

SESSION OF 2026

**SUPPLEMENTAL NOTE ON HOUSE CONCURRENT  
RESOLUTION NO. 5021**

As Amended by House Committee on Elections

**Brief\***

HCR 5021, if adopted by a two-thirds majority of each chamber of the Kansas Legislature and approved by voters, would add a new section to Article 5 of the *Kansas Constitution* to require voters to present photographic identification at the time of voting.

The resolution would require the following proposed constitutional amendment to be submitted to voters for their approval or rejection:

§ 9. Qualified elector identification. Each qualified elector shall present photographic identification issued by the state of Kansas, the government of the United States, or the tribal government of any recognized Indian tribe at the time of voting in any election. The implementation and administration of this requirement shall be prescribed by law.

The resolution would require the following explanatory statement to be printed on the ballot with the text of the amendment if it is to be submitted to voters for their approval:

*Explanatory statement.* This amendment would require voters to present photographic identification issued by the state of Kansas, the government of the United States, or the tribal government of any recognized Indian tribe in order to vote in an election in Kansas.

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\*Supplemental notes are prepared by the Legislative Research Department and do not express legislative intent. The supplemental note and fiscal note for this bill may be accessed on the Internet at <https://klrd.gov/>

A vote for this proposition would require voters to present photographic identification issued by the state of Kansas, the government of the United States, or the tribal government of any recognized Indian tribe in order to vote in an election in Kansas.

A vote against this proposition would make no change to the constitution of the state of Kansas, and the voter identification would remain in state law only.

If approved by two-thirds of the Legislature, the text of the resolution and the yea and nay votes of both the Kansas House of Representatives and the Kansas Senate would be published in the journals of both chambers.

The resolution would require the proposed constitutional amendment be submitted to voters at the special election that has been called on August 4, 2026, pursuant to Section 1 of Article 14 of the *Kansas Constitution*, to be held in conjunction with the primary election held on such date.

## **Background**

The bill was introduced by the House Committee on Elections at the request of Representative Proctor.

## ***House Committee on Elections***

In the House Committee hearing, **proponent** testimony was provided by representatives of Honest Elections Project Action, Kansas Republican Party, Secretary of State, and Shawnee County GOP. The proponents stated the resolution would put a statutory voter identification requirement into the *Kansas Constitution*, deter election fraud, and enhance public confidence in elections.

Written-only proponent testimony was provided by a representative of FGA Action, a Wisconsin State Representative, and three private citizens.

**Neutral** testimony was provided by a representative of the American Legislative Exchange Council.

Written-only neutral testimony was provided by a representative of the Kansas County Clerks and Election Officials Association.

**Opponent** testimony was provided by representatives of the American Civil Liberties Union of Kansas and Loud Light Civic Action and one private citizen. The opponents stated the photographic identification permitted under the resolution would be more restrictive than current state law and expressed concerns the resolution would impose barriers on eligible voters who do not have one of the permitted types of identification or access to obtain such identification.

Written-only opponent testimony was provided by representatives of the Cross Border Network, Health Forward Foundation, Kansas Interfaith Action, League of Women Voters of Kansas, and Thrive Allen County and 37 private citizens.

No other testimony was provided.

The House Committee amended the resolution to add that photographic identification issued by the tribal government of any recognized Indian tribe may be presented at the time of voting.

### **Fiscal Information**

No fiscal note was available at the time the House Committee took action on the resolution.

Elections; voting; voter identification; *Kansas Constitution*