FY 2012 and FY 2013

Senate Ways and Means Subcommittee

Kansas Commission on Veterans' Affairs

Senator Mark Taddiken, Chair

Senator Kelly Kultala

Senate Ways and Means

Date:

02-08-12

Attachment:

3

Senate Subcommittee Report

Agency: Kansas Commission on Veterans' Bill

Affairs

Bill No. 311 **Bill Sec.** 33

Analyst: Weir

Analysis Pg. No. --

Budget Page No. 266

Evrope diffuse Company	Agency Estimate	Re	Governor commendation	Senate Subcommittee Adjustments				
Expenditure Summary	 FY 2012		FY 2012		Adjustments			
Operating Expenditures:								
State General Fund	\$ 7,775,731	\$	7,682,999	\$	0			
Other Funds	11,609,207		10,608,855		1,196,770			
Subtotal	\$ 19,384,938	\$	18,291,854	\$	1,196,770			
Capital Improvements:								
State General Fund	\$ 0	\$	0	\$	0			
Other Funds	848,090		848,090	•	0			
Subtotal	\$ 848,090	\$	848,090	\$	0			
TOTAL	\$ 20,233,028	\$	19,139,944	\$	1,196,770			
FTE positions	364.0		340.0		0.0			
Non FTE Uncl. Perm. Pos.	5.0		5.0		0.0			
TOTAL	369.0		345.0		0.0			

Agency Estimate

The **agency** estimates FY 2012 revised operating expenditures of \$19,384,938, including \$7,775,731 from the State General Fund. The agency's revised estimate is an all funds increase of \$1,027,121, or 5.6 percent, and a State General Fund increase of \$92,732, or 1.2 percent, above the amount approved by the 2011 Legislature. The agency's revised estimate includes 364.0 FTE positions, and 5.0 non-FTE unclassified permanent positions, an increase of 24.0 FTE positions above the amount approved by the 2011 Legislature.

The agency's FY 2012 revised estimate includes four supplemental requests totaling \$1,093,084, including \$92,732 from the State General Fund. The agency's supplemental request also includes \$175,377 from the Kansas Soldiers' Home Federal Fund, \$22,566 from the Kansas Soldiers' Home Medicare Fund, \$384,514 from the Veterans' Home Federal Fund, \$262,879 from the Veterans' Home Medicare Fund, \$133,612 from the Veterans' Home Fee Fund, and \$21,404 from the VA Burial Reimbursement Federal Fund. The agency's supplemental requests include 24.0 FTE positions, which are funded through non-reportable Medicaid expenditures, and funding for a vehicle, laundry services, expansion of the VCAP program, and funding for additional residents at Kansas Veterans' Home and Kansas Soldiers' Home.

Absent the supplemental requests, the agency's estimate is \$18,291,853, including \$7,682,999 from the State General Fund. The estimate without supplemental requests is an all

funds decrease of \$65,964, or 0.4 percent, below the amount approved by the 2011 Legislature, and no change in State General Funds from the amount approved by the 2011 Legislature.

The agency requests a revised FY 2012 capital improvement budget of \$848,090, all from the State Institutions Building Fund. The request is a decrease of \$891,888, or 51.8 percent, below the agency's FY 2011 actual expenditures. The 2010 Legislature added \$833,856, all from the State Institutions Building Fund, for roof repairs at the Kansas Soldiers' Home in FY 2011, which accounts for the decrease in expenditures from FY 2011 to FY 2012. The agency's FY 2012 request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home, and \$573,505 for repairs and maintenance at the Kansas Veterans' Home, and \$573,505 for repairs and maintenance at the Kansas Veterans' Home.

Governor's Recommendation

The **Governor** recommends FY 2012 operating expenditures of \$18,291,854, including \$7,682,999 from the State General Fund. The recommendation is an all funds decrease of \$65,963, or 0.4 percent, below the amount approved by the 2011 Legislature. The Governor's recommended State General Fund expenditures are the same as the amount approved by the 2011 Legislature. The Governor's recommendation is an all funds decrease of \$1,093,084, or 5.6 percent, and a State General Fund decrease of \$92,732, or 1.2 percent, below the agency's FY 2012 revised estimate.

The Governor's FY 2012 recommendation includes 340.0 FTE positions, the same as the amount approved by the 2011 Legislature, and a decrease of 24.0 FTE positions below the agency's FY 2012 revised estimate. The recommended decrease from the agency's FY 2012 revised estimate is attributable to the Governor not recommending the agency's supplemental requests totaling \$1,093,084 in reportable expenditures, including \$92,732 from the State General Fund, and 24.0 FTE positions. By not recommending the agency's supplemental requests, the Governor's recommendation also reduces non-reportable Medicaid expenditures by \$977,577 in FY 2012. The Governor concurs with the agency's FY 2012 revised estimate for capital improvements.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's FY 2012 recommendation, with the following adjustments:

- 1. Add \$20,000, all from special revenue funds, for a replacement vehicle with more than 200,000 miles.
- 2. Add \$21,404, all from the VA Burial Reimbursement Federal Fund, to increase the cemetery plot allowance in FY 2012 from \$80,538 to \$101,942.
- 3. Add \$531,774 all from special revenue funds, at the Kansas Veterans' Home to expend Medicare and Medicaid funds for resident services within current facilities in FY 2012.
- 4. Add \$623,592 all from special revenue funds, at the Kansas Soldiers' Home to expend Medicare and Medicaid funds for resident services within current facilities in FY 2012.

5. The Subcommittee encourages the agency to transfer \$32,732, all from the State General Fund, in the Kansas Veterans' Home (\$16,366) and Kansas Soldiers' Home (\$16,366) to the Veterans' Claims Assistance Program in FY 2012. In FY 2011, HB 2014 (the appropriations bill) added language that provides the executive director the authority to shift SGF funding between line items of appropriation.

Senate Subcommittee Report

Agency: Kansas Commission on Veterans' Bill No. --

Affairs

Analyst: Weir

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Bill Sec. --

Expenditure Summary	 Agency Request FY 2013	Red	Governor commendation FY 2013	Senate bcommittee djustments
Operating Expenditures:				
State General Fund	\$ 8,001,498	\$	7,465,452	\$ 0
Other Funds	12,354,596		11,854,596	45,000
Subtotal	\$ 20,356,094	\$	19,320,048	\$ 45,000
Capital Improvements:				
State General Fund	\$ 0	\$	0	\$ 0
Other Funds	1,239,784		1,239,784	0
Subtotal	\$ 1,239,784	\$	1,239,784	\$ 0
TOTAL	\$ 21,595,878	\$	20,559,832	\$ 45,000
FTE positions	364.0		333.0	0.0
Non FTE Uncl. Perm. Pos.	5.0		5.0	0.0
TOTAL	 369.0		338.0	 0.0

Agency Request

The agency requests FY 2013 operating expenditures of \$20,356,094, including \$8,001,498 from the State General Fund. The agency's request is an all funds increase of \$971,156, or 5.0 percent, and a State General Fund increase of \$225,767, or 2.9 percent, above the agency's FY 2012 revised estimate. The agency's request includes 364.0 FTE positions, and 5.0 non-FTE unclassified permanent positions, the same as the agency's FY 2012 revised estimate. The agency requests four enhancements for FY 2013, totaling \$693,886 including, \$193,886 from State General Funds, and \$599,634 from non-reportable Medicaid expenditures. No FTE positions are requested. Absent the enhancements, the agency's FY 2013 request is for \$19,662,208, including \$7,807,612 from the State General Fund. The request without enhancements would be an all funds increase of \$277,270, or 1.4 percent, and a State General Fund increase of \$31,881, or 0.4 percent, above the agency's FY 2012 revised estimate. The agency requests FY 2013 capital improvement expenditures of \$1,239,784, all from the State Institutions Building Fund. The request is an increase of \$361,694, or 42.6 percent, above the agency's FY 2012 revised estimate. The request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home and Kansas Veterans' Home. The request includes \$218,729 for repairs and maintenance at the Kansas Soldiers' Home, and \$1,021,505 for repairs and maintenance at the Kansas Veterans' Home.

Governor's Recommendation

The Governor recommends FY 2013 operating expenditures of \$19,320,048, including \$7,465,452 from the State General Fund. The recommendation is an all funds increase of \$1,028,194, or 5.6 percent, and a State General Fund decrease of \$217.547, or 2.8 percent. from the Governor's FY 2012 recommendation. The Governor's recommendation is an all funds decrease of \$1,036,046, or 5.1 percent, and a State General Fund decrease of \$536,046, or 6.7 percent, below the agency's FY 2013 request. The decrease from the agency's request is due to the Governor not recommending the agency's FY 2013 enhancements, totaling \$693,886, which includes \$193,886 from the State General Fund, and \$342,160, all from the State General Fund. in salaries and wages for savings from the state's Voluntary Retirement Incentive Program. By not recommending the agency's enhancements request, the Governor also reduced nonreportable Medicaid expenditures for Triplett Hall at the Kansas Veterans' Home, totaling \$599,634 for FY 2013. The Governor's recommendation includes 333,0 FTE positions, a decrease of 7.0 FTE positions below the Governor's FY 2012 recommendation, and a decrease of 31.0 FTE positions below the agency's FY 2013 request. The decrease is attributable to the Governor not recommending the agency's enhancements, which included 24.0 FTE positions funded through non-reportable expenditures, and a decrease of 7.0 FTE positions, to account for savings from the state's Voluntary Retirement Incentive Program. The Governor concurs with the agency's FY 2013 request for capital improvements.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation for FY 2013, and makes the following adjustments:

- 1. Add \$45,000, all from special revenue funds, for a replacement resident transport vehicle for FY 2013.
- 2. The Subcommittee reflects its support of the agency's request of \$108,886 for the Veterans' Claims Assistance Program for FY 2013. The Subcommittee encourages the agency to fund the request for the program within existing resources.
- 3. The Subcommittee notes that the U.S. Army Command and General Staff College at Fort Leavenworth is developing a methodology for studying the delivery of veterans' services, veterans' benefits' and possible additional benefits that the state could provide to Kansas veterans. The College is preparing a scope statement, and intends to offer the study as a thesis topic or class project.

Kansas Commission on Veterans' Affairs

		Actual	1	Agency Est.	Gov. Rec.	1	Agency Req.	Gov. Rec.
Expenditure		FY 2011		FY 2012	 FY 2012		FY 2013	 FY 2013
Operating Expenditures:								
State General Fund	\$	8,301,274	\$	7,775,731	\$ 7,682,999	\$	8,001,498	\$ 7,465,452
Other Funds		10,557,824		11,609,207	10,608,855		12,354,596	11,854,596
TOTAL	\$	18,859,098	\$	19,384,938	\$ 18,291,854	\$	20,356,094	\$ 19,320,048
Capital Improvements:								
State General Fund	\$	0	\$	0	\$ 0	\$	0	\$ 0
Other Funds		1,897,204		848,090	848,090		1,239,784	1,239,784
TOTAL	\$	1,897,204	\$	848,090	\$ 848,090	\$	1,239,784	\$ 1,239,784
GRAND TOTAL	\$	20,756,302	\$	20,233,028	\$ 19,139,944	\$	21,595,878	\$ 20,559,832
Percentage Change: Operating Expenditures	5							
State General Fund		1.4 %		(6.3) %	(7.4) %		2.9 %	(2.8) %
All Funds		(0.6)		2.8	(3.0)		5.0	5.6
FTE Positions		319.0		364.0	340.0		364.0	333.0
Non-FTE Perm.Uncl.Pos.		5.0		5.0	5.0		5.0	5.0
TOTAL	=	324.0		369.0	 345.0	_	369.0	338.0

AGENCY OVERVIEW

The mission of the Kansas Commission on Veterans' Affairs (KCVA) is to serve Kansas veterans and their families, relatives, and dependents with dignity and compassion and to be their principal advocate in ensuring that they receive information, advice direction, medical care, benefits, social support, and lasting memorials in recognition of their service to Kansas and the nation.

Services provided by the agency include long-term nursing and assisted living care to eligible veterans, completion and maintenance of four state veterans' cemeteries, and coordination with federal agencies to provide financial assistance to Kansas veterans for health care and disability income.

The agency serves veterans through 15 field offices, six service organization offices, and the central office located in Topeka. Additional services are provided through services grants to

veterans' service organizations. Nursing and assisted living care are provided through the Kansas Soldiers' Home in Fort Dodge and the Kansas Veterans' Home in Winfield.

MAJOR ISSUES FROM PRIOR YEARS

The **2004 Legislature** added \$1.3 million from the State General Fund for the Kansas Veterans' Home (KVH) and the Kansas Soldiers' Home (KSH) in FY 2004 and FY 2005 to address funding concerns at both homes. In May of 2004, the federal Department of Veterans' Affairs took over the operation of the Community-Based Outpatient Clinic at Fort Dodge.

The **2005** Legislature added \$205,000 in FY 2005 and \$391,000 in FY 2006 from the State General Fund for operating expenditures at the Kansas Soldiers' Home, including \$41,000 in FY 2006 for vehicle purchases. Additionally, the 2005 Legislature added \$344,501 in FY 2006 from the State General Fund for direct care staff salary upgrades at the Kansas Soldiers' Home and Kansas Veterans' Home.

The **2006 Legislature** added \$71,310 from the State General Fund in FY 2007 to fund two additional veterans' service representatives for positions which were previously vacant. The Legislature also added \$48,478 from the State General Fund in FY 2007 to allow for the reclassification of veterans' service representatives.

Also, the **2006 Legislature** passed 2006 House Sub. for SB 396, which directed the KCVA to establish and administer a Veterans' Claims Assistance Program (VCAP) to be implemented through annual grant agreements with veterans' service organizations. The program was to be established and operations to commence on or before August 1, 2006. The grants are subject to appropriation by the Legislature. Additionally, the 2006 Legislature added \$500,000 from the State General Fund in FY 2007 to fund the VCAP grants.

The **2007 Legislature** included \$500,000 from the State General Fund for the FY 2008 budget for the continuation of VCAP, which was established by the 2006 Legislature. The Legislature also added, from the State General Fund, \$32,988 to replace one tractor, \$53,012 to fund salaries and wages for an additional ten resident workers, and \$18,800 for one minivan to transport Kansas Soldiers' Home residents. In addition, the Legislature added \$34,620 from the State General Fund for one nine-passenger minivan with a wheelchair lift to transport Kansas Veterans' Home residents.

In late 2007, the Department of Aging found several deficiencies at Kansas Soldiers' Home. To correct these items, a Department of Administration task force was commissioned to consult with Kansas Soldiers' Home. Several additional enhancements were requested in response to the task force.

The **2008** Legislature added \$240,000, including \$40,000 from the State General Fund, in FY 2008 to fill the Emporia veterans' service representative position and pay for consulting fees related to the deficiencies found at Kansas Soldiers' Home in Fort Dodge. The Legislature added \$658,173, including \$408,173 from the State General Fund, in FY 2009 for operating expenses for a new cemetery at Fort Riley, salary and wage increases at Kansas Veterans' Home in Winfield, replacement of ten electric beds, replacement of a 12-passenger wheelchair lift van, and the shifting of 24.0 FTE positions to unclassified positions. The shift in staffing was an attempt to resolve issues related to insufficient nursing staff at Kansas Soldiers' Home.

The **2009 Legislature** deleted \$118,895, all from the State General Fund, in FY 2009 and \$367,964, also all from the State General Fund, in FY 2010. The Legislature also deleted \$314,784, all from the State Institutions Building Fund and placed the capital improvements projects on hold pending the outcome of the state investigation into facilities closure.

The **2010 Legislature** added \$833,856, all from the State Institutions Building Fund, for roof repairs at Kansas Soldiers' Home in FY 2011 and also added \$700,000, all from the State General Fund, to the KCVA operations budget in FY 2011. In addition, the Legislature added language allowing the KCVA to expend Scratch Lotto Funds received by the agency not only for the enhanced service delivery program but also for normal program operations in the Veterans Services Program. The Legislature also closed Triplett Hall, a long term care nursing facility, at Kansas Veterans' Home and eliminated payment of veterans' spouses' pharmacy costs at Kansas Soldiers' Home.

The **2011 Legislature** eliminated 158.0 FTE positions for FY 2012, all of which were vacant. The revised position limitation reflects the agency's FTE position funding.

BUDGET SUMMARY AND KEY POINTS

FY 2012 – Current Year. The agency estimates FY 2012 revised operating expenditures of \$19,384,938, including \$7,775,731 from the State General Fund. The agency's revised estimate is an all funds increase of \$1,027,121, or 5.6 percent, and a State General Fund increase of \$92,732, or 1.2 percent, above the amount approved by the 2011 Legislature. The agency's revised estimate includes 364.0 FTE positions, and 5.0 non-FTE unclassified permanent positions, an increase of 24.0 FTE positions above the amount approved by the 2011 Legislature.

The agency's FY 2012 revised estimate includes four supplemental requests totaling \$1,093,084, including \$92,732 from the State General Fund. The agency's supplemental request also includes \$175,377 from the Kansas Soldiers' Home Federal Fund, \$22,566 from the Kansas Soldiers' Home Medicare Fund, \$384,514 from the Veterans' Home Federal Fund, \$262,879 from the Veterans' Home Medicare Fund, \$133,612 from the Veterans' Home Fee Fund, and \$21,404 from the VA Burial Reimbursement Federal Fund. The agency's supplemental requests include 24.0 FTE positions, which are funded through non-reportable Medicaid expenditures, and funding for a vehicle, laundry services, expansion of the VCAP program, and funding for additional residents at Kansas Veterans' Home and Kansas Soldiers' Home.

Absent the supplemental requests, the agency's estimate is \$18,291,853, including \$7,682,999 from the State General Fund. The estimate without supplemental requests is an all funds decrease of \$65,964, or 0.4 percent, below the amount approved by the 2011 Legislature, and no change in State General Funds from the amount approved by the 2011 Legislature.

The **agency** requests a revised FY 2012 capital improvement budget of \$848,090, all from the State Institutions Building Fund. The request is a decrease of \$891,888, or 51.8 percent, below the agency's FY 2011 actual expenditures. The 2010 Legislature added \$833,856, all from the State Institutions Building Fund, for roof repairs at the Kansas Soldiers' Home in FY 2011, which accounts for the decrease in expenditures from FY 2011 to FY 2012. The agency's FY 2012 request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home and the Kansas Veterans' Home. The request includes \$274,585 for

repairs and maintenance at the Kansas Soldiers' Home, and \$573,505 for repairs and maintenance at the Kansas Veterans' Home.

The **Governor** recommends FY 2012 operating expenditures of \$18,291,854, including \$7,682,999 from the State General Fund. The recommendation is an all funds decrease of \$65,963, or 0.4 percent, below the amount approved by the 2011 Legislature. The Governor's recommended State General Fund expenditures are the same as the amount approved by the 2011 Legislature. The Governor's recommendation is an all funds decrease of \$1,093,084, or 5.6 percent, and a State General Fund decrease of \$92,732, or 1.2 percent, below the agency's FY 2012 revised estimate. The Governor's FY 2012 recommendation includes 340.0 FTE positions, the same as the amount approved by the 2011 Legislature, and a decrease of 24.0 FTE positions below the agency's FY 2012 revised estimate.

The recommended decrease from the agency's FY 2012 revised estimate is attributable to the Governor not recommending the agency's supplemental requests totaling \$1,093,084 in reportable expenditures, including \$92,732 from the State General Fund, and 24.0 FTE positions. By not recommending the agency's supplemental requests, the Governor's recommendation also reduces non-reportable Medicaid expenditures by \$977,577 in FY 2012.

The **Governor** concurs with the agency's FY 2012 revised estimate for capital improvements.

FY 2013 – Budget Year. The agency requests FY 2013 operating expenditures of \$20,356,094, including \$8,001,498 from the State General Fund. The agency's request is an all funds increase of \$971,156, or 5.0 percent, and a State General Fund increase of \$225,767, or 2.9 percent, above the agency's FY 2012 revised estimate. The agency's request includes 364.0 FTE positions, and 5.0 non-FTE unclassified permanent positions, the same as the agency's FY 2012 revised estimate.

The agency requests four enhancements for FY 2013, totaling \$693,886 including, \$193,886 from State General Funds, and \$599,634 from non-reportable Medicaid expenditures. No FTE positions are requested. **Absent the enhancements,** the agency's FY 2013 request is for \$19,662,208, including \$7,807,612 from the State General Fund. The request without enhancements would be an all funds increase of \$277,270, or 1.4 percent, and a State General Fund increase of \$31,881, or 0.4 percent, above the agency's FY 2012 revised estimate.

The **agency** requests FY 2013 capital improvement expenditures of \$1,239,784, all from the State Institutions Building Fund. The request is an increase of \$361,694, or 42.6 percent, above the agency's FY 2012 revised estimate. The request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home and Kansas Veterans' Home. The request includes \$218,729 for repairs and maintenance at the Kansas Soldiers' Home, and \$1,021,505 for repairs and maintenance at the Kansas Veterans' Home.

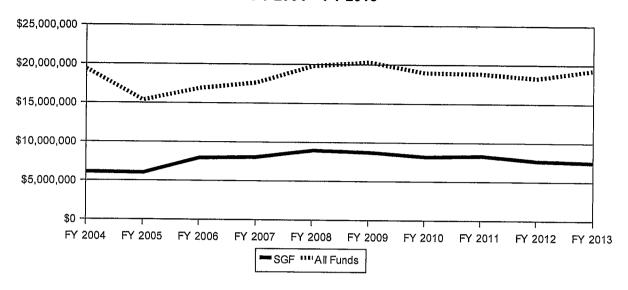
The **Governor** recommends FY 2013 operating expenditures of \$19,320,048, including \$7,465,452 from the State General Fund. The recommendation is an all funds increase of \$1,028,194, or 5.6 percent, and a State General Fund decrease of \$217,547, or 2.8 percent, from the Governor's FY 2012 recommendation. The Governor's recommendation is an all funds decrease of \$1,036,046, or 5.1 percent, and a State General Fund decrease of \$536,046, or 6.7 percent, below the agency's FY 2013 request. The decrease from the agency's request is due to the Governor not recommending the agency's FY 2013 enhancements, totaling \$693,886, which includes \$193,886 from the State General Fund, and \$342,160, all from the State General

Fund, in salaries and wages for savings from the state's Voluntary Retirement Incentive Program. By not recommending the agency's enhancements request, the Governor also reduced non-reportable Medicaid expenditures for Triplett Hall at the Kansas Veterans' Home, totaling \$599,634 for FY 2013.

The Governor's recommendation includes 333.0 FTE positions, a decrease of 7.0 FTE positions below the Governor's FY 2012 recommendation, and a decrease of 31.0 FTE positions below the agency's FY 2013 request. The decrease is attributable to the Governor not recommending the agency's enhancements, which included 24.0 FTE positions funded through non-reportable expenditures, and a decrease of 7.0 FTE positions, to account for savings from the state's Voluntary Retirement Incentive Program.

The Governor concurs with the agency's FY 2013 request for capital improvements.

OPERATING EXPENDITURES FY 2004 – FY 2013



OPERATING EXPENDITURES FY 2004 – FY 2013

Fiscal Year	 SGF	% Change	All Funds	% Change	FTE
2004 2005 2006 2007 2008 2009	\$ 6,101,473 6,006,862 7,933,871 8,059,706 8,955,250 8,712,946	42.2 % \$ (1.6) 32.1 1.6 11.1 (2.7)	19,353,420 15,347,805 16,881,784 17,632,272 19,799,498 20,284,990	49.5 % (20.7) 10.0 4.4 12.3	557.8 557.8 557.8 556.8 556.8
2010 2011 2012 Gov. Rec. 2013 Gov. Rec.	8,189,261 8,301,274 7,682,999 7,465,452	(2.7) (6.0) 1.4 (7.4) (2.8)	18,970,847 18,859,098 18,291,854 19,320,048	2.5 (6.5) (0.6) (3.0) 5.6	522.0 513.0 498.0 340.0 333.0
Ten-Year Change Dollars/Percent	\$ 1,363,979	22.4 % \$	(33,372)	(0.2)%	(224.8)

Summary of Operating Budget FY 2011 - FY 2013

		4						Ť	·									•		
TOTAL	All Other Funds	Financing: State General Fund	TOTAL	Other Assistance	Aid to Local Units	Subtotal - Operations	Capital Outlay	Commodities	Contractual Services	Salaries and Wages	By Major Object of Expenditure:	TOTAL	Cemeteries Program	Kansas Veterans' Home	Kansas Soldiers' Home	Veterans' Services	Administration	By Program:		
₩		↔	6			↔				↔	endi	₩					↔			
18,859,098	10,557,824		18,859,098	17,766	0	18,841,332	257,129	2,023,065	2,594,089	13,967,049	ture:	18,859,098	787,437	8,673,993	6,734,324	2,209,245	454,099		Actual 2011	
€9		↔	\$			₩				↔		8					€9			
19,384,938 \$	11,609,207	7,775,731 \$	19,384,938 \$	0	0	19,384,938 \$	145,106	1,775,229	1,957,866	15,506,737 \$		19,384,938 \$	825,844	9,231,801	6,597,166	2,256,598	473,529 \$		Estimate FY 2012	
20,356,094 \$	12,354,596	8,001,498 \$	20,356,094 \$	0	0	20,356,094 \$	202,348	1,723,876	2,211,020	16,218,850 \$		20,356,094 \$	848,325	9,959,778	6,737,326	2,331,207	479,458 \$		Request FY 2013	Agency Request
971,156	745,389	225,767	971,156	0	0	971,156	57,242	(51,353)	253,154	712,113		971,156	22,481	727,977	140,160	74,609	5,929		Dollar Change from FY 12	quest
5.0 %	6.4	2.9 %	5.0 %	0.0	0.0	5.0 %	39.4	(2.9)	12.9	4.6 %		5.0 %	2.7	7.9	2.1	3.3	1.3 %		Percent Change from FY 12	
₩		↔	€			↔				↔		₩					↔		-	
18,291,854 \$	10,608,855	7,682,999 \$	18,291,854 \$	0	0	18,291,854 \$	125,106	1,192,772	1,467,239	15,506,737 \$		18,291,854 \$	804,440	8,450,796	6,339,223	2,223,866	473,529 \$		Rec. FY 2012	Gov
19,320,048 \$	11,854,596	7,465,452 \$	19,320,048 \$	0	0	19,320,048 \$	157,348	1,723,876	2,062,134	15,376,690 \$. %	19,320,048 \$	827,171	9,344,129	6,527,837	2,222,321	398,590 \$		Rec. FY 2013	Governor's Recommendation
1,028,194	1,245,741	(217,547)	1,028,194	0	0	1,028,194	32,242	531,104	594,895	(130,047)	·	1,028,194	22,731	893,333	188,614	(1,545)	(74,939)	-	Dollar Change from FY 12	ımendation
5.6 %	11.7	(2.8)%	5.6 %	0.0	0.0	5.6 %	25.8	44.5	40.5	(0.8)%	•	5.6 %	2.8	10.6	3.0	(0.1)	(15.8)%		Percent Change from FY 12	3-

A. FY 2012 - Current Year

Adjustments to Approved State General Fund Budget

The 2011 Legislature approved a State General Fund budget of \$7,682,999 for the Kansas Commission on Veterans' Affairs in FY 2012. No adjustments have been made to that amount.

	CHANGE FROM APPROVED BUDGET														
	Approved 2011 Legislature			Agency Estimate FY 2012		Agency Change from Approved		Governor Rec. FY 2012	_	Governor Change from Approved					
State General Fund All Other Funds TOTAL	\$	7,682,999 10,674,818 18,357,817	_	7,775,731 11,609,207 19,384,938	_	92,732 934,389 1,027,121	\$	7,682,999 10,608,855 18,291,854	_	(65,963) (65,963)					
FTE Positions	<u> </u>	340.0	-	364.0	<u> </u>	24.0	<u> </u>	340.0	₩	0.0					

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The agency's FY 2012 revised estimate includes four supplemental requests totaling \$1,093,084, including \$92,732 from the State General Fund. The agency's supplemental request also includes \$175,377 from the Kansas Soldiers' Home Federal Fund, \$22,566 from the Kansas Soldiers' Home Medicare Fund, \$384,514 from the Veterans' Home Federal Fund, \$262,879 from the Veterans' Home Medicare Fund, \$133,612 from the Veterans' Home Fee Fund, and \$21,404 from the VA Burial Reimbursement Federal Fund. The agency's supplemental requests include 24.0 FTE positions, which are funded through non-reportable Medicaid expenditures.

Absent the supplemental requests, the agency's estimate is \$18,291,853, including \$7,682,999 from the State General Fund. The estimate without supplemental requests is an all funds decrease of \$65,964, or 0.4 percent below the amount approved by the 2011 Legislature, and no change in State General Funds from the amount approved by the 2011 Legislature.

The agency's supplemental requests include:

• Kansas Soldiers' Home Vehicle Purchase. The agency's FY 2012 revised estimate includes a supplemental request for \$20,000, all from the State General Fund, to replace a vehicle for the Kansas Soldiers' Home. The agency states that the vehicle has more than 200,000 miles, and is in regular need of repair.

The Governor does not recommend the agency's supplemental request.

• Contract for Laundry Services for the Kansas Soldiers' Home. The agency requests \$40,000, all from the State General Fund, for laundry services at the Kansas Soldiers' Home. Previously, the facility received laundry cleaning and transportation services from the Larned State Hospital. The agency states that budget cuts and reductions in staff at the Larned State Hospital caused the hospital to cease providing laundry services to the Kansas Soldiers' Home. The agency's request is for expenditures to contract with a local laundry services vendor.

The Governor does not recommend the agency's supplemental request.

Veterans' Claims Assistance Program (VCAP) Service Organization Grants. The agency requests \$32,732, all from the State General Fund, for an increase in VCAP grant funding. The request is for increases in contractual services related to increases in staffing costs and increases in health insurance costs for hospital staff. The Veterans' Claims Assistance Program implements and administers annual service grants to eligible veterans' service organizations pursuant to grant agreements entered into with the Kansas Commission on Veterans' Affairs. Grants are provided to veteran service organizations to hire service officers through the Veterans' Claims Assistance Program, and provide support to the state's three VA medical centers. State General Funds are appropriated each year for this program, and 100.0 percent of the funds must be allocated to the participating veterans' service organizations. Grants are awarded annually through grant agreements entered into with the agency, which solicits participation from all eligible veteran service organizations that have a presence in a VA hospital in Kansas. Two organizations, the American Legion and the Veterans of Foreign Wars, elected to participate in FY 2012 and FY 2013. Grant recipients indicate that current funding for the program is below the amount initially allocated in FY 2006, and is endangering participation in the program.

The Governor does not recommend the agency's supplemental request.

- Increase in Resident Population. The agency requests reportable expenditures of \$978,948, and non-reportable expenditures of \$977,577, to accommodate an increase in the number of residents at the Kansas Soldiers' Home and Kansas Veterans' Home. As a result of increases in resident populations and increasing revenues from Medicare and Medicaid, the Kansas Veterans' Home requests an expansion of services into Triplett Hall, which was previously vacated in FY 2011 due to budget constraints. The agency's supplemental requests include 24.0 FTE positions, which are funded through non-reportable Medicaid expenditures. Details of the agency's request include:
 - Kansas Soldiers' Home. The agency requests reportable expenditures of \$197,943, including \$175,377 from the Kansas Soldiers' Home Federal Fund, and \$22,566 from the Soldiers' Home Medicare Fund, for commodities. The request is for food for an increased population. The agency's request also includes \$425,649 for non-reportable Medicaid expenditures for contractual services related to the facility's request for population expansion.

- Kansas Veterans' Home. The agency requests reportable expenditures of \$518,126, including \$384,514 from the Veterans' Home Federal Fund, and \$133,612 from the Veterans' Home Fee Fund, for food and contractual services to support an increased resident population. The agency's request also includes non-reportable Medicaid expenditures of \$13,648, for contractual services related to the facility's request for an increased population.
- Triplett Hall Expansion. The agency requests reportable expenditures of \$262,879, all from the Veterans' Home Medicare Fund, to increase the number of licensed beds in Triplett Hall at the Kansas Veterans' Home. Due to budget cuts in FY 2010, a reduction in licensed beds reduced the maximum possible census, which resulted in a reduced revenue generating potential from Medicare and Medicaid. The agency reduced the number of licensed beds prior to the Kansas Veterans' Home being a certified Medicare and Medicaid facility. The Kansas Veterans' Home reports a consistent occupancy rate exceeding 95.0 percent, and the agency's request will increase the total occupancy in Triplett Hall by 40 The agency projects that the increased capacity will increase revenue by expanding services of Alzheimer/Special Care, Medicare, and Medicaid. The agency's plan is to relocate one of the four long-term care units in Bleckley Hall to Triplett Hall, and convert the vacated unit into an Alzheimer/Special Care unit with a capacity of 20 beds. The agency estimates that expenditures associated with the expansion will be covered by projected increases in revenue from Medicaid and Medicare. and an increase in the total population served. The agency's request also includes non-reportable expenditures of \$538,280, all from the Veterans' Home Medicaid Fund.

The Governor does not recommend the agency's supplemental request.

 Cemetery Plot Allowance. The agency requests \$21,404, all from the VA Burial Reimbursement Federal Fund, for operations. The agency's request is for the limit on the VA plot allowance to be raised to \$101,942, from the current \$80,538. The agency states that the Governor's FY 2012 reduced resources package recommended increasing expenditures from the plot allowance program in exchange for State General Funds for Veterans' Cemetery operations.

The cemetery facilities in the statewide cemetery program were built with federal funds, and subsequently transferred to the state. Minimal operational funds are provided by the National Veterans' Cemetery Program, for \$300 plot allowances for eligible veterans. The agency uses funds from the program for equipment maintenance and operations in the veterans' cemeteries.

The Governor does not recommend the agency's supplemental request.

Major expenditures include:

• Salaries and Wages. The agency estimates revised FY 2012 expenditures of \$15,506,737, including \$6,828,122 from the State General Fund, for salaries and wages. The revised estimate is an all funds increase of \$1,539,688, or 11.0 percent, and a State General Fund increase of \$942,853, or 16.0 percent, above

the agency's FY 2011 actual expenditures, and is primarily attributable to increases in staff expenditures at the Kansas Soldiers' Home and Kansas Veterans' Home, due to increases in resident population.

- Contractual Services. The agency estimates revised FY 2012 expenditures of \$1,957,866, including \$786,618 from the State General Fund, for contractual services. The revised estimate is an all funds decrease of \$636,223, or 24.5 percent, and a State General Fund decrease of \$639,347, or 44.8 percent, below the agency's FY 2011 actual expenditures, and is primarily attributable to a decrease in reportable expenditures for the Kansas Soldiers' Home. The agency's FY 2012 revised estimate includes \$786,664 in non-reportable Meidcaid funds for contractual services related to increases in resident population, which is an increase of \$581,506, or 283.4 percent, above FY 2011 actual non-reportable expenditures for contractual services.
- Commodities. The agency estimates revised FY 2012 expenditures of \$1,775,229, including \$102,337 from the State General Fund, for commodities. The revised estimate is an all funds decrease of \$247,836, or 12.3 percent, and a State General Fund decrease of \$681,409, or 86.9 percent, below the agency's FY 2011 actual expenditures, and is attributable to a decrease in food for human consumption for the Kansas Veterans' Home. The agency shifted most expenditures for food from the State General Fund to the Veterans' Home Federal Fund in FY 2012.
- Capital Outlay. The agency estimates revised FY 2012 expenditures of \$145,106, including \$58,654 from the State General Fund, for capital outlay. The revised estimate is an all funds decrease of \$112,023, or 43.6 percent, and a State General Fund decrease of \$147,640, or 71.6 percent, below the agency's FY 2011 actual expenditures, and is primarily attributable to a decrease of \$175,829, in expenditures for office equipment for the Veterans' Services program. The estimated decrease is partially offset by increases for the resident population at the Kansas Veterans' Home, and for a mower for the Cemeteries program.

The **Governor** recommends FY 2012 operating expenditures of \$18,291,854, including \$7,682,999 from the State General Fund. The recommendation is an all funds decrease of \$65,963, or 0.4 percent, below the amount approved by the 2011 Legislature. The Governor's recommended State General Fund expenditures are the same as the amount approved by the 2011 Legislature. The Governor's recommendation is an all funds decrease of \$1,093,084, or 5.6 percent, and a State General Fund decrease of \$92,732, or 1.2 percent, below the agency's FY 2012 revised estimate. The Governor's FY 2012 recommendation includes 340.0 FTE positions, the same as the amount approved by the 2011 Legislature, and a decrease of 24.0 FTE positions below the agency's FY 2012 revised estimate.

The recommended decrease from the agency's FY 2012 revised estimate is attributable to the Governor not recommending the agency's supplemental requests totaling \$1,093,084 in reportable expenditures, including \$92,732 from the State General Fund, and 24.0 FTE positions. By not recommending the agency's supplemental requests, the Governor's recommendation also reduces non-reportable Medicaid expenditures by \$977,577 in FY 2012.

FY 2013 OPERATING BUDGET SUMMARY														
		Agency Request		Governor's commendation		Difference								
Total Request/Recommendation FTE Positions	\$	20,356,094 364.0	\$	19,320,048 333.0	\$	(1,036,046) (31.0)								
Change from FY 2012:														
Dollar Change:														
State General Fund	\$	225,767	\$	(217,547)										
All Other Funds		745,389		1,245,741										
TOTAL	\$	971,156	\$	1,028,194										
Percent Change:														
State General Fund		2.9 %		(2.8) %										
All Other Funds		6.4		11.7										
TOTAL		5.0 %		5.6 %										
Change in FTE Positions		(0.0)		(7.0)										

The **agency** requests FY 2013 operating expenditures of \$20,356,094, including \$8,001,498 from the State General Fund. The agency's request is an all funds increase of \$971,156, or 5.0 percent, and a State General Fund increase of \$225,767, or 2.9 percent, above the agency's FY 2012 revised estimate. The agency's request includes 364.0 FTE positions, and 5.0 non-FTE unclassified permanent positions, the same as the agency's FY 2012 revised estimate.

Major expenditures include:

- Salaries and Wages. The agency requests FY 2013 expenditures of \$16,218,850, including \$6,973,828 from the State General Fund, for salaries and wages. The request is an all funds increase of \$712,113 or 4.6 percent, and a State General Fund increase of \$145,706, or 2.1 percent, above the agency's FY 2012 revised estimate. The increase is attributable to several factors, including \$500,000, all from the Veterans' Home Medicare Fund for salaries and wages related to the agency's enhancement request for Triplett Hall Expansion. Other increases, totaling \$212,113, including \$146,706 from the State General Fund, are for increasing a part-time administrative specialist position to a 1.0 FTE position, funding for a vacant 1.0 FTE administrative position, market rate adjustments, and fringe benefits.
- Contractual Services. The agency requests FY 2013 expenditures of \$2,211,020, including \$842,025 from the State General Fund, for contractual

services. The request is an all funds increase of \$253,154 or 12.9 percent, and a State General Fund increase of \$55,407, or 7.0 percent, above the agency's FY 2012 revised estimate. The all funds increase is attributable to the agency's enhancement request for the Veterans' Claims Assistance Program Service Organization grants, and for pharmaceutical and medical services related to the agency's enhancement request for expanding the resident population at the Kansas Veterans' Home.

- Commodities. The agency requests FY 2013 expenditures of \$1,723,876, including \$79,729 from the State General Fund, for commodities. The revised estimate is an all funds decrease of \$51,353, or 2.9 percent, and a State General Fund decrease of \$22,608, or 22.1 percent, below the agency's FY 2012 revised estimate. The decrease is attributable to a reduction of \$21,167, primarily for gasoline for the Veterans' Services Program, due to implementation of the agency's Enhanced Service Delivery Program, and a reduction of \$29,186 in household supplies for the Kansas Soldiers' Home.
- Capital Outlay. The agency requests FY 2013 expenditures of \$202,348, including \$105,916 from the State General Fund, for capital outlay. The request is an all funds increase of \$57,242 or 39.4 percent, and a State General Fund increase of \$47,262, or 80.6 percent, above the agency's FY 2012 revised estimate. The increase is attributable to the request for \$50,000, all from the State General Fund, for the Kansas Soldiers' Home, to purchase new vehicles, and \$9,980, all from the Veterans' Affairs Burial Reimbursement Fund, to purchase a new lawnmower for the cemeteries. The increase in State General Funds and all funds is partially offset by a decrease of \$2,738 in office equipment for the Veterans' Services program.

The **Governor** recommends FY 2013 operating expenditures of \$19,320,048, including \$7,465,452 from the State General Fund. The recommendation is an all funds increase of \$1,028,194, or 5.6 percent, and a State General Fund decrease of \$217,547, or 2.8 percent, from the Governor's FY 2012 recommendation. The Governor's recommendation is an all funds decrease of \$1,036,046, or 5.1 percent, and a State General Fund decrease of \$536,046, or 6.7 percent, below the agency's FY 2013 request. The decrease from the agency's request is due to the Governor not recommending the agency's FY 2013 enhancements, totaling \$693,886, which includes \$193,886 from the State General Fund, and \$342,160, all from the State General Fund, in salaries and wages for savings from the state's Voluntary Retirement Incentive Program. By not recommending the agency's enhancements request, the Governor also reduced non-reportable Medicaid expenditures for Triplett Hall at the Kansas Veterans' Home, totaling \$599,634 for FY 2013.

The Governor's recommendation includes 333.0 FTE positions, a decrease of 7.0 FTE positions below the Governor's FY 2012 recommendation, and a decrease of 31.0 FTE positions below the agency's FY 2013 request. The decrease is attributable to the Governor not recommending the agency's enhancements, which included 24.0 FTE positions funded through non-reportable expenditures, and a decrease of 7.0 FTE positions, to account for savings from the state's Voluntary Retirement Incentive Program.

	FY	201	3 ENHANCE	EMENT	s				
	Age	ncy	Request			Governor's	s R	ecommendati	on
<u>Enhancements</u>	 SGF		All Funds	FTE		SGF		All Funds	FTE
VCAP Service									
Organizations Kansas Soldiers' Home	\$ 108,886	\$	108,886	0.0	\$	0	\$	0	0.0
Transport Vehicle Kansas Soldiers' Home	45,000		45,000	0.0		0		0	0.0
Laundry Services Triplett Hall expansion	40,000		40,000	0.0		0		0	0.0
(\$599,634 non- reportable)	 0		500,000	0.0		0		0	0.0
TOTAL	\$ 193,886	\$	693,886	0.0	\$	0	\$	0	0.0

Enhancements Detail

The agency requests four enhancements for FY 2013, totaling \$693,886, including \$193,886 from State General Funds, \$500,000 from the Veterans' Home Medicare Fund, and \$599,634 from non-reportable Medicaid expenditures. No reportable FTE positions are requested. **Absent the enhancements,** the agency's FY 2013 request is for \$19,662,208, including \$7,807,612 from the State General Fund. The request without enhancements would be an all funds increase of \$277,270, or 1.4 percent, and a State General Fund increase of \$31,881, or 0.4 percent, above the agency's FY 2012 revised estimate.

 Veterans' Claims Assistance Program (VCAP) Service Organization Grants. The agency requests \$108,886, all from the State General Fund, for an increase in VCAP grant funding. The request is for increases in contractual services related to increases in staffing costs, and increases in health insurance for The Veterans' Claims Assistance Program implements and administers annual service grants to eligible veterans service organizations pursuant to grant agreements entered into with the Kansas Commission on Veterans' Affairs. Grants are provided to veteran service organizations to hire service officers through the Veterans' Claims Assistance Program, and provide support to the state's three VA medical centers. State General Funds are appropriated each year for this program, and 100.0 percent of the funds must be allocated to the participating veterans' service organizations. awarded annually through grant agreements entered into with the agency, which solicits participation from all eligible veteran service organizations that have a presence in a VA hospital in Kansas. Two organizations, the American Legion and the Veterans of Foreign Wars, elected to participate in FY 2012 and FY 2013. Grant recipients indicate that current funding for the program is below the amount initially allocated in FY 2006, and is endangering participation in the program.

The Governor does not recommend the agency's enhancement request.

 Purchase of a Transport Vehicle for the Kansas Soldiers' Home. The agency's FY 2013 request includes an enhancement request for \$45,000, all from the State General Fund, to replace a resident transportation vehicle. The agency states that the vehicle has more than 200,000 miles, and is in regular need of repair.

The **Governor** does not recommend the agency's enhancement request.

• Contract for Laundry Services for the Kansas Soldiers' Home. The agency requests \$40,000, all from the State General Fund, for laundry services at the Kansas Soldiers' Home. Previously, the facility received laundry cleaning and transportation services from the Larned State Hospital. The agency states that budget cuts and reductions in staff at Larned State Hospital caused the hospital to cease providing laundry services to the Kansas Soliders' Home. The agency's request is for expenditures to contract with a local laundry service vendor.

The Governor does not recommend the agency's enhancement request.

Triplett Hall Expansion (partially non-reportable). The agency requests \$1,099,634, including \$500,000 from the Veterans' Home Medicare Fund, and \$599,634 from the non-reportable Veterans' Home Medicaid Fund, to increase the number of licensed beds in Triplett Hall at the Kansas Veterans' Home. Due to budget cuts in FY 2010, a reduction in licensed beds reduced the maximum possible census, which resulted in a reduced revenue generating potential from Medicare and Medicaid. The agency reduced the number of licensed beds prior to the Kansas Veterans' Home being a certified Medicare and Medicaid facility. The Kansas Veterans' Home reports a consistent occupancy rate exceeding 95.0 percent, and the agency's request will increase the total occupancy in Triplett Hall by 40 beds. The agency projects that the increased capacity will increase revenue by expanding services of Alzheimer/Special Care, Medicare, and Medicaid. The agency's plan is to relocate one of the four long-term care units in Bleckley Hall to Triplett Hall, and convert the vacated unit into an Alzheimer/Special Care unit with a capacity of 20 beds. The agency estimates that expenditures associated with the expansion will be covered by projected increases in revenue from Medicaid and Medicare, and an increase in the total population served.

The **Governor** does not recommend the agency's enhancement request.

	FY 201	3 R	EDUCED RI	ESOUR	CES				
	Agency F	Rec	ommendatio	n		Governor's	s Red	commendat	ion
item	 SGF		All Funds	FTE		SGF		All Funds	FTE
Reduce Triplett Hall Expansion	\$ (390,381)	\$	(390,381)	0.0	\$	0	\$	0	0.0

FY 2013 Reduced Resources

The agency is required to submit a reduced resources budget that achieves a 5.0 percent reduction in State General Fund expenditures. The agency submits a reduced resources budget of \$390,381, all from the State General Fund, to reduce the rate of resident

expansion into Triplett and Funston Halls. The resident population has been increasing, which necessitated an expansion into the vacant buildings. The agency states that if the reduced resources budget was implemented, the Kansas Veterans' Home would need to limit the number of residents and expand a waiting list, which currently stands at 23 prospective residents. The agency's reduced resources budget would not affect the agency's FTE positions.

The Governor does not recommend the agency's reduced resources for FY 2013.

Governor's Recommended Salary and Wage Adjustments

State Employee Pay Increases. The Governor's FY 2013 recommendation does not include a base salary adjustment for state employees.

Classified Employee Pay Plan. During the 2007 interim, the State Employee Compensation Oversight Commission was charged with the development of a new pay plan for classified employees for the Governor, Chief Justice of the Supreme Court and 2008 Legislature to consider. The Commission endorsed the recommendation of the Hay Group that five separate pay plans be created for state employees in the classified service, with different opportunities for pay increases to acknowledge the different types of work performed. The time frame to fully implement the recommended plan was five years. Under the plan, the classified employees were divided into three groups to first address those with the greatest salary disparity to the market rate. The 2008 Legislature appropriated \$8.5 million from the State General Fund for FY 2009, the first year of the program The 2008 Legislature also appropriated \$8.5 million from the State General Fund for each year from FY 2010 through FY 2013 to the State Finance Council. The 2011 Legislature, however, lapsed the \$8.5 million which had been previously appropriated for both FY 2012 and FY 2013. To date, not action has been taken to implement the new pay plans or the evaluation provisions of the pay plans.

Longevity Bonus Payments. For FY 2013, the Governor recommends the continuation of the current "temporary" longevity bonus payment program. The recommendation provides for a bonus of \$50 per year of service, with a 10-year minimum (\$500) and a 25-year maximum (\$1,250). The current statutory provisions of the longevity bonus payment are \$40 per year of service, with a 10-year minimum (\$400), and a 25-year maximum (\$1,000). Classified employees hired after June 15, 2008 are not eligible for longevity bonus payments. The estimated cost for the recommended FY 2013 payments is \$12.0 million, including \$4.9 million from the State General Fund. For this agency, longevity payments total \$94,850, including \$40,784 from the State General Fund.

Kansas Public Employees Retirement System (KPERS) Rate Adjustments. A total of \$26.1 million, including \$22.2 million from the State General Fund, is included in the Governor's FY 2013 recommendations for KPERS adjustments. The FY 2013 rate for KPERS regular and school members will increase by 0.6 percent, from 8.77 percent to 9.37 percent, when compared to FY 2012. This increase is attributable to the annual statutory increase for financing the unfunded liability of the KPERS fund.

Voluntary Retirement Incentive Program. On August 2, 2011, a Voluntary Retirement Incentive Program was announced that provided incentives to eligible State of Kansas employees in the Executive Branch who elected to retire between August 2, 2011 and October 31, 2011. The intent was to provide incentives for employees to retire in order to generate salary and benefit savings in agency budgets. A total of 1,027 employees participated in the program. Employees were given two incentive options under the program. One was a one-time \$6,500 cash payment at the time of retirement that was not factored into final average salary for KPERS benefit calculations. This option was chosen by 214 employees. The second option, accepted by the other 813 employees, was a health insurance subsidy for up to 60 months of employee only coverage or up to 42 months for employee and dependent coverage. All coverage ceases once the former employee reaches 65 years of age. Agencies were advised they could refill only a portion of the positions vacated by the program. The refilled positions, however, were not to exceed 25.0 percent of the salaries of the vacant positions. Some exceptions were made to this limitation in order to ensure agencies continued to provide acceptable levels of service. After 651 selected positions (63.4 percent) were restored, 376.0 FTE positions (36.6 percent), and estimated savings of \$22.0 million, including \$6.6 million from the State General Fund, were deleted from agency budgets. For this agency, 7.0 positions participated with the savings totaling \$342,160, all from the State General Fund.

Funding Sources

Agency Req. Percent of Total FY 2013	Gov. Rec. Percent of Total FY 2013
39.3 % 8.4 16.2	38.6 % 8.8 17.1
11.8	12.5
17.8	18.7
6.5	4.3
100.0 %	100.0 %
	Percent of Total FY 2013 39.3 % 8.4 16.2 11.8 17.8 6.5

Note: Percentages may not add due to rounding.

Soldiers' Home Fee Fund and Federal Fund

The Kansas Soldiers' Home is primarily financed through the State General Fund, federal Veterans' Administration (VA) per diem payments, and fees assessed to residents. Residents' fees are deposited in the Soldiers' Home Fee Fund. Beginning in FY 2005, a separate fund was created, the Soldiers' Home Federal Fund, to receive VA per diem payments.

The VA pays per diems of up to 50.0 percent of expenses, not to exceed \$38.90 per day per resident in assisted living care, or \$94.59 per day per resident in nursing care as of October 1, 2010, the start of federal fiscal year 2011. The VA per diem rate is adjusted each year on October 1. Resident fees are assessed based on ability to pay.

The following tables show the status of the Soldiers' Home Fee Fund and the Soldiers' Home Federal Fund.

Soldiers' Home Fee Fund Analysis

Resource Estimate		Actual FY 2011		Agency Estimate FY 2012		Governor Rec. FY 2012	_	Agency Request FY 2013		Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures Ending Balance	\$ \$	(11,932) 1,607,654 0 1,595,722 1,595,602 2,020 0 (1,900)	\$ \$ \$	(1,900) 1,578,755 0 1,576,855 1,648,438 0 0 (71,583)	\$ \$ \$	(1,900) 1,578,755 0 1,576,855 1,648,438 0 0 (71,583)	\$ \$ \$	(71,583) 1,703,587 0 1,632,004 1,703,587 0 0 (71,583)	\$ \$	(71,583) 1,703,587 0 1,632,004 1,703,587 0 0 (71,583)
Ending Balance as Percent of Expenditures		(0.1%)		(4.3%)		(4.3%)		(4.2%)		(4.2%)

Staff Note: Negative ending balances are the result of technical errors in the budgeting system.

Soldiers' Home Federal Fund Analysis

Resource Estimate	 Actual FY 2011	_	Agency Estimate FY 2012	Governor Rec. FY 2012	 Agency Request FY 2013		Gov. Rec. FY 2013
Beginning Balance	\$ 9,260	\$	83,370	\$ 83,370	\$ (1,954)	\$	(1,954)
Revenue	2,431,561		2,342,582	2,342,582	2,411,179		2,411,179
Transfers in	 0		0	0	. 0		0
Total Funds Available	\$ 2,440,821	\$	2,425,952	\$ 2,425,952	\$ 2,409,225	\$	2,409,225
Less: Expenditures	2,357,451		2,427,906	2,427,906	2,411,178	•	2,411,178
Transfers Out	0		0	0	0		0
Off Budget Expenditures	0		0	0	0		0
Ending Balance	\$ 83,370	\$	(1,954)	\$ (1,954)	\$ (1,953)	\$	(1,953)
Ending Balance as Percent of Expenditures	3.5%		(0.1%)	(0.1%)	(0.1%)		(0.1%)

Staff Note: Negative ending balances are the result of technical errors in the budgeting system.

Veterans' Home Fee Fund and Federal Fund

The Kansas Veterans' Home is primarily financed through the State General Fund, federal VA per diem payments, and fees assessed to residents. Residents' fees are deposited in the Veterans' Home Fee Fund. A separate fund, the Veterans' Home Federal Fund, was created to receive the VA per diem payments.

The VA pays per diems of up to 50.0 percent of expenses, not to exceed \$38.90 per day per resident in assisted living care, or \$94.59 per day per resident in nursing care as of October 1, 2010, the start of federal fiscal year 2011. The VA per diem rate is adjusted each year on October 1. Resident fees are assessed based on ability to pay.

The following tables show the status of the Veterans' Home Fee Fund and the Veterans' Home Federal Fund.

Veterans' Home Fee Fund Analysis

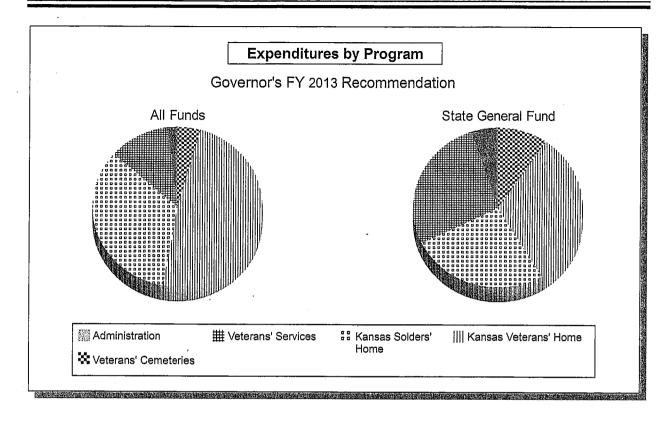
Resource Estimate		Actual FY 2011		Agency Estimate FY 2012	Governor Rec. FY 2012	_	Agency Request FY 2013	 Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in	\$	0 2,951,394 0	\$	(844) 3,129,622 0	\$ (844) 3,129,622	\$	(844) 3,300,000	\$ 132,768 3,300,000 0
Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures Ending Balance	 	2,951,394 2,946,942 5,296 0 (844)	\$ \$	3,128,778 3,129,622 0 0 (844)	\$ 3,128,778 2,996,010 0 0 132,768	\$ \$	3,299,156 3,300,000 0 0 (844)	\$
Ending Balance as Percent of Expenditures		(0.0%)		(0.0%)	4.4%		(0.0%)	4.0%

Staff Note: Negative ending balances are the result of technical errors in the budgeting system.

Veterans' Home Federal Fund Analysis

Resource Estimate	 Actual FY 2011		Agency Estimate FY 2012		Governor Rec. FY 2012	 Agency Request FY 2013	Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in	\$ (52,364) 3,083,361 0	\$	91,608 3,213,128 0	\$	91,608 3,213,128 0	\$ (16) 3,615,424 0	\$ 559,875 3,615,424 0
Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures Ending Balance	\$ 3,030,997 2,939,389 0 0 91,608	\$	3,304,736 3,304,752 0 0 (16)	\$ \$	3,304,736 2,744,861 0 0 559,875	\$ 3,615,408 3,615,424 0 0 (16)	\$ 4,175,299 3,615,424 0 0 559,875
Ending Balance as Percent of Expenditures	 3.1%		(0.0%)		20.4%	(0.0%)	15.5%

Staff Note: Negative ending balances are the result of technical errors in the budgeting system.



Program	 Gov. Rec. All Funds FY 2013	Percent of Total	 Gov. Rec. SGF FY 2013	Percent of Total
Administration	\$ 398,590	2.1 %	\$ 398,590	5.3 %
Veterans' Services	2,222,321	11.5	2,009,417	26.9
Kansas Soldiers' Home	6,527,837	33.8	1,974,592	26.4
Kansas Veterans' Home	9,344,129	48.4	2,381,205	31.9
Veterans' Cemeteries	827,171	4.3	701,648	9.4
TOTAL	\$ 19,320,048	100.0 %	\$ 7,465,452	100.0 %

FTE	FTE POSITIONS BY PROGRAM - FY 2011- FY 2013												
Program	Actual FY 2011	Agency Est. FY 2012	Gov. Rec. FY 2012	Agency Req. FY 2013	Gov. Rec FY 2013								
Administration	5.0	5.9	5.9	5.9	5.9								
Veterans' Services	24.0	28.0	28.0	28.0	23.0								
Kansas Soldiers' Home	111.0	109.0	109.0	109.0	109.0								
Kansas Veterans' Home	164.0	204.3	180.3	204.3	180.3								
Veterans' Cemeteries	15.0	16.8	16.8	16.8	14.8								
TOTAL	319.0	364.0	340.0	364.0	333.0								

A. Administration

The Administration program provides central management and staff support from the main office located in Topeka for all other programs within KCVA. The Administration program contains the agency's fiscal services, human resources, and information technology functions. The program was split off from the Veterans' Services program for budgetary reasons beginning in FY 2006. It also contains funding, where relevant, for the Persian Gulf War Veterans' Health Initiative Board.

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Item		Actual FY 2011	<i>-</i>	Agency Est. FY 2012		Gov. Rec. FY 2012	<i>-</i>	Agency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages	\$	366,636	\$	391,211	\$	391,211	\$	397,075	\$	316,207
Contractual Services Commodities		72,539 13,217		70,245 10,366		70,245 10,366	Ţ	70,310 10,366	•	70,310 10,366
Capital Outlay Subtotal - Operations Aid to Local Units	\$	1,707 454,099	\$	1,707 473,529	\$	1,707 473,529	\$	1,707 479,458	\$	1,707 398,590
Other Assistance TOTAL	\$	0 454,099	\$	0 473,529	\$	473,529	\$	0 0 479,458	\$	0 398,590
Financing:	Φ.	454.000	_		_					
State General Fund All Other Funds	\$	454,099 0	\$	473,529 0	\$	473,529 0		479,458 0	_	398,590 0
TOTAL	<u>\$</u>	454,099	<u>\$</u>	473,529	\$	473,529	<u>\$</u>	479,458	<u>\$</u>	398,590
FTE Positions		5.0		5.9		5.9		5.9		5.9
Non-FTE Uncl. Perm. Pos. TOTAL		0.0 5.0		0.0 5.9		0.0 5.9		<u>0.0</u> 5.9		0.0 5.9

The **agency** requests FY 2013 operating expenditures of \$479,458, all from the State General Fund. The request is a State General Fund increase of \$5,929, or 1.3 percent, above the agency's revised FY 2012 estimate, and is for salaries and wages.

The agency's request includes 5.9 FTE positions.

Major expenditures include:

- Salaries and Wages. The agency requests \$397,075, all from the State General Fund, for salaries and wages for FY 2013. The request is an increase of \$5,864, or 1.5 percent, above the agency's FY 2012 revised estimate. The increase is for salaries and wages, and is attributable to the expansion of the part-time administrative specialist position to a full-time, 1.0 FTE position.
- Contractual Services. The agency requests FY 2013 expenditures of \$70,310, all from the State General Fund, for contractual services. The request is a decrease of \$65, or less than 0.1 percent, below the agency's FY 2012 revised estimate.
- Commodities. The agency requests FY 2013 expenditures of \$10,366, all from the State General Fund, for commodities. The request is the same as the agency's FY 2012 revised estimate, and includes processing supplies and office supplies for printers and fax machines.
- Capital Outlay. The agency requests FY 2013 expenditures of \$1,707, all from the State General Fund, for capital outlay. The request is the same as the agency's FY 2012 revised estimate, and includes the replacement of an agency computer, which is more than four years old.

The **Governor** recommends FY 2013 operating expenditures of \$398,590, all from the State General Fund, for the agency's Administration program. The recommendation is a decrease of \$74,939, or 15.8 percent, below the Governor's FY 2012 recommendation, and a decrease of \$80,868, or 16.9 percent, below the agency's FY 2013 request. The decrease from the agency's request is attributable to a decrease of the same amount in salaries and wages, due to savings from the state's Voluntary Retirement Incentive Program. The Governor's recommendation includes 5.9 FTE positions, the same as FY 2012.

B. Veterans' Services

The purpose of the Veterans' Services program is to provide and administer a system by which the eligible residents of Kansas can obtain assistance and advice in procuring benefits from the state and federal governments in the area of veterans' or survivors' benefits. Services are provided through 15 field offices located throughout the state and six offices located in the federal Department of Veterans' Affairs (VA) Medical Centers in Topeka, Leavenworth, and Wichita.

Additional services are provided through service grants to Veterans' Service Organizations (VSOs). Where services through VSOs are not available, the KCVA Veterans' Service Representatives (VSRs) provide services. Quality control measures are performed at the Wichita VA Medical Center. Services provided by the program include assistance with

obtaining services in the areas of education, health, vocational guidance, and economic security. KCVA is the State Approving Agency (SAA) for the federal GI Bill Education program.

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Item		Actual FY 2011	<i>-</i>	Agency Est. FY 2012		Gov. Rec. FY 2012	A 	gency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$	1,176,588 681,266 158,615 192,776 2,209,245 0 0 2,209,245		1,434,440 738,353 66,858 16,947 2,256,598 0 0 2,256,598	\$	1,434,440 705,621 66,858 16,947 2,223,866 0 0 2,223,866	\$	1,489,827 782,480 44,691 14,209 2,331,207 0 0 2,331,207		1,489,827 673,594 44,691 14,209 2,222,321 0 0 2,222,321
Financing: State General Fund All Other Funds TOTAL	\$ \$	2,049,551 159,694 2,209,245	\$ \$	2,045,819 210,779 2,256,598	\$ <u>\$</u>	2,013,087 210,779 2,223,866	\$	2,118,303 212,904 2,331,207	\$	2,009,417 212,904 2,222,321
FTE Positions Non-FTE Uncl. Perm. Pos. TOTAL		24.0 2.0 26.0		28.0 2.0 30.0		28.0 2.0 30.0		28.0 2.0 30.0		23.0 2.0 25.0

FY 2012 – Current Year. The agency estimates revised FY 2012 operating expenditures of \$2,256,598, including \$2,045,819 from the State General Fund, for the Veterans' Services program. The agency's revised estimate is an all funds increase of \$47,353, or 2.1 percent, above FY 2011 actual expenditures, and a State General Fund decrease of \$3,732, or 0.2 percent, below FY 2011 actual expenditures. The increase in all funds is primarily attributable to salaries and wages expenditures, resulting from the agency's opening of a new office in Kansas City in FY 2012, and a supplemental request for the Veterans' Claims Assistance Program. The decrease in State General Funds is due to decreases of \$175,829 in capital outlay, and \$86,372 in commodities, which were partially offset by increases in salaries and wages and contractual services

The agency's revised estimate includes a supplemental request of \$32,732, all from the State General Fund, Veterans' Claims Assistance Program (VCAP) Service Grant program, for veterans' service organizations that participate in the program. The Veterans' Claims Assistance Program implements and administers annual service grants to eligible veterans service organizations pursuant to grant agreements entered into with the Kansas Commission on Veterans' Affairs. Grants are provided to veteran service organizations to hire service officers through the Veterans' Claims Assistance Program, and provide support to the state's three VA medical centers. State General Funds are appropriated each year for this program, and 100.0 percent of the funds must be allocated to the participating veterans service organizations. Grants are awarded annually through grant agreements entered into with the agency, which solicits participation from all eligible veterans' service organizations that have a presence in a VA hospital in Kansas. Two organizations, the American Legion and the Veterans of Foreign Wars, elected to participate in FY 2012 and FY 2013. The agency's supplemental request would raise VCAP grants awarded in FY 2012 to \$500,000, the same amount awarded

by the agency in FY 2011. **Absent the supplemental request,** the agency's revised FY 2012 estimate is \$2,223,866, including \$2,013,087 from the State General Fund, an all funds increase of \$14,621 or 0.7 percent above the agency's FY 2011 actual expenditures, and a State General Fund decrease of \$36,464, or 1.8 percent, below the agency's FY 2011 actual expenditures.

The agency's FY 2012 revised estimate includes 28.0 FTE positions, an increase of 4.0 FTE positions, due to the opening of the Kansas City office.

The **Governor** recommends FY 2012 operating expenditures of \$2,223,866, including \$2,013,087 from the State General Fund. The recommendation is an all funds decrease of \$32,732, or 1.5 percent, below the agency's FY 2012 revised estimate, and a State General Fund decrease of the same amount. The decrease from the agency's request is attributable to the Governor not recommending the agency's supplemental request for \$32,732, all from the State General Fund, for the Veterans' Claims Assistance Program. The Governor's recommendation includes 28.0 FTE positions, the same as the approved.

FY 2013 – Budget Year. The **agency** requests FY 2013 operating expenditures of \$2,331,207, including \$2,118,303 from the State General Fund. The agency's request is an all funds increase of \$74,609, or 3.3 percent, and a State General Fund increase of \$72,484, or 3.5 percent, above the agency's FY 2012 revised estimate. The increase is primarily attributable to salaries and wages expenditures, resulting from the agency's anticipated filling of a vacant 1.0 FTE administrative position for FY 2013, and an increase of \$44,127 for contractual services related to the Veterans' Claims Assistance Program.

The agency's FY 2013 request includes an enhancement request of \$108,886, all from the State General Fund, for the Veterans' Claims Assistance Program (VCAP) Service Grant program for veterans service organizations that participate in the program. The agency's request is for increases in contractual services related to increases in staffing costs, and increases in health care for hospital staff. The agency's enhancement request would raise VCAP grants awarded in FY 2013 to \$576,154, an increase of \$76,154 above the agency's FY 2012 revised estimate. **Absent the enhancement request,** the agency's FY 2013 request is \$2,222,321, including \$2,009,417 from the State General Fund, an all funds decrease of \$34,277 or 1.5 percent, and a State General Fund decrease of \$36,402, or 1.8 percent, below the agency's FY 2012 revised estimate.

The agency's FY 2013 revised request includes 28.0 FTE positions, the same as the FY 2012 revised estimate.

Major expenditures include:

- Salaries and Wages. The agency requests FY 2013 expenditures of \$1,489,827 for salaries and wages, including \$1,356,356 from the State General Fund. The request is an all funds increase of \$55,387, or 3.9 percent, and a State General Fund increase of \$53,262, or 4.1 percent, above the agency's FY 2012 revised estimate. The increase is mainly attributable to the agency's anticipated filling of a vacant 1.0 FTE administrative position for FY 2013.
- Contractual Services. The agency requests FY 2013 expenditures of \$782,480 for contractual services, including \$703,047 from the State General Fund. The request is an all funds increase of \$44,127, or 6.0 percent, and a State General Fund increase of \$44,127, or 6.7 percent, above the agency's revised FY 2012 revised estimate. The increase is attributable to the agency's enhancement

request of \$108,886, for health and staffing costs associated with the Veterans' Claims Assistance Program. **Absent the enhancement request,** the agency's request is a decrease of \$64,759, or 8.8 percent, below the agency's FY 2012 revised estimate.

- Commodities. The agency requests FY 2013 expenditures of \$44,691, all from the State General Fund, a decrease of \$22,167, or 33.2 percent, below the agency's FY 2012 revised estimate. The decrease is attributable to a reduction of \$22,167 in gasoline expenditures, which is due to cost savings in the agency's Enhanced Service Delivery Program.
- Capital Outlay. The agency requests FY 2013 expenditures of \$14,209, all from the State General Fund. The request is a State General Fund decrease of \$2,738, or 16.2 percent, below the agency's FY 2012 revised estimate. The decrease is attributable to a reduction in the agency's office equipment request.

The **Governor** recommends FY 2013 operating expenditures of \$2,222,321, including \$2,009,417 from the State General Fund, for the Veterans' Services program. The recommendation is an all funds decrease of \$1,545, or 0.1 percent, and a State General Fund decrease of \$3,670, or 0.2 percent, below the Governor's FY 2012 recommendation. The recommendation is an all funds decrease of \$108,886, or 4.7 percent, and a State General Fund decrease of the same amount, below the agency's FY 2013 request. The decrease is attributable to the Governor not recommending the agency's enhancement request for \$108,886, all from the State General Fund, for the Veterans' Claims Assistance Program. The Governor's recommendation includes 23.0 FTE positions, a decrease of 5.0 FTE positions, below the FY 2012 recommendation, for savings related to the state's Voluntary Retirement Incentive Program.

C. Kansas Soldiers' Home

The mission of the Kansas Soldiers' Home (Kansas Soldiers' Home) in Fort Dodge is to provide quality, long-term health care and enhance the overall well-being of honorably discharged veterans and their dependents in an environment that supports the individuals' biological, sociological, and psychological needs.

Kansas Soldiers' Home offers different levels of care including residential cottages, assisted living, and nursing home care. Cottage residency is open to any eligible veteran and his or her spouse; it provides independent living with assistance from social and health services staff available. Domiciliary care, or assisted living, provides residents with support services such as meal preparation and medication monitoring. Nursing home care is also available for residents who are not capable of supporting and caring for themselves.

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Item		Actual FY 2011	 Agency Est. FY 2012	 Gov. Rec. FY 2012	Δ	gency Req. FY 2013	 Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$ \$	4,893,291 1,344,217 496,816 0 6,734,324 0 0 6,734,324	 5,476,789 361,242 718,976 40,159 6,597,166 0 0 6,597,166	\$ 5,476,789 321,242 521,033 20,159 6,339,223 0 0 6,339,223	\$	5,594,770 362,607 689,790 90,159 6,737,326 0 0 6,737,326	 5,470,281 322,607 689,790 45,159 6,527,837 0 0 6,527,837
Financing: State General Fund All Other Funds TOTAL FTE Positions	\$	2,237,199 4,497,125 6,734,324 111.0	\$ 2,100,654 4,496,512 6,597,166	 2,040,654 4,298,569 6,339,223	_	2,184,081 4,553,245 6,737,326	 1,974,592 4,553,245 6,527,837
Non-FTE Uncl. Perm. Pos.	_	3.0 114.0	 3.0 112.0	 3.0 112.0		3.0 112.0	 3.0 112.0

FY 2012 - Current Year. The agency estimates revised FY 2012 operating expenditures of \$6,597,166, including \$2,100,654 from the State General Fund. The agency's revised estimate is an all funds decrease of \$137,158, or 2.0 percent, and a State General Fund decrease of \$136,545, or 6.1 percent, below the agency's FY 2011 actual expenditures. The decrease is primarily attributable to a decrease of \$982,975, or 73.1 percent, in contractual services, due to a shift in budgeting to non-reportable Medicaid expenditures. The decrease in contractual services is partially offset by an increase of \$583,498, or 11.9 percent, for salaries and wages, including market adjustments and workers compensation contribution increases, an increase of \$222,160, or 44.7 percent, for commodities, including pharmaceutical supplies, and \$40,159 for capital outlay, including computer hardware and telecommunications.

The agency's revised estimate includes three supplemental requests in FY 2012:

- Kansas Soldiers' Home Vehicle Purchase. The agency's FY 2012 revised estimate includes a supplemental request for \$20,000, all from the State General Fund, to replace a vehicle for the Kansas Soldiers' Home. The agency states that the vehicle has more than 200,000 miles, and is in regular need of repair.
- Contract for Laundry Services for the Kansas Soldiers' Home. The agency requests \$40,000, all from the State General Fund, for laundry services at the Kansas Soldiers' Home. Previously, the facility received laundry cleaning and transportation services from the Larned State Hospital. The agency states that budget cuts and reductions in staff at the Larned State Hospital caused the hospital to cease providing laundry services to the Kansas Soldiers' Home. The agency's request is for expenditures to contract with a local laundry service vendor.

• Kansas Soldiers' Home (partially non-reportable). The agency requests reportable expenditures of \$197,943, including \$175,377 from the Kansas Soldiers' Home Federal Fund, and \$22,566 from the Soldiers' Home Medicare Fund, for commodities. The request is for food for an increased population. The agency's request also includes \$425,649 for non-reportable Medicaid expenditures for contractual services related to the facility's request for population expansion.

Absent the supplemental requests, the agency's FY 2012 revised estimate for reportable expenditures is \$6,339,223, which includes \$2,040,654 from the State General Fund. It is an all funds decrease of \$395,101, or 5.9 percent, and a State General Fund decrease of \$196,545, or 8.8 percent, below FY 2011 actual expenditures. The decrease is attributable to a reduction in contractual services, resulting from the facility's certification as a Medicare and Medicaid facility. Some expenditures previously budgeted in contractual services are now non-reportable Medicaid expenditures.

The **Governor** recommends FY 2012 operating expenditures of \$6,339,223, including \$2,040,654 from the State General Fund. The recommendation is an all funds decrease of \$257,943, or 3.9 percent, and a State General Fund decrease of \$60,000, or 2.9 percent, below the agency's FY 2012 revised estimate. The recommendation also includes a decrease in non-reportable Medicaid expenditures of \$425,649 for contractual services related to the facility's request for population expansion. The decrease from the agency's request is attributable to the Governor not recommending the agency's three supplemental requests, totaling \$257,943 in reportable expenditures, including \$60,000 from the State General Fund in FY 2012. The Governor's recommendation includes 109.0 FTE positions, the same as the approved.

FY 2013 - Budget Year. The **agency** requests FY 2013 operating expenditures of \$6,737,326 including \$2,184,081 from the State General Fund. The request is an all funds increase of \$140,160, or 2.1 percent, and a State General Fund increase of \$83,427, or 4.0 percent, above the agency's FY 2012 revised estimate.

The agency's FY 2013 request includes an enhancement request for \$45,000, all from the State General Fund, to replace a resident transportation vehicle. The agency states that the vehicle has more than 200,000 miles, and is in regular need of repair. **Absent the enhancement request,** the agency's request is \$6,692,326, including \$2,139,081 from the State General Fund. This would be an all funds increase of \$95,160, or 1.4 percent, and a State General Fund increase of \$38,427 or 1.8 percent, above the agency's FY 2012 revised estimate.

Major expenditures include:

- Salaries and Wages. The agency requests FY 2013 expenditures of \$5,594,770, including \$2,014,081 from the State General Fund. The request is an all funds increase of \$117,981 or 2.2 percent, and a State General Fund increase of \$33,427, or 1.7 percent, above the agency's FY 2012 revised estimate. The increase is primarily attributable to market rate adjustments, an increase in workers compensation contributions, and longevity pay.
- Contractual Services. The agency requests FY 2013 expenditures of \$362,607, including 54,887 from the State General Fund. The request is an all funds increase of \$1,365, or 0.4 percent, above the agency's FY 2012 revised estimate, and no change in State General Funds.

- Commodities. The agency requests FY 2013 expenditures of \$689,790, including \$25,113 from the State General Fund. The request is an all funds decrease of \$29,186, or 4.1 percent, which is no change in State General Funds from the agency's FY 2012 revised estimate, and is attributable to a decrease in household supplies for the physical plant at the Kansas Soldiers' Home.
- Capital Outlay. The agency requests FY 2013 expenditures of \$90,159, including \$90,000 from the State General Fund. The request is an all funds increase of \$50,000, or 124.5 percent, and a State General Fund increase of \$50,000, or 125.0 percent, above the agency's FY 2012 revised estimate. The agency's request includes \$45,000 for the purchase of one agency vehicle.

Included in the agency's request is an enhancement request, totaling \$45,000, all from the State General Fund, for the purchase of an additional agency vehicle. The agency states that the vehicle to be replaced has more than 200,000 miles, and is in regular need of repair. Combined, the two vehicle requests account for the agency's entire capital outlay request for the Kansas Soldiers' Home.

The **Governor** recommends FY 2013 operating expenditures of \$6,527,837, including \$1,974,592 from the State General Fund, for the Kansas Soldiers' Home. The recommendation is an all funds increase of \$188,614, or 3.0 percent, and a State General Fund decrease of \$66,062, or 3.2 percent, from the Governor's FY 2012 recommendation. The recommendation is an all funds decrease of \$209,489, or 3.1 percent, and a State General Fund decrease of the same amount, below the agency's FY 2013 request. The decrease from the agency's request is attributable to the Governor not recommending the agency's enhancement request for \$45,000, all from the State General Fund, to replace a resident transportation vehicle, a decrease of \$124,489, all from the State General Fund, in salaries and wages, from savings from the state's Voluntary Retirement Incentive Program, and a decrease of \$40,000, all form the State General Fund, in contractual services, related to the Governor not recommending the agency's FY 2012 supplemental request for a laundry service contract, which would have continued for FY 2013 and beyond. The Governor's recommendation includes 109.0 FTE positions, the same as the FY 2012 recommendation.

D. Kansas Veterans' Home

The primary mission of the Kansas Veterans' Home (Kansas Veterans' Home) in Winfield is to provide three levels of nursing care to veterans and their eligible dependents. Kansas Veterans' Home officially opened May 1, 2000, on the grounds of the former Winfield State Hospital and Training Center.

The 80-bed domiciliary, or assisted living program, in Donlon Hall provides shelter, food, and other necessary services required by each resident, while allowing the resident to maintain a certain level of independence. The third wing of Donlon Hall was opened on July 14, 2003.

The 104-bed Bleckley Hall was opened June 12, 2000, and is equipped for 78 residents in need of skilled nursing care and 26 residents in need of care related to Alzheimer's disease. The first floor of Triplett Hall was opened on October 27, 2003.

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[tem	<u> </u>	Actual FY 2011	<i>-</i>	gency Est. FY 2012	 Gov. Rec. FY 2012	_A 	gency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$ \$ \$	6,905,073 433,364 1,288,279 29,511 8,656,227 0 17,766 8,673,993	\$ \$	7,507,336 724,092 924,100 76,273 9,231,801 0 0 9,231,801	\$ 7,507,336 327,601 539,586 76,273 8,450,796 0 0 8,450,796	_	8,027,716 931,689 924,100 76,273 9,959,778 0 0 9,959,778	\$	7,412,067 931,689 924,100 76,273 9,344,129 0 0 9,344,129
Financing: State General Fund All Other Funds TOTAL FTE Positions	\$	2,802,482 5,871,511 8,673,993	\$ <u>\$</u>	2,432,427 6,799,374 9,231,801 204.3	\$ 2,432,427 6,018,369 8,450,796	-	2,496,854 7,462,924 9,959,778	\$ <u>\$</u>	2,381,205 6,962,924 9,344,129
Non-FTE Uncl. Perm. Pos. TOTAL	_	0.0 164.0		0.0 204.3	 0.0		0.0	_	0.0

FY 2012 - Current Year. The **agency** estimates revised FY 2012 operating expenditures of \$9,231,801, including \$2,432,427 from the State General Fund. The agency's revised estimate is an all funds increase of \$557,808, or 6.4 percent, above the agency's FY 2011 actual expenditures, and a State General Fund decrease of \$370,055, or 13.2 percent, below the agency's FY 2011 actual expenditures.

The agency's revised estimate includes two supplemental requests totaling \$781,005 in reportable expenditures, all from special revenue funds, and \$551,928 in non-reportable Medicaid expenditures.

Triplett Hall Expansion (partially non-reportable). The agency requests reportable expenditures of \$262,879, all from the Veterans' Home Medicare Fund, to increase the number of licensed beds in Triplett Hall at the Kansas Veterans' Home. Due to budget cuts in FY 2010, a reduction in licensed beds reduced the maximum possible census, which resulted in a reduced revenue generating potential from Medicare and Medicaid. The agency reduced the number of licensed beds prior to the Kansas Veterans' Home being a certified Medicare and Medicaid facility. The Kansas Veterans' Home reports a consistent occupancy rate exceeding 95.0 percent, and the agency's request will increase the total occupancy in Triplett Hall by 40 beds. The agency projects that the increased capacity will increase revenue by expanding services of Alzheimer/Special Care, Medicare, and Medicaid. The agency's plan is to relocate one of the four long-term care units in Bleckley Hall to Triplett Hall, and convert the vacated unit into an Alzheimer/Special Care unit with a capacity of 20 beds. The agency estimates that expenditures associated with the expansion will be covered by projected increases in revenue from Medicaid and Medicare. and an increase in the total population served. The agency's request also

includes non-reportable expenditures of \$538,280, all from the Veterans' Home Medicaid Fund.

• Increase Resident Population (partially non-reportable). The agency requests reportable expenditures of \$518,126, including \$384,514 from the Veterans' Home Federal Fund, and \$133,612 from the Veterans' Home Fee Fund, for food and contractual services to support an increased resident population. The agency's request also includes non-reportable Medicaid expenditures of \$13,648, for contractual services related to the facility's request for an increased population.

Absent the supplemental request, the agency's FY 2012 revised estimate is \$8,450,796, including \$2,432,427 from the State General Fund. The revised estimate is an all funds decrease of \$223,197, or 2.6 percent, below FY 2011 actual expenditures, and a State General Fund decrease of \$370,055, or 13.2 percent, below FY 2011 actual expenditures. The decrease is attributable to decreases of \$105,763 in contractual services, \$748,693 in commodities, and \$17,766 in other assistance, which was partially offset by increases of \$602,263 in salaries and wages and \$46,762 in capital outlay. The changes are the result of an increase in the average daily census in FY 2012, with Medicare and Medicaid funding portions of the expenditures related to the increased population.

The **Governor** recommends FY 2012 operating expenditures of \$8,450,796, including \$2,432,427 from the State General Fund. The recommendation is an all funds decrease of \$781,005, or 8.5 percent, and no change in State General Funds, from the agency's FY 2012 revised estimate. The recommended decrease from the agency's request is attributable to the Governor not recommending the agency's two supplemental requests, totaling \$781,005 in reportable expenditures from all funds in FY 2012. By not recommending the agency's supplemental request, the Governor's recommendation results in a decrease of \$551,928 in non-reportable Medicaid funds. The Governor's recommendation includes 180.3 FTE positions for FY 2012, a decrease of 20.0 FTE positions below the agency's FY 2012 revised estimate, which is due to the Governor not recommending the agency's supplemental requests.

FY 2013 - Budget Year. The **agency** requests FY 2013 operating expenditures of \$9,959,778, including \$2,496,854 from the State General Fund. The request is an all funds increase of \$727,977, or 7.9 percent, and a State General Fund increase of \$64,427, or 2.6 percent, above the agency's FY 2012 revised estimate. The agency's request includes 204.3 FTE positions, the same as in the FY 2012 revised estimate.

The agency's request includes an enhancement request of \$1,099,634, including reportable expenditures of \$500,000 from the Veterans' Home Medicare Fund, and \$599,634 from the non-reportable Veterans' Home Medicaid Fund, to increase the number of licensed beds in Triplett Hall at the Kansas Veterans' Home. Due to budget cuts in FY 2010, a reduction in licensed beds reduced the maximum possible census, which resulted in a reduced revenue generating potential from Medicare and Medicaid. The agency reduced the number of licensed beds prior to the Kansas Veterans' Home being a certified Medicare and Medicaid facility. The Kansas Veterans' Home reports a consistent occupancy rate exceeding 95.0 percent, and the agency's request will increase the total occupancy in Triplett Hall by 40 beds. The agency projects that the increased capacity will increase revenue by expanding services of Alzheimer/Special Care, Medicare, and Medicaid. The agency's plan is to relocate one of the four long-term care units in Bleckley Hall to Triplett Hall, and convert the vacated unit into an Alzheimer/Special Care unit with a capacity of 20 beds. The agency estimates that expenditures associated with the expansion will be covered by projected increases in revenue from Medicaid and Medicare, and an increase in the total population served.

Absent the enhancement request, the agency's FY 2013 request is \$9,459,778 in reportable expenditures, including \$2,496,854 from the State General Fund. The request is an all funds increase of \$227,977, or 2.5 percent, and a State General Fund increase of \$64,427, or 2.6 percent, above the agency's FY 2012 revised estimate.

Major expenditures include:

- Salaries and Wages. The agency requests FY 2013 expenditures of \$8,027,716, including \$2,496,854 from the State General Fund, for salaries and wages. The request is an all funds increase of \$520,380, or 6.9 percent, and a State General Fund increase of \$40,652, or 1.7 percent, above the agency's FY 2012 revised estimate. The request is for program staff in the Administration program, the Resident Service Domiciliary, Long-Term Care, and Maintenance/Dietary/Housekeeping, and includes 204.3 FTE positions, which includes 15.9 FTE positions funded through non-reportable Medicaid expenditures.
- Contractual Services. The agency requests FY 2013 expenditures of \$931,689, including \$757,142 from the Kansas Veterans' Home Federal Fund, \$127,047 from the Kansas Veterans' Home Fee Fund, and \$47,500 from Medicare. The request is an all funds increase of \$207,597, or 28.7 percent, above the agency's FY 2012 revised estimate. The request is for a contract with the Wichita Department of Veterans' Affairs Regional Medical Center for pharmacy services, the veterans' home medical director, lab fees, electronic communication services, and repairs, and the increase is attributable to a projected increase in residents.
- Commodities. The agency requests FY 2013 expenditures of \$924,100, including \$896,680 from the Veterans' Home Fee Fund, and \$27,420 from the Veterans' Home Federal Fund. The request is the same as the agency's FY 2012 revised estimate. Expenditures included in the agency's request are primarily for food, which is provided through the agency's contract with ARAMARK.
- Capital Outlay. The agency requests FY 2013 expenditures of \$76,273, all from the Veterans' Home Fee Fund, for capital outlay in the Nursing Home subprogram. The request is the same as the agency's FY 2012 revised estimate, and is for office technology and a passenger car.

The **Governor** recommends FY 2013 operating expenditures of \$9,344,129, including \$2,381,205 from the State General Fund, for the Kansas Veterans' Home. The recommendation is an all funds increase of \$893,333, or 10.6 percent percent, and a State General Fund decrease of \$51,222, or 2.1 percent, from the Governor's FY 2012 recommendation. The recommendation is an all funds decrease of \$615,649 or 6.2 percent, and a State General Fund decrease of \$115,649, or 4.6 percent, below the agency's FY 2013 request. The decrease from the agency's request is attributable to the Governor not recommending the agency's enhancement request for \$500,000 in reportable expenditures, all from the Veterans' Home Medicare Fund, to increase the number of licensed beds in Triplett Hall, and a decrease of \$115,649, all from the State General Fund, in salaries and wages, for savings from the state's Voluntary Retirement Incentive Program. By not recommending the agency's enhancement request, the Governor's recommendation results in a decrease of \$499,634 in non-reportable expenditures from the Veterans' Home Medicaid Fund. The

Governor's recommendation includes 180.3 FTE positions, the same as the FY 2012 recommendation.

E. Veterans' Cemeteries

The Veterans' Cemeteries program provides veterans and their eligible dependents with a burial site and fitting memorial to honor their service to the United States. The program was designed to establish, manage, and operate four state veterans' cemeteries. Cemetery construction was 100.0 percent funded through a grant from the federal Department of Veterans' Affairs (VA), with ongoing cemetery operations largely funded by the state, with minimal federal funding. During FY 2006, the cemeteries at Fort Dodge, WaKeeney, and Winfield became fully operational. The cemetery at Fort Riley opened in FY 2009.

	SUMMAR		ERANS' CEM EXPENDITUR	 	20	13		
Item	Actua FY 201		Agency Est. FY 2012	 Gov. Rec. FY 2012	_	gency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	66, 33, \$ 787,	461 \$ 703 138 135 437 \$ 0 0 437 \$	63,934 54,929 10,020 825,844 0	696,961 42,530 54,929 10,020 804,440 0 0	\$ \$	709,462 63,934 54,929 20,000 848,325 0 0	\$	688,308 63,934 54,929 20,000 827,171 0 0 827,171
Financing: State General Fund All Other Funds TOTAL	29,	943 \$ 494 437 \$	102,542	723,302 81,138 804,440	_	722,802 125,523 848,325	_	701,648 125,523 827,171
FTE Positions Non-FTE Uncl. Perm. Pos. TOTAL	15.0 0.0 15.0) 	16.8 0.0 16.8	 16.8 0.0 16.8		16.8 0.0 16.8	- -	14.8 0.0 14.8

FY 2012 - Current Year. The **agency** estimates revised FY 2012 operating expenditures of \$825,844, including \$723,302 from the State General Fund. The agency's revised estimate is an all funds increase of \$38,407, or 4.9 percent, above the agency's FY 2011 actual expenditures, and a State General Fund decrease of \$34,641, or 5.5 percent, below the agency's FY 2011 actual expenditures.

The agency's revised estimate includes a supplemental request for \$21,404, all from the VA Burial Reimbursement Federal Fund, for operations. The agency's request is for the limit on the VA plot allowance to be raised to \$101,942, from the current \$80,538.

The agency's FY 2012 revised estimate includes 16.8 FTE positions, an increase of 1.8 FTE positions from FY 2011 actual positions.

The **Governor** recommends FY 2012 operating expenditures of \$804,440, including \$723,302 from the State General Fund. The recommendation is an all funds decrease of \$21,404, or 2.6 percent, and no change in State General Funds, from the agency's FY 2012 revised estimate. The recommended decrease from the agency's request is attributable to the Governor not recommending the agency's FY 2012 supplemental request for \$21,404, all from the VA Burial Reimbursement Federal Fund, for the VA plot allowance. The Governor's recommendation includes 16.8 FTE positions in FY 2012, the same as the agency's FY 2012 revised estimate.

FY 2013 - Budget Year. The agency requests FY 2013 operating expenditures of \$848,325, including \$722,802 from the State General Fund. The request is an all funds increase of \$22,481, or 2.7 percent, above the agency's FY 2012 revised estimate, and a State General Fund decrease of \$500, or 0.3 percent, below the agency's FY 2012 revised estimate. The agency's request includes 16.8 FTE positions, the same amount as in FY 2012.

Major expenditures include:

- Salaries and Wages. The agency requests FY 2013 expenditures of \$709,462, all from the State General Fund, for salaries and wages. The request is a State General Fund increase of \$12,501, or 1.8 percent, above the agency's FY 2012 revised estimate. The agency's request is for 16.8 FTE positions.
- Contractual Services. The agency requests FY 2013 expenditures of \$63,934, including \$13,781 from the State General Fund. The request is no change in all funds; and a State General Fund decrease of \$12,560, or 47.7 percent, below the agency's FY 2012 revised estimate. The request is for communications, travel, training, and utilities; and also includes \$1,200 for hospitality. The agency's requested reduction in State General Funds for FY 2013 is due to expanded eligibility criteria for a \$300 burial plot allowance to all veterans buried in state veterans' cemeteries. The federal plot allowance is paid directly to a state if a veteran is buried without charge in a state owned cemetery that is reserved solely for veteran burials. Since the Kansas state veterans' cemetery program does not charge a burial fee, the cemetery program directly receives the federal plot allowance.
- Commodities. The agency requests FY 2013 expenditures of \$54,929, all from the Veterans Affairs' Burial Reimbursement Fund, for commodities, which is the same as the agency's FY 2012 revised estimate. The request is for grounds maintenance materials and equipment operations.
- Capital Outlay. The agency requests FY 2013 expenditures of \$20,000, all from the Veterans' Affairs Burial Reimbursement Fund, for capital outlay, an increase of \$9,980, or 99.6 percent, above the agency's FY 2012 revised estimate. The request is for the purchase of one front mount lawn mower.

The **Governor** recommends FY 2013 operating expenditures of \$827,171, including \$701,648 from the State General Fund, for the Veterans' Cemeteries program. The recommendation is an all funds increase of \$22,731, or 2.8 percent, and a State General Fund decrease of \$21,654, or 3.0 percent, from the Governor's FY 2012 recommendation. The recommendation is an all funds decrease of \$21,154, or 2.5 percent, and a State General Fund decrease of the same amount, below the agency's FY 2013 request. The decrease is attributable to the Governor's recommended savings related to the state's Voluntary Retirement

Incentive Program. The recommendation includes 14.8 FTE positions, a decrease of 2.0 FTE positions, below the Governor's FY 2012 recommendation, and 2.0 FTE positions below the agency's FY 2013 request, and is also attributable to the state's Voluntary Retirement Incentive Program.

	ļ	CAPITAL IN	1PR	OVEMENTS			
Project		gency Est. FY 2012		Gov. Rec. FY 2012	Α	gency Req. FY 2013	 Gov. Rec. FY 2013
Rehabilitation and Repair	\$	848,090	\$	848,090	\$	1,239,784	\$ 1,239,784
Financing: State General Fund State Institutions Building	\$	0	\$	0	\$	0	\$ 0
Fund TOTAL	\$	848,090 848,090	\$	848,090 848,090	\$	1,239,784 1,239,784	\$ 1,239,784 1,239,784

FY 2012– **Current Year.** The **agency** requests a revised FY 2012 capital improvement budget of \$848,090, all from the State Institutions Building Fund. The request is a decrease of \$891,888, or 51.8 percent, below the agency's FY 2011 actual expenditures. The 2010 Legislature added \$833,856, all from the State Institutions Building Fund, for roof repairs at the Kansas Soldiers' Home in FY 2011, which accounts for the decrease in expenditures from FY 2011 to FY 2012. The agency's FY 2012 request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home and the Kansas Veterans' Home. The request includes \$274,585 for repairs and maintenance at the Kansas Veterans' Home.

The **Governor** concurs with the agency's FY 2012 revised estimate for capital improvements.

FY 2013 - Budget Year. The agency requests FY 2013 capital improvement expenditures of \$1,239,784, all from the State Institutions Building Fund. The request is an increase of \$361,694, or 42.6 percent, above the agency's FY 2012 revised estimate. The request is for building and grounds repairs and maintenance at the Kansas Soldiers' Home and Kansas Veterans' Home. The request includes \$218,729 for repairs and maintenance at the Kansas Soldiers' Home, and \$1,021,505 for repairs and maintenance at the Kansas Veterans' Home.

The Governor concurs with the agency's FY 2013 request for capital improvements.

PERFORMA	NCE MEASURE	ES		
Measure	Gov. Rec. for FY 2011	Actual FY 2011	Gov. Rec. FY 2012	Gov. Rec. FY 2013
Administration				
Number of veterans, spouses, and dependents served	105,000	105,000	120,000	120,000
Veterans' Cemeteries				
Number of burials per year	250	264	250	275
Number of pre-certifications received per year	625	489	625	500
Kansas Soldiers' Home				
Average daily census (veteran)	110	125	110	150
Percentage of supervisors attending training Percentage of applications completed within 10		100.0%	100.0%	100.0%
business days		90.0%	90.0%	90.0%
Kansas Veterans' Home				
Average daily census (veteran)	111	130	141	158
Average daily census (Medicaid)		16	20	24
Average daily census (Medicaid)		0	3	5