

# Legislative Post Audit Performance Audit Report Highlights

Highlights

Performance Audit of the Kansas Public Employees Retirement System (KPERS)

Report Highlights

February 2013 • R-13-004

# Summary of Legal Requirements

State Law calls for a triennial performance audit of the Kansas Public Employees Retirement System. This audit was conducted by Cochran Head Vick & Co., P.A., a CPA firm under contract with the Legislative Division of Post Audit.

# Background Information

The Kansas Public Employees Retirement System (KPERS) was established in 1962. KPERS provides three statewide definedbenefit retirement plans for more than 280,000 active, inactive and retired state and local public employees:

- Kansas Public Employees Retirement System
- Kansas Police and Firemen's Retirement System
- Kansas Retirement System for Judges

In addition to retirement benefits, KPERS provides basic and optional life insurance and disability benefits for active members. **QUESTION**: How Has the Recent Economic Recovery Affected the Kansas Public Employees Retirement System's Funding Situation?

#### **Overall Conclusion**

While the economic downturn and resultant investment losses in 2008 had a significant negative impact on the funding ratio and the unfunded actuarial liability of KPERS, the economic recovery and favorable investment returns in calendar years 2009 and 2010 helped alleviate some of that impact. However, the unfavorable investment return experienced in calendar year 2011 has resulted in little impact on the unfunded actuarial liability or the funding ratios.

As of the latest actuarial valuation, December 31, 2011, the Kansas Public Employee's Retirement System had an unfunded actuarial liability of \$9.2 billion and a funded ratio of 59.2%. Even in times of economic recovery these key factors had been impacted negatively. The actual funding progress of KPERS is heavily dependent on the actual investment returns as well as other factors, such as employer contributions. Due to statutory restraints KPERS employers only paid 74% of the recommended contribution in 2011.

Major legislation was passed in 2011 and 2012 to help restore the System's long-term financial prospects by tightening various eligibility and benefit rules, increasing the employer contribution cap rate and providing for alternative sources of revenue.

Even in times of economic recovery it will still be a challenge to manage the long-term funding progress of the System.

#### Comparison to Other State's Systems

The auditors identified five comparable public employee retirement systems with similar benefits structures:

- Kentucky Retirement System (KERS)
- Missouri State Retirement System (MOSERS)
- New Mexico State Retirement System (PERA)
- Ohio School Employees Retirement System (SERS)
- Oklahoma Teachers Retirement (OTRS)

The full report includes numerous detailed comparisons among the various plans.

The figure on the following page summarizes various funding and performance measures for KPERS over the past four fiscal years, and ranks KPERS against the comparable systems. KPERS ranked towards the middle for most of the measures.

House Pensions & Benefits
Date: 2/18/3Attachment # 2

KPERS SYSTEM (includes the death and disability program)									
	6/30/0	9	6/30/	0	6/30/	i <b>1</b>	6/30/12		
Financial Reporting Date:	Amount (a)	Rank (b)	Amount (a)	Rank (b)	Amount (a)	Rank (b)	Amount (a)		
Funded Ratio (c)	58%	5	63%	4	61%	. 4	59%		
Unfunded Actuarial Liability (c)	\$ 8,595,657	4	\$7,993,474	4	\$ 8,535,132	5	\$ 9,499,157		
Contributions (d)	\$ 764,190	3	\$ 811,171	3	\$ 868,952	4	\$ 915,741		
Net investment income (Loss)	\$ (2,571,592)	4	\$1,485,968	4	\$2,499,491	3	\$ 89,057		

- (a) All dollar amounts in thousands
- (b) Rank: 1 (best) 6 (worst)
- (c) The Funded Ratio and Unfunded Actuarial Liability (UAL) are based on actuarial valuations as of December 31, for the calendar year falling within the financial reporting date.
- (d) To achieve comparable contributions across the selected plans, the total contributions from the audited financial statements were utilized.

# SUMMARY OF RECOMMENDATIONS

The auditors made no recommendations.

# AGENCY RESPONSE

KPERS provided a response that gave additional information.

#### **HOW DO I GET AN AUDIT APPROVED?**

By law, individual legislators, legislative committees, or the Governor may request an audit, but any audit work conducted by the Division must be approved by the Legislative Post Audit Committee, a 10-member committee that oversees the Division's work. Any legislator who would like to request an audit should contact the Division directly at (785) 296-3792.

### Legislative Division of Post Audit

800 SW Jackson Street Suite 1200 Topeka, Kansas 66612-2212 Telephone (785) 296-3792 Fax: (785) 296-4482 Website: http://www.kslpa.org/

> Scott Frank Legislative Post Auditor

For more information on this audit report; please contact Julie Pennington (785) 296-3792 julie pennington@pa.ks.gov



# PERFORMANCE AUDIT REPORT

Reviewing How the Recent Economic Recovery Has Affected the Kansas Public Employees Retirement System's Funding Situation

A Report to the Legislative Post Audit Committee
By Cochran Head Vick & Co., P.A., Under Contract with
the Legislative Division of Post Audit
State of Kansas
February 2013

# Legislative Post Audit Committee

# Legislative Division of Post Audit

THE LEGISLATIVE POST Audit Committee and its audit agency, the Legislative Division of Post Audit, are the audit arm of Kansas government. The programs and activities of State government now cost about \$14 billion a year. As legislators and administrators try increasingly to allocate tax dollars effectively and make government work more efficiently, they need information to evaluate the work of governmental agencies. The audit work performed by Legislative Post Audit helps provide that information.

We conduct our audit work in accordance with applicable government auditing standards set forth by the U.S. Government Accountability Office. These standards pertain to the auditor's professional qualifications, the quality of the audit work, and the characteristics of professional and meaningful reports. The standards also have been endorsed by the American Institute of Certified Public Accountants and adopted by the Legislative Post Audit Committee.

The Legislative Post Audit Committee is a bipartisan committee comprising five senators and five representatives. Of the ten members, the two majority caucuses each have three members, while the two minority caucuses each have two members.

Audits are performed at the direction of the Legislative Post Audit Committee. Legislators or committees should make their requests for performance audits through the chair or any other member of the committee. Copies of all completed performance audits are available from the division's office.

### LEGISLATIVE POST AUDIT COMMITTEE

Representative Peggy Mast, Chair Representative John Barker Representative Tom Burroughs Representative Virgil Peck Representative Ed Trimmer

Senator Jeff Longbine, Vice-Chair Senator Anthony Hensley Senator Laura Kelly Senator Julia Lynn Senator Michael O'Donnell

#### LEGISLATIVE DIVISION OF POST AUDIT

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Website: <a href="http://www.kslpa.org">http://www.kslpa.org</a>
Scott Frank, Legislative Post Auditor

#### **HOW DO I GET AN AUDIT APPROVED?**

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February 11, 2013

To: Members, Legislative Post Audit Committee

Representative Peggy Mast, Chair Representative John Barker

Representative Tom Burroughs Representative Virgil Peck, Jr.

Representative Ed Trimmer

Senator Jeff Longbine, Vice-Chair

Senator Anthony Hensley Senator Laura Kelly

Senator Julia Lynn

Senator Michael O'Donnell

This report contains the findings and conclusions from the completed performance audit, Reviewing How the Recent Economic Recovery Has Affected the Kansas Public Employees Retirement System's Funding Situation. Cochran Head Vick & Co., P.A., a certified public accounting firm under contract with the Legislative Division of Post Audit, conducted this audit. We would be happy to discuss the findings or any other items presented in this report with any legislative committees, individual legislators, or other State officials.

Sincerely,

Scott/Frank

Legislative Post Auditor

This audit was conducted by Cochran Head Vick & Co., P.A., under contract with the Legislative Division of Post Audit. Julie Pennington was the audit manager. If you need any additional information about the audit's findings, please contact Julie at the Division's offices.

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# COCHRAN HEAD VICK & CO., P.A.

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Certified Public Accountants

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January 31, 2013

Legislative Post Audit Committee Members:

The performance audit report on How has the Recent Economic Recovery Affected the Kansas Public Employees Retirement System's Funding Situation is enclosed. This work was performed in accordance with Government Auditing Standards for performance audits.

Please do not hesitate to contact Mr. David L. Cochran, CPA, at the undersigned if you have any questions.

Cocken Hood Vick & Co, P.A.

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# KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM

# PERFORMANCE AUDIT

"HOW HAS THE RECENT ECONOMIC RECOVERY AFFECTED THE KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM'S FUNDING SITUATION"

JUNE 30, 2012

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## **Independent Auditors' Report**

Members of the Legislative Post Audit Committee Topeka, Kansas

We have completed our performance audit, "HOW HAS THE RECENT ECONOMIC RECOVERY AFFECTED THE KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM'S FUNDING SITUATION". Our performance audit covered the period from December 31, 2008 through December 31, 2011. The most recent actuarial data available at the time of the performance audit.

We conducted this performance audit in accordance with Generally Accepted Government Auditing Standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

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Kansas City, Kansas January 31, 2013

### Introduction

The Kansas Public Employees Retirement System (KPERS or the System) administers the public retirement plans for state employees, employees of many jurisdictions, such as cities, counties and school districts including the Kansas Police and Firemen's Retirement System (KP&F) and the Kansas Retirement System for Judges (Judges), collectively the System. The System relies on funding from employer contributions, employee contributions and investment earnings to accumulate the funds needed to pay benefits.

State law requires a performance audit of the System at least once every three years. The performance audit performed in 2009 determined that because of the economic recession during 2008 and 2009 the System suffered a serious negative impact on the funding ratio and unfunded actuarial liability. As the economy has improved since the previous performance audit the Legislators have expressed an interest about the extent to which the recent economic recovery has affected KPERS' funding situation. Specifically the Legislative Post Audit committee has asked; "How has the recent economic recovery affected the Kansas Public Employees Retirement System's Funding situation?

An economic recovery is a period of time following a recession which is characterized by economic expansion, including positive gains in Gross Domestic Product (GDP), Gross Domestic Income (GDI), employment and other economic indicators. The National Bureau of Economic Research has indicated the economic recovery officially started in June 2009.

The economic indicators selected report an economic downturn from June 30, 2007 to June 30, 2009 and an economic recovery from June 30, 2009 to June 30, 2012. During the economic recovery, KPERS experienced the following performance and rank when compared to five public employee retirement systems with similar benefit structures. Please note that rank in not displayed for the period ending June 30, 2012 because comparable information was not available at the time of the performance audit.

#### KPERS SYSTEM

Includes the death and disability program

		(\$ in thousands)										
	Financial Reporting Date		6/30/0	9		6/30/10	<u>)</u>		6/30/11	<u>L</u>		6/30/12
			Amount	Rank (A)		Amount	Rank		Amount	Rank		Amount
*	Funded Ratio		58%	5		63%	4		61%	4		59%
*	Unfunded Actuarial Liability	\$	8,595,657	4	\$	7,993,474	4	\$	8,535,132	5	\$	9,499,157
**	Contributions	\$	764,190	3	\$	811,171	3	\$	868,952	4	\$	915,741
	Net investment income (loss)	\$	(2,571,592)	4	\$	1,485,968	4	\$	2,499,491	3	\$	89,057
	(A) Rank: 1 best - 5 worst											

<sup>\*</sup> The Funded Ratio and Unfunded Actuarial Liability (UAL) are based on actuarial valuations as of December 31, for the calendar year falling within the financial reporting date.

<sup>\*\*</sup> To achieve comparable contributions across the selected plans, the total contributions from the audited financial statements were utilized.

The System has an actuarial valuation performed once a year. The December 31, 2011 actuarial valuation expressed the following comments on the impact of the economic recovery on KPERS funding:

"The investment losses in 2008 are still impacting most public retirement systems. Favorable investment returns in 2009 and 2010 have helped alleviate some of the 2008 losses. However, the 2011 return of 0.08% has resulted in a setback to the funding improvement. Like most public retirement systems, KPERS uses an asset smoothing method to smooth out investment experience above and below the assumed rate of 8% per annum".

"The deferred investment loss grew considerably since the last valuation, increasing from \$672 million at December 31, 2010 to \$902 million at December 31, 2011. This deferred experience will flow through the asset valuation method in the next four years and be recognized in the valuation process, absent the investment experience above the 8% assumed rate of return".

As the deferred losses are recognized, the funded ratio can be expected to decline and the unfunded actuarial liability and the actuarial contribution rate are expected to increase".

Despite the economic recovery, in an article in the Fiscal Times dated March 24, 2011, the Kansas Public Employee's Retirement System was ranked in the bottom ten of fully-funded state pension plans. This data was compiled by the Center for Retirement Research at Boston College and was measured based on KPERS funding ratio as of December 31, 2009. Funding levels have been slow to rebound because the System is still suffering from the impact of 2008 investment returns and poor market performance in 2011. The funding progress of KPERS will be heavily dependent on the actual investment return in future years, as well as other key factors.

# Affect on Funding Situation

**Objective** - Legislators have expressed an interest about the extent to which the recent economic recovery has affected the value of the system's investment portfolio and the system's ability to pay future benefits.

**Scope** - "How has the recent economic recovery affected the Kansas Public Employees Retirement System's funding situation?"

**Methodology** - We have made the calculations on Attachment 1 and supporting attachments. We have also included other information that adds to or supports other sections of our report.

As you are aware there are many components that affect the unfunded actuarial liability and the system funding situation, investment returns, contributions and other additions, benefits paid, administrative expenses and other deductions. Positive investment returns and contributions decrease the unfunded actuarial liability whereas benefits and expenses increase the unfunded actuarial liability. While each of these principle components has an impact on the unfunded actuarial liability, we have limited our response to the question on the impact of investment return. There are many other factors associated with the other components that would affect the unfunded actuarial liability and funding situation, such as, contribution rates, actuarial assumptions, changes in benefit provisions and others. We did not consider the impact of these other components and their affect on the unfunded actuarial liability and funding situation.

The tables and charts included with other information compare certain KPERS information to other similar state public retirement employee retirement plans. This information is presented for comparative purposes only and in no way does the information presented for these plans have any impact on KPERS funding situation.

### Conclusion

To answer the question how has the recent economic recovery affected the Kansas Public Employees Retirement System's funding situation we have in this report presented historic and comparative information which we believe is helpful in gaining an understanding of how the funding situation has progressed from the end of the recession through the economic recovery.

While the economic recovery can be viewed by economists as a period of economic expansion, including positive gains in GDP, GDI, and employment and other indicators, we have concluded the principal economic indicator having a positive impact on the system's funding situation other than contribution rates is investment return.

While the economic downturn and resultant investment losses in 2008 had a significant negative impact on the funding ratio and the unfunded actuarial liability of KPERS, the economic recovery and favorable investment returns in calendar years 2009 and 2010 helped alleviate some of that impact. However, the unfavorable investment return experienced in calendar year 2011 has resulted in little impact on the unfunded actuarial liability or the funding ratios.

As of the latest actuarial valuation, December 31, 2011, the Kansas Public Employee's Retirement System had an unfunded actuarial liability of \$9.2 billion and a funded ratio of 59.2%. Even in times of economic recovery these key factors had been impacted negatively. The actual funding progress of KPERS is heavily dependent on the actual investment returns as well as other factors, such as employer contributions. Due to statutory restraints KPERS only paid 74% of the recommended contribution in 2011.

Major legislation was passed in 2011 and 2012 to help restore the System's long-term financial prospects by tightening various eligibility and benefit rules, increasing the employer contribution cap rate and providing for alternative sources of revenue.

Even in times of economic recovery it will still be a challenge to manage the long-term funding progress of the System.

The recent economic recovery has had a positive impact on the System's funding situation. To support this conclusion we have compared the actual return on investments for the years ended December 31, 2009 through December 31, 2011 to the three year average investment return experienced for the three years ended December 31, 2006 through December 31, 2008. We have also compared the actual rate of return to the investment experienced for the year ended December 31, 2008, which was at the height of the economic downturn.

# **Affect on Funding Situation**

The following table summarizes the affect on investment returns resulting from the 2009, 2010 and 2011 economic recovery.

Base Period Base Period 2008 Calendar Year Only

Attachment 1 - Affect on investment return increase \$3,657,313,978 \$8,682,400,699

# Methodology:

Comparison of the actual return to three (3) year average for 2006, 2007 and 2008.

During the calendar years ended December 31, 2006 through December 31, 2011 the State, School and Local groups experienced the following investment returns:

Calculation of 3 Year Base Period Rate of Return

	Return on investment	
December 31, 2006	15.50% *	
December 31, 2007	8.70% *	
December 31, 2008	-28.50% *	-1.43%
December 31, 2009	22.40% *	
December 31, 2010	13.07% *	
December 31, 2011	-0.10% *	

In order to measure the effect of the economic recovery on investment returns we utilized investment experience for the three years ended December 31, 2006, 2007 and 2008 as a measurement base (base period). The three year average rate of return for this period was (1.43%). The following table summarizes the estimated return on investment on the group's initial investment as of January 1, 2009 had the base period average rate of return been used and compares that estimated return on investment to the group's actual compounded return on investment for the same period;

	Base period average rate of return			Compounded Return on Investment	! 	
Investments at January 1, 2009		\$	8,536,334,981		\$	8,536,334,981
Return on investment-2009	-1.43%		(122,069,589)	22.40%		1,912,069,372
Cumulative investment, 12/31/09		-	8,414,265,392			10,448,404,353
Return on investment -2010	-1.43%		(120,323,995)	13.07%		1,365,846,762
Cumulative investment, 12/31/10			8,293,941,397			11,814,251,115
Return on investment -2011	-1.43%		(118,603,362)	-0.10%		(11,599,102)
Cumulative investment, 12/31/11		\$	8,175,338,035			11,802,652,013
Investments at January 1, 2009		\$	8,536,334,981		\$	8,536,334,981
Total return on investment-2009-2011	(	A)	(360,996,946)		(B)	3,266,317,032
Cumulative investment, 12/31/11		\$	8,175,338,035		\$	11,802,652,013

As the above table illustrates the impact on investment return during the economic recovery as compared to investment return using the base period rate of return is calculated as 3,657,313,978. (360,996,946) + 3,266,317,032 = 3,657,313,978.

# Attachment 1 (continued)

# Affect on Investment Return Single Year 2008

Comparison of actual return to rate of return for 2008 only.

Using the group's investment experience for 2008 only, which coincides with the height of the economic recession, the estimated return on investment on the group's initial investment as of January 1,2009 in comparison to the actual compounded rate of return is as follows;

	Base period rate			Compounded Return on Investment		
Investments at January 1, 2009		\$	8,536,334,981		\$	8,536,334,981
Return on investment-2009	-28.50%		(2,432,855,469)	22.40%		1,912,069,372
Cumulative investment, 12/31/09			6,103,479,512			10,448,404,353
Return on investment -2010	-28.50%		(1,739,491,661)	13.07%		1,365,846,762
Cumulative investment, 12/31/10			4,363,987,851			11,814,251,115
Return on investment -2011	-28.50%		(1,243,736,538)	-0.10%		(11,599,102)
Cumulative investment, 12/31/11		\$	3,120,251,314		\$	11,802,652,013
Investments at January 1, 2009		\$	8,536,334,981		\$	8,536,334,981
Total return on investment-2009-2011		(A)	(5,416,083,667)		(B)	3,266,317,032
Cumulative investment, 12/31/11		\$	3,120,251,314		\$	11,802,652,013

As the above table illustrates the impact on investment return during the economic recovery as compared to investment return using the 2008 rate of return is estimated at \$8,682,400,699. (\$5,416,083,667) + 3,266,317,032 = \$8,682,400,699.

## Other Audit Objectives, Scope and Methodology

In addition to answering the question "How has the Recent Economic Recovery Affected the Kansas Public Employees Retirement System's Funding Situation?", the Legislative Post Audit Committee has engaged Cochran Head Vick & Company, P.A. to also make comparisons of data to other public employee retirement systems. This aspect of the audit was separated into the following two additional objectives that provide sufficient evidence for our conclusion.

# Objective 2:

Identify states with similar state public employee retirement plan characteristics and benefit structures to that of KPERS.

## Scope:

At our request Alan D. Conroy, Executive Director of KPERS, prepared the following listing of ten recommended employee retirement systems that were comparable to KPERS. See Exhibit 1.

- 1. Arkansas Teachers Retirement System
- 2. Colorado Public Employees Retirement Association
- 3. Idaho Public Employees Retirement System
- 4. Iowa Public Employees Retirement System
- 5. Kentucky Retirement Systems
- 6. Missouri State Employee Retirement System
- 7. Nebraska Retirement Systems
- 8. New Mexico Public Employees Retirement System
- 9. Ohio School Employees Retirement System
- 10. Oklahoma Teachers Retirement

### Methodology:

Five retirement systems with the most similar characteristics were judgmentally selected to compare to KPERS. See Exhibit 2.

# Objective 3:

Identify key financial information, ratios and amounts for the five plans selected from those listed on Exhibit 1 and compare to KPERS.

## Scope:

We requested and received the following list of key financial information that was determined by Mr. Conroy to be necessary to compare the selected plans to KPERS.

- 1. Asset market value
- 2. Number of active members
- 3. Number of annuitants
- 4. Whether assets are managed externally or internally
- 5. Whether members are covered by Social Security
- 6. Cost of living adjustment (COLA) features
- 7. Multiplier used in benefit formula
- 8. Normal retirement age
- 9. Employee contribution rate
- 10. Employer contribution rate
- 11. Unfunded actuarial liability
- 12. Funded ratio

# Methodology:

We obtained the key financial information noted above from published audited financial statements for each of the selected plans for the years 2001–2011 and compared it to KPERS.

# **Findings**

# Objective 2:

We judgmentally selected five retirement plans from the list in Exhibit 1. The region, asset market value and funded ratio were given particular significance in determining the comparable systems. We included systems that are in different census regions because the market value of assets and/or the funded ratio were similar to that of Kansas. The number of members was also used as a determining factor and was considered in our selections below. See Exhibit 2 for selection process.

#### System

Kentucky Retirement Systems (KERS)
Missouri State Employee Retirement System (MOSERS)
New Mexico Public Employee Retirement System (PERA)
Ohio School Employees Retirement System (SERS)
Oklahoma Teachers Retirement (OTRS)

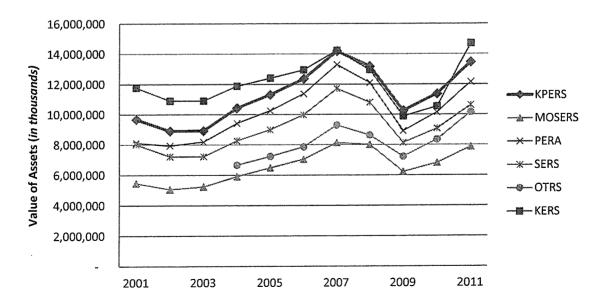
# **Objective 3:**

Summary documents for each plan from 2001–2011 were obtained, with the exception of Oklahoma Teachers Retirement System (OTRS), which had limited information available for years prior to 2005. See Exhibits 3–8. The summary documents were then compared to each plan based on the attributes below.

- 1. Net assets
- 2. Number of active members
- 3. Number of active annuitants
- 4. Whether assets are managed externally or internally
- 5. Whether members are covered by Social Security
- 6. COLA features
- 7. Multiplier used in benefit formula
- 8. Normal retirement age
- 9. Employee contribution rate
- 10. Employer contribution rate
- 11. Unfunded actuarial liability
- 12. Funded Ratio

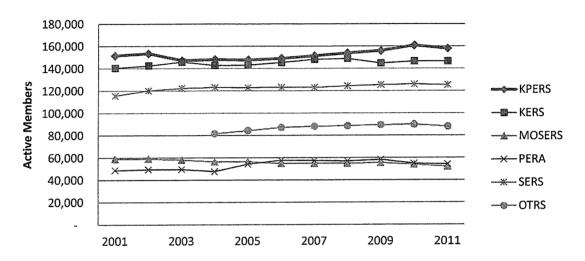
#### 1. Net assets

The value of the net assets held by the plan is a very reliable indicator of the performance of the plan itself. It was noted that the economy declined in 2008 and 2009 and the asset value of all of the selected plans reflected this decline. While KPERS experienced a decline of approximately \$3 billion from 2008 to 2009, the plan has, as of June 30, 2011, experienced an increase in the net asset value of the plan to \$13.5 billion. The decline and subsequent increase was comparable in each selected plan as displayed below.



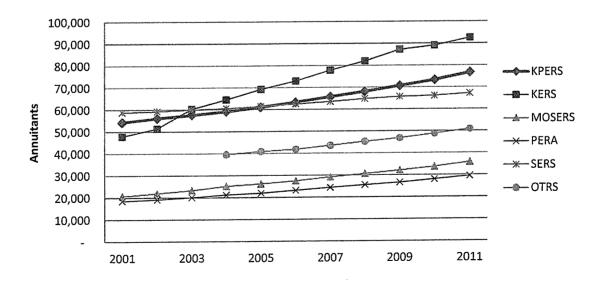
# 2. Number of active members

The active members of each plan were considered in the selection process. The active members for KPERS decreased from 2010 to 2011 by 1.81% with the decrease for the related plans ranging from .01%-3.8%.



### 3. Number of annuitants

The number of annuitants has steadily increased for each plan from 2001. KPERS reported an increase in retirees of 4.64% from 2010 to 2011, with a total increase of 22,442 from 2001 to 2011. The graph below shows the increases and confirms that the increase is affecting each plan. The selected plans reported increases ranging from 1.65%-6.18%.



## 4. Whether assets are managed externally or internally

The selected plans, including KPERS, used investment management and consulting firms to manage the assets held for investment. Each plan has an investment policy that outlined allowable securities and investments as well as the required asset allocation. The external management of investment allows the plans to contract with multiple investment firms to further diversify their portfolio and prevent losses related to the volatility of the markets.

# 5. Whether members are covered by Social Security

The selected system's members were covered by Social Security.

## 6. Cost of Living Adjustment (COLA)

## **KPERS**

This system does not have an annual COLA and any COLA must be approved by legislation.

#### **KERS**

This system provides annual COLA increases to each retired member. Prior to July 1, 2009, member would receive an increase equal to CPI with a maximum increase of 5%. After July 1, 2009, member's increases were changed to a maximum of 1.5% of CPI.

## **MOSERS**

Prior to August 28, 1997, the increase was 80% of CPI with a maximum increase of 5% and a minimum of 4%. The increase is capped when the cumulative COLA is equal to 65% of the original benefit. After August 28, 1997, retirees receive a COLA increase of 80% of CPI, with a maximum of 5% and the increase is also capped at 65% of the original benefit.

#### PERA

Retirees from this system receive an annual 3% increase.

#### SERS

Retirees from this system receive an annual 3% increase.

#### OTRS

This system allows for COLA increases when there is legislative approval. In addition to approval, the state must provide funding for the increase.

# 7. Multiplier used in benefit formula

#### **KPERS**

This plan is comprised of 3 groups, KPERS, KP&F (Kansas Police & Fire) and Judges, all of which have different multipliers. KPERS uses a multiplier of 1.75% and KP&F uses 2.5%. The judges' multiplier depends on the hire date. If hired before July 1, 1987, the multiplier is

5% of the first 10 years and 3.5% of each additional year up to 70% of the Final Average Salary (FAS). If hired after July 1, 1987, it is 3.5% of all years with a limit of 70% of FAS.

#### KERS

The benefit multiplier for this system was changed for new hires after 9/1/2008. See the table below.

#### Non-Hazardous

KERS		CERS		KERS & CERS after 9/1/2008		
< 13 Months	1.97%	Before 8/1/2004	2.20%	10 years or less	1.10%	
> 13 Months	2.00%	After 8/1/2004	2.00%	10 to 20 years	1.30%	
20 + years	2.20%			20 to 26 years	1.50%	
				26 to 30 years	1.75%	
				30 + years	2.00%	

#### Hazardous

Before 9/1/2008			After 9/1/2008				
	KERS	2.49%	10 years or less	1.30%			
	CERS	2.50%	10 to 20 years	1.50%			
	SPRS	2.50%	20 to 25 years	2.25%			
			25 + years	2.50%			

#### **MOSERS**

This system has two plans, MSEP (Missouri State Employees' Pension) and Judicial, which have multipliers based on a variety of factors. MSEP has three tiers; MSEP closed, MSEP 2000 and MSEP 2011, with multipliers of 1.6%, 1.7% and 1.7%, respectively. The judicial plan and Judicial 2011 use a multiplier of 50% of the highest 12 consecutive monthly salaries.

#### **PERA**

This retirement system is comprised of four plans, PERA, Judicial, Magistrate and Volunteer Fire.

PERA – This plan involves seven different groups of employees and is known as the general plan. The multiplier ranges from 2–3.5% of the average salary per service year.

Judicial – The judges in this plan receive a multiplier between 37.5–75%, depending on the years of service.

Magistrate – This plan has a benefit multiplier defined as 5% of the (number of service years, not to exceed 15, plus 5 years).

Volunteer Fireman – This multiplier is based on years of service with a set amount per month. The retirees received \$100 monthly if they accumulated 10–25 service years. If the individual has over 25 years, the monthly amount will increase to \$200.

# **SERS**

This system uses a multiplier of 2.2% of accumulated service years up to 30 years, and 2.5% of the years over 30.

# **OTRS**

This plan uses the flat rate of 2% for their multiplier.

# 8. Normal retirement age

#### **KPERS**

КРЕ	RS	КР	Judges	
Tier 1	Tier 2	Tier 1	Tier 2	
65/1 year	65/5 years	55/20 years	60/15 years	65/1 year
62/10 years	60/30 years	Any/32 years	55/20 years	62/10 years
Rule of 85			50/25 years	Rule of 85

#### **KERS**

Non-Ha	zardous	Hazardous				
Before	After	After Before Aft				
65/4 years 60/5 years		55/5 years	60/5 years			
Any/20 years	57/ rule of 87	Any/ 20 years	Any/25 years			

Note: The change in retirement age was 9/1/2008

#### **MOSERS**

	MSEP		Judicial		ALILAP
Closed	2000	2011	Plan	2011	
65/4 active		67/4 active			
years	62/5 years	years	62/12 years	67/12 years	62/12 years
65/5 years	48/rule of 80	65/5 years	60/15 years	62/20 years	60/15 years
60/15 years		55/rule of 90	55/20 years		55/20 years
48/rule of 80					

Note: The Administrative Law Judges and Legal Advisor's Plan (ALJLAP) was terminated by legislation in 2005 for new hires only. The assets were combined with MSEP plans and did not affect employees hired before April 26, 2005.

### **PERA**

PERA		Judicial		Magistrate	Volunteer
Before	After*	Before	After**		Fire
65/5 years	Any/ 30 years	64/5 years	64/5 years	64/5 years	55/10 years
Any/25 years	Any/ rule of 80	60/15 years	55/16 years	60/15 years	
	67/5 years			Any/24 years	

<sup>\*</sup> Hired after July 1, 2010 \*\* Hired after July 1, 2005

### **SERS**

Tier 1	Tier 2***
60/5 years	62/10 years
55/25 years	60/25 years
Any/30 years	55/30 years

<sup>\*\*\*</sup> Hired after May 14, 2008

## **OTRS**

Before	After***		
Rule of 80	Rule of 90		
	62/5 years		

<sup>\*\*\*\*</sup> Hired after July 1, 1992

# 9. Employee Contribution Rate

### **KPERS**

KPERS		KP&F	Judges	
Tier 1	Tier 2*			
4.00%	6.00%	7.00%	6.00%	

<sup>\*</sup> Hired after July 1, 2009

## **KERS**

Non-Ha	zardous	Hazardous		
Before After**		Before After		
5.00%	6.00%	8.00%	9.00%	

<sup>\*\*</sup> Hired after 9/1/2008

#### **MOSERS**

MSEP			Judicial		ALLAP	
Clo	osed	2000	2011	Plan 2011		
(	0.00%	0.00%	4.00%	0.00%	4.00%	0.00%

#### **PERA**

PERA***	Judicial	Magistrate	Volunteer Fire
4.78% - 16.65%	9.00%	9.00%	0.00%

\*\*\* This plan contains 7 groups that have different employee contribution amounts. See Exhibit 6.

#### **SERS**

Before	After***		
9.00%	10.00%		

\*\*\*\* The employee contribution rate was increased beginning in fiscal year 2004.

### **OTRS**

The published annual reports are from 2005-2011 and the employee contribution rate was 7.00% for that time period.

# 10. Employer contribution rate

#### **KPERS**

The KPERS system contains a range of plans within the system and the employer contributions vary among employees. The employers provide additional funding for the KPERS Death and Disability fund which has increased over the years. The Death and Benefit fund is funded only by employers and the employees are not required to contribute. The table below shows the employer contributions for 2001 and 2011. See Exhibit 3.

#### **KPERS**

2001	2011		
1.21 - 15.74%	6.74 - 14.57%		

#### **KPERS Death and Disability**

К	Judges		
2000 - 2004	2005	2006+	
0.60%	0.80%	1.00%	0.40%

### **KERS**

The employer contributions for each plan have increased significantly from the period of 2001–2011. The table below displays years 2001 and 2011 for comparison. See Exhibit 4.

#### KERS

	KERS		CERS		SPRS	
	2001	2011	2001	2011	2001	2011
Non - Hazardous	5.89%	16.98%	6.34%	16.93%		
Hazardous	18.84%	26.12%	16.28%	33.25%	21.58%	45.54%

#### **MOSERS**

This system contains three plans that have different employer contributions for the different plans. The Administrative Law Judges and Legal Advisors' Plan (ALJLAP) was combined with the Missouri State Employees' Pension (MSEP) in 2005. Below is a comparison for the years 2001 and 2011. See Exhibit 5.

	MOSERS							
MS	SEP	Judicial		ALJLAP				
2001	2011	2001	2011	2001	2004*			
11.59%	13.81%	55.30%	60.03%	22.32%	20.12%			

#### **PERA**

This system contains four separate plans that require the employers to contribute different percentages. The table below displays the rates for 2001 and 2011. See Exhibit 6. As previously mentioned, PERA contains 7 groups of employees that each have different percentages of employer contributions. The Volunteer Fire plan is not displayed because there are not contributions from the employers or the employees, the contributions are made by the state.

		PI	ERA		
PERA		Judiciał		Magistrate	
2001	2011	2001	2011	2001	2011
9.45 - 25.72%	7.00 - 25.72%	9.00%	12.00%	9.00%	9.50%

#### SERS

The employer contribution rate for this system is capped at 14.00%. This percentage contribution is then allocated by the retirement board annually, at the advice of the actuary, to cover normal cost and amortize the unfunded accrued liability. The remaining amount is then available to be allocated to the Heath Care Fund. Below are the amounts for 2001 and 2011 that were required for the pension plans. See Exhibit 7 for further review.

#### **SERS**

	2001	2011
Pension Plans	4.20%	12.57%
Health Care Fund	9.80%	1.43%
<b>Employer Contribution</b>	14.00%	14.00%

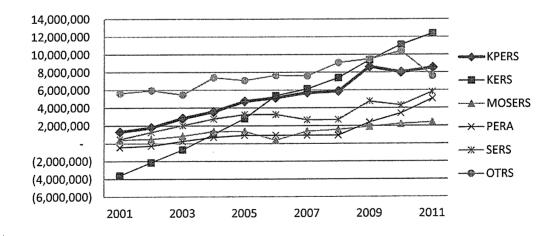
### **OTRS**

Published annual reports are for the years 2005–2011. This system receives employer contributions as well as portions of state sales tax, cigarette tax and lottery tax. The cigarette and lottery tax was passed by the legislature in 2005 and went into effect for fiscal year 2006. See Exhibit 8 for further review.

О		
	2005	2011
Employer Contribution	7.05%	8.55 - 9.50%
Sales Tax	3.75%	5.00%
Cigarette Tax	0.00%	1.00%
Lottery Tax	0.00%	5.00%

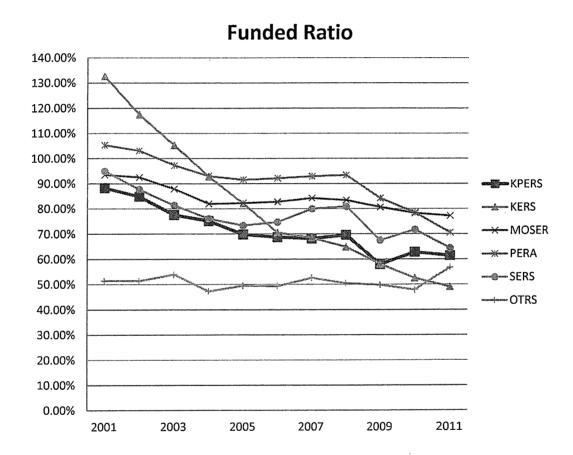
# 11. Unfunded actuarial liability

The unfunded actuarial liability for all plans are shown below. Each plan saw a significant increase in the liability for 2009 fiscal years, with increases ranging from 4.64% to 159.76%. The increase for 2011 was much smaller, with one system decreasing their liability. The change for 2011 ranged from a negative (27.02%) to a positive 48.00%. The graph below shows the volatility of the selected plans. Due to the fact that there are multiple plans within each system, the actuarial information was combined and totaled for each system to make the information comparable. See Exhibits 9-14.



# 12. Funded ratio

Funded ratios had an inverse relationship with the actuarial unfunded liability, therefore the funded ratios for each plan has decreased significantly. In 2009, the decreases in funded ratios ranged from (1.39%) to (16.67%), which was as expected due to the economic downturn. The ratios slightly recovered in 2011, with a range of negative (10.19%) to a positive of 18.37%.

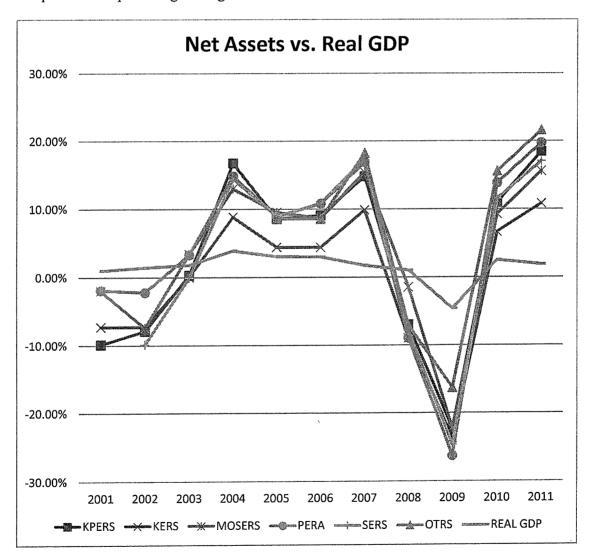


#### Other Information

We gathered information for the following economic indicators and compared the indicators to financial information that was determined to be most affected by the economy.

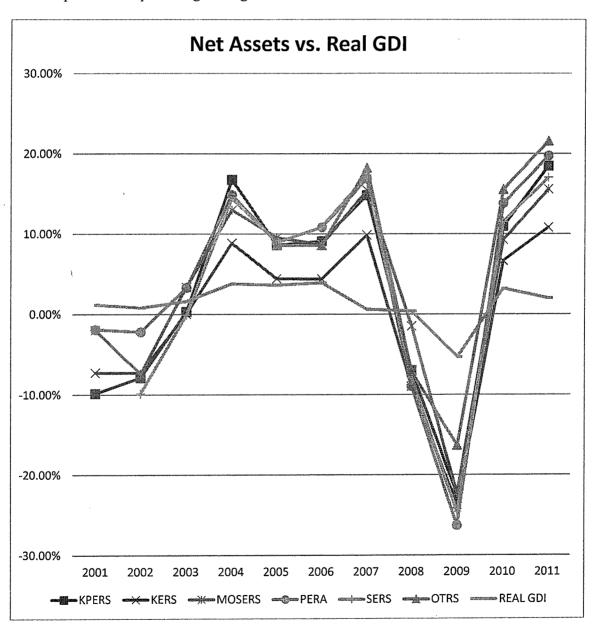
### 1. Real Gross Domestic Product

We determined that Real Gross Domestic Product would be an appropriate and accurate economic indicator for measuring the health and well-being of the economy. Real GDP is the market value of all goods and services produced in a nation during a specific time period. Historic data was obtained from the Bureau of Economic Analysis for the years 2001–2011 for the nation as a whole. The percentage change in net assets from year to year was compared to the percentage change in real GDP.



# 2. Real Gross Domestic Income

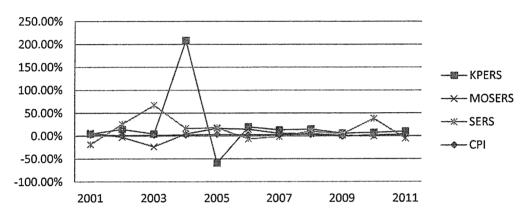
We determined that Real Gross Domestic Income would also be an appropriate and accurate economic indicator for measuring the health and well-being of the economy. Real GDI is the sum of all income earned while producing goods and services in a nation during a specific time period. Historic data was obtained from the Bureau of Economic Analysis for the years 2001–2011 for the nation as a whole. The percentage change in net assets from year to year was compared to the percentage change in real GDI.



#### 3. Consumer Price-Index

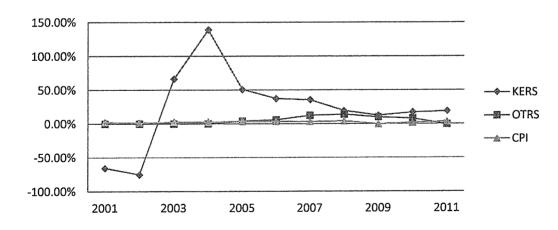
The consumer price-index was determined to be a useful tool in determining the position of the economy. We obtained information regarding the change in CPI from the Bureau of Labor Statistics and compared the systems by their respective census region. It was determined that the best comparison for the change in CPI was the change in employer contributions for the selected plans. The graphs below detail how the employer contributions changed in relation to the economy.

# Midwest Census Region

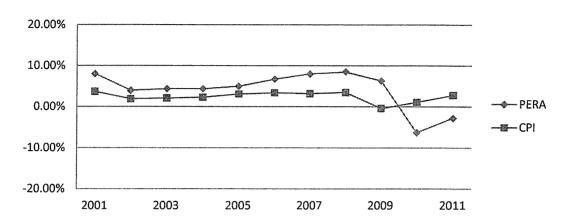


206.97% of the increase in 2004 for KPERS is attributable to pension bond proceeds.

### South Census Region



# West Census Region



#### **Funded Ratio**

The funded ratio for the plans is the actuarial market value of the assets divided by the actuarial accrued liability. This amount is useful in determining the plans ability to meet future benefit payment obligations. The above plans each used similar methods of asset smoothing to reduce the effect of market fluctuations on the value of the plan assets used in the calculation of the funded ratio. The differences between actual and expected rates of investment returns per the actuarial estimates were amortized over a period of 4-5 years, depending on the plan.

Funded Ratio							
Financial Reporting Date	2011		2010		2009		
	Ratio	Rank	Ratio	Rank	Ratio	Rank	
MOSERS	77.22%	1	78.28%	2	80.67%	2	
PERA	70.50%	2	78.50%	1	84.17%	1	
SERS	64.40%	3	71.67%	3	67.45%	3	
KPERS	61.44%	4	62.81%	4	57.99%	5	
OTRS	56.70%	5	47.90%	6	49.80%	6	
KERS	49.07%	6	52.54%	5	58.10%	4	

# **Unfunded Actuarial Liability**

The unfunded actuarial liability (UAL) is the difference between the actuarial accrued liability and the actuarial valuation of the assets.

Unfunded Actuarial Liability Ratio								
Financial Reporting Date	2011		2010		2009			
	Amount	Ratio	Amount	Ratio	Amount	Ratio		
MOSERS	\$ 2,396,149	22.78%	\$ 2,222,814	21.72%	\$ 1,906,496	19.33%		
PERA	5,037,935	29.50%	3,403,934	21.50%	2,392,883	15.83%		
SERS	5,812,000	35.60%	4,313,000	28.33%	4,746,000	32.55%		
KPERS	8,535,132	38.56%	7,993,474	37.19%	8,595,657	42.01%		
OTRS	7,600,200	43.30%	10,414,000	52.10%	9,512,000	50.20%		
KERS	12,382,470	50.93%	11,122,720	47.46%	9,397,289	41.90%		

## Contributions

The actuarial required contribution (ARC) rate consists of a normal cost for the portion of projected liabilities allocated by the actuarial cost method to service of members during the year following the valuation and the amortization of the unfunded actuarial liability and debt service.

Although the smoothing method has allowed for much of the 2008 loss to be deferred, the portion of the loss actually recognized was so large that significant increases in the actuarial required contribution rates (ARC) could not be averted for the December 31, 2008 through December 31, 2011 valuations. The following table illustrates the change in the ARC over the past nine valuation periods (rates do not include contributions to the Death and Disability Plan):

				State*				
2003	2004	2005	2006	2007	2008	2009	2010	2011
3.37%	3.72%	3.76%	3.90%	4.13%	4.17%	4.16%	3.56%	2.60%
1.84%	3.27%	3.59%	3.44%	3.26%	6.96%	5.39%	6.26%	8.20%
					, ,			
5.21%	6.99%	7.35%	7.34%	7.39%	11.13%	9.55%	9.82%	10.80%
				School*				
2003	2004	2005	2006	2007	2008	2009	2010	2011
3.95%	4.24%	4.23%	4.29%	4.61%	4.64%	4.58%	3.95%	2.91%
5.80%	7.23%	7.72%	7.78%	7.87%	10.32%	10.11%	11.17%	12.50%
9.75%	11.47%	11.95%	12.07%	12.48%	14.96%	14.69%	15.12%	15.41%
			·	Local^				
2003	2004	2005	2006	2007	2008	2009	2010	2011
3.36%	3.68%	3.69%	3.86%	4.14%	4.15%	4.07%	3.48%	2.91%
2.88%	4.01%	4.23%	4.26%	4.38%	6.27%	5.37%	5.95%	6.86%
		•						
6.24%	7.69%	7.92%	8.12%	8.52%	10.42%	9.44%	9.43%	9.77%
	3.37%  1.84%  5.21%  2003 3.95%  5.80%  9.75%  2003 3.36%  2.88%	3.37%       3.72%         1.84%       3.27%         5.21%       6.99%         2003       2004         3.95%       4.24%         5.80%       7.23%         9.75%       11.47%         2003       2004         3.36%       3.68%         2.88%       4.01%	3.37%       3.72%       3.76%         1.84%       3.27%       3.59%         5.21%       6.99%       7.35%         2003       2004       2005         3.95%       4.24%       4.23%         5.80%       7.23%       7.72%         9.75%       11.47%       11.95%         2003       2004       2005         3.36%       3.68%       3.69%         2.88%       4.01%       4.23%	3.37%       3.72%       3.76%       3.90%         1.84%       3.27%       3.59%       3.44%         5.21%       6.99%       7.35%       7.34%         2003       2004       2005       2006         3.95%       4.24%       4.23%       4.29%         5.80%       7.23%       7.72%       7.78%         9.75%       11.47%       11.95%       12.07%         2003       2004       2005       2006         3.36%       3.68%       3.69%       3.86%         2.88%       4.01%       4.23%       4.26%	2003         2004         2005         2006         2007           3.37%         3.72%         3.76%         3.90%         4.13%           1.84%         3.27%         3.59%         3.44%         3.26%           5.21%         6.99%         7.35%         7.34%         7.39%           School*         2003         2004         2005         2006         2007           3.95%         4.24%         4.23%         4.29%         4.61%           5.80%         7.23%         7.72%         7.78%         7.87%           9.75%         11.47%         11.95%         12.07%         12.48%           2003         2004         2005         2006         2007           3.36%         3.68%         3.69%         3.86%         4.14%           2.88%         4.01%         4.23%         4.26%         4.38%	2003         2004         2005         2006         2007         2008           3.37%         3.72%         3.76%         3.90%         4.13%         4.17%           1.84%         3.27%         3.59%         3.44%         3.26%         6.96%           5.21%         6.99%         7.35%         7.34%         7.39%         11.13%           School*           2003         2004         2005         2006         2007         2008           3.95%         4.24%         4.23%         4.29%         4.61%         4.64%           5.80%         7.23%         7.72%         7.78%         7.87%         10.32%           9.75%         11.47%         11.95%         12.07%         12.48%         14.96%           Local^         Local^         Local^         2003         2004         2005         2006         2007         2008           3.36%         3.68%         3.69%         3.86%         4.14%         4.15%           2.88%         4.01%         4.23%         4.26%         4.38%         6.27%	2003         2004         2005         2006         2007         2008         2009           3.37%         3.72%         3.76%         3.90%         4.13%         4.17%         4.16%           1.84%         3.27%         3.59%         3.44%         3.26%         6.96%         5.39%           5.21%         6.99%         7.35%         7.34%         7.39%         11.13%         9.55%           School*           2003         2004         2005         2006         2007         2008         2009           3.95%         4.24%         4.23%         4.29%         4.61%         4.64%         4.58%           5.80%         7.23%         7.72%         7.78%         7.87%         10.32%         10.11%           9.75%         11.47%         11.95%         12.07%         12.48%         14.96%         14.69%           Local^         Local^         Local^         2003         2004         2005         2006         2007         2008         2009           3.36%         3.68%         3.69%         3.86%         4.14%         4.15%         4.07%           2.88%         4.01%         4.23%         4.26%         4.38%	2003         2004         2005         2006         2007         2008         2009         2010           3.37%         3.72%         3.76%         3.90%         4.13%         4.17%         4.16%         3.56%           1.84%         3.27%         3.59%         3.44%         3.26%         6.96%         5.39%         6.26%           5.21%         6.99%         7.35%         7.34%         7.39%         11.13%         9.55%         9.82%           School*           2003         2004         2005         2006         2007         2008         2009         2010           3.95%         4.24%         4.23%         4.29%         4.61%         4.64%         4.58%         3.95%           5.80%         7.23%         7.72%         7.78%         7.87%         10.32%         10.11%         11.17%           9.75%         11.47%         11.95%         12.07%         12.48%         14.96%         14.69%         15.12%           Local^*           2003         2004         2005         2006         2007         2008         2009         2010           3.36%         3.68%         3.69%         3.86%         4.14%

<sup>\* -</sup> Rates are effective 2 1/2 years later. For example, the 12/31/2011 valuation establishes the rate for fiscal year 2015

The normal cost component for each of the groups has remained fairly consistent from 2003 through 2009. The normal cost experienced decreases in 2010 and 2011 primarily due to a change in benefit provisions and actuary consultant. The amortization component experienced a sizable increase from 2003 to the 2004 valuation due to actuarial assumption changes made by the Board in September 2004. The rates stayed fairly consistent for the next three years, and then increased significantly again between 2007 and 2008. The increase from the 2007 to the 2008 valuation could be attributed to the recession and an increase in the UAL. The rates remained relatively stable in 2009 and 2010 due to positive investment return experience during the

<sup>^-</sup>Rates are effective 2 years later. For example, the 12/31/2011 valuation establishes the rate for calendar year 2014

economic recovery. In 2011 this trend reversed as investment return experience suffered a shortfall.

The rates illustrated in the table above represent the employer rate only. State, School and Local groups currently contribute 4.00% for Tier I employees and 6% for Tier II employees. Any fluctuations in rates over the employee's rates are the responsibility of the employer. The employer rates currently cannot increase more than 0.6% over the previous year's rate due to statutory limitations. A Sub House Bill passed in 2012 raises the employer contribution cap to 0.9% in 2014, 1.0% in 2015, 1.1% in 2016 and 1.2% in 2017 and after. The increase in the employer contribution cap is expected to provide additional contributions which will decrease the UAL and increase the funding ratio in the future.

The following table demonstrates the difference between the statutory rates and the ARC for the past nine valuation periods (rates no not include contributions to the Death and Disability Plan):

		State*			School*			Local^	
	Actuarial	Statuto ry	Difference	Actuarial	Statuto ry	Diffe rence	Actuarial	Statutory	Diffe rence
2003	5.21%	5.21%	0.00%	9.75%	5.77%	3.98%	6.24%	3.81%	2.43%
2004	6.99%	6.37%	0.62%	11.47%	6.37%	5.10%	7.69%	4.31%	3.38%
2005	7.35%	6.97%	0.38%	11.95%	6.97%	4.98%	7.92%	4.91%	3.01%
2006	7.34%	7.34%	0.00%	12.07%	7.57%	4.50%	8.12%	5.53%	2.59%
2007	7.39%	8.17%	-0.78%	12.48%	8.17%	4.31%	8.52%	6.14%	2.38%
2008	11.13%	8.77%	2.36%	14.96%	8.77%	6.19%	10.42%	6.74%	3.68%
2009	9.55%	9.37%	0.18%	14.69%	9.37%	5.32%	9.44%	7.34%	2.10%
2010	9.82%	9.97%	-0.15%	15.12%	9.97%	5.15%	9.43%	7.94%	1.49%
2011	10.80%	11.27%	-0.47%	15.41%	11.27%	4.14%	9.77%	8.84%	0.93%

<sup>\* -</sup> Rates are effective 2 1/2 years later. For example, the 12/31/2011 valuation establishes the rate for fiscal years 2015.

The State statutory and actuarial employer rates have been almost equal until the 2008 valuation, which is due to the recession increasing the UAL and ultimately the ARC. Since the 2008 valuation, the statutory and actuarial employer rates have returned to being relatively equal. The School group's statutory rates have been consistently lower than the ARC. The difference between the rates for this group for the 2011 valuation is four and nine times greater than the Local and State groups, respectively. This is due to the fact that the UAL for the School Group is much higher than it is for the other two groups. The School's UAL has been significantly higher for several years and the recession made it worse starting in 2008. However during the economic recovery period the difference in rates has slowly declined from 2008 to 2011.

The State group has experienced minor differences over the past three valuation periods between the actuarial required contribution rate (ARC) and statutory rate. The Local group has seen a gradual reduction between the ARC and the statutory rate. These differences would have a minor impact on the funding ratio and the UAL. However the School group has experienced significant differences which have widened the funding ratio gap and negatively impacted the UAL.

<sup>^ -</sup> Rats are effective 2 years later. For example, the 12/31/2011 valuation establishes the rate for calendar year 2014.

The estimated impact on the UAL for the School group since 2008 is presented below:

	Statutory		Employer Contributions sing statutory		Estimated Gross		(	Employer Contributions	Impact on Unfunded Actuarial
Year	Rate		rate)	_	Payroll	ARC	(	(using ARC)	Liability
2011	11.27%	\$	277,502,709	@	2,462,313,301	15.41%	\$	379,442,480	\$ 101,939,771
2010	9.97%		262,523,026	@	2,633,129,649	15.12%		398,129,203	135,606,177
2009	9.37%		242,212,045	@	2,584,973,799	14.69%		379,732,651	137,520,606
2008	8.77%		215,371,719	@	2,455,777,868	14.96%		367,384,369	152,012,650
	Estimated i	mpac	ct on UAL						\$ 527,079,204

<sup>@</sup> Amount of employer contributions per actuarial valuation report

If KPERS had contributed based upon the ARC the funding ratio for the School group at December 31, 2011 would have increased from 52.1% to 56.5%.

The amounts below detail the average annual total contributions (both employer and member) per active member for each of the systems selected for comparison.

Average A	Annual Total	Contributions	Per Active	Member*
-----------	--------------	---------------	------------	---------

Financial Reporting Date	2011	l	2010	0	2009	)		
	Amount	Rank	Amount	Rank	_Amount	Rank		
OTRS	\$ 10,559	1	\$ 10,193	2	\$ 10,243	1		
PERA	10,312	2	10,323	1	9,734	2		
SERS	7,115	3	6,828	3	6,756	3		
KERS	6,018	4	4,874	6	4,734	6		
MOSERS	5,662	5	5,231	4	5,105	4		
KPERS	5,503	6	5,044	5	4,896	5		

The above rankings do not take into consideration differences in benefit levels.

\*Total contributions includes both employer and member contributions.

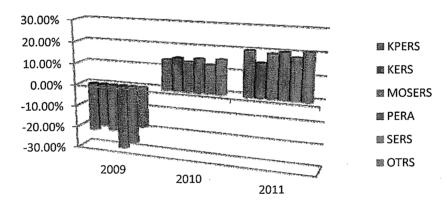
### **Investment Performance**

The performance of each plans' investments are essential to their funding progress. The percentage of investment gains and losses shown below are measured based on the average of the plans' net assets at the beginning and end of each year. The ranking is made based on this comparison without regard to the mix of investment types.

## Investment Gains (Losses) as a Percent

Financial Reporting Date	201	.1	201	.0	2009	9
	%	Rank	<u>%</u>	Rank	%	Rank
OTRS	20.81%	1	15.29%	1	(18.31)%	1
PERA	20.33%	2	15.02%	2	(29.50)%	6
KPERS	20.13%	3	13.75%	4	(21.94)%	4
MOSERS	19.26%	4	13.35%	5	(21.41)%	3
SERS	18.18%	5	12.64%	6	(26.70)%	5
KERS	15.06%	6	14.76%	3	(19.70)%	2

## **Investment Income (Loss)**



## **MEMORANDUM**

To:

Dean Fullinwider, Audit Partner

Cochran, Head, Vick and Company

From:

Alan D. Conroy, Executive Director

Date:

July 30, 2012

Subject:

**KPERS** Performance Audit

As requested, we have prepared a list of public employee retirement systems that we suggest as peer systems for the purpose of the Kansas Public Employee Retirement System performance audit you will be performing. Based on our review, we would suggest selecting from among the following 10 systems:

Arkansas Teachers Retirement System

Colorado Public Employees Retirement Association
Idaho Public Employees Retirement System
Iowa Public Employee Retirement System
Kentucky Retirement Systems
Missouri State Employee Retirement System
Nebraska Retirement Systems

New Mexico Public Employees Retirement System
Ohio School Employees Retirement System
Oklahoma Teachers Retirement

As set out in the scope statement for the performance audit, the audit is intended to address the following question: "How has the recent economic recovery affected the Kansas Public Employees Retirement System's funding situation?" The scope statement goes on to indicate that the auditors would "compare KPERS' funded ratios, unfunded actuarial liabilities, and contribution rates of the individual groups within KPERS over a period of 5-10 years to determine the impact of investment return in recent years on KPERS" unfunded actuarial liability."

As you are aware, there is a wide range of assets, funded ratios, benefit structures, and employer contribution rates among public employee retirement systems, and therefore, each one is unique and does not provide a perfect "match" to any other system. In order to recommend other systems to you, we have considered several different factors, with regional proximity and asset size being of particular note.

We compiled a list of 21 retirement systems, including five drawn from a list of retirement systems that had been designated as peers to KPERS by CEM, Inc. as part of a recent benchmarking study, as well as systems that are in proximity to Kansas. (See Attachment A.) Additional data was gathered on each, using an annual survey by the National Association of State Retirement Administrators. The data was provided as of dates ranging from June 30, 2010, to June 30, 2011, and includes the following:



Dean Fullinwider July 30, 2012 Page 2

Asset market value
Number of active members
Number of annuitants
Whether assets are managed externally or internally
Whether members are covered by Social Security
COLA features
Multiplier used in benefit formula
Normal retirement age
Employee contribution rate
Employer contribution rate
Unfunded actuarial liability
Funded ratio

As noted previously, we assumed that regional systems should be given particular weight. In addition, asset market value and funded ratio are of particular significance, given the focus of the scope statement on the impact of investment returns on funded status. Secondarily, the number of members provide another point of comparison as to the size of the system. The following table compares the 10 recommended systems across these dimensions.

System	Market Value of Assets	Funded Ratio	Number of Active Members	Data As Of::
Arkansas Teachers Retirement System	\$9,883,574	73.80%	72,208	6/30/2010
Colorado Public Employees Retirement Association	\$37,222,014	57.70%	199,741	12/31/2011
Idaho Public Employees Retirement System	\$11,673,428	89.90%	65,798	6/30/2011
Iowa Public Employee Retirement System	\$23,082,133	79.90%	164,467	6/30/2011
Kansas	\$13,468,853	62.20%	157,919	6/30/2011
Kentucky Retirement Systems	\$10,540,442	40.30%	146,585	6/30/2010
Missouri State Employee Retirement System	\$7,866,917	79.20%	52,059	6/30/2011
Nebraska Retirement Systems	\$8,576,592	80.40%	57,554	6/30/2011
New Mexico Public Employees Retirement System	\$12,154,119	70.50%	54,189	6/30/2011
Ohio School Employees Retirement System	\$10,483,076	65.20%	125,337	6/30/2011
Oklahoma Teachers Retirement	\$10,156,357	. 56.70%	88,085	6/30/2011

Thank you for this opportunity to provide recommendations regarding comparable retirement systems. Please feel free to let us know if you need additional information or would like to discuss our recommendations or methodology in greater detail.

cc: Julie Pennington, Legislative Post Audit

Exhibit 2

S	Census	Asset Market	Funded	Number of	
System	Region	<u>Value</u>	<u>Ratio</u>	Members	
Missouri State Employees Retirement System	Midwest	7,866,917	79.2%	52,059	A
Nebraska Retirement Systems	Midwest	8,576,592	80.4%	57,554	
Arkansas Teachers Retirement System	Midwest	9,883,574	73.8%	72,208	
Ohio School Employees Retirement System	Midwest	10,483,076	65.2%	125,337	$\mathbf{B}$
Kansas Public Employees Retirement System	Midwest	13,468,853	62.2%	157,919	
Iowa Public Employees Retirement System	Midwest	23,082,133	79.9%	164,467	
Oklahoma Teachers Retirement System	South	10,156,357	56.7%	88,085	C
Kentucky Retirement Systems	South	10,540,442	40.3%	146,585	D
Idaho Public Employee Retirement System	West	11,673,428	89.9%	65,798	
New Mexico Public Employees Retirement Association	West	12,154,119	70.5%	54,189	E
Colorado Public Employees Retirement Associations	West	37,222,014	57.7%	199,741	

## Purpose:

To select 5 retirement systems that are comparable to the Kansas Public Employees Retirement System based on the items below.

Census Region	Midwest
Asset Market Value	13,468,853
Funded Ratio	62.2%
Number of Members	157,919

## Procedure:

CHV reviewed the above systems and used auditor judgment to determine comparable systems by incorporating the attributes described above. The engagement team determined to include systems that are in different census regions because the market value of assets and/or the funded ratio were similar to that of Kansas. The data above was sorted to best indicate which systems would be the best fit for the comparison of key financial information and ratios to the Kansas Public Employees Retirement System.

## **Conclusion:**

After review of the above systems and selected financial information, it was determined that the best retirement systems for the purpose of the performance audit will be:

	Census	Asset Market	Funded	Number of	
System	Region	Value	Ratio	Members	
Missouri State Employees Retirement System	Midwest	7,866,917	79.2%	52,059	$\mathbf{A}$
Ohio School Employees Retirement System	Midwest	10,483,076	65.2%	125,337	В
Oklahoma Teachers Retirement System	South	10,156,357	56.7%	88,085	$\mathbf{C}$
Kentucky Retirement Systems	South	10,540,442	40.3%	146,585	D
New Mexico Public Employees Retirement Association	West	12,154,119	70.5%	54,189	${f E}$

								\$5 points	4.1 2008	1,200			•					ıly 1, 1989													1.75		2.5	1		5% of first 10 years, 3.5% of each additional		1987	o to 70% of FAS		tion	/609 0	0.00%	0.80%	1.00%	0.40%			2000	4.00%	6.00%	7.00%	%00.9
		1 Retirement	KPERS	Tier !	250	OJ/I year	62/10 years	Years and Service = 85 points	Tion 7 Ulmd after Inle 1 2000	The second second	65/5 years	60/30 years	Kansas Police & Fire	Tior		JJ/ZU Vears	Any/32 years	Tier 2 - Hired after July 1, 1989	60/15 years	55/20 vears	50/25 1.0255	Jules years	Judges	65/1 year	62/10 vears	Any/ 85 points			2 Multiplier	KPEKS	Tier 1 & 2	KP&F	Tier 1 & 2	hulans	ray ou	5% of first 10 years,	up to 70% of FAS	If hired after July 1, 1987	3.5% of each year, up to 70% of FAS		3 Employer Contribution	ויטטט טטטט	+007-0007	2002	2006 <del>+</del>	Judges	Employee Contributions	KPERS	N F	Tier	lier 2	KP&F	Judges
2011		13,450,070	157.919	76 744	Gutomol	EXICHE	Yes	Ad hoc	,	,	_	4% - 7%	6.74% - 14.57%	5C1 P9C 8	7000	07.00.70				18 787			271,007	4.50%			707 317	1104107	2/4,038			13,468,852	157.919	76 744	11.00	251,656,8	61.44%		2,499,491	868,952													
2010		11,352,784	160.831	73.339	Landani	External	Yes	Ad hoc	,		-	4% - 7%	6.14% - 20.5%	7 676 085	740007	04,0070				16.953		,	355,060	%06'01			789 616	200,004	ccc,12c			11,369,737	160.831	73 339	200000	8,032,045	62.81%		1,485,968	811,171		•											
2009		10,214,875	156,073	70.724	Evtornal	EVICINA	Yes	Ad hoc	,		_	4% - 7%	6.53 - 22.08%	8 2 7 0 1 6 8	20 0 00	20.0070				31.466		0,00	355,060	10.90%			278 620	105 570	0/10,004			10,246,341	156,073	70.724	900 900	8,034,228	57.99%		(2,571,592)	764,190													
2008		13,150,657	153,804	68,151	Fytomal	L-MCI II al	Yes	Ad hoc	2			4% - 7%	4.93 - 22.38%	5 551 800	70 000	0.00.01				42,461		יייייייי	330,161	7.20%			269 603	140 143	CC1,0C+			13,193,118	153,804	68,151	\$ 991 061	104,100,00	07.65.40																
2007		14,153,819	151,449	65,765	Fytomal	Territari	res	Ad hoc	2		-	4% - 7%	4.31 - 19.11%	5 363 593	, 440,	0/44/0				29,254		ינו זננ	333,420	5.30%			256.995	300 010	070,010			14,183,073	151,449	65,765	5 600 010	210,660,6	06.1770																
2006		12,352,890	149,073	63,348	Fytomal	T. Carlotte	S	Ad hoc	7		-	4% - 7%	3.81 - 21.97%	5 152 469	70000	200.00					<b>.</b>						246.203	353 033	300,300			12,352,890	149,073	63,348	5 152 460	704,201,0	00.7070																
2005		11,324,365	147,751	61,125	Fytomal	Ver	res	Ad hoc	2				3.41 - 19.22%	4 742 666	,						m						233.226	203 053	300,000			11,324,365	147,751	61,125	4 747 666	4,742,000	02.07.0																
2004		10,427,143	148,145	59,124	Fytemal	X	5 :	Ad hoc	7		-	4% - 7%	3.22 - 16.67%	3.586.084	75 00%						m						230,350	71.4 253	CCC,TT			10,427,143	148,145	59,124	3 586 084	75 1 57	0.01.07																
2003		8,930,442	147,294	57,597	External		2	Ad hoc	7				1.67 - 12.26%	2.828.736							3						224,746	231 464	101,101			8,930,442	147,294	57,597	2 878 736	702,020,2	8/17/1																
2002		8,902,288	153,557	56,069	External	77.2	3 :	Ad hoc	7	,	-	4% - 7%	1.43 - 12.88%	1.780.134	85.00%	TIAA	1001				3						209,624	12 T T T T				8,902,288	153,557	56,069	1 780 134	7075 78	P/ F0'+0																
2001		9,664,667	151,593	54,302	External	/	5 :	Ad hoc	7		-	4% - 1%	1.21 - 15.74%	1.304.832	88 M%	TIAA					e						204,143	F81 161	1006001			9,664,667	151,593	54,302	1 304 832	700,500,1	9/77:00																
Kansus Public Employee Retirement System	KPERS	Asset Market Value	Number of Active Members	Number of Annuitants	Externally or Internally Managed	Country In Contra Country	Covered by Social Security	COLA Features	Multiplier used in Benefit Formula	Moment Dotiment Ago	Normal Nement Age	Employee Contribution Rate	Employer Contribution Rate	Unfunded Actuarial Liability	Funded Ratio				KPERS Death & Disability	Asset Market Value	Employer Contribution Rate	Thendad Actuarial Liability	Continued Actualial Liability	runded Katio			Total Member Contributions	Total Employer Contributions	NOT IN THOUSANDS			Total Market Value of Assets	Total Active Members	Total Annuitants	Total Unfinded Actuacial Liability	Funded Ratio		:	Total Investment Income	Total Contributions													

Kentucky Retirement System	2001	2002	2003	2004	2005	2006	2007	2008	2009
KERS - Non Hazardous									
Asset Market Value	5,484,564	5,005,191	4,929,319	5,258,995	5,362,631	5,440,133	5,773,157	5,056,969	3,584,601
Number of Active Members	47,780	48,555	49,158	47,599	47,118	46,707	47,913	48,085	46,060
Number of Annuitants	21,440	22,948	27,233	28,892	30,770	32,140	33,849	35,307	37,883
Externally or Internally Managed	External	External	External	External	External	External	External	External	External
Covered by Social Security	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
COLA Features	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%
Multiplier used in Benefit Formula	2	2	2	2	2	2	2	2	2
Normal Retirement Age	ī	1	1	1	ī	ī	1	1	1
Employee Contribution Rate	3	3	3	3	3	3	3	3	3
Employee Contribution Rate Employer Contribution Rate	5,89%	5.89%	3.76%/5.89%	5,89%	5.89%	5.89%	7.75%	8.50%	10.01%
									5,863,938
Unfunded Actuarial Liability	(1,400,707)	(627,989)	169,144	1,049,099	2,000,389	3,600,740	4,089,157	4,810,897	
Funded Ratio	125.70%	110.40%	97.40%	85.10%	73.60%	60.00%	56,90%	52.50%	45.00%
KERS - Hazardous	205.544	201 000	220 512	266 569	398,308	437,030	510,775	484,438	388,951
Asset Market Value	305,544	301,800	320,513	366,568	,			4,393	4,334
Number of Active Members	4,228	4,211	4,189	4,014	4,274	4,320	4,349		
Number of Annuitants	933	1,069	1,357	1,549	1,752	1,980	2,202	2,404	2,648
Externally or Internally Managed	External	External	External	External	External	External	External	External	External
Covered by Social Security	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
COLA Features	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%
Multiplier used in Benefit Formula	2	2	2	2	2	2	2	2	2
Normal Retirement Age	1	1	1	1	1	1	1	1	1
Employee Contribution Rate	3	3	3	3	3	3	3	3	3
Employer Contribution Rate	18,84%	18.84%	17.6%/18.84	18.84%	18.84%	18,84%	22,00%	24.25%	24.35%
Unfunded Actuarial Liability	(76,483)	(54,315)	(29,046)	6,365	33,706	80,672	91,704	115,879	171,908
Funded Ratio	126.80%	116.90%	108.10%	98.40%	92.30%	84.10%	83,60%	81.20%	74.50%
CERS - Non Hazardous									
Asset Market Value	4,397,347	4,126,756	4,175,825	4,613,335	4,893,600	5,191,377	5,812,936	5.431.735	4,331,010
Number of Active Members	4,397,347 78,773	79,850	82,288	80,922	81,240	83,694	84,920	85,221	83,724
				29,129	31,347	33,102	35,564	37,759	39,756
Number of Annuitants	21,706	23,296	27,092			•	•	· · ·	External
Externally or Internally Managed	External	External	External	External	External	External	External	External	
Covered by Social Security	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
COLA Features	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%
Multiplier used in Benefit Formula	2	2	2	2	2	2	2	2	2
Normal Retirement Age	1	1	1	1	1	1	1	1	1
Employee Contribution Rate	3	3	3	3	3	3	3	3	3
Employer Contribution Rate	6.34%	6.34%	6.34%	7.34%	8.48%	10.98%	13.19%	16.17%	13.50%
Unfunded Actuarial Liability	(1,717,552)	(1,232,432)	(868,982)	(251,392)	325,948	1,016,675	1,191,622	1,572,715	2,262,124
Funded Ratio	146.30%	129.60%	119.70%	105.10%	94.00%	83.50%	82.10%	78,50%	71.40%
CERS - Hazardous									
Asset Market Value	1,211,155	1,144,349	1,168,776	1,305,012	1,411,246	1,528,845	1,754,935	1,644,982	1,320,560
Number of Active Members	8,586	8,949	9,286	9,349	9,464	9,635	10,063	10,173	9,757
Number of Annuitants	3,004	3,246	3,737	4,005	4,361	4,712	5,159	5,422	5,808
Externally or Internally Managed	External	External	External	External	External	External	External	External	External
Covered by Social Security	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI. Max of 5%	CPI, Max of 5%	CPI, Max of 5%
COLA Features		,	2	2	2	2	2	2	2
Multiplier used in Benefit Formula	2	2					1	í	1
Normal Retirement Age	1	1	1	1	1	1			3
Employee Contribution Rate	3	3	3	3	3	3	3	3	
Employer Contribution Rate	16,28%	16.28%	16.28%	18.51%	22.08%	25.01%	28.21%	33.87%	29.50%
Unfunded Actuarial Liability	(292,806)	(158,221)	32,624	183,218	343,264	505,067	569,447	652,255	826,957
Funded Ratio	124.50%	111.90%	97.80%	98.80%	80.90%	75.00%	74.20%	72.90%	67.90%
SPRS									
Asset Market Value	364,592	328,744	319,115	335,721	339,406	352,841	376,381	337,359	256,575
Number of Active Members	1,016	1,002	1,019	999	987	1,028	957	993	946
Number of Annuitants	767	819	941	992	1,036	1,067	1,105	1,135	1,184
Externally or Internally Managed	External	External	External	External	External	External	External	External	External
Covered by Social Security	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%	CPI, Max of 5%
COLA Features	·•	2	2 CP1, IVIAX 01 376	2	2	2	2	2	2
Multiplier used in Benefit Formula	2	1	1	1	1	1 '	1	1	1
Normal Retirement Age	1			3	3	3	3	3	3
Employee Contribution Rate	3	3	3		21.58%	21.58%	25.50%	28.00%	33.07%
Employer Contribution Rate	21.58%	21.58%	17.37%	21.58%				236,238	272,362
Unfunded Actuarial Liability Funded Ratio	(99,949) 128.10%	(58,165) 115.30%	1,818 99.60%	52,405 88.00%	105,082 77.10%	172,466 66.60%	199,149 63,70%	230,238 59.80%	54.80%
								204.050	200 842
Member Contributions Employer Contributions	250,239 105,522	286,822 26,260	314,855 43,661	306,652 104,288	310,806 157,508	275,904 216,538	300,280 293,442	304,259 350,435	290,842 393,849
				11.000- 22.5	10 100 101	10.050.000	14 220 104	12.055.402	9,881,697
Total Market Value of Assets	11,763,202	10,906,840	10,913,548	11,879,631	12,405,191	12,950,226	14,228,184	12,955,483	144,821
Total Active Members	140,383	142,567	145,940	142,883	143,083	145,384	148,202	148,865	
Total Annuitants	47,850	51,378	60,360	64,567	69,266	73,001	77,879	82,027	87,279
Total Unfunded Actuarial Liability	(3,587,497)	(2,131,122)	(694,442)	1,039,695	2,808,389	5,375,620	6,141,079	7,387,984	9,397,289
Funded Ratio	132.66%	117.44%	105,26%	92.81%	82.06%	70.50%	68.44%	64,89%	58.10%
Total Investment Income Total Contributions									(2,250,000) 685,590

Kentucky Retirement System					
KERS - Non Hazardous	2010				
Asset Market Value	3,504,501	3,544,242	1	Retirement Age	
Number of Active Members	47,090	46,617	-	Non-Hazard	
Number of Annuitants	37,945	38,597		Hired before 9/1/2008	
Externally or Internally Managed	External	External		65/4 years	
Covered by Social Security	Yes	Yes		Any 20	
COLA Features	CPI, Max of 1.5%	CPI, Max of 1.5%		Hired after 9/1/2008	
Multiplier used in Benefit Formula	2	2		60/5 years	
Normal Retirement Age	1	1		57/rule of 87	
Employee Contribution Rate	3	3			
Employer Contribution Rate	11.61%	16,98%		Hazardous	
Unfunded Actuarial Liability Funded Ratio	6,794,580 38.30%	7,455,156 33.30%		Hired before 9/1/2008 55/5 years	
Funded Ratio	36,3070	33,3070		Any/20 years	
KERS - Hazardous				Hired after 9/1/2008	
Asset Market Value	443,606	511,085		60/5 years	
Number of Active Members	4,291	4,291		Any/25 years	
Number of Annuitants	2,835	3,064		• •	
Externally or Internally Managed	External	External	2	Multiplier	
Covered by Social Security	Yes	Yes		Non-Hazardous	
COLA Features	CPI, Max of 1.5%	CPI, Max of 1.5%		KERS	
Multiplier used in Benefit Formula	2	2		< 13 months	1.97%
Normal Retirement Age	1	1		> 13 months	2.00%
Employee Contribution Rate	3	3		20 + years	2.20%
Employer Contribution Rate	24.69%	26.12%		CERS	
Unfunded Actuarial Liability	185,420	210,545		Hired before 8/1/2004	2,20%
Funded Ratio	73.10%	70,80%		Hired after 8/1/2004	2.00%
CERS - Non Hazardous				Benefit factor if hired after	9/1/2008 1,10%
Asset Market Value	4 920 400	5,583,451		10 yr or less 10 to 20	1.10%
Number of Active Members	4,820,490 84,681	85,285		20 to 26	1.50%
Number of Annuitants	41,038	43,211		25 to 30	1.75%
Externally or Internally Managed	External	External		30÷	2.00%
Covered by Social Security	Yes	Yes		501	2.007
COLA Features	CPI, Max of 1.5%	CPI, Max of 1.5%		Hazardous	
Multiplier used in Benefit Formula	2	2		Hired before 9/1/2008	
Normal Retirement Age	1	1		KERS	2.49%
Employee Contribution Rate	3	3		CERS	2.50%
Employer Contribution Rate	16.16%	16.93%		SPRS	2.50%
Unfunded Actuarial Liability	2,912,165	3,288,474		Benefit factor if hired after	9/1/2008
Funded Ratio	65.60%	63.10%		10 yr or less	1.30%
				10 to 20	1,50%
CERS - Hazardous				20 to 25	2.25%
Asset Market Value	1,506,894	1,761,858		25+	2.50%
Number of Active Members	9,562	9,407	_		
Number of Annuitants	6,068	6,468	3	Employee Contribution	
Externally or Internally Managed	External	External		Non-Hazardous	60/
Covered by Social Security	Yes	Yes		Hired before 9/1/2008	5%
COLA Features Multiplier used in Benefit Formula	CPI, Max of 1.5% 2	CPI, Max of 1.5% 2		Hired after 9/1/2008 Hazardous	6%
Normal Retirement Age	1	1		Hired before 9/1/2008	8%
Employee Contribution Rate	3	3		Hired after 9/1/2008	9%
Employee Contribution Rate	32,97%	33,25%		Timed and 5/1/2000	770
Unfunded Actuarial Liability	922,687	1,079,496		July 1, 2009	
Funded Ratio	65.50%	62,20%		COLA Changed to 1.5%	
T dilada Ttalio		02,2070		COLIN CHANGE TO THE	
SPRS					
Asset Market Value	264,949	279,927			
Number of Active Members	961	965			
Number of Annuitants	1,223	1,263			
Externally or Internally Managed	External	External			
Covered by Social Security	Yes	Yes			
COLA Features	CPI, Max of 1.5%	CPI, Max of 1.5%			
Multiplier used in Benefit Formula	2	2			
Normal Retirement Age	1	1			
Employee Contribution Rate	3 000/	<b>3</b> 45.54%			
Employer Contribution Rate	33.08%				
Unfunded Actuarial Liability	307,868 49.70%	348,799 45.00%			
Funded Ratio	47.7070	-J,UU/0			
Member Contributions	249,775	326,842			
Employer Contributions	461,161	548,126			
	,				
Total Market Value of Assets	10,540,440	11,680,563			
Total Active Members	146,585	146,565			
Total Annuitants	89,109	92,603			,
Total Unfunded Actuarial Liability	11,122,720	12,382,470			
Funded Ratio	52.54%	49.07%			
Total Investment Income	1,507,544	1,902,223			
Total Investment Income Total Contributions	714,384	882,054			
Total Contributions	/14,304	002,034			

	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	981	\$ Normal Retirement Age 62/12 660 60/15 594,121 55/20 55,604 77,22% 77,22%
196	7,768,709 31,660 35,315 External Yes 1 3 2 4 13,818 13,818 2,101,003	98,208 399 486 External Yes 1 3 5 60.03% 205,00% 255,00%	660 291,121 7,866,917 32,039 35,801 2,296,149 77,228 1,413,137
0100	6,727,623 53,478 33,251 External Yes 1 1 2 2 4 4 1,929,778 80,40%	78,554 402 402 403 FXternal Yes 1 1 3 5 5 4 48% 293,036 23.30%	. 278,255 6,806,177 53,80 33,716 2,222,814 78,28% 869,808
2009	6,163,087 5,607 31,637 External Yes 1 1 1 2 2 4 4 112,53% 1,618,727 83,00%	65 920 397 463 External Yes 1 1 3 5 4 4 60 07% 287,769 22.00%	279,831 6,229,007 55,454 32,100 1,506,496 80,67% (1,524,224) 283,095
2008	7,934,030 84,542 30,132 External Yes 1 1 3 2 4 4 4 4 1,289,852 85,908	77,341 401 401 401 Ves 1 1 3 3 5 4 4 4 281,602 20,60%	275,985 8,011,371 34,943 30,572 1,571,454 83,43%
2087	8,056,994 8,056,994 34,363 28,692 Factorial Yes 1 1 12,786 1,123,139 86,80%	72,181 400 400 437 Yes 1 1 3 3 5 4 4 4 264,763 19,00%	263,234 8,129,175 54,763 29,129 1,387,902 84.28%
2006	6,983,738 54,493 7,493 27,432 External Yes 1 1 2 2 2 2 2 2 1 1,538 117,638 85,30%	57,729 394 398 External Yes 5 5 4 4 555,76% 257,350	249,635 7,041,467 54,887 27,450 374,988 82,77%
2005	6,431,033 55,944 25,780 External Yes 1 3 2 2 2 4 4 1,142,684 84,90%	48,534 392 392 397 Yes 1 3 5 4 4 34,51% 248,080 13,10%	217,502 6,479,567 56,336 26,177 1,390,764 82,33%
2004	5,839,487 55,914 24,757 External Yes 1 1 3 2 2 4 4 9,33% 1,111,796 84,60%	39,705 391 391 397 Extornal Yes 1 3 5 4 4 4 31,68% 241,277 14,00% 15,738 7 External Yes 1 1 1 2 2 External Yes 1 1 1 7 2 2 External Yes 1 1 1 7 2 2 2 External Yes 1 1 7 2 2 2 External Yes 7 2 2 2 2 External Yes 1 1 2 2 2 External Yes 1 1 2 2 2 External Yes 1 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	186,274 5,914,930 56,392 25,179 1,357,218 81.98%
2003	5,190,419 5,190,419 57,538 22,872 External Yes 1 1 4 4 8.81% 604,962	30,962 392 393 Yes 1 1 3 5 4 4 32,12% 222,483 12,00% 13,465 37 77 78 2000% 20,00% 20,00% 20,00% 20,00% 20,00% 20,00%	ring FY 05.  178,329 5,234,846 38,007 23,202 841,765 87,89%
2002	\$,024,517 \$1,616 \$1,502 \$2,616 \$2,502 \$2 \$2 \$4 \$4 \$11,599, \$26,139	25,129 392 392 393 383 External Yes 55,30% 226,464 11,60% 11,60% 12,60% 23 58 58 7 cs 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	rged with MSEP di 225,676 5,062,282 59,066 21,910 490,606 92,53%
2001	5,432,961 58,431 20,237 External Yes 1 3 2 4 4 11,59% 183,934	20,691 25,129 30,962 39,705 381 382 392 391  External Ext	NOTE: The ALLIAP was merged with MSEP during F7 05.  239,299 232,676 178,37  5,466,940 5,862,282 5,234,8.  58,669 39,066 58,00  20,642 21,910 23,22  411,699 490,606 841,77  93,50% 92,53% 87,87
Missouri State Employee Retirement System	MSEP Asset Market Value Number of Active Members Number of Active Members Number of Annutions Externally or Internally Managed Covered by Social Security COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Funded Actuarial Liability Funded Ratio	Judicial Asset Market Value Number of Active Members Number of Active Members Number of Active Members Number of Annutiants Externally or Internally Managed Covered by Social Security COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Funded Ratio ALJLAP Asset Market Value Number of Annutiants Funded Ratio COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Employee Contribution Rate Employee Contribution Rate Employee Contribution Rate Unfunded Actuarial Liability Funded Ratio	Member Contribution State Contribution State Contribution Total Market Value of Assets Total Annuitants Total Annuitants Total Unfunded Actuarial Liability Funded Ratio Total Investment Income Total Investment Income

	1 Retirement 65/5 years any/25 Certain Police and Fire can retire with 20 years of service Retirement between 60 and 65 with varying amounts of service Retirement between 60 and 65 with varying amounts of service Retired after July 1, 2010 Any/30 - General employee only Any rule of 80 67/5+ years 2 Multiplier	Avg for 36 consecutive months, 2% to 3.3% of average salary per service year, Benefit may not exceed 60%-100% of final average salary  3. Retirement 6415 years 6415 years  1616 years  1617 years  1618 years  16	S Retirement 64/5/ears 60/15/sears Any/24 6 Multiplier 15% of spany during last year X (5% of the # of years of service, not to exceed 15) + 5 years	Multiplier \$100 monthly, 10-25 years \$200 monthly, 25+ years			
2011	14,455 18,163 18,691 19,000 10	78,826 114 118 118 External Yes 3.00% 1 9.00%	33,198 : 45	47,641 5,867 609 External 7,009 7 7 55/10 years 0,009 0,009	254,339 288,095	12,154,120 54,189 29,496 5,037,935 70,50%	2,267,811 558,812
2010	10,016,491 49,202 27,249 External Yes 3,00% 2 2 1 1 1 1 4,78% - 16,65% 7% - 25,72%	66,370 121 110 External Yes 3.00% 4 4 3 9,00% 10.50%	28,876 46 46 External 69 Yes 3.00% 6 5 9.00%	38,939 5,422 5,422 5,42 Fxterral Yes 0,00% 7 55/10 years 0,00%	262,469 296,208	10,150,676 54,791 27,972 3,403,934 78.50%	1,432,284 565,616
2009	8.795,819 53,866 25,950 External Yes 3.00% 2 2 2 1 1 1 1 1 1 7% - 25.72%	60,968 123 109 External Yes 3,00% 1,50%	26,270 54 61 External Yes 3,00% 6 5 7,50%	34,036 4,283 4,283 1705 7 7 7 35/10 years 0,0076 0,0076	244,318 316,140	8,917,093 58,328 26,590 2,392,883 84,17%	(3,100,426) 567,745
2008	11,936,716 32,307 24,910 External Yes 3.00% 1 1 1,78% - 16,65% 7% - 25,72%	81,716 115 115 105 External Yes 3,00% 4 4 3 7,50% 12,00%	36,333 45 56 External Yes 3,00% 6 5 7,50% 11,00%	45,209 4,216 4,216 435 External Yes 0,00% 0,00% 0,00%	223,923 297,381	12,099,974 56,883 25,506 921,187 93.39%	
2007	13,111,049 31,645 31,645 23,844 Yes 3,00% 2 1,478%,16.3% 7%-25.72%	89,898 117 97 External Yes 3,00% 4 4 4 3,00%	40,623 52 55 55 External Yes 3,00% 6 5 5 5,00%	48.967 5,638 388 External Yes 0.00% 7 7 55/10 years 0.00%	213,565 274,113	13,290,539 57,452 24,384 925,481	
2006	11,215,016 11,215,016 21,699 External Yes 3,00% 2 1 1,473% - 16,3% 7% -25,72%	77,415 110 97 External Yes 3.00% 4 1 3.5.00%	35,395 50 100% 1,00% 6 5 5,500% 9,00%	41,370 5.804 343 External Yes 0.00% 7 7 55/10 years 0.00% 0.00%	170,708 253,743	11,369,196 57,663 23,187 942,078 92,12%	
2005	10,119,070 47,799 21,528 External Yes 3,00% 2 2 1,178% - 16,3% 7%,-25,72%	70,590 106 89 89 External Yes 3.00% 4 4 3 5.00%	32,365 50 44 H. External Yes 3,00% 6 5 5 5,00%	36,670 6,282 298 Yes 0,00% 0,00% 0,00% 0,00%	161,354 237,730	10,238,695 54,237 21,959 933,261 91,59%	
2004	9,287,742 4,2,26 20,838 External Yes 3,00% 2 2 1 1 1,78% - 16,3% 7% -25,72%	65,787 104 88 External Yes 3,00% 9,00%	30,202 50 50 Yes 3,00% 6 5 5 5 5,00%	33,058 5,274 272 External Yes 0,00% 0,00% 0,00% 0,00%	152,172 226,432	9,416,789 47,684 21,262 704,391 93,03%	
2003	8,084,949 4,4070 19,728 External Yes 3,00% 2 2 1 1,78% - 16,3% 7% -25,72%	55,440 84 87 87 5,00% 9,00%	29,639 67 67 External Yes 3,00% 6 5 5,00% 9,00%	28.208 5.362 234 External Yes 0.00% 7 55/10 years 0.00%	147,158 216,973	8,198,256 49,583 20,095 252,708 97,30%	
2002	7,824,830 +4,141 18,817 External Yes 3,00% 2 1 1 1 1 +78% - 16,3% 9,13% - 25,72%	55,154 86 86 Ferenal Yes 3,00% 9,00%	28.763 63 75 8.700 700% 6 5 5.00% 9.00%	26,715 3,176 216 External Yes Oxors, 7 5,5/10 years 0,00% 0,00%	141,428 207,931	7,935,462 49,466 19,149 (265,768) 103.08%	
2001	7,999,047 43,386 18,149 External Yes 3,000% 2 2 1 1,78% - 16,3% 9,15% - 25,72% 9,15%	\$7,521 \$6 78 External Yes 3.00% 9.00%	29,240 61 36 External 7cs 3.00% 6 5 5 5.00% 9.00%	27,048 5,170 5,170 External Yes 0,00% 7 7 35/10/eats 0,00%	136,134	8,112,856 48,703 18,463 (429,440) 105,37%	
New Mexico Public Employees Retirement System	PRERA Asset Market Value Number of Active Members Number of Active Members Number of Active Members Externally or Internally Managed Covered by Social Security COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Employee Contribution Rate Unfunded Active Members Unfunded Active Members Funded Ratio	Judicial Asset Market Value Number of Active Members Number of Active Members Number of Active Members Covered by Social Security COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Employee Contribution Rate Unfunded Actuarial Liability Funded Rational Liability Funded Ratio	Magistrate Asset Market Value Asset Market Value Number of Active Manness Number of Active Manness Number of Armainans Externally or thermally Managed Covered by Social Security COLA Features Multiplier used in Benefit Formula Unituded Actuarial Liability Funded Raio	Volunteer Fire Asset Market Value Number of Active Members Number of Active Members Number of Annutians Externally or Internally Managed Covered by Social Scentity COLA Features Multiplier used in Benefit Formula Normal Retirement Age Employee Contribution Rate Employee Contribution Rate Employee Countibution Rate Funded Seturnial Liability Funded Ratio	Member Contributions Employer Contributions	Total Market Value of Assets Total Active Members Total Amunitants Total Unfunded Actuarial Liability Funded Ratio	Total Investment income Total Contributions

Ohio School Employees Retirement

2001 2002 2003
,096,479
122,315 123,139
ш
×
3.0
2
60/5, 55/25
10.00
17% 9.09%
76.06%
14%
225,015 258,131
225,015 258,131
15,610 17,390
199,002 231,871
∞í
2,7
81.39% 76.06%

Oklahoma Teachers Retirement	2001	2002	2003	2004	2005	2006	2007	2008	5005	2010	2011	
Idahonna do I(a) Asset Market Value Number of Active Members Number of Annuitants Externally or Internally Managed Covered by Social Security COLA Features Multiplier used in Benefit Formula	•	,	,	6,666,490 81,683 39,593	7,238,077 84,286 40,879 External Yes 2 2.00%	7,858,937 87,194 41,782 External Yes 2 2.00%	9,293,201 88,133 43,506 External Yes 2 2.00%	8,633,699 88,678 45,238 External Yes 2 2.00%	7,226,885 89,388 46,796 External Yes 2 2.00%	8,351,966 89,896 48,756 External Yes 2 2.00%		1 Retirement Hired before July 1, 1992 Rule of 80 Hired offer July 1, 1992 Rule of 90 62/5 years 2 COLA
Normal Reifrement Age Employee Contribution Rate Employer Contribution Rate Dedicated lax - sales Dedicated tax - Cigarette Dedicated tax - Lottery Unfunded Actuarial Liability	5,632,100 51.40%	5,965,000 51.40%	5,488,300 54.00%	7,419,200	1 7.00% 7.05% 3.75% 7,099,700 49.50%	7.00% 7.05% 4.00% 1.00% 5.00% 7,672,900 49.30%	1 7.00% 7.05 - 7.6% 4.50% 1.00% 5.00% 7,602,500 52.60%	1 7.00% 5.00% 1.00% 5.00% 5.00% 9,090,100 50.50%	1 7.00% 7.55 - 9% 5.00% 1.00% 5.00% 9,512,000 49.80%	7.00% 8.05 - 9.5% 5.00% 1.00% 5.00% 10,414,000 47.90%	1 7.00% 8.55 - 9.5% 5.00% 1.00% 5.00% 7,600,200 56.70%	Requires legislative approval and funding must be provided
Member Contributions Employer Contributions				233,121,332 219,126,867	235,048,239 227,791,719	248,961,068 241,174,959	285,408,749 271,012,403	286,738,943 308,804,479	288,238,426 338,974,512	290,247,028 366,282,238	286,643,244 364,025,589	
Member tax shelter Matching Funds Dedicated tax				5,197,621 13,042,355 143,100,533	6,410,810 14,047,582 163,919,337	7,625,919 16,094,158 202,200,424	8,883,033 21,402,183 243,501,987	8,922,095 21,274,957 266,761,597	8,678,472 22,652,221 257,019,830	5,402,646 26,448,892 227,926,247	5,010,856 23,128,795 251,322,410	
Total Market Value of Assets Total Active Members Total Annuitants Total Unituded Actuarial Liability Funded Ratio	5,632,100 51.40%	5,965,000 51.40%	- - 5,488,300 54.00%	6,666,490 81,683 39,593 7,419,200 47.30%	7,238,077 84,286 40,879 7,099,700 49,50%	7,858,937 87,194 41,782 7,672,900 49,30%	9,293,201 88,133 43,506 7,602,500 52.60%	8,633,699 88,678 45,238 9,090,100 50.50%	7,226,885 89,388 46,796 9,512,000 49.80%	8,351,966 89,896 48,756 10,414,000 47,90%	10,156,357 88,085 50,829 7,600,200 56.70%	
Total Investment Income Total Contributions									(1,452,047) 915,563	1,191,267 916,307	1,925,637 930,131	
'			•	6,951,778 (285,288) 6,666,490	7,540,964 (302,887) 7,238,077	8,175,345 (316,408) 7,858,937	9,651,042 (357,841) 9,293,201	8,945,859 (312,160) 8,633,699	7,452,193 (225,308) 7,226,885			

Note: In the 2010 and 2011, the system listed the 401(a) plan and 403(b) plan separately on the financial statements. Before 2010 the amounts were combined but the 403(b) plan assets were disclosed in the notes. The amount disclosed was subtracted from the net assets for the years combined.

Kansas Public Employees Retirement System
Combined Actuarial Information

2011	Actuarial Value	AAL	UAAL	Funded Ratio
KPERS	\$ 13,589,658	\$ 21,853,783	\$ 8,264,125	62.18%
Death & Disablility	12,751	283,758	271,007	4.49%
·	13,602,409	22,137,541	8,535,132	61.44%
2010	10.461.001	01 100 007	7.77.005	(2, (00/
KPERS	13,461,221 38,571	21,138,206	7,676,985 316,489	63.68% 10.86%
Death & Disablility	13,499,792	355,060 21,493,266	7,993,474	62.81%
	13,499,192	21,493,200	7,775,474	02.0170
2009				
KPERS	11,827,619	20,106,787	8,279,168	58.82%
Death & Disablility	38,571	355,060	316,489	10.86%
	11,866,190	20,461,847	8,595,657	57.99%
2000				
2008 KPERS	13,433,115	18,984,915	5,551,800	70.76%
Death & Disablility	25,568	355,729	330,161	7.19%
2	13,458,683	19,340,644	5,881,961	69.59%
2007				
KPERS	12,189,197	17,552,790	5,363,593	69.44%
Death & Disablility	18,724	354,150 17,906,940	335,426 5,699,019	5.29% 68.17%
	12,207,921	17,900,940	3,099,019	08.1776
2006				
KPERS	11,339,293	16,491,762	5,152,469	68.76%
Death & Disablility	-			
	11,339,293	16,491,762	5,152,469	68.76%
2005	10,971,427	15,714,092	4,742,665	69.82%
KPERS Death & Disablility	10,9/1,42/	15,714,092	4,742,003	07.0270
Death & Disability	10,971,427	15,714,092	4,742,665	69.82%
		, ,		
2004				
KPERS	10,853,462	14,439,546	3,586,084	75.16%
Death & Disablility	10.952.462	14,439,546	3,586,084	75.16%
	10,853,462	14,437,340	3,300,004	, 75.1070
2003				
KPERS	9,784,862	12,613,599	2,828,737	77.57%
Death & Disablility	-			
	9,784,862	12,613,599	2,828,737	77.57%
2002				
2002	9,962,918	11,743,052	1,780,134	84.84%
KPERS Death & Disablility	9,902,918	11,743,032	-	0110170
Dough & Disability	9,962,918	11,743,052	1,780,134	84.84%
	<i>y , -</i>	•	•	
2001				00.000/
KPERS	9,835,182	11,140,014	1,304,832	88.29%
Death & Disablility	0.025.102	11,140,014	1,304,832	88.29%
	9,835,182	11,140,014	1,304,832	00.2970

Exhibit 10

## Kentucky Retirement System Combined Actuarial Information

	2011	Acı	tuarial Asset		AAL		UAAL	Funded Ratio
KERS	2011	\$	4,237,735	\$	11 002 425	\$	7 665 700	25 600/
CERS		Þ	7,409,156	Ф	11,903,435 11,777,126	Ф	7,665,700 4,367,970	35.60%
SPRS			285,581		634,379		348,798	62.91% 45.02%
51 Ko			11,932,472		24,314,940		12,382,468	49,07%
	2010				, ,		, ,	
KERS			4,712,945		11,692,945		6,980,000	40.31%
CERS			7,296,322		11,131,174		3,834,852	65.55%
SPRS			304,577		612,445		307,868	49.73%
		•	12,313,844		23,436,564		11,122,720	52.54%
	2009							
KERS			5,297,115		11,332,961		6,035,846	46.74%
CERS			7,402,278		10,491,358		3,089,080	70.56%
SPRS			329,967		602,329		272,362	54.78%
			13,029,360		22,426,648		9,397,288	58.10%
KERS	2008		5 920 025		10 747 701		4 006 776	54 1607
CERS			5,820,925 7,482,370		10,747,701 9,707,340		4,926,776 2,224,970	54.16% 77.08%
SPRS			350,891		587,129		2,224,970	59.76%
OI NO			13,654,186		21,042,170		7,387,984	64.89%
	2007		, ,		, ,		, ,	
KERS			5,864,070		10,044,932		4,180,862	58.38%
CERS			7,107,113		8,868,182		1,761,069	80.14%
SPRS			348,807		547,955		199,148	63.66%
			13,319,990		19,461,069		6,141,079	68.44%
	2006							
KERS			5,822,071		9,503,482		3,681,411	61.26%
CERS			6,677,969		8,199,712		1,521,743	81.44%
SPRS			344,016		516,482		172,466 5,375,620	70,50%
			12,844,056		18,219,676		3,373,020	70.30%
VEDE	2005		5 002 074		0.010.040		2.024.005	74 639/
KERS CERS			5,983,974 6,511,562		8,018,069 7,180,774		2,034,095 669,212	74.63% 90.68%
SPRS			353,512		458,594		105,082	77.09%
OI NO		-	12,849,048		15,657,437		2,808,389	82.06%
	2004		, ,		, ,			
KERS	2004		6,397,727		7,453,191		1,055,464	85.84%
CERS			6,645,464		6,577,290		(68,174)	101.04%
SPRS			385,077		437,482		52,405	88.02%
			13,428,268		14,467,963		1,039,695	92.81%
	2003							
KERS			6,737,245		6,877,342		140,097	97.96%
CERS			6,753,585		5,917,227		(836,358)	114.13%
SPRS			413,064		414,881		1,817	99.56%
			13,903,894		13,209,450		(694,444)	105.26%
	2002		= 000 440		6240.164		(600 204)	110.750/
KERS			7,030,468		6,348,164		(682,304)	110.75% 125.32%
CERS			6,883,299 438,955		5,492,646 380,790		(1,390,653) (58,165)	115.27%
SPRS			14,352,722		12,221,600		(2,131,122)	117.44%
	2001		,,		,,		(=,,	
KERS	2001		7,206,420		5,729,229		(1,477,191)	125.78%
CERS			6,910,501		4,900,143		(2,010,358)	141.03%
SPRS			456,161		356,212		(99,949)	128.06%
			14,573,082		10,985,584		(3,587,498)	132.66%
	2000							
KERS			7,142,889		5,120,191		(2,022,698)	139.50%
CERS			6,729,576		4,453,155		(2,276,421)	151.12%
SPRS			459,169		336,580		(122,589)	136.42%
			14,331,634		9,909,926		(4,421,708)	144.62%

Exhibit 11

## Missouri State Employee Retirement System Combined Actuarial Information

	2011	Acti	ıarial Value		AAL	UAAL	Funded Ratio
MSEP Judicial	2011	\$	8,022,481 98,399	\$	10,123,544 393,485	\$ 2,101,063 295,086	79.25% 25.01%
ALJLAP			8,120,880		10,517,029	 2,396,149	77.22%
	2010						
MSEP			7,923,377		9,853,155	1,929,778	80.41%
Judicial ALJLAP			88,977		382,013	293,036	23,29%
			8,012,354		10,235,168	2,222,814	78.28%
	2009						
MSEP Judicial			7,876,079 81,338		9,494,807 369,107	1,618,728 287,769	82.95% 22.04%
ALJLAP			7,957,417	-	9,863,914	 1,906,497	80.67%
	2008						
MSEP	2000		7,838,496		9,128,347	1,289,851	85.87%
Judicial ALJLAP			73,194		354,796	281,602	20.63%
			7,911,690		9,483,143	1,571,453	83.43%
	2007						
MSEP			7,377,289		8,500,429	1,123,140	86.79%
Judicial ALJLAP			61,904		326,666	 264,762	18.95%
			7,439,193		8,827,095	1,387,902	84.28%
	2006						
MSEP			6,836,567		8,013,205	1,176,638 257,350	85.32%
Judicial ALJLAP			51,653		309,003	 <u> </u>	16.72%
			6,888,220		8,322,208	1,433,988	82.77%
MCCD	2005		6 425 244		7 570 020	1 142 694	84.92%
MSEP Judicial			6,435,344 44,224		7,578,028 292,304	1,142,684 248,080	15.13%
ALJLAP							
			6,479,568		7,870,332	1,390,764	82.33%
1 (OPP	2004		6 110 214		7 220 011	1 111 707	94 (20)
MSEP Judicial			6,118,214 39,120		7,230,011 280,397	1,111,797 241,277	84.62% 13.95%
ALJLAP			16,239		20,384	4,145	79.67%
			6,173,573		7,530,792	1,357,219	81.98%
	2003						
MSEP			6,057,329		6,662,291	604,962	90.92%
Judicial			34,567		267,050	232,483	12.94%
ALJLAP		-	15,626		19,946 6,949,287	4,320 841,765	78.34% 87.89%
			6,107,522		0,949,267	841,703	87.8970
MCED	2002		6 022 124		6,294,272	261,138	95.85%
MSEP Judicial			6,033,134 29,651		256,115	226,464	11.58%
ALJLAP			15,173		18,175	3,002	83.48%
, , , , , , , , , , , , , , , , , , , ,			6,077,958		6,568,562	490,604	92.53%
	2001						
MSEP			5,881,233		6,065,167	183,934	96.97%
Judicial	•		22,613		247,979	225,366	9.12%
ALJLAP			5,918,256		6,329,956	 2,400	85.72% 93.50%
			3,210,230		3,327,730	711,700	23.5070
MCED	2000		5 511 715		5,920,684	408,969	93.09%
MSEP Judicial			5,511,715 13,862		241,797	227,935	5.73%
ALJLAP			13,192		16,522	3,330	79.85%
			5,538,769		6,179,003	640,234	89.64%

Exhibit 12

## New Mexico Public Employees Retirement System Combined Actuarial Information

			Combine	u Atı	uariai inivima	tivii		
		Act	uarial Value		AAL		UAAL	Funded Ratio
	2011							
PERA		\$	11,855,217	\$	16,826,392	\$	4,971,175	70.46%
PERA - Leg Judicial	3		23,508		26,347		2,839	89.22%
Magistrate			78,199 33,121		139,709 55,429		61,510 22,308	55.97% 59.75%
Volunteer F	ire		47,005		27,108		(19,897)	173.40%
Volunteer 1			12,037,050	_	17,074,985	_	5,037,935	70.50%
,	2010		,,		,		0,007,700	
PERA	2010		12,243,713		15,601,461		3,357,748	78.48%
Legislative			22,125		26,675		3,337,748 4,550	78.48% 82.94%
Judicial			79,645		130,136		50,491	61.20%
Magistrate			34,652		52,677		18,025	65.78%
Volunteer F	ire		47,346		20,466		(26,880)	231.34%
			12,427,481		15,831,415		3,403,934	78.50%
-	2009							
PERA	2005		12,575,142		14,932,624		2,357,482	84,21%
Judicial			73,161		120,841		47,680	60.54%
Magistrate			31,524		47,568		16,044	66.27%
Volunteer F	ire		48,192		19,869		(28,323)	242.55%
			12,728,019		15,120,902		2,392,883	84.17%
7	2008							
PERA	2000		12,836,217		13,761,750		925,533	93.27%
Judicial			87,430		111,721		24,291	78.26%
Magistrate			38,866		41,721		2,855	93.16%
Volunteer Fi	ire		48,438		16,946		(31,492)	285.84%
			13,010,951		13,932,138		921,187	93.39%
2	2007							
PERA			12,049,358		12,982,072		932,714	92.82%
Judicial			82,570		104,040		21,470	79,36%
Magistrate			37,242		36,964		(278)	100,75%
Volunteer Fi	ire		44,961		16,536		(28,425)	271.90%
			12,214,131		13,139,612		925,481	92.96%
2	2006							
PERA			10,863,895		11,800,861		936,966	92.06%
Judicial			74,003		95,216		21,213	77.72%
Magistrate			33,694		33,362		(332)	101.00%
Volunteer Fi	ire		39,512		23,743		(15,769)	166,42%
			11,011,104		11,953,182		942,078	92,12%
2	005							
PERA			10,008,511		10,920,967		912,456	91.64%
Judicial			68,781		87,175		18,394	78.90%
Magistrate			33,121		55,429		22,308	59.75%
Volunteer Fi	ire		47,005		27,108		(19,897)	173.40%
			10,157,418		11,090,679		933,261	91.59%
2	004							
PERA			9,275,676		9,973,755		698,079	93.00%
Judicial			66,209		87,620		21,411	75.56%
Magistrate			30,072		30,195		123	99.59%
Volunteer Fi	re		33,000		17,778		(15,222)	185.62%
			9,404,957		10,109,348		704,391	93.03%
2	003							
PERA			8,976,908		9,223,602		246,694	97.33%
Judicial			65,223		85,952		20,729	75.88%
Magistrate			29,629		29,078		(551)	101.89%
Volunteer Fi	re		31,222		17,058		(14,164)	183.03% 97.30%
			9,102,982		9,355,690		252,708	97.3076
	002							
PERA			8,769,234		8,505,931		(263,303)	103.10%
Judicial			61,686		75,958		14,272	81.21%
Magistrate			32,040 29,784		28,959 16,128		(3,081) (13,656)	110.64% 184.67%
Volunteer Fi	ie		8,892,744		8,626,976		(265,768)	103.08%
			0,052,744		0,020,770		(203,700)	105.0070
	001		0.000		# 000 · · · =		(40.4 = 20.5	100 000
PERA			8,308,210		7,883,447		(424,763)	105.39%
Judicial			59,523		70,604		11,081	84.31%
Magistrate Volunteer Fi	ro		30,258 27,992		26,685 15,807		(3,573) (12,185)	113,39% 177,09%
Y ORUITECT PT			8,425,983		7,996,543		(429,440)	105,37%
			0, .20,700		. 1 10 10		(,,,)	
	000		7 507 000		7 110 075		(400 205)	105 7401
PERA			7,527,280		7,118,975		(408,305) 8 500	105.74% 86.43%
Judicial Magistrate			54,726 27,097		63,316 23,738		8,590 (3,359)	114.15%
Volunteer Fi	re		24,641		17,303		(7,338)	142.41%
. s.amou 11			7,633,744		7,223,332		(410,412)	105.68%
					, ,,		, , ,	<del>-</del>

Exhibit 13

## Ohio School Employees Retirement System Combined Actuarial Information

2011	Actuarial Value	AAL	UAAL	Funded Ratio
Pension & Death Benefits Medicare B	\$ 10,397,000 116,000	\$ 15,943,000 382,000	\$ 5,546,000 266,000	65.21% 30.37%
Medicale D	10,513,000	16,325,000	5.812.000	64,40%
	10,515,000	10,525,000	3,612,000	04.4070
2010				
Pension & Death Benefits	10,787,000	14,855,000	4,068,000	72.62%
Medicare B	122,000	367,000	245,000	33.24%
	10,909,000	15,222,000	4,313,000	71.67%
2009				
Pension & Death Benefits	9,723,000	14,221,000	4,498,000	68.37%
Medicare B	113,000	361,000	248,000	31.30%
Wilderdard D	9,836,000	14,582,000	4,746,000	67.45%
	, ,	, ,	, ,	
2008				
Pension & Death Benefits	11,241,000	13,704,000	2,463,000	82.03%
Medicare B	131,000	358,000	227,000	36.59%
	11,372,000	14,062,000	2,690,000	80.87%
2007				
Pension & Death Benefits	10,513,000	13,004,000	2,491,000	80.84%
Medicare B	127,000	299,000	172,000	42.47%
	10,640,000	13,303,000	2,663,000	79.98%
2006				
Pension & Death Benefits	9,542,000	12,627,000	3,085,000	75.57%
Medicare B	9,661,000	300,000 12,927,000	3,266,000	39.67% 74.74%
	7,001,000	12,727,000	3,200,000	74.7470
2005				
Pension & Death Benefits	8,893,000	11,961,000	3,068,000	74.35%
Medicare B	113,000	302,000	189,000	37.42%
	9,006,000	12,263,000	3,257,000	73.44%
2004				
Pension & Death Benefits	8,667,000	11,251,000	2,584,000	77.03%
Medicare B	117,000	298,000	181,000	39.26%
	8,784,000	11,549,000	2,765,000	76.06%
2003				
Pension & Death Benefits	8,772,000	10,634,000	1,862,000	82.49%
Medicare B	126,000 8,898,000	298,000 10,932,000	2,034,000	42.28% 81.39%
	8,898,000	10,932,000	2,034,000	81.3970
2002				
Pension & Death Benefits	8,879,000	9,986,000	1,107,000	88.91%
Medicare B	137,000	294,000	157,000	46.60%
	9,016,000	10,280,000	1,264,000	87.70%
***				
2001	0.701.000	0.257.000	166 000	04 070/
Pension & Death Benefits	8,791,000	9,257,000	466,000 7,000	94.97% 95.27%
Medicare B	8,932,000	9,405,000	7,000 473,000	94.97%
	0,732,000	7,402,000	473,000	24.2170
2000				
Pension & Death Benefits	8,281,000	8,100,000	(181,000)	102.23%
Medicare B				
	8,281,000	8,100,000	(181,000)	102.23%

Oklahoma Teachers Retirement Combined Actuarial Information

	2011	Actua	rial Value	AAL	UAAL	Funded Ratio
Pension	2011	\$	9,960,600	\$ 17,560,800	\$ 7,600,200	56.72%
			9,960,600	17,560,800	 7,600,200	56.72%
	2010		0.566.500	10.000.000	10.410.000	47.000/
Pension			9,566,700 9,566,700	 19,980,600	 10,413,900	47.88% 47.88%
			9,300,700	19,980,000	10,413,900	47.8070
Pension	2009		9,439,000	18,950,900	9,511,900	49.81%
			9,439,000	18,950,900	9,511,900	49.81%
D	2008		0.256.800	19 246 000	0.000.100	50.45%
Pension			9,256,800 9,256,800	 18,346,900 18,346,900	 9,090,100	50.45%
	2007		9,230,600	16,540,500	9,090,100	30.4370
Pension	2007		8,421,900	16,024,400	7,602,500	52.56%
			8,421,900	16,024,400	 7,602,500	52.56%
	2006				# <b>6</b> #0 000	40.2207
Pension			7,470,400 7,470,400	 15,143,400 15,143,400	 7,673,000	49.33% 49.33%
Pension	2005	Water to the same of the same	6,952,700 6,952,700	 14,052,400 14,052,400	7,099,700 7,099,700	49.48% 49.48%
	2004				<b>7</b> 410 000	47.210/
Pension			6,660,900	 14,080,100	 7,419,200	47.31% 47.31%
	2003		6,660,900	14,080,100	, ,	
Pension			6,436,900	11,925,200	 5,488,300	53.98%
			6,436,900	11,925,200	5,488,300	53.98%
Pension	2002		6,310,900	12,275,900	5,965,000	51.41%
			6,310,900	12,275,900	5,965,000	51.41%
Pension	2001		5,959,000	11,591,100	5,632,100	51.41%
			5,959,000	11,591,100	 5,632,100	51.41%
Pension	2000		5,373,500	10,009,200	4,635,700	53.69%
			5,373,500	10,009,200	4,635,700	53.69%

#### APPENDIX 1

#### SCOPE STATEMENT

## Kansas Public Employees Retirement System: Reviewing How the Recent Economic Recovery Has Affected the System's Funding Situation

The Kansas Public Employees Retirement System (KPERS) administers the public retirement plans for state employees and employees of many local jurisdictions, such as cities, counties, and school districts. Those plans rely on funding from employer contributions, employee contributions, and investment earnings to accumulate the moneys needed to pay benefits. The latest audited figures (from June 30, 2011) show that KPERS had \$13.5 billion in net assets. Those figures also show an appreciation in fair value of the system's investments of about \$2.2 billion during fiscal year 2011.

State law calls for an annual financial audit of KPERS, which is conducted by a CPA firm under contract with Legislative Post Audit. That audit looks at whether the system presents its financial statements in accordance with generally accepted accounting principles, has adequate financial management practices, and complies with applicable laws and regulations. State law also calls for a performance audit at least once every three years.

In 2009, the Legislative Post Audit Committed approved an audit reviewing how the economic downturn affected KPERS' funding situation. Legislators have expressed an interest about the extent to which the recent economic recovery has affected the value of the system's investment portfolio and the system's ability to pay future benefits.

A performance audit in this area would address the following question:

1. How has the recent economic recovery affected the Kansas Public Employees Retirement System's funding situation? To answer this question, the auditors would compare KPERS' funded ratios, unfunded actuarial liabilities, and contribution rates of the individual groups within KPERS over a period of 5-10 years to determine the impact of investment return in recent years on KPERS' unfunded actuarial liability. The auditors would identify public employee retirement systems with similar benefit structures in other states and gather information about those systems' funded ratios, employer and employee contribution rates, retirement age and years-of-service provisions, and levels of benefits provided. They would compare that information to similar information for KPERS.



## KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM

February 7, 2013

FEB 7 2013

LEGISLATIVE DIVISION OF POST AUDIT

Mr. Dean W. Fullinwider, C.P.A. Cochran Head Vick & Co., P.A. 1333 Meadowlark Lane Kansas City, KS 66102

Dear Mr. Fullinwider:

Thank you for the opportunity to respond to the draft copy of the performance audit report on KPERS, which evaluates how the economic recovery affected the Kansas Public Employees Retirement System funding status. We appreciate the information provided by the audit, as it can provide a useful context for the KPERS Board of Trustees in its ongoing evaluation of both the investment return assumption and oversight of investment of KPERS' assets.

As you are aware, KPERS regularly reviews the economic and demographic actuarial assumptions used in valuing KPERS' liabilities and assets. This review is formalized through a triennial experience study conducted by KPERS' consulting actuary. Based on the experience study, the KPERS Board of Trustees considers recommended changes in actuarial assumptions and formally adopts any changes it concludes are prudent. Key economic assumptions include the rate of inflation and the investment return. The next experience study will be conducted this summer, and therefore, the KPERS Board will be giving careful consideration to the investment return assumption, in particular.

Likewise, the KPERS Board continues to closely monitor both investment allocation strategies and the portfolio's performance. During the 2012 Session, the Legislature provided KPERS with expanded flexibility in allocating portions of the portfolio to alternative investments. By raising the limit on net annual commitments to alternative investment from 1.0% to 5.0% (based on the market value of the total System assets measured from the end of the preceding calendar year), the KPERS Board of Trustees will be able to increase its target allocation to alternative investments, resulting in a more efficient investment portfolio. A meaningful increase in the alternative investments allocation can improve diversification and lower the total risk of the portfolio, while also raising the probability of achieving the 8.0 percent return assumption.

While the KPERS portfolio has benefited from the post-recession economic and market recovery, the Board recognizes the role that strong investment returns continue to play in moving

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Mr. Dean Fullinwider February 7, 2013 Page 2

the KPERS System toward greater funding stability. Therefore, the Board remains committed to carrying out its fiduciary duties to the System faithfully and diligently with respect to management of investments, as well as implementation of the structural and funding reforms enacted by the 2012 Legislature through HB 2333.

We look forward to discussing the audit with the Legislative Post Audit Committee.

Sincerely,

Alan D. Conroy

**Executive Director** 

cc: Julie Pennington, Legislative Post Audit