Session of 2025

SENATE BILL No. 166

By Committee on Commerce

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AN ACT concerning state employees; enacting the fostering competitive career opportunities act; removing postsecondary degree requirements from state employment considerations; amending K.S.A. 75-2929d and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) The provisions of sections 1 through—5 4, and amendments thereto, shall be known and may be cited as the fostering competitive career opportunities act.

(b) The fostering competitive career opportunities act removes unnecessary postsecondary degree requirements from hiring considerations for state employment positions. Many such positions have experienced a phenomenon called degree inflation as more employers rely on a postsecondary degree as an indicator of career readiness, instead of using relevant work experience. These requirements limit opportunities for hard-working Americans and encourage unnecessary student debt. This act does not apply to positions for which a postsecondary degree is a justifiable necessity.

New Sec. 2. As used in sections 1 through—5 4, and amendments thereto:

- (a) "Applicant" means any individual seeking gainful employment from a state employer;
- (b) "baseline requirement" means the minimum skills, prior training or prior experience necessary to perform the primary duties of a position;
- (c) "postsecondary degree" means an associate's, bachelor's or graduate degree from an accredited postsecondary educational institution;
- (d) "direct experience" means any verifiable, previous work experience during which:
- (1) The applicant's primary duties were consistent with the primary duties of the position currently sought; or
- (2) the skills necessary to perform the applicant's primary duties are transferable to the position currently sought;
 - (e) "hiring consideration" means:
- (1) A decision to move an applicant on to a subsequent round in the hiring process;
 - (2) a decision to include the applicant on a list of applicants for

consideration by another member of the employer's team;

- (3) a decision to offer an applicant an interview for a position;
- (4) a decision to promote, retain, increase compensation or provide some other benefit to an employee of the state employer;
- (5) an interview conducted in good faith between the state employer and the applicant; or
 - (6) a decision to make a final offer of employment; and
- (f) "state employer" means any state office or officer, department, board, commission, institution, bureau, society or any agency, division or unit within any state office, department, board, commission or other state authority. "State employer" does not include any state office or officer, department, board, commission, institution, bureau or society in the legislative or judicial branches of government.
- New Sec. 3. (a) For all hiring considerations, a state employer shall not make any decision based solely on an applicant's lack of a postsecondary degree.
- (b) State employers shall determine the baseline requirements for applicants for each job posting. Baseline requirements may include prior direct experience, specific certifications or specific courses of instruction, but shall not include a postsecondary degree requirement except as provided in subsection (c). In all hiring considerations, no state employer shall impose any additional requirements on applicants for a job posting that exceed the baseline requirements.
- (c) State employers may require a postsecondary degree for a position if the state employer demonstrates that such degree is necessary for the position based on specific skills required for the position that can only be obtained through the attainment of a degree. For any job posting that requires a postsecondary degree, a state employer shall include information in such job posting substantiating the necessity of the specific postsecondary degree required. Such information shall demonstrate that the postsecondary degree is the only possible measure to determine if an applicant possesses the specific skills required for the position or that the position requires accreditation or licensure that is only available to holders of specific postsecondary degrees.
- (d) Each job posting shall include any tests, training, apprenticeships or other forms of assessment that may validate the competencies of a candidate for such position.
- (e) For any position in which direct experience may be considered in lieu of a postsecondary degree, the state employer shall not require more years of direct experience than:
 - (1) Two years for an associate's degree;
 - (2) four years for a bachelor's degree;
 - (3) six years for a master's degree;

- (4) seven years for a professional degree; or
- (5) nine years for a doctoral degree.
- (f) Nothing in this section shall apply to any position that is filled by political appointment.

New Sec. 4. Any state employer that issues a request for proposal or other solicitation for any goods or services shall not require any minimum experience or postsecondary educational attainment for any contractor personnel as a prerequisite for consideration for an award of a contract unless the state employer includes in the request for proposal or solicitation a statement describing why the needs of the state employer cannot be met without such requirement and how such requirement ensures that such needs will be met.

New Sec. 5. (a) Any applicant who receives an adverse hiringeonsideration and who reasonably believes such decision was based solely on the applicant's lack of a postsecondary degree may appeal such decision to the state civil service board. Such appeals shall be submitted in such form and manner as prescribed by the state civil service board. All appeals shall be considered in accordance with K.S.A. 75-2929a et seq., and amendments thereto.

- (b) Any person may report to the state civil service board any job-postings by a state employer that require a postsecondary degree but fail to include the information required under section 3(c), and amendments-thereto.
- (e) Upon a finding that a state employer has violated the provisions of section 3, and amendments thereto, the state civil service board shall-require the state employer to reopen the process for the hiring-consideration in question, require the state employer to modify the job-posting, if necessary, and take such other corrective action as necessary to comply with the provisions of sections 1 through 5, and amendments-thereto-
- (d) All administrative proceedings pursuant to this section shall beconducted in accordance with the provisions of the Kansas administrative procedure act and the Kansas judicial review act.
- Sec. 6. K.S.A. 75-2929d is hereby amended to read as follows: 75-2929d. (a) The state civil service board shall hear appeals taken to it-pursuant to:
- (1) K.S.A. 75-2940, 75-2949 and 75-3747, and amendments thereto, concerning demotion, dismissal or suspension of a permanent employee in the classified service, or concerning refusal to examine an applicant or to certify a person as eligible for a job class, and;
- (2) K.S.A. 75-2973, and amendments thereto, concerning disciplinary action in violation of that statute; and
 - (3) section 5, and amendments thereto, concerning violations of the

fostering competitive career opportunities act.

- (b) When an appeal is taken to the board, the board shall establish a time and a place for the hearing which shall be held within 45 days after receipt of request for the appeal. The board shall notify the person bringing the appeal and the appointing authority or other person whose action is being reviewed of the time and the place of the hearing at least 14 days prior to such hearing. Each party at the hearing shall have the right to be represented by a person of the party's own choice. Hearings shall be conducted in accordance with the provisions of the Kansas administrative procedure act. For purposes of the administrative procedure act, the state civil service board shall be deemed the agency head. The board may affirm, modify or reverse an agency action and order any other action it deems appropriate.
- (c) The board, or the director of personnel services when authorized by majority vote of the board, may depose witnesses. Either party to a hearing may depose witnesses in accordance with the Kansas administrative procedure act. If books and papers are required to be produced in advance of a hearing date, the person or agency producing the books and papers shall be entitled to receive reasonable compensation to recover all costs of such production from the person or agency for which they are produced. The board, any presiding officer or the director may examine such public records as may be required in relation to any matter which the board has authority to investigate.
- (d) Each person not in the classified or unclassified service who appears before the board or the director by order shall receive for such person's attendance the fees and mileage provided for witnesses in civil actions in the district court. Such fees and mileage shall be audited and paid by the state upon presentation of proper vouchers. Each witness-subpoenaed at the request of parties other than the board or the director-shall be entitled to compensation from the state for attendance or travel only if the board certifies that the testimony of such witness was relevant and material to the matter investigated or, if such witness is not called to testify, the board determines and certifies that such compensation should be paid.
 - Sec. 7. K.S.A. 75-2929d is hereby repealed.
- Sec.—8. 5. This act shall take effect and be in force from and after its publication in the statute book.