

## MINUTES

### JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION

February 11, 2009  
Room 143-N—Statehouse

#### Members Present

Representative Jo Ann Pottorff, Chairperson  
Senator Jay Emler  
Senator Laura Kelly  
Representative Steve Brunk  
Representative Bill Feuerborn  
Representative Bob Grant  
Representative Mitch Holmes

#### Members Absent

Senator Dwayne Umbarger, Vice-Chairperson  
Senator Pat Apple  
Senator Marci Francisco

#### Staff Present

Audrey Dunkel, Kansas Legislative Research Department  
Aaron Klaassen, Kansas Legislative Research Department  
Jarod Waltner, Kansas Legislative Research Department  
Jonathan Tang, Kansas Legislative Research Department  
Mike Corrigan, Office of the Revisor of Statutes  
Gary Deeter, Committee Assistant

#### Others Attending

See attached list.

The meeting was called to order by Chairperson Jo Ann Pottorff.

The minutes for the February 9 meeting were approved. (Motion by Representative Grant, seconded by Representative Brunk)

Agency capital improvement budgets were reviewed by the Committee (Attachment 1).

Jonathan Tang, Kansas Legislative Research Department, presented the capital improvements budgets for FY 2009 and FY 2010 for the Kansas Historical Society. For FY 2009 the agency requested \$714,754; the Governor's recommendation was \$338,185, which included funding for a steam humidification project over two years. The agency budget request for FY 2010 was \$691,536. The Governor recommended \$579,821, including the second year for the steam humidification project.

Aaron Klaassen, Kansas Legislative Research Department, reviewed the FY 2009 and FY 2010 budgets for the Adjutant General's office. The agency requested \$3,905,300 for FY 2009 and \$7,504,072 for FY 2010. The Governor recommended \$2,610,300 for FY 2009 and \$1,300,000 for FY 2010. Answering a question, Mr. Klaassen said that the Great Plains Regional Training Center at Salina is planned in four phases, each phase a quadrant. He said the Governor did not recommend funding the first quadrant for FY 2010.

Jarod Waltner, Kansas Legislative Research Department, apprised the Committee regarding the Kansas Department of Corrections (DOC) capital improvements budgets. The agency, which maintains eight correctional facilities, requested \$11,871,928 for FY 2009; the Governor recommended \$11,831,928, most of the reduction due to restructuring of debt service. The FY 2010 request for \$9,972,732 was reduced by the Governor to \$7,453,035. Responding to a member's question about the possible closing of facilities at Norton and Winfield, Charles Simmons, Deputy Secretary for Facilities Management, replied that the budgets were developed before the Facilities Closing Commission was created and that closing one or more facilities was contingency planning at this point. He said that until a decision is made, the facilities would be kept operating. The member expressed concern that funding for the facility(ies) would be recommended on one hand and discussion of closing the facility(ies) would be approved on the other hand. Another member suggested that the Committee recommend a proviso to the legislative funding committees addressing possible closing of the two facilities. After discussion, members agreed to recommend a proviso to the House Appropriations and Senate Ways and Means Committees.

A member requested more information regarding the L-4 bonds, which authorized \$1.7 million to design a new facility if the prison population expands beyond present capacity. Another member noted the disjuncture between plans for closing facilities and plans for designing a new facility. Mike Gaito, Director of Capital Improvements for the DOC, replied that the \$1.7 million was allocated for design work at Yates Center, but no construction has been authorized. He responded that the design costs were about \$250,000 to \$300,000.

*A motion was made (Senator Emler), seconded (Representative Holmes), and passed to include proviso language in the final legislative budget bill.*

Members discussed the authorization process for the L-4 bonds. Mr. Simmons replied that the legislature authorized funding of \$20 million and the State Finance Council approved \$1.7 million for design work, all of which was done before the budget crisis.

The meeting was adjourned at 12:30 p.m. The next meeting is scheduled for noon on February 12, 2009, in Room 143-N.

Prepared by Gary Deeter

Approved by Committee on:

February 12, 2009

(Date)



**Joint Committee on State Building Construction**

**Kansas State Historical Society  
Adjutant General's Office  
Kansas Department of Corrections**

**12:00 PM**

**Room 143-N**

**February 11, 2009**

*Attachment 1  
JC SBC 2-11-09*

**JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION**

**CAPITAL IMPROVEMENTS**

**Agency:** State Historical Society

**Bill No. - -**

**Bill Sec. - -**

**Analyst:** Tang

**Analysis Pg. No.**

**Capital Budget Page No. Vol. 1 - 221**

Project	Agency Est. FY 2009	Gov. Rec. Est. FY 2009	Agency Req. FY 2010	Gov. Rec. FY 2010
<b>Projects:</b>				
Projects carried over from FY 2008	\$ 113,384	\$ 0	\$ 0	\$ 0
Steam Humidification System Replacement	476,370	238,185	0	238,185
Goodnow House structural stabilization and interior restoration	0	0	174,775	0
John Brown Museum masonry stabilization, drainage improvements, and repainting	0	0	65,375	0
Grinter Place exterior restroom ADA remodel	0	0	35,000	0
Native American Heritage Museum interior walls, floors, and ceiling repairs	0	0	47,250	0
Pawnee Rock structure restoration and site rehabilitation	0	0	174,674	174,674
Shawnee Indian Mission basement drainage improvements	0	0	25,000	25,000
Cottonwood Ranch house and outbuilding repainting and site improvements	0	0	44,462	44,462
Subtotal - Projects	\$ 589,754	\$ 238,185	\$ 566,536	\$ 482,321
Repair and Rehabilitation	125,000	100,000	125,000	97,500
<b>TOTAL</b>	\$ 714,754	\$ 338,185	\$ 691,536	\$ 579,821
<b>Financing:</b>				
State General Fund	\$ 664,754	\$ 288,185	\$ 447,400	\$ 285,685
All Other Funds	50,000	50,000	244,136	294,136
<b>TOTAL</b>	\$ 714,754	\$ 338,185	\$ 691,536	\$ 579,821

**FY 2009**

**Agency Estimate**

The **agency** requests \$714,754, including \$664,754 from the State General Fund, for capital improvements in FY 2009. The agency requests \$125,000 for repair and rehabilitation projects. The agency carried over \$113,384 for projects from FY 2008. The agency requests \$476,370 for the steam humidification system replacement, which includes a \$297,837 FY 2009 supplemental request, \$128,533 in FY 2008 carryover funds, and \$50,000 from a fee fund.

**Governor's Recommendation**

The **Governor** recommends \$338,185, including \$288,185 from the State General Fund, for capital improvements in FY 2009. The Governor recommends \$100,000 for repairs and rehabilitation. The Governor recommends funding the replacement of the steam humidification system over a two-year period. In FY 2009, the Governor recommends \$238,195, which includes \$163,185 in new State General Fund monies, \$25,000 in existing State General Fund monies appropriated for capital improvements, \$25,000 from the Facilities Fee Fund, and \$25,000 from the Historic Properties Fee Fund.

## FY 2010

### Agency Request

The **agency** requests \$691,536, including \$447,400 from the State General Fund, for capital improvement projects in FY 2010. The amount includes \$125,000 for repairs and rehabilitation.

### Governor's Recommendation

The **Governor** recommends \$579,821, including \$285,685 from the State General Fund, for capital improvement projects in FY 2010. The Governor recommends \$97,500 for repairs and rehabilitation. The Governor recommends \$238,185, which includes \$163,185 in new State General Fund monies, \$25,000 in existing State General Fund monies appropriated for capital improvements, and \$50,000 from fee funds, for the replacement of the steam humidification system. This is the second half of the replacement project.

The Governor recommends \$174,064 from the Federal Transportation Enhancement Funds for the Pawnee Rock structure restoration and site rehabilitation. The Governor recommends \$25,000 in private funds to make necessary repairs to the Shawnee Indian Mission basement. The Governor also recommends \$44,462 in private funds to make necessary repairs and upgrades to the Cottonwood Ranch House.

**JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION**

**CAPITAL IMPROVEMENTS**

**Agency:** Adjutant General

**Bill No. - -**

**Bill Sec. - -**

**Analyst:** Klaassen

**Analysis Pg. No. - - Capital Budget Page No. Vol. 1 - 225**

Project	Agency Est. FY 2009	Gov. Rec. Est. FY 2009	Agency Req. FY 2010	Gov. Rec. FY 2010
<b>Projects:</b>				
Debt Service Principal	\$ 1,580,000	\$ 385,000	\$ 1,755,000	\$ 300,000
Federal Match - Armories	1,000,000	1,000,000	1,000,000	1,000,000
Fusion Center	1,225,300	1,225,300	0	0
First Spoke Site Planning for GPRTC	100,000	0	0	0
*Liberal Motor Vehicle Storage Compound Expansion	0	0	370,428	0
*Great Plains Training Center Site No. 1	0	0	4,378,644	0
<b>TOTAL</b>	<b>\$ 3,905,300</b>	<b>\$ 2,610,300</b>	<b>\$ 7,504,072</b>	<b>\$ 1,300,000</b>
<b>Financing:</b>				
State General Fund	\$ 1,680,000	\$ 385,000	\$ 6,504,072	\$ 300,000
Expanded Lottery Act Revenue Fund	0	0	0	0
Military Fee Fund - Federal	1,000,000	1,000,000	1,000,000	1,000,000
Adjutant General Expense Fund	1,225,300	1,225,300	0	0
<b>TOTAL</b>	<b>\$ 3,905,300</b>	<b>\$ 2,610,300</b>	<b>\$ 7,504,072</b>	<b>\$ 1,300,000</b>

*\*Denotes enhancement request*

**FY 2009**

**Agency Estimate**

The **agency** requests expenditures of \$3,905,300 for capital improvements. The estimate includes expenditures of \$1,580,000, all from the State General Fund, for debt service principal payments, and \$100,000, all from the State General Fund, for planning and site selection for the first spoke of the Great Plains Regional Training Center (GPRTC). The estimate also includes \$1,000,000, all from the federal Military Fee Fund, to match funds in the armory renovation program, and \$1,225,300, all from the Adjutant General Expense Fund for construction of the Fusion Center.

**Governor's Recommendation**

The **Governor** recommends expenditures of \$2,610,300 for capital improvements. This difference is due to State General Fund reductions totaling \$1,295,000, which includes \$1,195,000 from debt service principal for debt restructuring, and a reduction of \$100,000 from funding approved by the 2008 Legislature for use in planning for site selection for spoke No. 1 of the GPRTC. The recommendation includes a lapse of \$1,406 from the Rehabilitation and Repair account.

**FY 2010**

**Agency Request**

The **agency** requests expenditures of \$7,504,072 for capital improvements. The request includes expenditures of \$1,755,000, all from the State General Fund, for debt service principal payments. The request also includes expenditures of \$1,000,000, all from the federal Military Fee Fund, to match funds in the armory renovation program. The agency requests \$4,749,072, all from the State General Fund, for capital improvements enhancements detailed below.

**Governor's Recommendation**

The **Governor** recommends expenditures of \$1,300,000 for capital improvements. This difference is due to a State General Fund reductions of \$1,455,000, from debt service principal for debt restructuring, and no recommended enhancement funding.

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**JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION**

**CAPITAL IMPROVEMENTS**

**Agency:** Department of Corrections (System)

**Bill No. - -**

**Bill Sec. - -**

**Analyst:** Waltner

**Analysis Pg. No.**

**Capital Budget Page No. Vol. 1 - 222**

Project	Agency Est. FY 2009	Gov. Rec. Est. FY 2009	Agency Req. FY 2010	Gov. Rec. FY 2010
<b>Projects:</b>				
<b>Department of Corrections</b>				
Rehabilitation and Repair	\$ 3,992,690	\$ 3,992,690	\$ 4,921,000	\$ 3,231,303
KCI Rehabilitation and Repair	1,594,000	1,594,000	170,000	170,000
Debt Service Principle	3,360,000	3,320,000	3,600,000	2,770,000
Debt Service Principle - Conservation Camps	<u>50,067</u>	<u>50,067</u>	<u>0</u>	<u>0</u>
<i>Subtotal - DOC</i>	\$ 8,996,757	\$ 8,956,757	\$ 8,691,000	\$ 6,171,303
<b>EI Dorado Correctional Facility</b>				
Rehabilitation and Repair	\$ 85,976	\$ 85,976	\$ 0	\$ 0
Debt Service Principle	<u>193,772</u>	<u>193,772</u>	<u>201,462</u>	<u>201,462</u>
<i>Subtotal - EDCF</i>	\$ 279,748	\$ 279,748	\$ 201,462	\$ 201,462
<b>Ellsworth Correctional Facility</b>				
Rehabilitation and Repair	\$ 30,745	\$ 30,745	\$ 0	\$ 0
Debt Service Principle	<u>77,097</u>	<u>77,097</u>	<u>77,097</u>	<u>77,097</u>
<i>Subtotal - ECF</i>	\$ 107,842	\$ 107,842	\$ 77,097	\$ 77,097
<b>Hutchinson Correctional Facility</b>				
Rehabilitation and Repair	\$ 180,259	\$ 180,259	\$ 0	\$ 0
Debt Service Principle	<u>259,000</u>	<u>259,000</u>	<u>259,000</u>	<u>259,000</u>
<i>Subtotal - HCF</i>	\$ 439,259	\$ 439,259	\$ 259,000	\$ 259,000
<b>Lansing Correctional Facility</b>				
Rehabilitation and Repair	\$ 150,876	\$ 150,876	\$ 0	\$ 0
Debt Service Principle	<u>353,097</u>	<u>353,097</u>	<u>365,887</u>	<u>365,887</u>
<i>Subtotal - LCF</i>	\$ 503,973	\$ 503,973	\$ 365,887	\$ 365,887
<b>Larned Correctional Mental Health Facility</b>				
Rehabilitation and Repair	\$ 139,337	\$ 139,337	\$ 0	\$ 0
Debt Service Principle	<u>14,762</u>	<u>14,762</u>	<u>14,762</u>	<u>14,762</u>
<i>Subtotal - LCMHF</i>	\$ 154,099	\$ 154,099	\$ 14,762	\$ 14,762
<b>Norton Correctional Facility</b>				
Rehabilitation and Repair	\$ 227,745	\$ 227,745	\$ 0	\$ 0
Debt Service Principle	<u>161,988</u>	<u>161,988</u>	<u>168,598</u>	<u>168,598</u>
<i>Subtotal - NCF</i>	\$ 389,733	\$ 389,733	\$ 168,598	\$ 168,598
<b>Topeka Correctional Facility</b>				
Rehabilitation and Repair	\$ 408,831	\$ 408,831	\$ 0	\$ 0
Debt Service Principle	<u>64,015</u>	<u>64,015</u>	<u>64,015</u>	<u>64,015</u>
<i>Subtotal - TCF</i>	\$ 472,846	\$ 472,846	\$ 64,015	\$ 64,015
<b>Winfield Correctional Facility</b>				
Rehabilitation and Repair	\$ 396,760	\$ 396,760	\$ 0	\$ 0
Debt Service Principle	<u>130,911</u>	<u>130,911</u>	<u>130,911</u>	<u>130,911</u>
<i>Subtotal - WCF</i>	\$ 527,671	\$ 527,671	\$ 130,911	\$ 130,911
<b>TOTAL - DOC and Facilities</b>	<u>\$ 11,871,928</u>	<u>\$ 11,831,928</u>	<u>\$ 9,972,732</u>	<u>\$ 7,453,035</u>

**Financing:**

State General Fund	\$ 2,975,012	\$ 2,935,012	\$ 4,881,732	\$ 2,267,035
Correctional Institutions Building Fund	7,201,049	7,201,049	4,921,000	5,016,000
Correctional Infrastructure Fund	101,867	101,867	0	0
Correctional Industries Fund	<u>1,594,000</u>	<u>1,594,000</u>	<u>170,000</u>	<u>170,000</u>
<b>TOTAL</b>	<u>\$ 11,871,928</u>	<u>\$ 11,831,928</u>	<u>\$ 9,972,732</u>	<u>\$ 7,453,035</u>

## **FY 2009**

### **Agency Estimate**

The **agency** estimates \$11,871,928, including \$2,975,012 from the State General Fund, for FY 2009 capital improvements. The estimate includes \$4,664,709 for debt service principal and \$7,207,219 for rehabilitation and repair.

### **Governor's Recommendation**

The **Governor** recommends \$11,831,928, including \$2,935,012 from the State General Fund, for FY 2009 capital improvements. The recommendation includes \$4,624,709 for debt service and \$7,207,219 for rehabilitation and repair. The recommendation is a reduction of \$40,000, all from the State General Fund, and is due to the restructuring of debt service payments on the 2005 H-5 bond, which was issued for the relocation of the reception and diagnostic unit from Topeka to El Dorado.

## **FY 2010**

### **Agency Request**

The **agency** requests \$9,972,732, including \$4,881,732 from the State General Fund, for FY 2010 capital improvements. The request includes \$4,881,732 for debt service principal and \$5,091,000 for rehabilitation and repair. The request includes an enhancement requests of \$128,000, all from the State General Fund, for the repayment of the 2008L-4 bond issue, the proceeds of which are being used for planning purposes for future bed-capacity expansion projects and \$1,689,697, all from the Correctional Institutions Building Fund, to increase the Department's rehabilitation and repair expenditures.

### **Governor's Recommendation**

The **Governor** recommends \$7,453,035, including \$2,267,035 from the State General Fund, for FY 2010 capital improvements. The recommendation includes \$4,051,732 for debt service principal and \$3,401,303 for rehabilitation and repair. The recommendation is a decrease of \$2,519,697, or 25.3 percent, below the agency request. The decrease is due to debt restructuring (\$830,000) and the Governor not recommending the enhancement request to increase rehabilitation and repair expenditures (\$1,689,697).