

MINUTES OF THE HOUSE CORRECTIONS AND JUVENILE JUSTICE COMMITTEE

The meeting was called to order by Chairperson Pat Colloton at 1:30 p.m. on January 26, 2009, in Room 535-N of the Capitol.

All members were present except:

Representative Charlie Roth- excused
Representative Frownfelter- excused

Committee staff present:

Jackie Lunn, Committee Assistant
Athena Andaya, Kansas Legislative Research Department
Christina Butler, Kansas Legislative Research Department
Jerry Donaldson, Kansas Legislative Research Department
Jason Thompson, Office of the Revisor of Statutes

Conferees appearing before the Committee:

Russell Jennings, Commissioner, Juvenile Justice Authority

Others attending:

See attached list.

Chairperson Colloton opened the meeting by calling for bill introductions and recognized Representative Spalding.

Representative Pauls moved to introduce a bill regarding fleeing from plain clothed police officer. Vice-Chairman Patton seconded. Motion carried.

Chairperson Colloton moved to introduce a bill regarding the fee the Court charges for bonding. Representative McCray-Miller seconded. Motion carried.

Chairperson Colloton recognized Representative Pauls once again.

Representative Pauls moved to introduce a bill requiring SRS to send all reports of abuse or neglect to the district or county attorney of that jurisdiction. Chairperson Colloton seconded. Motion carried.

After discussion concerning the bills introduced in Committee, Chairperson Colloton called for a vote for the bills to be Committee bills. The vote by the Committee is unanimous.

The Committee had a short discussion on the number of bills in the Committee and who requested the bill introduction. Chairperson Colloton outlined her plan for hearing and working all the bills in the Committee.

Next, Chairperson Colloton introduced Russell Jennings, Commissioner, Juvenile Justice Authority to give an overview of the Juvenile Justice Authority. Commissioner Jennings presented written copy of his power point presentation. (Attachment 1) Commissioner Jennings gave a brief review of his credentials and opened his overview stating that the Juvenile Justice System had four components:

- Community Services-Core programs
- Community Residential Placements
- Juvenile Correction facilities-three operational
- JJA Central Office-System Administration

During the overview, Commissioner Jennings addressed questions of the Committee. He stated there are prevention and intervention programs that are targeted to the juvenile population at large and programs for persons identified as at risk for juvenile crime involvement. This program is designed to prevent juvenile crime before it occurs. He went on to highlight the community funding; the number of intakes; and the number and age of youth processed. He also talked about the Youth Level of Service Inventory/Case Management Inventory (YLS/CMI) and stated that Dr. Pealer has been scheduled to explain this program in detail in a later meeting.

CONTINUATION SHEET

Minutes of the House Corrections And Juvenile Justice Committee at 1:30 p.m. on January 26, 2009, in Room 535-N of the Capitol.

Commissioner Jennings also reviewed the Juvenile Justice Out of Home Placement Program. In closing for the day, he referred the Committee to a handout entitled *Court Dispositions* from the FY08 Annual Report of the Courts of Kansas which he quickly reviewed. (Attachment 2)

- 13,248 Juvenile Offender Cases Filed
- 2,616 Dismissed
- 3,043 Diversion Agreement
- 6,553 Adjudicated by Plea
- 452 Adjudicated by Plea
- 55 Transferred to Adult Court

Commissioner Jennings' presentation was continued to January 27, 2009.

Chairperson Colloton announced the tour scheduled for 3:30 p.m. was cancelled because of the weather. She adjourned the meeting at 2:40 p.m. with the next meeting scheduled for January 27, 2009, at 1:30 p.m. in room 535 N.

CORRECTIONS & JUVENILE JUSTICE GUEST LIST

DATE: 01-26-09

NAME	REPRESENTING
Russ Jennings	JJA
Kelby Morris	JJA
Tina Waterman	JJA
Brian Dempsey	SLS
Kel	
KOB MEALY	Kennard & Assoc.
Dan Murray	Federico Consulting

Juvenile Justice Authority

January 26 & 27, 2009
Agency Overview
House Committee on Corrections and
Juvenile Justice

J. Russell Jennings, Commissioner
785-296-0042
rjennings@jja.ks.gov



JUVENILE JUSTICE SYSTEM COMPONENTS

- Community Services - Core Programs
- Community Residential Placements
- Juvenile Correctional Facilities
- JJA Central Office – System Administration

Community Services

- Prevention & Intervention Programs
- Intake and Assessment
- Intensive Supervision Probation
- Community Case Management

Juvenile Corrections Advisory Boards (JCAB)

- Statutorily created community based advisory board which guides local decision making through development of a comprehensive community plan
- JJA facilitated eight regional meetings of JCAB's to clarify their role and responsibility
- April JCAB summit planned
- Strong evidence of heightened awareness and engagement

PREVENTION AND INTERVENTION PROGRAMS

- Source of funds – Children’s Initiative Funds - \$9 million
- \$ 5.5 million to prevention
- \$1.8 million to intervention
- \$1.6 million to graduated sanctions
- Target at-risk youth – at-risk of offending behavior
- Agency adopted definition for prevention activities

Primary Prevention

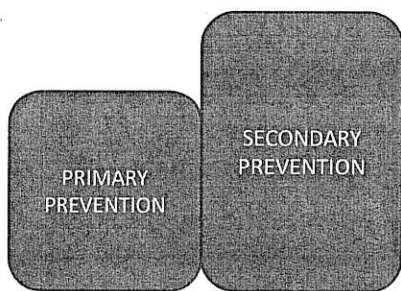
Primary Prevention:
A program or service
directed to the population at
large that is designed to
prevent juvenile crime.



Target: Entire Youth Population

Secondary Prevention

Secondary Prevention:
A program or service directed
at populations or persons
identified as at risk for
juvenile crime involvement
that is designed to prevent
juvenile crime *before* it occurs.

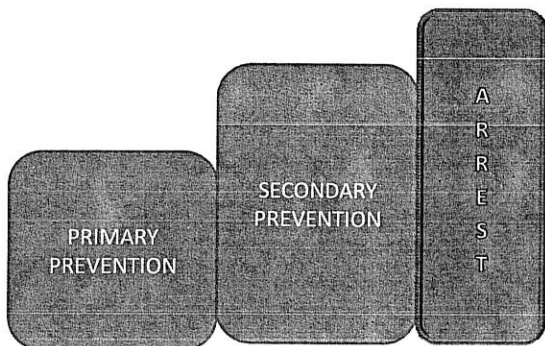


Target: "At-risk" population

- Truancy programs
- After school programs
- Substance abuse programs
- Mentoring programs

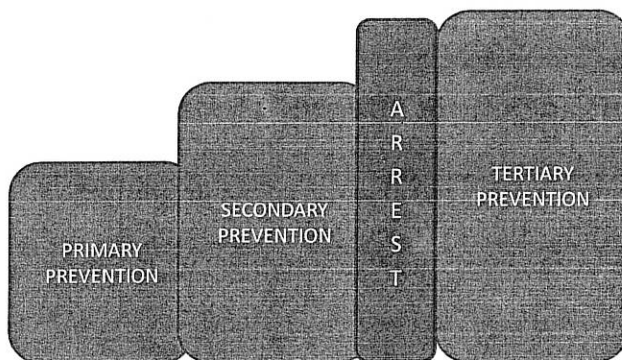
Event

Youth is arrested.



Tertiary Prevention

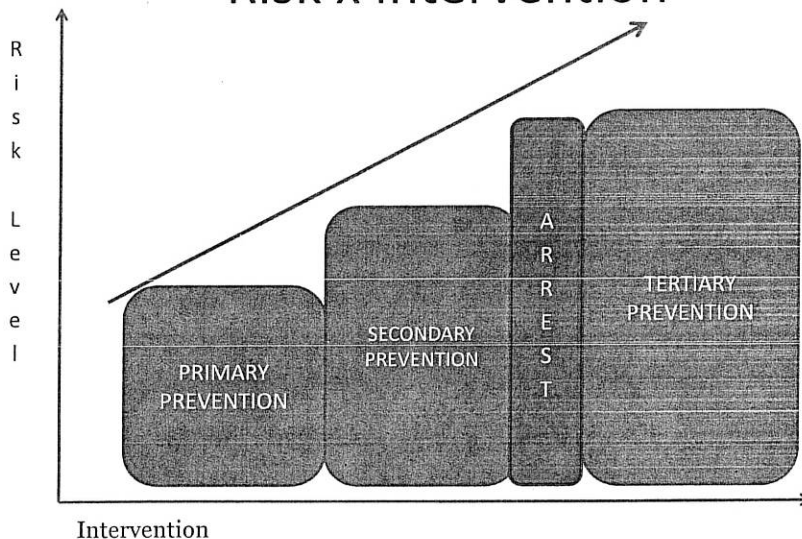
Tertiary Prevention:
A program or service provided to youth and families after an incident of juvenile criminal behavior has occurred. The intervention is designed to prevent future incidents from occurring.



Target:
Post arrest interventions

- Diversion Programs
- Anger Management
- Thinking for a Change
- Substance Abuse Program

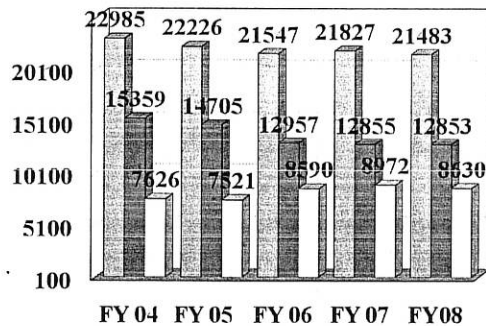
Risk x Intervention



COMMUNITY FUNDING

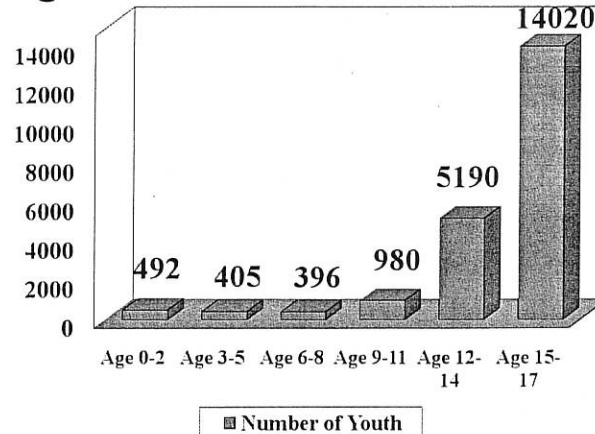
- \$3.5 million enhancement, following 7 years of reductions or flat funding, for core programs of intake and assessment, ISP and CCMA appropriated for FY09
- Implemented funding formula that is based upon workload data
- \$1.0 million enhancement appropriated for FY09 for incentive funds on a cash match basis
 - \$323,000 will lapse as several districts were unable to take advantage of the opportunity - Governor recommends FY09 reduction of \$547,000

Total Number of Intakes



Total Number of Intakes
 Number of Alleged JO Intakes
 Number of Alleged CINC Intakes

Number & Age of Youth Processed Through Intake and Assessment in FY 08



*As reported by Community Case Managers through the JJA Intake and Assessment system.

Youth Level of Service Inventory (YLS)

- Research based risk needs assessment
- Evaluates relative risk of reoffending and identifies area of specific need to mitigate potential for reoffending
- Administered at anytime following adjudication
- Provides valuable guidance in supervision and case planning

JUVENILE COURT SERVICES

- Responsibility for preparation of pre-dispositional investigation report for use by the judge in entering an order of disposition
- Responsible for supervision of juvenile offenders ordered to probation
- 3 judicial districts participate in YLS project to enhance information available to the judge
- Several districts report that grant funded JJA program staff are preparing pre-dispositional investigation reports and/or are providing all juvenile offender supervision services

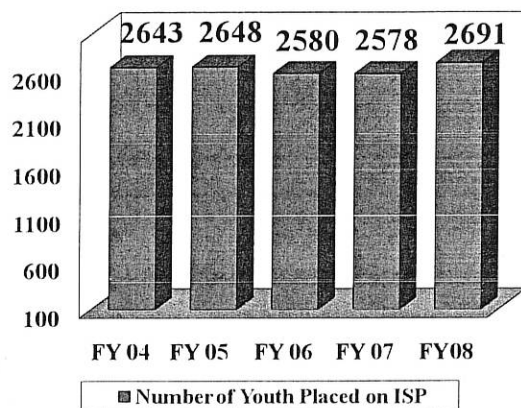
YLS/CMI PROJECT COURT SERVICES

- Pilot project with 7th, 10th, & 18th Judicial Districts
- JJA provides training to CSO's
- JJA provides access to testing
- JJA assists with funding through incentive funding and federal grant funds to pay for evaluation test expense
- Provides judges with risk/needs assessment results at the time of disposition
- JJA intends to extend the project to ultimately include all judicial districts (2 – 3 year plan)

INTENSIVE SUPERVISION PROBATION

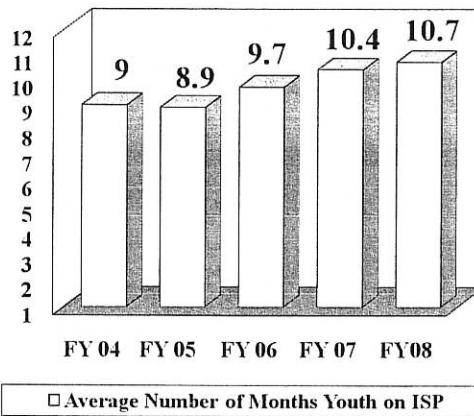
- Use of YLS for determining level of supervision based on risk of reoffending and programs to address identified needs.
- Training on evidenced based practices relating to offender supervision (Officer offender relationship) Working towards success – not simply focusing on failure.

Total Number of Youth Statewide Placed on ISP



*As reported by Community Case Managers through the JJA CASIMS system.

Average Number of Months Youth Spent on ISP



*As reported by Community Case Managers - Terminations During FY

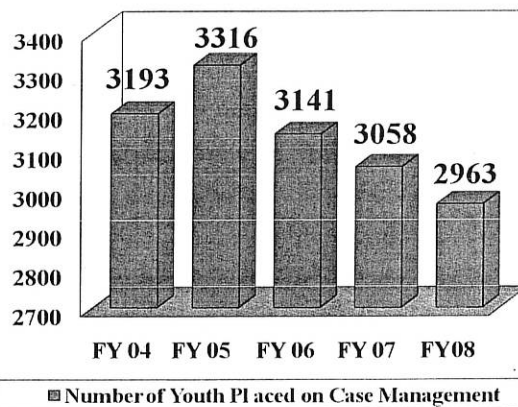
COMMUNITY CASE MANAGEMENT

- Supervision of youth placed in custody of Commissioner
- Manage placements of youth who are in need of out of home placement
- Work with youth and family on reintegration plans
- Support youth and family while youth is at home
- Assure youth have access to needed programs and treatment

COMMUNITY CASE MANAGEMENT

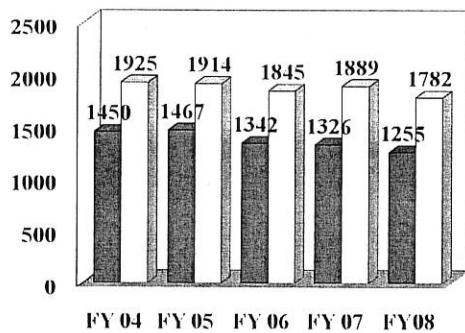
- Monthly face to face visits when in an out of home placement (Federal mandate)
- Every other month face to face visit when in a juvenile correctional facility until final three months, then face to face monthly (Agency policy)
- Federal grant funds to assist in meeting mandate – JJA is developing a plan for use of limited funds

Total Number of Youth Placed on Case Management



*As reported by Community Case Managers through the JJA CASIMS system.

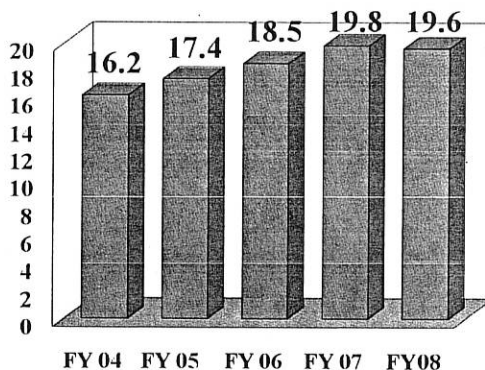
Youth on Case Management Placed Out-of-Home as of June 30th



■ Number of Youth placed out-of-home on CM as of June 30th
 □ Number of Youth on CM as of June 30th

*As reported by Community Case Managers through the JJA CASIMS system.

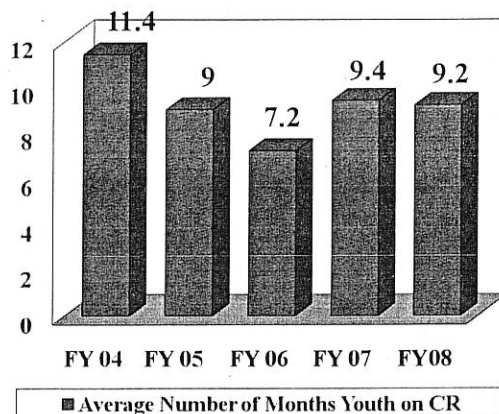
Average Length of Time Youth Spent on Case Management



■ Average Number of Months Youth on Case Management

*As reported terminated during FY by Community Case Managers.

Average Length of Stay in Months on Conditional Release



*As reported terminated during FY by Community Case Managers.

ACTIVITIES SUPPORTING AND ENHANCING RESIDENTIAL SERVICES

- Electronic submission of invoices
- Technical assistance and training to provide Thinking for a Change programming
- CbS Community Based Standards – Kansas as a pilot site for development with Council of Juvenile Corrections Administrators
- New Service Model – Juvenile Justice Foster Care – Multi dimensional foster care

CUSTODY/PLACEMENT

CUSTODY/PLACEMENT

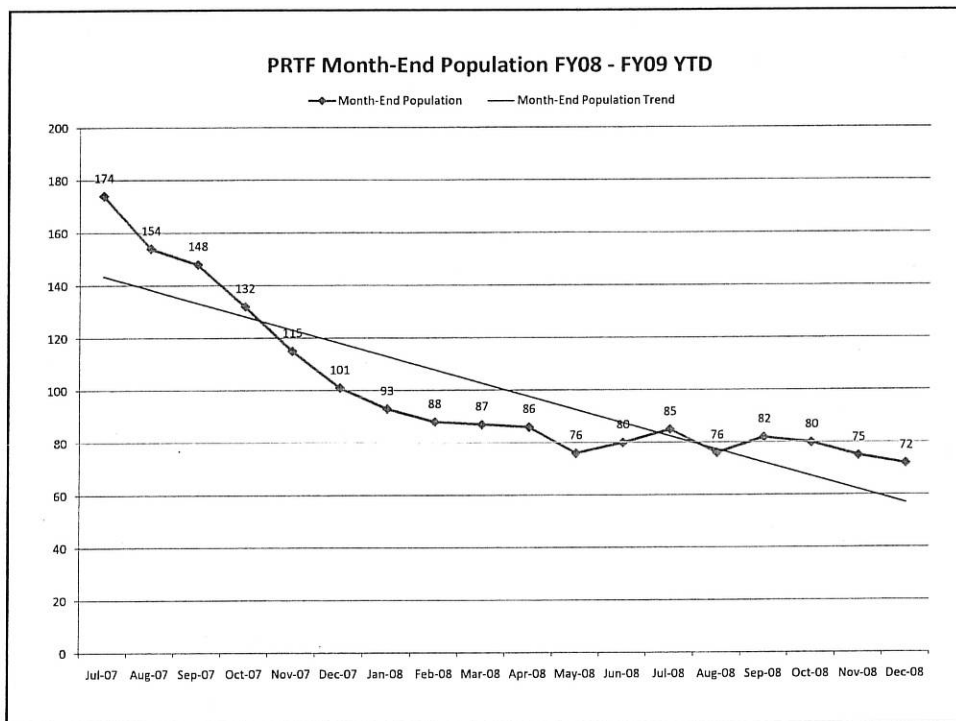
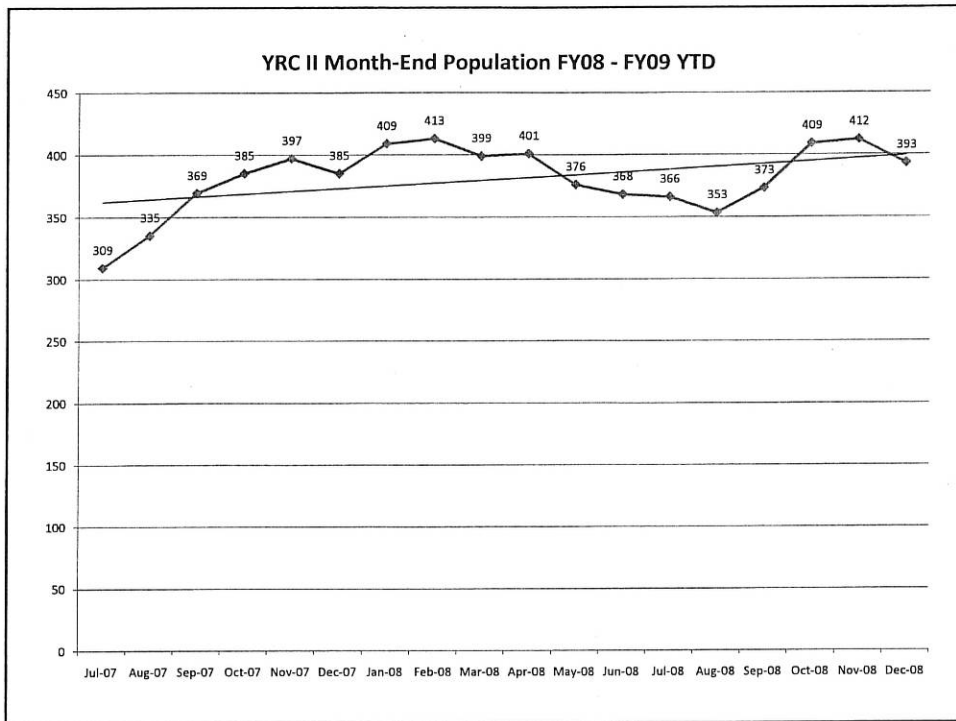
December 31, 2008

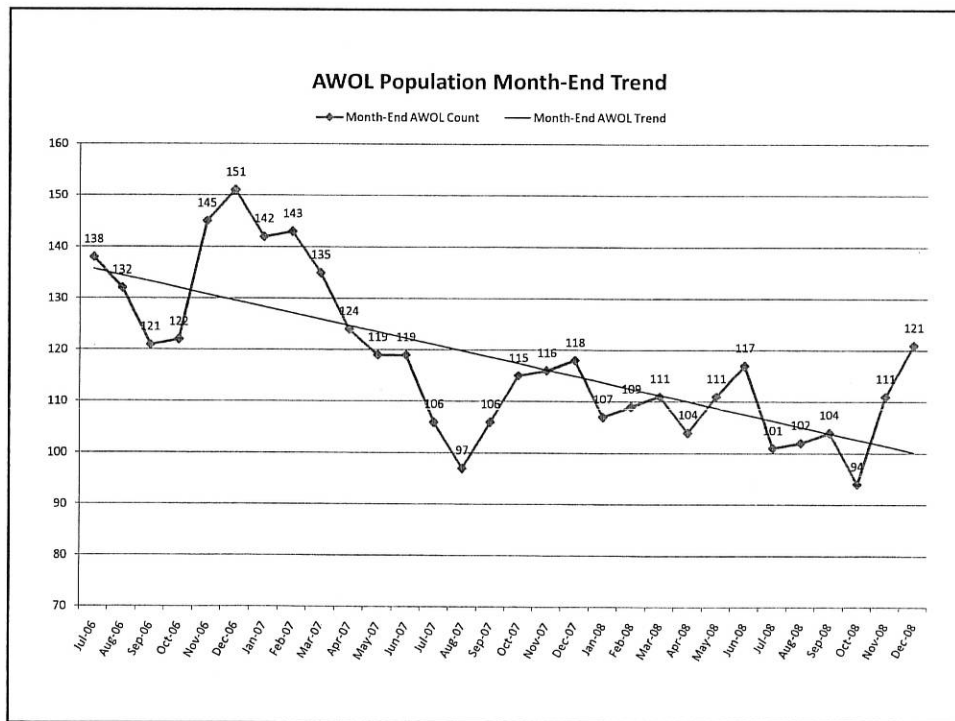
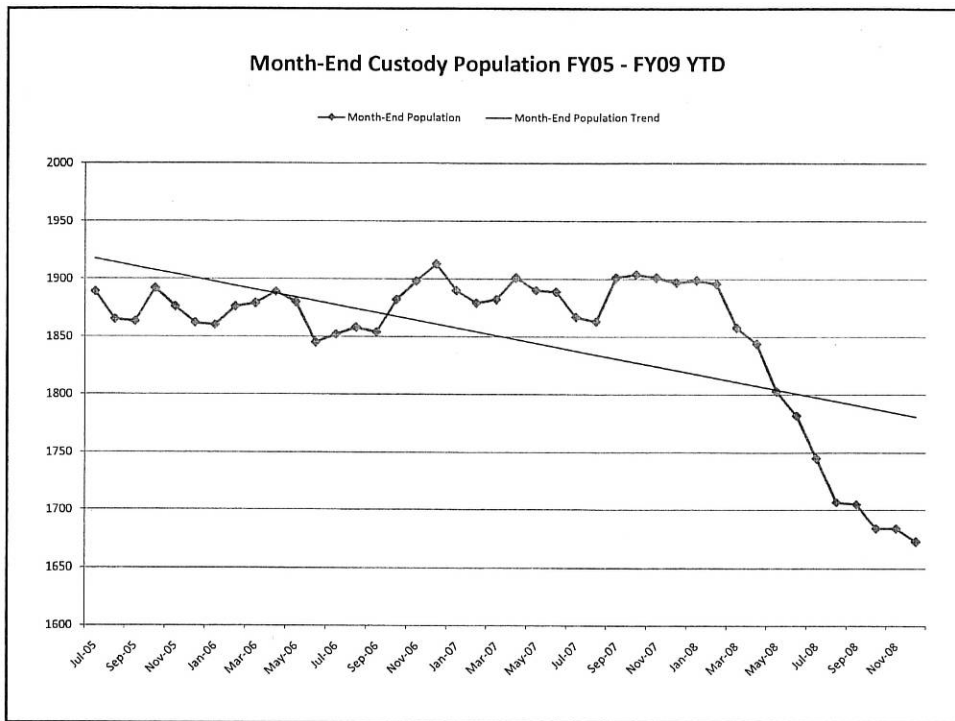
Placement Type	Total	Statewide Placement Type %
Juvenile Correctional Facility	328	19.6%
Detention	171	10.2%
Facility/Other	96	5.7%
Foster Home	21	1.3%
Home/Relative	424	25.3%
Juvenile Justice Foster Care	10	0.6%
AWOL	121	7.2%
Psychiatric Residential Treatment Facility	72	4.3%
Youth Residential Center I	3	0.2%
Youth Residential Center II	393	23.5%
Not Reported	34	2.0%
TOTAL	1673	100.0%

MEDICAID TRANSITION

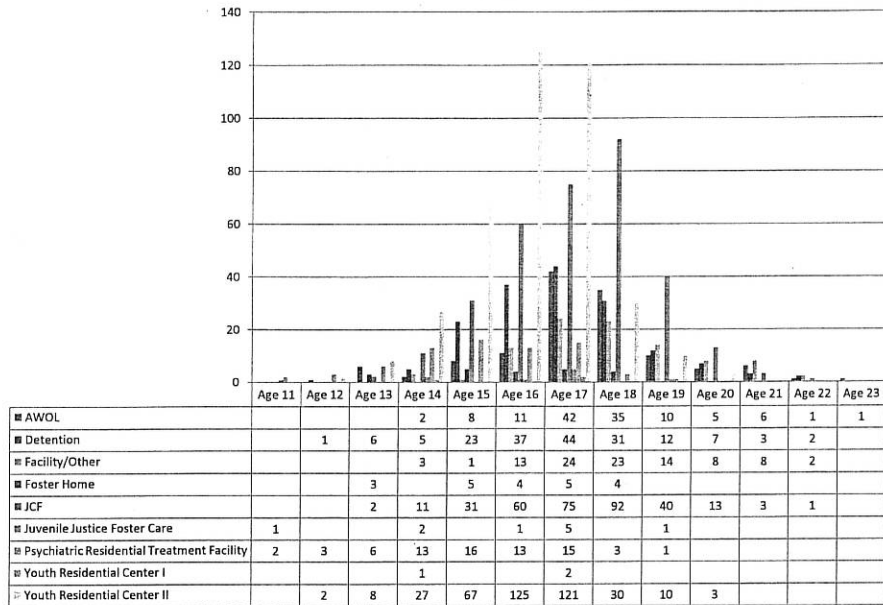
December 31, 2008

- Transition Assumption – 70% of Level V & VI will screen into PRTF placement (July 1, 2007)
- Reality
 - **83.9% YRCII - Funded exclusively with SGF**
 - **.6% YRCI – Funded exclusively with SGF**
 - **15.3% PRTF – 60% Funded Federal and 40% SGF**
 - All YRC youth qualify for medical card coverage for health services as well as incidental mental health and substance abuse treatment.

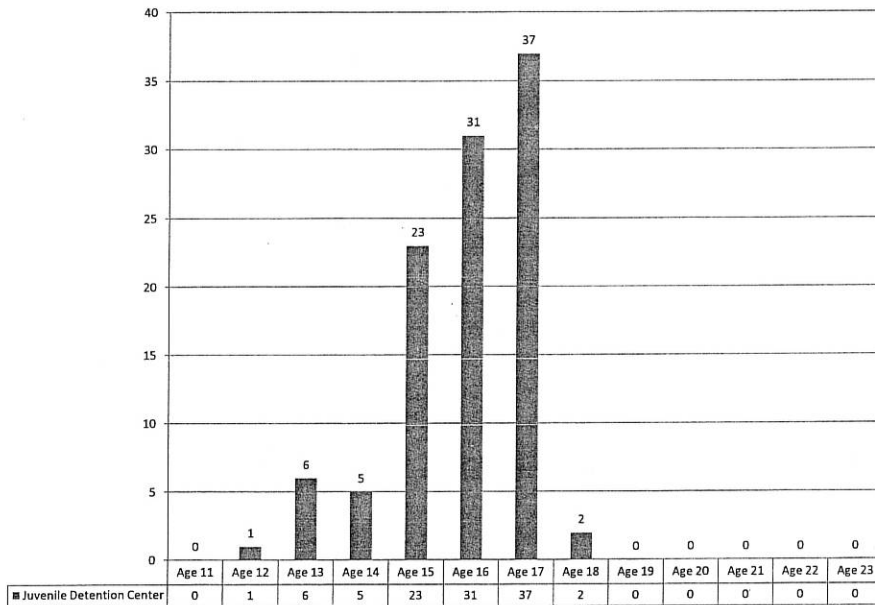


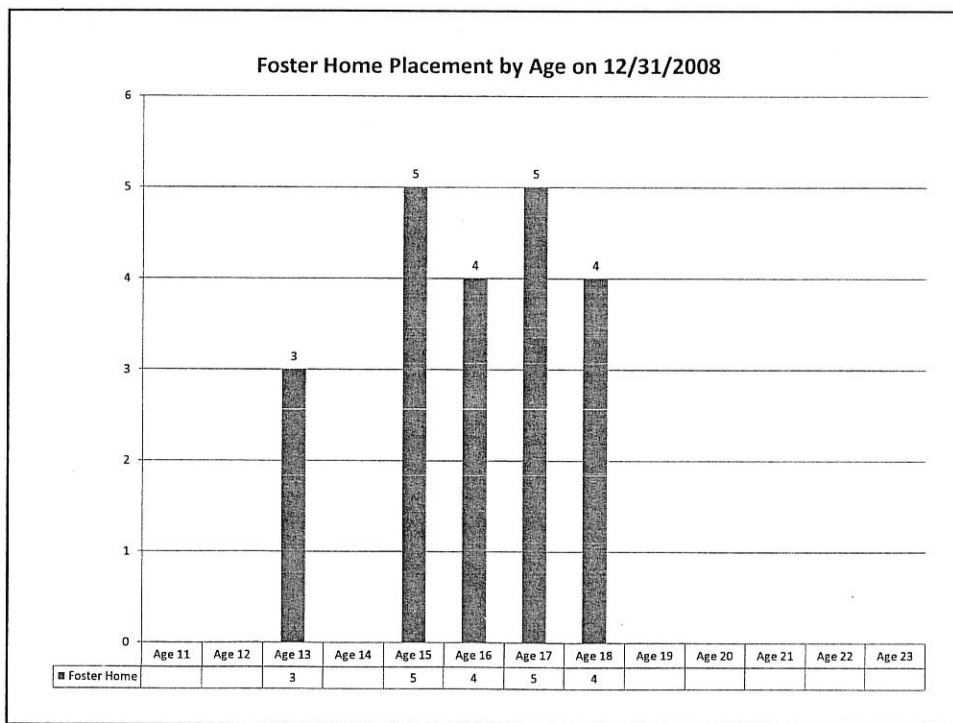
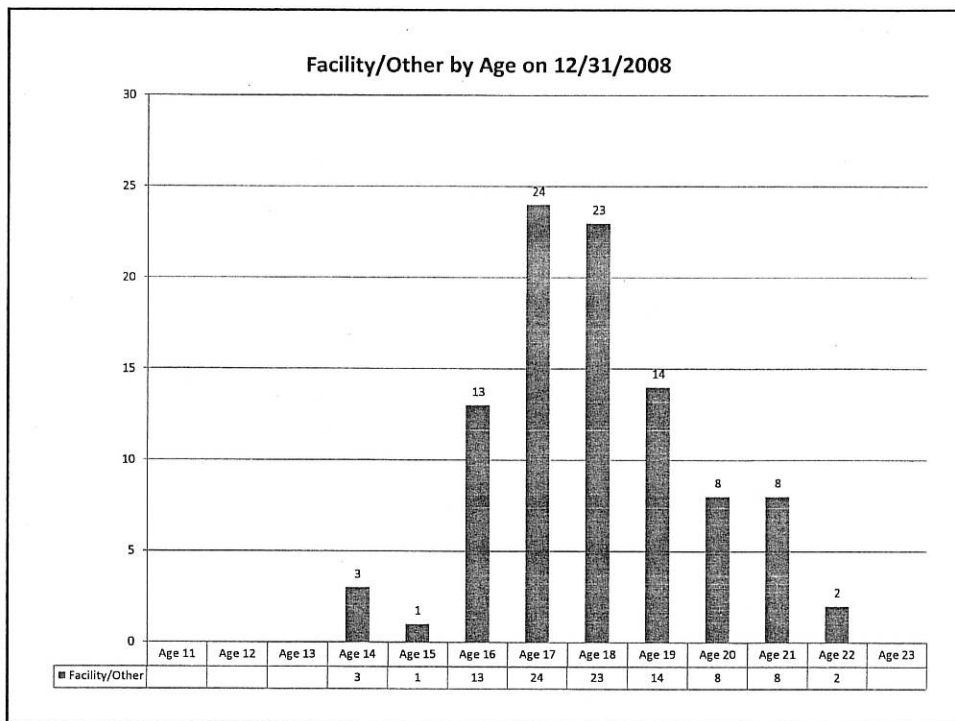


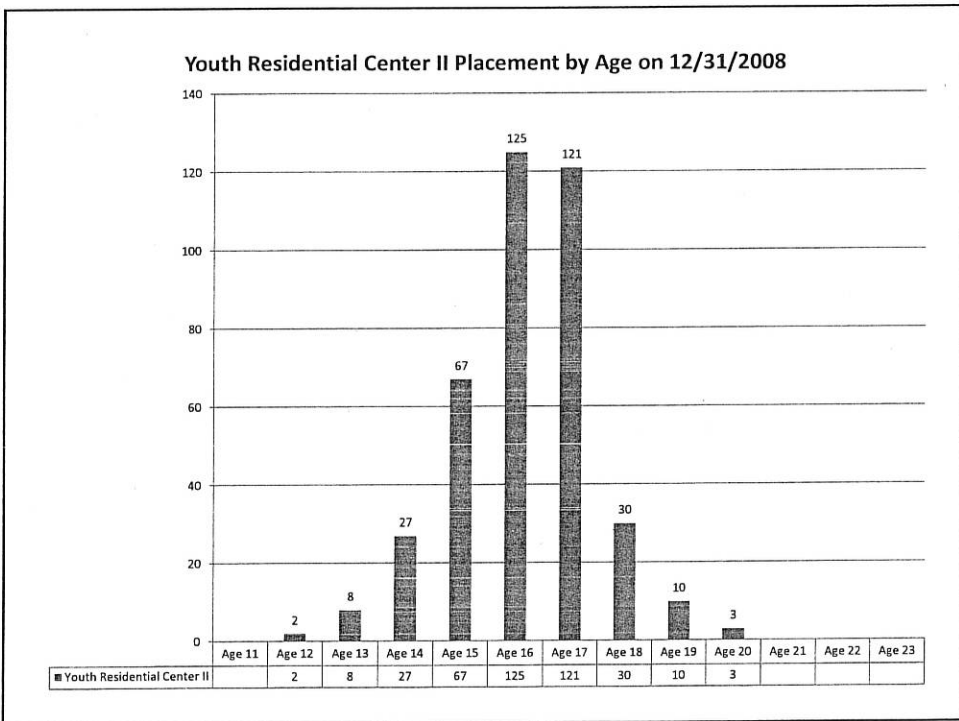
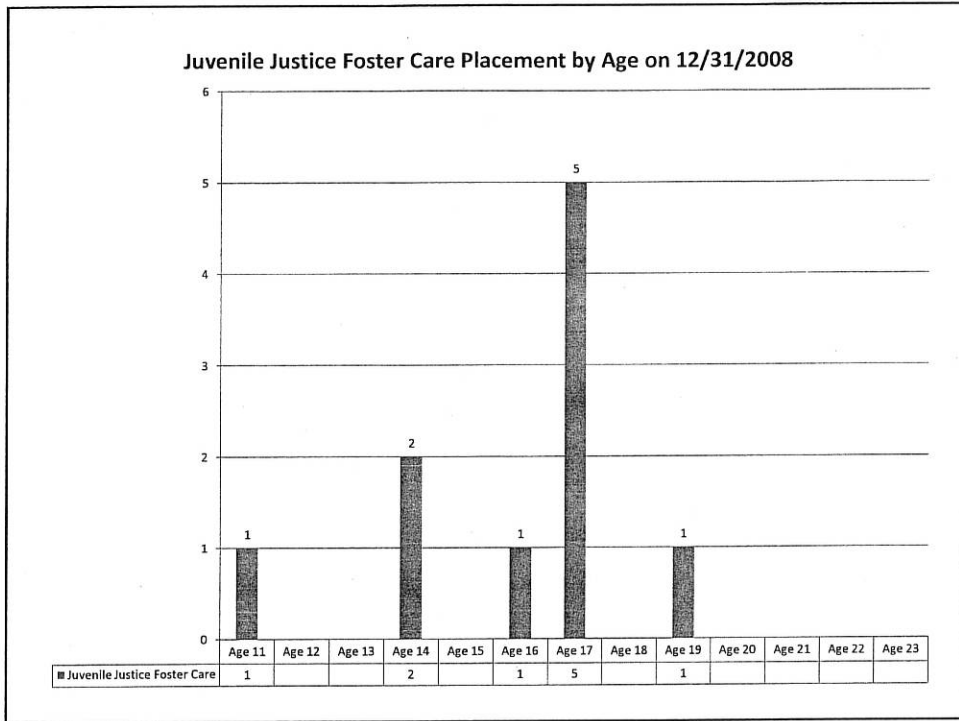
Out of Home Placements by Age on 12/31/2008

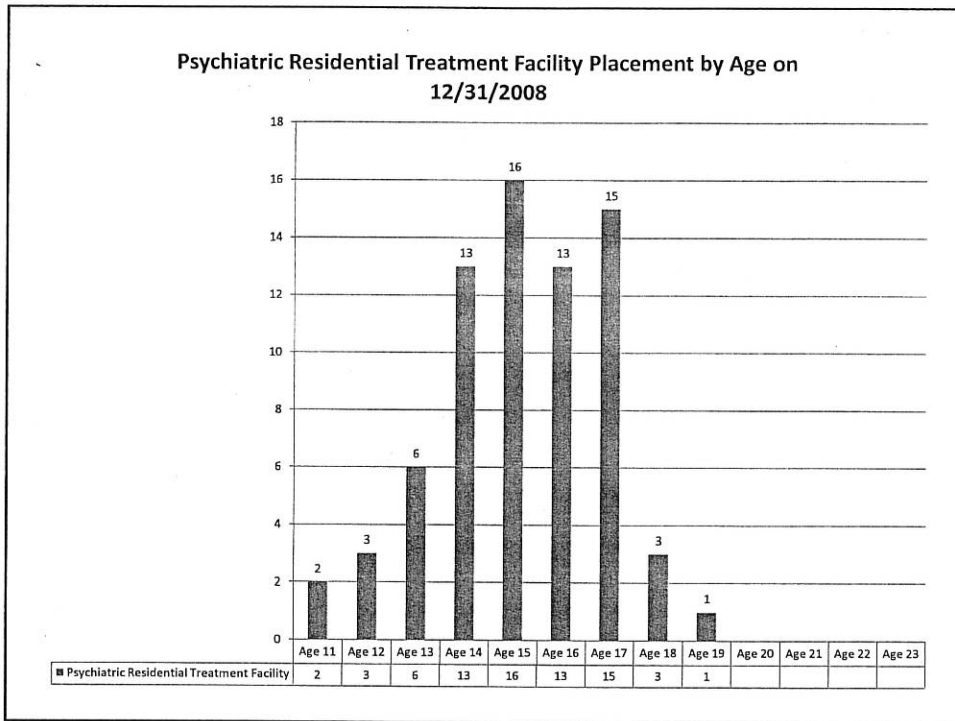


Juvenile Detention Center Placement by Age on 12/31/2008







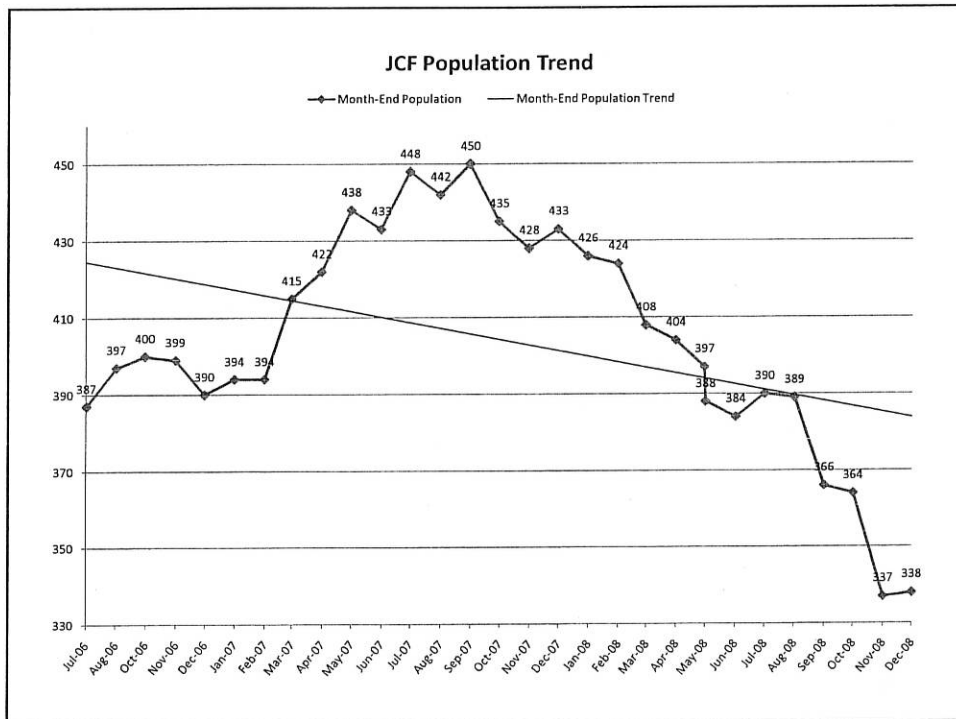


JUVENILE CORRECTIONAL FACILITIES

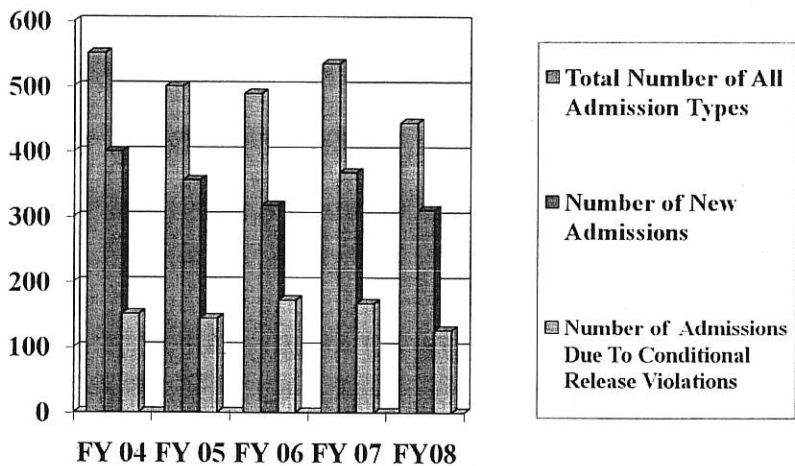
LARNED
 BELOIT
 KANSAS JUVENILE CORRECTIONAL COMPLEX
 ATCHISON

JCF GOAL

- Provide public protection through changing the behavior/thinking of youth residents
 - Provide a safe humane environment
 - Provide effective education and programming opportunities (Research based)
 - Provide medical and psychiatric services that meet the community standard of care
 - Remain focused on the youth – youth outcomes are the measure of success

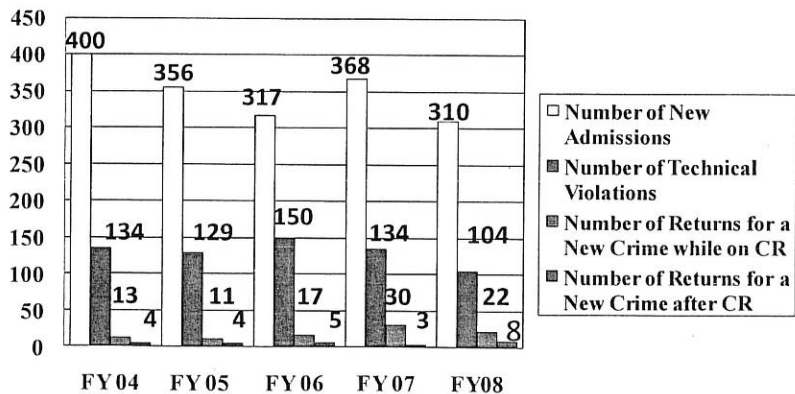


Number and Type of JCF Admission

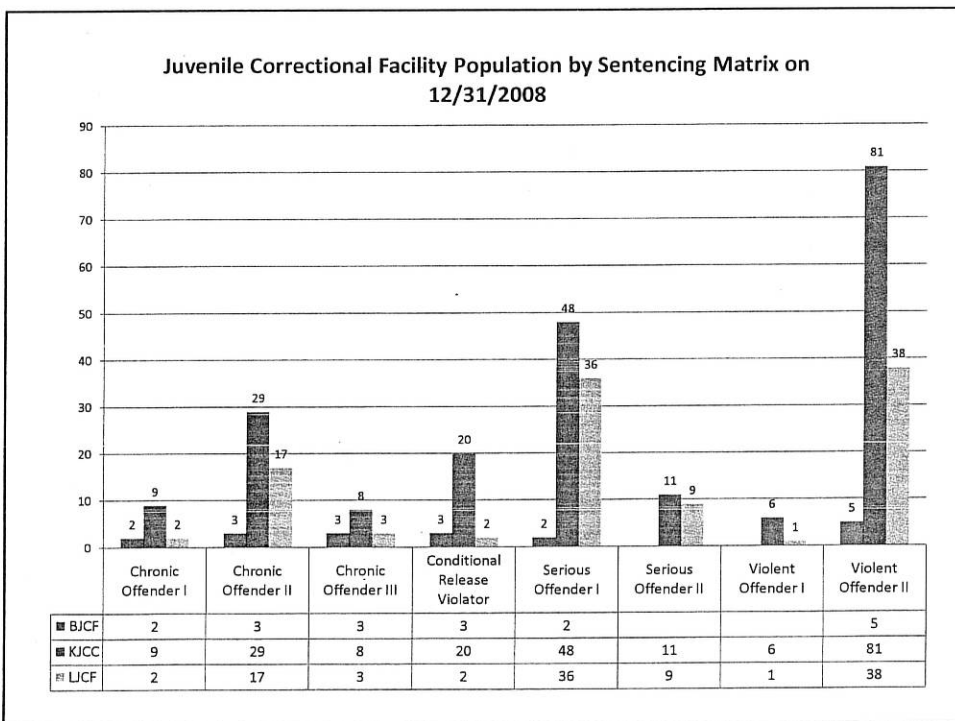
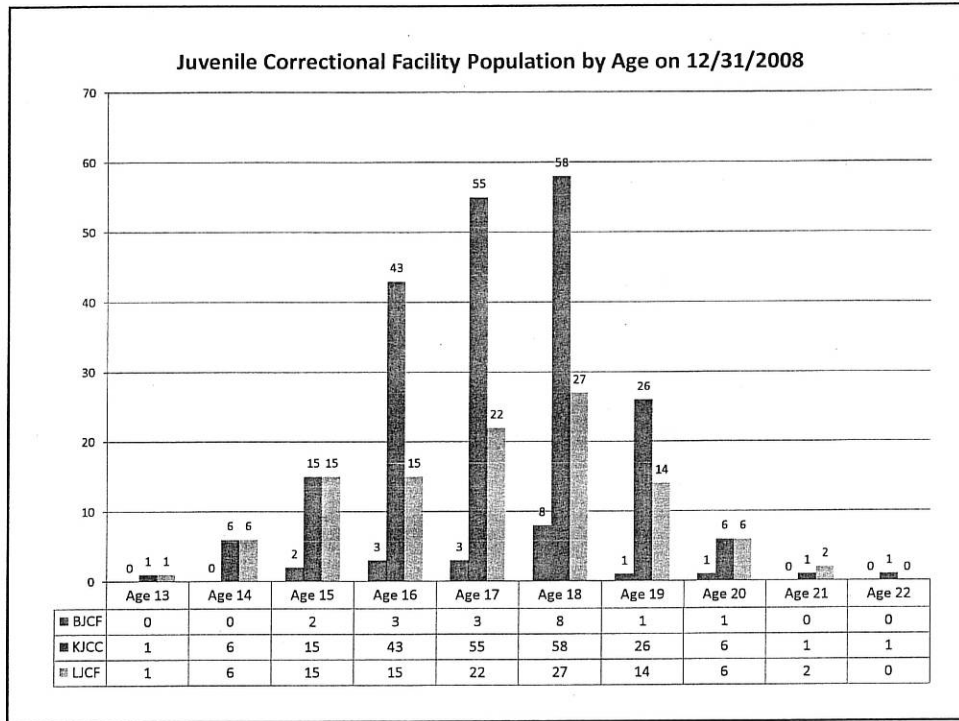


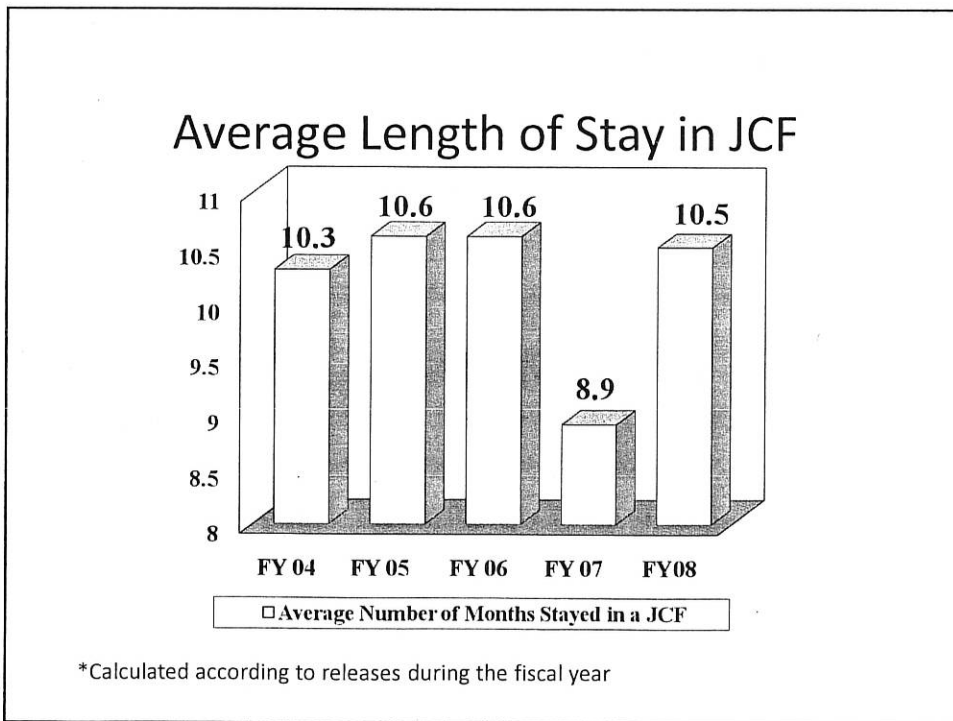
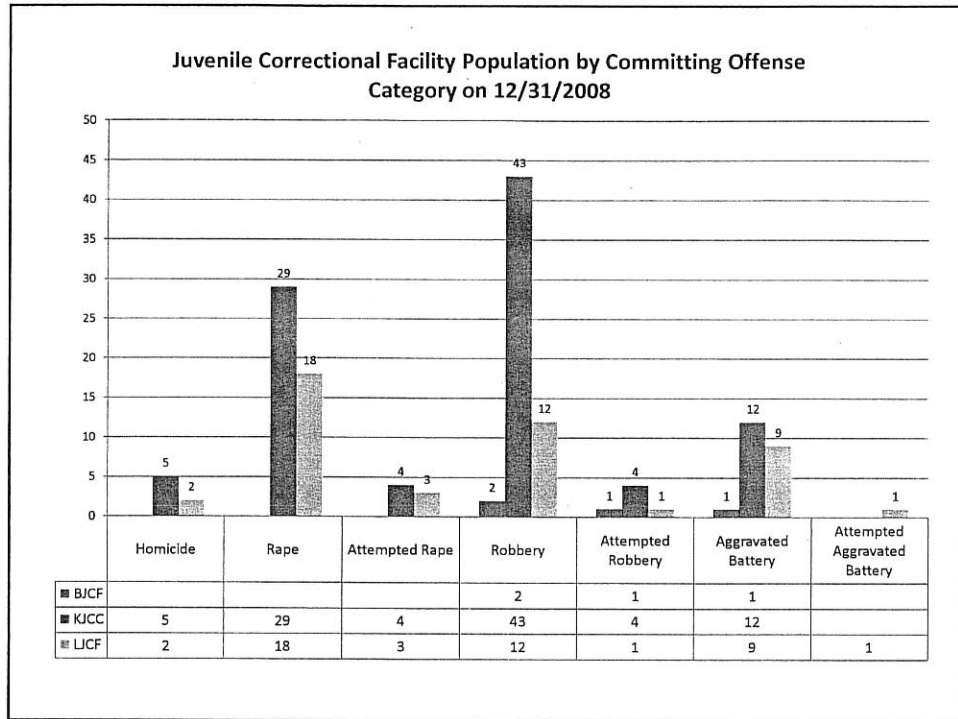
*As reported by Juvenile Correctional Facility staff through the JJA JCFS system.

Total Number of Admissions By Admission Type



*As reported by Juvenile Correctional Facility staff through the JJA JCFS system.





FY07 Recidivism - % Stable Releases for Youth Released from July 1, 2005 to June 30, 2006*

JCF	# Youth Released on CR	# Youth Returned within 12 months	% Recidivism Rate	% Stable Release
AJCF	47	13	27.7%	72.3%
BJCF	56	17	30.4%	69.6%
KJCC	329	93	28.3%	71.7%
LJCF	138	38	27.5%	72.5%
All	570	161	28.2%	71.8%

*All returns are counted, not unique youth. Data includes youth admitted to the Kansas Department of Corrections.

FY08 Recidivism - % Stable Releases for Youth Released from July 1, 2006 to June 30, 2007*

JCF	# Youth Released on CR	# Youth Returned within 12 months	% Recidivism Rate	% Stable Release
AJCF	28	7	25.0%	75.0%
BJCF	38	10	26.3%	73.7%
KJCC	289	85	29.4%	70.6%
LJCF	103	36	35.0%	65.0%
All	458	138	30.1%	69.9%

*All returns are counted, not unique youth. Data includes youth admitted to the Kansas Department of Corrections.

FY07 Recidivism - % Stable Releases for Youth Released from July 1, 2005 to June 30, 2006*

JCF	# Youth Released on CR	# Youth Returned within 12 months	# Youth Returned within 12-24 months	% Recidivism Rate	% Stable Release
AJCF	47	13	9	46.8%	53.2%
BJCF	56	17	0	30.4%	69.6%
KJCC	329	93	19	34.0%	66.0%
LJCF	138	38	9	34.1%	65.9%
All	570	161	37	34.7%	65.3%

*All returns are counted, not unique youth. Data includes youth admitted to the Kansas Department of Corrections.

FY08 Recidivism - % Stable Releases for Youth Released from July 1, 2006 to June 30, 2007*

JCF	# Youth Released on CR	# Youth Returned within 12 months	# Youth Returned within 12-24 months	% Recidivism Rate	% Stable Release
AJCF	28	7	2	32.1%	67.9%
BJCF	38	10	0	26.3%	73.7%
KJCC	289	85	12	33.6%	66.4%
LJCF	103	36	2	36.9%	63.1%
All	458	138	16	33.6%	66.4%

*All returns are counted, not unique youth. Data includes youth admitted to the Kansas Department of Corrections.

FY08 Recidivism by Type	AJCF		BJCF		KJCC		LJCF		Statewide	
	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)
Youth released from a JCF during FY2007	28		38		289		103		458	
# Returned with Technical Violation within 12 months	5	17.9%	6	15.8%	67	23.2%	28	27.2%	106	23.1%
# Returned with New Charge within 12 months	2	7.1%	3	7.9%	15	5.2%	6	5.8%	26	5.7%
# Admitted to KDOC within 12 months	0	0.0%	1	2.6%	3	1.0%	2	1.9%	6	1.3%
Total youth returned to a JCF or admission to KDOC within 12 months	7	25.0%	10	26.3%	85	29.4%	36	35.0%	138	30.1%
Youth with Stable Release (No return to JCF or admission to KDOC facility within 12 months of release of a JCF.)	21	75.0%	28	73.7%	204	70.6%	67	65.0%	320	69.9%

FY07 Recidivism by Type	AJCF		BJCF		KJCC		LJCF		Statewide	
	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)	# Youth	% of youth (rate)
Youth released from a JCF during FY2006	47		56		329		138		570	
# Returned with Technical Violation within 12 months	10	21.3%	12	21.4%	70	21.3%	34	24.6%	126	22.1%
# Returned with New Charge within 12 months	3	6.4%	5	8.9%	16	4.9%	4	2.9%	28	4.9%
# Admitted to KDOC within 12 months	0	0.0%	0	0.0%	7	2.1%	0	0.0%	7	1.2%
Total youth returned to a JCF or admission to KDOC within 12 months	13	27.7%	17	30.4%	93	28.3%	38	27.5%	161	28.2%
Youth with Stable Release (No return to JCF or admission to KDOC facility within 12 months of release of a JCF.)	34	72.3%	39	69.6%	236	71.7%	100	72.5%	409	71.8%

FY08 Recidivism Rate to Kansas Department of Corrections

JCF	# Youth Released on CR	# Youth Returned within 12 months	# Youth Returned within 12-24 months	Recidivism Rate	% Stable Release
AJCF	28	0	1	3.6%	96.4%
BJCF	38	1	0	2.6%	97.4%
LJCF	103	2	1	2.9%	97.1%
KJCC	289	3	6	3.1%	96.9%
All	458	6	8	3.1%	96.9%

*All returns are counted, not unique youth.

FY07 Recidivism Rate to Kansas Department of Corrections

JCF	# Youth Released on CR	# Youth Returned within 12 months	# Youth Returned within 12-24 months	Recidivism Rate	% Stable Release
AJCF	47	0	1	2.1%	97.9%
BJCF	56	0	0	0.0%	100.0%
LJCF	138	0	5	3.6%	96.4%
KJCC	329	7	10	5.2%	94.8%
All	570	7	16	4.0%	96.0%

*All returns are counted, not unique youth.

JCF SYSTEM IMPROVEMENTS

- Kansas University Physicians Inc. – Medical Director for Agency
 - Conducted thorough evaluation of system needs and developed an improvement plan
 - Developed and implemented standard medical policies and health service protocols
 - Monitors individual medical and psychiatric treatment plans
 - Advises commissioner, facility superintendents and facility medical professionals on system and individual youth needs

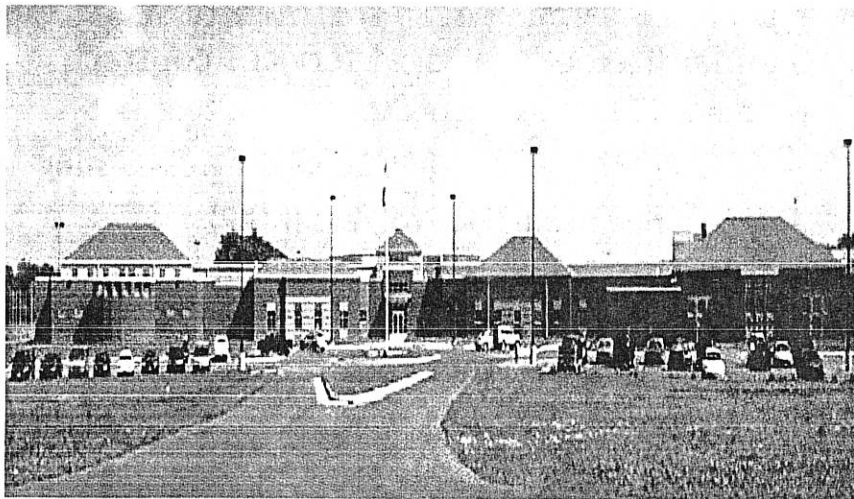
JCF SYSTEM IMPROVEMENTS

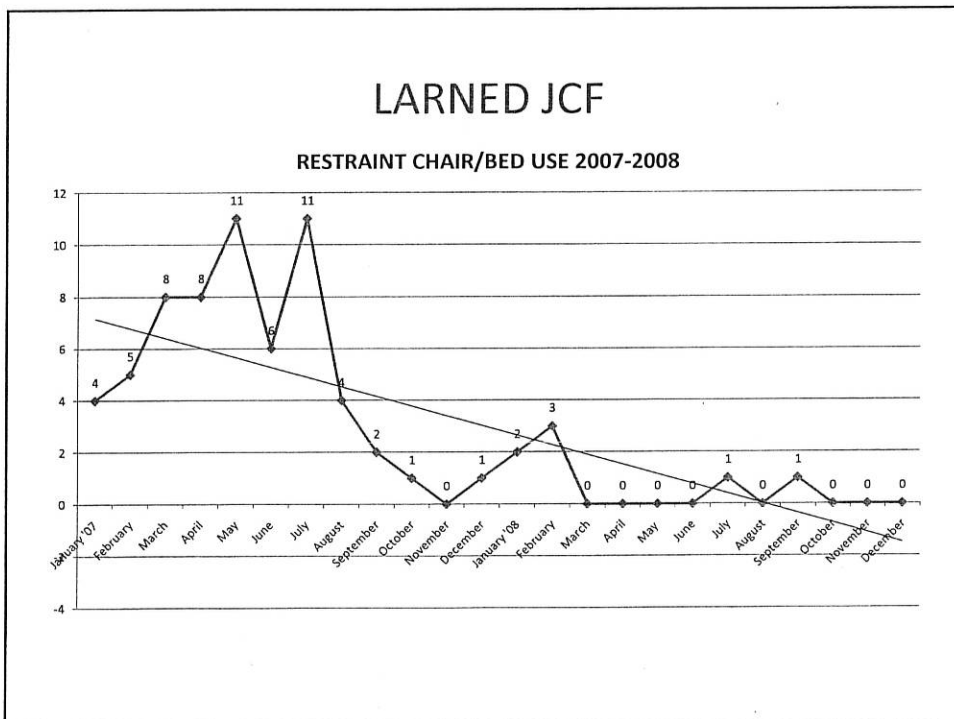
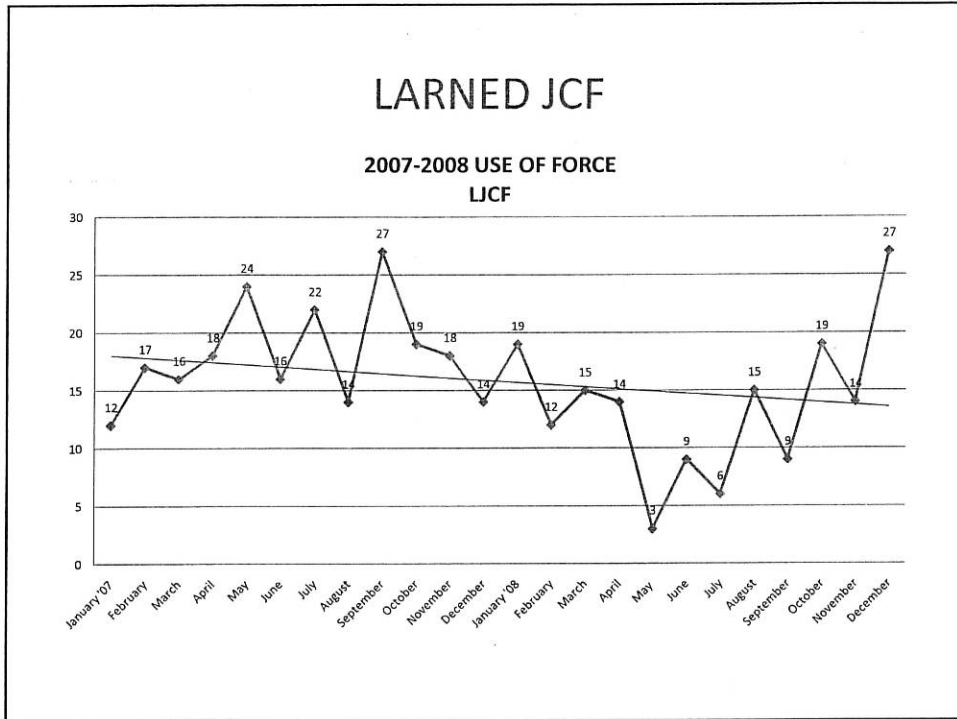
- Standardized educational services contract with all education contractors
 - Standardized youth educational progress testing
 - Measuring Academic Progress (MAP)
 - Testing upon admission, every six months and immediately prior to release

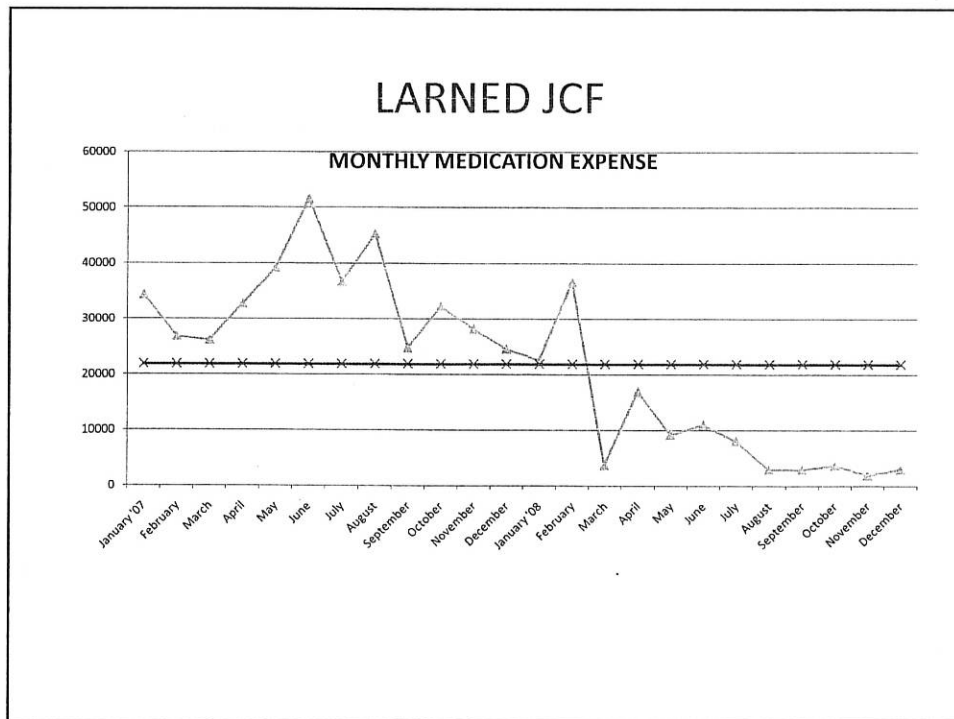
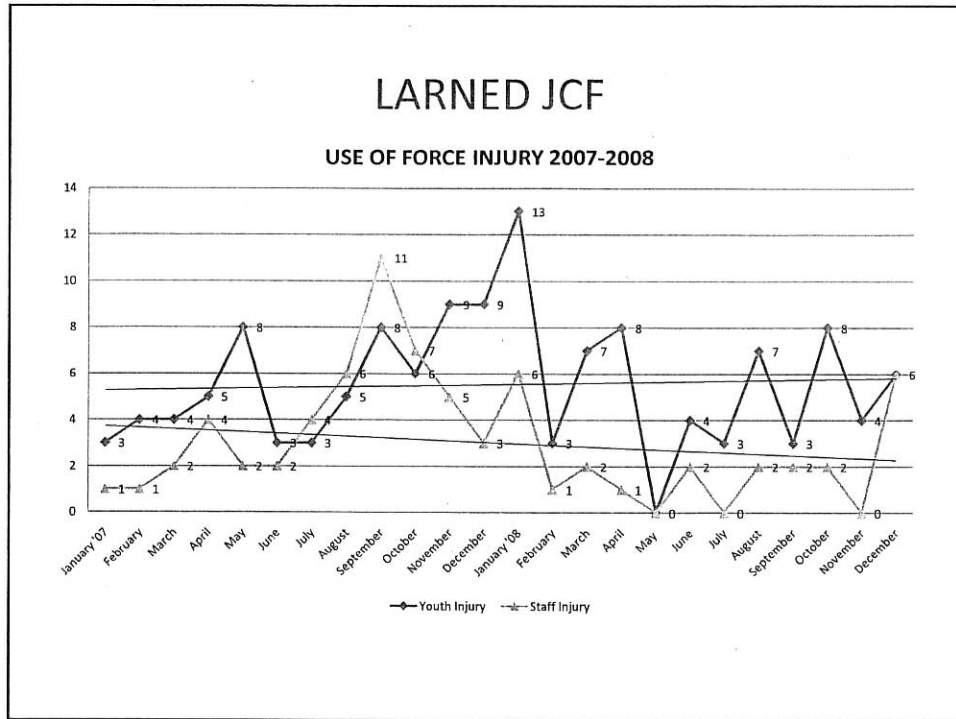
JCF SYSTEM IMPROVEMENTS

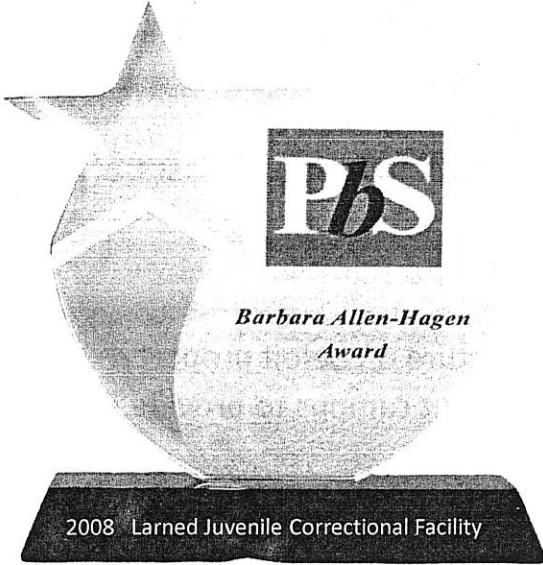
- Increased quality assurance activities through greater central office oversight
 - Independent review of all critical incidents
 - Database of incidents for analysis
 - Support of facilities in identification of trends
 - Development of corrective action plans
 - Independent investigation regarding grievance process

LARNED JUVENILE CORRECTIONAL FACILITY









The image shows a trophy for the Barbara Allen-Hagen Award. It features a large, stylized star on a pedestal. The star has the letters 'PBS' on it. Below the star, the text reads 'Barbara Allen-Hagen Award' and '2008 Larned Juvenile Correctional Facility'.

Council of Juvenile
Corrections
Administrators

Over 200 facilities
nationwide were
eligible for the award.

One juvenile
detention center
and one juvenile
correctional facility
are selected.

Larned Juvenile
Correctional
Facility is the 2008
award winning
facility.

BELOIT JUVENILE CORRECTIONAL FACILITY

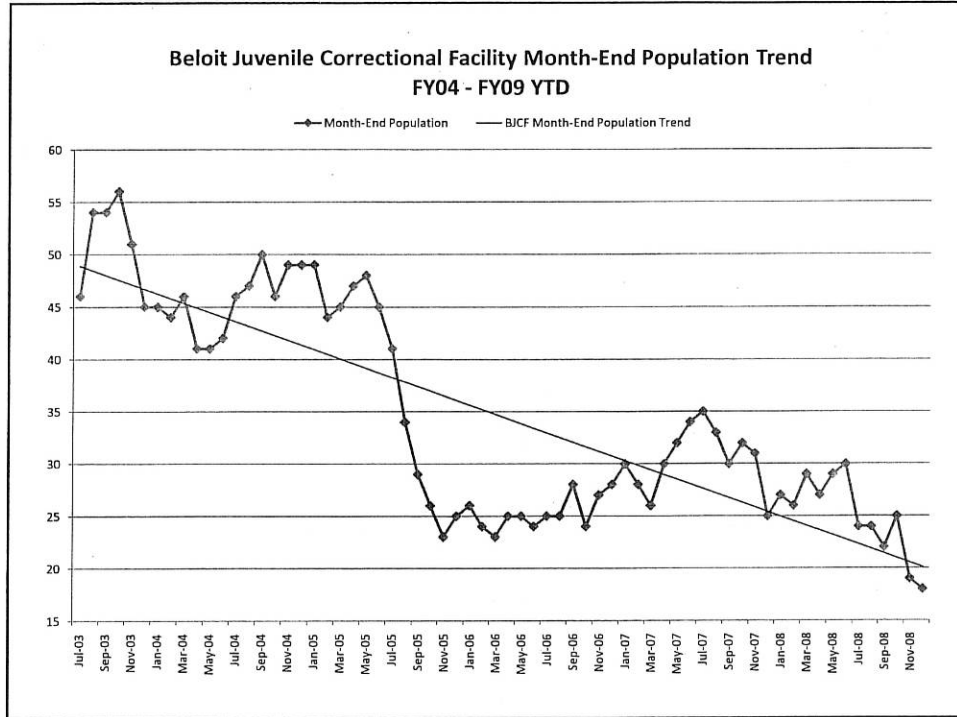


Beloit Juvenile Correctional Facility

- Continued decline in census
- Developing alternatives to reduce costs of operations
 - Kansas Advisory Group studied alternatives for facility
 - Construct new structure on Beloit property
 - Modification of current campus to provide for greater security
 - Transfer youth to KJCC campus (Old Topeka JCF)

Executive Order 09-01

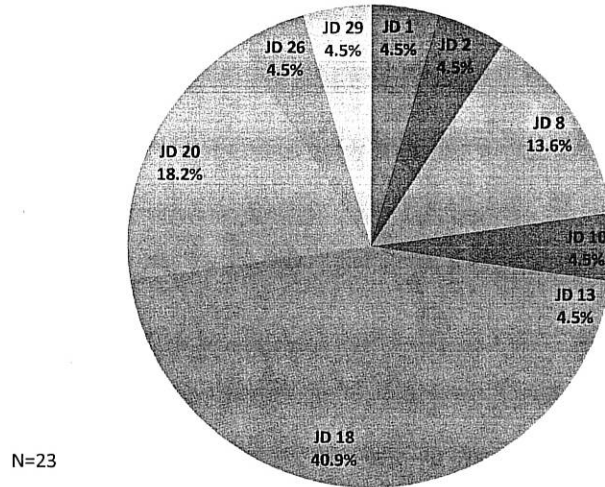
- Beloit is subject to review by the Facilities Closure and Realignment Commission
- Report due by December 1, 2009
- Governor will issue Executive Reorganization Order based upon findings of commission



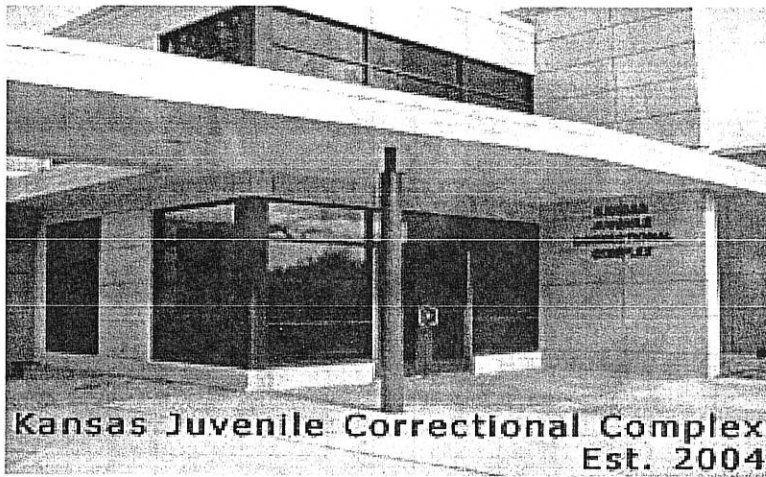
Beloit Juvenile Correctional Facility Admissions FY06 - FY08 by Judicial District

Judicial District	FY06	FY06 % of Total	FY07	FY07 % of Total	FY08	FY08 % of Total	3 Year Total	3 Year % of Total
JD 1	5	13.9%	6	11.5%	2	5.1%	13	10.2%
JD 2					1	2.6%	1	0.8%
JD 3	1	2.8%	3	5.8%			4	3.1%
JD 5	2	5.6%	1	1.9%			3	2.4%
JD 6			1	1.9%			1	0.8%
JD 7			1	1.9%	1	2.6%	2	1.6%
JD 8			3	5.8%	2	5.1%	5	3.9%
JD 10	2	5.6%	2	3.8%	2	5.1%	6	4.7%
JD 11	3	8.3%	1	1.9%			4	3.1%
JD 13	1	2.8%	2	3.8%	1	2.6%	4	3.1%
JD 14	3	8.3%			1	2.6%	4	3.1%
JD 16	1	2.8%					1	0.8%
JD 18	8	22.2%	17	32.7%	16	41.0%	41	32.3%
JD 19	1	2.8%	1	1.9%			2	1.6%
JD 20			2	3.8%	4	10.3%	6	4.7%
JD 21					1	2.6%	1	0.8%
JD 22	1	2.8%	2	3.8%			3	2.4%
JD 25	2	5.6%	5	9.6%	1	2.6%	8	6.3%
JD 26	1	2.8%	1	1.9%	1	2.6%	3	2.4%
JD 27					1	2.6%	1	0.8%
JD 29	3	8.3%	3	5.8%	4	10.3%	10	7.9%
JD 30	1	2.8%					1	0.8%
JD 31	1	2.8%	1	1.9%	1	2.6%	3	2.4%
Grand Total	36	100.0%	52	100.0%	39	100.0%	127	100.0%

Percentage of Youth at Beloit Juvenile Correctional Facility on 9/18/2008 by Judicial District



KANSAS JUVENILE CORRECTIONAL COMPLEX



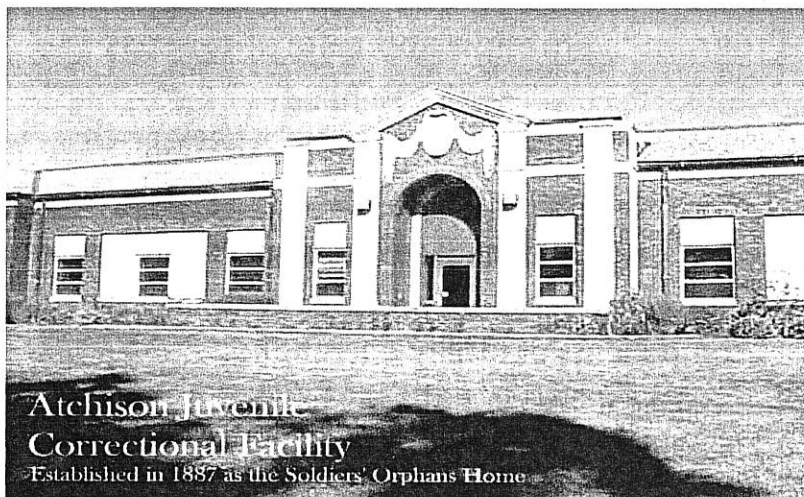
Kansas Juvenile Correctional Complex

- Program evaluation and reform process
 - Evaluate current programming
 - Evaluate allocation of resources to support programming
 - Program scheduling – availability to youth
 - Integrate operations and programming components of facility operations
 - Goal – gain greater effectiveness and efficiency

Kansas Juvenile Correctional Complex

- Morale
 - Reduce turnover
 - Reduce forced overtime
 - Integrate line staff in decision making process more fully
 - Strengthen lines of communication
 - Improve work environment through development of cross domain work groups - inclusion

ATCHISON JUVENILE CORRECTIONAL FACILITY



ATCHISON JUVENILE CORRECTIONAL FACILITY

Repurposed facility on December 8, 2008 (JCF Operations suspended)

- Budget requirements of 3% reduction in FY09 and an additional 5% in FY10
- Entire system evaluated to determine where savings could be gained with least disruption
 - All facilities
 - All community programs
 - Administration

ATCHISON JUVENILE CORRECTIONAL FACILITY

- Choices
 - Negatively impact all facilities in profound and potentially unsafe ways
 - Negatively impact community level services that would ultimately lead to greater numbers of youth sent to juvenile correctional facilities
 - Impact one facility and maintain stability in the remainder of the system

SYSTEM DECISION

- Repurposing of AJCF
 - Gain desired operational savings
 - \$1.9 Million FY09
 - \$3.7 Million FY10
 - Strengthened KJCC programming
 - 3 Social workers and 1 Psychologist (Not filled)
 - Provide for adequate security staff at LJCF and KJCC for additional youth (10 JCO's each-Not filled)
 - Eliminated the need to otherwise reduce community funding levels – system stability maintained

AJCF Repurposing Future Use

- RFP for use as a YRCII
 - Capacity 56 youth
 - 14 beds for SO population
 - 14 beds for reentry from JCF
 - 28 beds (YLS score of 12 or above – moderate to high risk)
 - Possible reduced cost for purchase of YRCII services
 - Include specific program requirements (Cognitive Based)
 - Thinking for a Change
 - Anger Replacement Training
 - Life Skills
 - Substance Abuse - Milkman
 - Sex Offender Program

NEXT STEPS - ATCHISON

- Complete RFP process – bids close February 16, 2009
- Evaluate bids
- Negotiate contract
- Operational by May 1, 2009

Agency Personnel Status

TOTAL AUTHORIZED FTE	FY09 FUNDED FTE	VACANT	LAYOFF
627.5	567.5	118	63
		20.8% OF FY 09 FUNDED	11.1% OF FY09 FUNDED

Court Dispositions

- 13,248 Juvenile Offender Cases Filed
- 2,616 Dismissed
- 3,043 Diversion Agreement
- 6,553 Adjudicated by Plea
- 452 Adjudicated at Trial
- 55 Transferred to Adult Court

Source: FY08 Annual Report of the Courts of Kansas