Session of 2025

SENATE BILL No. 181

By Committee on Ways and Means

2-4

1 AN ACT concerning state finances; limiting the annual amount of 2 expenditures and transfers from the state general fund; requiring 3 certification by the state treasurer; providing for additional 4 requirements on the governor's and legislature's budget plans and 5 legislative measures; amending K.S.A. 75-3721 and repealing the 6 existing section.

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Be it enacted by the Legislature of the State of Kansas:

9 New Section 1. (a) Commencing with fiscal year 2027, except as 10 provided further, the maximum amount of expenditures and transfers from 11 the state general fund that may be authorized by an act of the legislature 12 during the 2026 regular session of the legislature, and each regular session 13 of the legislature thereafter, shall not exceed an amount equal to the total 14 amount of moneys authorized to be expended or transferred from the state 15 general fund during the immediately preceding fiscal year multiplied by an amount equal to the consumer price index for all urban consumers in the 16 17 midwest region as published by the bureau of labor statistics of the United 18 States department of labor during the immediately preceding fiscal year 19 plus any percentage change in population in the preceding fiscal year as 20 established in K.S.A. 11-201, and amendments thereto.

(b) Such product shall be the maximum amount of expenditures and transfers from the state general fund that may be authorized for such fiscal year by an act of the legislature during the regular session of the legislature. Annually, on or before September 1, the maximum amount for the ensuing fiscal year shall be certified by the state treasurer in consultation with the director of the budget and the director of legislative research.

(c) If the multiplier established in subsection (b) is a negative number, the total amount of moneys authorized to be expended or transferred from the state general fund for the ensuing fiscal year shall not exceed the total amount authorized in the immediately preceding fiscal year.

(d) Commencing with fiscal year 2027, if the legislature or any
committee thereof, submits a draft of a legislative measure or measures
reflecting the legislature's budget for the ensuing fiscal year, such measure
or measures shall not exceed the maximum amount of expenditures and

transfers from the state general fund certified by the state treasurerpursuant to subsection (b).

3 (e) As used in this section, "transfer" shall include any demand 4 transfer, revenue transfer or any other transfer from the state general fund 5 to a state general fund account or any special revenue fund authorized by 6 law.

7 Sec. 2. K.S.A. 75-3721 is hereby amended to read as follows: 75-8 3721. (a) On or before the eighth calendar day of each regular legislative 9 session, the governor shall submit the budget report to the legislature, 10 except that in the case of the regular legislative session immediately following the election of a governor who was elected to the office of 11 governor for the first time, that governor shall submit the budget report to 12 the legislature on or before the 21st calendar day of that regular legislative 13 14 session

15 (b) *Subject to the provisions of subsection (i),* the budget report of the 16 governor shall be set up in three parts, the nature and contents of which 17 shall include the following:

18 (1) Part one shall consist of a budget message by such governor, 19 including the governor's recommendations with reference to the fiscal 20 policy of the state government for the current fiscal year and the ensuing 21 fiscal year, describing the important features of the budget plan for each of 22 the fiscal years included, embracing a general budget summary setting 23 forth the aggregate figures of the budget so as to show the balanced 24 relation between the total proposed expenditures and the total anticipated 25 income for the current fiscal year and the ensuing fiscal year, with the basis and factors upon which the estimates were made, and the means of 26 27 financing the budget plan for each of the fiscal years included, compared 28 with the corresponding figures for at least the last completed fiscal year, 29 and the director of the budget shall prepare the figures for the governor for 30 such comparisons.

(A) The budget plan shall not include: (i) Any proposed expenditures
of anticipated income attributable to proposed legislation that would
provide additional revenues from either current or new sources of revenue;
or (ii) any proposed expenditures of moneys in the ending balance in the
state general fund required by K.S.A. 75-6702, and amendments thereto.

36 (B) The general budget summary may be supported by explanatory 37 schedules or statements, classifying the expenditures contained therein by 38 state agencies, objects; and funds, and the income by state agencies, funds, 39 sources and types. The general budget summary shall include all special or 40 fee funds as well as the state general fund; and shall include the estimated 41 amounts of federal aids, for whatever purpose provided, together with 42 estimated expenditures therefrom.

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(2) Part two shall embrace the detailed budget estimates for each of

1 the fiscal years included, both of expenditures and revenues, showing the 2 requests of the state agencies, if any, and the governor's recommendations thereon, which shall include amounts for payments by the state board of 3 regents pursuant to K.S.A. 75-4364, and amendments thereto.-Ht Such 4 budget estimates shall also include statements of the bonded indebtedness 5 6 of the state, showing the actual amount of the debt service for at least the 7 last completed fiscal year, and the estimated amount for the current fiscal 8 year and for each of the ensuing fiscal years included, the debt authorized 9 and unissued, and the condition of the sinking funds.

(3) Part three shall consist of a draft of a legislative measure or
 measures reflecting the governor's budget for all of the fiscal years
 included in the budget report.

13 (c) The division of the budget shall compile a children's budget 14 document consisting of the information contained in agency budget 15 estimates regarding programs that provide services for children and their 16 families. Such document shall be provided to the Kansas children's cabinet 17 established by K.S.A. 38-1901, and amendments thereto, and other 18 persons or entities on request.

(d) The division of the budget, upon request, shall furnish the
 governor or the legislature with any further information required
 concerning the budget.

(e) Nothing in this section shall be construed to restrict or limit the
 privilege of the governor to present supplemental budget messages or
 amendments to previous budget messages, which may include proposals
 for expenditure of new or increased sources of revenue derived from
 proposed legislation.

(f) The budget estimate for the judicial branch of state government as
submitted to the director of the budget pursuant to K.S.A. 20-158, and
amendments thereto, shall be included in the governor's budget report.

(g) The division of the budget shall compile a Kansas homeland
security budget document consisting of the information contained in
agency budget estimates under K.S.A. 75-3717(a)(3), and amendments
thereto. Such document shall be provided to the house of representatives
committee on appropriations, the senate committee on ways and means
and such other committees upon request.

(h) Commencing with fiscal year 2018, the ending balance in the state
general fund in any fiscal year shall include the unexpended and
unencumbered balances in the:

39 (1) State general fund; and

40 (2) budget stabilization fund, established in K.S.A. 75-6706, and 41 amendments thereto.

42 *(i)* Commencing with the 2026 regular session of the legislature and 43 each regular session of the legislature thereafter, the governor shall

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- 1 submit a detailed budget plan and any legislative measure or measures for
- 2 the ensuing fiscal year that does not exceed the maximum amount of
- 3 expenditures and transfers from the state general fund certified by the
- 4 state treasurer pursuant to section 1(b), and amendments thereto.
- 5 Sec. 3. K.S.A. 75-3721 is hereby repealed.
- 6 Sec. 4. This act shall take effect and be in force from and after its 7 publication in the statute book.