Session of 2015

HOUSE BILL No. 2326

By Committee on Commerce, Labor and Economic Development

2-12

AN ACT concerning negotiation of working conditions, including labor 5437 and repealing the existing sections; also repealing K.S.A. 72-5420 5424, 72-5426 and 72-5430 and K.S.A. 2014 Supp. 72-5413 and 72relations, for certain professional employees; amending K.S.A. 72-5415, 72-5416, 72-5417, 72-5418, 72-5419, 72-5421, 72-5423, 72and 72-5428a.

Be it enacted by the Legislature of the State of Kansas:

supplemental thereto: follows: 72-5413. As used in this act-and-in-acts-amendatory-thereof or Sec. 1. K.S.A. 2014 Supp. 72-5413 is hereby amended to read as

8 9 10 11 11 12 12 13 13 14 15 16 organizations, associations, commissions, agencies, or their representatives. (a) The term "persons" includes one corporations, or more boards, committees. individuals,

18 community college. of any area vocational-technical school and the board of trustees of any to its authority under K.S.A. 76-1001a and 76-1101a, and amendments thereto, the board of education of any school district, the board of control (b) "Board of education" means the state board of education pursuant

19 20 21 21 23 23 24 25 26 27 28 29 30 of professional service provides to the contrary. of whether an agreement between a board of education and an exclusive employment of the Kansas public employees retirement system, regardless school year, shall not mean any person who is a retirant from school who is an administrative employee and, commencing in the 2006-2007 educational or instructional capacity, but shall not mean any such person of education in a position which requires a certificate issued by the state representative of professional employees that covers terms and conditions board of education or employed by a board of education in a professional, (c) "Professional employee" means any person employed by a board

an administrative capacity and who is acting in that capacity and who has person who is employed by the board of control or the board of trustees in case of an area vocational-technical school or community college, any is required under K.S.A. 72-7513, and amendments thereto; and, in the capacity and who is fulfilling duties for which an administrator's certificate any person who is employed by a board of education in an administrative (d) "Administrative employee" means, in the case of a school district

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Proposed Amendment for HB No. 2326 Office of Revisor of Statutes Prepared by: Chuck Reimer February 20, 2015

judgment. a merely routine or clerical nature, but requires the use of independent grievances, or effectively to recommend a preponderance of such actions, discipline other employees, or responsibly to direct them or to adjust their if in connection with the foregoing, the exercise of such authority is not of hire, transfer, suspend, layoff, recall, promote, discharge, assign, reward or authority, in the interest of the board of control or the board of trustees, to

or for the purpose of professional development or liability protection. education with respect to the terms and conditions of professional service organizations, agencies, committees, councils or groups of any kind in in whole or part, of engaging in professional negotiation with boards of which professional employees participate, and which exist for the purpose, (e) "Professional employees' organizations" means any one or more

board of education authorizes or designates to act in its behalf. or any person it authorizes or designates to act in its behalf or any person a (f) "Representative" means any professional employees' organization

with respect to the terms and conditions of professional service. and discussing in a good faith effort by both parties to reach agreement (g) "Professional negotiation" means meeting, conferring, consulting

employees' organization. representatives and representatives of the recognized professional professional negotiation between a board of education or its and conditions of professional service which arose in the course of an impartial third party to assist in reconciling a dispute concerning terms (h) "Mediation" means the effort through interpretation and advice by

such issues, and the recommendation of the fact-finding individual or report by such individual or board to the parties to such dispute which arose in the course of professional negotiation, and the submission of a a dispute concerning terms and conditions of professional service which board for resolution of the dispute. includes a determination of the issues involved, findings of fact regarding (i) "Fact-finding" means the investigation by an individual or board of

stoppage, slowdown, or refusal to work. with others to report for duty including, but not limited to, any work privileges or obligations thereof, through any failure by concerted action change in the terms and conditions of professional service or the rights, (j) "Strike" means an action taken for the purpose of coercing a

professional employees into relinquishing rights guaranteed by this act and performed by the professional employees for the purpose of coercing the act of which this section is amendatory. interruptions of or prevent the continuity of work normally and usually (k) "Lockout" means action taken by a board of education to provoke

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"Terms and conditions of professional service"-means is

under K.S.A. 72-8246, and amendments thereto. but not limited to, employment incentive or retention bonuses authorized mutually agree upon as properly related to professional service including. employees' organization; and (C)—such other matters as the parties negotiation process shall not be granted to any other professionalrecognized professional employees organization through the professional bargaining unit; -any of the foregoing privileges which are granted the matters to members of the bargaining unit on school or college premises of information regarding the professional negotiation process and related procedures; each of the foregoing being a term and condition of instructional programs properly related to the representation of the purposes such as engaging in professional negotiation and partaking of leaves of absence for members of the bargaining unit for organizational through direct contact with members of the bargaining unit; reasonable including, but not limited to, voluntary payroll deductions; dissemination to be granted-the to a recognized professional employees' organization operation of the educational system; (B) matters which relate to privileges professional service, regardless of its impact on the employee or on the employee contract; probationary period; -professional employee appraisal resignations; termination and nonrenewal of contracts; reemployment of wearing apparel; pay for overtime; jury duty; grievance procedure; professional employees; terms and form of the individual professional including binding arbitration of grievances; disciplinary procedure; and other leave, and number of holidays; retirement, insurance benefits; under supplemental contracts; hours and amounts of work outside of teaching periods; vacation allowance, holiday, sick, extended, sabbatical, exclusively limited to: (A) Salaries and wages, including pay for duties

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systems. bulletin boards on or about the facility or the use of school or college mail of access to the use of school or college facilities for meetings, the use of professional employees' organization to be granted the exclusive privilege (2) Nothing in this act, and amendments thereto, shall authorize any

statutory or constitutional objective. or the constitution of this state does not preclude negotiation thereon so employee or the board of education which have been fixed by statute or by the constitution of this state. Except as otherwise expressly provided in diminution of any right, duty or obligation of either the professional long as the negotiation proposal would not prevent the fulfillment of the this subsection—(+), the fact that any matter may be the subject of a statute (3) Nothing in this act, and amendments thereto, shall authorize the

specifically to consideration and determination by a board of education of the question of the development and adoption of a policy to provide for a (4) Matters which relate to the duration of the school term, and

subject to professional negotiation. meaning of terms and conditions of professional service and are not school term consisting of school hours, are not included within the

- professional negotiation. terms and conditions of professional service and shall not be subject to number of teaching periods shall not be included within the meaning of (5) Matters which relate to the length of teaching periods and the
- (m) "Secretary" means the secretary of labor or a designee thereof.
- current school year. (n) "Statutory declaration of impasse date" means June 1 in the

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supervision, and other similar and related activities. extracurricular activities, chaperoning, ticket-taking, lunchroom employment of the professional employee and shall include, but not be other than those services covered in the principal or primary contract of limited to, such services as coaching, supervising, directing and assisting (o) "Supplemental contracts" means contracts for employment duties

professional employee in the unit. employees in the unit for such purpose at the discretion of each exclusive representative of all may represent any of the professional of professional negotiation by the majority of the professional employees 5415. (a) When a representative is designated or selected for the purposes in an appropriate negotiating unit, such representative shall be the Sec. 2. K.S.A. 72-5415 is hereby amended to read as follows: 72-

other chief executive officer employed by a board of education entering proposals or both to a board of education, a superintendent of schools or into an agreement covering terms and conditions of professional service. or collectively, from-presenting or-making known their positions or therete shall be construed to prevent professional employees, individually (b) Nothing in this act-or in acts amendatory thereof or supplemental

each school or other facility in which members of the unit claimed to be immediately be posted by the board of education on a bulletin board at support through verified membership lists. Notice of such request shall claimed to be appropriate and shall include a demonstration of majority shall describe the grouping of jobs or positions which constitute the unit represented for such purpose by such organization and asking the board of professional negotiation, any professional employees' organization may file a request with the board of education alleging that a majority of the represented by a professional employees' organization for the purpose of 5416. (a) If professional employees of a board of education are not the unit under K.S.A. 72-5415, and amendments thereto. Such request education to recognize it as the exclusive representative a representative of professional employees in an appropriate negotiating unit wish to be Sec. 3. K.S.A. 72-5416 is hereby amended to read as follows: 72-

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appropriate are employed. the board of education unless: (b) A request for recognition under subsection (a) shall be granted by

- or validity of the evidence demonstrating majority support; or The board of education has a good faith doubt as to the accuracy
- asking representative a representative of the unit; or the original request a competing request alleging majority support and of education within-ten (10) 10 calendar days after the posting of notice of (2) another professional employees' organization files with the board the board of education to recognize it as the exclusive

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- education to deny the request for recognition; or 10 calendar days after the posting of notice of the original request a competing request alleging majority support and asking the board of claimed to be appropriate files with the board of education within-ten (10) (3) one or more of the professional employees included in the unit
- employees' organization as-the exelusive a representative of the professional employees included in the unit claimed to be appropriate; or months, has lawfully denied or withdrawn the recognition of a professional (4) the board of education, within the previous-twelve (12) 12
- majority vote for no representation. act of which this section is amendatory; and the election resulted in a conducted a secret ballot election under the provisions of this act; or the (5) the secretary, within the previous-twelve-(12) 12 months, has
- with a board of education. employee from representing such professional employee in negotiations (c) (1) No provision of this section shall prohibit a professional
- employees' organization unless such professional employee: upon a professional employee representation by such professional organization and a board of education shall require or otherwise impose No provision of any agreement between a professional employees
 - Is a member of such professional employees' organization; and
 - paragraph (1). (B) such professional employee does not exercise the provisions of
- as-the exclusive a representative should be withdrawn organization; or (3) recognition of a professional employees' organization representative should be replaced by another professional employees' professional employees' organization which is the a recognized exclusive for purposes of K.S.A. 72-5415, and amendments thereto; (2) a employees' organization for recognition as an exclusive a representative in an appropriate negotiating unit have designated a professional investigate and decide the question of whether: (1) Professional employees 5417. (a) A petition may be filed with the secretary, asking the secretary to Sec. 4. K.S.A. 72-5417 is hereby amended to read as follows: 72-

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A petition under subsection (a) may be filed by:

a good faith doubt as to the accuracy or validity of the claims made in the exelusive recognition from a professional employees' organization and has request;-or A board of education alleging that it has received a request for

(2) a professional employees' organization; or

representative of the unit. recognition of a professional employees' organization as the exclusive a (3) one or more professional employees seeking withdrawal of

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conduct a secret ballot election in order to decide the questions raised by secretary or a person or persons designated by the secretary may direct and amendments thereto, and except as provided in subsection (b), the the petition. 5418. (a) Upon receipt of a petition under K.S.A. 72-5417, and

thereto, if: raised therein, any petition filed under K.S.A. 72-5417, and amendments

the professional employees' organization filing the petition; or is not supported by credible evidence that at least-thirty percent (30%) 30% of the professional employees in the appropriate unit are members of (1) The petition is filed by a professional employees' organization and

supported by credible evidence that at least-thirty percent (30%) 30% of the professional employees in the appropriate unit support the request; or professional employees' organization should be withdrawn, and is not the secretary to determine the question of whether recognition of a (2) the petition is filed by one or more professional employees, asks

employees included in the unit described in the petition; or the petitioner as the exclusive representative of any professionalhas lawfully recognized a professional employeest organization other than (3) the board of education, within the previous twelve (12) months,

employees included in the unit described in the petition; or employees' organization as the exclusive representative of the professional has lawfully denied or withdrawn the recognition of a professional (4) the board of education, within the previous twelve (12) months,

provisions of this act, or the act of which this section is amendatory. conducted and certified the result of a secret ballot election under the (5) the secretary, within the previous-twelve (12) 12 months, has

by the petition, the secretary shall order the election held and shall and conduct a secret ballot election in order to resolve the questions raised 5417, and amendments thereto, and determines that it is necessary to direct 5419. If the secretary does not dismiss a petition filed under K.S.A. 72-Sec. 6. K.S.A. 72-5419 is hereby amended to read as follows: 72-

Sec. 5. K.S.A. 72-5418 is hereby amended to read as follows: 72-

(b) The secretary shall dismiss, without determining the questions

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result of the election to the parties involved therein. number of votes in the original election. The secretary shall certify the selection between the two choices receiving the largest and second largest a majority of the votes cast, the secretary shall conduct a run-off election shall contain the choice of "no representation." When an election in which employees' organization has submitted to the secretary satisfactory by secret ballot. The ballot in a run-off election shall only provide for a organization entitled to be contained thereon, the ballot in the election such unit. In addition to the name of any professional employees' organization is-the currently recognized-exclusive as a representative of standing of such organization; or (b) the professional employees' evidence demonstrating that at least-thirty percent (30%) 30% of the organization shall not appear on the ballot unless: (a) The professional the ballot contains three-(3) or more choices results in no choice receiving professional employees in the appropriate unit are members in good to the election is maintained. The name of a professional employees' the status of the professional employees with regard to representation prior professional employees vote at any election conducted under this section, professional employees vote. If less than a majority of the eligible employees who vote at the election if at least a majority of the eligible the petition upon the result favored by the majority of the professional The secretary shall base his or her determination of the questions raised by determine the eligibility of professional employees to vote at the election

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Sec. 7. K.S.A. 72-5421 is hereby amended to read as follows: 72-5421. (a) A board of education and-an exclusive a representative selected or designated under the provisions of this act,-or the act of which this section is amendatory, may enter into an agreement covering terms and conditions of professional service. The agreement becomes binding when ratified by a majority of the members of the board of education and a majority of the professional employees in the applicable negotiating unit who vote on the question of ratification of the agreement at an election conducted by the—exclusive representative if at least a majority of the professional employees in the negotiating unit vote. If less than a majority of the professional employees vote on the question of ratification, the election is void.

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(b) Every professional employee in the applicable negotiating unit who is to be absent from the place and at the time of the election may vote an absentee ballot on the question of ratification of the agreement. Upon written application by a professional employee for an absentee ballot, the exclusive representative shall transmit to the professional employee, in person or by mail to the address provided by the professional employee in the application, a ballot, an unmarked envelope, a larger envelope containing a space for the professional employee's signature and addressed

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to the—exclusive representative, and instructions to the professional employee for casting the ballot. On receipt of an application under this subsection, the exclusive representative shall prepare and maintain a list of the names of professional employees who have applied for absentee ballots. The returned envelopes shall be checked against the list of names of applicants and the unmarked envelopes containing the ballots shall be extracted. The unmarked ballot envelopes shall be opened and the absentee ballots shall be counted in the same manner as ballots cast at the election.

detail the purpose of the new or amended items desired. administrative officer of the board of education or to the representative of contract must be filed on or before February 1 in any school year by either contracts. Notices to negotiate on new items or to amend an existing education and the professional employees' organization-shall may enter organizations, and when such an organization is recognized, the board of which this section is amendatory; in recognizing professional employees' conferred or imposed by law upon any board of education, except that 5423. (a) Nothing in this act, or the act of which this section is the bargaining unit and shall contain in reasonable and understandable party, such notices shall be in writing and delivered to the chief the school year prior to issuance or renewal of the annual teachers' boards of education are required to comply with this act, and the act of amendatory; shall be construed to change or affect any right or duty into professional negotiations on request of either party at any time during K.S.A. 72-5423 is hereby amended to read as follows: 72-

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specifically made exempt from the provisions of the Kansas open meetings K.S.A. 72-5427 and 72-5428, and amendments to such sections, are the conclusion of, impasse resolution proceedings, as provided for in during the course of and in connection with, and the meeting required at of impasse, and meetings, conferences, consultations and discussions held and amendments thereto, for investigation of the question of the existence consultations and discussions held by the secretary under K.S.A. 72-5426, any amendments or supplements thereto. Meetings, conferences, impasse is subject to the provisions of the Kansas open meetings law, and amendments thereto, for determination of the question of the existence of hearing conducted by the secretary under K.S.A. 72-5426, and employees' organization or its representatives and a board of education or meeting, conference, consultation and discussion between a professional law, and any amendments or supplements thereto. its representatives during the course of professional negotiation and every (b) Except as otherwise expressly provided in this subsection, every

(c) Nothing in this act; or the act of which this section is amendatory; shall be construed to authorize a strike by professional employees.

(d) Any agreement lawfully made under the provisions of this act, or

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the act of which this section is amendatory; may be adopted by reference and made a part of the employment contract between any professional employee of the applicable negotiating unit and a board of education for a period of not to exceed three years.

Sec. 9. K.S.A. 72-5424 is hereby amended to read as follows: 72-5424. (a) A board of education and a professional employees organization who—enter into an Any agreement covering terms and conditions of professional service may include in such agreement procedures for final and binding arbitration of such disputes as may arise involving the interpretation, application or violation of such agreement.

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(b) Where a party to such agreement is aggrieved by the failure, neglect or refusal of the other party to proceed to arbitration in the manner provided for in such agreement, such aggrieved party may file a complaint in court for a summary action without jury seeking an order directing that the arbitration proceed in the manner provided for in such agreement.

provisions of the Kansas administrative procedure act. secretary shall conduct the hearing immediately in accordance with the secretary deems necessary. If the secretary decides on the basis of the may hold such conferences, consultations and discussions therewith as the and legal holidays, the secretary shall begin investigation of the question exists in professional negotiation and, if a finding that an impasse exists is secretary to investigate and determine the question of whether an impasse the parties or their representatives or both, either jointly or separately, and raised by the petition and in order to determine the question may meet with immediately following the date of filing, excluding Saturdays, Sundays 5427 and 72-5428, and amendments thereto. Within the five days made, to begin impasse resolution procedures as provided in K.S.A. 72both parties together may file a petition with the secretary, asking the both, believe that an impasse exists therein, either party individually or education or-the a recognized professional employees' organization, or 5426. (a) If in the course of professional negotiation either the board of investigation that a hearing is necessary to determine the question, the Sec. 10. K.S.A. 72-5426 is hereby amended to read as follows: 72-

(b) If the secretary finds that no impasse exists in professional negotiation between the parties, the secretary shall order the parties to continue professional negotiation.

(c) If the secretary finds that an impasse exists in professional negotiation between the parties, the secretary shall begin impasse resolution procedures in accordance with K.S.A. 72-5427 and 72-5428, and amendments thereto.

(d) Notwithstanding the foregoing provisions of this section, an impasse is deemed to exist if the board of education and-the *a* recognized professional employees' organization have not reached agreement with

accordance with K.S.A. 72-5427 and 72-5428, and amendments thereto. joint notice, the secretary shall begin impasse resolution procedures in notice of the existence of impasse with the secretary. Upon receipt of such declaration of impasse date and, on such date, the parties shall jointly file a respect to the terms and conditions of professional service by the statutory

amendatory; shall be construed or applied in any manner so as to prevent the course, or at the conclusion, of impasse resolution proceedings. the parties from voluntarily engaging in professional negotiation during (e) Nothing in this act; or in the act of which this section is

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section, among other actions, shall constitute evidence of bad faith in professional negotiation. 5430. (a) The commission of any prohibited practice, as defined in this Sec. 11. K.S.A. 72-5430 is hereby amended to read as follows: 72-

designated representative willfully to: (b) It shall be a prohibited practice for a board of education or its

exercise of rights granted in K.S.A. 72-5414, and amendments thereto; (1) Interfere with, restrain or coerce professional employees in the

administration of any professional employees' organization; (2) dominate, interfere or assist in the formation, existence, õ

employment to encourage or discourage membership in any professional employees' organization; (3) discriminate in regard to hiring or any term or condition of

by any professional employees' organization; such professional employee has formed, joined or chosen to be represented complaint or given any information or testimony under this act, or because because such professional employee has filed any affidavit, petition or (4) discharge or discriminate against any professional employee

accordance with the provisions of K.S.A. 72-5423, and amendments recognized professional employees' organizations—as—required in thereto; (5) refuse to negotiate in good faith with representatives of

amendments thereto; employees' organization which are granted in K.S.A. 72-5415, and (6) deny the rights accompanying recognition of a professional

K.S.A. 72-5427, and amendments thereto, or fact-finding efforts as amendments thereto; or provided in K.S.A. 72-5428, and amendments thereto, or arbitration pursuant to an agreement entered into pursuant to K.S.A. 72-5424, and (7) refuse to participate in good faith in the mediation as provided in

(8) institute or attempt to institute a lockout.

professional employees' organizations or their designated representatives willfully to: (c) It shall be a prohibited practice for professional employees or

exercise of rights granted in K.S.A. 72-5414, and amendments thereto; (1) Interfere with, restrain or coerce professional employees in the

- amendments thereto, or with respect to selecting a representative for the purpose of professional negotiation or the adjustment of grievances; to rights or duties which are reserved thereto under K.S.A. 72-5423, and (2) interfere with, restrain or coerce a board of education with respect
- K.S.A. 72-5423, and amendments thereto; designated representatives as required in accordance with the provisions of (3) refuse to negotiate in good faith with the board of education or its
- pursuant to an agreement entered into pursuant to K.S.A. 72-5424, and amendments thereto; or provided in K.S.A. 72-5428, and amendments thereto, or arbitration K.S.A. 72-5427, and amendments thereto, or fact-finding efforts as refuse to participate in good faith in the mediation as provided in
 - facility under the jurisdiction and control of the board of education. (5) authorize, instigate, aid or engage in a strike or in picketing of any
 - completed, and written notice of intention to nonrenew a contract shall be amendments thereto, whichever is the later date. issuance of a unilateral contract as authorized by K.S.A. 72-5428a, and continuation of a contract on or before the 14th calendar day following the teacher shall give written notice to a board that the teacher does not desire served by a board upon any teacher on or before the third Friday in May. A served by a board upon any teacher prior to the time the contract has been school year unless written notice of termination or nonrenewal is served as amendments thereto, shall be deemed to continue for the next succeeding contracts entered into under the provisions of K.S.A. 72-5412a, and third Friday in May or, if applicable, not later than 15 days after the provided in this subsection. Written notice to terminate a contract may be follows: 72-5437. (a) All contracts of employment of teachers, except Sec. 12. K.S.A. 2014 Supp. 72-5437 is hereby amended to read as
 - consent of both a teacher and a board. 3 Terms of a contract may be changed at any time by mutua
 - (c) As used in this section:
 - any school district, the governing body of any technical college or the any community college. institute of technology at Washburn university, and the board of trustees of (1) "Board of education" or "board" means the board of education of
 - educational or instructional capacity. board of education or employed by a board of education in a professional, of education in a position which requires a certificate issued by the state (2) "Professional employee" means any person employed by a board
- to hold a certificate to teach in any school district, and any teacher or (3) (A) "Teacher" means any professional employee who is required

university or any community college, including any professional employee who is a retirant from school employment of the Kansas public employees retirement system. instructor in any technical college, the institute of technology at Washburn

- administrative capacity by any technical college, the institute of 8202b, and amendments thereto, or any persons employed in any superintendents or any persons employed under the authority of K.S.A. 72-(B) The term "teacher" does not include any supervisors, principals or
- technology at Washburn university or any community college. Sec. 13. K.S.A. 72-5415, 72-5416, 72-5417, 72-5418, 72-5419, 72-5420, 72-5421, 72-5423, 72-5424, 72-5426, 72-5428a and 72-5430 and
 - K.S.A. 2014 Supp. 72-5413 and 72-5437 are hereby repealed.
- publication in the statute book. Sec. 14. This act shall take effect and be in force from and after its

July 1, 2016, and