

SUPREME COURT OF KANSAS

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February 17, 2012

To:

Senator Tim Owens

Chairperson, Senate Judiciary Committee

From: Helen Pedigo

Re:

2012 SB 366

During yesterday's testimony on SB 366, there were some concerns expressed about the meaning of the provision on page 2 of the bill in line 13, which provides that "[t]he judgment creditor [rather than the court] shall promptly refund to the judgment debtor any overpayment of the claim." While the amendments in SB 366 address nonearnings garnishments, this same language appears in current law in K.S.A. 2011 Supp. 60-740 with respect to earnings garnishments. That statute provides, in relevant part, that "[i]f a judgment creditor receives more than they are entitled to, the judgment creditor must promptly return the excess amount to the garnishee for distribution pro-rata to the other judgment creditors designated on the answer, or if no such judgment creditors are designated, the garnishee must promptly pay the excess amount to the judgment debtor." We have found this process to work with earnings judgments, and the amendments in SB 366 are requested to make the nonearnings garnishment process as similar as possible to the earnings garnishment process.

It also appeared that there also may have been a concern with deleting the language from current law on page 2 of the bill in lines 14 through 17. After some consideration, we have concluded that the language could be retained, so that the garnishee will have a time certain (within 60 days of the receipt of the answer of the garnishee) to release funds that have been attached pursuant to an order of garnishment if no order to pay the court has been received. While it would mean that the court (in this case, the clerk of the district court) would be required to undertake one procedural step that we contemplated could be deleted from current law, I believe that retaining the noted language would alleviate the concerns expressed. One amendment to the language in line 17 on page two would be needed, which is to substitute "judgment creditor" for "court," because the answer of the garnishee would be sent to the judgment creditor, rather than the court. A balloon amendment is attached.

I have attached the Judicial Council garnishment forms, which I think might be of some assistance in understanding the garnishment process. The forms are attached in and discussed in 2012 SB 366 February 17, 2012 Page 2

the order in which they would be filed and issued. The Request for Garnishment form (to attach other than earnings) includes a space both for the judgment amount (which may include costs, fees, interest, and any other items included in the judgment), and also includes a space for the amount to be withheld, which is 110% of the amount of the judgment creditor's claim, in the case of prejudgment garnishment, or 110% of the amount of the current balance due under the judgment, in the case of postjudgment garnishment. This form is to be completed by the judgment creditor or the judgment creditor's attorney.

The second form attached is the Order of Garnishment, which is the order from the court to pay the funds held by the garnishee. The order clearly states that the amount to be withheld shall not exceed the specified amount, and it is signed "by order of the court."

2012 SB 366 contemplates no change in the current procedure regarding the Request for Garnishment and the Order of Garnishment.

The third form attached is the Answer of the Garnishee. The instructions to the garnishee state that the garnishee is to hold the money or property disclosed in the answer form (the amount of money the garnishee states they are holding) until the garnishee receives an answer from the court which will instruct the garnishee on how to pay the amount the garnishee is holding, or some lesser amount, as may be indicated in the court's order. While under current law the answer is filed with the court, under the amendments in SB 366, the answer would be sent to the judgment creditor.

The fourth form attached is the Order to Pay Money to the Court. It is this form that is addressed by the language in lines 14 through 17 on page 2 of the bill. If the garnishee does not receive this form within 60 days following the receipt of the answer of the garnishee, the garnishee may release the funds that are being held. Retaining this language would preserve the same degree of certainty present in current law for the garnishee as to if and when funds may be released.

In addition to this balloon amendment, there appears to be a printer's error in line 21 on page 1 of the bill, in the word "hereby."

I very much appreciate your consideration of these issues. Please do not hesitate to contact me if any additional information would be helpful to you.

HP:mr Attachments Session of 2012

SENATE BILL No. 366

By Committee on Judiciary

2-2

AN ACT concerning civil procedure; relating to attachment and garnishment; amending K.S.A. 2011 Supp. 60-736, 60-738, 60-739, 61-3509, 61-3511 and 61-3512 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2011 Supp. 60-736 is hereby amended to read as follows: 60-736. This section shall apply if the garnishment is to attach intangible property other than earnings of the judgment debtor.

- (a) The answer of the garnishee shall be substantially in compliance with the forms set forth by the judicial council.
- (b) Within 14 days after service, other than that required pursuant to K.S.A. 40-218, and amendments thereto, upon a garnishee of an order of garnishment the garnishee shall complete the answer in accordance with the instructions accompanying the answer form stating the facts with respect to the demands of the order and file the completed answer with the elerk of the court. The clerk shall cause a copy of the answer to be mailed promptly send the completed answer to the judgment creditor and judgment debtor at the addresses listed on the answer form. The answer shall be supported by unsworn declaration in the manner set forth on the answer form.
- Sec. 2. K.S.A. 2011 Supp. 60-738 is h60-ereby amended to read as follows: 60-738. (a) No later than 14 days after the garnishee makes the answer and the clerk or the garnishee sends it to the judgment creditor and judgment debtor, the judgment creditor or judgment debtor, or both, may file a reply disputing any statement in the answer of the garnishee. A copy of the reply shall be sent by the party filing same to the other party, to any other judgment creditors affected and to the garnishee. The party filing the reply shall notify the court and schedule a hearing on the reply to be held within 30 days after filing of the reply.
- (b) At the hearing, the court shall determine and rule on all issues related to the reply. The burden of proof shall be upon the party filing the reply to disprove the statements of the answer, except that the garnishee shall have the burden of proving offsets or indebtedness claimed to be due from the judgment debtor to the garnishee, or liens asserted by the garnishee against personal property of the judgment debtor. The provisions of K.S.A. 60-719, and amendments thereto, relating to offsets claimed by

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the garnishee shall be applicable to lawsuits filed pursuant to the code of civil procedure for limited actions.

- Sec. 3. K.S.A. 2011 Supp. 60-739 is hereby amended to read as follows: 60-739. (a) The court shall direct the garnishee to pay to the court The garnishee shall pay to the judgment creditor such amount that the garnishee is holding, as indicated by the answer, or such lesser amount as warranted, if:
- (1) The garnishment has attached to *intangible* property other than earnings of the judgment debtor;
- (2) fourteen days have passed since receipt of the answer of the garnishee by the court judgment creditor; and
 - (3) no reply to the answer has been filed.
- (b) The court judgment creditor shall promptly refund to the judgment debtor any overpayment of the claim. The garnishee may release the funds, credits or indebtedness that have been attached pursuant to the order of garnishment if no order to pay the court has been received within 60 days following the receipt of the answer of the garnishee by the court.
- (c) The garnishee shall not be liable to any judgment creditor or judgment debtor and shall not be assessed any penalty by reason of any action taken in good faith by the garnishee in accordance with the provisions of article 7 of chapter 60 of the Kansas Statutes Annotated, and amendments thereto.

Sec. 4. K.S.A. 2011 Supp. 61-3509 is hereby amended to read as follows: 61-3509. This section shall apply if the garnishment is to attach intangible property other than earnings of the judgment debtor.

Within 14 days after service upon a garnishee of an order of garnishment the garnishee shall complete the answer in accordance with the instructions accompanying the answer form stating the facts with respect to the demands of the order and file the completed answer with the elerk of the court. The clerk shall cause a copy of the answer to be mailed promptly send the completed answer to the judgment creditor and judgment debtor at the addresses listed on the answer form. The answer shall be supported by unsworn declaration in the manner set forth on the answer form.

Sec. 5. K.S.A. 2011 Supp. 61-3511 is hereby amended to read as follows: 61-3511. (a) No later than 14 days after the garnishee makes the answer and the elerk or the garnishee sends it to the judgment creditor and judgment debtor, the judgment creditor or judgment debtor, or both, may file a reply disputing any statement in the answer of the garnishee. A copy of the reply shall be sent by the party filing same to the other party, to any other judgment creditors affected and to the garnishee. The party filing the reply shall notify the court and schedule a hearing on the reply to be held within 30 days after filing of the reply.

The garnishee may release the funds, credits or indebtedness that have attached pursuant to the order of garnishment if no order to pay the court received within 60 days following the receipt of the answer of the garnishee by the court

judgment

creditor.]

- (b) At the hearing, the court shall determine and rule on all issues related to the reply. The burden of proof shall be upon the party filing the reply to disprove the statements of the answer, except that the garnishee shall have the burden of proving offsets or indebtedness claimed to be due from the judgment debtor to the garnishee, or liens asserted by the garnishee against personal property of the judgment debtor. The provisions of K.S.A. 60-719, and amendments thereto, relating to offsets claimed by the garnishee shall be applicable to lawsuits filed pursuant to the code of civil procedure for limited actions.
- Sec. 6. K.S.A. 2011 Supp. 61-3512 is hereby amended to read as follows: 61-3512. (a) The court shall direct the garnishee to pay to the court Unless otherwise ordered by the court, the garnishee shall pay to the judgment creditor such amount that the garnishee is holding, as indicated by the answer, or such lesser amount as warranted, if:
- (1) The garnishment has attached to *intangible* property other than earnings of the judgment debtor;
- (2) fourteen days have passed since receipt of the answer of the garnishee by the court judgment creditor; and
 - (3) no reply to the answer has been filed.
- (b) The court judgment creditor shall promptly refund to the judgment debtor any overpayment of the claim. The garnishee may release the funds, credits or indebtedness that have been attached pursuant to the order of garnishment if no order to pay the court has been received within 60 days following the receipt of the answer of the garnishee by the court.
- (c) The garnishee shall not be liable to any judgment creditor or judgment debtor and shall not be assessed any penalty by reason of any action taken in good faith by the garnishee in accordance with the provisions of article 35 of chapter 61 of the Kansas Statutes Annotated, and amendments thereto.
- 30 Sec. 7. K.S.A. 2011 Supp. 60-736, 60-738, 60-739, 61-3509, 61-3511 and 61-3512 are hereby repealed.
- Sec. 8. This act shall take effect and be in force from and after its publication in the statute book.

	(170,1300	110
File Stamp Date		
Case Number	_	

Prepared by:
Filer's name, SC#
Filer's address
Filer's phone number
{Filer's fax phone number}
{Filer's e-mail address}
Attorney for Judgment Creditor

	In The District Court of County, Kansas
Judgment Creditor name	Judgment Creditor
Pursuant to Chapter 60 of Kansas Statutes Annotated	
Type of Service Requested:	by
	REQUEST FOR GARNISHMENT

The judgment creditor requests that the court issue an Order of Garnishment (To Attach Other Than Earnings) for the judgment debtors listed below in the amount of the judgment(s) shown below.

(To Attach Other Than Earnings)

Case No	Judgment Debtor Name, and Address	Garnishee's Name and Address	Judg Amount *	Amount to be Withheld (110%)
98-12345	John Doe 123 Cherry Lane Cherry, KS 00000	ABC, Inc. 100 Main St. Cherry, KS 00000	\$	\$
98-12345	Jane Doe 123 Cherry Lane Cherry, KS 00000	XYZ, Inc. 500 Main St. Cherry, KS 00000	\$	\$
97-54321	Bob Smith 123 Easy St. Somewhere, KS 00001	Betty's Diner 300 Elm St. Somewhere, KS 000	\$ 001	\$

^{*} The judgment amount is the current balance due and may also include costs, fees, interest and any other items included in the judgment.

If this Garnishment is to attach funds, credits or indebtedness held by a bank, savings and loan association, credit union or finance company, the amount to be withheld is indicated above, which is 110% of the amount of judgment creditor's claim, in the case of prejudgment garnishment, or 110% of the amount of the current balance due under the judgment, in the case of postjudgment garnishment.

I hold a good faith belief that the particle judgment debtor(s).	ty to be served with this garnishment order has, or will have, assets of
Dated:	
	Judgment Creditor or Attorney Signature

{If applicable, include the following:

This is a communication from a debt collector. This is an attempt to collect a debt and any information obtained will be used for that purpose.}

SC#

Note: If this form is filed on paper, you must submit copies in a number equal to the number of requests for garnishment.

	File Stamp Date Case Number
Prepared by: Filer's name, SC# Filer's address Filer's phone number {Filer's fax phone number} {Filer's e-mail address} Attorney for Judgment Creditor	
In T	he District Court of County, Kansas
Judgment Creditor name	Judgment Creditor
vs.	Case No
Judgment Debtor name Judgmen Judgment Debtor address {Judgment Debtor SSN/TIN}	nt Debtor
Garnishee name Garnishe Garnishee's address Garnishee's county {Garnishee's fax phone number ({Garnishee's e-mail address (if k	(if known)}
Pursuant to Chapter 60 of Kansas Statutes Annotated	
Type of Service Requested:	by
	ORDER OF GARNISHMENT (To Attach Other Than Earnings)
Γο the above named Garnishee:	
The attached Instructions to Garn follow the attached instructions a	uishee are incorporated by reference. You are ordered as a garnishee to s if they were set forth in this Order.
f you are indebted to the judgme forth in the instructions.	ent debtor, complete the attached Answer under penalty of perjury as set
f you are a bank, savings and loa funds, credits or indebtedness bel you pursuant to this order is not to	an association, credit union or finance company, and are holding any longing to or owing the judgment debtor, the amount to be withheld by a exceed \$

file a motion for judgm	ent against you for the amo	ount of judgment against the judgment debtor or such expenses and attorney fees of the judgment creditor.
Dated this day or	f,	
•		BY ORDER OF THE COURT
		Signature or Seal
{If applicable, include t	the following:	
This is a communication obtained will be used for	n from a debt collector. The that purpose.	his is an attempt to collect a debt and any information
	RETURN ON SERVICE	OF GARNISHMENT ORDER
I hereby certify that I ha	ave served this garnishmen	t order in the following manner:
form to each of the follo	owing persons on the dates	garnishment order along with two copies of the answer indicated:
	(Date)	·
(Name)	(Date)	
(2) Agent Service. By a form to each of the follothe dates indicated:	delivering a copy of the ga owing agents authorized by	rnishment order along with two copies of the answer appointment or by law to receive service of process on
(Name)	(Date)	· · · · · · · · · · · · · · · · · · ·
(3) Service by Return R	eceipt Delivery. By causi	ng to be delivered on the day of
by return receipt deliver	ry to each of the following	shment order along with two copies of the answer form persons at the following address:
	e by the following person or by of the return receipt evice	
(4) Return Receipt Delir of the garnishment order the following address:	very Refused. By mailing er along with two copies of	on the day of,, a copy f the answer form to each of the following persons at

order, along with two copies of the answer form following addresses:	of, a copy of the garnishment by first class mail to each of the following persons at the
(6) Telefacsimile communication. By faxing on o'clockm., a copy of the garnishment order, al persons:	the day of,, at ong with two copies of the answer form, to the following
Number of transmitting machine: Number of receiving machine:	
(7) Internet electronic mail. By e-mailing on the	day of, at o'clock a copy of the answer form, to the following persons at
Transmitting person's e-mail address:	
(8) No Service. The following persons were not	served:
Pursuant to K.S.A. 53-601, as amended, I declare and correct.	e under the penalty of perjury that the foregoing is true
EXECUTED on,	•
	Signature, Sheriff or Process Server

	File Stamp Date Case Number
Prepared by: Filer's name, SC# Filer's address Filer's phone number {Filer's fax phone number} {Filer's e-mail address} Attorney for Judgment Creditor	
In The	District Court of County, Kansas
Judgment Creditor name	Judgment Creditor
vs.	Case No.
Judgment Debtor name Judgment Debtor address	Judgment Debtor
Garnishee name Garnishee's address Garnishee's county {Garnishee's fax phone number (if k {Garnishee's e-mail address (if known)	
Pursuant to Chapter 60 of Kansas Statutes Annotated . (To Att	ANSWER OF GARNISHEE tach Money or Other Intangible Property Other Than Earnings)
To be completed by the above name	d garnishee:
1. Read carefully the attached Instru	actions to Garnishee.
2. I was served with this garnishme	nt on the day of
3. I have not delivered to the judgm her, other than earnings, since receive	ent debtor any money or other intangible property belonging to him or ing the order of garnishment.
	sociation, credit union or finance company, and I am holding any funds, or owing the judgment debtor, the amount to be withheld by me pursuant
5. Money or Indebtedness Due.	I hold money or am indebted to the judgment debtor, other than for er, in the following manner and amounts:

6. To be answered by garnishee who is an executor or administrator of an estate. I am an

of the estate of, co	ontaining funds
or intangible property to which the judgment debtor is or may become	
, and I understand that the order of garnishment has the eff	ect of attaching
and creating a first and prior lien on all such funds or intangible property to which the ju	idgment debtor
becomes entitled upon distribution to the estate and that I am prohibited from delivering to	o the judgment
debtor any such funds or intangible property until further order of the Court from which	ch the order of
garnishment was issued. The approximate date for distributing the assets of	the estate is
7. I am holding from funds, credits or indebtedness due the judgment debtor an administration amount of \$	ative fee in the
See attached Instructions to Garnishee for amount of the administrative fee that can be retain	ined.
8 This account is owned in joint tenancy.	
9. I will hold the above described moneys or other items in my possession until further order or until this garnishment is released by the court or the Judgment Creditor. If I do not receive from the court within 60 days following the date my Answer is received by the court, I may re or property I am holding pursuant to my Answer.	an order to pay
Pursuant to K.S.A. 53-601, as amended, I declare under the penalty of perjury that the foregonerect.	oing is true and
EXECUTED on,	
Garnishee	
· ·	

THIS COMPLETED ANSWER OF GARNISHEE MUST BE FILED WITH THE CLERK OF THE COURT.

INSTRUCTIONS TO GARNISHEE (To Attach Other Than Earnings)

You must complete the Answer form which accompanies these instructions within 14 days after the garnishment order is served on you. The Answer form covers two (2) types of property:

- (1) Money, funds, credits or other indebtedness you owe to the judgment debtor (other than earnings). You must disclose on the Answer any money that you owe to the judgment debtor as of the date the order is served on you and any money that you owe to the judgment debtor up until the time you complete the Answer form.
- (2) Intangible property or funds of an estate in which the judgment debtor is a beneficiary under the estate. If you are an executor or administrator of the estate, you must disclose the information about the estate required on the Answer form and not deliver to the judgment debtor any such intangible property or funds until further order of the Court from which the order of garnishment was issued.

If more than one of the categories above applies to you, then you must complete all sections of the Answer form which apply.

Earnings are defined as compensation for personal services, whether called wages, salary, commission, bonus or otherwise, which is paid to an employee. If the judgment debtor is an employee of yours, then the compensation you pay for personal services is earnings and you do not disclose this under category 1. If the judgment debtor works for you other than as an employee, such as under a contract or as a contractor, then the money you pay for the work is not earnings and you must disclose all of the money due the judgment debtor in category 1 above.

Joint Account. If you are a bank, savings and loan association, credit union or finance company and you hold funds or credits or are indebted to the judgment debtor on an account which the judgment debtor owns in joint tenancy with one or more individuals who are not subject to the garnishment, you shall withhold the entire amount sought by the garnishment. You shall not be liable to the joint owners if it is later determined that the judgment debtor does not own the funds.

Administrative Fee: From funds, credits or indebtedness due the judgment debtor, you may withhold and retain to defray your costs an administrative fee of \$10 for each garnishment order served on you that attaches funds, credits or indebtedness. Such administrative fee shall be in addition to the amount required to be withheld under the order for garnishment, except that if the amount required to be withheld under the order for garnishment is greater than the amount of the funds, credits or indebtedness held by the garnishee, the fee shall be deducted from the amount withheld.

If you are a bank, savings and loan association, credit union or finance company, and are holding any funds, credits or indebtedness belonging to or owing the judgment debtor, the amount to be withheld by you pursuant to the order shall not exceed the amount stated in the order.

Sign and date the Answer form under penalty of perjury on the line provided at the bottom of the form and file it with the clerk of the district court at the following address:

Hold the money or property disclosed in the Answer form until you receive an order from the court which will instruct you how to pay the amount that you are holding as indicated by your Answer or such lesser amount as may be indicated in the order, or until this garnishment is released. This garnishment may be released in full by the court or the Judgment Creditor.

If you do not receive an order to pay within 60 days following the date your Answer is received by the court, you may release the funds or property you are holding pursuant to your Answer.

Prepared by:
Filer's name, SC#
Filer's address
Filer's phone number
{Filer's fax phone number}
{Filer's e-mail address}
Attorney for Judgment Creditor

Kansas Statutes Annotated

	In The District Court of	County, Kansas
Judgment Creditor name	Judgment Creditor	
VS.		
Judgment Debtor name Judgment Debtor address	Judgment Debtor	Case No
Garnishee name Garnishee's address Garnishee's county {Garnishee's fax phone nun {Garnishee's e-mail address		
Pursuant to Chapter 60 of		

TO BE DELIVERED BY THE JUDGMENT CREDITOR TO THE JUDGMENT DEBTOR IN ANY REASONABLE MANNER IMMEDIATELY FOLLOWING SERVICE OF THE GARNISHMENT ORDER ON THE GARNISHEE.

NOTICE TO JUDGMENT DEBTOR (nonearnings garnishment)

You are hereby notified that the court has issued an order in the above case in favor of (na	ame and address of
judgment creditor), the judgment creditor in this proceeding, directing that some of your r	noney, property or
credits now in the possession of (name and address of garnishee), the garnishee in this procession of the possession of	roceeding, be used
to satisfy your debt to the judgment creditor. This order was issued to enforce the judgment	ent obtained by the
	order prohibits the
garnishee from releasing all or part of your money or property to you, and the court will or	der that this money
or property be turned over to the judgment creditor unless it finds that there is some reason	on why this money
or property should not be used to satisfy the judgment.	,

The law of Kansas and the United States provides that certain benefit payments cannot be taken from you to pay a debt, even if they are deposited in a bank, savings and loan, or credit union. Such payments are commonly referred to as exempt property. Examples of exempt benefit payments which cannot be attached or executed upon by a creditor are:

- (1) Social Security disability and retirement benefits;
- (2) Supplemental Security Income (SSI) benefits;
- (3) Veteran's benefits;
- (4) Black lung benefits;
- (5) Cash assistance payments under the Temporary Assistance for Families (TAF) program;
- (6) Cash assistance payments under the General Assistance (GA) program;
- (7) Unemployment compensation payments;
- (8) Workers compensation payments;
- (9) Certain pension benefits and retirement funds, including KPERS.

This is not an exclusive list. Other state and federal exemptions may apply to you. Certain exemptions may not apply to support orders or to back taxes. An attorney can assist you in determining which benefit payments are exempt.

If the court order affects property other than money which belongs to you, some or all of this property may also be exempt. Examples of exempt personal property are:

- (1) Furnishings, equipment and supplies in your possession and reasonably necessary at your principal residence;
 - (2) Personal jewelry and other ornaments up to \$1,000 in value;
 - (3) One vehicle regularly used for transportation up to \$20,000 in value;
 - (4) Tools and equipment used in your principal trade or business up to \$7,500 in value.

If you believe that the money or property being held by the garnishee is exempt and should not be given to the judgment creditor, you may request a hearing before the court to assert this claim. In order to request a hearing, you should fill out the form at the bottom of this notice and obtain from the clerk of the court or the court a date and time for the hearing, and file the form with the clerk of the court at (address of court). Immediately after the request for hearing is filed, you shall hand deliver a copy of the request for hearing to the judgment creditor or judgment creditor is represented by an attorney, or mail a copy of the request for hearing to the judgment creditor or judgment creditor's attorney, if judgment creditor is represented by an attorney, by first-class mail at the judgment creditor's, or judgment creditor's attorney's, last known address. You should ask for this hearing as soon as possible, but no later than 14 days after this notice is served on you. If you ask for a hearing to claim that your money or property is exempt, the court will hold a hearing no sooner than 7 days nor later than 14 days after it receives your request. At the hearing you should present any evidence you have to show that your money or property is exempt. The burden is on you to prove that some or all of your property subject to the garnishment is exempt. You may wish to consult an attorney to represent you at this hearing.

		•	
	(Name and address of court)		
Case No			

REQUEST FOR HEARING

I request a hearing because the money or property which is being garnished by the judgment creditor is exempt because it is

(reason property or money is exempt)

Name of Judgment Debtor	Signature of Judgment Debtor
Address	Date
City, State, Zip Code	
Telephone No.	
THIS PART SHALL BE COMPLETED BY CI	LERK OF THE DISTRICT COURT:
The hearing requested shall be held on the(year), at(time) o'clock	(day) day of(month), (am or pm).
Certificate of Service	
	ing to the judgment creditor or judgment creditor's attorney, by hand-delivery or first-class mail in the followers shown below:
(name of judgment creditor or judgment credito	•
(address of judgment creditor or judgment credi	•
(manner deliveredhand-delivery or first-class	mail)
(date delivered)	