

MEMORANDUM

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TO: Members, House Committee on Education FROM: Scott Frank, Legislative Post Auditor

DATE: January 22, 2016

SUBJECT: Follow-Up Information Regarding House Bill 2441

At yesterday's hearing on House Bill 2441, the committee requested additional information regarding the classification of school districts as small, medium, or large. There were three questions:

- 1. How many school districts are in each category? Based on enrollment information for the 2014-15 school year compiled by the Department of Education, the number of districts in each category was as follows:
 - a. <u>Large</u> (more than 4,000 students) 23 districts
 - b. Medium (500 to $4{,}000$ students) 125 districts
 - c. Small (fewer than 500 students) 138 districts
- **2.** Which districts are in each category? Attachment A lists all 286 school districts, grouped by size category.
- 3. What was the Legislative Post Audit Committee's basis for setting the size categories? Attachment B is a September 2012 school audit update memo from me to the Legislative Post Audit Committee. The second section describes the selection process and includes the definitions for each category. Those were:
 - a. <u>Large</u> (more than 4,000 students) Roughly equivalent to districts with a 6A high school or multiple high schools.
 - b. Medium (500 to 4,000 students) Roughly equivalent to districts with a 3A, 4A, or 5A high school.
 - c. <u>Small</u> (fewer than 500 students) Roughly equivalent to districts with a 1A or 2A high school.

I hope this information answers the committee's questions. Please let me know members have additional questions, or if there is anything else I can do for the committee.

Large Districts (more than 4,000 students)

Source: KSDE LegalMax Document (6/22/15)

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USD#	County	District Name	9/20/2014
259	Sedgwick	Wichita	47,064.1
233	Johnson	Olathe	27,601.4
512	Johnson	Shawnee Mission Pub Sch	26,280.1
229	Johnson	Blue Valley	21,375.1
500	Wyandotte	Kansas City	20,523.2
501	Shawnee	Topeka Public Schools	13,073.3
497	Douglas	Lawrence	10,123.0
475	Geary	Geary County Schools	7,730.3
457	Finney	Garden City	7,151.2
305	Saline	Salina	6,949.2
232	Johnson	De Soto	6,752.1
266	Sedgwick	Maize	6,485.4
260	Sedgwick	Derby	6,401.4
443	Ford	Dodge City	6,401.0
437	Shawnee	Auburn Washburn	5,904.8
383	Riley	Manhattan-Ogden	5,859.9
231	Johnson	Gardner Edgerton	5,359.5
265	Sedgwick	Goddard	5,202.9
261	Sedgwick	Haysville	5,196.9
385	Butler	Andover	4,947.0
308	Reno	Hutchinson Public Schools	4,820.6
480	Seward	Liberal	4,721.5
253	Lyon	Emporia	4,266.8

Medium Districts (500 to 4,000 students)

Source: KSDE LegalMax Document (6/22/15)

USD#	County	District Name	9/20/2014
202	Wyandotte	Turner-Kansas City	3,969.6
345	Shawnee	Seaman	3,744.2
453	Leavenworth	Leavenworth	3,560.2
450	Shawnee	Shawnee Heights	3,488.5
373	Harvey	Newton	3,357.1
428	Barton	Great Bend	3,018.5
250	Crawford	Pittsburg	2,871.0
489	Ellis	Hays	2,799.1
470	Cowley	Arkansas City	2,768.1
262	Sedgwick	Valley Center Pub Sch	2,640.4
469	Leavenworth	Lansing	2,534.6
204	Wyandotte	Bonner Springs	2,526.1
290	Franklin	Ottawa	2,393.4
230	Johnson	Spring Hill	2,372.5
418	McPherson	McPherson	2,281.8
465	Cowley	Winfield	2,192.4
402	Butler	Augusta	2,173.7
313	Reno	Buhler	2,127.5
458	Leavenworth	Basehor-Linwood	2,081.5
446	Montgomery	Independence	1,938.8
368	Miami	Paola	1,931.0
464	Leavenworth	Tonganoxie	1,906.5
203	Wyandotte	Piper-Kansas City	1,893.0
267	Sedgwick	Renwick	1,874.0
490	Butler	El Dorado	1,866.0
375	Butler	Circle	1,854.8
234	Bourbon	Fort Scott	1,819.1
413	Neosho	Chanute Public Schools	1,766.7
263	Sedgwick	Mulvane	1,747.9
214	Grant	Ulysses	1,699.8
416	Miami	Louisburg	1,661.5
207	Leavenworth	Ft Leavenworth	1,661.4
445	Montgomery	Coffeyville	1,657.5
491	Douglas	Eudora	1,589.7
409	Atchison	Atchison Public Schools	1,582.5
394	Butler	Rose Hill Public Schools	1,574.8
353	Sumner	Wellington	1,558.0
435	Dickinson	Abilene	1,549.2
320	Pottawatomie	e Wamego	1,494.8

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 USD #	County	District Name	9/20/2014
506	Labette	Labette County	1,491.8
348	Douglas	Baldwin City	1,334.2
379	Clay	Clay Center	1,327.4
257	Allen	Iola	1,263.3
503	Labette	Parsons	1,224.2
367	Miami	Osawatomie	1,171.0
382	Pratt	Pratt	1,170.7
264	Sedgwick	Clearwater	1,132.8
321	Pottawatomie	Kaw Valley	1,121.4
336	Jackson	Holton	1,118.5
309	Reno	Nickerson	1,110.5
113	Nemaha	Prairie Hills	1,085.9
210	Stevens	Hugoton Public Schools	1,052.8
352	Sherman	Goodland	1,041.5
473	Dickinson	Chapman	1,024.5
365	Anderson	Garnett	1,022.0
333	Cloud	Concordia	1,011.0
434	Osage	Santa Fe Trail	993.0
248	Crawford	Girard	980.5
493	Cherokee	Columbus	974.4
508	Cherokee	Baxter Springs	955.0
363	Finney	Holcomb	949.3
331	Kingman	Kingman - Norwich	929.8
323	Pottawatomie	Rock Creek	902.1
315	Thomas	Colby Public Schools	895.7
466	Scott	Scott County	887.0
495	Pawnee	Ft Larned	879.8
249	Crawford	Frontenac Public Schools	875.5
337	Jackson	Royal Valley	871.5
362	Linn	Prairie View	864.6
312	Reno	Haven Public Schools	855.0
361	Harper	Anthony-Harper	847.8
415	Brown	Hiawatha	837.2
400	McPherson	Smoky Valley	834.1
340	Jefferson	Jefferson West	822.0
244	Coffey	Burlington	821.0
447	Montgomery	Cherryvale	805.0
460	Harvey	Hesston	798.0
499	Cherokee	Galena	794.7
405	Rice	Lyons	768.9
289	Franklin	, Wellsville	765.0
273	Mitchell	Beloit	764.0
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USD#	County	District Name	9/20/2014
407	Russell	Russell County	762.7
440	Harvey	Halstead	761.9
268	Sedgwick	Cheney	760.1
343	Jefferson	Perry Public Schools	759.1
436	Montgomery	Caney Valley	731.5
404	Cherokee	Riverton	730.9
417	Morris	Morris County	710.8
364	Marshall	Marysville	707.8
483	Seward	Kismet-Plains	699.5
431	Barton	Hoisington	694.0
306	Saline	Southeast Of Saline	692.8
211	Norton	Norton Community Schools	689.1
372	Shawnee	Silver Lake	688.5
461	Wilson	Neodesha	678.0
396	Butler	Douglass Public Schools	657.7
378	Riley	Riley County	656.5
484	Wilson	Fredonia	651.0
114	Doniphan	Riverside	644.6
215	Kearny	Lakin	642.1
389	Greenwood	Eureka	636.5
102	Gray	Cimmaron-Ensign	634.2
420	Osage	Osage City	631.0
449	Leavenworth	Easton	620.1
239	Ottawa	North Ottawa County	603.8
357	Sumner	Belle Plaine	599.8
327	Ellsworth	Ellsworth	592.0
325	Phillips	Phillipsburg	591.0
240	Ottawa	Twin Valley	589.0
377	Atchison	Atchison Co Comm Schools	580.0
258	Allen	Humboldt	575.0
247	Crawford	Cherokee	563.9
288	Franklin	Central Heights	560.0
287	Franklin	West Franklin	553.5
115	Nemaha	Nemaha Central	545.9
430	Brown	South Brown County	545.5
410	Marion	Durham-Hillsboro-Lehigh	538.8
341	Jefferson	Oskaloosa Public Schools	534.5
101	Neosho	Erie-Galesburg	528.5
376	Rice	Sterling	520.4
380	Marshall	Vermillion	518.0
346	Linn	Jayhawk	513.5
205	Butler	Bluestem	507.8

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USD#	County	District Name	9/20/2014
252	Lyon	Southern Lyon County	502.0
494	Hamilton	Syracuse	500.5

Small Districts (fewer than 500 students)

Source: KSDE LegalMax Document (6/22/15)

USD#	County	District Name	9/20/2014
342	Jefferson	McLouth	490.1
246	Crawford	Northeast	486.5
408	Marion	Marion-Florence	486.0
374	Haskell	Sublette	483.9
439	Harvey	Sedgwick Public Schools	483.9
356	Sumner	Conway Springs	480.5
218	Morton	Elkhart	478.8
206	Butler	Remington-Whitewater	475.9
307	Saline	Ell-Saline	468.5
504	Labette	Oswego	467.5
109	Republic	Republic County	466.5
330	Wabaunsee	Mission Valley	454.0
329	Wabaunsee	Mill Creek Valley	453.5
243	Coffey	Lebo-Waverly	452.5
487	Dickinson	Herington	442.5
505	Labette	Chetopa-St. Paul	442.0
254	Barber	Barber County North	441.0
112	Ellsworth	Central Plains	437.5
235	Bourbon	Uniontown	435.0
366	Woodson	Woodson	430.6
452	Stanton	Stanton County	425.1
448	McPherson	Inman	420.3
339	Jefferson	Jefferson County North	420.0
355	Barton	Ellinwood Public Schools	414.2
388	Ellis	Ellis	411.0
498	Marshall	Valley Heights	407.0
423	McPherson	Moundridge	406.2
251	Lyon	North Lyon County	406.1
467	Wichita	Leoti	405.0
421	Osage	Lyndon	399.5
226	Meade	Meade	396.2
438	Pratt	Skyline Schools	392.0
338	Jefferson	Valley Falls	386.0
237	Smith	Smith Center	380.8
335	Jackson	North Jackson	376.0
208	Trego	Wakeeney	370.3
270	Rooks	Plainville	369.5
274	Logan	Oakley	366.1
281	Graham	Graham County	366.1

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 USD #	County	District Name	9/20/2014
344	Linn	Pleasanton	360.5
286	Chautauqua	Chautauqua Co Community	358.7
419	McPherson	Canton-Galva	357.5
350	Stafford	St John-Hudson	345.0
284	Chase	Chase County	344.5
108	Washington	Washington Co. Schools	343.0
223	Washington	Barnes	340.0
412	Sheridan	Hoxie Community Schools	339.0
381	Ford	Spearville	338.5
347	Edwards	Kinsley-Offerle	333.5
298	Lincoln	Lincoln	333.1
294	Decatur	Oberlin	332.0
463	Cowley	Udall	331.0
105	Rawlins	Rawlins County	323.5
444	Rice	Little River	320.8
111	Doniphan	Doniphan West Schools	319.0
358	Sumner	Oxford	317.6
282	Elk	West Elk	317.5
429	Doniphan	Troy Public Schools	317.0
224	Washington	Clifton-Clyde	314.0
300	Comanche	Comanche County	312.0
462	Cowley	Central	310.4
393	Dickinson	Solomon	307.0
322	Pottawatomie	Onaga-Havensville-Wheaton	304.5
454	Osage	Burlingame Public School	301.1
272	Mitchell	Waconda	297.0
303	Ness	Ness City	293.9
507	Haskell	Satanta	293.5
271	Rooks	Stockton	292.5
395	Rush	LaCrosse	291.0
227	Hodgeman	Hodgeman County Schools	287.0
293	Gove	Quinter Public Schools	286.5
481	Dickinson	Rural Vista	284.5
432	Ellis	Victoria	281.0
392	Osborne	Osborne County	280.1
107	Jewell	Rock Hills	279.5
297	Cheyenne	St Francis Comm Sch	277.0
256	Allen	Marmaton Valley	276.5
411	Marion	Goessel	276.1
310	Reno	Fairfield	274.5
311	Reno	Pretty Prairie	272.4
349	Stafford	Stafford	262.9
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USD#	County	District Name	9/20/2014
456	Osage	Marais Des Cygnes Valley	254.5
492	Butler	Flinthills	254.3
398	Marion	Peabody-Burns	253.0
219	Clark	Minneola	248.5
360	Sumner	Caldwell	247.0
200			244.4
	Greeley	Greeley County Schools	
371	Gray Stafford	Montezuma	241.8
351		Macksville	240.9
482	Lane	Dighton	232.0
422	Kiowa	Kiowa County	229.0
386	Greenwood	Madison-Virgil	228.5
477	Gray	Ingalls	227.0
369	Harvey	Burrton	225.5
255	Barber	South Barber	225.0
459	Ford	Bucklin	224.1
403	Rush	Otis-Bison	222.9
299	Lincoln	Sylvan Grove	221.3
110	Phillips	Thunder Ridge Schools	218.0
245	Coffey	LeRoy-Gridley	214.1
397	Marion	Centre	213.5
387	Wilson	Altoona-Midway	209.5
426	Republic	Pike Valley	205.5
334	Cloud	Southern Cloud	199.0
479	Anderson	Crest	197.5
216	Kearny	Deerfield	197.0
220	Clark	Ashland	194.6
209	Stevens	Moscow Public Schools	190.7
241	Wallace	Wallace County Schools	185.5
217	Morton	Rolla	183.6
316	Thomas	Golden Plains	181.9
384	Riley	Blue Valley	180.0
509	Sumner	South Haven	179.5
212	Norton	Northern Valley	170.0
359	Sumner	Argonia Public Schools	165.9
401	Rice	Chase-Raymond	164.5
285	Chautauqua	Cedar Vale	163.6
332	Kingman	Cunningham	157.8
511	Harper	Attica	155.1
225	Meade	Fowler	154.5
326	Phillips	Logan	152.5
471	Cowley	Dexter	145.0
	Elk		140.0
283	CIK	Elk Valley	140.0

FTE Enroll (inc 4 yr old at-risk exc virtual)

USD#	County	District Name	9/20/2014
103	Cheyenne	Cheylin	137.0
106	Ness	Western Plains	118.0
399	Russell	Paradise	117.8
496	Pawnee	Pawnee Heights	112.5
314	Thomas	Brewster	111.0
292	Gove	Wheatland	106.5
502	Edwards	Lewis	104.5
269	Rooks	Palco	103.5
476	Gray	Copeland	103.0
474	Kiowa	Haviland	101.3
242	Wallace	Weskan	95.7
390	Greenwood	Hamilton	88.0
291	Gove	Grinnell Public Schools	82.5
275	Logan	Triplains	68.0
468	Lane	Healy Public Schools	67.8



MEMORANDUM

Legislative Division of Post Audit 800 SW Jackson, Suite 1200 Topeka, KS 66612-2212 voice: 785.296.3792 fax: 785.296.4482

TO: Members, Legislative Post Audit Committee

web: www.kslpa.org

FROM: Scott Frank, Legislative Post Auditor

DATE: September 20, 2012

SUBJECT: Update on School District Efficiency Audits

Budget Proviso

As you may recall, the fiscal year 2013 appropriations bill passed during this past session (SB 294) included a proviso which requires Legislative Post Audit to conduct three school district efficiency audits. These voluntary audits would be similar to the series of seven school district efficiency audits our office conducted from July 2009 to June 2010. The proviso specifically requires:

- Legislative Post Audit will conduct three school district efficiency audits during fiscal year 2013.
- The districts will include one small, one medium, and one large school district. [These categories were not defined in the proviso.]
- The Legislative Post Audit Committee will decide how to select the districts, but selection must first be on a voluntary basis.

Selection Process

At its July 7 meeting, the Post Audit Committee approved a plan for selecting the three school districts. That plan entailed:

- Our office would send a letter to all school board presidents and district superintendents to solicit volunteers for the audits. Volunteers would be taken up until September 1.
- We would select one volunteer from each of the following enrollment categories:
 - Small Districts (fewer than 500 students) Roughly equivalent to districts with a 1A or 2A high school.
 - Medium Districts (500-4,000 students) Roughly equivalent to districts with a 3A, 4A, or 5A high school.
 - Large Districts (4,000 or more students) Roughly equivalent to districts with a 6A high school or multiple high schools.

In the event that there was more than one volunteer in an enrollment category, we would select a district at random from all volunteers within that category. In the event that there were no volunteers in a category, we would select a district at random from all school districts in that category.

We would finalize our selections by September 15.

Districts Selected

A number of districts inquired about the efficiency audits, and in the end six districts volunteered. Those volunteers included:

- Small Districts
 - > St. Francis (selected)
- Medium Districts
 - Newton
 - Southeast (selected)
 - Wamego
 - Parsons
- Large Districts
 - Kansas City (selected)

St. Francis and Kansas City were selected for the small and large categories by default. We held a random lottery to select the medium district and the Southeast school district was chosen. The three districts that were selected, along with the other districts that were not selected, were formally notified this week.

Current Schedule

We will begin work on the school district efficiency audits in the middle of October. The approved scope statement for this work is attached. Most of our fieldwork will be conducted between November 2012 and January 2013. We currently project that the final reports would be ready in late April, around the time of the veto session.

SCOPE STATEMENT

K-12 Education: Efficiency Audit of Selected School Districts

During fiscal year 2010, the Legislative Division of Post Audit conducted voluntary efficiency audits of school districts. Officials from several school districts volunteered for the audits as a way to help them identify ways they could reduce costs without affecting the education they provide students. In total, seven school district efficiency audits were conducted. Among other things, these audits found potential savings related to food service programs, high school scheduling, and consolidating administrative functions into a single building.

During the 2011 legislative session, legislators expressed an interest in having us perform an efficiency audit similar to those performed in 2009 and 2010. As a result of that interest, the Legislature included a proviso in the fiscal year 2013 appropriations bill requiring an audit of three school districts by the end of the fiscal year.

This school district performance audit answers the following question:

resource management, and what effect would those actions have? To answer this question, we would select three school districts for review (one small, one medium, and one large), with preference given to districts that voluntarily requested an audit. We would interview district officials, tour facilities, and compare each district's staffing and expenditures to its peers to identify areas where the district could potentially save money. We would evaluate each district's practices in the areas we identified to see if there are ways the districts could use fewer resources without significantly affecting their ability to educate students. Further, we would interview school district officials and others to identify the potential effect those actions might have on the local community, teachers, parents, and students. Finally, we would survey school districts to identify what types of efficiency measures they have already taken to reduce costs. We would perform additional work in this area as necessary.

Estimated Resources: 3 LPA staff **Estimated Time:** 6 months (a)

(a) From the audit start date to our best estimate of when it would be ready for the committee. This time estimate includes a <u>two-week</u> agency review period.