

MINUTES OF THE HOUSE FEDERAL AND STATE AFFAIRS COMMITTEE

The meeting was called to order by Chairman Arlen Siegfroid at 1:30 P.M. on February 18, 2008, in Room 313-S of the Capitol.

All members were present except:

Representative Mike Peterson - Excused  
Representative Owen Donohoe - Excused

Committee staff present:

Kathie Sparks, Kansas Legislative Research Department  
Dennis Hodgins, Kansas Legislative Research Department  
Mike Heim, Revisor of Statutes Office  
Jason Long, Revisor of Statutes Office  
Jeannie Dillon, Committee Assistant

Conferees:

Alan Cobb, Americans for Prosperity  
Mel Kuhn, City Commissioner, Arkansas City  
Kent Cornish, Kansas Association of Broadcasting  
Wayne Godsey, KMBC-TV  
Wayne Flaherty, Private Citizen  
Richard Gannon, Kansas Press Association  
John Lewis, Lenexa  
Jim Todd, Wichita  
Kim Borchers, Topeka  
Steve Fitzgerald, Leavenworth School Board  
Dr. Dan Harden, Member of Jefferson West School Board  
Bud Hentzen, former Sedgwick County Commissioner  
Karl Peterjohn  
Kim Winn, League of Municipalities  
Mike Taylor, Unified Government of Wyandotte, Kansas City, KS  
Randall Allen, Executive Director of Counties  
Gary George, Olathe School District  
Mark Tallman, Kansas Association of School Boards  
Eric Sartorius, City of Overland Park

Others attending:

See attached list.

The Chairman opened the meeting for bill introductions. Representative Ruff requested a bill introduction regarding enhancement of the veteran's service delivery program. Moved by Representative Huebert, seconded by Representative Miller, without objection, the bill was accepted.

Chairman Siegfroid recognized Representative O'Neal who requested a bill regarding annexation. Moved by Representative Huebert, seconded by Representative Brunk, without objection, the bill was accepted.

Representative Huebert requested a bill dealing with immigration. Moved by Representative Brunk, seconded by Representative Brown, without objection, the bill was accepted.

Representative Brunk requested a bill on special technical training. Moved by Representative Huebert, seconded by Representative Brown, without objection, the bill was accepted.

Representative Brunk requested a bill concerning the REAL act that has to do with expenditure assessments. Moved by Representative Huebert, seconded by Representative Brown, without objection, the bill was accepted.

With no further bill introductions, the Chairman opened the meeting for hearing on HB 2775 - Governmental ethics; reporting of lobbying expenses by local units of government.

## CONTINUATION SHEET

MINUTES OF THE House Federal and State Affairs Committee at 1:30 P.M. on February 18, 2008, in Room 313-S of the Capitol.

Mike Heim, Revisor of Statutes, briefed the Committee on the bill and answered questions asked by the Committee.

Chairman Siegfried invited Alan Cobb to speak to the Committee. Mr. Cobb, representing 13,000 member's of Americans for Prosperity, spoke as a proponent to **HB 2775**. He stated that having an open system where media, taxpayers and taxpayer watchdog groups have access to what government agencies are paying for lobbying serves the public's good and its right to know. ([Attachment 1](#))

Mel Kuhn, City Commissioner of Ark City, spoke as a proponent to the bill. He stated that it should be a requirement for all tax spending entities to account for the tax money being spent. ([Attachment 2](#))

Kent Cornish, President of Kansas Association of Broadcasters was welcomed by the Chairman. Mr. Cornish spoke as a proponent to **HB 2775**. He stated that in order to inform the listeners and viewers, it is important that government be kept open and officials held accountable. ([Attachment 3](#))

Wayne Godsey, President and General Manager of KMBC-TV spoke in support of **HB 2775**. Mr. Godsey related that we don't know if more disclosure will reduce spending, but we do know that taxpayers deserve to know how much their local governments are paying to influence votes. He concluded by saying that local governments that go to Topeka with their hand out are a big reason that state taxes increase. ([Attachment 4](#))

Wayne Flaherty, gave testimony in favor of **HB 2775**. He believes that the bill continues an effort begun by this legislature last year when it passed the transparency law giving citizens greater access to the workings of their government. ([Attachment 5](#))

Richard Gannon, representing the Kansas Press Association, submitted written testimony from Rudy Taylor, owner of the Taylor Newspapers, Inc. Mr. Taylor's written testimony echos the strong support of the Kansas Press Association. Mr. Gannon said that the poster child of this legislation is most likely Schools For Fair Funding. He stated that by not releasing their financial data, Schools For Fair Funding provided for this type of legislation. ([Attachment 6](#))

John Lewis, citizen of Lenexa, appeared before the Committee to deliver testimony supporting **HB 2775**. In his testimony, Mr. Lewis said that he can think of no greater misuse of taxpayer dollars than their use from one unit of government to lobby another unit of government. ([Attachment 7](#))

John Todd, citizen of Wichita, gave testimony in favor of the bill. He said that the local government in Wichita and Sedgwick County has become "big business" with government spending for the city, county, and local school district at nearly 1.4 billion dollars. ([Attachment 8](#))

Kim Borchers, gave testimony in favor of **HB 2775**. Ms. Borchers reminded the Committee that the discussion today is not about whether there should be taxpayer funded lobbying, but rather about disclosure. She concluded by saying that this is the first step in ridding the negative views that the public has about the arrogance of governmental entities. ([Attachment 9](#))

The Leavenworth School Board was represented by Steve Fitzgerald. Mr. Fitzgerald was concerned because taxpayers are paying for someone to ask for more tax dollars. He said that people's confidence in government goes up when they know that the money collected is not excessive and is well used. ([Attachment 10](#)).

Dr. Dan Harden, member of Jefferson West School Board of Meriden, Kansas, was welcomed to the Committee. Mr. Harden supports **HB 2775**. He quoted Thomas Jefferson by saying, "To compel a man to furnish funds for the propagation of ideas he disbelieves and abhors is sinful and tyrannical". He concluded by saying that this holds true for the funding of lobbyists in our legislature. ([Attachment 11](#))

Bud Hentzen, former Sedgwick County Commissioner, presented testimony in support of **HB 2775**. He questioned the ethics of even allowing local governmental units using taxpayer money to lobby for tax increases and regulations that local taxpayers oppose without a public vote. He stated that it is a right of the citizens to be able to find out what their government is doing. ([Attachment 12](#))

## CONTINUATION SHEET

MINUTES OF THE House Federal and State Affairs Committee at 1:30 P.M. on February 18, 2008, in Room 313-S of the Capitol.

The Kansas Taxpayers Network was represented by Karl Peterjohn, Executive Director. Mr. Peterjohn opined that the bill is a first step in creating governmental budget clarity for lobbying expenditures as well as additional spending accountability. One concern that KTN has about this statute is placing this provision within the government ethics laws. He stated that it is important to place this statute in a way that it will be considered a uniform state statute. ([Attachment 13](#))

Answering a question asked by the Committee, Mr. Peterjohn stated that there is a significant difference between private and public funded entities and that there is a pretty thick line between the two.

In response to a question asked by the Committee, Mr. Gannon said that the Kansas Press Association has never taken the position on any of the taxpayer government lobbyist bills except for the one today. The reason is because this is about the reporting of taxpayers dollars.

After all questions were answered, Chairman Siegfried welcomed Erik Sartorius representing the City of Overland Park to the Committee. He asked the Committee to think through a few issues with the bill.

- The bill does not utilize the current statutory definition of “lobbying” as found in K.S.A. 46-225.
- The bill broadens the definition of “lobbying” to include “monitoring,” and requires all dues paid to any “associations, groups, or organizations that promote, oppose, or monitor the passage of legislation or regulations.
- The bill is unclear as to whether it applies to only organizations involved with the legislature, as considered in the Kansas Statutory lobbying definition, or if this is to apply to organizations that focus on federal issues.
- The bill defines anyone who “promotes, opposes, or monitors” legislation for 40 hours or more in one year to be engaged in “lobbying.” This is essentially 9 minutes a day.

In conclusion, Mr. Sartorius stated that there is a need for clarification for this bill to move forward and stated his willingness to work toward that goal. ([Attachment 14](#))

Kim Winn, League of Municipalities, gave testimony as an opponent of **HB 2775**. Ms. Winn stated that the League of Municipalities is a strong supporter of openness in government but the bill goes beyond disclosure. She explained that the way the bill is structured, all 3000 municipalities would be required to file. She was also concerned that by separating public interest lobbyists from other lobbyists, it will send a message that it is acceptable for private business to come to the Legislature but not acceptable for one level of government to communicate with another level of government. ([Attachment 15](#))

Mike Taylor, representing Unified Government of Wyandotte, Kansas City, Kansas, was strongly opposed to **HB 2775**. Mr. Taylor stated that the contention by groups like Americans for Prosperity that “publicly funded lobbyists propagate the cycle of more spending and more programs that call for spending” is inaccurate. Most of the work of local governments focused on saving the taxpayers by objecting to unfounded mandates or other measures which will increase property taxes. ([Attachment 16](#))

Randall Allen, Executive Director of Counties, spoke as an opponent to the bill. Mr. Allen is concerned that **HB 2775** as drafted, would place an obligation on counties and other units of local government to report to the Secretary of State all membership dues to state associations, groups, or organizations. ([Attachment 17](#))

Dr. Gary George, Olathe Unified School District, testified opposing the bill on several grounds: one of which was because the bill would add new requirements to anyone who lobbies for a municipality which by definition includes school districts. Mr. George cited other reasons for opposition of **HB 2775**. ([Attachment 18](#))

## CONTINUATION SHEET

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Kansas Association of School Boards was represented by Mark Tallman who opposes the bill. Mr. Tallman related that they see no need to enact additional requirements because they see no justification in imposing additional requirements on municipalities and not on other entities that engage in lobbying. He opined that this bill would create more confusion than clarity in the public's understanding of lobbying. (Attachment 19)

The Chairman asked Eric Sartorius if we were able to address each of the points of the bill that caused him pause, would he be a proponent for the bill. Mr. Sartorius responded by saying that he did not know if he would be a proponent but that he would not oppose the bill. He continued by saying that he thought that it might be able to be worked out.

Written testimony was submitted by Jeff Locke in favor of the bill. (Attachment 20)

Committee members asked questions of the conferees. After all questions were answered, the Chairman closed the hearing.

The meeting was adjourned. The Committee will meet again on February 19<sup>th</sup> at 1:30 in room 313 S.







# AMERICANS FOR PROSPERITY

K A N S A S

February 1, 2008

On behalf of the more than 13,000 Kansas members of Americans for Prosperity, we support HB 2775 as a way to continue to make Kansas government more transparent.

According to a poll from May 2007, 67% of Kansan citizens oppose the use of taxpayer funds to lobby. However, all this bill does is to make it easier for Kansas citizens to see how much their local governments are spending to influence the Legislature or Congress. We believe that Kansas citizens should know how much their governments spend to lobby.

In November of last year, we mailed an open records request to every city, county and school district asking for the amount of money they spend on lobbying.

We did this because we consistently hear from our members how they oppose their tax-dollars being used to pay to promote ideas and policies they disagree with.

The responses were very interesting; more interesting were the lack of responses. We also spent more than \$1,000 in open records "fees." Someone in Emporia, suggested I just come down there myself at do the research myself.

We sent a similar open records request to the primary local government associations with the same request. The League of Kansas Municipalities responded that they spend between \$59,000 - \$75,500 in staff time plus \$2,200 in meetings and meals. The Kansas Associations of Counties reported \$129,927.15 and the Kansas Association of School Boards that they are not covered by the Kansas Open Records Act.

There are 1,026 local unites of government in Kansas. Only 243 responded, which is a rate of 24%.

### Summary of responses

626 cities – 104 responded, 17%

105 counties – 55 responded, 53%

295 school districts – 84 responded, 29%

Of those local governments that responded, included in their information were dues paid to more than 500 different associations. Of the governments that responded, more than \$12 million were paid to lobbyists and associations over the last five years. Obviously not all of those funds were used to lobby.

From a member from Schools for Fair Funding memo on this subject, emphasis added:

"I don't know how you should identify the value of district personnel time that has been devoted to legislative activities. **This is certainly a substantial amount of money** but I don't know of any district that tracks it."

Lobbyists are in the business of steering public policy and their efforts affect each of our citizen's lives on a daily basis. From the amount of taxes they pay to whether they can gamble to health care and education issues, lobbyists are constantly advocating changes to public policy.

Having an open system where media, taxpayers and taxpayer watchdog groups have access to what government agencies are paying for lobbying serves the public's good and its right to know. Shareholders of a company would expect to know what they are paying their government affairs lobbyist and therefore citizen shareholders should expect nothing less.

There are those who believe there exists a vicious cycle, a link between government lobbying that begets more government spending and more government spending that begets more government lobbying. Bringing as much public exposure to the amount governments are paying for lobbying should aid the media and others in better understanding this possible link. Is it a system that ends up feeding itself for the sake of feeding itself or is the true public interest being served by employing large numbers of government lobbyist?

While it is true that this information is sometimes publicly available, accessing this information requires inquiry into each government entity separately. And it isn't always publicly available as you can see from the KASB's response to our Open Records Request.

However, the larger benefit to this bill is when multiple government entities pool their money to create a stand-alone organization that then hires a lobbyist. Following the money, in this case is difficult or next to impossible, especially for your average citizen. This bill will help shine a light on just how much money government entities are funneling to organizations whose mission is to hire a lobbyist, but avoids having that lobbyist be an employee or even under contract by that government entity.

We simply think taxpayer funds used to lobby and advocate should be disclosed.

Thank you.



Alan Cobb  
AFP Kansas State Director

**Local governments that haven't responded to AFP open records request, as of Feb. 15, 2008.**

626 cities – 104 responded 17%  
 105 counties – 55 responded 52%  
 295 school districts – 84 responded 28%

1026 local government units  
 243 responded  
 24% responded

<u>USD</u>	<u>USD City</u>	<u>County</u>	<u>City</u>	<u>City</u>	<u>City</u>
USD 101	Erie	ALLEN	Abbeyville	Havana	Sabetha
USD 102	Cimarron	BARBER	Admire	Haven	Salina
USD 103	Bird City	BOURBON	Agenda	Havensville	Satanta
USD 105	Herndon	CHASE	Agra	Haviland	Savonburg
USD 106	Bazine	CHEROKEE	Albert	Hays	Scammon
USD 107	Mankato	CLAY	Alden	Hazelton	Scandia
USD 108	Washington	CLOUD	Alexander	Hepler	Schoenchen
USD 109	Belleville	COFFEY	Alma	Herndon	Scottsville
USD 200	Tribune	ELK	Almena	Hesston	Scranton
USD 202	Kansas City	ELLIS	Alta Vista	Hiawatha	Sedan
USD 203	Kansas City	ELLSWORTH	Alton	Highland	Sedgwick
USD 204	Bonner Springs	FRANKLIN	Altoona	Hill City	Selden
USD 205	Leon	GEARY	Americus	Hillsboro	Seneca
USD 206	Whitewater	GOVE	Andale	Holcomb	Severance
USD 208	WaKeeney	GRAHAM	Andover	Hollenberg	Severy
USD 209	Moscow	GRAY	Anthony	Holyrood	Seward
USD 210	Hugoton	GREENWOOD	Arcadia	Hope	Sharon
USD 214	Ulysses	HARPER	Argonia	Horace	Sharon Springs
USD 215	Lakin	HARVEY	Arkansas City	Howard	Shawnee
USD 216	Deerfield	HODGEMAN	Arlington	Hoxie	Simpson
USD 217	Rolla	JEWELL	Arma	Hoyt	Smith Center
USD 218	Elkhart	KEARNY	Ashland	Hudson	Smolan
USD 220	Ashland	KINGMAN	Assaria	Hugoton	Soldier
USD 225	Fowler	KIOWA	Atchison	Humboldt	South Haven
USD 227	Jetmore	LANE	Athol	Hunnewell	S. Hutchinson
USD 228	Hanston	LINCOLN	Atlanta	Hunter	Speed
USD 232	De Soto	LOGAN	Attica	Huron	Spivey
USD 235	Uniontown	MARSHALL	Atwood	Independence	Spring Hill
USD 237	Smith Center	MCPHERSON	Auburn	Ingalls	St. George
USD 239	Minneapolis	MITCHELL	Aurora	Inman	St. John
USD 240	Bennington	MONTGOMERY	Axtell	Iola	St. Paul
USD 241	Sharon Springs	MORRIS	Baldwin City	Isabel	Stafford
USD 242	Weskan	MORTON	Barnard	Iuka	Stark
USD 243	Waverly	NEOSHO	Barnes	Jamestown	Stockton
USD 245	LeRoy	NORTON	Bartlett	Jennings	Sublette
USD 246	Arma	OSAGE	Basehor	Jetmore	Summerfield
USD 247	Cherokee	OSBORNE	Bassett	Johnson City	Sun City
USD 248	Girard	POTTAWATOMIE	Bazine	Junction City	Susank
USD 249	Frontenac	REPUBLIC	Beattie	Kanopolis	Sylvan Grove
USD 250	Pittsburg	RILEY	Bel Aire	Kanorado	Sylvia
USD 251	Americus	SCOTT	Belle Plaine	Kensington	Syracuse
USD 252	Hartford	SHERIDAN	Belleville	Kincaid	Tampa



USD 254	Medicine Lodge	SMITH
USD 255	Kiowa	STANTON
USD 256	Moran	STEVENS
USD 257	Iola	THOMAS
USD 258	Humboldt	WABAUNSEE
USD 260	Derby	WALLACE
USD 262	Valley Center	WICHITA
USD 264	Clearwater	WILSON
USD 266	Maize	
USD 267	Andale	
USD 268	Cheney	
USD 269	Palco	
USD 270	Plainville	
USD 271	Stockton	
USD 274	Oakley	
USD 275	Winona	
USD 279	Randall	
USD 282	Howard	
USD 283	Longton	
USD 284	Cottonwood Falls	
USD 286	Sedan	
USD 287	Pomona	
USD 288	Richmond	
USD 289	Wellsville	
USD 290	Ottawa	
USD 291	Grinnell	
USD 292	Grainfield	
USD 293	Quinter	
USD 294	Oberlin	
USD 298	Lincoln	
USD 299	Sylvan Grove	
USD 300	Coldwater	
USD 303	Ness City	
USD 309	Hutchinson	
USD 313	Buhler	
USD 314	Brewster	
USD 315	Colby	
USD 321	St. Marys	
USD 324	Agra	
USD 327	Ellsworth	
USD 328	Lorraine	
USD 329	Alma	
USD 331	Kingman	
USD 332	Cuningham	
USD 333	Concordia	
USD 334	Glasco	
USD 335	Holton	
USD 336	Holton	
USD 337	Mayetta	
USD 338	Valley Falls	
USD 341	Oskaloosa	
USD 343	Perry	
USD 344	Pleasanton	
USD 345	Topeka	

Belpre	Kingman	Tescott
Belvue	Kiowa	Thayer
Benedict	Kirwin	Timken
Bennington	Kismet	Tipton
Bentley	La Crosse	Toronto
Benton	Labette	Towanda
Bern	LaCygne	Treece
Beverly	LaHarpe	Tribune
Bird City	Lake Quivera	Troy
Bison	Lakin	Turon
Blue Mound	Lancaster	Tyro
Blue Rapids	Lane	Udall
Bluff City	Langdon	Ulysses
Bogue	Larned	Uniontown
Bonner Springs	Latham	Utica
Brewster	Latimer	Valley Center
Bronson	Leavenworth	Valley Falls
Brookville	Leawood	Vermillion
Brownell	Lebo	Vining
Bucklin	Lecompton	Viola
Buffalo	Leon	WaKeeney
Buhler	Leona	Wakefield
Bunker Hill	Leonardville	Waldo
Burden	Leoti	Waldron
Burdett	Leroy	Wallace
Burlington	Lewis	Walnut
Burns	Liberal	Walton
Burr Oak	Liberty	Wamego
Bushong	Liebenthal	Washington
Bushton	Lincolnvill	Wativerville
Byers	Linn	Wathena
Cambridge	Linn Valley	Waverly
Caney	Linwood	Webber
Canton	Little River	Weir
Carbondale	Logan	Westmoreland
Carlton	Lone Elm	Westphalia
Cassoday	Long Island	Westwood
Cawker City	Longford	Wetmore
Cedar	Longton	Wheaton
Cedar Point	Lorraine	White City
Cedar Vale	Lost Springs	White Cloud
Centralia	Louisville	Whitewater
Chanute	Lucas	Whiting
Chase	Luray	Williamsburg
Chautauqua	Lyndon	Willard
Cheney	Lyons	Willis
Cherokee	Macksville	Willowbrook
Chetopa	Madison	Wilmore
Cimarron	Mahaska	Wilsey
Circleville	Maize	Wilson
Clayton	Manchester	Winchester
Clearwater	Manter	Winfield
Clifton	Maple Hill	Winona
	Mapleton	Woodbine

USD 347	Kinsley	Climax	Marquette	Woodston
USD 348	Bladwin City	Clyde	Matfield Green	Yates Center
USD 349	Stafford	Coats	Mayfield	Zenda
USD 350	St. John	Coffeyville	McCracken	Zurich
USD 351	Macksville	Coldwater	McDonald	
USD 352	Goodland	Collyer	McFarland	
USD 355	Ellinwood	Colony	McLouth	
USD 356	Conway Springs	Colwich	McPherson	
USD 357	Belle Plaine	Concordia	Meade	
USD 358	Oxford	Conway Spring	Melverne	
USD 360	Caldwell	Coolidge	Menlo	
USD 361	Anthony	Copeland	Meriden	
USD 363	Holcomb	Corning	Milan	
		Cottonwood Falls		
USD 366	Yates Center	Council Grove	Milford	
USD 367	Osawatomie	Courtland	Miltonvale	
USD 369	Burrton	Coyville	Minneapolis	
USD 371	Montezuma	Cuba	Mission Woods	
USD 373	Newton	Cullison	Moline	
USD 374	Sublette	Culver	Moran	
USD 376	Sterling	Cunningham	Morganville	
USD 378	Riley	Damar	Morill	
USD 379	Clay Center	Danville	Morland	
USD 380	Vermillion	De Soto	Morrowville	
USD 382	Pratt	Dearing	Mound City	
USD 383	Manhattan	Deerfield	Mound Valley	
USD 384	Randolph	Delia	Moundridge	
USD 387	Buffalo	Delphos	Mount Hope	
USD 388	Ellis	Denison	Mulberry	
USD 389	Eureka	Denton	Mullinville	
USD 390	Hamilton	Derby	Munden	
USD 392	Osborne	Dexter	Muscotah	
USD 393	Solomon	Dighton	Narka	
USD 395	LaCrosse	Dodge City	Nashville	
USD 396	Douglass	Dorrance	Natoma	
USD 398	Peabody		Neosho Falls	
			Neosho	
USD 399	Natoma	Douglass	Rapids	
USD 400	Lindsborg	Downs	Ness City	
USD 401	Chase	Dunlap	Netawaka	
USD 402	Augusta	Durham	New Albany	
USD 403	Albert	Dwight	New Cambria	
USD 405	Lyons	Earlton	Nickerson	
USD 406	Wathena	Eastborough	Niotaze	
USD 407	Russell	Easton	North Newton	
USD 408	Marion	Edgerton	Nortonville	
USD 409	Atchison	Edmond	Norwich	
USD 410	Hillsboro	El Dorado	Oak Hill	
USD 412	Hoxie	Elbing	Oakley	
USD 413	Chanute	Elgin	Offerle	
USD 415	Hiawatha	Elk City	Ogden	
USD 416	Louisburg	Elk Falls	Oketo	
USD 419	Canton	Elkhart	Olivet	
USD 421	Lyndon	Ellinwood	Olmitz	

USD 422	Greensburg	Ellsworth	Olpe
USD 424	Mullinville	Elmdale	Olsburg
USD 425	Highland	Elsmore	Onaga
USD 426	Scandia	Elwood	Oneida
USD 429	Troy	Emmett	
USD 430	Horton	Englewood	Osawatomie
USD 431	Hoisington	Ensign	Otis
USD 432	Victoria	Enterprise	Overbrook
USD 433	Denton	Erie	Oxford
USD 434	Carbondale	Esborn	Ozawkie
USD 436	Caney	Eskridge	Palco
USD 437	Topeka	Eudora	Palmer
USD 440	Halstead	Eureka	Paradise
USD 441	Sabetha	Everest	Park
USD 442	Seneca	Fairview	Parker
USD 443	Dodge City	Fairway	Parkerfield
USD 444	Little River	Fall River	Parkerville
USD 446	Independence	Fontana	Parsons
USD 448	Inman	Ford	Pawnee Rock
USD 449	Easton	Formoso	Paxico
USD 450	Tecumseh	Fowler	Penalosa
USD 451	Baileyville	Frankfort	Perry
USD 453	Leavenworth	Frederick	Peru
USD 454	Burlingame	Fredonia	Pittsburg
USD 456	Melvern	Freeport	Plains
USD 458	Basehor	Frontenac	Plainville
USD 459	Bucklin	Galatia	Pleasanton
USD 460	Hesston	Galena	Plevna
USD 461	Neodesha	Galesburg	Pomona
USD 463	Udall	Garden Plain	Portis
USD 464	Tonganoxie	Garfield	Potwin
USD 465	Winfield	Garnett	Powhattan
USD 467	Leoti	Gas	Prairie View
USD 468	Healy	Gaylord	Pratt
USD 469	Lansing	Gem	Prescott
USD 470	Arkansas City	Geneseo	Preston
USD 471	Dexter	Geuda Springs	Pretty Prairie
USD 473	Chapman	Glade	Princeton
USD 474	Haviland	Glasco	Protection
USD 475	Junction City	Glen Elder	Quenemo
USD 476	Copeland	Goessel	Quinter
USD 477	Ingalls	Goff	Radium
USD 479	Kincaid	Gorham	Ramona
USD 482	Dighton	Gove	Randall
USD 483	Plains	Grainfield	Randolph
USD 484	Fredonia	Grandview Plaza	Ransom
USD 487	Herington	Greeley	Rantoul
USD 488	Axtell	Green	Raymond
USD 489	Hays	Greenleaf	Reading
USD 492	Rosalia	Greensburg	Redfield
USD 493	Columbus	Grenola	Republic
USD 494	Syracuse	Gridley	Reserve
USD 495	Larned	Grinnell	Rexford
USD 496	Rozel	Haddam	Richfield

USD 498	Waterville		Halstead	Richmond	
USD 499	Galena		Hamilton	Riley	
USD 500	Kansas City		Hamlin	Robinson	
USD 501	Topeka		Hanover	Rolla	
USD 503	Parsons		Hanston	Rose Hill	
USD 504	Oswego		Hardtner	Roseland	
USD 505	Chetopa		Harper	Rozel	
USD 509	South Haven		Hartford	Rush Center	
USD 512	Shawnee Mission		Harveyville	Russell Springs	

### Association Dues Paid by Kansas Municipalities

13th Judicial District Bar Assoc.	APWA-KS Chapter	Eastern KS GFOA
Administrative Assistants of KS Cities	Arborist assoc.	Election Center
AGACL	ARMA	EMSAK
AICPA	ASAE	Fire Department Safety Officers Assoc.
Air & Waste Management assoc.	ASBO	Fire Educators assoc. of KS
AJA	ASCA	Fire Marshal's Assoc of KS
Amer. Assoc. of Grant Prof.	ASCD	FOUR COUNTY MENTAL HEALTH CENTER
Amer. Correctional Assoc	ASCE	FRIENDS OF MCCONNELL
Amer. Jail Assoc	ASPA	Gardner Chamber of Commerce
Amer. Planning Assoc	ASSN OF MATERNAL & CHILD HEALTH	Government Finance Officers assoc.
Amer. Polygraph Assoc	ASSN OF PLAY THERAPY	GOVERNMENT MGMT INFO SCIENCES
Amer. Probation & Parole	ASSN OF STATE FLOODPLAIN MGRS	GRAIN ELEVATOR & PROCESSING SOC.
Amer. Soc. Of Safety Eng.	ASSN/CMHC'S OF KS INC	Great Plains Development, Inc.
AMERICAN ACADEMY FORENSIC SCIENCES	ASSOC FOR PROFESSIONALS IN	GREATHER WICHITA AREA SPORTS COMMISS
AMERICAN ASSN OF SUICIDOLOGY	ASSOC OF EQUIP MANAGEMENT PROF.	HAYSVILLE CHAMBER OF COMMERCE
American Assoc. for Justice	ASSOC PUBLIC-SAFETY	Health Department Assoc.
American Assoc. of Airport Executives	Assoc. of Govt. Accts.	HEART OF AMERICA - ICBO
American Assoc. of Code Enforcement	Assoc. of Public Safety Communications Officers	Heart of America Chapter-ICC
American Backflow Prevention Assoc.	Assoc. of Trial Lawyers of America	Heart of America GLSA
American Bar assoc.	Assoc. of US Army	High Tech Crime Assoc
American Correctional Assoc.	ASTD SUNFLOWER CHAPTER	High Technology Crime Investigation assoc.
American Institute of Architects	AVA OF WICHITA	Hillsdale Water Quality Project
American Institute of Certified Public Accountants	BICSI	Horton Chamber of Commerce
American Jail Assoc.	BOARD OF HAZARD CONTROL MANAGEMENT	Horton Lion's Club
American Judges Assn.	BROADCAST PROFESSIONALS OF WICHITA	Hotel & Lodging assoc. of Greater KS City
American Judicature	Burgess & Associates	IAAI KS CHAPTER
American Library Assoc.	CAMI	ICMA
American Payroll Assoc.-Topeka	Capitol Consulting Group	INSTITUTE FOR SUPPLY MANAGEMENT
American Planning Assoc.	CATV assoc.	Int.Assoc.Assessing Officer -KS Chapter
AMERICAN PSYCHOLOGICAL ASSN	CCA	Int.Assoc.CIKS.,Recorders,Election Off.&Treas.
American Public Health Assoc.	CCMFOA	Intergovernmental Affairs
American Public Power Assoc.	CENTER FOR URBAN STUDIES	INTERHAB
American Public WorKS assoc.	Central Prairie R.C. & D.	Int'l ASSN OF ARSON
American Records Management assoc.	Citizen's Utility Ratepayer Board	Int'l Assn. Code Council
American Society for Public Admin.	City Attorney's Assoc. of KS	Int'l Assn. of Plumbing
American Society of Civil Engineers	City ClerKS&Municipal Finance Officers Assoc. of KS	INTL ASSOC OF IT ASSET MGRS
American Society of Law Enforcement Trainers	ClerKS assoc. Dues	Int'l assoc. for Property and Evidence
American Society of Mechanical Engineers	Co. Counselor's Assoc. of KS	Int'l Assoc. of Arson Inspectors
AMERICAN SOCIETY ON AGING	Colby Chamber of Commerce	Int'l Assoc. of Chiefs of Police
American Traffic Safety Serv.	COMANCHE CNTY CLERK	Int'l Assoc. of Electrical Inspectors
American Trial Lawyers assoc.	COMMISSION FIRE ACCREDITATION	Int'l Assoc. of Fire Chiefs
American Water WorKS assoc.	INTL	Int'l assoc. of Law Enforcement
American Zoo & Aquarium Assoc.	Commissioner Assoc.	Int'l City Managers assoc.
AMERICAS SAP USERS GROUP	Community Health Council	INTL CITY/COUNTY MGMT ASSN
AOPA	Community Relations	Int'l CODE COUNCIL INC
APA	Council of Great City Schools	Int'l FIRE CODE INSTITUTE
APCO Int'l	County Counselor's Assn	Int'l Institute of Municipal ClerKS
APPA	County Weed Director Assn. of KS	Int'l Municipal Lawyers assoc.
Appraiser assoc. Dues	DERBY CHAMBER OF COMMERCE	Int'l Municipal Signal assoc.
APPRAISERS EDUCATION FUND		



Int'l Public Management Assoc.  
Int'l Public Mgmt Assoc. for HR  
Int'l Society of Arboriculture  
Int'l Society of Fire Service Instructors  
Int'l Species  
IPMA  
IPMA, KS City Chapter  
IPMA, National Chapter  
IPMA-HR  
ISA  
Jo & Wyandotte Council of Mayors\*  
JOCO Building Officials  
Johnson & Wyandotte Counties Council of  
Mayors  
Johnson County Building assoc.  
Johnson County Council of Mayors  
Johnson County Fire Chiefs assoc.  
Johnson County Police Chief's assoc.  
Junction City Chamber of Commerce  
KAC  
KACA  
KACE  
KACEE  
KACM  
KACP  
KACPZO  
KACSO  
KADCCA  
KAHSA  
KALA -KS ASSN OF LEGAL ASST  
KALDH  
KALHD  
KAM  
KAMP  
KAMU  
Kansa Assoc. of Court Services  
Kansa County Treasurers Assoc.  
Kansans For a Strong Fort Riley  
Kasas County Highway Assoc.  
Kasas Mayors Assoc.  
KASB & SQE  
KASRO  
KAUTC  
KBA  
KC Regional Chapter IAAO  
KCAA  
KCAD  
KCC  
KCC & EOA  
KCDAA  
KCHRA  
KCMAPT  
KCMTOA  
KCOA  
KCTA  
KDA  
KDAREO  
KDHE/Health Facilities  
KDHE-BWM  
KDIAI  
KDJA  
KDMJA  
KEDA  
KEMA  
KEMSA  
KGMIS  
KHCA  
KIPHS INC  
KJA

KLF  
KLPG  
KMEA  
KMU  
KNO  
KNOA  
KOVA  
KOVA  
KPPA  
KPHAKS Public Health Assoc  
KPIVP  
KPOA  
KPRA  
KPTA  
KPTS  
KRODA  
KS Society of Land Surveyors  
KS Animal Control assoc.  
KS Appraisers Assoc.  
KS Arborist Assoc.  
KS Assc of Fire Chiefs  
KS Assc of Mappers  
KS ASSN FOR FLOODPLAIN MGMT  
KS Assn of Airports  
KS ASSN OF COURT SVCS OFFICERS  
KS Assn. for Uniform Traffic Control  
KS Assn. of Chiefs of Police  
KS ASSOC OF ADDICTION  
PROFESSIONALS  
KS Assoc of Chief of Police  
KS Assoc of Local Health Dept  
KS Assoc ofr Health Care Quality  
KS Assoc.- Chiefs of Police  
KS Assoc. Local Health Depts.  
KS Assoc. of Airports  
KS Assoc. of City Managers  
KS Assoc. of Code Enforcement  
KS Assoc. of Counties Planning & Zoning  
KS Assoc. of Court Managers  
KS Assoc. of Court Service Officers  
KS Assoc. of District Court Clerks  
KS Assoc. of Recyclers  
KS Assoc. of Risk Quality Mgmt  
KS Assoc. of Rural Educators  
KS Assoc. of School Boards  
KS Assoc. of School Resource Officers  
KS Assoc.-Code Enforcement  
KS Assoc.-Court Management  
KS Association of Counties  
KS Bar Assoc.  
KS BEHAVIORAL SCIENCES  
KS Board of Accountancy  
KS Board of Tech Professionals  
KS Cavalry  
KS Chamber  
KS City CVA  
KS City Metro Bar Assoc.  
KS City Metro Materials Board  
KS City Regional Destination Alliance  
KS CLE Commission  
KS Co & Dist. Attny Assoc  
KS CO ADMIN ASSN  
KS Co Appraiser Assn  
KS Co Commission Assn  
KS CO Highway Assn  
KS Co.CIKS.&Election Off. Assoc.  
KS COMMUNITY CORRECTIONS ASSN  
KS CONTINUING LEGAL  
KS County & Dist Attorney Assoc

KS County Administration Assoc.  
KS County Appraiser Assoc.  
KS County Appraisers/KCAA/Education  
Assoc.  
KS County Clerk & Elec Officer Assoc  
KS County Clerk's assoc.  
KS County Commission Assoc.  
KS County Highway Assoc.  
KS County Hwy. Assoc.  
KS County Officials Assoc.  
KS County Register of Deeds  
KS County Sheriff's Assoc.  
KS County Treasurer Assoc.  
KS Court Reporter's Assn  
KS Dare Officers Assoc  
KS Department of Aging  
KS Department of Agriculture  
KS DEPT OF SOCIAL AND  
KS Dist Judges Assn  
KS Dist Magistrate Judges Assoc  
KS District Attorney Assoc.  
KS District Judge Assoc.  
KS DIVISION I A I  
KS Downtown Development Assoc.  
KS Economic Development Alliance  
KS Education Coalition  
KS EMERGENCY MANAGEMENT ASSN  
KS Emergency Medical Service  
KS Envir. Health Assoc  
KS ENVIRONMENT HEALT ASSN  
KS Fire Chiefs Assn.  
KS Firefighters assoc.  
KS Gang Investigators Assn.  
KS GFOA  
KS GMIS  
KS Golf Assoc  
KS Golf Course Supt. Assoc  
KS Government Finance Officers Assoc.  
KS Government-KSFT License  
KS Govt Finance Officers  
KS GROUND WATER assoc.  
KS Highway Assoc.  
KS Home Care Assoc  
KS Human Relations Assoc.  
KS Independent Oil  
KS Int'l assoc. of Arson Investigators  
KS Jail Assoc  
KS Judicial Council  
KS Lab Education Assoc.  
KS Landfill assoc.  
KS Legal Professionals  
KS Legislative Policy Group  
KS Magistrate Judges Assn  
KS Mappers Assoc.  
KS Mayors Assoc.  
KS Medical Ed. Found.  
KS MEDICAL SOCIETY  
KS MENTAL HEALTH COALITION  
KS Metro Tactical Officer assoc.  
KS Motorcoach Marketing Alliance  
KS Municipal Energy Agency  
KS Municipal Gas Assoc.  
KS Municipal Utilities  
KS Municipal Energy Agency  
KS Museums Assoc.  
KS NAHRO  
KS Narcotic Officer assoc.  
KS Narcotic Officers Assoc.  
KS Noxious Weed Assoc.

KS Call  
KS ParKS & Rec. Assoc  
KS Peace Officer Assoc.  
KS Police Dog Assoc.  
KS Power Pool  
KS Preservation Alliance  
KS PRO CHIEF'S  
KS Prof. Fire Chiefs Assoc.  
KS Professional Chiefs Assn.  
KS PROFESSIONAL GRANT ASSN  
KS PSYCHOLOGICAL ASSN  
KS Public Health Assoc.  
KS Public Transportation Assoc.  
KS REAL ESTATE APPRAISAL BOARD  
KS Real Estate Board  
KS Recreation Park assoc.  
KS Reg of Deeds Assn  
KS Rural Water assoc.  
KS Sampler Foundation  
KS SELF-INSURERS assoc.  
KS Sheriff Association  
KS Silver Haired Legislature  
KS SMALL FLOWS ASSN (KSFA)  
KS Society Land Surveyors  
KS STATE ASSOC OF FIRE CHIEFS  
KS State assoc. of Fire Chiefs  
KS STATE BOARD OF NURSING  
KS STATE BOARD OF TECHNICAL  
KS State Fire Fighters Assoc.  
KS State High School Activities Assoc.  
KS Trail Lawyers Assoc  
KS Treasurers Assoc.  
KS Turf Assoc  
KS Water Environment Assoc  
KSA  
KSAE  
KSCPA-KS Society  
KSFA  
KSFFA  
KSLA  
KSLS  
KUCIMAT TREASURER  
LAKE AFTON PARK  
League of KS Municipaliteis  
Leavenworth County Mutual Aid Fire Assoc.  
LEEDA  
Local Chamber of Commerce  
Lodging  
MACPP  
Mainstream Inc.  
Manhattan Area Builders Assoc.  
Manhattan Area Chamber of Commerce  
Mansas Municipal Gas Agency  
MARC  
MARC - Emergency Response  
MARCER  
MCBA  
MCCRONE ACCESSORIES &  
COMPONENTS  
MEDICAL SOCIETY OF SEDG COUNTY  
MENTAL HEALTH assoc. OF  
Metro Chiefs & Sheriffs Assoc.  
METROPOLITAN INFO EXCHANGE  
Mid America Regional Council  
MID CONTINENT CHAPTER, CHMM  
Mid-America Council of Public Purchasing  
Mid-America Running assoc.  
MID-STATES ORGANIZED CRIME  
MISSOURI VALLEY FIRE CHIEFS CONF

MO/KS BWN  
MOCIC  
Mr. Stuart Little  
MSO  
MTUG  
MULVANE CHAMBER OF COMMERCE  
NACBHD  
NACCCHO  
NACCTFO  
NACCTFO TREASURER  
NACM  
NACO  
NACOP  
NACPI  
NACPRO  
NACRC  
NACRC  
NADD  
NAEIR  
NAFA INC  
NAHMMA  
NAHRO  
NAID  
NAITCP - USA  
NALBOH  
NAMP  
NAPM  
NAPSA  
NASPRA  
NASRO  
NASSP  
NASW  
Nat. Academy Assoc.  
Nat. Assoc for Home Care  
Nat. Assoc. for Health Quality  
Nat. Assoc. of Co.  
Nat. Assoc. of Comm Health Centers  
Nat. Assoc. of Senior Comp. Dir.  
Nat. Assoc.of Cnty  
Collectors,Treasurers&Finance Officers  
Nat. Assoc.of Cnty Recorders, Election  
Officials & ClerKS  
Nat. Fire Prot. Assoc.  
Nat. PKS. & Rec. Assoc  
Nat. Sheriff's Assoc  
Nat. Tactical Officers Assoc.  
Nat. WIC Directory  
NatCncl of Juv&FamCts  
NATIONAL ACADEMY OF EMERGENCY  
National Arbor Day Foundation  
National Assn for Court Mgt.  
National Assoc - Court Management  
National Assoc of Counties  
National Assoc. for Court Management  
National assoc. for Court Management  
National assoc. for Professional Engineering  
National Assoc. of Cities  
National assoc. of Counties  
National Assoc. of County Engineers  
National assoc. of County/City Health  
National Assoc. of Court Management  
National Assoc. of Local Boards  
National Assoc. of School Boards  
National assoc. of Town Watch  
National Audubon Society  
NATIONAL COALITION OF ADVANCED  
TECH  
NATIONAL COLLEGE OF DISTRICT  
ATTYS

National Commission on Correctiona. with  
Care  
National Court Reporter's Assn.  
National Dist Atty Assn  
National District Attorney Assoc  
NATIONAL EMERGENCY NUMBER  
ASSN  
National Environmental Health Assoc.  
National Fire Protection Assoc.  
NATIONAL HEALTHY START assoc.  
National Institute of Ethics  
National Judges Assn  
NATIONAL LATINO BEHAVIORAL  
National League of Cities  
National ParKS and Recreation assoc.  
National Recreation & Park Assoc.  
National Rifle Assn  
National Safety Council  
National School Board Assoc.  
National Sheriff Assn  
National Society of Professional Engineers  
National Tactical Officer Assn.  
NATL ANIMAL CONTROL assoc.  
NATL ASSN CONSUMER AGENCY  
ADMIN  
NATL ASSN FOR COURT  
MANAGEMENT  
NATL ASSN OF CASE MANAGEMENT  
NATL ASSN OF COUNTIES  
NATL ASSN OF LEGAL ASSISTANTS  
NATL ASSOC FOREIGN TRADE ZONES  
NATL CENTER FOR STATE COURTS  
Nat'l Court Reporter's Assn  
NATL FIRE PROTECTION ASSN  
NATL FORUM FOR BLACK PUBLIC  
ADMIN  
NATL NOTARY assoc.  
NATL SHERIFFS ASSN  
NATL SOCIETY EXEC FIRE OFFICERS  
NATL VICTIM CENTER  
Natl. Council for Public/Private Partners  
NATW  
NAWMA  
NAWMA  
NCDA  
NCJ  
NCRA  
NCSDAK  
NDAA  
NDAA  
NDSI  
NE Johnson County Chamber of Commerce  
NE Weed Directors Assoc  
NEHA  
NEVADA PSYCHIATRIC ASSN  
NFPA  
NFPA-NATL FIRE PROTECTION  
NIGP  
NIGP  
No. Amer. Weed Mgmt  
No.Amer.Hazard Materials  
NONPROFIT CHAMBER OF SVC OF  
NORTH AMERICA'S SUPERHWY  
COALITION  
Northeast Johnson County Chamber of  
Commerce  
Northwest KS Area Agency of Aging  
Northwest KS Transit District  
NOTARY LAW INSTITUTE

Nox. Weed Assoc. Dues  
NPJS  
NSA  
NSBA  
NSPE  
NTOA  
NW Highway Officials Assoc.  
NW KS Appraisers Assoc  
NW KS County Clerk's Assoc  
NW KS Highway Officials Assoc  
NW KS Register of Deeds Assoc.  
NWA/NAWD  
OP Chamber (Convenor reception)  
ORAL HEALTH KS INC  
PARATRANSIT COUNCIL, INC.  
PARK CITY CHAMBER OF COMMERCE  
Park Law Enforcement Assoc  
PATTERSON JODY  
Pawnee Co. Economic Develop.  
Pioneer County Development  
PRIMA  
PRIORITY DISPATCH  
PROJECT MANAGEMENT INSTITUTE  
PROP RECORDS INDUSTRY JNT TSK  
FRC  
PROPERTY RECORDS INDUSTRY ASSN  
PUBLIC TECHNOLOGY INC  
PURCHASING MANAGEMENT  
PVD EDUCATION FUND  
QUIVIRA COUNCIL BOY SCOUTS  
AMERICA  
REAP Water Resources Commission  
Regional Area Economic Partnership  
Regional Economic Area Partnership  
Riley County Law Library  
ROBBINS RANDY AFQAM TREASURER  
ROD Assoc. Dues  
ROHRIG TIMOTHY DR  
ROTARY CLUB OF WICHITA  
Rural & Small Schools  
Schools for Fair Funding  
Schools for Quality Education  
SCKACE  
SCKEDD-SOUTH CENTRAL KS  
SECRETARY OF STATE  
SEDC  
SEDG CO ASSN MEDICALLY  
UNDERSERVED  
SEDGWICK COUNTY LAW LIBRARY  
INC  
SEK Appraisers  
SEK ClerKS  
SEK Tourism Region, Inc.  
SEK, Inc.  
SEKCCA  
SEKCTA  
SEKRPC  
SEKTR  
SEKWDA  
Sheriff's Assoc. Dues  
SHOWMEN'S LEAGUE OF AMERICA  
SHRM  
SHRM SEMINARS  
SNSAI  
So. Central KS Assoc. of Co. Engineers  
So. Central KS ClerKS Assn.  
So. Central KS Co. Appraisers Assn.  
So. Central KS Register of Deeds Assn.  
So. Central KS Treasurer's Assn.

So. Central Weed District Assn. of KS  
Society for Human Resource Management  
Society Human Resource Management  
Society of HR Mgmt  
Solid Waste Mgmt Assoc  
SOUTH CENTRAL DISTRICT  
TREASURER'S  
SOUTH CENTRAL KS COUNTY  
APPRAISER'S  
SOUTH WICHITA BUSINESS ASSOC  
Southeast KS Area Transit Coordinating  
Council  
Southeast KS, Inc.  
Southwest KS Appraisers Assn  
Southwest KS Assn of Counties  
Southwest KS CO ClerKS Assn  
Southwest KS Highway Assn  
SOUTHWEST NAHRO  
Southwest Plains Regional Service Center  
SOUTHWESTERN assoc. OF FORENSI  
SPIRIT  
SRS - SUBSTANCE ABUSE  
Stafford Co. Bar Assn.  
State Capitol Area Fire  
SUMNER CNTY COURTHOUSE  
Sumner Co. Economic Development  
Commission  
SUPREME COURT OF KS  
SW ASSN OF FORENSIC SCIENTISTS  
SW Jo Co Economic Development  
SW KS CO Treasurers  
SW KS Register of Deeds  
SWANA  
THE ARC OF SEDGWICK COUNTY INC  
The Charter Group  
THE INSTITUTE OF FIRE ENGINEERS  
THE MENTAL HEALTH CONSORTIUM  
The Nelac Institute  
The SWANA (Refuse Dept)  
TOBACCO FREE KS COALITION INC  
Tonganoxie Chamber of Commerce  
Topeka Area Assoc. of Realtors  
Topeka Bar Assoc  
Travel Industry assoc. of KS  
Treasurer's Assoc. Dues  
United School Administrators  
United Superintendent Assoc.  
UNITED WAY OF THE PLAINS INC  
UNIV OF KS/CONTINUING EDUC  
Urban Land Institute  
US 69 Highway Assoc. of KS  
US DISTRICT COURT  
US POLICE CANINE ASSOC INC  
US Tennis Assoc  
USA Superintendents  
USGA  
VALLEY CENTER CHAMBER OF  
COMMERCE  
Water Environment Federation  
WCPIP  
WCPTI  
Whitney Damron  
WICHITA AREA ASSN  
WICHITA AREA CHAPTER OF THE  
ASSOCIA  
WICHITA BAR ASSN  
WICHITA CHAPTER OF SHRM  
WICHITA HISPANIC CHAMBER OF  
WICHITA METRO CHAMBER

WICHITA PROF. COMMUNICATO  
WICHITA WOMEN ATTORNEYS ASSN  
WKREDA  
WOMEN OFFICIALS IN NACo  
WORLD TRADE COUNCIL OF WICHITA  
WORLDATEWORK

# KUHN Mechanical Inc.

Ref:	Lobby 2-18-08
Date:	2/18/2008
	Dated document Precedes all others.

Attn: Alan Cobb  
Americans For Prosperity

Tel:  
Fax:

Referencing; Transparent Spending In Lobbying

Alan

The only thing I can attest to is the demand for transparency in government.

If they are afraid to show how my tax money is being spent, then they must be up to no good.

As a City Commissioner I must adhere to the KOMA laws, I think KOMA is a necessity. It should be a requirement for all tax spending entities; they must be held accountable.

Mell H Kuhn

**PLUMBING, PIPING, HVAC, FUELING, UTILITIES ENGINEERS AND CONTRACTORS**

**KUHN** Mechanical Inc. 1001 E Kansas Ave. KS 67005

Ph (620) 441-9339 Fax (620) 442 5559 mkuhn@terra

FEDERAL AND STATE AFFAIRS

Date 2-18-08  
Attachment 2







2709 SW 29<sup>th</sup> St, Topeka KS 66614  
TEL (785) 235-1307 FAX (785) 233-3052  
e-mail: [kent@kab.net](mailto:kent@kab.net)  
web site: [www.kab.net](http://www.kab.net)

Written Testimony  
HB 2775  
House Committee on Federal and State Affairs  
February 18, 2008  
By  
Kent Cornish, President  
Kansas Association of Broadcasters

The Kansas Association of Broadcasters serves a membership of free-over-the-air radio and television stations in Kansas – nearly 230 in all. Most of those stations have news departments that try hard to keep their listeners and viewers informed.

In order to fully accomplish that it is important that government be kept open and officials held accountable - as it is important to Kansas citizens. House Bill 2775 would make information on lobbying expenditures more accessible for citizens and yes, reporters. We encourage legislation that requires more disclosure and opens up government, and it's why we are in support of this bill. Thank you members of the committee for your time and consideration.

FEDERAL AND STATE AFFAIRS

Date 2-18-08

Attachment 3



TheKansasCityChannel.com

HEARST-ARGYLE television inc



C. Wayne Gousey  
President & General Manager

Office 816-760-9290  
Fax 816-760-9393  
wgodsey@hearst.com

### KMBC-TV EDITORIAL

Air: 1/26/08, 1/27/08, 1/28/08

A GROUP SEEKING TO REIN IN GOVERNMENT SPENDING IS ASKING THE KANSAS LEGISLATURE TO REQUIRE MORE DISCLOSURE IN TAXPAYER FUNDED LOBBYING. AMERICANS FOR PROSPERITY ARGUES THAT TAXPAYER-FUNDED LOBBYING PROPAGATES THE CYCLE OF MORE SPENDING AND MORE PROGRAMS THAT LEAD TO EVEN MORE SPENDING.

BLUE VALLEY SCHOOLS PAY A LOBBYIST ABOUT \$50,000 A YEAR. THE CITY OF OVERLAND PARK PAYS A LOBBYIST NEARLY \$90,000 A YEAR. THEN IT PAYS ABOUT \$50,000 MORE TO THE KANSAS LEAGUE OF MUNICIPALITIES, WHOSE MISSION INCLUDES LOBBYING. ADD THE EXPENSES ASSOCIATED WITH THE LOBBYING, THEN MULTIPLY BY THE NUMBER OF LOCAL GOVERNMENTS AND SCHOOL DISTRICTS IN THE STATE, AND THE COST IS OUT OF CONTROL.

WE DON'T KNOW IF MORE DISCLOSURE WILL REDUCE SPENDING, BUT WE DO KNOW THAT TAXPAYERS DESERVE TO KNOW HOW MUCH THEIR LOCAL GOVERNMENTS ARE PAYING TO INFLUENCE VOTES. BECAUSE LOCAL GOVERNMENTS THAT GO TO TOPEKA WITH THEIR HAND OUT ARE A BIG REASON THAT STATE TAXES INCREASE.

Delivered by:  
Wayne Godsey  
President & General Manager

Editorials run: Saturday morning after First News Weekend Edition (8:56 am)  
Saturday evening after the 6:00 pm News (6:56 pm)  
Sunday morning after First News Weekend Edition (8:56 am)  
Sunday evening after the 5:30 pm News (5:57 pm)  
Sunday evening after the 10:00 pm News (10:56 pm)  
Monday morning preceding "Good Morning America" (6:56 am) FEDERAL AND STATE AFFAIRS

Date 2-18-08  
Attachment 4

## House Committee on Federal and State Affairs

Testimony of Wayne Flaherty, 6410 Floyd, Overland Park, Kansas 66202

HB 2775 is an excellent piece of legislation and deserves to become law. **It is not about lobbyists - it is about governments and only about governments.** It places no restrictions on any lobbying activities by anyone. It does not require lobbyists to alter their past procedures by one iota. They can continue doing exactly the same things they have been doing for years. In fact, it doesn't even require them to file the reports defined in the bill. The reporting must be done by the government body spending taxpayer money to hire them. If the government lobbyists stand before you to oppose this bill, it is because their government employers have instructed them to make every effort to protect the veil of secrecy under which they hide their lobbying efforts.

This bill imposes no extraordinary requirements on government organizations employing lobbyists. They all have a budget in which they allocate their funds. They create line item expenses for almost everything they do – except for lobbying expenses. That expense they want to hide from me. This bill simply says they must make it clear to their citizens how much money they spend on another of their activities. Instead of hiding their lobbying expenditures under the guise of membership in some noble sounding association, this bill requires they clearly document it. The time has come to shine the light on a government expenditure that has remained hidden in the shadows for too many years. If lobbying expenditures are legitimate and reasonable, those who spend them should have no quarrel with this bill.

This bill continues an effort begun by this legislature last year when it passed the transparency law giving citizens greater access to the workings of their government. No harm will come to an honest government engaged in honest activities because citizens are able to observe those activities.

This bill is not about the activities of lobbying individuals or organizations. The Ethics Commission monitors that. As a registered lobbyist I can tell you that the Ethics Commission is watching – even a little guy like me. This is about requiring that government organizations be forthright, honest, and open with their handling of taxpayer money. It makes them more transparent.

I want to know how much of my tax money some government organization spends on lobbying. I don't want to know because I suspect some hanky panky. I don't want to know because I am curious. I want to know for the best reason a citizen can have. **I want to know because they don't want me to know.** Let me repeat that statement. **I want to know because they don't want me to know.** And that is the very reason I urge you to send this bill to the house with the unanimous approval of this committee.

Thank you for the opportunity to appear before you today.

Are there any questions?

FEDERAL AND STATE AFFAIRS  
Date 2-7-08  
Attachment 5

# Taylor Newspapers

P.O. Box 186 Caney, Kansas 67333 620 879-2156  
rudy@taylornews.org

Feb. 18, 2008

To: Arlen H. Siegfroid, chairman, House Committee on Federal and State Affairs

From: Rudy Taylor, owner, Taylor Newspapers, Inc.

Re: House Bill 2775

Thank you for this opportunity to testify concerning House Bill 2775.

I am a community newspaper publisher of 38 years who believes firmly in governmental openness and transparent procedures leading to the governing process.

I am a bit different from most publishers because I have been on the "other" side of government, serving eight years as a county commissioner in Montgomery County. During those years I continued my support for continued efforts to keep the citizens of Kansas informed about the day-to-day workings of government at all levels.

This year, even during the presidential campaign, "campaign finance reform" is an issue that all candidates fall in line to support, even if they disagree on the particulars. This comes from a groundswell of concern from hometowns and local citizens throughout the nation who are concerned about the money going into campaigns, as well as lobbying once the elected officials are sworn into office.

People are suspicious, as they should be. And the way to neutralize that suspicion is to give them all information that is available, all the way down to cities and counties.

As a long-time observer and a former participant in government, I believe this proposed bill is a good effort to encourage ethical behavior among municipalities, public officials and those who are paid to lobby on behalf of "the people" who, after all, are ultimately the ones who will pay for all lobbying activity.

Thank you.



Testimony of John Lewis  
20605 W. 96<sup>th</sup> St., Lenexa, KS 66220

H.B. 2775

*"To compel a man to furnish funds for the propagation of ideas he disbelieves and abhors is sinful and tyrannical." – Thomas Jefferson.*

I support H.B. 2775. I can think of no greater misuse of taxpayer dollars than their use by one unit of government to lobby another unit of government. Therefore, at the very least, how this money is used should be information that is available to the taxpaying public.

The members of the Kansas Legislature are elected by individuals, not by local governments. They are elected to respond to the will of individual citizens, not local governments. After all, citizens, including individuals and commercial enterprises, are the ones who pay taxes in order to be represented by their elected officials in the Legislature. They don't need, or want, to pay taxes to local units of government in order to be "represented" in the Legislature, because they elected their legislators to represent them.

Local units of government, including cities, counties and school districts, do not pay taxes and thus should not appropriate citizens' tax money to lobby on behalf of non-taxpaying entities. If these local entities want to lobby the legislature, the mayor, county commission chairman or school board president are free to call their local legislators.

Over the past several years, I have testified on numerous bills, with the city, county and school board lobbyists always taking the opposing view. When I have made such trips to Topeka, I have had to take time away from my business and incur travel expenses. This is true of any citizen who wishes to testify in person. But most times when I have made these trips, I have been opposed by an army of taxpayer-funded government lobbyists, whose taxpayer-funded job is to do the same thing that I am having to do on my own time and at my own expense. And the taxpayer-funded lobbyists are actually *paid* to testify against the will of the citizens in many cases. Using tax dollars to advocate for local government entities is, remarkably, their 9-to-5 job!

The power of their sheer numbers makes them almost impossible for individual taxpaying citizens to defeat. And it adds insult to injury when a citizen looks across the hearing room and remembers that he is paying the salary of his opponent. And many times the taxpayer-funded lobbyists are advocating precisely what taxpaying citizens do not want.

- For example, taxpayer-funded lobbyists are almost always against measures to make government more open. Most citizens want a transparent government with very few exemptions from that ideal. But the taxpayer-funded lobbyists in Kansas are on record for consistently opposing efforts to make government meetings and records more open.
- Most Kansas citizens want to pay less in taxes, but government lobbyists, who are paid by those taxes, oppose lowering taxes. They always want more and more.
- All Kansas citizens cherish their property rights. But the taxpayer-funded lobbyists clamor for fewer individual property rights by advocating that local governments have as much power as possible. We see this currently in their efforts to maximize, as much as possible, local government's eminent domain powers.

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The government lobbyists are funded by taxpayers, but they do not represent taxpayers. Instead, they simply represent government, which has already been funded by taxpayers. Our forefathers had a motto for this activity: "Taxation without representation is tyranny." Those tax dollars that are funneled through city, county and school board budgets in order to pay the taxpayer-funded lobbyists are, indeed, taxation without representation for the person who paid the taxes. And it's representation without taxation for the local governments, because local governments do not, themselves, pay taxes.

Cities, counties and school boards simply do not have standing to be represented in the legislature by tax dollars. These local units of government might respond that they are representing individuals by representing their local governments, but this is simply not true, because the taxpayer-funded lobbyists usually oppose what individual citizens want: open government, lower taxes and individual liberty.

In other words, taxpayers usually pay government lobbyists to advocate positions that they oppose.

A study by the Heritage Foundation concluded: "It is every bit as unjust to force liberal taxpayers to fund organizations on the right as it is to force conservative taxpayers to finance organizations on the left. Taxpayer-subsidized political advocacy represents pure fiscal folly and moral injustice. No hard-working American should be compelled to finance lobbying activities with which he disagrees."

At the very least, the amount of tax money that is being used to increase the power and influence of government in Kansas should be a matter of public record.

John Todd  
1559 Payne  
Wichita, Kansas 67203  
(316) 312-7335 cell

February 18, 2008

House Committee on Federal and State Affairs  
Kansas Legislature  
State Capitol  
Topeka, Kansas 66612

Subject: My testimony is presented in **SUPPORT OF House Bill No. 2775** concerning governmental ethics; requiring the reporting of lobbying expenses by municipalities.

Mr. Chairman, and members of the House Committee on Federal and State Affairs, my name is John Todd and I live in Wichita, Kansas. Thank you for allowing me this opportunity to speak to you in Support of the passage of House Bill No. 2775 concerning governmental ethics; requiring the reporting of lobbying expenses by municipalities.

“Government lobbying is toxic to representative democracy,” says Goldwater Institute Chairman Tom Patterson. “It distorts the democratic process by pitting government interest against those of citizens. Letting government agents lobby with taxpayer funds... drowns out the voices of regular citizens, putting private citizens at a distinct disadvantage.” (See Goldwater Institute Policy Report No. 217, January 23, 2007 “Your Tax Dollars at Work: The Implications of Taxpayer-funded Lobbying” by Benjamin Barr at [www.goldwaterinstitute.org](http://www.goldwaterinstitute.org))

I have personally witnessed this abuse over the last several years as a citizen appearing before a number of legislative committees. During the 2006 and 2007 legislative sessions government lobbyists and their associations opposed popular reform efforts in the area of eminent domain.

In previous legislative sessions government lobbyists were successful in blocking two attempts to obtain Municipal Court Reform that would have allowed the election of Municipal Court Judges by the people. A third attempt at Municipal Court reform was opposed by a lobbyist from the Kansas Supreme Court itself, resulting in this measure never making it out of committee.

Local government in Wichita and Sedgwick County has become “big business” with government spending for our city, county, and local school district

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at nearly \$1.4 Billion. In addition to their taxpayer-funded associations like the League of Kansas Municipalities, the Kansas Association of Counties, and the Kansas Association of School Boards, these government entities employ their own taxpayer-funded lobbyists.

At a minimum, the passage of House Bill #2775 is a start towards making taxpayer-funded government lobbying more transparent and accountable to the people. I would request that you study the report "Your Tax Dollars at Work: The Implications of Taxpayer-funded Lobbying" by Benjamin Barr posted on the Goldwater Policy web page, as referenced above, to consider *additional* taxpayer-funded lobbying *reform* that is needed in Kansas.

Sincerely,



John R. Todd

**Kim Borchers**  
**5521 NW Timber Edge Dr**  
**Topeka, Kansas 66618**  
**(785) 286-0549**

Testimony for HB2775  
Federal and State Committee  
February 18, 2008

My name is Kim Borchers. I am a full-time mom, a local radio talk show host and a former corporate business woman. I give my brief job resume to let you know I represent a broad spectrum of constituencies. If there is one common theme that seems to permeate all of these groups, it is the sense that government has lost touch with those whom they claim to serve. I am here today in support of HB 2775 to remind you of your calling. You are here as public servants. It only makes sense that when a piece of legislation comes across your desk aiding the average person to better understand how their tax dollars are being used that you would support it. You are not here to serve municipalities, lobbyists, or associations that promote, oppose or monitor the passage of legislation. You are here to serve the public.

I am always amazed at the number of restrictions, regulations and reporting requirements placed on private business. But what shocks me is the resistance from government itself that seems to believe that it is above reproach or public scrutiny. The discussion today is not about whether there should be tax-payer funded lobbying, but rather about disclosure. This legislation is the first step in ridding the negative views that the public has about the arrogance of governmental entities. It also lets the public know that the government that they pay for is transparent and accountable to those who pay the bill. I would encourage your support of HB2775.

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**Steve Fitzgerald  
3100 Tonganoxie Rd  
Leavenworth, KS 66048  
913-682-8298**

February 18, 2008

Mr. Chairman, and members of the committee,

I am Steve Fitzgerald, Vice President of the the Leavenworth School Board.

I support HB 2775, a bill requiring municipalities and school districts to report to the governmental ethics commission the amount of taxpayer funds spent on lobbying.

I support the bill because it will provide the citizens of Kansas more information concerning how their tax money is being spent. There are seventy lobbyists representing schools and local governments in Topeka and I question if paying those lobbyists is the best use of tax funds.

We have to guard against spending tax dollars primarily to argue for spending more tax dollars and it is obvious that a lot of money is going for that purpose. With school districts and cities paying for lobbyists to get more money from the legislature we have the proverbial self-licking ice-cream cone.

Kansas taxpayer money is being used to get the state to increase expenditures and raise taxes. In some limited cases that might be justified such as when associations providing services to school districts or local governments lobby for their associations' agendas. But, the use of that tax money should be fully disclosed so that citizens can object if they want.

Frankly, I would be surprised if board members of commissioners or mayors know how much is being spent on this. This is an area where we need more sunshine and more accountability. The people's confidence in government goes up when they know that the money collected is not excessive and is well used. This bill can help to increase taxpayer knowledge and confidence by keeping a closer eye on a questionable area.

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*Statement by G. Daniel Harden Ph.D., to the  
House Federal and State Affairs Committee  
Kansas State House of Representatives  
Feb. 18, 2008*

I am a professor of educational leadership at Washburn University and a member of the U.S.D. 340, Jeff West Board of Education, Meriden, Kansas.

I support HB 2775 because it is important that the purpose for any public expenditure be fully and easily transparent to all taxpayers and citizens. When the purpose of any public expenditure is to raise taxes or influence the future course of legislation, it is of particular interest to those whose financial interests are effected.

The confusion between the provision of specific information and policy advocacy is artificial and serves simply as a smokescreen. When someone in a publicly funded position responds in a factual manner to properly framed questions by legislators in the latter's effort to develop effective public policy, there is no issue. When these same individuals attempt to lobby for their agencies or political subdivisions they have crossed the divide between the proper and the improper.

Although this legislation is limited to transparency, it is a step in the right direction. The goal should be the elimination of all lobbying on the public dime. That would include all governmental units dependent in part on legislative appropriations such as cities, counties, and school districts as well as state agencies such as the Department of Education and the Department of Transportation.

Thomas Jefferson wrote, "To compel a man to furnish funds for the propagation of ideas he disbelieves and abhors is sinful and tyrannical," This holds true for the finding of lobbying our governors and legislators. It should not be a contest between the sacred treasures of individual citizens and the deep pockets of tax funded state agencies and their associations.

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Bud Hentzen  
3310 Woodrow Ave.  
Wichita, Kansas 67204  
(316) 267-3321 office

February 18, 2008

House Committee on Federal and State Affairs  
Kansas Legislature  
State Capitol  
Topeka, Kansas 66612

Subject: My testimony is presented in **SUPPORT OF House Bill No. 2775** concerning governmental ethics; requiring the reporting of lobbying expenses by municipalities.

Mr. Chairman, and members of the House Committee on Federal and State Affairs, thank you for allowing me this opportunity to speak to you in Support of the passage of House Bill No. 2775 concerning governmental ethics; requiring the reporting of lobbying expenses by municipalities.

I have been involved in the political process for a long time. From 1985-1993, I served the people of Sedgwick County as a Sedgwick County Commissioner, and let me tell you, I know first hand the importance of transparency and accountability in government. It is crucial in a democratic form of government.

House Bill #2775 simply requires local governments to report to Government Ethics how much they spend to lobby the Kansas legislature. I question the ethics of even allowing local governmental units using taxpayer money to lobby for tax increases and regulations that local taxpayers oppose without a public vote.

The passage of House Bill #2775 is a start towards making government more accountable to the people. It is the right thing to do, and you have an opportunity to do something positive for the people with the passage of this bill.

Sincerely

Bud Hentzen

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KANSAS TAXPAYERS NETWORK  
P.O. Box 20050  
Wichita, KS 67208

[www.kansastaxpayers.com](http://www.kansastaxpayers.com)  
316-684-0082  
fax 316-684-7527

## Testimony Supporting H.B. 2775

Karl Peterjohn, Executive Director

H.B. 2775 would require specific and additional disclosure of lobbying expenditures using taxpayer funds by Kansas cities. This proposal is a first step in creating governmental budget clarity for these lobbying expenditures as well as additional spending accountability on lobbying by municipal government in Kansas.

Cities have taken positions in support or opposition to proposed statutes that have a significant impact on all Kansas citizens. These issues have ranged from expanding city taxes, fees, fines, zoning powers, city bonding, and a variety of other governmental powers.

Citizens should have an ability to find out in detail how their tax funds are being spent on lobbying for state statute changes. Since the cities are a creation of the state and fall under the powers and restrictions contained within the Kansas Constitution there is the possibility of cities using tax funds to lobby for additional taxes and other powers using tax funds.

KTN has heard from our supporters who are unhappy with positions taken by their cities using their tax funds that these folk find to be abhorrent. The battle over eminent domain powers in the wake of the U.S. Supreme Court's controversial Kelo decision is a recent example.

Current law requires lobbying registration but the reporting of the expenditure of tax funds should be expanded to cover all expenditures, with full disclosure that is readily available to the people paying the taxes that fund these activities.

One concern that KTN has about this statute is placing this provision within the government ethics laws. It is important to place this statute in a way that it will be considered a uniform state statute.

Since Kansas is a state with broad home rule powers under Article 12 Section 5b of the Kansas Constitution it is important that any city lobbying disclosure statute enacted by the legislature shall be in a uniform section of state law so that it will cover all municipalities in Kansas. A non uniform statute would simply create a legal environment where the cities would be able to opt out of this new law by using their current home rule powers.

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City Manager's Office

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Overland Park, Kansas 66212  
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www.opkansas.org

Testimony Before The  
House Federal & State Affairs Committee  
Regarding  
House Bill 2775  
By Erik Sartorius

February 18, 2008

The City of Overland Park appreciates the opportunity to appear before the committee and present testimony on House Bill 2775. While the City has no position on the issue of additional disclosure, there are portions of the bill we feel require additional clarity in order to be workable.

The title of the bill refers to “requiring the reporting of lobbying expenses by municipalities.” The bill, however, then does not utilize the current statutory definition of “lobbying,” as found in K.S.A. 46-225. Absent such link, we believe the legislation will not provide the public better information, but rather information that is more confusing.

In the second paragraph of Sect. 1(a), the bill then broadens the definition of “lobbying” to include “monitoring,” and requires all dues paid to any “associations, groups, or organizations that promote, oppose, or monitor the passage of legislation or regulations.” The City of Overland Park belongs to several organizations that would fall under this definition. However, very few are joined because the City wishes to have them lobbying on its behalf. These organizations are joined most frequently in order to keep abreast of changes in the industries associated with cities – transportation, construction, water quality, and public safety, to name a few.

Some of these groups may engage in lobbying; frankly, if that is not the reason a City department joined the organization, we may not be aware of those efforts. More than likely, there are some organizations to which the City belongs that engage in lobbying that take positions counter to that of the City on occasion.

Additionally, the bill is unclear as to whether it applies to only organizations involved with the legislature, as considered in the Kansas statutory lobbying definition, or if this is to apply to organizations that focus on federal issues. Will the public be better informed by knowing that the City of Overland Park belongs to the American Public Works Association? Most any reputable trade organization at least monitors legislation, meaning virtually any group to which the City of Overland Park belongs will be considered to be “lobbying” under this bill.

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House Bill 2775 also requires that the full amount of dues paid to an organization be listed as a lobbying expense, unless the amount the organization spends on lobbying is specifically itemized. While we would like to hope passage of this legislation would spur groups to itemize lobbying costs, we are not confident legislation passed only by Kansas will cause national organizations to act. Absent that, the public will be presented an extremely warped picture of what is spent on lobbying by municipalities.

The final concern the City has with HB 2775 is that it defines anyone who “promotes, opposes, or monitors” legislation for 40 or more hours in one year to be engaged in “lobbying.” This then requires that individual’s salary and benefits to be reported as a lobbying expense of that municipality. Forty hours is one work week or 1.9% of an employee’s work year – essentially 9 minutes a day. It seems unlikely that most citizens would consider what a municipal employee does in that amount of time to constitute the totality of one’s job. However, under HB 2775, the information received by the public would paint just that picture.

The City of Overland Park believes House Bill 2775 requires significant clarification if it is to move forward. We are willing to work toward that goal with this committee. Without such changes, this legislation does not appear to be workable.



League of Kansas Municipalities

300 SW 8th Street  
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Phone: (785) 354-9565  
Fax: (785) 354-4186

To: House Committee on Federal & State Affairs  
From: Kimberly Winn, Director of Policy Development & Communications  
Date: February 18, 2008  
Re: Opposition to HB 2775

On behalf of the member cities of the League of Kansas Municipalities (LKM), thank you for the opportunity to appear today regarding HB 2775. At the outset, it is very important to note that LKM is a strong supporter of open government. However, the provisions of HB 2775 raise several key concerns:

- **Obligation Shifts to Individual Municipalities.** Under the current rules regarding the disclosure of lobbying information, the individuals who actually lobby are required to provide certain reports detailing lobbying expenditures. HB 2775, however, shifts the burden of filing this information to the more than 3,000 individual municipalities in the state. For example, if the City Clerk of Freeport, Kansas (pop. 7) joins the City Clerks Association of Kansas and if the Clerks Association testifies on a single piece of legislation, the City Clerk in Freeport would be required to file with the Governmental Ethics Commission.
- **Changes the Definition of Lobbying.** The term "lobbying" is statutorily defined in the state governmental ethics laws and applies to any individual who engages in promoting or opposing legislation and to certain entertainment expenses. HB 2775 characterizes dues paid to associations as lobbying expenses. With regard to dues paid by cities to various associations (including LKM, clerks association, managers associations, finance officers associations, etc.), this requirement perpetuates a falsehood that would be very misleading for the public. Dues are paid by public entities to a variety of associations for many reasons. Training, technical advice, and legal assistance are just a few examples. Characterizing dues as lobbying would result in a vastly overinflated number that would be absolutely inaccurate. Associations would be put in the untenable position of either reporting an inaccurate number (all dues received) or specifically logging time spent lobbying and itemizing separately in their budgets. Then, those amounts would have to be proportionally split amongst all of their members. And, then that same information would have to be filed by individual municipalities with the state governmental ethics commission with regard to all of the various associations that city officials and employees join.
- **Information is Already Available from a Single Source.** If someone wants to know the amount of dues paid by cities to LKM, such information is a public record and is already available from a single source. If someone wants to know exactly how much LKM spends annually on lobbying, that information is already available from a single source. In fact, in response to an open records request from Americans for Prosperity, we estimated that we spend between \$59,300 and \$75,500 annually in staff salaries and benefits attributable to lobbying. In addition, for certain events such as regional suppers and City Hall Day at the

Capitol, we spend approximately \$2,200 annually for meals. However, we receive revenues from non-governmental sources far in excess of any amount that we spend lobbying. Therefore, it is our position that no taxpayer dollars are spent by LKM to lobby the Legislature and characterizing LKM dues as such would be inaccurate.

- **Differential Treatment for Public Interest Lobbyists.** LKM does not oppose the disclosure of information regarding the compensation of lobbyists. However, we believe that it is inappropriate to separate public interest lobbyists from other lobbyists. We are concerned that this distinction will send the message that it is acceptable for private business to come to the Legislature year after year to ask for tax breaks to help them be more profitable, but it is not acceptable for one level of government to communicate with another level of government about how particular policies affect their community. If there is value in knowing how much money is spent on salaries and reimbursements for those who are attempting to influence the Legislature, then there is value in having this information for all lobbyists.

For these reasons, we must oppose HB 2775 in its current form. I would be happy to stand for questions at the appropriate time.



# Testimony

Unified Government Public Relations  
701 N. 7<sup>th</sup> Street, Room 620  
Kansas City, Kansas 66101

Mike Taylor, Public Relations Director  
913.573.5565 mtaylor@wycokck.org

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## HB 2775

### Requiring the Reporting of Lobbying Expenses by Municipalities

Delivered February 18, 2008  
Committee on Federal and State Affairs

The Unified Government of Wyandotte County/Kansas City opposes House Bill 2775. The proposed legislation is based on an inaccurate premise, creates a misleading and distorted picture of lobbying expenses and attempts to unfairly muzzle the rights of citizens to have their community interests voiced and represented in the legislative process.

First, the contention by groups like Americans for Prosperity that publicly funded lobbyists "propagate the cycle of more spending and more programs that call for more spending" is inaccurate. Representing local government, I find most of my work is focused on saving the taxpayers of my community millions of dollars by objecting to unfunded mandates or other measures which will increase property taxes.

Second, the amount of money the Unified Government or any other local government spends on lobbying is public record. I am registered, so my expenses are fully reported each month. AFP calls for "government entities to disclose how much is spent on lobbying the government each year." That's already done.

But the requirement of HB 2775 to report "dues paid to organizations or groups that promote, oppose or monitor the passage of legislation or regulations" is misleading and distorts the amounts spent on lobbying. Most local governments belong to several national and state associations, professional organizations or even local Chambers of Commerce. All of which may or may not lobby. Most, including the Unified Government don't join these groups because of any lobbying activity, but rather for the professional training and education, networking, health and insurance programs, collaborative purchasing options and many other benefits. Separating the amount of total dues paid to a group which might lobby on certain issues versus the other functions the group performs is difficult if not impossible.

If the purpose of HB 2775 is to show the total amount of tax dollars spent to study, research and influence public policy, then the bill doesn't go nearly far enough. It does not include any dues and expenses the State of Kansas and State Legislature spend on the professional organizations, trade organizations and government associations it belongs to influence state and national policy. Groups such as National Conference of State Legislatures and American Legislative Exchange Council are no different than the National League of Cities or National Association of Counties.

Finally, HB 2775 is unfair and insulting to citizens who elect Mayors, City Councils, County Commissions and School Boards to lead their communities. When those elected officials send a representative to the Statehouse to promote publicly adopted platforms, their voices should not be silenced. And silencing the voices of local communities and their citizens in the Statehouse is what HB 2775 is really aimed at doing. That way, groups like Americans for Prosperity, who don't have to say who they really represent, can have free run in the halls of the Statehouse.

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**TESTIMONY**  
concerning House Bill No. 2775  
**DISCLOSURE OF LOBBYING EXPENSES**  
Presented by Randall Allen, Executive Director  
Kansas Association of Counties  
February 18, 2008

Chairman Siegfried and members of the committee, thank you for the opportunity to submit testimony in opposition to HB 2775. At the onset, I want to make it clear that accountability and transparency are not our enemies as we voice concerns about certain aspects about HB 2775. Rather, we are concerned that HB 2775 would result in information which is not very usable to the citizens of Kansas and is not indicative of our efforts to help government work better, smarter, and often times, at less cost.

HB 2775, as drafted, would place an obligation on counties and other units of local government to report to the Secretary of State all membership dues to state associations, groups, or organizations, whether they be to an organization like the Kansas Association of Counties or to a more narrowly policy-focused state organization, such as the Kansas County Clerks and Election Officials Association or the Kansas Sheriffs Association. At the KAC, our dues do not currently itemize the various and many services afforded our member counties. Speaking as a lobbyist to the issues in the Statehouse that pertain to county government is but *one part* of our work program, and there are many others. In fact, working through such organizations as *The Kansas Collaborative* and in other less formal ways, we continually work to make government better and save Kansas taxpayers money by helping counties to work more closely with State government and other units of local government. Our work in finding better ways to purchase prescription drugs for jail inmates and juvenile offenders, for example, is a good example of the ways that the KAC saves taxpayers dollars each year.

As written, HB 2775 would require counties to report 100% of membership dues of counties and various elected and appointed county officials to associations, groups or organizations if these groups do not itemize their dues and assign a specific portion to promoting, opposing or monitoring the passage of legislation or regulations. Absent any itemization, 100% of these dues would be presumed to be used in the lobbying process, which would be untrue and misleading in some, or perhaps many, cases.

K.S.A. 19-2690, passed by the 1976 Kansas Legislature, constitutes the Kansas Association of Counties as an instrumentality of the member counties of our association. We operate under the Kansas Open Records Act and provide information about our

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785•272•2585  
Fax 785•272•3585

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association, including our budgets, audit reports, board meeting minutes, salaries of personnel, and other information to the public. If the intent is to determine more information about what we do and what we spend in doing what we do, just ask and we can provide such information. Or, the public can ask. To the extent that a record exists and is does not compromise someone's privacy under the Kansas Open Records Act, we will share such record. We think this is infinitely more straightforward than asking all of our members to report information about their dues to us, or even their dues to us that we utilize for lobbying purposes, one by one, across the state of Kansas.

Thank you for considering my testimony. I would be happy to answer any questions you may have.

The Kansas Association of Counties, an instrumentality of member counties under K.S.A. 19-2690, provides legislative representation, educational and technical services and a wide range of informational services to its member counties. Inquiries concerning this testimony should be directed to Randall Allen or Judy Moler by calling (785) 272-2585.



**Olathe School District  
Testimony provided by Dr. Gary George  
House Bill 2775  
February 18, 2008**

We are present today in opposition to House Bill 2775, which would add new requirements to anyone who lobbies for a municipality, which by definition includes school districts.

We oppose this bill on several grounds:

1. House Bill 2775 treats one group of lobbyists differently than corporate lobbyists or the State's own lobbyists. The state of Kansas has a lobbying contract with a Washington D.C. firm. It seems highly inconsistent for the state to tell local units of government that additional reporting is necessary for these entities, but holds itself to a lesser standard and is not obligated to abide by the same law.
2. The proposed legislation indicates that if a staff person of a municipality or a school district lobbies more than 40 hours a year, then the entire amount of their salary, benefits and expenses must be reported as lobbying expenses. This is a gross distortion of reality. A person could work well over 2000 hours in non-lobby related work but because he/she went over the 40 hour threshold, then all the expenses would have to be reported. Further, if a municipality or school district belonged to an association that did some lobbying then all of the dues would be reported as lobbying expenses unless broken out separately. Such distortions serve no worthwhile public purpose and, in fact, would be misleading for the public.
3. Lobbyists already report expenditures each month to the Secretary of State. Through the Kansas Open Records Act, anyone can request and receive information on how much each municipal or school lobbyist is paid for his/her services and how much is paid to associations.
4. Local units of government, elected by the people, have chosen to employ lobbyists. This is a local decision, reached in an open meeting. The local board of education or other governmental units are accountable to the electorate.

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5. The Olathe Board of Education has taken a legislative position on local control. If a local unit of government wishes to employ a lobbyist or have a staff person lobby that should remain a local decision. In addition, we do not believe that municipal or public school lobbyists should to be singled out for separate and additional reporting requirements. Finally, House Bill 2775 has requirements that would lead to gross distortion of amounts in reporting. This does not serve a worthwhile public purpose.

Thank you for your attention.

KANSAS  
ASSOCIATION



OF  
SCHOOL  
BOARDS

1420 SW Arrowhead Road • Topeka, Kansas 66604-4024  
785-273-3600

Testimony before the  
**Federal and State Affairs**

on  
**Testimony on HB 2775**

by

**Mark Tallman, Assistant Executive Director/Advocacy**  
Kansas Association of School Boards

**February 18, 2008**

Mr. Chairman, Members of the Committee:

Thank you for the opportunity comment on **HB 2775**, which would impose additional reporting requirements on municipalities\* regarding lobbying. We appear in opposition to this bill because we see no need to enact additional requirements; because we see no justification in imposing additional requirements on municipalities and not on other entities that engage in lobbying; and because we believe this bill would create more confusion than clarity in the public's understanding of lobbying.

Both the school districts that choose each year to belong to the Kansas Association of School Boards and KASB itself are already required to report lobbying expenditures to the Governmental Ethics Commission, and we make every effort to scrupulously follow those requirements. Any member of the public already has access to those records.

The decision by local school boards to adopt legislative positions, to direct their employees to communicate those positions, or to hire specialized staff or join in associations to communicate or promote those positions, is and we believe should continue to be a local decision made by locally elected officials, accountable to and removal by the voters; made in open meetings and subject the Open Records Act.

This bill seems to suggest there is something inappropriate or even corrupt about public entities engaging in lobbying or joining associations to lobby. We strongly disagree. Good government requires both an informed electorate and informed public officials. That is that role of public lobbyists. We seek to keep our members – who are public officials themselves – informed about the impact of public policy choices and actions by other levels of government, and we seek to inform the public and other elected officials about how their choices impact our members and the school districts they are constitutionally

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charged to "maintain, develop and operate." We see no difference between our activities and that of the National Conference of State Legislatures, the National Governor's Association, the Education Commission of the States or any other association of state-level governmental agencies.

The primary purpose of this bill seems to be to require additional reporting of the salaries of persons involved in lobbying. We have no particular objection to that concept, provided the salaries of *all* persons involved in lobbying, public or private, are included. If the purpose of this bill is to give the public greater access to the salaries of public lobbyists, then the public should be able to compare those expenditures with those of others who lobby for government action or inaction.

This bill would also require dues to associations such as KASB be reported as lobbying expenses, unless the association identifies the portion of those dues that are expended for lobbying in a manner acceptable to the Governmental Ethics Commission. Dues paid to KASB from public school districts are already public records, and KASB already makes public reports as required by the Ethics Commission. Except for the single request made this year by the Americans for Prosperity organization, KASB has never received a request for additional information from any one of the thousands of school board members who have served in recent years.

We think it is very clear our members understand that KASB engages in lobbying and those activities are supported by dues, and part of the reason they join KASB for lobbying on their behalf. They expect the board of directors and officers elected to oversee our association to make decisions about staffing and expenditures. Our Legislative positions are developed by school board members, discussed at regional meetings, circulated by mail and e-mail, and voted upon by our members. We report on these activities in publications sent to the news media and legislators, and we post them on our website. There is nothing hidden or secretive about our lobbying efforts.

Finally, this bill creates additional standards defining when individuals must report salaries for lobbying, based on the number of hours and the scope of activities. We suggest these standards would simply create confusion. If the Legislature wishes to exclude persons who "lobby" less than 40 hours a year or who only give testimony or respond to legislative questions from reporting requirements, KASB could substantially reduce the number of lobbyists we register. Most of our "lobbyists" do just that, because we try to err on the side of over-compliance. If the goal of this bill is to reduce the number of "public lobbyists" by excluding those who fit that definition, we can certainly do so.

Thank you for your consideration.

\*"Municipality" means any county, township, city, school district or other political or taxing subdivision of the state, or any agency, authority, institution or other instrumentality thereof.



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February 18, 2008

Taxation without representation started our need for revolution and independence from King George!

This bill will do nothing more than demand transparency on an act that many taxpayers find incredibly disturbing. Truth can be very hard to take, but it is necessary if we ever want to know the length to which this absurdity has grown and metastasized.

Yes, it is a cancer. And we have to diagnosis the sickness before we can come up with a plan for true and lasting reform.

I applaud this first step to rebuild integrity in this on-going experiment of Kansas's citizen's self-government.

Jeff Locke  
Member, Arma City Council

House Fed and State Committee  
February 18, 2008

Attachment 20