FY 2012 and FY 2013

Senate Ways and Means Subcommittee

Kansas Department of Labor

Senator Ty Masterson, Chair

Senator Marci Francisco

Senator Mark Taddiken

Senator Dwayne Umbarger

Senate Ways and Means

Date:

02-08-12

Attachment:

1

Senate Subcommittee Report

Agency: Kansas Department of Labor

Bill No. 311

Bill Sec. 32

Analyst: Morrow

Analysis Pg. No. --

Budget Page No. 250

Expenditure Summary	 Agency Estimate FY 2012	Re	Governor ecommendation FY 2012	 Senate Subcommittee Adjustments	
Operating Expenditures:					
State General Fund	\$ 406,298	· \$	406,298	\$	0
Other Funds	780,309,408		780,309,408		0
Subtotal	\$ 780,715,706	\$	780,715,706	\$ 	0
Capital Improvements:				•	
State General Fund	\$ 0	\$	0	\$	0
Other Funds	2,505,449		2,505,449		0
Subtotal	\$ 2,505,449	\$	2,505,449	\$ 	0
TOTAL	\$ 783,221,155	\$	783,221,155	\$ 	0
FTE positions	499.0		499.0	0.0	
Non FTE Uncl. Perm. Pos.	109.6		109.6	0.0	
TOTAL	 608.6		608.6	0.0	

Agency Estimate

The **agency** estimates current year operating expenditures of \$780.7 million, an increase of \$53.7 million, or 7.4 percent, above the FY 2011 Legislature approved amount. The increase is mainly attributable to an increase in unemployment insurance benefit payments. The State General Fund estimate is \$406,298, a decrease of \$3,731, or 0.9 percent, below the FY 2011 Legislature approved amount. This amount is lapsed back into the State General Fund. The estimate includes the 499.0 FTE positions approved by the FY 2011 Legislature.

The agency requests a capital improvements expenditure budget of \$2,505,449, an increase of \$1,764,186, or 238.0 percent, above the approved FY 2012 capital improvements budget. The increase is mainly attributable to payments to the principal of the federal Unemployment Insurance loan. All expenditures in capital improvements for FY 2012 would be funded by special revenue funds.

Governor's Recommendation

The **Governor** concurs with the agency's FY 2012 revised estimate for both operating expenditures and capital improvements.

Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation.

Senate Subcommittee Report

Agency: Kansas Department of Labor

Bill No. --

Bill Sec. --

Analyst: Morrow

Analysis Pg. No. --

Budget Page No. 250

Expenditure Summary		Agency Request FY 2013	Re	Governor ecommendation FY 2013	 Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$	406,352	\$	338,150	\$ 0
Other Funds		492,673,894		491,962,465	0
Subtotal	\$	493,080,246	\$	492,300,615	\$ 0
Capital Improvements:					
State General Fund	\$	0	\$	0	\$ 0
Other Funds		2,681,797		2,681,797	0
Subtotal	\$	2,681,797	\$	2,681,797	\$ 0
TOTAL	<u>\$</u>	495,762,043	\$	494,982,412	\$ 0
FTE positions		499.0		489.0	0.0
Non FTE Uncl. Perm. Pos.		113.1		113.1	0.0
TOTAL		612.1		602.1	 0.0

Agency Request

The **agency** requests FY 2013 operating expenditures of \$493.1 million, a decrease of \$287.6 million, or 36.8 percent, below the revised FY 2012 estimate. The decrease in FY 2013 is mainly attributable to a reduction in the projected Unemployment Insurance benefit payments due to the elimination of two federal programs: the Emergency Unemployment Compensation (EUC), which ended January 3, 2012; and the Extended Benefits (EB), which ended January 4, 2012. The request includes 499.0 FTE positions, the same as the FY 2012 Legislative approved amount.

The request includes \$406,352 from the State General Fund. This is an increase of \$54, or less than one-tenth of a percent, above the revised FY 2012 estimate. The increase is mainly attributable to an increase in the cost indices for commodities and capital outlay.

The request includes an enhancement of \$105,600, all from special revenue funds, for the replacement of six vehicles with over 100,000 miles. Absent the enhancement, the expenditures would be \$493.0 million, a decrease of \$287.7 million, or 36.9 percent, below the revised FY 2012 estimate.

The agency requests a capital improvements expenditure budget of \$2,681,797, an increase of \$176,348, or 7.0 percent, above the FY 2012 revised estimate. The increase is mainly attributable to the renovation of the 1309 SW Topeka Avenue building. All expenditures in capital improvements for FY 2013 would be funded by special revenue funds.

Governor's Recommendation

The **Governor** recommends FY 2013 operating expenditures of \$492.3 million, a decrease of \$779,631, or 0.2 percent, below the agency's FY 2013 request. The decrease is attributable to the Governor accepting the agency's reduced resource budget and an additional reduction of \$659,025 and 10.0 FTE positions for the voluntary retirement incentive program.

The Governor recommends \$338,150, all from the State General Fund, a decrease of \$68,202, or 16.8 percent, below the agency's request for FY 2013. The decrease is attributable to the Governor's recommending the reduced resource budget of \$20,631 and an additional \$47,571 due to the voluntary retirement incentive program.

The Governor did not recommend the enhancement of \$105,600, from special revenue funds, for the replacement of six vehicles but it was noted in the recommendation that as the Department's vehicles attain the necessary mileage and it is feasible financially, the agency has the flexibility to make the purchases.

The Governor concurs with the agency's request of \$2,681,797 in capital improvements expenditures for FY 2013.

The Senate Subcommittee Recommendation

The **Subcommittee** concurs with the Governor's recommendation with the following notation:

 The Subcommittee has questions and concerns about the reduction in salaries and wages funding due to the Voluntary Retirement Incentive Program, since the agency was given permission to fill the vacated positions, and understands there may be a Governor's Budget Amendment issued to modify the reduction in expenditures for salaries and wages within the agency.



DEPARTMENT OF LABOR

		Actual		Aganay Est		Cov. Boo		Agonov Bog		Cay Bas
Evnonditure				Agency Est.		Gov. Rec.	•	Agency Req.		Gov. Rec.
Expenditure		FY 2011	- —	FY 2012		FY 2012	_	FY 2013		FY 2013
Operating Expenditures:										
State General Fund	\$	438,372	\$	406,298	\$	406,298	\$	406,352	\$	338,150
Other Funds	1	,018,257,504		780,309,408		780,309,408		492,673,894		491,962,465
TOTAL	\$1	,018,695,876	\$	780,715,706	\$	780,715,706	\$	493,080,246	\$	492,300,615
Capital Improvements:								•		
State General Fund	\$	0	\$	0	\$	0	\$	0	\$	0
Other Funds		2,435,876		2,505,449		2,505,449		2,681,797		2,681,797
TOTAL	\$	2,435,876	\$	2,505,449	\$	2,505,449	\$	2,681,797	\$	2,681,797
GRAND TOTAL	\$ 1	,021,131,752	\$	783,221,155	\$	783,221,155	\$	495,762,043	\$	494,982,412
			=		=		=		=	
Percentage Change:										
Operating Expenditure	s									
State General Fund		(3.4) %		(7.3) %		(7.3) %		0.0 %		(16.8) %
All Funds		(28.6)		(23.4)		(23.4)		(36.8)		(36.9)
						· •		•		
FTE Positions		552.0		499.0		499.0		500.2		490.2
Non-FTE Perm.Uncl.Pos		197.7		109.6		109.6		113.1		113.1
TOTAL	_	749.7		608.6		608.6		613.3		603.3
									_	

AGENCY OVERVIEW

The Department of Labor's mission is to advance the economic well-being of all Kansans by providing quality, accessible, and responsive workforce services. The Department has six programs to assist with the agency's mission: Administration; Labor Market information; Unemployment Insurance; Industrial Health and Safety; Workers' Compensation; and Labor Relations.

MAJOR ISSUES FROM PRIOR YEARS

The **2004 Legislature** approved the transfer of \$600,000 in unused bond proceeds from the renovation of the state-owned building at 401 SW Topeka Blvd. to other renovation projects

subject to review by the Joint Committee on State Building Construction. The projects were subsequently approved.

- The Legislature also allowed the implementation of the Governor's Executive Reorganization Order (ERO) No. 31, effective July 1, 2004, which:
 - Transferred the duties of the division of Employment and Training from the Kansas Department of Human Resources (KDHR) to the newly established Division of Workforce Development in the Kansas Department of Commerce;
 - Moved the Kansas Commission on Disability Concerns, the Apprenticeship Program, and the portion of Support Services from KDHR to the Department of Commence; and
 - Changed the name of the Kansas Department of Human Resources to the Kansas Department of Labor (KDOL). 2004 HB 2948 made numerous statutory changes to reflect the name change.
 - The implementation of 2004 ERO No. 31 resulted in the transfer of \$39.2 million including \$237,350 from the State General Fund, and 280.6 FTE positions from KDHR to the Department of Commerce in FY 2005.
- The Legislature also approved Substitute for HB 2435, which also affected the organizational structure of KDHR. Effective July 1, 2004, the statute:
 - Created the Hispanic and Latin Affairs Commission, which is housed in the Governor's office:
 - Repealed statutes concerning the Hispanic Affairs Advisory Committee, which was housed in KDHR; and
 - Moved the Advisory Committee on African-American Affairs from KDHR to the Governor's office.
- The **Legislature** transferred the Office of Native-American Affairs from KDHR to the Governor's Office, effective July 1, 2004. A total of \$501,591, including \$87,560 from the State General Fund, and 7.0 FTE positions, were transferred from KDHR to the Governor's Office in FY 2005.
- The Legislature approved a provision in the Omnibus appropriations bill (2004 Senate Substitute for HB 2471), which authorized the issuance of \$21.0 million in bonds to finance a comprehensive upgrade of Kansas' Unemployment Insurance Benefits (UIB) computer system. This statute directed KDOL to pay the principal and interest on the bonds with State General Fund moneys or appropriate special revenue funds, including federal Reed Act funds. The duration of the bonds would be for six years. By utilizing bond financing, the Department intends to use an amount roughly equivalent to the interest earned on the principal of the Reed Act funds over the period of six years to finance the project. This would ensure that the principal amount of the Reed Act funds would remain relatively consistent over the six-year period.
- The **Legislature** included a proviso that the Joint Committee on Information Technology (JCIT) was to review the unemployment insurance benefits system

project. Additionally, the \$21.0 million in bonding authority would be subject to the approval of the State Finance Council.

During the **2004 Interim** JCIT reviewed the findings of KDOL's needs assessment and feasibility study of the UIB computer system. The findings of the study were as follows:

- The application and underlying data structure of the UIB system used obsolete technology. It was overly complex and difficult to maintain. The UIB system also had many unresolved errors.
- The majority of the Information Services programmers lacked the knowledge and understanding to adequately maintain the outdated system.
- Recent mandated changes, including the Temporary Extended Unemployment Compensation (TEUC) and the Kansas Additional Benefit, were implemented quickly. The upgrades were not designed well and resulted in a number of problems and errors.
- Unemployment Insurance Services could not make changes to improve business operating efficiency because only mandated changes could be made to the UIB system.

In June 2004, after JCIT reviewed the needs assessment and feasibility study, the Department received the approval of the State Finance Council to issue \$21.0 million in bond authority.

During the **2005** Interim the State Finance Council authorized the agency to purchase the Eastman Building at the grounds of the former Topeka State Hospital, from the Department of Administration. KDOL used federal funds to purchase the property. These funds were proceeds from the sale of property originally purchased with federal funds. The proceeds could only be used to purchase additional buildings. Had the funding not been spent by the end of the federal fiscal year, the funding would have reverted back to the federal government.

KDOL transferred the America's Joblink Alliance Program to the Kansas Department of Commerce. This transfer was to follow up on ERO No. 31, which transferred the workforce development related program from KDOL to the Department of Commerce.

The **2006 Legislature** approved FY 2006 expenditures of \$2.3 million and FY 2007 expenditures of \$2.6 million on bond payments for the \$21.0 million in bonds from the Unemployment Insurance Modernization.

- Total additional expenditures of \$282,380 from the Workers Compensation Fee
 Fund to increase salaries of workers' compensation administration law judges to
 75.0 percent of the salary of a district court administrative law judge.
- Total additional expenditures of \$51,750 from the Workers Compensation Fee Fund for increased salaries for board members. Workers' Compensation Board members' salaries are based on district court judge salaries.

The **2007 Legislature** approved FY 2007 expenditures of \$113,438, all from special revenue funds, to reclassify two existing positions to investigator/auditor positions to examine

instances of worker misclassification and to enforce the resulting unemployment insurance collection changes in accordance with 2006 HB 2772. The Legislature also added \$107,438, all from special revenue funds in FY 2008 to continue the two positions.

- FY 2007 expenditures totaling \$26.0 million, all from federal Reed Act funds, for modernization of the Unemployment Insurance Benefits (UIB) computer system.
- FY 2007 expenditures of \$87,500, all from the State General Fund, and 1.0 FTE position in FY 2008 to expand the Public Employees' Relations Board.

The **2008 Legislature** approved FY 2009 expenditures of \$105,322, all from the State General Fund, and deleted the same from the Federal Indirect Cost Offset Fund, for the Employment Standards Program.

The **2009** Legislature deleted \$7,600, all from the State General Fund, to reduce the agency's FY 2009 approved budget by 1.25 percent and deleted \$73,168, from the State General Fund, to reduce the agency's FY 2010 approved State General Fund budget to 12.6 percent below the FY 2009 approved amount. Additionally, the Legislature transferred \$549,500 from the Human Resources Special Projects Fund and the Workers Compensation Fund to the State General Fund.

During the **2009 Interim**, the Kansas Department of Labor and the Division of the Budget altered the manner in which the KDOL reports non-expense items. Starting in FY 2010, Administration, Unemployment Insurance Services, Labor Market and Information Services and Industrial Safety and Health Divisions will each have a parallel off-budget program. These off-budget programs are codified in Memorandums of Understanding between KDOL and Social and Rehabilitative Services (SRS), the Kansas Department of Health and Environment (KDHE), and the Kansas Health Policy Authority (KHPA).

The **2010 Legislature** deleted \$11,172, all from the State General Fund, to achieve a State General Fund reduction of approximately 2.5 percent from the Governor's recommendation for FY 2011. The Legislature also transferred \$800,000 from the Workers' Compensation Fee Fund to the State General Fund for FY 2011, leaving a balance of \$223,782 in the fund.

The **2011 Legislature** deleted \$77,400, all from special revenue funds, to remove funding for the roof replacement project at 417 SW Jackson Avenue. The Governor recommended and the Legislature approved deleting 53.0 vacant FTE positions from the FY 2011 approved amount of 552.0 positions, leaving 499.0 FTE positions for FY 2012.

The Legislature enacted SB 77 that revises provisions of the unemployment security laws pertaining to loan interest payments, the taxable wage base, and extension of tax rate caps on positive balance employers, the number of rate groups for negative balance employers and benefits. The law authorized the creation of the Employment Security Interest Assessment Fund to pay interest owed to the U.S. Department of Labor for advances received by the Kansas Employment Security Trust Fund.

BUDGET SUMMARY AND KEY POINTS

FY 2012 – Current Year. The agency estimates current year operating expenditures of \$780.7 million, an increase of \$53.7 million, or 7.4 percent, above the FY 2011 Legislature approved amount. The increase is mainly attributable to an increase in unemployment insurance benefit payments. The State General Fund estimate is \$406,298, a decrease of \$3,731, or 0.9 percent, below the FY 2011 Legislature approved amount. This amount is lapsed back into the State General Fund. The estimate includes the 499.0 FTE positions approved by the FY 2011 Legislature.

The agency requests a capital improvements expenditure budget of \$2,505,449, an increase of \$1,764,186, or 238.0 percent, above the approved FY 2012 capital improvements budget. The increase is mainly attributable to payments to the principal of the federal Unemployment Insurance loan. All expenditures in capital improvements for FY 2012 would be funded by special revenue funds.

The **Governor** concurs with the agency's FY 2012 revised estimate for both operating expenditures and capital improvements.

FY 2013 – Budget Year. The agency requests FY 2013 operating expenditures of \$493.1 million, a decrease of \$287.6 million, or 36.8 percent, below the revised FY 2012 estimate. The decrease in FY 2013 is mainly attributable to a reduction in the projected Unemployment Insurance benefit payments due to the elimination of two federal programs: the Emergency Unemployment Compensation (EUC), which ended January 3, 2012; and the Extended Benefits (EB), which ended January 4, 2012. The request includes 499.0 FTE positions, the same as the FY 2012 Legislative approved amount.

The request includes \$406,352 from the State General Fund. This is an increase of \$54, or less than one-tenth of a percent, above the revised FY 2012 estimate. The increase is mainly attributable to an increase in the cost indices for commodities and capital outlay.

The request includes an enhancement of \$105,600, all from special revenue funds, for the replacement of six vehicles with over 100,000 miles. Absent the enhancement, the expenditures would be \$493.0 million, a decrease of \$287.7 million, or 36.9 percent, below the revised FY 2012 estimate.

The agency requests a capital improvements expenditure budget of \$2,681,797, an increase of \$176,348, or 7.0 percent, above the FY 2012 revised estimate. The increase is mainly attributable to the renovation of the 1309 SW Topeka Avenue building. All expenditures in capital improvements for FY 2013 would be funded by special revenue funds.

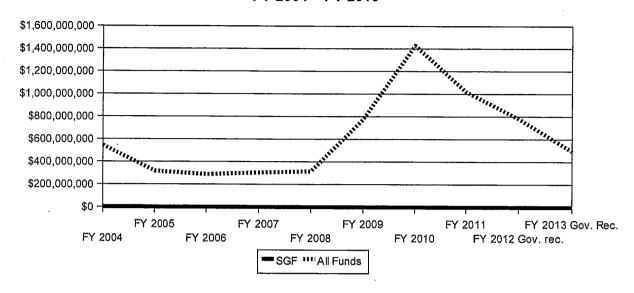
The **Governor** recommends FY 2013 operating expenditures of \$492,300,615, a decrease of \$779,631, or 0.2 percent, below the agency's FY 2013 request. The decrease is attributable to the Governor accepting the agency's reduced resource budget and an additional reduction of \$659,025 and 10.0 FTE positions for the voluntary retirement incentive program.

The Governor recommends \$338,150, all from the State General Fund, a decrease of \$68,202, or 16.8 percent, below the agency's request for FY 2013. The decrease is attributable to the Governor's recommending the reduced resource budget of \$20,631 and an additional \$47,571 due to the voluntary retirement incentive program.

The Governor did not recommend the enhancement of \$105,600. from special revenue funds, for the replacement of ten vehicles but it was noted in the recommendation that as the Department's vehicles attain the necessary mileage and it is feasible financially, the agency has the flexibility to make the purchases.

The Governor concurs with the agency's request of \$2,681,797 in capital improvements expenditures for FY 2013.

OPERATING EXPENDITURES FY 2004 – FY 2013



OPERATING EXPENDITURES FY 2004 – FY 2013

Fiscal Year	 SGF	% Change	All Funds	% Change	FTE
2004 2005 2006 2007 2008 2009 2010 2011 2012 Gov. Rec.	\$ 1,953,356 514,992 382,252 382,733 481,018 542,458 453,981 438,372 406,298	(6.5)% (73.6) (25.8) 0.1 25.7 12.8 (16.3) (3.4) (7.3)	\$ 543,824,795 317,497,989 287,262,777 303,715,639 315,069,214 775,632,425 1,427,457,051 1,018,695,876 780,715,706	(3.2)% (41.6) (9.5) 5.7 3.7 146.2 84.0 (28.6) (23.4)	940.4 634.2 601.2 552.0 552.0 552.0 499.0
2013 Gov. Rec.	338,150	(16.8)	492,300,615	(36.9)	490.2
Ten-Year Change Dollars/Percent	\$ (1,615,206)	(82.7)%	\$ (51,524,180)	(9.5)%	(450.2)

Summary of Operating Budget FY 2011 - FY 2013

TOTAL	All Other Funds	7054 Unemployment Insurance	3335 Unemployment Insurance	Workmen's Compensation	Financing: State General Fund	IOIAL	Other Assistance	Aid to Local Units	Subtotal - Operations	Debt Service	Capital Outlay	Commodities	Contractual Services	Salaries and Wages	By Major Object of Expenditure	TOTAL	Debt Services	Labor Relations	Workers' Compensation	Industrial Safety and Health	Unemployment Insurance	Labor Market Information	By Program: Administration				
\$ 1,018,695,876	14,815,808	958,279,432	34,164,202	10,998,062	\$ 438,372	\$ 1,018,695,876	969,028,991	0	\$ 49,666,885	683,017	1,307,179	411,911	12,155,352	\$ 35,109,426	enditure:	\$ 1,018,695,876	683,017	461,278	8,054,798	1,914,740	988,800,800	2,081,410	\$ 16,699,833	2011	Actual		
\$ 780,715,706 \$	19,230,023	724,907,707	25,663,162	10,508,516	\$ 406,298 \$	\$ /80,/15,/06 \$	735,912,761	0	\$ 44,802,945 \$	5,235,331	1,036,259	421,215	10,156,009	\$ 27,954,131 \$		\$ 780,715,706 \$	5,235,331	495,212	7,826,310	1,876,319	750,872,932	2,070,549	\$ 12,339,053 \$	FY 2012	Estimate		
493,080,246	17,033,248	439,558,825	25,410,331	10,671,490	406,352	493,080,246	450,564,031	0	42,516,215	2,962,553	1,291,607	428,157	10,186,830	27,647,068		493,080,246	2,962,553	485,226	8,013,916	1,949,289	465,237,968	2,101,079	12,330,215 \$	FY 2013	Request	Agency Request	
\$ (287,635,460)	(2,196,775)	(285,348,882)	(252,831)	162,974	\$.54	\$ (287,635,460)		0	\$ (2,286,730)	(2,272,778)	0	6,942	30,821	\$ (307,063)		\$ (287,635,460)	(2,272,778)	(9,986)	187,606	72,970	(285,634,964)	30,530	\$ (8,838)	from FY 12	Dollar Change	quest	
(36.8) %	(11.4)	(39.4)	(1.0)	1.6	0.0 %	(36.8) %		1	(5.1)% \$	(43.4)	0.0	1.6	0.3	(1.1)%		(36.8) %	(43.4)	(2.0)	2.4	3.9	(38.0)	1.5	(0.1)% \$	from FY 12	Percent Change		
\$ 780,715,706 \$	19,230,023	724,907,707	25,663,162	10,508,516	\$ 406,298 \$	\$ /80,/15,/06 \$	735,912,761	0	\$ 44,802,945 \$	5,235,331	1,036,259	421,215	10,156,009	\$ 27,954,131 \$		\$ 780,715,706 \$	5,235,331	495,212	7,826,310	1,876,319	750,872,932	2,070,549	\$ 12,339,053 \$	FY 2012	Rec.	Q	
492,300,615 \$	16,801,385	439,558,825	25,182,499	10,419,756	338,150 \$	492,300,615 \$		0	41,736,584 \$	2,962,553	1,186,007	428,157	10,186,830	26,973,037 \$	-	492,300,615 \$	2,962,553	427,067	7,883,507	1,837,974	465,202,768	1,945,776	12,040,970 \$	FY 2013	Rec.	Governor's Recommendation	
(288,415,091)	(2,428,638)	(285,348,882)	(480,663)	(88,760)	(68,148)	(288,415,091)	1	0	(3,066,361)	(2,272,778)	149,748	6,942	30,821	(981,094)		(288,415,091)	(2,272,778)	(68,145)	57,197	(38,345)	(285,670,164)	(124,773)	(298,083)	2	Dollar Change	nmendation	
(36.9)%	(12.6)	(39.4)	(1.9)	(0.8)	(16.8)%	(30.9)%	(38.8)	1	(6.8)%	(43.4)	0.0	1.6	0.3	(3.5)%		(36.9)%	(43.4)	(13.8)	0.7	(2.0)	(38.0)	(6.0)	(2.4)%	from FY 12	Percent Change		

A. FY 2012 - Current Year

Adjustments to Approved State General Fund Budget

The 2011 Legislature approved a State General Fund budget of \$406,823 for the Department of Labor in FY 2012. An adjustment has subsequently been made to that amount. This adjustment changes the current year approved amount without any legislative action required. For this agency, the following adjustment has been made:

• An increase of \$3,206, based on the reappropriation of FY 2011 funding which was not spent in FY 2011 and has shifted to FY 2012.

This adjustment changes the FY 2012 approved State General Fund to \$410,029. That amount is reflected in the table below as the currently approved FY 2012 State General Fund amount.

	CHAN	IGE FROM APP	ROVED BUDGET	•	
	Approved 2011 Legislature	Agency Estimate FY 2012	Agency Change from Approved	Governor Rec. FY 2012	Governor Change from Approved
State General Fund All Other Funds	\$ 410,029 726,637,888	780,309,408	53,671,520	780,309,408	53,671,520
TOTAL	\$ 727,047,917		:	\$ 780,715,706	
FTE Positions	499.0	499.0	0.0	499.0	0.0

The **agency** estimates current year operating expenditures of \$780.7 million, an increase of \$53.7 million, or 7.4 percent, above the FY 2011 Legislature approved amount. The increase is mainly attributable to an increase in unemployment insurance benefit payments. The State General Fund estimate is \$406,298, a decrease of \$3,731, or 0.9 percent, below the FY 2011 Legislature approved amount. This amount is lapsed back into the State General Fund. The estimate includes the 499.0 FTE positions approved by the FY 2011 Legislature.

The **Governor** concurs with the agency's FY 2012 revised estimate.

B. FY 2013- Budget Year

FY 2013 (OPE	RATING BUDGE	T SI	JMMARY	
		Agency Request	Re	Governor's ecommendation	 Difference
Total Request/Recommendation FTE Positions	\$	493,080,246 500.2	\$	492,300,615 490.2	\$ (779,631) (10.0)
Change from FY 2012:					
Dollar Change:					
State General Fund	\$	54	\$	(68,148)	
All Other Funds		(287,635,514)		(288,346,943)	
TOTAL	\$	(287,635,460)	\$	(288,415,091)	
Percent Change:					
State General Fund		0.0 %		(16.8) %	
All Other Funds		(36.9)		(37.0)	
TOTAL		(36.8) %		(36.9) %	
Change in FTE Positions		1.2		(8.8)	

The **agency** requests FY 2013 operating expenditures of \$493.1 million, a decrease of \$287.6 million, or 36.8 percent, below the revised FY 2012 estimate. The decrease in FY 2013 is mainly attributable to a reduction in the projected Unemployment Insurance benefit payments due to the elimination of two federal programs: the Emergency Unemployment Compensation (EUC), which ended January 3, 2012; and the Extended Benefits (EB), which ended January 4, 2012. The request includes 499.0 FTE positions, the same as the FY 2012 Legislative approved amount.

The request includes \$406,352 from the State General Fund. This is an increase of \$54, or less than one-tenth of one percent, above the revised FY 2012 estimate. The increase is mainly attributable to an increase in the cost indices for commodities and capital outlay.

The request includes an enhancement of \$105,600, all from special revenue funds, for the replacement of six vehicles with over 100,000 miles. Absent the enhancement, the expenditures would be \$493.0 million, a decrease of \$287.7 million, or 36.9 percent, below the revised FY 2012 estimate.

The **Governor** recommends FY 2013 operating expenditures of \$492,300,615, a decrease of \$779,631, or 0.2 percent, below the agency's FY 2013 request. The decrease is attributable to the Governor accepting the agency's reduced resource budget and an additional reduction of \$659,025 and 10.0 FTE positions for the voluntary retirement incentive program.

The Governor recommends \$338,150, all from the State General Fund, a decrease of \$68,202, or 16.8 percent, below the agency's request for FY 2013. The decrease is attributable to the Governor recommending the reduced resource budget of \$20,631 and an additional reduction of \$47,571 due to the voluntary retirement incentive program.

The Governor did not recommend the enhancement of \$105,600. from special revenue funds, for the replacement of ten vehicles but it was noted in the recommendation that as the Department's vehicles attain the necessary mileage and it is feasible financially, the agency has the flexibility to make the purchases.

The Governor concurs with the agency's \$2,681,797 capital improvements request.

		FY	201	3 ENHANCI	EMENTS			· · · · · · · · · · · · · · · · · · ·	
		Age	ncy	Request		Governor's	s Reco	ommendat	ion
Enhancements	SGF			All Funds	FTE	SGF	All	Funds	FTE
Six vehicles	\$ \$	0	\$	105,600	0.0 . \$	0	\$	0	0.0

Enhancements Detail

The request includes the replacement of six vehicles, all driven over 100,000 miles. The following is a breakdown of the enhancements:

- Two vehicles would be purchased with funds from the Boiler Inspection Fee Fund totaling \$35,200. One vehicle was beyond repair and sent to state surplus and one with approximately 140,000 miles;
- Two vehicles would be purchased with funds from the Workers Compensation Fee Fund totaling \$35,200. Both vehicles to be replaced have approximately 130,000 miles; and
- Two vehicles would be purchased with funds from the Employment Security Administration Fund totaling \$35,200. Both vehicles to be replaced have over 135,000 miles.

No State General Funds would be used to fund the enhancement.

The **Governor** does not recommend the enhancement.

	FY 201	3 RE	DUCED RE	SOUR	CES	}			
	 Agency F	Reco	mmendatio	<u>1</u>		Governor's	Re	commendat	ion
Item	 SGF		II Funds	FTE		SGF		\ll Funds	FTE
Office of Labor Relations	\$ (20,631)	\$	(20,631)	0.0	\$	(20,631)	\$	(20,631)	0.0

FY 2013 Reduced Resources

The **agency** would reduce resources by reducing staff hours in the Office of Labor Relations. The Office of Labor relations conducts labor relations activities under both the Kansas Professional Negotiations Act (PNA) and the Kansas Public Employer-Employee Relations Act (PEERA). According to the agency, the reduction in funding would diminish the ability to resolve labor disputes and impact processing wage claims.

The **Governor** accepts the reduced resources budget of \$20,631, all from the State General Fund.

Governor's Recommended Salary and Wage Adjustments

State Employee Pay Increases. The Governor's FY 2013 recommendation does not include a base salary adjustment for state employees.

Classified Employee Pay Plan. During the 2007 interim, the State Employee Compensation Oversight Commission was charged with the development of a new pay plan for classified employees for the Governor, Chief Justice of the Supreme Court and 2008 Legislature to consider. The Commission endorsed the recommendation of the Hay Group that five separate pay plans be created for state employees in the classified service, with different opportunities for pay increases to acknowledge the different types of work performed. The time frame to fully implement the recommended plan was five years. Under the plan, the classified employees were divided into three groups to first address those with the greatest salary disparity to the market rate. The 2008 Legislature appropriated \$8.5 million from the State General Fund for FY 2009, the first year of the program The 2008 Legislature also appropriated \$8.5 million from the State General Fund for each year from FY 2010 through FY 2013 to the State Finance Council. The 2011 Legislature, however, lapsed the \$8.5 million which had been previously appropriated for both FY 2012 and FY 2013. To date, not action has been taken to implement the new pay plans or the evaluation provisions of the pay plans.

Longevity Bonus Payments. For FY 2013, the Governor recommends the continuation of the current "temporary" longevity bonus payment program. The recommendation provides for a bonus of \$50 per year of service, with a 10-year minimum (\$500) and a 25-year maximum (\$1,250). The current statutory provisions of the longevity bonus payment are \$40 per year of service, with a 10-year minimum (\$400), and a 25-year maximum (\$1,000). Classified employees hired after June 15, 2008 are not eligible for longevity bonus payments. The estimated cost for the recommended FY 2013 payments is \$12.0 million, including \$4.9 million from the State General Fund. For this agency, longevity payments total \$213,119, including \$1,699 from the State General Fund.

Kansas Public Employees Retirement System (KPERS) Rate Adjustments. A total of \$26.1 million, including \$22.2 million from the State General Fund, is included in the Governor's FY 2013 recommendations for KPERS adjustments. The FY 2013 rate for KPERS regular and school members will increase by 0.6 percent, from 8.77 percent to 9.37 percent, when compared to FY 2012. This increase is attributable to the annual statutory increase for financing the unfunded liability of the KPERS fund.

Voluntary Retirement Incentive Program. On August 2, 2011, a Voluntary Retirement Incentive Program was announced that provided incentives to eligible State of Kansas employees in the Executive Branch who elected to retire between August 2, 2011 and October 31, 2011. The intent was to provide incentives for employees to retire in order to generate salary and benefit savings in agency budgets. A total of 1,027 employees participated in the program. Employees were given two incentive options under the program. One was a one-time \$6,500 cash payment at the time of retirement that was not factored into final average salary for KPERS benefit calculations. This option was chosen by 214 employees. The second option, accepted by the other 813 employees, was a health insurance subsidy for up to 60 months of employee only coverage or up to 42 months for employee and dependent coverage. All coverage ceases once the former employee reaches 65 years of age. Agencies were advised they could refill only a portion of the positions vacated by the program. The refilled positions, however, were not to exceed 25.0 percent of the salaries of the vacant positions. Some exceptions were made to this limitation in order to ensure agencies continued to provide acceptable levels of service. After 651 selected positions (63.4 percent) were restored, 376.0 FTE positions (36.6 percent), and estimated savings of \$22.0 million, including \$6.6 million from the State General Fund, were deleted from agency budgets. For this agency, 14.0 positions participated with the savings total \$659,025, including \$47,571 from the State General Fund and 10.0 FTE positions were eliminated.

Funding Sources

Funding Source	Agency Req. Percent of Total FY 2013	Gov. Rec. Percent of Total FY 2013
State General Fund	0.1 % 2.2	0.1 %
Workmen's Compensation 3335 Unemployment Insurance	2.2 5.2	2.1 5.1
7054 Unemployment Insurance	89.2	89.3
Subtotal All Other Funds	3.5	3.4
TOTAL	100.0 %	100.0 %

Note: Percentages may not add due to rounding.

Employment Security Administration Fund - 3335

The Employment Security Administration Fund is supported by Unemployment Insurance contributions which are received on a calendar basis as opposed to a fiscal year basis. This account can show negative ending balances in the fund. The Employment Security Fund consists of three accounts:

- Benefit account: Receipts into the benefit account are transfers from the Unemployment Insurance Trust Fund to pay unemployment insurance benefits and federal draw downs for payment of the Trade Adjustment Assistance (TAA) and North American Free Trade Agreement (NAFTA) benefits;
- Clearing account: Receipts into the clearing account are unemployment insurance taxes collected from employers; and
- Trust account: Receipts into the trust account are transfers from the clearing account along with interest earnings on the Unemployment Insurance Trust Fund balance and deposits made by the federal government for payment of benefits to ex-federal employees, ex-military, and the Temporary Extended Unemployment Compensation (TEUC).

The state authorization for this fund is found in K.S.A. 44-716.

Resource Estimate	 Actual FY 2011		Agency Estimate FY 2012	_	Governor Rec. FY 2012		Agency Request FY 2013		Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures	\$ (5,056,776) 31,564,656 12,661,939 39,169,819 36,253,749 2,978 0	_	25,408,326 2,646,150	_	2,913,092 25,408,326 2,646,150 30,967,568 27,778,986 0		3,188,582 25,061,311 2,646,150 30,896,043 27,416,534 0	·	3,188,582 25,061,311 2,646,150 30,896,043 27,188,702 0
Ending Balance	\$ 2,913,092	\$	3,188,582	\$	3,188,582	\$	3,479,509	\$	3,707,341
Ending Balance as Percent of Expenditures	8.0%		11.5%		11.5%	•	12.7%		13.6%

Special Employment Security Fee Fund - 2120

The Special Employment Security Fund is supported by charges to employers for late filing of unemployment claims and is used for the operations of the Unemployment Insurance Program. The statutory authority for this fund is found in K.S.A. 44-716a. The revenue into this fund is found in K.S.A. 44-717.

Resource Estimate		Actual FY 2011	_	Agency Estimate FY 2012		Governor Rec. FY 2012		Agency Request FY 2013	_	Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures Ending Balance	\$ \$	132,111 490,767 541,954 1,164,832 555,442 394,849 0 214,541	\$ \$	214,541 420,000 934,750 1,569,291 504,750 404,143 0 660,398	\$ \$	214,541 420,000 934,750 1,569,291 504,750 404,143 0 660,398	\$ \$	660,398 425,000 795,270 1,880,668 365,270 405,000 0 1,110,398	\$ \$ \$	660,398 425,000 795,270 1,880,668 365,270 405,000 0 1,110,398
Ending Balance as Percent of Expenditures Month Highest Ending Balance	\$	38.6% July 215,162 January	\$	130.8% July 225,000 January	\$	130.8% July 225,000 January	\$	304.0% July 270,000 January	\$	304.0% July 270,000 January
Month Lowest Ending Balance	\$	68,115	\$	75,000	\$	75,000	\$	125,000	\$	125,000

Workmen's Compensation Fee Fund - 2124

The Workmen's Compensation Fee Fund is supported by fees paid by insurance companies and employers based on a percentage of insurance benefits paid out. The assessment rate for FY 2011 was 2.79 percent. The fund is authorized under K.S.A. 74-715.

Resource Estimate	Actual FY 2011	Agency Estimate FY 2012	Governor Rec. FY 2012	Agency Request FY 2013	Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in	\$ 4,107,589 12,138,865 0	\$ 4,339,039 12,200,350 0	\$ 4,339,039 12,200,350 0	\$ 5,115,018 12,566,361 0	\$ 5,915,018 7,000,000 0
Total Funds Available Less: Expenditures Transfers Out Off Budget Expenditures Ending Balance	\$16,246,454 11,087,472 819,943 0 \$4,339,039	10,624,371 800,000 0	\$ 16,539,389 10,624,371 0 0 \$ 5,915,018	\$ 17,681,379 10,969,035 800,000 0 \$ 5,912,344	\$ 12,915,018 10,717,301 0 0 \$ 2,197,717
Ending Balance as Percent of Expenditures	39.1%	48.1%	55.7%	53.9%	20.5%
Month Highest Ending Balance	July \$14,740,859 June	July \$ 17,651,417 June	July \$ 16,539,389 June	July <u>\$ 15,029,792</u> June	July \$ 12,915,018
Month Lowest Ending Balance		\$ 8,029,792	\$ 5,915,018	\$ 5,109,928	June \$ 2,197,717

Boiler Inspection Fee Fund - 2128

The Boiler Inspection Fee Fund is supported by boiler inspection fees and is used to support the operations of the Industrial Safety and Health Division. The authorization for the fees is contained in K.S.A. 44-926.

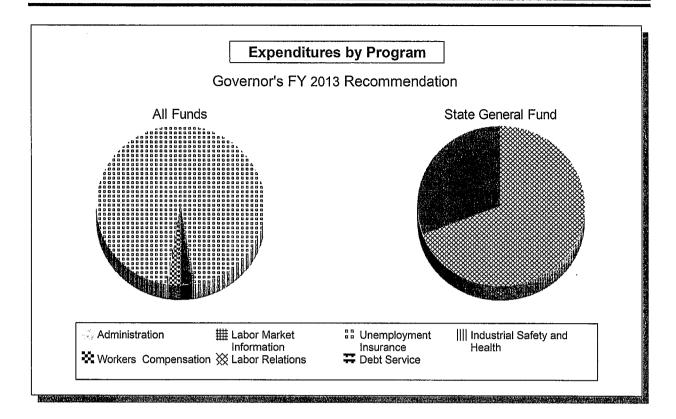
Resource Estimate		Actual FY 2011	Agency Estimate FY 2012		Governor Rec. FY 2012	 Agency Request FY 2013	Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in	\$	228,196 606,982	\$ 309,796 556,800	\$	309,796 556,800	\$ 380,230 556,800	\$ 380,230 556,800
Total Funds Available Less: Expenditures Transfers Out	\$	835,178 524,576 806	\$ 866,596 486,366 0	\$	866,596 486,366 0	\$ 937,030 528,485 0	\$ 937,030 449,095 0
Off Budget Expenditures Ending Balance	\$	0 309,796	\$ 0 380,230	\$	0 380,230	\$ 408,545	\$ 0 487,935
Ending Balance as Percent of Expenditures		59.1%	78.2%		78.2%	77.3%	108.6%
Month Highest Ending Balance	\$_	June 336,415 July	\$ July 380,330 June	<u>\$</u>	July 380,330 June	\$ July 937,130 June	\$ July 937,130 June
Month Lowest Ending Balance	\$	247,769	\$ 348,234	\$	348,234	\$ 443,845	\$ 487,935

Employment Security Interest Assessment Fund - 2771

The Employment Security Interest Assessment Fund was established in 2011 SB 77 to collect receipts deposited from employers to pay the interest due on Title XII advances from the federal government. The authorization for this fund is found in K.S.A. 44-710.

Resource Estimate	 tual 2011	Agency Estimate FY 2012	Governor Rec. FY 2012	Agency Request FY 2013	Gov. Rec. FY 2013
Beginning Balance Revenue Transfers in	\$ 0 0 0	\$ 0 2,250,000 4,601,744	\$ 0 2,250,000 4,601,744	\$ 2,250,000 9,000,000 0	\$ 2,250,000 9,000,000 0
Total Funds Available Less: Expenditures Transfers Out	\$ 0 0 0	\$ 6,851,744 4,601,744 0	\$ 6,851,744 4,601,744 0	\$11,250,000 2,430,000 0	\$ 11,250,000 2,430,000 0
Off Budget Expenditures Ending Balance	\$ 0	\$ 2,250,000	\$ 2,250,000	\$ 8,820,000	\$ 8,820,000
Ending Balance as Percent of Expenditures		48.9%	48.9%	363.0%	363.0%
Month Highest Ending Balance	\$ 0	September \$ 4,601,744*		October	July \$ 8,820,000 October
Month Lowest Ending Balance	\$ 0	\$ 0	\$ 0	\$ 100,000	\$ 100,000

^{*} The Pooled Money Investment Board (PMIB) loan proceeds for the first interest payment made September 2011.



Program	Gov. Rec. All Funds FY 2013	Percent of Total	 Gov. Rec. SGF FY 2013	Percent of Total
Administration	\$ 12,040,970	2.4 %	\$ 104,120	30.8 %
Labor Market Information	1,945,776	0.4	0	0.0
Unemployment Insurance	465,202,768	94.5	0	0.0
Industrial Safety and Health	1,837,974	0.4	0	0.0
Workers Compensation	7,883,507	1.6	0	0.0
Labor Relations	427,067	0.1	234,030	69.2
Debt Service	 2,962,553	0.6	 0	0.0
TOTAL	\$ 492,300,615	100.0 %	\$ 338,150	100.0 %

Program	Actual FY 2011	Agency Est. FY 2012	Gov. Rec. FY 2012	Agency Req. FY 2013	Gov. Rec FY 2013
A aluminata a si a u	1057	00.0			
Administration	125.7	99.6	99.6	105.0	100.0
Labor Market Information	29.0	27.0	27.0	27.0	24.0
Unemployment Insurance	261.3	245.3	245.3	242.4	242.4
Industrial Safety and Health	24.0	24.0	24.0	22.1	22.1
Workers Compensation	102.0	89.0	89.0	89.0	87.0
Labor Relations	10.0	10.0	10.0	10.0	10.0
Off Budget	0.0	4.1	4.1	4.7	4.7
TOTAL	552.0	499.0	499.0	500.2	490.2

A. Administration

The Administration program includes the central management and administrative support function of the Department of Labor. Three sub-programs support the activities of the agency's programs: General Administration; Data Processing; and Support Services. There are six divisions in Support Services: Legal; Fiscal; Personnel; Building and Office Services; Marketing and Communications; and Information Technology.

	ADMINISTRATION SUMMARY OF EXPENDITURES FY 2011 - FY 2013											
Item		Actual FY 2011		Agency Est. FY 2012		Gov. Rec. FY 2012	<i>-</i>	Agency Req. FY 2013		Gov. Rec. FY 2013		
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$ \$	9,569,922 5,989,737 127,329 1,007,895 16,694,883 0 4,950 16,699,833	\$	7,051,769 4,422,337 129,510 730,383 12,333,999 0 5,054 12,339,053	\$	7,051,769 4,422,337 129,510 730,383 12,333,999 0 5,054 12,339,053	\$	6,873,176 4,447,457 133,398 870,978 12,325,009 0 5,206 12,330,215	\$ \$	6,583,931 4,447,457 133,398 870,978 12,035,764 0 5,206 12,040,970		
Financing: State General Fund All Other Funds TOTAL	\$	203,421 16,496,412 16,699,833	_	113,837 12,225,216 12,339,053	\$ \$	113,837 12,225,216 12,339,053	_	114,163 12,216,052 12,330,215		104,120 11,936,850 12,040,970		
FTE Positions Non-FTE Uncl. Perm. Pos. TOTAL	_	125.7 52.7 178.4		99.6 26.1 125.7		99.6 26.1 125.7		105.0 27.0 132.0		100.0 27.0 127.0		

The **agency** requests FY 2013 operating expenditures of \$12.3 million for the Administration program, a decrease of \$8,838, or 0.1 percent, below the revised FY 2012

estimate. The request includes \$114,163 from the State General Fund. This is an increase of \$326, or 0.3 percent, above the revised FY 2012 estimate. The increase in State General Fund expenditures is attributable to an increase in legal expenditures. The major changes in the FY 2013 request include the following:

- Salaries and Wages. The agency request includes \$6.9 million in salaries and wages, a decrease of \$178,593, or 2.5 percent, below the revised FY 2012 estimate. The decrease is attributable to a lay off of employees and retirements within the agency.
- Contractual Services. The agency request includes \$4.4 million in contractual services, an increase of \$25,120, or 0.6 percent, above the revised FY 2012 estimate. The increase is attributable to increases in the cost indices for contractual services, such as postage and utilities.
- Commodities. The agency request includes \$133,398 in commodities, an increase of \$3,888, or 3.0 percent, above the FY 2012 revised estimate. The increase is attributable to an increase in the cost indices for commodities, such as office supplies and fuel.
- Capital Outlay. The agency request includes \$870,978 in capital outlay, an increase of \$140,595, or 19.2 percent, above the FY 2012 revised estimate. The increase is attributable to replacement of computers and computer equipment.

The **Governor** recommends an operating budget of \$12,040,970, including \$104,120 from the State General Fund, in the Administration program for FY 2013. This is a decrease of \$289,245, or 2.4 percent below the agency's request. The decrease is in salaries and wages and includes a recommended reduction of 5.0 FTE positions in the program due to the voluntary retirement incentive program.

B. Labor Market Information

The Labor Market Information program is the major research and statistical arm of the agency. The Labor Market Information Program maintains the state's reporting requirements for the United States Department of Labor - Bureau of Labor Statistics. The Labor Market Information Program responsibilities include the following:

- Calculating and reporting the monthly and annual unemployment rates for the state, each county, and the metropolitan statistical areas of the state;
- Calculating the number of employed in each industrial sector;
- Preparing periodic reports and surveys concerning the labor market in Kansas;
 and
- Serving as the actuarial trustee for the Unemployment Insurance Trust Fund.

LABOR MARKET INFORMATION SUMMARY OF EXPENDITURES FY 2011 - FY 2013										
Item		Actual FY 2011		Agency Est. FY 2012		Gov. Rec. FY 2012		gency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages	\$	1,466,471	\$	1,536,709	\$	1,536,709	\$	1,551,002	œ	1 205 600
Contractual Services	Ψ	567,997	Ψ	485,913	Ψ	485,913	Ψ	500,713	φ	1,395,699 500,713
Commodities		16,827		17,179		17,179		17,694		17,694
Capital Outlay	_	30,115		30,748		30,748		31,670		31,670
Subtotal - Operations	\$	2,081,410	\$	2,070,549	\$	2,070,549	\$	2,101,079	\$	1,945,776
Aid to Local Units		0		0		0		0		0
Other Assistance	\$	0 004 440	Φ	0.070.540	<u></u>	0 070 540		0 101 070	_	0
TOTAL	Φ_	2,081,410	Ð	2,070,549	<u>\$</u>	2,070,549	<u>\$</u>	2,101,079	<u>\$</u>	1,945,776
Financing:										
State General Fund	\$	0	\$	0	\$	0	\$	0	\$	0
All Other Funds		2,081,410		2,070,549		2,070,549	•	2,101,079	•	1,945,776
TOTAL	\$	2,081,410	\$	2,070,549	\$	2,070,549	\$	2,101,079	\$	1,945,776
FTE Positions		29.0		27.0		27.0		27.0		24.0
Non-FTE Uncl. Perm. Pos.		1.5	_	1.0		1.0		1.0		1.0
TOTAL		30.5		28.0		28.0	_	28.0		25.0

The **agency** requests FY 2013 operating expenditures of \$2.1 million for the Labor Market Information program, an increase of \$30,530, or 1.5 percent, above the revised FY 2012 estimate. The request includes no State General Fund expenditures. The major changes in the FY 2013 request include the following:

- Salaries and Wages. The agency request includes \$1.6 million in salaries and wages, an increase of \$14,293, or 0.9 percent, above the revised FY 2012 estimate. The increase is attributable to increases in benefit costs.
- Contractual Services. The agency request includes \$500,713 in contractual services, an increase of \$14,800, or 3.0 percent, above the revised FY 2012

estimate. The increase is attributable to increases in the cost indices for contractual services such as postage, utilities, and consultant fees.

- Commodities. The agency request includes \$17,694 in commodities, an increase of \$515, or 3.0 percent, above the FY 2012 revised estimate. The increase is attributable to an increase in the cost indices for commodities such as office supplies and fuel.
- Capital Outlay. The agency request includes \$31,670 in capital outlay, an increase of \$922, or 3.0 percent, above the FY 2012 revised estimate. The increase is attributable to computer equipment and software expenses.

The **Governor** recommends operating expenditures of \$1,945,776, all from special revenue funds, for FY 2013 in the Labor Market Information program. This is a decrease of \$155,303, or 7.4 percent, below the agency's request. The decrease is in salaries and wages and includes a recommended reduction of 3.0 FTE positions in the program due to the voluntary retirement incentive program.

C. Unemployment Insurance

The Unemployment Insurance program provides benefits to eligible applicants to replace part of the wages lost from involuntary unemployment. The agency collects funds for benefits from employers and deposits the revenue in a federally controlled Trust Fund account. The federal Employment Security Administration Fund (ESAF) provides funding for Unemployment Insurance Services Administration costs. The Federal Unemployment Tax Act allows the IRS to collect taxes from employers to administer the Unemployment Insurance program. Unemployment Insurance Services receives a base budget from the ESAF. The program can also receive contingency funds from ESAF in proportion to increases in workload. Unemployment Insurance Services (also known as the Employment Security Division) operates through the following units:

- **Benefits Section.** This unit is responsible for processing unemployment insurance claims and oversees the call center that takes claims.
- **Contributions Section.** This unit is responsible for ensuring that employers in Kansas pay unemployment taxes on qualifying employees.
- Appeals Section. This unit is composed of unemployment insurance hearing judges who review appeals of determinations concerning unemployment insurance benefits eligibility and whether employers are charged for provided benefits.
- Board of Review. This unit confirms, denies, or changes any appeal made by the unemployment insurance judges.

		MPLOYMENT II		′ 2013	
Item	Actual FY 2011	Agency Est. FY 2012	Gov. Rec. FY 2012	Agency Req. FY 2013	Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$ 16,041,196 3,612,605 122,400 558 \$ 19,776,759 0 969,024,041 \$ 988,800,800	3,150,628 124,960 570 \$ 14,965,225 0 735,907,707	3,150,628 124,960 570 \$ 14,965,225 0 735,907,707	3,084,165 123,913 35,787 \$ 14,679,143 0 450,558,825	\$ 11,435,278 3,084,165 123,913 587 \$ 14,643,943 0 450,558,825 \$ 465,202,768
Financing: State General Fund All Other Funds TOTAL FTE Positions Non-FTE Uncl. Perm. Pos.	988,800,800	\$ 0 750,872,932 \$ 750,872,932 245.3 71.9			\$ 0 465,202,768 \$ 465,202,768 242.4 74.6
TOTAL	389.4	317.2	317.2	317.0	317.0

The **agency** requests FY 2013 operating expenditures of \$465.2 million for the Unemployment Insurance program, a decrease of \$285.6 million, or 38.0 percent, below the

revised FY 2012 estimate. The request includes no State General Fund. The major changes in the FY 2013 request include the following:

- Salaries and Wages. The agency request includes \$11.4 million in salaries and wages, a decrease of \$253,789, or 2.2 percent, below the revised FY 2012 estimate. The decrease is attributable to a lay off of employees in the agency.
- Contractual Services. The agency request includes \$3.1 million in contractual services, a decrease of \$66,463, or 2.1 percent, below the revised FY 2012 estimate. The decrease is attributable to decreases in information technology consulting services.
- Commodities. The agency request includes \$123,913 in commodities, a decrease of \$1,047, or 0.8 percent, below the FY 2012 revised estimate. The decrease is attributable to decreases in fuel and office supplies.
- Capital Outlay. The agency request includes \$35,787 in capital outlay, an increase of \$35,217, or 6,178.4 percent, above the FY 2012 revised estimate. The increase is attributable to an enhancement to replace two vehicles.
- Other Assistance. The agency request includes \$450.6 million in other assistance, a decrease of \$285.3 million, or 38.8 percent, below the FY 2012 revised estimate. The decrease is attributable to the end of two federal programs: the Emergency Unemployment Compensation (EUC), which ended January 3, 2012; and the federal funding of Extended Benefits (EB), which ended January 4, 2012.

The **Governor** recommends operating expenditures of \$465,202,768, all from special revenue funds, for FY 2013 in the Unemployment Insurance program. This is a decrease of \$35,200, or less than 0.1 percent, below the agency's request. The decrease is attributable to the Governor not recommending the enhancement request to replace two vehicles.

D. Industrial Safety and Health

The Industrial Safety and Health program coordinates five programs: Boiler Safety Inspection; Accident Prevention; 21(d) Consultation Project; Public Sector Compliance; and Industrial Safety and Health. The Boiler Safety Inspection program and the Industrial Safety and Health program are both fee-funded. Accident Prevention and Public Sector Compliance receive funding from the Division of Workers' Compensation Assessments. These funds also supply the state funded match for the 21(d) Consultation Project, which derives 90.0 percent of its funding from a federal government grant.

- **Boiler Safety Inspection** oversees the inspection and certification of all Kansas boilers. There are approximately 42,700 registered boilers in the state which are required by law to be inspected by an insurance company or by a state inspector.
- Workers' Compensation Accident Prevention is responsible for reviewing the quantity and quality of safety and health services provided by insurance companies. The Workers' Compensation Act requires insurance carriers to provide these services for their clients. This program is administered by the Industrial Safety and Health. However, it is funded through Workers' Compensation Fee Fund.
- 21(d) Consultation Project offers free and confidential advise to small and medium sized businesses with priority given to high-hazard work sites. Consultants from the Kansas Department of Labor work with employers to identify workplace hazards, provide advise on compliance with OSHA standards, and assist in establishing safety and health management systems.
- Public Sector Compliance covers those public sector, state and local government workers, who are excluded from federal coverage under the Occupational Safety and Health Act of 1970.
- Industrial Safety and Health is partially funded by the United States
 Department of Labor and provides a free program to the private sector which
 interprets the requirements of the federal Occupational Safety and Health
 Administration (OSHA) laws, rules, and regulations. The program also provides
 the private sector advice as to how to identify, eliminate, and control safety and
 health hazards.

	INDUSTRIAL SAFETY AND HEALTH SUMMARY OF EXPENDITURES FY 2011 - FY 2013												
ltem		Actual FY 2011	_A	gency Est. FY 2012		Gov. Rec. FY 2012	_A	gency Req. FY 2013		Gov. Rec. FY 2013			
Expenditures:	•	4 400 500	~ <u>.</u>	4 004 045	•		•	4 445 044	Φ.	4 220 400			
Salaries and Wages Contractual Services	\$	1,439,533 316,077	\$	1,391,245 322,664	\$	1,391,245	\$	1,415,614 331,502	\$	1,339,499 331,502			
Commodities Capital Outlay		59,766 99,364	_	60,960 101,450	_	60,960 101,450	_	62,479 139,694		62,479 104,494			
Subtotal - Operations Aid to Local Units	\$	1,914,740 0	\$	1,876,319 0	\$	1,876,319 0	\$	1,949,289	\$	1,837,974 0			
Other Assistance TOTAL	\$	0 1,914,740	\$	0 1,876,319	\$	0 1,876,319	\$	0 1,949,289	\$	1,837,974			
Financing:		_	_				_		_	_			
State General Fund All Other Funds	\$	0 1,914,740	\$ —	0 1,876,319	\$	0 1,876,319	\$	0 1,949,289	\$	1,837,974			
TOTAL	<u>\$</u>	1,914,740	\$	1,876,319	<u>\$</u>	1,876,319	<u>\$</u>	1,949,289	<u>\$</u>	1,837,974			
FTE Positions		24.0		24.0		24.0		22.1		22.1			
Non-FTE Uncl. Perm. Pos. TOTAL		8.0 32.0		<u>4.4</u> 28.4	_	4.4 28.4		4.4 26.5		4.4 26.5			
	_				=		_		=				

The **agency** requests FY 2013 operating expenditures of \$2.0 million for the Industrial Safety and Health program, an increase of \$72,970, or 3.9 percent, above the revised FY 2012 estimate. The request includes no State General Fund. The major changes in the FY 2013 request include the following:

- Salaries and Wages. The agency request includes \$1.4 million in salaries and wages, an increase of \$24,369, or 1.8 percent, above the revised FY 2012 estimate. The increase is attributable to an increase in benefit costs.
- Contractual Services. The agency request includes \$331,502 in contractual services, an increase of \$8,838, or 2.7 percent, above the revised FY 2012 estimate. The increase is attributable to increases in the cost indices for contractual services such as postage and utilities.
- Commodities. The agency request includes \$62,479 in commodities, an increase of \$1,519, or 2.5 percent, above the FY 2012 revised estimate. The increase is attributable to an increase in the cost indices for commodities such as office supplies, food, and fuel.
- Capital Outlay. The agency request includes \$139,694 in capital outlay, an increase of \$38,244, or 37.7 percent, above the FY 2012 revised estimate. The increase is mainly attributable to an enhancement to replace two vehicles (\$35,200).

The **Governor** recommends operating expenditures of \$1,837,974, all from special revenue funds, for FY 2013 in the Industrial Safety and Health program. This is a decrease of

\$111,315, or 5.7 percent, below the agency's request. The decrease is attributable to the Governor not recommending the enhancement request (\$35,200) and an additional decrease in salaries and wages (\$76,115) due to the voluntary retirement incentive program.

E. Workers' Compensation

The Workers' Compensation program administers the Kansas Workers' Compensation Act, K.S.A. 44-501, et seq. The program files and maintains required reports of industrial accidents and discretionary notices of the employment of disabled workers; directs and audits physical and vocational rehabilitation for injured workers; provides the trial court, appellate review, and records repository for contested workers compensation claims; certifies qualified employers as self-insured; and through its Claims Advisory Section, provides information and claims assistance to injured workers, insurance carriers, employers, and attorneys. Workers' Compensation Services is fee-funded by assessments from insurance carriers and self-insured employers. Assessments are based on paid claims during the most recent calendar year in relation to the approved budget. The program is funded entirely from special revenue funds.

	sı			ER'S COMP (PENDITUR	SATION FY 2011 - FY	' 20)13		
Item		Actual FY 2011	_	Agency Est. FY 2012	 Gov. Rec. FY 2012	_	gency Req. FY 2013	_	Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$ \$	6,182,980 1,618,711 84,068 169,039 8,054,798 0 0		5,912,184 1,655,787 85,751 172,588 7,826,310 0 0 7,826,310	\$ 5,912,184 1,655,787 85,751 172,588 7,826,310 0	\$	6,006,427 1,706,646 87,876 212,967 8,013,916 0	\$	5,911,218 1,706,646 87,876 177,767 7,883,507 0
Financing: State General Fund All Other Funds TOTAL	\$	0 8,054,798 8,054,798	\$	7,826,310 0 7,826,310 7,826,310	\$ 7,826,310 0 7,826,310 7,826,310	\$	8,013,916 0 8,013,916 8,013,916	al	7,883,507 0 7,883,507 7,883,507
FTE Positions Non-FTE Uncl. Perm. Pos. TOTAL		102.0 7.2 109.2		89.0 4.7 93.7	 89.0 4.7 93.7		89.0 4.7 93.7	_	87.0 4.7 91.7

The **agency** requests FY 2013 operating expenditures of \$8.0 million for the Workers Compensation program, an increase of \$187,606, or 2.4 percent, above the revised FY 2012 estimate. There is no State General Fund in this request. The major changes in the FY 2013 request include the following:

• Salaries and Wages. The agency request includes \$6.0 million in salaries and wages, an increase of \$94,243, or 1.6 percent, above the revised FY 2012 estimate. The increase is attributable to increases in benefit costs.

- Contractual Services. The agency request includes \$1.7 million in contractual services, an increase of \$50,859, or 3.1 percent, above the revised FY 2012 estimate. The increase is attributable to increases in the cost indices for contractual services such as postage, utilities, and consulting fees.
- Commodities. The agency request includes \$87,876 in commodities, an increase of \$2,125, or 2.5 percent, above the FY 2012 revised estimate. The increase is attributable to an increase in the cost indices for commodities such as office supplies, food, and fuel.
- Capital Outlay. The agency request includes \$212,967 in capital outlay, an increase of \$40,379, or 23.4 percent, above the FY 2012 revised estimate. The increase is mainly attributable to an enhancement to replace two vehicles.

The **Governor** recommends operating expenditures of \$7,883,507, all from special revenue funds, for FY 2013 in the Workers Compensation program. This is a decrease of \$130,409, or 1.6 percent, below the agency's request. The decrease includes a reduction of \$95,209 in salaries and wages and 2.0 FTE positions due to the voluntary retirement incentive program. The Governor does not recommend the enhancement request for \$35,200 for the replacement of two vehicles.

F. Labor Relations

The Labor Relations program enforces laws relating to employment standards, labor relations, and public employee relations.

- Employment Standards is primarily responsible for the enforcement of minimum wage, wage payment, and child labor laws and regulates private employment agencies. The Employment Standards Section consists of the Labor Relations and Employment Standards Program and the Public Employee Relations Board (PERB).
- Labor Relations provides assistance in the organizational or collective bargaining process to employers and employees in the private sector who are exempt from federal laws, agricultural employers and employees, and all public employers and employees of the state and its agencies as well as other public employers who elect to be brought under the provisions of K.S.A. 75-4321, et seq. Assistance provided by staff includes holding bargaining unit determination hearings, conducting elections, and holding hearings to resolve prohibited practice charges. Mediation, fact finding, and arbitration services are available in the event of an impasse.
- Public Employee Relations administers the Public Employer-Employee Relations Act (PEERA). PEERA covers employees of the state and its agencies, cities, counties, fire districts, school districts, (except for teachers) and some colleges.

	sı	JMMARY OF		ABOR RELAT		NS FY 2011 - FY	20)13	-	
Item		Actual FY 2011	_	Agency Est. FY 2012	_	Gov. Rec. FY 2012	_A 	Agency Req. FY 2013		Gov. Rec. FY 2013
Expenditures: Salaries and Wages Contractual Services Commodities Capital Outlay Subtotal - Operations Aid to Local Units Other Assistance TOTAL	\$	409,324 50,225 1,521 208 461,278 0 0	\$	373,157 118,680 2,855 520 495,212 0 0 495,212	\$	373,157 118,680 2,855 520 495,212 0 0 495,212	\$	365,571 116,347 2,797 511 485,226 0 0 485,226	\$ \$	307,412 116,347 2,797 511 427,067 0 0 427,067
Financing: State General Fund All Other Funds TOTAL	\$ \$	234,951 226,327 461,278	\$	292,461 202,751 495,212	\$	292,461 202,751 495,212	\$	292,189 193,037 485,226		234,030 193,037 427,067
FTE Positions Non-FTE Uncl. Perm. Pos. TOTAL		10.0 0.3 10.3		10.0 0.0 10.0		10.0 0.0 10.0		10.0 0.0 10.0		10.0 0.0 10.0

The **agency** requests FY 2013 operating expenditures of \$485,226 for the Labor Relations program, a decrease of \$9,986, or 2.0 percent, below the revised FY 2012 estimate. The request includes \$292,189 from the State General Fund, a decrease of \$272, or 0.1 percent, below the revised FY 2012 estimate. The major changes in the FY 2013 request include the following:

- Salaries and Wages. The agency request includes \$365,571 in salaries and wages, a decrease of \$7,586, or 2.0 percent, below the revised FY 2012 estimate. The decrease is attributable to a lay off of employees and retirements within the agency.
- Contractual Services. The agency request includes \$116,347 in contractual services, a decrease of \$2,333, or 2.0 percent, below the revised FY 2012 estimate. The decrease is attributable to decreases in costs due to fewer staff.
- Commodities. The agency request includes \$2,797 in commodities, a decrease
 of \$58, or 2.0 percent, below the FY 2012 revised estimate. The decrease is
 attributable to a decrease in the cost for commodities such as office supplies for
 fewer staff.
- Capital Outlay. The agency request includes \$511 in capital outlay, a decrease of \$9, or 1.7 percent, below the FY 2012 revised estimate. The decrease is attributable to less office equipment costs.

The **Governor** recommends operating expenditures of \$427,067, including \$234,030 from the State General Fund, for FY 2013 in the Labor Relations program. This is a State General Fund decrease of \$58,15, or 12.0 percent, below the agency's request and 19.9 percent, below the agency's State General Fund request. The decrease is in salaries and wages and is attributable to the governor recommending the agency's reduced resource budget and an additional State General Fund reduction for the voluntary retirement incentive program.

G. Debt Services

The Debt Service program includes the interest expenditures for repayment of two bonds: the Lease Revenue Bond, Series 2002H for the acquisition and renovation of the 401 Topeka Boulevard headquarters building; and a second bond for renovations at the Eastman Building. The Lease Revenue bond was obtained in 2002 for \$3,765,000 and was issued for fifteen years. The Eastman Building renovation bond was obtained in 2006 for \$511,980, and issued for six years.

	DEBT SERVICES SUMMARY OF EXPENDITURES FY 2011 - FY 2013											
ltem		Actual FY 2011	_	Agency Est. FY 2012		Gov. Rec. FY 2012	Α	gency Req. FY 2013		Gov. Rec. FY 2013		
Expenditures: Salaries and Wages	\$	0	\$	0	\$	0	\$	0	\$. 0		
Contractual Services	Ψ	0	Ψ	0	Ψ	0	φ	0	φ	. 0		
Commodities		0		0		Ō		Ö		Ö		
Capital Outlay		0		0		0		0		0		
Debt Service		683,017	_	5,235,331		5,235,331		2,962,553	_	2,962,553		
Subtotal - Operations	\$	683,017	\$	5,235,331	\$	5,235,331	\$	2,962,553	\$	2,962,553		
Aid to Local Units		0		0		0		0		0		
Other Assistance TOTAL	<u></u>	000.047	_	5 005 004	_	5 005 004		0 000 550	_	0		
TOTAL	<u> </u>	683,017	\$	5,235,331	\$	5,235,331	<u>\$</u>	2,962,553	\$	2,962,553		
Financing:												
State General Fund	\$	0	\$	0	\$	0	\$	0	\$	0		
All Other Funds	_	683,017	_	5,235,331		5,235,331		2,962,553		2,962,553		
TOTAL	\$	683,017	<u>\$</u>	5,235,331	\$	5,235,331	<u>\$</u>	2,962,553	<u>\$</u>	2,962,553		
FTE Positions		0.0		0.0		0.0		0.0		0.0		
Non-FTE Uncl. Perm. Pos.		0.0		0.0		0.0		0.0		0.0		
TOTAL		0.0		0.0	_	0.0		0.0	_	0.0		

The **agency** requests FY 2012 expenditures of \$5.2 million, all from special revenue funds, for the interest payments on bonds and the federal unemployment insurance loan. The funding will come from the Special Employment Security Fund, Workers Compensation Fund and Employment Security Interest Assessment Fund. The increase in debt service payments in FY 2012 is due to the interest payments on the Unemployment Insurance loan amount.

The **Governor** concurs with the agency's request of Debt Service expenditures in FY 2012.

The **agency** requests FY 2013 expenditures of \$3.0 million, all from special revenue funds, for the interest payments on bonds and the federal unemployment insurance loan. This is a decrease of \$2.3 million due to the expected payoff of one of the bonds in FY 2012. The funding will come from the Special Employment Security Fund, Workers Compensation Fund and Employment Security Interest Assessment Fund.

The **Governor** concurs with the agency's request of Debt Service expenditures for FY 2013.

CAPITAL IMPROVEMENTS												
Project	Agency Est. FY 2012		Gov. Rec. FY 2012		Agency Req. FY 2013		Gov. Rec. FY 2013					
Debt Service-Principal General rehabilitation and	\$	2,384,625	\$	2,384,625	\$	2,204,079	\$	2,204,079				
repair		120,824		120,824		120,998		120,998				
Renovation of 1309 SW Topeka Ave. Repaving of parking lot at		0		0		256,100		256,100				
1309 SW Topeka Ave. Renovation of 427 SW		0		0		71,020		71,020				
Topeka Ave		0		0		29,600		29,600				
TOTAL	\$	2,505,449	\$	2,505,449	\$	2,681,797	\$	2,681,797				
Financing:												
State General Fund	\$	0 505 440	\$	_	\$	0 2,681,797	\$	0 2 691 707				
All Other Funds TOTAL	\$	2,505,449 2,505,449	\$	2,505,449 2,505,449	\$	2,681,797	\$	2,681,797 2,681,797				

FY 2012 – Current Year. The agency requests a capital improvements expenditure budget of \$2,505,449, an increase of \$1,764,186, or 238.0 percent, above the approved FY 2012 capital improvements budget. The increase is mainly attributable to payments to the principal of the federal Unemployment Insurance loan. All expenditures in capital improvements for FY 2012 would be funded by special revenue funds.

The **Governor** concurs with the agency's revised estimate for capital improvements expenditures in FY 2012.

FY 2013 – Budget Year. The agency requests a capital improvements expenditure budget of \$2,681,797, an increase of \$176,348, or 7.0 percent, above the FY 2012 revised estimate. The increase is mainly attributable to the renovation of the 1309 SW Topeka Avenue building. All expenditures in capital improvements for FY 2013 would be funded by special revenue funds.

The **Governor** concurs with the agency's request for capital improvements expenditures for FY 2013.

PERFORMANCE MEASURES										
	Gov. Rec.	Actual	Gov. Rec.	Gov. Rec.						
Measure	for FY 2011	FY 2011	FY 2012	FY 2013						
Administration & Support Services										
Average number of days to process vouchers for										
payment	N/A	1.5	2.0	2.0						
Contracts reviewed and opinions rendered	N/A	50	30	30						
Labor Market Information Services										
Percent of labor market requests processed within										
three days	94.1%	96.8%	95.0%	95.0%						
Number of requests received	760	464	550	220						
Unemployment Insurance Services										
Number of initial claims filed for benefits	295,746	268,027	275,713	217,481						
Percent of intrastate claimants to be issued first										
payment within 14 days	75.0%	77.7%	80.0%	85.0%						
Percent of claimants filing weekly claims via the										
electronic system	99.0%	99.0%	99.0%	99.0%						
Average duration of unemployment benefit (in										
weeks)	19.0	16.5	15.7	14.9						
Number of claimants exhausting unemployment										
benefits	58,714	48,978	43,300	42,800						
Industrial Safety and Health										
Number of consultations performed under federal										
contract	500	589	529	530						
Number of serious or imminent hazards identified	N/A	1,674	2,000	1,800						
Number of boilers and pressure vessels inspected	4,100	4,301	4,100	4,100						
Percent boilers found to be deficient	20.0%	21.3%	20.0%	20.0%						
Workers Compensation Services										
Number of accident reports	75,000	59,791	62,000	66,000						
Average number of days from initial report of fraud										
or abuse to investigation completion	40	37	45	45						
Number of fraud abuse cases reviewed	675	795	700	700						
Average number of days from hearing to issued										
order from appeal of final award	N/A	48	30	` 30						
Labor Relations and Employment Standards										
Number of impasse cases	170	154	170	170						
Number of prohibited practice cases processed	30	9	30	15						
Number of wage claims filed	1,175	1,015	1,200	1,250						
Amount of wages collected/recovered	\$1,100,000	\$2,081,892	\$1,100,000	\$1,250,000						