

HOUSE BILL No. 2304

By Committee on Commerce, Labor and Economic Development

Requested by Representative K. Williams

2-5

1 AN ACT concerning economic development; relating to government
2 transparency; requiring local governments to report certain local
3 economic development incentive program information to the secretary
4 of commerce; defining such programs; requiring the secretary of
5 commerce to post such information on the economic development
6 incentive program database maintained by the secretary; requiring
7 certain search result presentation formats, a comprehensive report and a
8 summary report; amending K.S.A. 2024 Supp. 74-50,226 and 74-
9 50,227 and repealing the existing sections.

10

11 *Be it enacted by the Legislature of the State of Kansas:*

12 Section 1. K.S.A. 2024 Supp. 74-50,226 is hereby amended to read as
13 follows: 74-50,226. As used in K.S.A. 2024 Supp. 74-50,226 and 74-
14 50,227, and amendments thereto:

15 (a) "Administering agency" means the state agency or department
16 charged with administering a particular economic development incentive
17 program, as set forth by the program's enacting statute or, where no
18 department or agency is set forth, the department of revenue.

19 (b) "Economic development incentive program" means:

20 (1) Any economic development incentive program administered
21 wholly or in part by the secretary of commerce;

22 (2) any tax credit program, except for social and domestic tax credits,
23 regardless of the administering agency;

24 (3) property that has been exempted from ad valorem taxation under
25 the provisions of section 13 of article 11 of the constitution of the state of
26 Kansas;

27 (4) property that has been purchased, acquired, constructed,
28 reconstructed, improved, equipped, furnished, repaired, enlarged or
29 remodeled with all or any part of the proceeds of revenue bonds issued
30 under the authority of K.S.A. 12-1740 through 12-1749a, and amendments
31 thereto, that is exempt from ad valorem taxation under K.S.A. 79-201a
32 *Second*, and amendments thereto; ~~and~~

33

(5) any economic development fund, including, but not limited to, the

1 job creation program fund established by K.S.A. 74-50,224, and
2 amendments thereto, and the economic development initiatives fund,
3 established by K.S.A. 79-4804, and amendments thereto; *and*

4 (6) *local government-based economic development programs or*
5 *incentives, including, but not limited to:*

6 (A) *Community improvement districts, K.S.A. 12-6a26 et seq., and*
7 *amendments thereto;*

8 (B) *tax increment financing, K.S.A. 12-1770 et seq., and amendments*
9 *thereto;*

10 (C) *business improvement districts, K.S.A. 12-1781 et seq., and*
11 *amendments thereto;*

12 (D) *self-supported municipal improvement districts, K.S.A. 12-1794*
13 *et seq., and amendments thereto;*

14 (E) *neighborhood revitalization act, K.S.A. 12-17,114 et seq., and*
15 *amendments thereto;*

16 (F) *downtown redevelopment act, K.S.A. 12-17,121 et seq., and*
17 *amendments thereto;*

18 (G) *transportation development districts, K.S.A. 12-17,140 et seq.,*
19 *and amendments thereto;*

20 (H) *public improvement districts, K.S.A. 12-17,152 et seq., and*
21 *amendments thereto;*

22 (I) *industrial development bonds, K.S.A. 12-3801 et seq., and*
23 *amendments thereto; and*

24 (J) ~~*any grant, loan, lease, land acquisition, site preparation, utilities,*~~
25 ~~*facilities, streets or roadways, workforce development, workforce training,*~~
26 ~~*or any other economic development incentive offered by the local*~~
27 ~~*government and accepted by the recipient that may be quantified as to the*~~
28 ~~*value provided to the recipient, including any grant, loan, lease, land*~~
29 ~~*acquisition, site preparation, utilities, facilities, streets or roadways,*~~
30 ~~*workforce development or workforce training.*~~

31 (c) "Enterprise" means a corporation, limited liability company, S
32 corporation, partnership, registered limited liability partnership,
33 foundation, association, nonprofit entity, sole proprietorship, business trust
34 or other entity engaged in business.

35 (d) "Local government" means:

36 (1) *Any city, county or unified government, or any subdivision*
37 *thereof; or*

38 (2) *any instrumentality of a city, county or unified government,*
39 *established for the purpose of economic development of such city, county*
40 *or unified government, that is funded in whole or in part by such local*
41 *government.*

42 (e) "Recipient" means the enterprise, *identified by the business name*
43 *filed with the secretary of state, that is the original applicant for and that*

1 receives proceeds from an economic development incentive program
2 directly from the administering agency. "Recipient" includes an enterprise
3 that is no longer solvent due to bankruptcy and a recipient with respect to
4 an economic development project that has failed. *If the "recipient" is an*
5 *enterprise created primarily for the purpose of the economic development*
6 *project, "recipient" includes the enterprise or enterprises, partners or*
7 *principals that own or, individually or with other enterprises, have a*
8 *controlling interest in the "recipient."*

9 (f) "Searchable website or web page" means a website or web page
10 that allows the public to search and aggregate the information identified
11 and required to be provided by this section and K.S.A. 74-50,227, and
12 amendments thereto, including requirements that the website or web page
13 offer users the ability to efficiently search and display data at least by
14 economic development incentive program, recipient and location of the
15 economic development project by county **and calculate incentive totals**
16 **for each category claimed by year and be searchable by year.**

17 (e)(g) "Social and domestic tax credits" means the adoption credit
18 created pursuant to K.S.A. ~~79-202a~~ 79-32,202a, and amendments thereto,
19 the earned income tax credit created pursuant to K.S.A. 79-32,205, and
20 amendments thereto, the food sales tax credit created pursuant to K.S.A.
21 79-32,271, and amendments thereto, the child and dependent care tax
22 credit created pursuant to K.S.A. 79-32,111c, and amendments thereto, and
23 the homestead property tax refund created pursuant to K.S.A. 79-4501 et
24 seq., and amendments thereto.

25 (f)(h) "Tax credit program" means any credit allowed against the tax
26 imposed by the Kansas income tax act, the premium or privilege fees
27 imposed pursuant to K.S.A. 40-252, and amendments thereto, or the
28 privilege tax as measured by net income of financial institutions imposed
29 pursuant to article 11 of chapter 79 of the Kansas Statutes Annotated, and
30 amendments thereto.

31 Sec. 2. K.S.A. 2024 Supp. 74-50,227 is hereby amended to read as
32 follows: 74-50,227. (a) The department of commerce shall collect
33 incentive data from economic development incentive programs that
34 provide more than \$50,000 of annual incentives from administering
35 agencies *or local governments* as required by this section. Such data shall
36 be collected from administering agencies *or local governments* and be
37 stored in a database that is available to the public in a digital format. The
38 database shall ~~contain information from multiple years and must be~~
39 ~~searchable, printable and~~ available to access over the internet on the
40 department of commerce's website on a permanently accessible web page
41 that may be accessed via a conspicuous link ~~to that web page~~ placed on the
42 front page of the department's website. Information included in the
43 database shall be updated by the department of commerce *at least* on an

1 annual basis and such update shall be completed prior to the end of the
2 following fiscal year in which such incentive was earned or distributed.
3 *The database shall be a searchable website or web page that is*
4 *comprehensive of all information required by this section for all years as*
5 *required by this section and shall permit searches by a user of such*
6 *information by economic development incentive program, county and*
7 *recipient. The database shall permit the user, on one web page and by*
8 *means of an easily accessible drop-down menu or other similar prompt, to*
9 *select to search at least by keyword or phrase within separately identified*
10 *categories of economic development incentive program, county and*
11 *recipient name. **The database shall be capable of calculating total***
12 ***incentives for each category claimed by year and be searchable by***
13 ***year. A search result shall include all information required by this section,***
14 *and such information applicable to the search result shall be in one*
15 *printable or downloadable report. In addition to such a comprehensive*
16 *report, the database shall be configured to provide a summary report in*
17 *response to a search when requested. The summary report shall provide*
18 *the total incentives awarded to the recipient, **the number of years that***
19 ***the incentive may be claimed, the total unencumbered incentive award***
20 ***that may be claimed and the total incentives that have been ~~provided to~~***
21 ***claimed by the recipient per year. Such information shall be produced by***
22 *economic development incentive program, county and recipient name.*
23 **Such summary report shall be provided to the house committee on**
24 **commerce, labor and economic development and the senate committee**
25 **on commerce on or before January 31 of each year and shall disclose**
26 **the most recent three years of economic incentives claimed and the**
27 **total amount of funds committed by the state or the local government**
28 **that are required to be paid as an incentive over the entire period of**
29 **the incentive.**

30 (b) (1) *Local governments shall provide the department of commerce*
31 *with all available and reasonably obtainable information required by this*
32 *section for all active economic development incentive programs of such*
33 *local government commenced prior to July 1, 2025, that provide more*
34 *than \$50,000 in value in annual incentives **as provided by subsection (c).***
35 *On and after July 1, 2025, requiring the provision of all information*
36 *required by this section as necessary from a recipient and providing such*
37 *information to the department of commerce by the local government shall*
38 *be a condition of commencing or providing any incentive to a recipient*
39 *pursuant to any economic development incentive program that will*
40 *provide more than \$50,000 in value in annual incentives. Information*
41 *required by this section for programs commencing after July 1, 2025, shall*
42 *be provided to the department of commerce within ~~30~~ 45 days of the*
43 *execution of an economic development incentive program agreement*

1 *between the local government and the recipient. The local government*
2 *shall provide updates of all applicable information required by this section*
3 *to the secretary of commerce, in the manner and form as required by the*
4 *secretary, at least annually and at such additional time or times as may be*
5 *required by the secretary.*

6 (2) ~~On or~~ **and** *after July 1, 2025, any recipient that will receive more*
7 *than \$50,000 in value in annual incentives from any economic*
8 *development incentive program provided by a local government or any*
9 *administering agency shall, as a condition of the award of such*
10 *incentives, agree to provide all information required by this section to the*
11 *secretary, at such times and in the form and manner as required by the*
12 *secretary, for publication on the department's database as provided by this*
13 *section.*

14 **(3) All information shall be provided in the form and manner as**
15 **required by the secretary, except that the secretary shall make an**
16 **electronic form available for local governments to report such**
17 **information in a simple online format and shall only require the**
18 **submission of information in digital form.**

19 (b)(c) The database required to be created by subsection (a) shall
20 contain the following information ~~or shall contain a link by which the user~~
21 ~~can access such information,~~ **except that local governments shall**
22 **provide such information as required by this section for active**
23 **economic development incentive programs commenced prior to July**
24 **1, 2025, specified in section 1(b)(6)(A) through (I), and amendments**
25 **thereto, to the secretary on or before July 1, 2026, and thereafter as**
26 **required by this section. Local governments shall provide such**
27 **information as required by this section for active economic**
28 **development incentive programs commenced prior to July 1, 2025,**
29 **specified in section 1(b)(6)(A) through (J) to the secretary on or before**
30 **July 1, 2028, and thereafter as required by this section:**

31 (1) User information for each economic development incentive
32 program, including the:

33 (A) Names and addresses, ~~including county,~~ of recipients receiving
34 benefits from the program and, for sales tax and revenue bonds issued
35 under the STAR bond financing act, K.S.A. 12-17,162 et seq., and
36 amendments thereto, the names of principals and officers for each project
37 developer;

38 (B) annual amount of incentives claimed, distributed to or received
39 by each recipient and any remaining balance of the total amount of
40 incentives claimed or awarded to the recipient;

41 (C) qualification criteria for the economic development incentive
42 program, including, if available, qualification criteria specific to the
43 recipient. Qualification criteria shall include, but not be limited to, any

1 requirements regarding the number of jobs created or the amount of initial
2 or annual capital improvement;

3 (D) required benchmarks for continued participation in the economic
4 development incentive program and progress made toward the
5 benchmarks; and

6 (E) years for which the recipient has received benefits under the
7 economic development incentive program;

8 (2) descriptive information for each economic development program,
9 which shall include:

10 (A) A description and history of the program, including its inception
11 date;

12 (B) the purpose or goals of the program and the criteria for
13 qualification;

14 (C) applications for the program, if any, and relevant resources or
15 contacts;

16 (D) the program cost and return on investment, including
17 assumptions used to calculate the return on investment;

18 (E) the program compliance rate;

19 (F) annual reports, if required by statute; and

20 (G) evaluations of the program, if any; and

21 (3) annual data, which shall be organized by recipient, county and
22 program and shall include the:

23 (A) Total amount of annual incentives from a program claimed or
24 received by a recipient;

25 (B) total amount of incentives received by recipients in each county;
26 and

27 (C) total amount of incentives distributed by each program.

28 ~~(e)(d)~~ Data collected pursuant to this section ~~must~~ shall be aggregated
29 and provided by program, recipient and county.

30 ~~(d)(e)~~ Except as otherwise provided in this subsection, and
31 notwithstanding any information publication requirements listed in this
32 section, no information shall be disclosed by the secretary of commerce
33 under this section if such disclosure would:

34 (1) Violate any federal law;

35 (2) violate the confidentiality provisions of any agreement executed
36 before July 1, ~~2019~~ 2025;

37 (3) in the discretion of the secretary of commerce, be detrimental to
38 the development of a STAR bond project or jeopardize an economic
39 development incentive program or project; or

40 (4) disclose the names or other personally identifying information of
41 individuals who have made contributions or investments pursuant to the
42 provisions of an economic development incentive program for the purpose
43 of receiving a tax credit.

1 Information that is otherwise publicly available shall not be considered
2 confidential and shall be subject to publication as provided in this section.

3 ~~(e)~~(f) (1) The secretary of commerce shall report in writing to the
4 standing committee on commerce, labor and economic development of the
5 house of representatives and the standing committee on commerce of the
6 senate any information not disclosed by the secretary pursuant to
7 subsection (d)(3) and the reason *why* the information was not disclosed.
8 *Commencing on January 31, 2026, such reports shall be made on or*
9 *before January 31 of each year for such information not disclosed in the*
10 *fiscal year ending the preceding June 30.* Any testimony or oral
11 presentation before the committee or discussion by the committee with
12 respect to the report shall be considered the discussion of data relating to
13 financial affairs or trade secrets of corporations, partnerships, trusts, and
14 individual proprietorships pursuant to the provisions of K.S.A. 75-4319(b)
15 (4), and amendments thereto, for purposes of the Kansas open meetings
16 act, and shall be closed to the public.

17 (2) The report of the secretary pursuant to subsection ~~(e)~~(1) (f)(1)
18 shall be confidential and shall not be subject to the provisions of the
19 Kansas open records act, K.S.A. 45-215 et seq., and amendments thereto,
20 except that two years after the report is submitted to a legislative
21 committee, such report shall be a public record open for inspection under
22 the Kansas open records act, K.S.A. 45-215 et seq., and amendments
23 thereto.

24 **(g) The secretary may impose an administrative fee of 1% of the**
25 **amount of the total incentive, not to exceed \$1,000, upon each**
26 **recipient of an economic development incentive program administered**
27 **by the secretary for the purpose of the payment of costs incurred by**
28 **the secretary for administering and maintaining the database required**
29 **by this section.**

30 Sec. 3. K.S.A. 2024 Supp. 74-50,226 and 74-50,227 are hereby
31 repealed.

32 Sec. 4. This act shall take effect and be in force from and after its
33 publication in the statute book.