

Approved: February 16, 2009

Date

MINUTES OF THE HOUSE SOCIAL SERVICES BUDGET COMMITTEE

The meeting was called to order by Chairman Peggy Mast at 3:30 p.m. on February 12, 2009, in Room 786 of the Docking State Office Building.

All members were present except:

Representative Mike Kiegerl- excused

Committee staff present:

Nobuko Folmsbee, Office of the Revisor of Statutes

Amy Deckard, Kansas Legislative Research Department

Cyndie Rexer, Committee Assistant

Conferees appearing before the committee:

Secretary Don Jordan, Social Rehabilitation Services

Others attending:

See attached list.

Hearing on HB 2276 - Healthy marriages and strong families grant program based on the temporary assistance for needy family block grant.

Representative Marc Rhoades sponsored **HB 2276** and has worked with Kansas Healthy Marriage Institute in creating it. Representative Rhoades testimony stated how this bill would reduce poverty and child abuse and neglect, prevent costly social service interventions and increase job stability. (Attachment 1) A copy of the fiscal note was provided to the committee. (Attachment 2) Discussion followed.

Secretary Don Jordan, Social Rehabilitation Services, testified to his concerns in taking Temporary Assistance to Needy Families (TANF) Block Grant funding away from existing programs which may put at risk the ability to meet the heightened federal TANF work participation requirements and more restrictive work program policies. (Attachment 3) Secretary Jordan requests adding a balloon in Section 2, line 39 of the bill to read "and if adequate funding is available". (Attachment 4) Amy Deckard reported that at the end of 2010, there will be a projected balance of \$13,000,000 in the TANF fund. Discussion followed.

The hearing was closed on **HB 2276**.

The next meeting is scheduled for February 16, 2009.

The Chairman requested the committee study their information on the 5 state hospital over the weekend so that budget can be deliberated at the next meeting. The committee may also take action on **HB 2276**.

The meeting was adjourned at 04:50 p.m.

WHY MARRIAGE MATTERS IN KANSAS

Social science research has come to a fundamental conclusion: Marriage is an important social good, associated with an impressively broad array of positive outcomes for children and adults alike.¹

Healthy Marriages and Family Formation REDUCES POVERTY.

- *Twenty-seven percent* of children live in single-parent families², living an average 51% of their childhood in poverty.³ In 2007, 123,000 children represented 39% of Kansans living in poverty.²
- In 2008, Kansas spent *\$353 million* in state and federal funds on *public assistance programs for needy families*. Kansas *taxpayers* paid *\$61 million* of the aid in 2008.²
- In Kansas in 2007, 3,682 teens had out-of-wedlock babies.³ In 2004, Kansas *childbearing teens cost* taxpayers at least *\$91 million*; *\$52 million* were *state and local costs*. The *average annual cost* associated with a child born to a mother 17 and younger is *\$4,238*.⁴
- *Children born to teen mothers* in 2004 *cost* Kansas taxpayers annually *\$12 million* for *public health care* (Medicaid and SCHIP) and *\$23 million* for *child welfare*. *Eighty percent* of teen mothers receive some form of public assistance, such as food stamps, WIC vouchers, or housing assistance.⁵ *Over 75%* of unmarried teen mothers are on welfare within five years of giving birth.⁵
- Teen parents have a higher school dropout rate.⁵ Nearly *10,000 Kansas dropouts* of the class of 2007 will *cost more than \$2.6 billion* in *lost wages, taxes, and productivity* over their lifetime. Had they graduated, the State of Kansas could *save more than \$125 million in Medicaid and expenditures* for uninsured care over the course of their lifetimes.⁶

Healthy Marriages & Family Formation REDUCES CHILD ABUSE & NEGLECT.

- Growing up outside an intact marriage increases the likelihood that children will be at greater risk for child abuse, experience school failure, work at lower paying jobs, and become unwed parents or divorce.¹
- In Kansas in 2006, *8,654* minor children were affected by poverty, child abuse, and/or neglect as a result of marriage dissolutions.³
- In 2007, *federal and state* dollars totaling *\$230 million* funded services for the *remediation of poverty, child abuse, and neglect in Kansas*. Of those services, nearly *\$138 million* supports *5,781 children in foster care*, totaling *\$14,309* per year or *\$30,000 per child* (2003) over the course of foster care stay.⁸

Healthy Marriage & Family Formation PREVENTS COSTLY SOCIAL SERVICE INTERVENTIONS.

- Marriage is associated with greater wealth, reduced rates of alcohol and substance abuse, longer life expectancy (especially for men), better physical and psychological health, lower crime and domestic violence, and lower rates of injury, illness, or disability.¹ Breakdown of marriages spirals many families towards poverty. Each *divorce costs taxpayers* upwards of *\$30,000*, *costing Kansas taxpayers* approximately *\$274 million* for the *9,145* marriage dissolutions in 2006.⁹
- Marriage increases the likelihood fathers have good relationships with their children, reducing adolescent delinquency. Less than half of all teens live with their married biological mother and father.^{1,10} In 2008, *21,483* juveniles received Kansas Juvenile Intake and Assessment Services. The *average cost per child* in Juvenile Justice Authority custody is *\$70,000 per year*.¹¹

Healthy Marriages and Family Formation INCREASES JOB STABILITY.

- American *businesses lose \$6 billion* due to decreased productivity stemming from marriage and relationship difficulties¹², and *costs Kansas businesses* approximately *\$55 million* annually.¹³
- For every *\$1 invested* in employee wellness programs, including physical and counseling/mental health services, there is a *return of \$6.85* for employers. Happily married workers have better physical and psychological health and are more productive, resulting in lowered liabilities and increased profitability.¹⁴

Research Supports the Effectiveness of Marriage & Family Formation Education.

- In 2007, *18,910 marriages occurred in Kansas*, 56% involving first-time partners.³
- In 2007, there were *9,347 marriage dissolutions* in Kansas; *3,496 (37%)* were of 4 years duration or less.³
- Numerous studies show that *couples who participate in marriage education/enrichment programs have better communication skills, higher levels of marital satisfaction, better parenting skills, and increased stability* than couples who do not participate.^{1,15,16,17,18}

House Social Services Budget Committee
February 12, 2009
Attachment 1

Kansas Healthy Marriage Initiative Coalition

Gene Allersheiligen, St. Elizabeth Ann Seton Church Marriage Preparation Ministry, Wichita, KS
Kasey Baker, Manager of Marketing Dept., Bombardier Aerospace, Wichita, KS
John Bjerum, Communities in Schools of Harvey County, Newton, KS
Sherdeill and Genise Breathett, St. Mark United Methodist Church, Wichita, KS
Crystal Camis, Women's Transitional Care Services, Ottawa, KS
Irene Caudillo, Catholic Community Services, Kansas City, KS
Greg Cole, SE Service, Wichita, KS
Andrea Conlee, Associates in Psychology and Family Services, Wichita, KS
Bill Cook, Spirit Aerosystems, Wichita, KS
Jacki Corrigan, Archdiocese of Kansas City Family Life Office, Kansas City, KS
Clara Cox, ECKAN Head Start, Ottawa, KS
Janice Dixon, LCMFT, Kansas Children's Service League, Wichita, KS
Michael Duxler, PhD, Kansas Marriage for Keeps and Newman University, Wichita, KS
Chris Ebberwein, PhD, Psychologist in Private Practice, Wichita, KS
Carla Eckels, KMUW Wichita Public Radio, Wichita, KS
Reuben Eckels, New Day Christian Church, Wichita, KS
Sabrina Esterline, KSN-TV, Wichita, KS
Jeri Ann Farley, Grant Thornton, Wichita, KS
Rhonda Goodloe, Marriage for Keeps, Catholic Social Service, Garden City, KS
Robin Harris, Kansas State Department of Education, Topeka, KS
Karen Hauser, Catholic Charities of Salina, Inc., Salina, KS
Roger Harms, LMSW, Wichita Public Schools, Wichita, KS
Judy Hawk, The St. Francis Academy, Hutchinson, KS
Rosina Houle, St. John the Evangelist Church, Lawrence, KS
Joyce Huff, Dibble Institute, Wichita, KS
Titus James, North Heights Christian Church, Wichita, KS
Paula Jasso, Department of Social and Rehabilitation Services, Topeka, KS
Marsha Kaegi, TFI Family Services, Hutchinson, KS
Ray Kempel, First Southern Baptist Church, Hutchinson, KS
Kit Lambertz, StepStone, Wichita, KS
Judith Leonard, Wichita Catholic Diocese Family Life Office, Wichita, KS
Robert Loudon, Ottawa Ministerial Association, Ottawa, KS
Bob McElwee, Sacred Heart and St. Joseph Catholic Church, Frontenac, KS
Rebecca McFarland, Franklin County K-State Research and Extension, Ottawa, KS
John and Mary Mertes, Wichita Catholic Diocese Retrouvaille and Recovering Marriages, Wichita, KS
Elaine Miller, Department of Social and Rehabilitation Services, Hutchinson, KS
Doug Morphin, Counseling & Mediation, Inc., Wichita, KS
Becky Nevergold, Communities in Schools, Ottawa, KS
Vivian Orndorff, Catholic Charities Marriage for Keeps Project, Manhattan, KS
Sandy Pickert, Abstinence Education, Inc., Wichita, KS
Anita Poe-Wiley, USD 290, Ottawa, KS
Dusti Powell, Kaw Valley Behavioral Healthcare, Ottawa, KS
Bethany Roberts, MSW, JD, Strong and Stable Families, University of Kansas, Lawrence, KS
Kelly Robbins, Western Kansas Child Advocacy Center, Scott City, KS
Aaron Scharenberg, Central Christian Church, Wichita, KS
Paula Scott, Department of Social and Rehabilitation Services, Wichita, KS
Charlotte Shoup Olsen, Kansas State University Research & Extension, Manhattan, KS
Walter Thiessen, Wichita Child Guidance Center, Wichita, KS
Karen Tones, Department of Sociology, Wichita State University, Wichita, KS
Denise Unruh, South Central Community Foundation, Pratt, KS
Cayla Wasson, Connecting Point, Wichita, KS
Joyce Webb, PhD, Psychologist, Catholic Charities, Wichita, KS
Christina Weber, Integrative Family and Therapy Service, Inc., Wichita, KS
Scott Wituk, Wichita State University CCSR, Wichita, KS
Glenda Wilcox, Child Start, Wichita, KS



Kathleen Sebelius, Governor
Duane A. Goossen, Director

<http://budget.ks.gov>

February 12, 2009

The Honorable Peggy Mast, Chairperson
House Committee on Social Services Budget
DSOB, 7th Floor
Topeka, Kansas 66612

Dear Representative Mast:

SUBJECT: Fiscal Note for HB 2276 by Representative Rhoades

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2276 is respectfully submitted to your committee.

HB 2276 would require the Department of Social and Rehabilitation Services to expend 1.0 percent of the annual Temporary Assistance to Needy Families Block Grant beginning in FY 2010 to support healthy marriages and strengthen families. The bill would require the Department to administer a program to provide grants up to \$100,000. The grant recipients would be required to provide the program services at no cost to the participants. The Department could contract with private organizations to provide marriage education training and curriculum, technical assistance, and other support to grant recipients. The Department could enter into agreements with state universities to evaluate the programs. The cost of these agreements could not exceed 10.0 percent of the total program expenditures.

The Temporary Assistance to Needy Families Block Grant is a fixed funding source, and 1.0 percent of the block grant totals \$1,019,311. It is possible that the cost of this program could result in insufficient funding for existing programs, which would create the need for additional State General Fund expenditures. The Department states that it would require 1.00 additional FTE position to manage the financial and performance aspects of the grants and the initial contract for the design of the program.

Sincerely,

A handwritten signature in dark ink that reads "Duane A. Goossen". The signature is written in a cursive style with a large initial "D".

Duane A. Goossen
Director of the Budget

cc: Jackie Aubert, SRS

900 S.W. Jackson Street, Room 504-N, Topeka, KS 66612 • (785) 296-2436 • Fax: (785) 296-0231
e-mail: duane.goossen@budget.ks.gov

*House Social Services Budget Committee
February 12, 2009
Attachment 2*



DEPARTMENT OF SOCIAL
AND REHABILITATION SERVICES

Don Jordan, Secretary

House Social Service Budget Committee
February 12, 2009

HB 2276 – Healthy Marriages and Strong Families
Grant Program

For Additional Information Contact:
Katy Belot, Director of Public Policy
Docking State Office Building, 6th Floor North
(785) 296-3271

*House Social Services
Budget Committee
February 12, 2009
Attachment 3*

HOUSE BILL No. 2276

By Representative Rhoades

2-4

9 AN ACT relating to healthy marriages and strong families grant program.

10

11 *Be it enacted by the Legislature of the State of Kansas:*

12 Section 1. (a) The secretary of social and rehabilitation services shall
13 develop and administer a grant program to provide grants in amounts not
14 to exceed \$100,000 to programs that provide marriage education services
15 and support the development of healthy marriages or strengthening of
16 families. Grant recipients may use grant money to provide direct services
17 to participants, develop a program, enlarge program capacity, or pay other
18 program expenses, including provider training and technical assistance
19 expenses.

20 (b) In selecting grant recipients, the secretary of social and rehabili-
21 tation services shall give preference to applicants:

22 (1) Whose programs will contribute to the geographic diversity of
23 program locations; or (2) who operate small programs, but who seek to
24 maximize service delivery and build capacity.

25 (c) The secretary of social and rehabilitation services shall require
26 that each grant recipient provide program services at no cost to
27 participants.

28 (d) The secretary of social and rehabilitation services may contract
29 with private entities to provide marriage education training and curricu-
30 lum, technical assistance, and other support to grant recipients. In se-
31 lecting entities to provide these services, the secretary shall consider
32 whether a prospective provider has knowledge and understanding of the
33 needs of grant recipients operating programs in different areas of this
34 state.

35 (e) The secretary of social and rehabilitation services may adopt rules
36 and regulations to implement and administer the provisions of this
37 section.

38 Sec. 2. (a) During the fiscal year ending June 30, 2009, and each
39 fiscal year thereafter, to the extent permitted by federal law, the secretary
40 of social and rehabilitation services shall expend at least 1% of the moneys
41 received under the federal temporary assistance for needy families block
42 grant during each state fiscal year to fund programs that provide assis-
43 tance to needy families to prevent the unnecessary separation of children

and if adequate
funding is
available,

*House Social Services
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February 12, 2009
Attachment 4*