Session of 2025

## **SENATE BILL No. 128**

By Committee on Judiciary

1-30

AN ACT concerning social workers; relating to attorney-client privilege; 1 2 creating an exception to certain mandatory reporting obligations for 3 licensed social workers when working under the supervision of an 4 attorney; permitting attorneys to require certain licensed social workers 5 to keep ethical obligations of attorney-client privilege when working under the supervision of such attorney; amending K.S.A. 38-2224, 39-6 7 1402, 39-1403, 39-1431, 39-1432 and 65-6315 and K.S.A. 2024 Supp. 8 38-2223 and repealing the existing sections.

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10 Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2024 Supp. 38-2223 is hereby amended to read as follows: 38-2223. (a) *Persons making reports.* (1) *Except as provided in subsection (a)(3)*, when any of the following persons has reason to suspect that a child has been harmed as a result of physical, mental or emotional abuse or neglect or sexual abuse, the person shall report the matter promptly as provided in subsections (b) and (c);

(A) The following persons providing medical care or treatment:
Persons licensed to practice the healing arts, dentistry and optometry,
persons engaged in postgraduate training programs approved by the state
board of healing arts, licensed professional or practical nurses and chief
administrative officers of medical care facilities;

22 the following persons licensed by the state to provide mental (B) 23 health services: Licensed psychologists, licensed masters level 24 psychologists, licensed clinical psychotherapists, licensed social workers, 25 licensed marriage and family therapists, licensed clinical marriage and 26 family therapists, licensed behavioral analysts, licensed assistant 27 behavioral analysts, licensed professional counselors, licensed clinical 28 professional counselors and registered alcohol and drug abuse counselors;

(C) teachers, school administrators and other employees of an educational institution that the child is attending and any member of the board of directors of the Kansas state high school activities association referenced in K.S.A. 72-7114, and amendments thereto, and any person who is employed by or is an officer of such association;

(D) persons licensed by the secretary of health and environment to
 provide child care services or the employees of persons so licensed at the
 place where the child care services are being provided to the child;

1 (E) firefighters, emergency medical services personnel, law 2 enforcement officers, juvenile intake and assessment workers, court 3 services officers, community corrections officers, case managers appointed 4 under K.S.A. 23-3508, and amendments thereto, and mediators appointed 5 under K.S.A. 23-3502, and amendments thereto; and

6 (F) any person employed by or who works as a volunteer for any 7 organization, whether for profit or not-for-profit, that provides social 8 services to pregnant teenagers, including, but not limited to, counseling, 9 adoption services and pregnancy education and maintenance.

10 (2) In addition to the reports required under subsection (a)(1), any 11 person who has reason to suspect that a child may be a child in need of 12 care may report the matter as provided in subsection (b) and (c).

(3) Notwithstanding any other provisions of law, licensed social
workers described in subsection (a)(1)(B) shall not be required to report
suspected abuse or neglect of a child when a licensed social worker is
working under the supervision of an attorney and:

(A) The attorney is providing representation in a criminal, civil,
domestic or juvenile matter, and the reason to suspect that a child has
been harmed as a result of physical, mental or emotional abuse or neglect
or sexual abuse arises solely in the course of that representation; or

(B) a prospective client is seeking representation from the attorney in
a criminal, civil, domestic or juvenile matter, and the reason to suspect
that a child has been harmed as a result of physical, mental or emotional
abuse or neglect or sexual abuse arises solely in the course of seeking that
representation.

26 (b) Form of report. (1) The report may be made orally and shall be 27 followed by a written report if requested. Every report shall contain, if 28 known: The names and addresses of the child and the child's parents or 29 other persons responsible for the child's care; the location of the child if 30 not at the child's residence; the child's gender, race and age; the reasons 31 why the reporter suspects the child may be a child in need of care; if abuse 32 or neglect or sexual abuse is suspected, the nature and extent of the harm 33 to the child, including any evidence of previous harm; and any other 34 information that the reporter believes might be helpful in establishing the 35 cause of the harm and the identity of the persons responsible for the harm.

When reporting a suspicion that a child may be in need of care,
 the reporter shall disclose protected health information freely and
 cooperate fully with the secretary and law enforcement throughout the
 investigation and any subsequent legal process.

40 (c) *To whom made.* Reports made pursuant to this section shall be 41 made to the secretary, except as follows:

42 (1) When the Kansas department for children and families is not open43 for business, reports shall be made to the appropriate law enforcement

agency. On the next day that the department is open for business, the law
 enforcement agency shall report to the department any report received and
 any investigation initiated pursuant to K.S.A. 38-2226, and amendments
 thereto. The reports may be made orally or, on request of the secretary, in
 writing.

6 (2) Reports of child abuse or neglect occurring in an institution 7 operated by the Kansas department of corrections shall be made to the 8 attorney general or the secretary of corrections. Reports of child abuse or 9 neglect occurring in an institution operated by the Kansas department for aging and disability services shall be made to the appropriate law 10 enforcement agency. All other reports of child abuse or neglect by persons 11 12 employed by the Kansas department for aging and disability services or 13 the Kansas department for children and families, or of children of persons employed by either department, shall be made to the appropriate law 14 15 enforcement agency.

16 (d) *Death of child.* Any person who is required by this section to 17 report a suspicion that a child is in need of care and who knows of 18 information relating to the death of a child shall immediately notify the 19 coroner as provided by K.S.A. 22a-242, and amendments thereto.

20 (e) *Violations*. (1) Willful and knowing failure to make a report 21 required by this section is a class B misdemeanor. It is not a defense that 22 another mandatory reporter made a report.

(2) Intentionally preventing or interfering with the making of a reportrequired by this section is a class B misdemeanor.

(3) Any person who willfully and knowingly makes a false report
pursuant to this section or makes a report that such person knows lacks
factual foundation is guilty of a class B misdemeanor.

(f) *Immunity from liability.* Anyone who, without malice, participates in the making of a report to the secretary or a law enforcement agency relating to a suspicion a child may be a child in need of care or who participates in any activity or investigation relating to the report or who participates in any judicial proceeding resulting from the report shall have immunity from any civil liability that might otherwise be incurred or imposed.

35 Sec. 2. K.S.A. 38-2224 is hereby amended to read as follows: 38-36 2224. (a) Except as provided in subsection (b), no employer shall 37 terminate the employment of, prevent or impair the practice or occupation 38 of, or impose any other sanction on, any employee because the employee 39 made an oral or written report to, or cooperated with an investigation by, a 40 law enforcement agency or the secretary relating to harm inflicted upon a child which was suspected by the employee of having resulted from the 41 physical, mental or emotional abuse or neglect or sexual abuse of the 42 43 child.

1 (b) An attorney may require a licensed social worker with reporting 2 obligations pursuant to K.S.A. 38-2223(a)(1)(B), and amendments thereto, 3 to maintain the confidentiality of information in compliance with the 4 attorney's ethical obligation under the Kansas rules of professional 5 conduct when the licensed social worker is working under the supervision 6 of such attorney and:

7 (1) The attorney is providing representation in a criminal, civil,
8 domestic or juvenile matter, and the reason to suspect that a child has
9 been harmed as a result of physical, mental or emotional abuse or neglect
10 or sexual abuse arises solely in the course of that representation; or

(2) a prospective client is seeking representation from the attorney in
a criminal, civil, domestic or juvenile matter, and the reason to suspect
that a child has been harmed as a result of physical, mental or emotional
abuse or neglect or sexual abuse arises solely in the course of seeking that
representation.

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(c) Violation of this section is a class B misdemeanor.

17 Sec. 3. K.S.A. 39-1402 is hereby amended to read as follows: 39-18 1402. (a) Except as provided in subsection (d), any person who is licensed 19 to practice any branch of the healing arts, a licensed psychologist, a 20 licensed master level psychologist, a licensed clinical psychotherapist, a 21 chief administrative officer of a medical care facility, an adult care home 22 administrator or operator, a licensed social worker, a licensed professional 23 nurse, a licensed practical nurse, a licensed marriage and family therapist, 24 a licensed clinical marriage and family therapist, licensed professional 25 counselor, licensed clinical professional counselor, registered alcohol and 26 drug abuse counselor, a teacher, a bank trust officer and any other officers 27 of financial institutions, a legal representative, a governmental assistance 28 provider or an emergency medical service provider who has reasonable 29 cause to believe that a resident is being or has been abused, neglected or 30 exploited, or is in a condition that is the result of such abuse, neglect or 31 exploitation or is in need of protective services, shall report immediately 32 such information or cause a report of such information to be made in any 33 reasonable manner to the Kansas department for aging and disability 34 services with respect to residents defined under K.S.A. 39-1401(a)(1), and 35 amendments thereto, to the department of health and environment with 36 respect to residents defined under K.S.A. 39-1401(a)(2), and amendments 37 thereto, and to the Kansas department for children and families and 38 appropriate law enforcement agencies with respect to all other residents. 39 Reports made to one department that are required by this subsection to be 40 made to the other department shall be referred by the department to which 41 the report is made to the appropriate department for that report, and any 42 such report shall constitute compliance with this subsection. Reports shall 43 be made during the normal working week days and hours of operation of such departments. Reports shall be made to law enforcement agencies during the time the departments are not open for business. Law enforcement agencies shall submit the report and appropriate information to the appropriate department on the first working day that such department is open for business. A report made pursuant to K.S.A. 65-4923 or 65-4924, and amendments thereto, shall be deemed a report under this section.

8 (b) The report made pursuant to subsection (a) shall contain the name 9 and address of the person making the report and of the caretaker caring for 10 the resident, the name and address of the involved resident, information 11 regarding the nature and extent of the abuse, neglect or exploitation, the 12 name of the next of kin of the resident, if known, and any other 13 information that the person making the report believes might be helpful in 14 an investigation of the case and the protection of the resident.

15 (c) Any other person, not listed in subsection (a), having reasonable cause to suspect or believe that a resident is being or has been abused, 16 17 neglected or exploited or is in a condition that is the result of such abuse, 18 neglect or exploitation or is in need of protective services may report such information to the Kansas department for aging and disability services 19 with respect to residents defined under K.S.A. 39-1401(a)(1), and 20 21 amendments thereto, to the department of health and environment with 22 respect to residents defined under K.S.A. 39-1401(a)(2), and amendments 23 thereto, and to the Kansas department for children and families with 24 respect to all other residents. Reports made to the incorrect department 25 under this section shall be referred by such department to the appropriate 26 department for that report.

(d) Notwithstanding any other provisions of law, licensed social
workers described in subsection (a) shall not be required to report
suspected abuse or neglect of a resident when a licensed social worker is
working under the supervision of an attorney and:

(1) The attorney is providing representation in a criminal, civil, domestic or juvenile matter, and the reasonable cause to believe that a resident is being or has been abused, neglected or exploited, or is in a condition that is the result of such abuse, neglect or exploitation or is in need of protective services arises solely in the course of that representation; or

*(2)* a prospective client is seeking representation from the attorney in *a* criminal, civil, domestic or juvenile matter, and the reasonable cause to *believe that a resident is being or has been abused, neglected or exploited, or is in a condition that is the result of such abuse, neglect or exploitation or is in need of protective services arises solely in the course of seeking that representation.*

43 (e) Notice of the requirements of this act and the department to which

a report is to be made under this act shall be posted in a conspicuous
 public place in every adult care home and medical care facility in this
 state.

4 (e)(f) Any person required to report information or cause a report of 5 information to be made under subsection (a) who knowingly fails to make 6 such report or cause such report to be made shall be guilty of a class B 7 misdemeanor.

8 Sec. 4. K.S.A. 39-1403 is hereby amended to read as follows: 39-9 1403. (a) Anyone participating in the making of any report pursuant to this 10 act, or in any follow-up activity to or investigation of such report or any 11 other report of abuse, neglect or exploitation of an adult or who testifies in 12 any administrative or judicial proceeding arising from such report shall not 13 be subject to any civil liability on account of such report, investigation or 14 testimony, unless such person acted in bad faith or with malicious purpose.

15 (b) *Except as provided in subsection (c)*, no employer shall terminate 16 the employment of, prevent or impair the practice or occupation of or 17 impose any other sanction on any employee solely for the reason that such 18 employee made or caused to be made a report under this act.

19 (c) An attorney may require a licensed social worker with reporting 20 obligations pursuant to K.S.A. 39-1402(a), and amendments thereto, to 21 maintain the confidentiality of information in compliance with the 22 attorney's ethical obligation under the Kansas rules of professional 23 conduct when the licensed social worker is working under the supervision 24 of such attorney and:

(1) The attorney is providing representation in a criminal, civil, domestic or juvenile matter, and the reasonable cause to believe that a resident is being or has been abused, neglected or exploited, or is in a condition that is the result of such abuse, neglect or exploitation or is in need of protective services arises solely in the course of that representation; or

(2) a prospective client is seeking representation from the attorney in a criminal, civil, domestic or juvenile matter, and the reasonable cause to believe that a resident is being or has been abused, neglected or exploited, or is in a condition that is the result of such abuse, neglect or exploitation or is in need of protective services arises solely in the course of seeking that representation.

Sec. 5. K.S.A. 39-1431 is hereby amended to read as follows: 39-1431. (a) (1) *Except as provided in subsection* (a)(3), when any of the following persons has reasonable cause to suspect or believe that an adult is in need of protective services or being harmed as a result of abuse, neglect or financial exploitation, such person shall promptly report the matter as provided by the provisions of this section:

43 (A) Persons licensed to practice the healing arts;

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1 (B) persons engaged in postgraduate training programs approved by 2 the state board of healing arts;

3 (C) persons licensed by the Kansas dental board to engage in the 4 practice of dentistry;

5 (D) persons licensed by the board of examiners in optometry to 6 engage in the practice of optometry;

7 (E) persons licensed by the board of nursing to engage in the practice 8 of nursing;

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(F) chief administrative officers of medical care facilities;

10 (G) persons licensed by the behavioral sciences regulatory board to 11 provide mental health services, including psychologists, masters level 12 psychologists, bachelors level social workers, masters level social workers, 13 clinical social workers, marriage and family therapists, clinical marriage 14 and family therapists, professional counselors, clinical professional 15 counselors, behavior analysts, addiction counselors and clinical addiction 16 counselors;

(H) teachers, school administrators or other employees of any Kansas
educational institution, as defined in K.S.A. 75-53,112, and amendments
thereto, that the adult is attending;

20 (I) firefighters, law enforcement officers and emergency medical 21 services personnel;

(J) court services officers, community corrections officers, case
 managers appointed under K.S.A. 23-3508, and amendments thereto, and
 mediators appointed under K.S.A. 23-3502, and amendments thereto;

(K) bank trust officers or any other officers of financial institutions;

- 26 (L) rehabilitation counselors;
- 27 (M) legal representatives;

28 (N) governmental assistance providers;

29 (O) independent living counselors;

30 (P) owners or operators of residential care facilities, as defined in
 31 K.S.A. 39-2002, and amendments thereto;

32 (Q) the chief administrative officer of a licensed home health agency,
33 as defined in K.S.A. 65-5101, and amendments thereto;

34 (R) the chief administrative officer of an adult family home, as 35 defined in K.S.A. 39-1501, and amendments thereto; and

(S) the chief administrative officer of any provider of community
services and affiliates thereof operated or funded by the Kansas
department for children and families or licensed under K.S.A. 39-2001 et
seq., and amendments thereto.

40 (2) An employee of a domestic violence center shall not be required 41 to report information or cause a report of information to be made under 42 this subsection.

43 (3) Notwithstanding any other provisions of law, a licensed social

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worker described in subsection (a)(1)(G) shall not be required to report
 the need for protective services for or harm to an adult as defined in
 K.S.A. 39-1430(b), and amendments thereto, when the licensed social
 worker is working under the supervision of an attorney and:

5 (A) The attorney is providing representation in a criminal, civil, 6 domestic or juvenile matter, and the reasonable cause to suspect or believe 7 that an adult is in need of protective services or being harmed as a result 8 of abuse, neglect or financial exploitation arises solely in the course of 9 that representation; or

(B) a prospective client is seeking representation from the attorney in
a criminal, civil, domestic or juvenile matter, and the reasonable cause to
suspect or believe that an adult is in need of protective services or being
harmed as a result of abuse, neglect or financial exploitation arises solely
in the course of seeking that representation.

15 (b) Other state agencies receiving reports that are to be referred to the 16 Kansas department for children and families and the appropriate law 17 enforcement agency, shall submit the report to the department and agency 18 within six hours, during normal work days, of receiving the information. 19 Reports shall be made to the Kansas department for children and families 20 during the normal working week days and hours of operation. Reports 21 shall be made to law enforcement agencies during the time the Kansas 22 department for children and families is not in operation. Law enforcement 23 shall submit the report and appropriate information to the Kansas 24 department for children and families on the first working day that the 25 Kansas department for children and families is in operation after receipt of 26 such information.

27 (c) The report made pursuant to this section shall contain the name 28 and address of the person making the report and of the caretaker caring for 29 the involved adult, the name and address of the involved adult, information 30 regarding the nature and extent of the abuse, neglect or financial 31 exploitation, the name of the next of kin of the involved adult, if known, 32 and any other information that the person making the report believes might 33 be helpful in the investigation of the case and the protection of the 34 involved adult.

(d) Any other person, not listed in subsection (a) who has reasonable cause to suspect or believe that an adult is being or has been harmed as a result of abuse, neglect or financial exploitation may report such information to the Kansas department for children and families. Reports shall be made to law enforcement agencies during the time the Kansas department for children and families is not in operation.

41 (e) A person making a report under subsection (a) shall not be 42 required to make a report under K.S.A. 39-1401 through 39-1410, and 43 amendments thereto.

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1 (f) Any person required to report information or cause a report of 2 information to be made under subsection (a) who knowingly fails to make 3 such report or knowingly causes such report not to be made shall be guilty 4 of a class B misdemeanor.

5 (g) Notice of the requirements of this act and the department to which 6 a report is to be made under this act shall be posted in a conspicuous 7 public place in every adult family home as defined in K.S.A. 39-1501, and 8 amendments thereto, and every provider of community services and affiliates thereof operated or funded by the Kansas department for aging 9 and disability services or other facility licensed under K.S.A. 39-2001 et 10 seq., and amendments thereto, and other institutions included in subsection 11 12 (a).

13 Sec. 6. K.S.A. 39-1432 is hereby amended to read as follows: 39-1432. (a) Anyone participating in the making of any report pursuant to this 14 act, or in any follow-up activity to the report, including providing records 15 16 upon request of the Kansas department for children and families, or investigation of such report or who testifies in any administrative or 17 18 judicial proceeding arising from such report shall not be subject to any civil liability on account of such report, investigation or testimony, unless 19 20 such person acted in bad faith or with malicious purpose.

(b) *Except as provided in subsection (c),* no employer shall terminate the employment of, prevent or impair the practice or occupation of or impose any other sanction on any employee solely for the reason that such employee made or caused to be made a report, or cooperated with an investigation, under this act. A court, in addition to other damages and remedies, may assess reasonable attorney fees against an employer who has been found to have violated the provisions of this subsection.

(c) An attorney may require a licensed social worker with reporting
obligations pursuant to K.S.A. 39-1431(a)(1)(G), and amendments thereto,
to maintain the confidentiality of information in compliance with the
attorney's ethical obligation under the Kansas rules of professional
conduct when the licensed social worker is working under the supervision
of such attorney and:

(1) The attorney is providing representation in a criminal, civil,
domestic or juvenile matter, and the reasonable cause to suspect or believe
that an adult is in need of protective services or being harmed as a result
of abuse, neglect or financial exploitation arises solely in the course of
that representation; or

*(2)* a prospective client is seeking representation from the attorney in *a* criminal, civil, domestic or juvenile matter, and the reasonable cause to *suspect or believe that an adult is in need of protective services or being harmed as a result of abuse, neglect or financial exploitation arises solely in the course of seeking that representation.*

Sec. 7. K.S.A. 65-6315 is hereby amended to read as follows: 65-1 2 6315. (a) No licensed social work associate or licensed baccalaureate social worker, secretary, stenographer or clerk of a licensed social work 3 4 associate or licensed baccalaureate social worker or anyone who 5 participates in delivery of social work services or anyone working under 6 supervision of a licensed social worker may disclose any information such 7 person may have acquired from persons consulting such person in the 8 person's professional capacity or be compelled to disclose such 9 information except:

(1) With the written consent of the client, or in the case of death or
disability, of the personal representative of the client, other person
authorized to sue or the beneficiary of an insurance policy on the client's
life, health or physical condition;

(2) when the person is a child under the age of 18 years and the 14 information acquired by the licensed social worker indicated that the child 15 16 was the victim or subject of a crime, the licensed social worker may be 17 required to testify fully in relation thereto upon any examination, trial or other proceeding in which the commission of such a crime is a subject of 18 19 inquiry, unless the information is acquired while working under the supervision of an attorney providing services to a client in a criminal, 20 civil, domestic or juvenile matter, or when a prospective client sought 21 22 representation in a criminal, civil, domestic or juvenile matter, and the 23 information was obtained solely in the course of that work under the 24 supervision of the attorney;

(3) when the person waives the privilege by bringing charges against
the licensed social worker but only to the extent that such information is
relevant under the circumstances.

(b) The confidential relations and communications between a licensed
 master social worker's or a licensed specialist clinical social worker's client
 are placed on the same basis as provided by law for those between an
 attorney and an attorney's client.

32 (c) Notwithstanding the provisions of subsection (a)(2) and K.S.A. 38-2223(a)(3), 39-1402(d) and 39-1431(a)(3), and amendments thereto, 33 nothing in this section or in this act shall be construed to prohibit any 34 35 licensed social worker from testifying in court hearings concerning matters 36 of adult abuse, adoption, child abuse, child neglect, or other matters 37 pertaining to the welfare of children or from seeking collaboration or 38 consultation with professional colleagues or administrative superiors, or 39 both, on behalf of the client.

40 *(d)* There is no privilege under this section for information which is 41 required to be reported to a public official, except for information acquired 42 while working under the supervision of an attorney providing services to a 43 client in a criminal, civil, domestic or juvenile matter, or when a

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- 1 prospective client sought representation in a criminal, civil, domestic or
- 2 *juvenile matter, and the information was obtained solely in the course of* 3 *that work under the supervision of the attorney.*
- 4 Sec. 8. K.S.A. 38-2224, 39-1402, 39-1403, 39-1431, 39-1432 and 65-5 6315 and K.S.A. 2024 Supp. 38-2223 are hereby repealed.
- 6 Sec. 9. This act shall take effect and be in force from and after its 7 publication in the statute book.