

## House Concurrent Resolution No. 5003

By Representatives Hawkins, Croft and Woodard

1-16

1 A CONCURRENT RESOLUTION adopting joint rules for the Senate  
2 and the House of Representatives for the 2025-2026 biennium.

3  
4 Be it resolved by the House of Representatives, the Senate concurring  
5 therein: That the following joint rules shall be the joint rules of the  
6 Senate and House of Representatives for the 2025-2026 biennium.

7 JOINT RULES OF THE  
8 SENATE AND HOUSE OF REPRESENTATIVES  
9 2025-2026

10 **Joint Rule 1. Joint rules; application and date of expiration;**  
11 **adoption, amendment, suspension and revocation.** (a) *Joint rules;*  
12 *expiration, adoption, amendment, suspension and revocation; vote*  
13 *required.* Joint rules are adopted under the authority of section 8 of article  
14 2 of the Constitution of the State of Kansas and shall govern matters  
15 made subject thereto except when otherwise specifically provided by  
16 joint rule. Joint rules shall expire at the conclusion of the terms of  
17 representatives. Joint rules shall be adopted, amended, suspended and  
18 revoked by concurrent resolution of the two houses of the legislature.  
19 Concurrent resolutions adopting joint rules shall receive the affirmative  
20 vote of not less than a majority of the members then elected (or  
21 appointed) and qualified in each house.

22 (b) *Amendment, suspension or revocation of joint rules; previous*  
23 *notice; vote required.* After one day's previous notice, joint rules may be  
24 amended, suspended or revoked by the affirmative vote of not less than a  
25 majority of the members then elected (or appointed) and qualified in each  
26 house. Upon the filing of such notice in either house, a message shall be  
27 sent to the other house advising of the filing of such notice and the  
28 reading of the message shall constitute notice to the members of such  
29 house. If such previous notice is not given, the affirmative vote of 2/3 of  
30 the members then elected (or appointed) and qualified in each house shall  
31 be required for the amendment, suspension or revocation of a joint rule.

32 (c) *Amendment, suspension or revocation of joint rules at*  
33 *commencement of legislative session; vote required; conditions.*  
34 Notwithstanding any provision of this rule to the contrary, no notice shall  
35 be required for the adoption of a concurrent resolution amending,  
36 suspending or revoking any one or more joint rules at the commencement

1 of a legislative session, and adoption of any such concurrent resolution  
2 shall require only the affirmative vote of not less than a majority of the  
3 members then elected (or appointed) and qualified in each house, subject  
4 to the following conditions: (1) The concurrent resolution is sponsored by  
5 the speaker or the president; and (2) either: (a) A copy thereof is mailed to  
6 each member of the legislature by deposit in the United States mails not  
7 later than 11:00 p.m. on the Thursday preceding the Monday on which  
8 the legislative session is to commence; or (b) in lieu of mailing, copies of  
9 the concurrent resolution are made available to members on the first day  
10 of the legislative session and final action is taken on a subsequent  
11 legislative day.

12 **Joint Rule 2. Joint sessions.** (a) *Joint session called by concurrent*  
13 *resolution; vote required; time, place and subject matter.* A joint session  
14 of the senate and house of representatives may be called by concurrent  
15 resolution adopted by the affirmative vote of not less than a majority of  
16 the members elected (or appointed) and qualified in each house of the  
17 legislature or as may otherwise be prescribed by law. Any such resolution  
18 shall fix the time and place of the joint session, and the subject matter to  
19 be considered at the joint session. Joint sessions shall consider only such  
20 matters as are prescribed by law or by the concurrent resolution calling  
21 such joint session.

22 (b) *Presiding officer at joint sessions; record of joint session; rules*  
23 *applicable.* The speaker of the house of representatives shall preside at all  
24 joint sessions of the senate and house of representatives, and the clerk of  
25 the house of representatives shall keep a record of the proceedings thereof  
26 and shall enter the record of each such session in the journal of the house  
27 of representatives. The rules of the house of representatives and the joint  
28 rules of the two houses, insofar as the same may be applicable shall be  
29 the rules for joint sessions of the two houses.

30 (c) *Votes in joint session; taking; requirements.* All votes in a joint  
31 session shall be taken by yeas and nays, and in taking the same it shall be  
32 the duty of the secretary of the senate first to call the names of the  
33 members of the senate, and after which the clerk of the house of  
34 representatives shall in like manner call the names of the members of the  
35 house. Each member of the senate and the house of representatives  
36 present shall be required to vote on all matters considered in joint session,  
37 unless excused by a vote of a majority of the members of both houses  
38 present.

39 **Joint Rule 3. Conference committee procedure.** (a) *Action by*  
40 *house of origin of bill or concurrent resolution amended by other house.*  
41 When a bill or concurrent resolution is returned to the house of origin  
42 with amendments by the other house, the house of origin may: (1) Concur  
43 in such amendments; (2) refuse to concur in such amendments; or (3)

1 refuse to concur in such amendments and request a conference on the bill  
2 or concurrent resolution.

3 (b) *Concurrence by house of origin; concurrence prior to taking*  
4 *action on conference committee report by other house; final action; effect*  
5 *of failure of motion to concur.* The house of origin of any bill or  
6 concurrent resolution may concur in any amendments made by the other  
7 house, except that if the bill or concurrent resolution has been referred to  
8 a conference committee such action may only be taken prior to the taking  
9 of final action upon the conference committee report upon such bill or  
10 concurrent resolution by the other house. A vote in the house of origin of  
11 any bill or concurrent resolution on a motion to concur in amendments to  
12 such bill or concurrent resolution by the other house shall be considered  
13 action on the final passage of the bill or concurrent resolution and the  
14 affirmative and negative votes thereon shall be entered in the journal. If  
15 the motion to concur is upon amendments to a bill or concurrent  
16 resolution for which a conference committee has been appointed and  
17 action has not been taken upon the report of such committee by the other  
18 house and such motion fails, the bill or concurrent resolution shall not be  
19 deemed to have been killed thereby and the motion to concur may be  
20 renewed but not on the same legislative day. If the motion to concur is  
21 upon amendments to a bill or concurrent resolution for which a  
22 conference committee has not been appointed and such motion fails, the  
23 bill or concurrent resolution shall be deemed to be killed.

24 (c) *Motion to nonconcur; when considered final action; effect of*  
25 *adoption of motion.* A vote in the house of origin of any bill or concurrent  
26 resolution on a motion to nonconcur or to refuse to concur in  
27 amendments to such bill or concurrent resolution by the other house  
28 which is not coupled with a request for the appointment of a conference  
29 committee shall be considered action on final passage of the bill or  
30 concurrent resolution and the affirmative and negative votes thereon shall  
31 be entered in the journal, and the bill or concurrent resolution shall be  
32 deemed killed on the adoption thereof.

33 (d) *House of origin refusal to concur or nonconcur; request for*  
34 *conference; procedure.* When a bill or concurrent resolution is returned  
35 by either house to the house of origin with amendments, and the house of  
36 origin refuses to concur or to nonconcur therein, a conference may be  
37 requested by a majority vote of the members present and voting. Such  
38 request shall be transmitted to the other house by message which shall  
39 include the names of the conferees on the part of the requesting house.  
40 Upon receipt of any such message, the receiving house may, in like  
41 manner, approve such conference, and shall thereupon notify the  
42 requesting house by message stating the names of its conferees.

43 (e) *Membership; appointment; chairperson; house of origin of*

1 *substitute or materially changed bill or concurrent resolution; meetings*  
2 *of conference committee.* Each conference committee shall consist of  
3 three members of the senate and three members of the house of  
4 representatives, unless otherwise fixed by agreement of the president of  
5 the senate and speaker of the house. Senate members shall be appointed  
6 by the president of the senate and house members shall be appointed by  
7 the speaker of the house of representatives. The president or the speaker  
8 may replace any conferee previously appointed by such person. Not  
9 fewer than one member appointed from each house shall be a member of  
10 the minority political party of such house except when such  
11 representation for such house is waived by the minority leader of such  
12 house. In all cases, the first-named member of the house of origin of the  
13 bill or concurrent resolution assigned to the committee shall be  
14 chairperson of the conference committee. The house of origin of a  
15 substitute bill or substitute concurrent resolution shall be the house in  
16 which the bill or concurrent resolution in its original form was  
17 introduced. The chairperson of a conference committee on a bill or  
18 concurrent resolution the subject matter of which has been ruled to be  
19 materially changed shall be a member of the house which amended the  
20 bill or concurrent resolution to materially change the subject matter. Each  
21 conference committee shall meet on the call of its chairperson. All  
22 meetings of conference committees shall be open to the public and no  
23 meeting shall be adjourned to another time or place in order to subvert  
24 such policy.

25 (f) *Conference committee reports; matters which may be included;*  
26 *report not subject to amendment; house which acts first on report; copies*  
27 *of reports; reports considered under any order of business.* Only subject  
28 matters which are or have been included in the bill or concurrent  
29 resolution in conference or in bills or concurrent resolutions which have  
30 been passed or adopted in either one or both houses during the current  
31 biennium of the legislature may be included in the report of the  
32 conference committee on any bill or concurrent resolution except in any  
33 appropriations bill there may be included a proviso relating to any such  
34 item of appropriation. Subject to any limitations imposed under the  
35 constitution of the state of Kansas, no more than a total of four additional  
36 bills or concurrent resolutions or parts of bills or concurrent resolutions in  
37 conference or bills or concurrent resolutions or parts of bills or concurrent  
38 resolutions which have passed in either one or both houses during the  
39 current biennium of the legislature may be included in the report of the  
40 conference committee on any bill or concurrent resolution, except that  
41 reports of conference committees on any taxation bill are not subject to  
42 the limitation contained in this provision. A conference committee report  
43 shall not be subject to amendment. The original signed conference

1 committee report shall be submitted to and acted upon first by the house  
2 other than the house of origin of the bill or concurrent resolution. Except  
3 when a conference committee report is an agree to disagree coupled with  
4 a request that a new conference committee be appointed or is a  
5 recommendation to accede to or recede from all amendments of the  
6 second house, electronic and paper copies of the report shall be made  
7 available to all members of the house considering the report not later than  
8 30 minutes before the time of its consideration, except that if the report is  
9 more than six pages in length no paper copies will be required to be  
10 distributed to individual members provided that at least 10 paper copies  
11 of the report are made available to members at the clerk's or secretary's  
12 desk at the front of the respective house. By written notice, the majority  
13 leader may direct the clerk or secretary to increase from six pages to  
14 some greater number of pages the size of conference committee reports  
15 that need not be distributed by paper copies to individual members  
16 pursuant to this rule. The affirmative vote of 2/3 of the members present  
17 in the house at the time of consideration of the report shall be sufficient to  
18 dispense with distribution of copies of the conference committee report to  
19 all members of that house. Reports of conference committees may be  
20 received and considered under any order of business.

21 (g) *Signatures required on conference committee reports.* All initial  
22 conference committee reports other than an agreement to disagree  
23 coupled with a request that a new conference committee be appointed  
24 shall be signed by all of the conferees. All initial conference committee  
25 reports which are an agreement to disagree coupled with a request that a  
26 new conference committee be appointed shall be signed by a majority of  
27 the conferees appointed in each house. If a conference committee report  
28 which is an agreement to disagree coupled with a request that a new  
29 conference committee be appointed is not adopted, a subsequent  
30 conference committee report shall be signed by all conferees unless a  
31 subsequent conference committee report which is an agreement to  
32 disagree coupled with a request that a new conference committee be  
33 appointed is adopted, in which case a conference committee report  
34 subsequent to the adoption of such report shall be signed by a majority of  
35 the conferees appointed in each house. All other conference committee  
36 reports shall be signed by a majority of the conferees appointed in each  
37 house.

38 (h) *Vote to adopt conference committee report final action; effect of*  
39 *failure of motion to adopt conference committee report.* The vote to adopt  
40 the report of a conference committee, other than a report of failure to  
41 agree coupled with a recommendation for appointment of a new  
42 conference committee, shall be considered final action on the bill or  
43 concurrent resolution and the affirmative and negative votes thereon shall

1 be entered in the journal. If the motion fails, the bill or concurrent  
2 resolution shall be deemed to be killed. If the motion on a conference  
3 committee report which is an agreement to disagree coupled with a  
4 request that a new conference committee be appointed fails, the bill or  
5 concurrent resolution shall not be deemed to have been killed thereby and  
6 remains in conference.

7 (i) *Report of conference committee unable to agree; effect of failure*  
8 *to request new conference committee; effect of failure of motion to adopt*  
9 *report requesting new conference committee.* If a conference committee  
10 upon any bill or concurrent resolution is unable to agree, it shall report  
11 that fact to both houses. Such report may request that a new conference  
12 committee be appointed thereon. If the committee so reports but fails to  
13 request the appointment of a new conference committee thereon, the bill  
14 or concurrent resolution shall be deemed to have been killed upon the  
15 adoption by either house of such report. If the motion to adopt a report  
16 requesting the appointment of a new conference committee fails, the bill  
17 or concurrent resolution shall be deemed to be killed.

18 (j) *Bills or concurrent resolutions under consideration by*  
19 *conference committees and reports thereof; carryover from odd-*  
20 *numbered to even-numbered year.* Bills or concurrent resolutions under  
21 consideration by a conference committee, or a report of which has been  
22 filed but no action taken thereon in either house, at the time of  
23 adjournment of a regular session of the legislature held in an odd-  
24 numbered year shall remain alive during the interim and may be  
25 considered by the committee and legislature as the case may be at the  
26 regular session held in the following even-numbered year.

27 **Joint Rule 4. Deadlines for introduction and consideration of bills.**

28 The senate and house of representatives shall observe the following  
29 schedule of deadlines in making requests for drafting and in the  
30 introduction and consideration of bills.

31 (a) *Bill request deadline for individual members.* Except for bills  
32 introduced pursuant to (i) of this rule, no request to draft bills, except  
33 those made by committees, through their respective chairpersons, shall be  
34 made to, or accepted by, the office of the revisor of statutes after the hour  
35 of 5:00 p.m. on January 27, 2025, during the 2025 regular session and on  
36 January 26, 2026, during the 2026 regular session.

37 (b) *Bill introduction deadline for individual members.* Except as  
38 provided in (i) of this rule, no bill sponsored by a member or members  
39 shall be introduced in either house of the legislature after the hour of  
40 adjournment on February 5, 2025, during the 2025 regular session and on  
41 February 4, 2026, during the 2026 regular session. Such deadline for the  
42 introduction of bills by individual members may be changed to an earlier  
43 date in either house at any time by resolution duly adopted by the

1 affirmative vote of not less than a majority of the members then elected  
2 (or appointed) and qualified in such house.

3 (c) *Bill request deadline for certain committees.* Except for bills to  
4 be introduced pursuant to (i) of this rule, no committee except the  
5 committee on ways and means of the senate, the committee on  
6 assessment and taxation of the senate, select committees of either house  
7 when so authorized, the committee on federal and state affairs of either  
8 house or the house committees on calendar and printing, appropriations  
9 and taxation shall make a request to the office of the revisor of statutes  
10 for any bill to be drafted for sponsorship by such committee after the hour  
11 of 5:00 p.m. on February 3, 2025, during the 2025 regular session and on  
12 February 2, 2026, during the 2026 regular session.

13 (d) *Bill introduction deadline for certain committees.* Except as  
14 provided in (i) of this rule, no bill sponsored by any committee of either  
15 house of the legislature, except the committee on ways and means of the  
16 senate, the committee on assessment and taxation of the senate, select  
17 committees of either house when so authorized, the committee on federal  
18 and state affairs of either house or the house committees on calendar and  
19 printing, appropriations and taxation shall be introduced in either house  
20 after the hour of adjournment on February 7, 2025, during the 2025  
21 regular session and on February 6, 2026, during the 2026 regular session.

22 (e) *House of origin bill consideration deadline.* No bill, except bills  
23 sponsored by, referred to or acted upon by the committee on ways and  
24 means of the senate, the committee on assessment and taxation of the  
25 senate, select committees of either house when so authorized, the  
26 committee on federal and state affairs of either house or the house  
27 committees on calendar and printing, appropriations and taxation shall be  
28 considered in the house in which such bill originated after the hour of  
29 adjournment on February 20, 2025, during the 2025 regular session and  
30 on February 19, 2026, during the 2026 regular session.

31 (f) *Second house bill consideration deadline.* No bill, except bills  
32 sponsored by, referred to or acted upon by the committee on ways and  
33 means of the senate, the committee on assessment and taxation of the  
34 senate, select committees of either house when so authorized, the  
35 committee on federal and state affairs of either house or the house  
36 committees on calendar and printing, appropriations and taxation shall be  
37 considered by either house, not the house of origin of such bill, after the  
38 hour of adjournment on March 21, 2025, during the 2025 regular session  
39 and on March 20, 2026, during the 2026 regular session.

40 (g) *Exceptions to limitation of (d), (e) and (f); procedure.* Specific  
41 exceptions to the limitations prescribed in subsections (d), (e) and (f) may  
42 be made in either house by resolution adopted by the affirmative vote of  
43 not less than a majority of the members of such house then elected (or

1 appointed) and qualified.

2 (h) *Deadline which falls on day neither house in session; effect.* In  
3 the event that any deadline prescribed in this rule falls on a day that  
4 neither house of the legislature is in session, such deadline shall be  
5 observed on the next following day that either house is in session.

6 (i) *Bills introduced in odd-numbered years after deadlines; effect.*  
7 Bills may be introduced by members and committees in regular sessions  
8 occurring in an odd-numbered year after the times prescribed in (b) and  
9 (d) of this rule, but there shall be no final action thereon by either house  
10 during the session when introduced. Such bills shall be held over for  
11 consideration at the next succeeding regular session held in an even-  
12 numbered year.

13 (j) *Modification of schedule of deadlines for introduction and*  
14 *consideration of bills; procedure.* In any regular session a concurrent  
15 resolution may be adopted by the affirmative vote of not less than a  
16 majority of the members then elected (or appointed) and qualified in each  
17 house setting forth a different schedule of deadlines for introduction and  
18 consideration of bills for that session and the provisions of such  
19 concurrent resolution shall apply to such session notwithstanding  
20 provisions of this rule to the contrary.

21 (k) *Bill consideration deadline; exceptions.* No bills shall be  
22 considered by the Legislature after March 28, 2025, during the 2025  
23 regular session and after March 27, 2026, during the 2026 regular session  
24 except bills vetoed by the governor, the omnibus appropriation act and  
25 the omnibus reconciliation spending limit bill provided for under K.S.A.  
26 75-6702, and amendments thereto. This subsection (k) may be suspended  
27 for the consideration of a specific bill or bills not otherwise exempt under  
28 this subsection by the affirmative vote of a majority of the members then  
29 elected (or appointed) and qualified in the house in which the bill is to be  
30 considered.

31 **Joint Rule 5. Closure of meetings to consider matters relating to**  
32 **security.** Any standing committee of the house of representatives, any  
33 standing committee of the senate, the legislative coordinating council,  
34 any joint committee of both houses of the legislature, any special or select  
35 committee of the house of representatives or the senate, the house of  
36 representatives in session, the senate in session or a joint session of the  
37 house of representatives and the senate may meet in closed, executive  
38 session for the purpose of receiving information and considering matters  
39 relating to the security of state officers or employees, or both, or the  
40 security of buildings and property under the ownership or control of the  
41 state of Kansas.