648 \$475,337	\$525,006 \$557,818	\$47,358 \$82,482
440 Halstead	926	131	14.147%	0.155%	269	122.7	0.6	\$474,952	\$614,069	\$139,117
287 West Franklin	878	113	12.870%	0.134%		111.3	11.8	\$474,181	\$529,693	\$55,512
452 Stanton County	440	78	17.727%	0.092%	217	99.0	21.9	\$465,707	\$365,629	(\$100,078)
102 Cimarron-Ensign	730	109	14.932%	0.129%	250	114.0	6.8	\$465,322	\$510,943	`\$45,621´
344 Pleasanton	375	109	29.067%	0.129%	210	95.8	22.1	\$454,151	\$510,943	\$56,792
505 Chetopa-St. Paul	464	131	28.233%	0.155%	215	98.0	19.0	\$450,684	\$614,069	\$163,385
467 Leoti	419	66	15.752%	0.078%		93.0	21.4	\$440,669	\$309,378	(\$131,291)
366 Woodson	469	114	24.307%	0.135%		95.8	18.2	\$439,128	\$534,381	\$95,253
417 Morris County 364 Marysville	745 881	141 102	18.926% 11.578%	0.167% 0.121%		113.1 110.8	0.0 0.0	\$435,661 \$426,802	\$660,944 \$478,130	\$225,283 \$51,328
507 Satanta	360	69	19.167%	0.121%	197	89.8	20.7	\$425,646	\$476,130 \$323,441	(\$102,205)
218 Elkhart	459	57	12.418%	0.068%	213	97.1	10.9	\$416,016	\$267,190	(\$102,203)
343 Perry	1,073	136	12.675%	0.161%	235	107.2	0.0	\$412,934	\$637,507	\$224,572
286 Chautauqua County	336	72	21.429%	0.085%	191	87.1	20.1	\$412,934	\$337,504	(\$75,431)
244 Burlington	706	79	11.190%	0.094%	230	104.9	0.0	\$404,075	\$370,316	(\$33,758)
211 Norton Comm.	674	92	13.650%	0.109%		104.4	0.0	\$402,149	\$431,255	\$29,106
267 Renwick	2,242	122	5.442%	0.145%	226	103.1	0.0	\$397,141	\$571,881	\$174,740
258 Humboldt	508	74	14.567%	0.088%		96.7	1.2	\$377,111	\$346,879	(\$30,232)
498 Valley Heights	385 612	69 99	17.922%	0.082%		84.4	13.5	\$377,111 \$274,414	\$323,441	(\$53,670) \$80,653
325 Phillipsburg 400 Smoky Valley	1,058	101	16.176% 9.546%	0.117% 0.120%		96.2 96.2	1.0 0.0	\$374,414 \$370,562	\$464,067 \$473,442	\$89,653 \$102,880
323 Rock Creek	1,036	101	9.796%	0.120%	210	95.8	0.0	\$369,022	\$473,442 \$473,442	\$102,880
289 Wellsville	938	88	9.382%	0.104%	209	95.3	0.0	\$367,096	\$412,504	\$45,409
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## Appendidx C. At-risk funding comparing free-lunch based and poverty estimates methods All districts — 2014-15 (cont.)

School District	Est. pop. children ages 5-17	Est. # of children in poverty	% of children in poverty	% of total poverty statewide	2014-15 at-risk headcount	Weighted at-risk on free lunch	Weighted at-risk high density	At-risk \$ based on free lunch	At-risk \$ based on poverty rate	\$ difference pov. rate minus free lunch
357 Belle Plaine	612	69	11.275%	0.082%	206	93.9	0.0	\$361,703	\$323,441	(\$38,262)
251 North Lyon County	626	112	17.891%	0.133%	182	83.0	9.0	\$354,384	\$525,006	\$170,622
282 West Elk	308	73	23.701%	0.087%	164	74.8	17.2	\$354,384	\$342,191	(\$12,193)
355 Ellinwood	464	97	20.905%	0.115%	177	80.7	9.4	\$347,065	\$454,692	\$107,627
273 Beloit	808	112	13.861%	0.133%	197	89.8	0.0	\$345,910	\$525,006	\$179,096
109 Republic County 396 Douglass	499 706	107 77	21.443% 10.907%	0.127% 0.091%	183 194	83.4 88.5	5.4 0.0	\$342,058 \$340,902	\$501,568 \$360,941	\$159,510 \$20,039
268 Cheney	817	63	7.711%	0.031 %	193	88.0	0.0	\$338,976	\$295,316	(\$43,660)
462 Central	354	62	17.514%	0.074%	156	71.1	15.7	\$334,354	\$290,628	(\$43,726)
239 North Ottawa County	621	73	11.755%	0.087%	190	86.6	0.0	\$333,583	\$342,191	\$8,608
340 Jefferson West	928	58	6.250%	0.069%	188	85.7	0.0	\$330,116	\$271,878	(\$58,239)
342 McLouth	610	91	14.918%	0.108%	183	83.4	2.0	\$328,961	\$426,567	\$97,606
327 Ellsworth	589	54	9.168%	0.064%	182	83.0	0.0	\$319,716	\$253,128	(\$66,588)
240 Twin Valley	492	48	9.756%	0.057%	181	82.5	0.0	\$317,790	\$225,002	(\$92,788)
310 Fairfield 456 Marais Des Cygnes Valley	439 301	129 103	29.385% 34.219%	0.153% 0.122%	145 145	66.1 66.1	15.2 15.2	\$313,168 \$313,168	\$604,694 \$482,818	\$291,526 \$169,650
298 Lincoln	431	75	17.401%	0.122%	155	70.7	10.5	\$313,100	\$351,566	\$38,784
216 Deerfield	225	40	17.778%	0.047%	141	64.3	14.8	\$304,693	\$187,502	(\$117,191)
449 Easton	653	73	11.179%	0.087%	173	78.9	0.0	\$303,923	\$342,191	\$38,268
376 Sterling	471	69	14.650%	0.082%	163	74.3	0.0	\$286,204	\$323,441	\$37,237
252 Southern Lyon County	559	75	13.417%	0.089%	160	73.0	0.0	\$281,196	\$351,566	\$70,370
111 Doniphan West	343	44	12.828%	0.052%	141	64.3	8.4	\$280,040	\$206,252	(\$73,788)
347 Kinsley-Offerle	337	46	13.650%	0.055%	146	66.6	6.1	\$280,040	\$215,627	(\$64,413)
392 Osborne County	338	70	20.710%	0.083%	134	61.1	10.9	\$277,344	\$328,128	\$50,784
105 Rawlins County	308 389	44	14.286% 16.452%	0.052% 0.076%	140	63.8 67.0	8.1	\$276,959	\$206,252 \$300,003	(\$70,707)
237 Smith Center 350 St John-Hudson	341	64 48	14.076%	0.076%	147 141	64.3	3.5 5.7	\$271,566 \$269,640	\$225,002	\$28,437 (\$44,638)
112 Central Plains	585	81	13.846%	0.037 %	152	69.3	0.0	\$266,944	\$379,692	\$112,748
256 Marmaton Valley	316	88	27.848%	0.104%	130	59.3	9.7	\$265,788	\$412,504	\$146,716
481 Rural Vista	362	53	14.641%	0.063%	135	61.6	7.3	\$265,403	\$248,440	(\$16,963)
410 Durham-Hillsboro-Lehigh	623	64	10.273%	0.076%	149	67.9	0.0	\$261,551	\$300,003	\$38,452
338 Valley Falls	441	54	12.245%	0.064%	145	66.1	1.7	\$261,166	\$253,128	(\$8,038)
206 Remington-Whitewater	764	82	10.733%	0.097%	148	67.5	0.0	\$260,010	\$384,379	\$124,369
460 Hesston	829	71	8.565%	0.084%	148	67.5	0.0	\$260,010	\$332,816	\$72,806
107 Rock Hills 463 Udall	393 380	72 61	18.321% 16.053%	0.085% 0.072%	127 135	57.9 61.6	8.1 4.2	\$254,232 \$253,462	\$337,504 \$285,941	\$83,272 \$32,479
243 Lebo-Waverly	503	53	10.033%	0.072%	144	65.7	0.0	\$253,462	\$248,440	(\$4,636)
387 Altoona-Midway	262	74	28.244%	0.088%	117	53.4	12.3	\$253,076	\$346,879	\$93,802
408 Marion-Florence	565	91	16.106%	0.108%	143	65.2	0.0	\$251,150	\$426,567	\$175,417
334 Southern Cloud	247	32	12.955%	0.038%	116	52.9	12.2	\$250,765	\$150,002	(\$100,764)
254 Barber County North	542	94	17.343%	0.111%	142	64.8	0.0	\$249,610	\$440,630	\$191,020
401 Chase-Raymond	162	30	18.519%	0.036%	114	52.0	12.0	\$246,528	\$140,626	(\$105,902)
271 Stockton	298	69	23.154%	0.082%	125	57.0	6.7	\$245,372	\$323,441	\$78,069
369 Burrton 274 Oakley	272 441	22 56	8.088% 12.698%	0.026% 0.066%	115 135	52.4 61.6	10.6 0.7	\$242,676 \$239,980	\$103,126 \$262,503	(\$139,550) \$22,523
358 Oxford	296	34	11.486%	0.040%	128	58.4	3.6	\$238,824	\$159,377	(\$79,447)
439 Sedgwick	480	51	10.625%	0.060%	136	62.0	0.0	\$238,824	\$239.065	\$241
283 Elk Valley	159	51	32.075%	0.060%	110	50.2	11.6	\$238,054	\$239,065	\$1,011
200 Greeley County	194	26	13.402%	0.031%	113	51.5	9.0	\$233,046	\$121,876	(\$111,170)
378 Riley County	811	70	8.631%	0.083%	132	60.2	0.0	\$231,890	\$328,128	\$96,238
454 Burlingame	324	50	15.432%	0.059%		55.6	3.8	\$228,809	\$234,377	\$5,569
398 Peabody-Burns	405	59 58	14.568%	0.070% 0.069%	115	52.4 58.4	6.8	\$228,038	\$276,565 \$271,878	\$48,527
281 Graham County 380 Vermillion	339 461	58 70	17.109% 15.184%	0.069%	128 129	58.4 58.8	0.4 0.0	\$226,498 \$226,498	\$271,878 \$328,128	\$45,380 \$101,631
226 Meade	430	46	10.698%	0.055%	128	58.4	0.0	\$224,957	\$215,627	(\$9,330)
351 Macksville	287	48	16.725%	0.057%	113	51.5	5.9	\$221,105	\$225,002	\$3,898
219 Minneola	218	39	17.890%	0.046%	109	49.7	6.5	\$216,482	\$182,814	(\$33,668)
459 Bucklin	268	64	23.881%	0.076%	106	48.3	7.8	\$216,097	\$300,003	\$83,906
360 Caldwell	206	48	23.301%	0.057%	108	49.2	6.5	\$214,556	\$225,002	\$10,446
110 Thunder Ridge	271	33	12.177%	0.039%	104	47.4	7.9	\$213,016	\$154,689	(\$58,326)
395 LaCrosse	329	44	13.374%	0.052%	113	51.5	2.9	\$209,549	\$206,252	(\$3,297)
335 North Jackson 356 Conway Springs	354 631	37 64	10.452% 10.143%	0.044% 0.076%	119 116	54.3 52.9	0.0 0.0	\$209,164 \$203,771	\$173,439 \$300,003	(\$35,724) \$96,232
330 Mission Valley	546	65	11.905%	0.076%	115	52.9 52.4	0.0	\$203,771	\$300,003 \$304,691	\$102,846
272 Waconda	403	61	15.136%	0.077 %	112	51.1	1.1	\$201,043	\$285,941	\$84,866
419 Canton-Galva	490	37	7.551%	0.044%	114	52.0	0.0	\$200,304	\$173,439	(\$26,865)
285 Cedar Vale	142	41	28.873%	0.049%	92	42.0	9.7	\$199,148	\$192,190	(\$6,959)
393 Solomon	376	54	14.362%	0.064%	112	51.1	0.0	\$196,837	\$253,128	\$56,290
307 Ell-Saline	334	29	8.683%	0.034%	111	50.6	0.0	\$194,911	\$135,939	(\$58,972)
209 Moscow	193	20	10.363%	0.024%	92	42.0	8.1	\$192,985	\$93,751	(\$99,234)
322 Onaga-Havensville-Wheaton 426 Pike Valley	409 188	59 29	14.425% 15.426%	0.070% 0.034%		49.7 43.3	0.2 6.4	\$192,215 \$191,444	\$276,565 \$135,939	\$84,351
TAU FING VAILEY	100	23	13.420%	0.034%	90	43.3	0.4	φ131,444	φ130,939	(\$55,505)

## Appendidx C. At-risk funding comparing free-lunch based and poverty estimates methods All districts — 2014-15 (cont.)

Schoo	l District	Est. pop. children ages 5-17	Est. # of children in poverty	% of children in poverty	% of total poverty statewide	2014-15 at-risk headcount	Weighted at-risk on free lunch	Weighted at-risk high density	At-risk \$ based on free lunch	At-risk \$ based on poverty rate	\$ difference pov. rate minus free lunch
	Jefferson County North	407	45	11.057%	0.053%	107	48.8	0.0	\$187,978	\$210,940	\$22,962
	Nemaha Central	700	60	8.571%	0.071%	106	48.3	0.0	\$186,052	\$281,253	\$95,201
	Washington County	412	60	14.563%	0.071%	105	47.9	0.0	\$184,511	\$281,253	\$96,742
	Golden Plains	163	20	12.270%	0.024%	89 07	40.6	7.3	\$184,511	\$93,751	(\$90,760)
	Madison-Virgil Mill Creek Valley	235 667	51 67	21.702% 10.045%	0.060% 0.079%	97 103	44.2 47.0	3.3 0.0	\$182,970 \$181,044	\$239,065 \$314,066	\$56,095 \$133,022
	Fowler	171	19	11.111%	0.079%	83	47.0 37.8	8.7	\$179,118	\$89,063	(\$90,055)
	Moundridge	582	77	13.230%	0.025%	102	46.5	0.0	\$179,118	\$360,941	\$181,823
	Wakeeney	403	48	11.911%	0.057%	101	46.1	0.0	\$177,577	\$225,002	\$47,425
421	Lyndon	497	40	8.048%	0.047%	101	46.1	0.0	\$177,577	\$187,502	\$9,925
	Ness City	319	34	10.658%	0.040%	100	45.6	0.0	\$175,651	\$159,377	(\$16,275)
294	Oberlin	388	76	19.588%	0.090%	99	45.1	0.0	\$173,725	\$356,254	\$182,529
	Chase County	442 278	66 28	14.932%	0.078% 0.033%	98	44.7 40.6	0.0 3.9	\$172,184	\$309,378	\$137,194
	LeRoy-Gridley	305	46	10.072%	0.033%	89 97	40.6 44.2	0.0	\$171,414	\$131,251 \$215,627	(\$40,163)
	St Francis Comm. Plainville	438	66	15.082% 15.068%	0.055%	97 96	44.2 43.8	0.0	\$170,258 \$168,718	\$309,378	\$45,369 \$140,661
	Troy	338	38	11.243%	0.076%	95	43.3	0.0	\$166,792	\$178,127	\$11,335
	Stafford	233	59	25.322%	0.070%	92	42.0	0.0	\$161,784	\$276,565	\$114,781
	Western Plains	206	35	16.990%	0.042%	74	33.7	7.8	\$159,858	\$164,064	\$4,206
381	Spearville	244	17	6.967%	0.020%	91	41.5	0.0	\$159,858	\$79,688	(\$80,170)
299	Sylvan Grove	241	40	16.598%	0.047%	85	38.8	2.0	\$157,162	\$187,502	\$30,340
223	Barnes	424	48	11.321%	0.057%	89	40.6	0.0	\$156,391	\$225,002	\$68,611
	Ellis	495	66	13.333%	0.078%	89	40.6	0.0	\$156,391	\$309,378	\$152,987
	Crest	232	49	21.121%	0.058%	82	37.4	2.6	\$154,080	\$229,690	\$75,610
	Ft Leavenworth	1,668	114	6.835%	0.135%	86	39.2	0.0	\$150,998	\$534,381	\$383,382
	Rolla	157	39	24.841%	0.046%	77	35.1	3.7	\$149,458	\$182,814	\$33,357
	Silver Lake	733 500	39 26	5.321% 5.200%	0.046% 0.031%	85 83	38.8 37.8	0.0 0.0	\$149,458	\$182,814	\$33,357 (\$23,729)
	Inman Kiowa County	241	26	9.959%	0.031%	81	37.8 36.9	0.0	\$145,606 \$142,139	\$121,876 \$112,501	
	Hodgeman County	313	40	12.780%	0.026%	80	36.5	0.0	\$142,139	\$187,502	(\$29,638) \$46,904
	Ingalls	161	20	12.422%	0.024%	79	36.0	0.0	\$138,672	\$93,751	(\$44,921)
	Ashland	229	25	10.917%	0.030%	75	34.2	1.6	\$137,902	\$117,189	(\$20,713)
	Pretty Prairie	269	60	22.305%	0.071%	78	35.6	0.0	\$137,131	\$281,253	\$144,122
	Little River	324	47	14.506%	0.056%	78	35.6	0.0	\$137,131	\$220,315	\$83,184
300	Comanche County	359	47	13.092%	0.056%	76	34.7	0.0	\$133,664	\$220,315	\$86,650
482	Dighton	237	25	10.549%	0.030%	76	34.7	0.0	\$133,664	\$117,189	(\$16,476)
	Skyline Schools	236	39	16.525%	0.046%	74	33.7	0.0	\$129,812	\$182,814	\$53,002
	Cheylin	158	29	18.354%	0.034%	63	28.7	4.9	\$129,427	\$135,939	\$6,512
	Hoxie Community	337	52	15.430%	0.062%	73	33.3	0.0	\$128,272	\$243,753	\$115,481
	Hamilton Montezuma	88 313	15 24	17.045% 7.668%	0.018% 0.028%	59 72	26.9 32.8	6.2 0.0	\$127,501 \$126,346	\$70,313 \$112,501	(\$57,188) (\$13,844)
	Northern Valley	160	36	22.500%	0.026%	67	30.6	2.1	\$125,960	\$168,752	\$42,791
	South Haven	171	32	18.713%	0.043 %	68	31.0	1.2	\$124,034	\$150,002	\$25,967
	Quinter	292	41	14.041%	0.049%	70	31.9	0.0	\$122.879	\$192,190	\$69,311
411	Goessel	260	16	6.154%	0.019%	67	30.6	0.0	\$117,871	\$75,001	(\$42,870)
224	Clifton-Clyde	289	36	12.457%	0.043%	66	30.1	0.0	\$115,945	\$168,752	\$52,807
397	Centre	294	45	15.306%	0.053%	65	29.6	0.0	\$114,019	\$210,940	\$96,921
	Dexter	119	21	17.647%	0.025%	60	27.4	2.1	\$113,634	\$98,439	(\$15,195)
	Southeast of Saline	620	65	10.484%	0.077%	63	28.7	0.0	\$110,552	\$304,691	\$194,138
	South Barber	238	40	16.807%	0.047%	60	27.4	0.0	\$105,545	\$187,502	\$81,957
	Logan Otic-Ricon	212	32	15.094%	0.038%	58 58	26.4	0.0	\$101,693	\$150,002	\$48,309 \$00,872
	Otis-Bison Argonia	231 179	43 30	18.615% 16.760%	0.051% 0.036%	58 55	26.4 25.1	0.0 0.0	\$101,693 \$96,685	\$201,565 \$140,626	\$99,872 \$43,941
	Victoria	339	25	7.375%	0.030%	55 55	25.1	0.0	\$96,685	\$140,020	\$20,504
	Lewis	139	16	11.511%	0.030 %	45	20.5	2.6	\$88,981	\$75,001	(\$13,980)
	Cunningham	166	28	16.867%	0.033%	47	21.4	0.0	\$82,433	\$131,251	\$48,819
	Paradise	131	30	22.901%	0.036%	46	21.0	0.2	\$81,662	\$140,626	\$58,964
468	Healy	71	11	15.493%	0.013%	38	17.3	3.4	\$79,736	\$51,563	(\$28,173)
	Attica	129	19	14.729%	0.023%	43	19.6	0.0	\$75,499	\$89,063	\$13,564
	Wallace County	228	32	14.035%	0.038%	42	19.2	0.0	\$73,958	\$150,002	\$76,043
	Copeland	193	17	8.808%	0.020%	39	17.8	0.0	\$68,566	\$79,688	\$11,123
	Pawnee Heights	104	20	19.231%	0.024%	37	16.9	0.0	\$65,099	\$93,751	\$28,652
	Flinthills	271	35	12.915%	0.042%	31	14.1	0.0	\$54,313	\$164,064	\$109,751
	Blue Valley Palco	262 149	25 14	9.542% 9.396%	0.030% 0.017%	29 28	13.2 12.8	0.0 0.0	\$50,846 \$49,306	\$117,189 \$65,626	\$66,342 \$16,320
	Wheatland	149	21	9.396% 15.000%	0.017%	28 27	12.8	0.0	\$49,306	\$98,439	\$16,320
	Triplains	84	10	11.905%	0.025%	27 25	12.3	0.0	\$47,360	\$46,875	\$2,963
	Grinnell	92	13	14.130%	0.012 %	24	10.9	0.0	\$41,987	\$60,938	\$18,951
	Weskan	82	11	13.415%	0.013%	22	10.0	0.0	\$38,520	\$51,563	\$13,043
	Haviland	113	25	22.124%	0.030%	22	10.0	0.0	\$38,520	\$117,189	\$78,669
	Brewster	101	17	16.832%	0.020%	7	3.2	0.0	\$12,326	\$79,688	\$67,362
0	State Totals	523,686	84,325			195,438	89,119.9	13,496.3	\$395,277,602	\$395,277,602	0

## Appendidx D. At-risk Application and Annual Report Summary for Each District

	261 Haysville 262 Valley Center			257 Iola		254 Barber County North			251 North I von County		240 Gildiu	247 Cherokee	246 Northeast	245 LeRoy-Gridley	244 Burlington	243 Lebo-Waverly	241 Wallace Coulty 249 Waskan	240 Twin Valley	239 North Ottawa County	237 Smith Center	235 Uniontown	234 Fort Scott	333 Olathe	32 De Soto	30 Spring Hill	29 Blue Valley	27 Hodgeman County	26 Meade	25 Fowler	24 Clifton-Clyde	23 Barnes	20 Ashland	19 Minnenla	217 Rolla	216 Deerfield	215 Lakin	214 Ulysses	212 Northern Valley	211 Norton Community	10 Hinoton	108 Wakeeney	07 Ft Leavenworth	06 Remington-Whitewater	05 Bluestem	04 Bonner Springs	203 Piper-Kansas City	. –		14 Riverside	13 Prairie Hills	12 Central Plains	11 Doniphan West	110 Thunder Ridge	109 Republic County	107 HOCK HIIIS				102 Cimarron-Ensign	Fria-Galachurn	School District		
	2,596 938																											133											227	520	000	62	146	236	1.148	301	3 =	121	378	285	142	130	94	180	107	1 71	100	63	242	_	Free Lunch Students		
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	\$4,559,998 \$1,647,500					\$249,610				\$3 140 536			\$579,726															\$233,431															\$256,543								\$249,610					\$124,805		\$110,552			Estimated At-Risk Funding		Students and runding
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	\$128,500	\$1,743,990	742 005	\$23,000					900,440	\$30 AA9												00,000	\$30.350							\$5,000				\$3,000			\$20,000		.000	\$2.500				\$7.511														\$25,028			Purchased		orner Experimente
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## Appendidx D. At-risk Application and Annual Report Summary for Each District (cont.)

349 Stafford			347 Kinsley-Offerle	346 Javhawk	344 Pleasanton		342 McLouth	341 Oskaloosa	340 Jefferson West	339 Jefferson County North		SS Noyal valley		226 Holton		334 Southern Cloud	333 Concordia			321 Kingman-Manuich	330 Mission Valley	υ.	327 Fllsworth		325 Phillipsburg	323 Rock Creek	322 Onaga-Havensville-Wheaton	321 Kaw Valley	OZO Walliego	320 Wameno	316 Golden Plains	315 Colby	314 Brewster	olo buller	012 Dubles	210 Haven	311 Pretty Prairie	310 Fairfield	309 Nickerson	308 Hutchinson	307 EII-Saline	306 Southeast of Saline	305 Salina	303 Ness City	300 Comanche County	299 Sylvan Grove	298 LINCOIN	297 St Francis Community	294 Oberlin	293 Quinter	292 Wheatland	291 Grinnell	290 Ottawa	289 Wellsville	288 Central Heights	287 West Franklin		285 Cedar Vale	284 Chase County	283 Elk Valley	282 West Elk		275 Triplains		u	Z/Z WaCUIIUa	27 Westerle	274 Stoolton	270 Blainville	260 Citolog	207 Delivius	267 Banuick	266 Maize		School District		
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## Appendidx D. At-risk Application and Annual Report Summary for Each District (cont.)

419 Canton-Galva 419 Canton-Galva 420 Osage City 421 Lyndon 421 Klowa County 422 Klowa County 423 Moundridge 426 Pike Valley 428 Great Bend 429 Troy					419 Canton-Galva 420 Osage City	419 Canton-Galva				416 Louisburg	415 Hiawatha	413 Chanute	412 Hoxie Community	411 GOESSEI	410 Durnam-Hilsboro-Lenign	409 AUTISUII	_	~	407 Russell County	, ,	404 Biverton	403 Otis-Rison	401 Oliase-Naylilollu 402 Aligueta	401 Chase-Daymond	400 Smole Valley	300 Paradica	308 Peahody-Burns	397 Centre	396 Douglass	395 LaCrosse	394 Rose Hill	393 Solomon	392 Usborne County	OBO PALINICON	300 Elemitor	380 Euroka	388 Ellis	387 Altona-Midway	386 Madison-Viroil	385 Andover	384 Blue Valley	383 Manhattan-Ooden	382 Pratt	381 Spearville	380 Vermillion	379 Clay Center		377 Atchison County	376 Sterling	374 Subjette	373 Newton	372 Silver Lake		_	-	367 Osawatomie	٠,	365 Garnett	_	-		_	360 Caldwell				350 COLIWAY SPILITYS	355 EIIINWOOD	353 Wellington		Condland	School District			
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\$12,983 \$11,288	\$3,636	\$69,558	\$4,059	\$3,288	\$3,746	\$9,932	\$4.712	\$29.720	\$9779	\$12.407	\$14,957	\$37,601	\$2,975	\$6,25	\$0,020	\$33,020	\$35.50G	\$6.763	\$10,000	\$10,503	\$13.873	\$23.56	\$20,677	\$0,190 \$4,50	60 105	61 780	\$4.602	\$3.364	\$7,729	\$4,407	\$15,923	\$4,288	\$5,678	92,322	4 500	\$14206	\$3,322	\$4.525	\$3 746	\$29.059	\$1,008	\$69,287	\$16.966	\$3.517	\$5,915	\$16.228	\$3.593	\$10.322	\$6.415	\$9,900	\$57,575	\$3,475	\$2,237	\$6,296	\$23,923	\$26,745	\$8,813	\$16,076	\$9,161	\$17,195	\$14,491	\$18,4/4	\$4,364	\$2,161	\$5,220	97,77	67,771	\$1,1/1	\$30,449	\$19,090	\$10.808	2.2% Set-aside for K-3 Reading			
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## Appendidx D. At-risk Application and Annual Report Summary for Each District (cont.)

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	\$14,192,694	\$84,359	\$112,478	\$06,800,902	\$340,000	\$1,000,746	\$404,907	\$1,077,090	\$80,892	917,027,700	\$17.007.766	\$33 031 285	\$013 300	\$303 993	\$6 103 879	\$63 173	\$0 000,000	\$502.301	\$811.616	\$147.539	367 0683	\$1,640,567	\$1 505 51A	\$430,108	\$526.954	\$700,101	\$137131	\$238.824	\$6,409,343	\$159.858	\$138.672	\$85,900	\$6.019.520	\$33.512	\$611.312	\$107086	\$994,201	\$77,425	\$361,703	\$635,965	\$1,941,023	\$872,863	\$229.964	\$258.084	\$260,010	\$194,911	\$567,400	\$8,039,509	\$217,638	\$3,699,076	\$382,889	\$1.828.544	\$157,932	\$765,778	\$1,874,383	\$2,118,215	\$131,738	\$495,367	\$238,824	\$133,664	\$2,835,072	\$514,627	\$684,886	\$100,152	Estimated At-Risk Funding		
	\$312,239	\$1,856	\$2,475	\$31,300	\$7500	\$34.104	\$10,009	930,290	\$1,780	9074,011	6274611	\$726,688	\$20,000	983.32	\$134 285				\$17.856				\$35.331	90.551	\$11,503	\$17584	\$3,017	\$5.254	\$141,006	\$3.517	\$3.051	\$1.890	\$132 429	\$737	\$13,449	\$73,422	\$21,872	\$1,703												\$81,380	\$8,424	\$40,228	\$3,475	\$16,847	\$41,236	\$46,601	\$2,898	\$10,898	\$5,254	\$2,941	\$62,372	\$11,322	\$15,067	\$2,203	K-3 Reading	2.2%	
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