

Session of 2025

HOUSE BILL No. 2106

By Committee on Elections

Requested by Representative Waggoner

1-28

1 AN ACT concerning campaign finance; relating to support for or
2 opposition to proposed amendments to the Kansas constitution;
3 banning contributions from foreign nationals; amending K.S.A. 25-
4 4180 and repealing the existing section.

5
6 *Be it enacted by the Legislature of the State of Kansas:*

7 Section 1. K.S.A. 25-4180 is hereby amended to read as follows: 25-
8 4180. (a) ~~(1)~~ Every person who engages in any activity promoting or
9 opposing the adoption or repeal of any provision of the Kansas
10 constitution and who accepts moneys or property for the purpose of
11 engaging in such activity shall make an annual report to the secretary of
12 state of individual contributions or contributions in kind in an aggregate
13 amount or value in excess of \$50 received during the preceding calendar
14 year for such purposes. The report shall show the name and address of
15 each contributor for the activity and the amount or value of the individual
16 contribution made, together with a total value of all contributions received,
17 and also shall account for expenditures in an aggregate amount or value in
18 excess of \$50 from such contributions, by showing the amount or value
19 expended to each payee and the purpose of each such expenditure,
20 together with a total value of all expenditures made. The annual report
21 shall be filed on or before February 15 of each year for the preceding
22 calendar year.

23 ~~(2) No contribution may be accepted from a foreign national.~~

24 ~~(3) (A) Every person who accepts moneys or property in excess of~~
25 ~~\$500 from another person shall require such other person to provide an~~
26 ~~affidavit that no portion of the money came from a foreign national.~~

27 ~~(B) "Foreign national" means:~~

28 (i) *An individual who is not a citizen or lawful permanent resident of*
29 *the United States;*

30 (ii) *a government or subdivision of a foreign country or municipality*
31 *thereof;*

32 (iii) *a foreign political party;*

33 (iv) *any entity, such as a partnership, association, corporation,*
34 *organization or other combination of persons, that is organized under the*
35 *laws of, or has its principal place of business in, a foreign country; or*

Strike in line 8

constitution of the state of

Strike in line 10

Each person who submits a report shall certify that:

- (1) Such person has not knowingly accepted contributions or expenditures either directly or indirectly from a foreign national; and
- (2) each donor named in such report is not a foreign national and has not knowingly accepted contributions or expenditures either directly or indirectly from any foreign national that in the aggregate exceed \$100,000 within the four-year period immediately preceding the date of such donor's contribution or expenditure.

Insert Attachment A

1 (v) any United States entity, such as a partnership, association,
2 corporation or organization, that is wholly or majority-owned by any
3 foreign national, unless: (1) Any contribution or expenditure that such
4 entity makes is derived entirely from funds generated by such United
5 States entity's United States operations; and (2) all decisions concerning
6 the contribution or expenditure are made by individuals who are United
7 States citizens or permanent residents, except for setting overall budget
8 amounts.

(f) 9 ~~(4)~~ In addition to the annual report, a person engaging in an activity
10 promoting the adoption or repeal of a provision of the Kansas constitution
11 who accepts any contributed moneys for such activity shall make a
12 preliminary report to the secretary of state 15 days prior to each election at
13 which a proposed constitutional amendment is submitted. Such report shall
14 show the name and address of each individual contributor, together with
15 the amount contributed or contributed in kind in an aggregate amount or
16 value in excess of \$50, ~~and~~ the expenditures in an aggregate amount or
17 value in excess of \$50 from such contributions, by showing the amount
18 paid to each payee, and the purpose of the expenditure. A supplemental
19 report in the same format as the preliminary report shall be filed with the
20 secretary of state within 15 days after any election on a constitutional
21 proposition where contributed funds are received and expended in
22 opposing or promoting such proposition.

(g) 23 ~~(5)~~ Any person who engages in any activity promoting or opposing
24 the adoption or repeal of any provision of the Kansas constitution shall be
25 considered engaged in such activity upon the date *that* the concurrent
26 resolution passes the Kansas house of representatives and *the* senate in its
27 final form. Upon such date, if the person has funds in the constitutional
28 amendment campaign treasury, such person shall be required to report
29 such funds as provided by this section.

(h) 30 ~~(b)~~ (1) The commission shall send a notice by registered or certified
31 mail to any person failing to file any report required by subsection (a)
32 within the time period prescribed therefor. The notice shall state that the
33 required report has not been filed with the office of the secretary of state.
34 The notice also shall state that such person shall have 15 days from the
35 date *that* such notice is deposited in the mail to comply with the reporting
36 requirements before a civil penalty shall be imposed for each day that the
37 required documents remain unfiled. If such person fails to comply within
38 the prescribed period, such person shall pay to the state a civil penalty of
39 \$10 per day for each day that such report remains unfiled, except that no
40 such civil penalty shall exceed \$300. The commission may waive, for
41 good cause, payment of any civil penalty imposed by this section.

42 (2) Civil penalties provided for by this section shall be remitted to the
43 state treasurer in accordance with the provisions of K.S.A. 75-4215, and

1 amendments thereto. Upon receipt of each such remittance, the state
2 treasurer shall deposit the entire amount in the state treasury to the credit
3 of the governmental ethics commission fee fund.

4 (3) If a person fails to pay a civil penalty provided for by this section,
5 it shall be the duty of the commission to bring an action to recover such
6 civil penalty in the district court of the county in which such person
7 resides.

8 ~~(e)~~ (i) The intentional failure to file any report required by subsection (a)
9 is a class A misdemeanor.

10 ~~(d)~~ (j) This section shall be a part of and supplemental to the campaign
11 finance act.

12 Sec. 2. K.S.A. 25-4180 is hereby repealed.

13 Sec. 3. This act shall take effect and be in force from and after its
14 publication in the statute book.

Attachment A

- (b) Each person who accepts contributions or expenditures as described in subsection (a) shall require each donor to certify that such donor is not a foreign national and has not knowingly accepted contributions or expenditures either directly or indirectly from any foreign national that in the aggregate exceed \$100,000 within the four-year period immediately preceding the date of such donor's contribution or expenditure.
- (c) Each person making an independent expenditure for any activity promoting or opposing the adoption or repeal of any provision of the constitution of the state of Kansas shall, within 48 hours of making such expenditure, certify to the commission that such person has not knowingly accepted any moneys either directly or indirectly from any foreign national that in the aggregate exceed \$100,000 within the four-year period immediately preceding the date of such person's expenditure and shall not accept any such moneys during the remainder of the calendar year in which the question of amending the constitution of the state of Kansas is on the ballot.
- (d) (1) No person shall accept, directly or indirectly, any contribution or expenditure from a foreign national made for any activity promoting or opposing the adoption or repeal of any provision of the constitution of the state of Kansas.
- (2) The attorney general may prosecute any person who violates this subsection. Any person who believes the provisions of this subsection have been violated may file a complaint with the attorney general.
- (3) In any civil action brought by the commission or the attorney general against a person who violates this subsection, the court may award injunctive relief sufficient to prevent any subsequent violations of this subsection by such person, and statutory damages of not to exceed an amount that is twice the amount of the prohibited contribution or expenditure.
- (e) As used in this section,