Phone: (785) 296-2436 adam.c.proffitt@ks.gov http://budget.kansas.gov

Laura Kelly, Governor

Adam C. Proffitt, Director

January 21, 2025

The Honorable Michael Fagg, Chairperson Senate Committee on Utilities 300 SW 10th Avenue, Room 548-S Topeka, Kansas 66612

Dear Senator Fagg:

SUBJECT: Fiscal Note for SB 11 by Senate Committee on Utilities

In accordance with KSA 75-3715a, the following fiscal note concerning SB 11 is respectfully submitted to your committee.

SB 11 would require the State 911 Board to establish minimum training requirements and continuous education instruction in telecommunicator-cardiopulmonary resuscitation (T-CPR) for 911 telecommunicators who provide dispatch for emergency medical conditions. The minimum requirements would include training and continuous education instruction that utilize current nationally recognized emergency cardiovascular care guidelines and would include protocols for out-of-hospital cardiac arrest and compression-only cardiopulmonary resuscitation (CPR) instructions for callers. The Board could establish a mandatory certification program for 911 T-CPR training. The Board would be required to monitor and enforce adherence to training and continuous education instruction.

Estimated State Fiscal Effect			
	FY 2025	FY 2026	FY 2027
Expenditures			
State General Fund			
Fee Fund(s)		\$125,000	\$55,000
Federal Fund			
Total Expenditures			
Revenues			
State General Fund			
Fee Fund(s)			
Federal Fund			
Total Revenues			
FTE Positions		0.50	0.50

The State 911 Board would require a 0.50 position at a cost of \$35,000 from its fee funds to perform certification tracking and other duties required by the bill for both FY 2026 and FY 2027. If the Board establishes a mandatory certification program, then a tracking system for that certification would need to be added to the Board's current web portal that is estimated to cost \$10,000 in FY 2026

and \$5,000 in FY 2027 from its fee funds. In addition, the Board states that there are approximately 1,600 telecommunicators that would need to be certified at a cost of \$50 per telecommunicator in FY 2026 for a total cost of \$80,000 (1,600 x \$50); however, it is unclear if the Board or the local public safety answering points (PSAPs) would be responsible for this expense. For FY 2027, the Board estimates only 300 individuals would need to be certified at a cost of \$15,000 (300 x \$50) to be paid by either the Board's fee funds or the local PSAPs.

The State 911 Board indicates that all cities and counties with a PSAP that handle emergency medical calls would be required to send the approximately 1,600 employees to a four-hour training course. This training would be done outside of the regularly scheduled work hours that could include overtime hours, and the Board estimates average hourly salary and wages at \$25.00. Therefore, training would cost cities and counties \$160,000 (1,600 x \$25 x 4 hours). In addition, T-CPR training improves telecommunicator skills in recognizing cardiac arrest and delivering CPR instructions. However, it does not include the Emergency Medical Dispatch (EMD) protocols that provide the necessary questions and scripted instructions. Without EMD protocols in place, telecommunicators cannot perform T-CPR, even if they have taken the training and have been certified. According to the Board, approximately 60 PSAPs in Kansas that dispatch for emergency medical conditions have not implemented EMD protocols. The Board estimates that the average cost to implement EMD protocols would be \$40,000 per PSAP in FY 2026. Therefore, the total cost to all PSAPs would be \$2,400,000 (\$40,000 x 60 PSAPs) in FY 2026. For FY 2027, it would cost \$10,000 for each of the 60 PSAPs to maintain the EMD protocols, with a total cost of \$600,000.

The Office of the State Fire Marshal, the Emergency Medical Services Board, and the Kansas Highway Patrol all state that passage of SB 11 would not have a fiscal effect on agency operations. Any fiscal effect associated with SB 11 is not reflected in *The FY 2026 Governor's Budget Report*.

The Kansas Association of Counties indicates that the bill could increase expenditures because some individuals may need T-CPR training. The Association also states that passage of the bill could make it more difficult to fill positions if individuals cannot meet the minimum training and continuous education requirements. However, the Association cannot estimate a fiscal effect. The League of Kansas Municipalities states that it would require municipalities and law enforcement agencies to develop and implement new procedures related to T-CPR training. These added duties would require additional time and training for city appointed officials which would increase expenditures. However, the League is unable to determine the fiscal effect of the bill.

Sincerely,

Adam C. Proffitt Director of the Budget

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cc: Sherry Massey, State 911 Board
Joe House, Emergency Medical Services Board
Jamie Rodvelt, Office of the State Fire Marshal
Sherry Macke, Kansas Highway Patrol
Wendi Stark, League of Kansas Municipalities
Jay Hall, Kansas Association of Counties