Approved:	5-11-11
* *	Date

MINUTES OF THE HOUSE CORRECTIONS AND JUVENILE JUSTICE COMMITTEE

The meeting was called to order by Chairman Pat Colloton at 1:30 p.m. on January 27, 2011 in Room 144-S of the Capitol.

All members were present

Committee staff present:

Sean Ostrow, Office of the Revisor of Statutes Jason Thompson, Office of the Revisor of Statutes Lauren Douglass, Legislative Research Robert Allison-Gallimore, Legislative Research Jackie Lunn, Committee Assistant

Conferees appearing before the Committee:

State Representative Paul Davis Charles Branson, Douglas County District Attorney Karen Whittman, Assistant Attorney General Ryan Crum, Family Member of Victim Jeff Stolz, Family Member of Victim Krystyn Renfro-Hardy, Family Member of Victim

Others attending:

See attached.

Chairperson Colloton called the meeting to order and opened the floor for bill introductions. She recognized State Representative Scott Schwab who made a request for a committee bill allowing law enforcement to be able to access certain types of DNA.

Representative Kinzer moved the request as a committee bill. Representative Moxley seconded. Motion carried. Motion carried.

Chairperson Colloton recognized Kevin Barone representing Capital Lobbying Group, requesting a committee bill addressing lifetime post supervision.

Representative Wolf moved the request as a committee bill. Representative Kelly seconded. Motion carried.

Chairperson Colloton recognized the representative from the Attorney General's Office, to request a committee bill to bring Kansas in line with the SORNA Act (Adam Walsh Act).

Representative Smith moved the request. Representative Wolf seconded. Motion carried.

Next the representative from the Attorney General's Office, requested a committee bill that would reduce the number of times a child has to testify in a sexually violent predators trial.

Representative Meier moved the request. Representative Brookens seconded. Motion carried.

Next, Chairperson Colloton introduced the newly appointed Secretary for the Kansas Department of Corrections, Ray Roberts. Secretary Roberts briefly addressed the Committee.

HB 2044-Amending the requirements for action and notification upon motor vehicle accident.

Chairperson Colloton opened the hearing on <u>HB 2044</u> and called on Sean Ostrow, Office of the Revisor of Statutes, to explain the bill.

Chairperson Colloton introduced State Representative Paul Davis to give his testimony as a proponent of the bill. Representative Davis presented written copy of his testimony, which can be found in its entirety in the offices of Legislative Administrative Services. (Attachment 1)

Chairperson Colloton introduced Karen Whittman, Assistant Attorney General, to give her testimony as a proponent of the bill. Ms. Whittman presented written copy of her testimony, which can be found in its entirety in the offices of Legislative Administrative Services. (Attachment 2)

Chairperson Colloton introduced Charles Branson, Douglas County District Attorney, to give his testimony as a proponent of the bill. Mr. Branson presented written copy of his testimony, which can be found in the offices of Legislative Administrative Services. (Attachment 3)

Chairperson Colloton introduced Ryan Crum, a family member of a victim, to give his testimony as a proponent of the bill. Mr. Crum presented written copy of his testimony, which can be found in its entirety in the offices of Legislative Administrative Services. (Attachment 4)

Chairperson Colloton introduced Jeffrey Stolz, a family member of a victim, to give his testimony as a proponent of the bill. Mr. Stolz presented written copy of his testimony, which can be found in its entirety in the offices of Legislative Administrative Services. (Attachment 5)

Chairperson Colloton introduced State Representative Sydney Carlin to give her testimony as a proponent of the bill. She supports this bill because it raises the penalties for a hit and run accident and would fix the loophole in the law. She introduced Michael Kanost, a family member of a victim, to give his testimony as a proponent of the bill.

Mr. Kanost presented written copy of his testimony, which can be found in its entirety in the offices of Legislative Administrative Services. (Attachment 6)

Chairperson Colloton called the Committee's attention to the "written only" proponent testimony of Ed Klump, Kansas Association of Police, the Kansas Sheriff's Association, and the Kansas Peace Officers Association. (Attachment 7)

A question and answer session followed.

With no others to speak or testify, Chairperson Closed the hearing on HB 2044.

Chairperson Colloton opened the floor for consideration of <u>HB 2049</u>-Controlled substances, and called on Sean Ostrow, Office of the Revisor of Statutes, to explain an amendment on the bill.

Representative Brookens moved the amendment to the bill. Representative Roth seconded. Motion carried.

Representative Roth made a motion to move the bill out favorably as amended. Representative Brookens seconded. Motion carried.

Chairperson Colloton adjourned the meeting at 3:00 pm with the next scheduled meeting January 31, 2001 at 1:30 pm in room 144-S.

CORRECTIONS & JUVENILE JUSTICE GUEST LIST

DATE: /-27-//

NAME	REPRESENTING
1 Aris Horanges	KBT
Bill Sneed	State tarn
Susan Zalenski	049
Kare Smart	KMADD
Eo Kumpp	KARPIKSAIKPOA
Megan Pinegar	AG
Travis Lowe	Little Goid Rolations
Zac RoW	Federica Cons-
Padriel Vecalshing	KCDAA
Rep Scott Schwab	Bill entro
RYAN Crum	SELF
Leun Brose	they Cap Lob Grap UC
left Stolz	Billing
Mary Stolz	() ()
Leslie Moore	KBI.
Nicole Dekat	KBI
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	KBI
Shelia Shurger-Tigler NVOR MV QVIZ	KKI

CORRECTIONS & JUVENILE JUSTICE GUEST LIST

DATE: 1-27-11

NAME	REPRESENTING				
(harles Branen	Douglas Co. District Attorney				
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STATE OF KANSAS HOUSE OF REPRESENTATIVES

PAUL DAVIS REPRESENTATIVE 46TH DISTRICT 1731 INDIANA LAWRENCE, KANSAS 66044 (785) 749-1942



STATE CAPITOL, ROOM 359-W TOPEKA, KANSAS 66612 paul.davis@house.ks.gov (785) 296-7630

TOPEKA HOUSE DEMOCRATIC LEADER

TESTIMONY IN SUPPORT OF HOUSE BILL 2044 REPRESENTATIVE PAUL DAVIS

JANUARY 27, 2011 HOUSE CORRECTIONS AND JUVENILE JUSTICE COMMITTEE

Madam Chair and Members of the Committee:

I am pleased to testify in support of House Bill 2044. The impetus behind this bill comes from two individuals who have lived through horrible family tragedies and have witnessed an injustice as a result of a deficiency in our criminal statutes. I was approached by Jeff Stolz and Ryan Crum about introducing legislation that would prevent hit-and-run drivers from receiving the inadequate punishment for their actions that is currently provided in Kansas law.

Right now in Kansas, a drunk driver can operate a vehicle, kill an individual through reckless driving, flee the scene of an accident and not do one single day of prison time. This simply is not right. We need to give prosecutors and law enforcement more tools so that they can ensure that perpetrators of hit-and-run accidents receive proper punishment.

House Bill 2044 makes two important changes in the law. The first is found on lines 23 and 24 on the first page of the bill. This provision upgrades the penalties so that a hit-and-run perpetrator who causes great bodily harm to a person can be prosecuted for a severity level 8, person felony. The other important change is found right below this on lines 25 and 26 whereby the perpetrator of a hit-and-run accident that results in death can be prosecuted as a level 5, person felony. Both of these changes make it possible for the perpetrator to spend time in prison for his or her actions.

There are some additional provisions in the bill that I will not go into detail on because other conferees will be addressing them. However, the general nature of these provisions are to give prosecutors a greater ability to charge an offender in a manner whereby the punishment fits the crime.

I thank you for your indulgence and request your favorable consideration of this very important piece of legislation.

House Corrections and Juvenile Justice Committee 2011 Session Date /- 27-// Attachment #



STATE OF KANSAS OFFICE OF THE ATTORNEY GENERAL

DEREK SCHMIDT

ATTORNEY GENERAL

January 27, 2011

MEMORIAL HALL
120 SW 10TH AVE., 2ND FLOOR
TOPEKA, KS 66612-1597
(785) 296-2215 • FAX (785) 296-6296
WWW.KSAG.ORG

TESTIMONY-HB 2044 Amending K.S.A. 8-1602 through K.S.A. 8-1606 LEAVING THE SCENE/FAILING TO REPORT

My name is Karen Wittman. I am an Assistant Attorney General and the Traffic Safety Resource Prosecutor for the State.

In 2006, myself and Officer Martin Brown of the Topeka Police Department went to the legislature with the proposal to make changes to the above listed statutes. At that time, the punishment for leaving the scene and failing to report a crash was the same if you hit a mailbox or you hit a person. The legislature agreed with us as well as a number of victims families that testified and changed the law to a felony conviction, level 9 if the person dies and a level 10 for great bodily harm.

At the time there was no discussion to make it anything more than a level 9. There was no consideration to have continuity with other crimes.

In almost all states they do distinguish between duty to stop and remain and the requirement of "rendering assistance". Rendering assistance does not require actually providing comfort or aide but making reasonable arrangements for getting help for the injured person. Also, in most states, they distinguish between injury, serious injury and death.

In review of the various states it appears all states treat serious injury and death as a felony. The punishment ranges from mandatory 90 days to 15 years with fines from no more than \$100 and as high as \$10,000.

With all that said you actual have to catch the person that hit and ran and that is not always easy. Good police work and the help of the community is key for that effort. Clearly if the person is never found they will never be prosecuted — hence the reason to run.

As with the occurrences in Lawrence, Kansas and other places around the State there is always rumor, innuendo and sometimes a little evidence to indicate things such as intoxication but as we all know that is NOT enough to prosecute a person for a crime.

When asked to suggest changes I looked to what our goal was and that was to get persons that are dangerous drivers off the street. How do I prove they are dangerous drivers? By their <u>driving history</u>. All crimes are "punished" by criminal history unfortunately, most if not all, traffic offenses are NOT included in a person criminal history to put them on the grid for sentencing purposes. So a person with a very bad driving record will have little or no "criminal history" for sentencing purposes. So that is what drove my suggestions for this bill.

Here are the proposed changes:

1. If you have great bodily harm in a crash in which you leave the scene it has been changed from a level 10 person felony to a level 8 person felony. (equal to reckless aggravated battery penalty)

House Corrections and Juvenile Justice Committee

2011 Session
Date /- Z7 -//
Attachment # 7-/

- 2. If the person is killed and you leave the scene it has been changed from a level 9 person felony to a level 5 person felony. (equal to involuntary manslaughter, reckless)
- 3. In <u>State v. Holm</u> 41 Kan.App.2d 1096 (2009) the Court of Appeals noted the legislature did not take into account damage to a vehicle under \$1000 that did not involve damage to another vehicle or unattended property (ie. A one vehicle crash-In the Holm case defendant rolled his vehicle. There was no damage to anything except the defendant's vehicle. The vehicle was left in a ditch. 22 hours after the crash-- after a number of calls from police-- the defendant made contact with police.) The court noted: A single-car non-injury accident does not require remaining at the scene unless the property of some other person is damaged. To fix this a change to include "single vehicle crashes" with no reference to amount of damage. "damage to any attended vehicle or property" "including such driver's vehicle" --A misdemeanor
- 4. The list of dangerous driving includes:
 - a. 8-235-no license
 - b. 8-262-Driving while Suspended
 - c. 8-287-Driving while an Habitual Violator
 - d. 8-291-Driving in violations of restrictions
 - e. 8-1566-Reckless Driving
 - f. 8-1568-Flee and Eluding
 - g. 8-1602-Leaving the Scene/Failing to report
 - h. 40-3104-No proof of Insurance
 - i. Section 40 of Chapter 136--Involutary manslaughter
 - j. Section 41 of Chapter 136 -- Vehicular Homicide

Change in K.S.A. 21-4711 would allow for certain prior convictions of serious traffic offenses to become person felonies to determine the criminal history of the defendant such as DUI, vehicular homicide, and leaving the scene (misdemeanor).

FOR EXAMPLE: If you had 2 prior DUIs and you were found to be the driver of the vehicle that struck and killed someone in which you left the scene, this bill would make your criminal history "B" for sentencing purposes. I cannot prove you were DUI at the time you hit the person but due to your poor driving history you will be punished accordingly.

One change that is not in the bill: upon being involved in a crash immediately undertake reasonable efforts to ascertain whether any person is involved in the crash and whether the person was injured or killed. I would like to see this language in the law.

DOUGLAS COUNTY DISTRICT ATTORNEY

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Charles E. Branson District Attorney

Testimony in Support of H.B. 2044 Given January 27, 2011

Background

As our driving under the influence (DUI) laws become more stringent, there is more incentive for drivers to try and avoid the criminal and administrative consequences of a conviction. A driver leaving the scene of an accident is becoming one of the preferred ways in Kansas to beat a DUI offense. Drivers know if they are under the influence and they hit something or someone they can avoid more serious criminal charges by fleeing the accident scene instead of stopping and giving assistance or rendering aid.

If the driver is capable of delaying their contact with law enforcement it lessens their chances of being held responsible for their actions. Alcohol and drugs dissipate from the offenders' system making breath and blood tests useless in prosecution of the offender. Without this key evidence, successful prosecution of the offender for driving under the influence or in the case of a fatality, involuntary manslaughter, is nearly impossible. The prosecution or judge is left with seeking or imposing sanctions on the driver for the lesser offenses of leaving the scene and/or failure to report an accident.

Proposal

H.B. 2044 increases the penalties for drivers that flee the scene of an accident where great bodily harm or death occurs. In the case of great bodily harm an offender with no criminal history would see their sentence increase from a standard range of five to seven months to a standard range of seven to nine months. This sentence would be presumptive probation for the offender with no criminal history.

The mot important purpose of this bill is to increase the penalty for the offender involved in a fatality where they leave the scene is increased. In the case of a fatality an offender with no criminal history would see their sentence increase from a standard range of five to seven months with a presumption of probation to 31-34 months with a presumption of imprisonment. This is a border box sentence under the Kansas Sentencing Guidelines and the court can sentence the offender to prison or probation without making special departure findings.

Contrast this with an offender who does not leave the scene of a DUI fatality. Under K.S.A. 21-3442 that offender would face a charge of Involuntary Manslaughter a level four person felony. Under the Kansas Sentencing Guidelines this offender, assuming no criminal history, would receive a presumptive prison sentence of 38-43 months.

House Corrections and Juvenile Justice Committee

2011 Session
Date /- 27- //

Not every case deserves a prison sentence and under this proposal the prosecutors and judges will still have great discretion to seek or impose a sentence that is appropriate to the facts of a particular case.

For these reasons, I urge you to pass this legislation.

Respectfully,

Charles E. Branson District Attorney

KANSAS GUIDELINES GUIDE

		Α	В	С	D	E	F	G	Н		se s
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SENTENCING RANGE - DRUG OFFENSES

	A	В	С	D	E	F	G	H	n o n
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Ryan Crum 735 Lake St Lawrence, KS 66044-5342 (785) 550-5402 ryanc137@hotmail.com

Madam Chairperson and members of the committee, I appreciate the opportunity to be here and to testify today. I'm here today in support of the House Bill 2044 regarding the new Hit & Run law. There are many Hit and Run stories that you can read about and hear, but I only have one. There was a tragedy in my family on May 4, 2008, my father was killed in a Hit & Run accident. A driver pulled out from a stop sign, hit my father's vehicle from the side and sent it head on into a brick building. The driver left the scene of the accident and left my father there to suffer alone and ultimately die. There are many reasons why people run from an accident. In my case the person who hit my father was drunk; he had a previous DUI and wanted to avoid another. Unfortunately, there are people in this world that can live with the fact that they've left a person to die because of their actions and they will never be held accountable.

As law makers, sometimes you need to force people to do the right thing. This is one of those times. Kansas must have a law on the books that has much more severe penalties that the current version. I can tell you that in Lawrence, it's more common now than ever to hear about Hit & Run accidents, it's reached epidemic proportions. People are very aware that if they can just put an hour or two hours between them and police, that they won't be convicted of anything severe. In my case as in most, if the driver ever gets caught, the worst that could happen is getting probation for leaving the scene of an accident. Many of these people have a poor driving history, but no criminal record.

House Corrections and Juvenile Justice Committee 2011 Session

Date /- 2/-//
Attachment # 4-/

We need to have a Hit and Run law that will send people to prison if they run from a fatality accident. People must understand that if they're involved in an accident, they need to stay and render assistance. In addition to changing the penalties, the Kansas sentencing guidelines needs to consider the defendants driving record, especially in cases where the defendants have proven themselves to be dangerous drivers (ex: DUI, reckless driving, driving on suspended license).

As law makers, you have to also consider the fiscal/ bed space impact of the bills you're proposing. I've attached a report from the KDOT. This report is a summary of all accidents involving Hit and Run vehicles between 2004 and 2008. As you can see, there were over 31,000 Hit and Run accidents in that time. Thankfully, there were few deaths compared to the number of accidents. I don't think that this law would adversely affect our bed space in our jail/prison system. However, I have one idea on how to offset any fiscal impact there would be. I propose that in addition to our draft, we add a mandatory \$1,000.00 fine for any person convicted of a Hit and Run accident. If you study the potential impact, I think you'll find that this fine would help compensate for any additional.

Thank you for your time and consideration.

Sincerely,

Ryan Crum

KANSAS MOTOR VEHICLE ACCIDENT SUMMARY

Involving Hit & Run Vehicles

		PEOPLE				
Year	Total	Deaths	Injuries			
2004	6,960	6	937	6,017	6	1,167
2005	5,901	12	854	5,035	12	1,061
2006	6,000	7	905	5,088	7	1,154
2007	6,443	2	968	5,473	2	1,215
2008	6,377	8	887	5,482	8	1,147
Total	31,681	35	4,551	27,095	35	5,744

^{*}PDO- Property Damage Only Accidents

From 2004 to 2008, hit and run accidents averaged 9.2% of all accidents in Kansas.



Jeffrey Stolz 1019 Pennsylvania Street Lawrence, KS 66044 jeffreystolz@hotmail.com

On October 16, 2009, My wife's sister, Rachel Leek, 20 years old, was hit and killed while riding her bike by a drunk driver who never stopped to help her in any way, did not alert the authorities, call emergency services, remain at or return to the scene of the accident. Currently, in the state of Kansas, the penalty for this crime, fleeing the scene, is six months probation without even the possibility for jail time.

It is common knowledge that the right and proper thing to do after an automobile accident of any kind is to stay at the scene and call the police or emergency services. Not only do drivers need to stay and face the consequences of their actions, but their immediately notifying help can save a life during the critical moments after an accident. Unfortunately, it is becoming common knowledge in Kansas that fleeing the scene prevents law enforcement from acquiring the necessary evidence required to prove intoxication as the cause of the accident. Drunk drivers, who have already made a bad decision to get behind the wheel after drinking, are being encouraged, as a result of an oversight in the law, to commit another crime in order to avoid being held responsible for the stricter DUI charges. To put it simply, it is much better for a drunk driver to flee the scene than to stay and help.

I am testifying in support of this bill because it increases the penalty for hit and run accidents. Hopefully, with passage of this bill, the word will get out that this loophole has been closed, and drivers will know that the new law does not reward further poor judgment. Penalties for criminal behavior exist for many reasons. One of those is a penalty's capacity to act as a deterrent. If this bill can deter drivers who have hit someone from leaving their victims on the side of the road without aid, seemingly a more egregious crime than the accident itself, then it may save lives and it deserves your support. Thank you for your time and consideration of this bill.

Sincerely, Jeffrey A. Stolz Lawrence, KS

House Corrections and Juvenile Justice Committee

2011 Session

Date /- 27-//

Attachment #

Testimony of Michael Kanost in support of House Bill 2044

To the House Standing Committee on Corrections and Juvenile Justice:

In September 2006, my son Ryan Kanost was a senior at the University of Kansas, majoring in Human Biology and Spanish, and he had just completed applications to medical school. He was walking late at night with a group of friends in Lawrence, crossing Kentucky Street in a crosswalk, when he was hit by a car traveling at a high rate of speed. Ryan's body was thrown a long distance, and he had died by the time paramedics arrived.

The driver who killed Ryan had been drinking heavily in the hours before the collision. When he left the bar that night, one of his friends tried to prevent him from driving because of his apparent intoxication. He chose to drive, and after hitting and killing my son, he did not stop. Instead, he drove back to the bar where he had been drinking, contacting his friends and telling them that "something bad" had happened. His friends arranged to have his severely damaged car towed away from the bar to his home. No one contacted the police. The next day, the driver turned himself in to police, but too late for an alcohol test to determine his state of intoxication the night before. He was eventually charged with involuntary manslaughter while driving under the influence and leaving the scene of an accident involving death. A trial on these charges took place in Douglas County in 2008. The driver was convicted of vehicular homicide and leaving the scene of an injury accident, both of which are misdemeanors. He was sentenced to 90 days in jail with work release, which was scheduled during the summer to not interfere with his school year, and two years of probation.

My family and I believe that this sentence was extremely light and resulted partly from problems in the existing laws. Leaving the scene allowed the driver to avoid alcohol testing, and lack of this evidence hampered the prosecution and likely affected the jury's decision not to convict of involuntary manslaughter while under the influence. I believe the driver benefited from leaving the scene and avoiding a timely blood alcohol test. Since Ryan's death, several similar incidents have occurred in Lawrence, and it appears that there is a continuing problem in Kansas that the penalty can be less for drunk drivers if they flee and do not contact police until they have sobered up. The current laws and relatively low penalties for leaving the scene may provide an incentive for drivers to not stop after a drunk driving crash. House Bill 2044 will help to remedy this problem by increasing the level of person felony for leaving the scene of an accident resulting in death or great bodily harm.

I have an additional concern about the application of the current law regarding leaving the scene of an accident involving death or great bodily harm. In the trial of the driver who killed Ryan, the judge's instructions to the jury included the requirement that to establish the charge of leaving the scene of an accident involving death, it "must be proved that the defendant had knowledge or a reasonable belief that a death had occurred." The same type of instruction was provided for the lesser charge, that proof was required "that the defendant had knowledge or a reasonable belief that great bodily

House Corrections and Juvenile Justice Committee 2011 Session
Date / - 27-//
Attachment # 6-/

harm had occurred." This provides an easy defense for hit-and-run drivers. If they don't stop, how can they know that a death or great bodily harm has occurred? I urge that changes be made in relevant statutes to clarify that claiming not to know what they hit should not help hit-and-run drivers avoid conviction of the person felonies addressed in House Bill 2044.

Michael R. Kanost 2229 Seaton Avenue Manhattan, Kansas 66502



Kansas Association of Chiefs of Police

PO Box 780603 Wichita, KS 67278 (316)733-7301



Kansas Sheriffs Association PO Box 1853

PO Box 1853 Salina, KS 67402 (785)827-2222



Kansas Peace Officers Association

PO Box 2592 Wichita, KS 67201 (316)722-8433

Testimony to the House Corrections and Juvenile Justice Committee In Support of HB2044 Increasing Penalties for Leaving the Scene of and Accident

January 27, 2011

Chairperson Colloton and Committee Members,

The Kansas Association of Police, the Kansas Sheriffs Association, and the Kansas Peace Officers Association support HB2044 in concept. The "Hit and Run" accident problem continues to be a major concern of Kansas law enforcement. Driver's leaving the scene of accidents attempt to escape responsibility for the damages they cause and many times are attempting to escape responsibility for violations of the law. This ultimately costs the owners of the other vehicles or property damaged and their insurance companies. This includes the total damage if they do not have insurance coverage covering this type of accident or the deductibles if the victim's insurance covers the accident.

The reasons people leaving the scene of accidents varies widely from simply panic to evading criminal activity. The vast majority of drivers leaving the scene of an accident do so because they are intoxicated, have no driver's license, have a suspended driver's license, or have no insurance. Frequently these offenders are persons with lengthy driving records.

When law enforcement is able to identify the offender we can still charge for the violation causing the accident, the insurance violations, and license violations in addition to the leaving the scene charges. But those that leave due to DUI can rarely be charged because by the time we find them too much time has passed to collect evidence such as blood tests, breath tests, or coordination tests. Many times these offenders will hide their vehicle, make their way home then call law enforcement reporting the vehicle stolen. Sometimes we identify the vehicle but are never able to prove who was driving.

These accidents consume a great deal of law enforcement investigative time. Time that should and could be used in other criminal prevention or detection activity or accident prevention activities. Penalties for these crimes must be serious enough to provide a deterrence. They should be serious enough to exceed the penalties for the crimes they are attempting to avoid responsibility for.

So the need to do something is real. And as we crack down more on the DUI offenses, leaving the scene could very well increase. The proposed sentencing increases as provided on page 1, lines 18-26 seem appropriate.

We do have some concerns with this bill. Unfortunately we have not been able to connect with the other proponents of the bill to discuss those concerns. We would appreciate having the opportunity to do that prior to the committee working the bill.

One of our concerns include the repeal of KSA 8-1606. We do not believe all the provisions of that existing statute have been addressed in the current bill proposal.

Ed Klumpp

E-mail: eklumpp@cox.net Cell: (785) 640-1102

House Corrections and Juvenile Justice

Committee

2011 Session
Date /- 27-//

Attachment # 7