

## MINUTES OF THE SENATE COMMERCE COMMITTEE

The meeting was called to order by Chairperson Nick Jordan at 8:30 A.M. on March 8, 2007 in Room 123-S of the Capitol.

All members were present.

Committee staff present:

Kathie Sparks, Kansas Legislative Research Department  
Jason Long, Revisor of Statutes  
Jackie Lunn, Committee Assistant

Conferees appearing before the committee:

Secretary Joan Wagnon, Department of Revenue  
Patty Clark, Department of Commerce  
Christy Caldwell, Topeka Chamber  
Betty Nelson, CBIZ  
Ashley Sherard, Lenexa Chamber

Others attending:

See attached list.

**SB 342--Enacting the Kansas investment credit act and the Kansas jobs credit act**

Chairperson Jordan introduced Kathie Sparks, Legislative Research, to explain **SB 342**. Ms. Sparks referred the Committee to written outline reviewing the bill. (Attachment 1) Ms. Sparks stated the bill was concerning taxation: relating to credits; enacting the Kansas investment credit act and the Kansas jobs credit act; relating to qualifications and procedures; eliminating certain existing credits. The bill proposes a new Opportunity Zone program that will work in conjunction with the existing Enterprise Zone program. She reviewed the bill for the Committee. During the review, Ms. Sparks referred the Committee to the *Kansas Metropolitan and Micropolitan Statistical Areas* (Attachment 2). She also referred the Committee to written copy regarding the Kansas Enterprise Zone Act (Attachment 3) and explained the Kansas Enterprise Zone Act.

Questions and discussion followed.

Chairperson Jordan introduced Secretary Wagnon, Department of Revenue, to give her testimony as a proponent of **SB 342**. Secretary Wagnon presented written copy. (Attachment 4) She stated that the bill makes a more stream line and simple program. The Department of Revenue is in support of the bill and offered a Kansas Department of Revenue (KDOR) balloon. (Attachment 5) Secretary Wagnon explained the balloon to the Committee.

Questions and a discussion followed.

Chairperson Jordan introduced Patty Clark, Department of Commerce, to give her testimony as a proponent of **SB 342**. Ms. Clark presented written copy. (Attachment 6) Ms. Clark stated the Opportunity Zone proposal should give rural Kansas a competitive advantage over rural areas in neighboring and border states. She also called the Committee's attention to written comparison of Enterprise Zone and Opportunity Zone metro and micropolitan areas and rural areas. (Attachment 7)

Chairperson Jordan introduced Betty Nelson, CBIZ, to give her testimony as a proponent of **SB 342**. Ms. Nelson presented written copy (Attachment 8) She stated they have concerns with the bill and offered changes. They feel that raising the thresholds and eliminating the training tax credit will diminish Kansas' ability to compete with its neighbors.

Questions and discussion followed.

Chairperson Jordan announced the hearing would be continued to tomorrow and adjourned the meeting at 9:30 a.m. with the next scheduled meeting March 9<sup>th</sup> at 8:30 a.m. in room 123 S.



# KANSAS LEGISLATIVE RESEARCH DEPARTMENT

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March 8, 2007

**To:** Senate Committee on Commerce  
**From:** Kathie Sparks, Principal Analyst  
**Re:** SB 342 — The Kansas Investment Credit Act; the Kansas Jobs Credit Act; and Elimination of Certain Credits

The following is a brief outline of the changes proposed in SB 342.

## **Kansas Investment Credit Act** (Sections 1 through 8 – new law)

Section 1: Naming the Act

Section 2: Definitions

Please note that the definition of “opportunity zone” will be established by the Secretary of Commerce through rules and regulations. In addition, an “opportunity zone” must be comprised of at least one county, and would be economically disadvantaged, and would not include any counties in a metropolitan statistical area or micropolitan statistical area. (A US Census Bureau definition of a micropolitan statistical area is a Core Based Statistical Area (CBSA) associated with at least one urban cluster with a population of at least 10,000. The central county plus adjacent counties with a high degree of integration comprise the area. This definition is not in the bill.)

Section 3: An eligible taxpayer for the investment credit must meet all of the following criteria:

- Identified under the North American Industry Classification System (NAICS).
- Identified as a headquarters or ancillary support operation by the Secretary of Commerce for purposes of this act, regardless of NAICS classification:
  - The qualified investment for the project must equal or exceed \$100,000 for those Kansas business facilities that are located in an opportunity zone and \$1.0 million for those Kansas business facilities that are not located in an opportunity zone.
- The taxpayer would be required to pay employees higher-than-average wages within a wage region at the Kansas business facility as follows:
  - The taxpayer’s Kansas business facility with 500 or fewer full-time equivalent employees will provide an average wage that is above the average wage paid by all Kansas business facilities that share the same assigned NAICS category

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used to develop wage thresholds and that have reported 500 or fewer employees to the Kansas Department of Labor on quarterly wage reports;

- The taxpayer's Kansas business facility with 500 or more full-time equivalent employees will provide an average wage that is above the average wage paid by all Kansas business facilities that share the same assigned NAICS category used to develop wage thresholds and that have reported 500 or more employees to the Kansas Department of Labor on quarterly wage reports;
  - The taxpayer's Kansas business facility with more than 500 full-time equivalent employees is the sole facility within its assigned NAICS category; in which event it shall either provide an average wage that is above the average wage paid by all businesses that share the same assigned NAICS category and that have reported wages for 500 or fewer employees or be the sole business facility within its assigned NAICS category that has reported wages to the Department;
  - The Secretary of Commerce would be required to develop each set of wage thresholds for comparison purposes; or
  - The composition of wage regions used in connection with each set of wage thresholds would be determined by the Secretary of Commerce.
- An alternative process is established which would allow that the average wage calculated for the business is greater than or equal to 1.5 times the aggregate statewide average wage paid by industries covered by the employment security law based on data maintained by the Secretary of Labor.

Section 4: For taxable years commencing after December 31, 2006, an eligible taxpayer that makes a qualified investment in a Kansas business facility (\$100,000 opportunity zone or \$1.0 million for everyone else) would receive a tax credit equal to 10 percent of the qualified investment. The tax credit would be allowed against the Kansas Income Tax Act, the Premium Tax, Privilege Fees, or Privilege Tax. The tax credit could be carried forward for ten years. The tax credit is available to subchapter S corporations, partnerships, and limited liability companies.

Section 5: Requires the Secretary of Revenue and the Secretary of Commerce to work together to coordinate a set of procedures to implement the provisions of the Act. This section also requires the business to provide information to justify claiming the credits. In addition, the bill would require the Secretary of Revenue to submit an annual report to the Legislature regarding utilization of the credits claimed and the first report would be due with the beginning of the 2009 Legislative Session.

Section 6: The bill gives rules and regulations authority to the Secretary of Revenue and the Secretary of Commerce.

Section 7: The bill provides that any company that receives a Kansas Investment Credit would be exempted from receiving any credits from the Enterprise Zone Act, or the Job Expansion and Investment Tax Credit Act except if those credits were earned prior to December 31, 2006. In addition, no additional credits would be earned through the High Performance Incentive Act after December 31, 2006, except they may be carried

forward for the appropriate time frame. Any taxpayer who filed an application prior to July 1, 2007, may claim credits under the High Performance Incentive Act, but not under the Kansas Investment Credit Act for 2007 and 2008 to accommodate the 2007 transition period.

Section 8: The Act would expire on January 1, 2012.

### **Kansas Job Credit Act (Sections 9 through 14 – new law)**

Section 9: Naming the Act.

Section 10: Definitions

The same NAICS codes would apply to the Kansas Job Credit Act as the Kansas Investment Credit Act.

Section 11: For taxable years after December 31, 2006, the bill would provide the following tax credits:

- Opportunity zone business: 5 new employees a credit of \$3,500 per new employee against the Kansas Income Tax Act, the Premium Tax, Privilege Fees, or the Privilege Tax.
- Business outside of an opportunity zone: 20 new employees a credit of \$1,500 per new employee against the Kansas Income Tax Act, the Premium Tax, Privilege Fees, or the Privilege Tax.
- The bill would require a new employee to perform the majority of the services in either an opportunity zone or in the State of Kansas.
- The credits may be carried forward until the total amount of the tax credits is used. In the event the taxpayer does not continue to employ the required minimum number of employees, any credit remaining would be forfeited. A taxpayer could only apply for either an opportunity zone or a Kansas Job Credit; but not both for the same employee.
- The credits would apply to subchapter S corporations, partnerships, or limited liability companies.

Section 12: The bill would require the taxpayer to provide documentation as a condition for claiming the credits. The Secretary of Revenue would be required to submit an annual report to the Legislature regarding utilization of the credits beginning with the 2009 Legislative Session.

Section 13: The bill would allow the Secretary of Revenue to adopt rules and regulations for administering this Act.

Section 14: The Act would expire on January 1, 2012.

**Kansas Investment Credit Act** (Sections 15 through 20 – amending current law)

Section 15: The bill provides that credits allowed under the Kansas Investment Credit Act and the Kansas Jobs Credit Act would be treated as tax paid for insurance companies, and deletes references to HPIP and qualified business credits.

Section 16: The Kansas Investment Credit Act would not be allowed for any amount of investment related to or computed on the basis of any investment of the proceeds of obligations issued under the Kansas Development Finance Authority Act.

Section 17: The bill would eliminate the tax credits for the qualified business facilities.

Section 18: The bill would require any taxpayer claiming the Kansas Investment Credit Act and the Kansas Jobs Credit Act credits to provide the following information:

- Actual jobs created as a direct result of the expenditures on which such credit claim is based;
- Additional payroll generated as a direct result of the expenditures on which such credit claim is based;
- Actual jobs retained as a direct result of the expenditures on which such credit claim is based;
- Additional revenue generated as a direct result of the expenditures on which such credit claim is based;
- Additional sales generated as a direct result of the expenditures on which such credit claim is based; and
- Total employment and payroll at the end of the tax year in which the credits are based.

Section 19: The bill would provide a sales tax exemption on the construction, reconstruction, enlargement, or remodeling of a facility for a taxpayer that qualifies for a Kansas jobs or opportunity zone credit. The bill also would provide for a fraction of the sales tax exemption when the qualified taxpayer only leases or only uses part of the facility.

Section 20: The bill would provide for repealers for listed statutes.

Kansas Enterprise Zone Act: 74-50,113; 74-50,116; 74-50,117; 74-50,118; 74-50,119; 2006 Supp. 74-50,114 and 2006 Supp. 74-50,115

HPIP Statutes: 74-50,135; 74-50,135a, 2006 Supp. 74-50,131; 2006 Supp. 74-50,132; 2006 Supp. 74-50,133; 2006 Supp. 74-50,134; 2006 Supp. 79-32,160a. 2006 Supp. 74-50,132)

Business and Job Development Credit: 79-32,155; 79-32,156; 79-32,157; 79-32,158; 79-32,159; 79-32,159a; 79-32,159b; 79-32,159c; 79-32,160, 79-32,160b; 79-32,160c; 2006 Supp. 79-32,153; 2006 Supp. 79-32,154

Professional Employer Associations (Note: they will be eligible for the new investment and jobs credit programs) 79-3269.

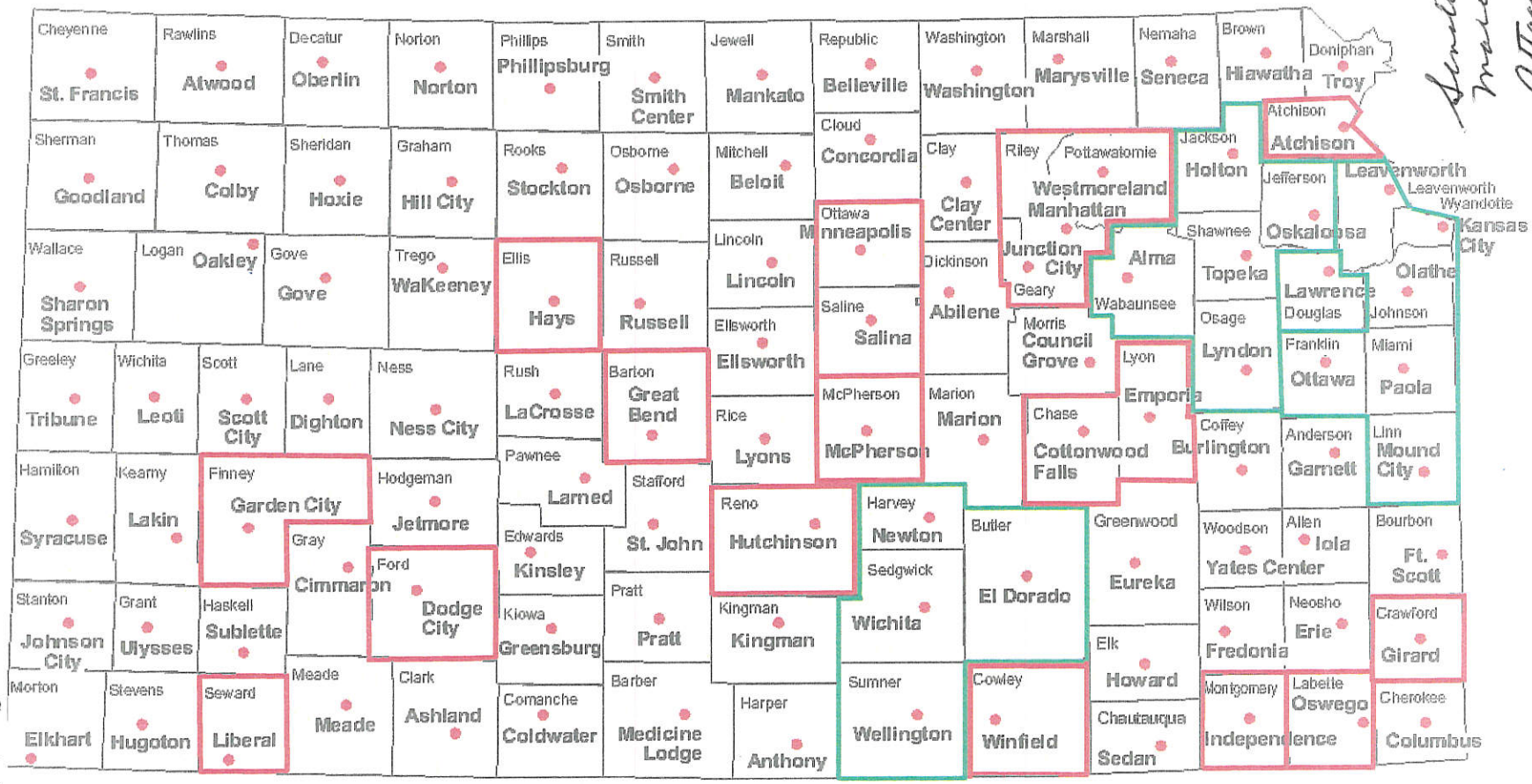
The bill does **not** repeal the Plugging Abandoned Oil/Gas Wells; Swine Facility Improvement Credit; Temporary Assistance to Families Contribution Credit; Ag Loan Interest Reduction Credit; nor the Habitat Management Credit statutes.

Section 21: The Act would take effect after its publication in the statute book.

KLS/ka

# Kansas Metropolitan and Micropolitan Statistical Areas

## Kansas Counties and County Seats



*Senate Commerce  
March 8, 2007  
Attachment 2*

Source: Institute for Policy & Social Research.  
 Data—<http://www.census.gov/population/estimates/metro/general/List1.txt>  
 Map—Kansas Statistical Abstract 2005 page 16

Micropolitan Statistical Area	<span style="border: 1px solid red; display: inline-block; width: 15px; height: 15px;"></span>
Metropolitan Statistical Area	<span style="border: 1px solid green; display: inline-block; width: 15px; height: 15px;"></span>

Attachment 2

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March 7, 2007

**To:** Senate Committee on Commerce  
**From:** Kathie Sparks, Principal Analyst  
**Re:** Kansas Enterprise Zone Act

The Kansas Enterprise Zone Act links tax benefits to the type of business meeting certain qualifications. The Enterprise Zones were eliminated in 1992. What remains is the following:

Jobs Criteria/Definitions	Metropolitan Counties or Non-Designated Counties	Designated Non-Metropolitan Regions
A manufacturing business is defined as any commercial enterprise identified under Standard Industrial Classification Codes, and must create a minimum of 2 net new jobs.	<ul style="list-style-type: none"> <li>○ Sales Tax Exemption</li> <li>○ Job Creation Tax Credit – \$1,500 per net new job.</li> <li>○ Investment Tax Credit – \$1,000 per \$100,000 of qualified business facility investment.</li> </ul>	<ul style="list-style-type: none"> <li>○ Sales Tax Exemption</li> <li>○ Job Creation Tax Credit – \$2,500 per net new job.</li> <li>○ Investment Tax Credit – \$1,000 per \$100,000 of qualified business facility investment.</li> </ul>
A nonmanufacturing business is defined as any commercial enterprise other than a manufacturing or retail business that creates a minimum of 5 net new jobs. This category also includes business headquarters and ancillary support of an enterprise if the facility creates at least 20 new full-time positions.	<ul style="list-style-type: none"> <li>○ Sales Tax Exemption</li> <li>○ Job Creation Tax Credit – \$1,500 per net new job.</li> <li>○ Investment Tax Credit – \$1,000 per \$100,000 of qualified business facility investment.</li> </ul>	<ul style="list-style-type: none"> <li>○ Sales Tax Exemption</li> <li>○ Job Creation Tax Credit – \$2,500 per net new job.</li> <li>○ Investment Tax Credit – \$1,000 per \$100,000 of qualified business facility investment.</li> </ul>
A retail business is defined as any business providing goods or services taxable under the Kansas Retailers' Sales Tax Act; any professional service provider; any bank, savings and loan, or lending institution; any commercial enterprise whose primary business activity includes the sale of insurance; any commercial enterprise deriving its revenues directly from noncommercial customers in exchange for personal services. Retail businesses must create a minimum of 2 net new jobs.	<p>Sales Tax Exemption</p> <p>Available for retail businesses located in a city of less than 2,500 population, or in the unincorporated county area of a county less than 10,000 population.</p> <ul style="list-style-type: none"> <li>○ Job Creation Tax Credit – \$100 per year for 10 years for each net new job created.</li> <li>○ Investment Tax Credit – \$100 per year for 10 years for each \$100,000 in qualified business investment.</li> </ul>	<p>Sales Tax Exemption</p> <p>Available for retail businesses located in a city of less than 2,500 population, or in the unincorporated county area of a county less than 10,000 population.</p> <ul style="list-style-type: none"> <li>○ Job Creation Tax Credit – \$100 per year for 10 years for each net new job created.</li> <li>○ Investment Tax Credit – \$100 per year for 10 years for each \$100,000 in qualified business investment.</li> </ul>

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Attachment 3-1

The Kansas Enterprise Zone Act defines the six counties of Douglas, Johnson, Leavenworth, Sedgwick, Shawnee, and Wyandotte as metropolitan counties. The sales tax exemption is available on materials, equipment, and services purchased when building, expanding, or renovating a business facility. Earned credits may be used to offset up to 100 percent of a company's annual state income tax liability, premium tax privilege fees, or privilege tax.

Finally, under the Act a racetrack in Kansas realizing a cost of not less than \$100 million in capital improvements also is defined as a "nonmanufacturing business."

Testimony to the Senate Commerce Committee  
SB 342  
March 8, 2007

Earlier this year, the Governor released a plan for improving the business tax climate in Kansas. The plan contained a multiyear strategy for reducing corporate tax rates and simplifying tax incentives, two things often requested by the business community. The Departments of Commerce and Revenue, in consultation with a business advisory group developed the plan, which was introduced as Senate Bill 213 and House Bill 2170.

This bill consists of the tax incentive portion of the plan that was developed. Initially, the idea was to put the available money into reducing the corporate tax rate and increasing the small business exemption in the franchise tax; adjustments in the incentive portion of the plan were to remain revenue neutral. In order to achieve this goal, as well as to achieve needed simplification, thresholds for accessing these incentives were set correspondingly high. Since then, in discussions internally and with stakeholders, the department is now recommending changing those thresholds as described in the attached balloon. These changes are still consistent with the original objectives, and although the fiscal note is not longer neutral. The changes advocated below will add \$3 million to the current tax credit expenditures of approximately \$30 million annually. Adding costs through further changes in these thresholds, however, is inadvisable.

The following describes the bill as introduced with the suggested changes in [brackets].

**A. Business Tax Incentives/Tax Credits** (*Sections 1 - 14, 20*)

- The Enterprise Zone incentives, HPIP credit and Business and Job Development Credits will be replaced by two new, simplified incentives.
- Any existing credits will still be allowed to carry forward until used under the old plans.
- In addition, enhanced incentives will be available in Opportunity Zones—a new program.
- The worksheet on the back of the testimony will help explain the new, improved process in order to bring certainty to decision-making.

**1. Investment Tax Credit** – 10% of investment if you qualify:

- Minimum of \$1,000,000 [~~\$300,000~~]
- No retail, mining, agriculture, construction (only certain NAICS codes apply, or headquarters or ancillary support companies.)
- Higher than average wage still required
- 10 year carry forward
- for profit business
- Sales tax exemption available for construction

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Attachment 4-1

2. **Jobs Credit** - \$1,500 per job created if you qualify:

- Minimum of 20 jobs [10 over 2 years, except headquarters still at 20]
- No retail, mining, agriculture, construction (same NAICS)
- No wage requirement
- No investment requirement
- Unlimited carry forward
- Sales tax exemption available for construction

**B. Opportunity Zones Incentives** (*Subsection 2(f) and 10(e)*)

The legislation sets out three criteria for Opportunity Zones:

- Must be a county
- Must be economically disadvantaged
- Shall not include counties in a metro or micropolitan statistical area. (*p. 8, 132-38.*)

Department of Commerce will establish this program by rule and regulation, setting out the program parameters. The eligible areas will be evaluated and reviewed every 3 years. Incentive thresholds and awards will be established by statute.

The incentives within Opportunity Zones are also a Jobs credit, and Investment credit but with different thresholds and awards:

- \$3,500 Job Credit per new employee for each business creating at least 5 [2] jobs in an Opportunity Zone. Open to any business, including retail. (*Subsection 11(a)*)
- A minimum of \$100,000 [\$50,000] in investment in an O-Zone will qualify. All other rules apply. (*Subsection 3(a)(2); subsection 4(e)*)
- Eligible for the sales tax exemption. (*Subsection 19(cc)*)

The Department has a balloon to present to the committee which would make the bracketed changes, and also change the enactment date to January 1, 2008.

(DRAFT)

**Investment Credit**

**Commerce** | **Revenue**

Planned Project: | Completed Project:

Name: \_\_\_\_\_  
FEIN: \_\_\_\_\_  
Address of Facility: \_\_\_\_\_

Project Number: \_\_\_\_\_  
Project Name: \_\_\_\_\_  
Project Description: \_\_\_\_\_  
Project Duration: beginning and ending dates: \_\_\_\_\_

NAICS of facility: \_\_\_\_\_  
Description of NAICS: \_\_\_\_\_

Headquarters operation  
Ancillary support operation

Average wage per NAICS Code	\$0.00	\$0.00
Average wage at facility	\$0.00	\$0.00
Difference:	<u>\$0.00</u>	<u>\$0.00</u>

Dates: \_\_\_\_\_  
Tax Period: beginning and ending: \_\_\_\_\_  
Project investment estimate: \_\_\_\_\_  
Date placed in service: \_\_\_\_\_

Depreciable asset categories:	Acct Number:	Acct Number:
Building	\$0.00	\$0.00
Furniture and fixtures	\$0.00	\$0.00
Machinery and equipment	\$0.00	\$0.00
Leasehold improvements	\$0.00	\$0.00
Land	\$0.00	\$0.00
Other: specify	\$0.00	\$0.00

Rents: specify	\$0.00	\$0.00
	\$0.00	\$0.00

Total investment:	<u>\$0.00</u>	<u>\$0.00</u>
\$100,000 or \$1,000,000 minimum investment		

If greater than minimum investment:		
Credit @ 10%	<u>\$0.00</u>	<u>\$0.00</u>

(Investment excludes property that leaves the facility.)

Signature of taxpayer \_\_\_\_\_  
Date \_\_\_\_\_

Commerce signature \_\_\_\_\_  
Date \_\_\_\_\_

Revenue signature \_\_\_\_\_  
Date \_\_\_\_\_

Signature \_\_\_\_\_  
Date \_\_\_\_\_

Revenue signature \_\_\_\_\_  
Date \_\_\_\_\_

KDOR balloon

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Session of 2007

## SENATE BILL No. 342

By Committee on Commerce

2-8

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9 AN ACT concerning taxation; relating to credits; enacting the Kansas  
10 investment credit act and the Kansas jobs credit act; relating to qual-  
11 ifications and procedures; eliminating certain existing credits related  
12 thereto; amending K.S.A. 40-253a and 74-8945 and K.S.A. 2006 Supp.  
13 79-32,111, 79-32,243 and 79-3606 and repealing the existing sections;  
14 also repealing K.S.A. 74-50,113, 74-50,116, 74-50,117, 74-50,118, 74-  
15 50,119, 74-50,135, 74-50,135a, 79-32,155, 79-32,156, 79-32,157, 79-  
16 32,158, 79-32,159, 79-32,159a, 79-32,159b, 79-32,159c, 79-32,160, 79-  
17 32,160b and 79-32,160c and K.S.A. 2006 Supp. 74-50,114, 74-50,115,  
18 74-50,131, 74-50,132, 74-50,133, 74-50,134, 79-3269, 79-32,153, 79-  
19 32,154 and 79-32,160a.

20  
21 *Be it enacted by the Legislature of the State of Kansas:*

22 New Section 1. The provisions of sections 1 through 8, and amend-  
23 ments thereto, shall be known and may be cited as the Kansas investment  
24 credit act.

25 New Sec. 2. As used in the Kansas investment credit act, unless oth-  
26 erwise provided: (a) "Act" means the Kansas investment credit act;

27 (b) "ancillary support operation" means a Kansas business facility at  
28 which the business activities are ancillary processing functions and from  
29 which no or de minimis primary business activities occur. Ancillary proc-  
30 essing functions shall support and improve operating efficiencies of the  
31 primary focus of the business, but are not of themselves, integral and  
32 necessary to performing the primary business activities;

33 (c) "eligible taxpayer" means a for-profit business establishment sub-  
34 ject to the Kansas income tax act, the premium tax or privilege fees im-  
35 posed pursuant to K.S.A. 40-252, and amendments thereto, the privilege  
36 tax as measured by the net income of financial institutions imposed pur-  
37 suant to chapter 79, article 11 of the Kansas Statutes Annotated, sales or  
38 property taxes and that meets the eligibility criteria in section 3, and  
39 amendments thereto and is current in payment of Kansas taxes;

40 (d) "headquarters" means a Kansas business facility where principal  
41 officers of the business are housed and from which direction, manage-  
42 ment, or administrative support of transactions is provided for a business  
43 or division of a business and from which no more than de minimis rev-

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Attachment 5-1

1 enues are generated from primary business activities.

2 (e) "Kansas business facility" means any factory, mill, plant, refinery,  
3 warehouse, feedlot, building or complex of buildings that operate as a  
4 single unit on a contiguous piece of property, located within the state,  
5 including the land on which such facility is located and all machinery,  
6 equipment and other real and tangible personal property located at or  
7 within such facility used in connection with the operation of such facility.  
8 The term "Kansas business facility" includes only structures within which  
9 individuals are customarily employed or which are customarily used to  
10 house machinery, equipment or other property and that are not designed  
11 with the capability of being transported, moved or relocated. Such Kansas  
12 business facility shall satisfy the following requirements: (1) Such facility  
13 must be employed by the eligible taxpayer in the operation of a revenue  
14 producing enterprise. Such facility shall not be considered a Kansas busi-  
15 ness facility in the hands of the taxpayer if the taxpayer's only activity with  
16 respect to such facility is to lease it to another person or persons. If the  
17 taxpayer employs only a portion of such facility in the operation of a  
18 revenue producing enterprise, and leases another portion of such facility  
19 to another person or persons or does not otherwise use such other por-  
20 tions in the operation of a revenue producing enterprise, the portion  
21 employed by the taxpayer in the operation of a revenue producing en-  
22 terprise shall be considered a Kansas business facility, if the requirements  
23 of subsection (e)(2) are satisfied; and

24 (2) if such facility was acquired by the taxpayer from another person  
25 or persons, such facility was not employed, immediately prior to the trans-  
26 fer of title to such facility to the taxpayer, or to the commencement of  
27 the term of the lease of such facility to the taxpayer, by any other person  
28 or persons in the operation of a revenue producing enterprise and the  
29 taxpayer continues the operation of the same or substantially identical  
30 revenue producing enterprise at such facility;

31 (f) "opportunity zone" shall be established by the secretary of com-  
32 merce through rules and regulations. In addition to other opportunity  
33 zone designation criteria established by the secretary, such criteria shall  
34 include: (1) An opportunity zone, which shall be comprised of at least  
35 one county; (2) shall be economically disadvantaged; and (3) shall not  
36 include any counties in a metropolitan statistical area or micropolitan  
37 statistical area;

38 (g) "qualified investment" means the value of the real and tangible  
39 personal property permanently and physically located at the Kansas busi-  
40 ness facility, except that "qualified investment" does not include inven-  
41 tory, construction in progress, or property held for sale to customers in  
42 the ordinary course of the taxpayer's business, which constitutes the Kan-  
43 sas business facility, or which is used by the taxpayer in the operation of

1 the Kansas business facility, during the taxable year for which the credit  
2 is claimed. The value of such property during such taxable year shall be:  
3 (1) The original cost of such property, if owned by the eligible taxpayer;  
4 or (2) eight times the net annual rental rate, if leased by the eligible  
5 taxpayer. Original cost is deemed to be the basis of the property for fed-  
6 eral income tax purposes, prior to any federal adjustments, at the time of  
7 acquisition by the taxpayer and adjusted by subsequent capital additions  
8 or improvements thereto and partial disposition thereof, by reason of sale,  
9 exchange or abandonment. The net annual rental rate shall be the annual  
10 rental rate paid by the taxpayer less any annual rental rate received by  
11 the taxpayer from subrentals. "Qualified investment" shall be determined  
12 by calculating the value of the qualified investment that has been newly  
13 placed into service at the eligible taxpayer's Kansas business facility during  
14 the taxpayer's tax year. In order to remain eligible the investment must  
15 continue to be used during the tax year and remain in service on the last  
16 business day of the taxpayer's tax year for which the credit is claimed. For  
17 plans that show a project shall extend beyond one tax period in which the  
18 minimum investment is not met at the end of the first tax period that the  
19 qualified investment is placed in service, the qualified investment can be  
20 accumulated into the next consecutive tax period for computation of the  
21 investment credit until the minimum investment has been met as long as  
22 the qualified investment remains in service and is identified as part of the  
23 same project. Once the minimum investment has been initially met on a  
24 project, subsequent qualified investment may be claimed in the tax period  
25 that it is placed in service;

26 (h) "revenue producing enterprise" means: (1) The assembly, fabri-  
27 cation, manufacture or processing of any agricultural, mineral or manu-  
28 factured product;

29 (2) the storage, warehousing, distribution or sale of any products of  
30 agriculture, aquaculture, mining or manufacturing;

31 (3) the feeding of livestock at a feedlot;

32 (4) the operation of laboratories or other facilities for scientific, ag-  
33 ricultural, aquacultural, animal husbandry or industrial research, devel-  
34 opment or testing;

35 (5) the performance of services of any type;

36 (6) the feeding of aquatic plants and animals at an aquaculture  
37 operation;

38 (7) the administrative management of any of the foregoing activities;

39 or

40 (8) any combination of any of the foregoing activities.

41 "Revenue producing enterprise" shall not mean a swine production  
42 facility as defined in K.S.A. 17-5903, and amendments thereto; and

43 (i) "same or substantially identical revenue producing enterprise"



1 means a revenue producing enterprise in which the products produced  
2 or sold, services performed or activities conducted are the same in char-  
3 acter and use, are produced, sold, performed or conducted in the same  
4 manner and to or for the same type of customers as the products, services  
5 or activities produced, sold, performed or conducted in another revenue  
6 producing enterprise.

7 New Sec. 3. (a) An eligible taxpayer may qualify for the investment  
8 credit if all of the following criteria are met: (1) The taxpayer's Kansas  
9 business facility must be:

10 (A) Identified under the North American industry classification sys-  
11 tem (NAICS) subsector of 221, 311-425, 481-624, 812-813, or 922-928,  
12 as assigned by the secretary of the department of labor; or

13 (B) identified as a headquarters or ancillary support operation by the  
14 secretary of commerce for purposes of this act, regardless of NAICS  
15 classification;

16 (2) the qualified investment for the project must equal or exceed  
17 \$100,000 for those Kansas business facilities that are located in an op-  
18 portunity zone and \$1,000,000 for those Kansas business facilities that  
19 are not located in an opportunity zone;

\$ 50,000

\$ 300,000

20 (3) the taxpayer shall satisfy payment of a higher-than-average wage  
21 within a wage region at the Kansas business facility at which qualified  
22 investment occurs by performing one of the options described below: (A)  
23 The taxpayer's Kansas business facility with 500 or fewer full-time equiv-  
24 alent employees will provide an average wage that is above the average  
25 wage paid by all Kansas business facilities that share the same assigned  
26 NAICS category used to develop wage thresholds and that have reported  
27 500 or fewer employees to the Kansas department of labor on the quar-  
28 terly wage reports;

29 (B) the taxpayer's Kansas business facility with 500 or fewer full-time  
30 equivalent employees is the sole facility within its assigned NAICS cate-  
31 gory that has reported wages for 500 or fewer employees to the Kansas  
32 department of labor on the quarterly wage reports;

33 (C) the taxpayer's Kansas business facility with more than 500 full-  
34 time equivalent employees will provide an average wage that is above the  
35 average wage paid by all Kansas business facilities that share the same  
36 assigned NAICS category used to develop wage thresholds and that have  
37 reported more than 500 employees to the Kansas department of labor on  
38 the quarterly wage reports;

39 (D) the taxpayer's Kansas business facility with more than 500 full-  
40 time equivalent employees is the sole facility within its assigned NAICS  
41 category that has reported wages for more than 500 employees to the  
42 Kansas department of labor on the quarterly wage reports, in which event  
43 it shall either provide an average wage that is above the average wage

1 paid by all Kansas business facilities that share the same assigned NAICS  
 2 category and that have reported wages for 500 or fewer employees to the  
 3 Kansas department of labor on the quarterly wage reports, or be the sole  
 4 Kansas business facility within its assigned NAICS category that has re-  
 5 ported wages to the Kansas department of labor on the quarterly wage  
 6 reports;

7 (E) the number of NAICS digits to use in developing each set of  
 8 wage thresholds for comparison purposes shall be determined by the  
 9 secretary of commerce; or

10 (F) the composition of wage regions used in connection with each set  
 11 of wage thresholds shall be determined by the secretary of commerce;  
 12 and

13 (4) as an alternative to the requirements of subsection (a)(3), a tax-  
 14 payer having met the requirements of subsections (a)(1) and (2) may  
 15 wage-qualify its Kansas business facility if, after excluding the headcount  
 16 and wages reported on the quarterly wage reports to the Kansas depart-  
 17 ment of labor for employees at that Kansas business facility who own five  
 18 percent or more equity in the taxpayer, the average wage calculated for  
 19 the taxpayer's Kansas business facility is greater than or equal to 1.5 times  
 20 the aggregate state-wide average wage paid by industries covered by the  
 21 employment security law based on data maintained by the secretary of  
 22 labor.

23 (b) For the purposes of this section, the number of full-time equiv-  
 24 alent employees shall be determined by dividing the number of hours  
 25 worked by part-time employees during the pertinent measurement in-  
 26 terval by an amount equal to the corresponding multiple of a 40-hour  
 27 work week and adding the quotient to the average number of full-time  
 28 employees.

29 New Sec. 4. (a) For taxable years commencing after December 31,  
 30 2007 ~~2006~~, an eligible taxpayer that makes a qualified investment in a Kansas  
 31 business facility shall be entitled to a credit in an amount equal to 10%  
 32 of the qualified investment. Qualified investment must be identified and  
 33 submitted to the secretary of commerce prior to making a commitment  
 34 to invest. The credit allowed by this subsection shall be a one-time credit.  
 35 The credit shall be allowed against the tax imposed by the Kansas income  
 36 tax act, the premium tax or privilege fees imposed pursuant to K.S.A. 40-  
 37 252, and amendments thereto, or the privilege tax as measured by the  
 38 net income of financial institutions imposed pursuant to article 11 of  
 39 chapter 79 of the Kansas Statutes Annotated, for the taxable year during  
 40 which the qualified investment is placed into service.

41 (b) The eligible taxpayer shall claim the credit on the original return  
 42 for the tax year in which the qualified investment is placed into service.

43 (c) If the tax credit amount thereof exceeds the tax imposed, the tax

1 credit amount thereof which exceeds the eligible taxpayer's tax liability  
 2 may be carried forward for credit in the succeeding taxable year or years  
 3 until the total amount of the tax credit is used, except that no such tax  
 4 credit shall be carried forward for deduction after the tenth taxable year  
 5 succeeding the taxable year in which such credit initially was claimed and  
 6 no carry forward shall be allowed for deduction in any succeeding taxable  
 7 year unless the taxpayer continues to satisfy the eligibility criteria in sec-  
 8 tion 3, and amendments thereto, for such succeeding taxable year.

9 (d) A qualified investment, of at least \$1,000,000, made by the eligible  
 10 taxpayer in a Kansas business facility that is not located in a designated  
 11 opportunity zone, may qualify for the investment credit.

\$ 300,000

12 (e) A qualified investment, of at least \$100,000, made by the eligible  
 13 taxpayer in a Kansas business facility that is located in a designated op-  
 14 portunity zone, may qualify for the investment credit.

\$ 50,000

15 (f) If the eligible taxpayer is a corporation having an election in effect  
 16 under subchapter S of the federal internal revenue code, a partnership  
 17 or limited liability company, the credit provided by this section shall be  
 18 claimed by the shareholders of such corporation, the partners of such  
 19 partnership or the members of such limited liability company in the same  
 20 manner as such shareholders, partners, or members account for their  
 21 proportionate shares of income or loss of the corporation, partnership or  
 22 limited liability company.

23 New Sec. 5. (a) The secretary of revenue and the secretary of com-  
 24 merce shall work together to coordinate a set of procedures to implement  
 25 the provisions of this act.

26 (b) Any taxpayer claiming credits pursuant to this act, as a condition  
 27 for claiming and qualifying for such credits, shall provide information  
 28 pursuant to K.S.A. 2006 Supp. 79-32,243, and amendments thereto, as  
 29 part of the tax return in which such credits are claimed. Such credits shall  
 30 not be denied solely on the basis of the contents of the information pro-  
 31 vided by the taxpayer pursuant to K.S.A. 2006 Supp. 79-32,243, and  
 32 amendments thereto.

33 (c) The secretary of revenue shall submit an annual report to the  
 34 legislature regarding utilization of the credits claimed pursuant to this act,  
 35 for purposes of evaluation. Such report shall be due during the legislative  
 36 session, commencing with the 2009 legislative session.

2010

37 New Sec. 6. The secretary of revenue and secretary of commerce  
 38 may adopt such rules and regulations as necessary to carry out the pur-  
 39 poses of this act.

40 New Sec. 7. (a) Except as otherwise provided, for tax years com-  
 41 mencing on or after December 31, 2006, no additional credits may be  
 42 earned through the Kansas enterprise zone act, K.S.A. 79-32,160a; or the  
 43 job expansion and investment tax credit act, K.S.A. 79-32,153. Any carry

2007

1 forward credit that has been earned through the Kansas enterprise zone  
 2 act, K.S.A. 79-32,160a and is remaining after December 31, ~~2006~~, may 2007  
 3 be carried forward to succeeding taxable years as long as all requirements  
 4 continue to be met. Any credit that has been earned through the job  
 5 expansion and investment tax credit act, K.S.A. 79-32,153, with years left  
 6 in recomputing the credit after December 31, ~~2006~~, may continue for the 2007  
 7 remainder of the 10-year period as long as all requirements continue to  
 8 be met.

9 (b) Except as otherwise provided, for tax years commencing on or  
 10 after December 31, ~~2006~~, no additional credits may be earned through 2007  
 11 the high performance incentive act, K.S.A. 74-50,115, K.S.A. 74-50,132,  
 12 and subsection (e) of K.S.A. 79-32,160a. Any carry forward credit that  
 13 has been earned through the high performance incentive act, subsection  
 14 (e) of K.S.A. 79-32,160a and is remaining after December 31, ~~2006~~, may 2007  
 15 be carried forward to succeeding taxable years, providing all requirements  
 16 continue to be met and subject to the applicable carryforward limitations.

*delete  
bracketed  
text*

17 ~~Any taxpayer who has filed an application to be certified under K.S.A.~~  
 18 ~~74-50,131, prior to July 1, 2007, may claim credits under the high per-~~  
 19 ~~formance incentive act, subsection (e) of K.S.A. 79-32,160a, K.S.A. 74-~~  
 20 ~~50,131 and K.S.A. 74-50,132 during the certification period in tax years~~  
 21 ~~2007 and 2008, which credits may be carried forward until used or for a~~  
 22 ~~maximum of ten years, as long as such taxpayer does not claim any credits~~  
 23 ~~for the same investment under the Kansas investment credit act.] To ac-~~  
 24 ~~commodate unusual timing situations during the ~~2007~~ transition period,~~ 2008  
 25 ~~timing modifications may be authorized at the discretion of the secretary~~  
 26 ~~of commerce and the secretary of revenue.~~

2013

27 New Sec. 8. The provisions of this act shall be applicable to all tax-  
 28 able years commencing after December 31, ~~2006~~, and prior to January 2007  
 29 1, ~~2012~~

30 New Sec. 9. The provisions of sections 9 through 14 may be cited  
 31 and shall be known as the Kansas jobs credit act.

32 New Sec. 10. As used in the Kansas jobs credit act, unless otherwise  
 33 provided: (a) "Act" means the Kansas jobs credit act;

34 (b) "employed" means that an employer-employee relationship ex-  
 35 ists. A person who performs services for the taxpayer shall be considered  
 36 as an employee if the taxpayer has the right to direct and control when,  
 37 where, and how work will be done. In addition the taxpayer shall pay for  
 38 the employee's wages directly, or indirectly through inter-company trans-  
 39 fers. Independent contractors shall not be considered as employed for  
 40 purposes of the Kansas jobs credit;

41 (c) "Kansas job credit taxpayer" means any business entity authorized  
 42 to do business in the state of Kansas which is subject to the state income  
 43 tax imposed by the provisions of the Kansas income tax act, any national

1 banking association, state bank, trust company or savings and loan asso-  
2 ciation paying an annual tax on its net income pursuant to article 11 of  
3 chapter 79 of the Kansas Statutes Annotated, or any insurance company  
4 paying the premium tax and privilege fees imposed pursuant to K.S.A.  
5 40-252, and amendments thereto, is current in payment of Kansas taxes,  
6 and has a Kansas business facility as defined in the investment credit act:  
7 (1) Identified under the North American industry classification system  
8 (NAICS) subsector of 221, 311-425, 481-624, 812-813, or 922-928, as  
9 assigned by the secretary of the department of labor; or  
10 (2) identified as a headquarters or ancillary support operation, re-  
11 gardless of NAICS classification;  
12 (d) "new employee" means a person newly employed by the taxpayer  
13 in the taxpayer's business operating in Kansas during the taxable year for  
14 which the credit allowed by section (11), and amendments thereto, is  
15 claimed. A person shall be deemed to be so engaged if such person per-  
16 forms duties in Kansas in connection with the operation of the Kansas  
17 business on: (A) A regular, full-time basis; (B) a part-time basis, provided  
18 such person is customarily performing such duties at least 20 hours per  
19 week throughout the taxable year; or (C) a seasonal basis, provided such  
20 person performs such duties for substantially all of the season customary  
21 for the position in which such person is employed. For a Kansas business  
22 that becomes operational during the current tax year, new employees shall  
23 be the number of employees employed at the taxpayer's Kansas business  
24 on the last business day of the taxpayer's tax year. In the case of employees  
25 hired, in which the Kansas business existed and was operated by the  
26 taxpayer prior to such hiring, the number of new employees employed in  
27 the operation of the Kansas business shall be reduced by the number of  
28 employees employed at such Kansas business on the last business day of  
29 the taxpayer's previous tax year. Employees acquired through an acqui-  
30 sition or merger of a business operating in Kansas shall not be considered  
31 as new employees;  
32 (e) "opportunity zone" shall be established by the secretary of com-  
33 merce through rules and regulations. In addition to other criteria estab-  
34 lished by the secretary, such criteria shall include: (1) An opportunity  
35 zone which shall be comprised of at least one county;  
36 (2) shall be economically disadvantaged; and  
37 (3) shall not include any counties in a metropolitan statistical area or  
38 micropolitan statistical area;  
39 (f) "opportunity zone job credit taxpayer" means any business entity  
40 with a Kansas business facility as defined in the Kansas investment credit  
41 act authorized to do business in the state of Kansas which is subject to  
42 the state income tax imposed by the provisions of the Kansas income tax  
43 act, any national banking association, state bank, trust company or savings

1 and loan association paying an annual tax on its net income pursuant to  
2 article 11 of chapter 79 of the Kansas Statutes Annotated, or any insurance  
3 company paying the premium tax and privilege fees imposed pursuant to  
4 K.S.A. 40-252, and amendments thereto, and that is current in payment  
5 of Kansas taxes; and

6 (g) "related taxpayer" means: (1) A corporation, partnership, trust or  
7 association controlled by the taxpayer; (2) an individual, corporation, part-  
8 nership, trust or association in control of the taxpayer; or (3) a corporation,  
9 partnership, trust or association controlled by an individual, corporation,  
10 partnership, trust or association in control of the taxpayer. "Control of a  
11 corporation" means ownership, directly or indirectly, of stock possessing  
12 at least 80% of the total combined voting power of all classes of stock  
13 entitled to vote and at least 80% of all other classes of stock of the cor-  
14 poration. "Control of a partnership or association" means ownership of  
15 at least 80% of the capital or profits interest in such partnership or as-  
16 sociation. "Control of a trust" means ownership, directly or indirectly, of  
17 at least 80% of the beneficial interest in the principal or income of such  
18 trust.

2007

two

19 New Sec. 11. (a) For taxable years commencing after December 31,  
20 ~~2006~~, any opportunity zone job credit taxpayer who engages in new em-  
21 ployment at least ~~five~~ new employees in the taxpayer's business operating  
22 in a designated opportunity zone in Kansas shall be allowed a credit of  
23 \$3,500 per new employee, against the tax imposed by the Kansas income  
24 tax act, the premium tax or privilege fees imposed pursuant to K.S.A. 40-  
25 252, and amendments thereto, or the privilege tax as measured by the  
26 net income of financial institutions imposed pursuant to article 11 of  
27 chapter 79 of the Kansas Statutes Annotated, for the taxable year during  
28 which the employees were hired. To be considered employed in an op-  
29 portunity zone, the employee must perform the majority of the services  
30 for the opportunity zone job credit taxpayer in the opportunity zone. Any  
31 Kansas job credit taxpayer, located in the state of Kansas who engages in

as defined in  
subsection (c)(1) of  
section 10, and  
amendments  
thereto,

10

32 new employment at least ~~20~~ new employees in the taxpayer's business  
33 operating in Kansas shall be allowed a credit of \$1,500 per new employee,  
34 against the tax imposed by the Kansas income tax act, the premium tax  
35 or privilege fees imposed pursuant to K.S.A. 40-252, and amendments  
36 thereto, or the privilege tax as measured by the net income of financial  
37 institutions imposed pursuant to article 11 of chapter 79 of the Kansas  
38 Statutes Annotated, for the taxable year during which the employees were  
39 hired.

within two  
consecutive  
years

Insert A  
(attached)

40 (b) The taxpayer shall claim any credits pursuant to this act on the  
41 original return for the tax year in which the employees were hired.

42 (c) If the amount of the tax credit exceeds the tax imposed, the  
43 amount thereof which exceeds such tax liability may be carried forward

INSERT A

"Any

Kansas job credit taxpayer, as defined in subsection (c)(2) of section 10, and amendments thereto, located in the state of Kansas who engages in new employment at least 20 new employees in the taxpayer's business operating in Kansas shall be allowed a credit of \$1,500 per new employee, against the tax imposed by the Kansas income tax act, the premium tax or privilege fees imposed pursuant to K.S.A. 40-252, and amendments thereto, or the privilege tax as measured by the net income of financial institutions imposed pursuant to article 11 of chapter 79 of the Kansas Statutes Annotated, for the taxable year during which the employees were hired.";

1 for credit in the succeeding taxable year or years until the total amount  
2 of the tax credit is used. In the event the taxpayer does not continue to  
3 employ the required minimum number of employees, any credit remain-  
4 ing will be forfeited and no longer available for carry forward.

5 (d) If the taxpayer is a corporation having an election in effect under  
6 subchapter S of the federal internal revenue code, a partnership or limited  
7 liability company, the credit provided by this section shall be claimed by  
8 the shareholders of such corporation, the partners of such partnership or  
9 the members of such limited liability company in the same manner as  
10 such shareholders, partners, or members account for their proportionate  
11 shares of income or loss of the corporation, partnership or limited liability  
12 company.

13 (e) A taxpayer that qualifies for the opportunity zone job credit for  
14 an employee may not also qualify for the Kansas job credit for the same  
15 employee.

16 (f) Only one taxpayer may claim a specific employee for purposes of  
17 the opportunity zone job credit or the Kansas job credit. Employees trans-  
18 ferred or reassigned within Kansas between related taxpayers will not  
19 qualify for the credit.

20 New Sec. 12. (a) Any taxpayer claiming credits pursuant to this act,  
21 as a condition for claiming and qualifying for such credits, shall provide  
22 information pursuant to K.S.A. 2006 Supp. 79-32,243, and amendments  
23 thereto, as part of the tax return in which such credits are claimed. Such  
24 credits shall not be denied solely on the basis of the contents of the  
25 information provided by the taxpayer pursuant to K.S.A. 2006 Supp. 79-  
26 32,243, and amendments thereto.

27 (b) The secretary of revenue shall submit an annual report to the  
28 legislature regarding utilization of the credits claimed pursuant to this act,  
29 for purposes of evaluation. Such report shall be due during the legislative  
30 session, commencing with the 2009 legislative session.

2010

31 New Sec. 13. The secretary of revenue may adopt such rules and  
32 regulations as necessary to carry out the purposes of this act.

33 New Sec. 14. The provisions of this act shall be applicable to all tax-  
34 able years commencing after December 31, 2006 and prior to January 1,

2007

2013

35 2013  
36 Sec. 15. K.S.A. 40-253a is hereby amended to read as follows: 40-  
37 253a. For purposes of calculating any tax due under K.S.A. 40-253, and  
38 amendments thereto, from a taxpayer not organized under the laws of  
39 this state, the credits allowed pursuant to K.S.A. 40-2813, ~~74-50,132, 79-~~  
40 ~~32,153, 79-32,160~~ and 79-32,196, and the *Kansas investment credit act*  
41 and the *Kansas jobs credit act*, and amendments thereto, shall be treated  
42 as tax paid under K.S.A. 40-252, and amendments thereto.

43 Sec. 16. K.S.A. 74-8945 is hereby amended to read as follows: 74-

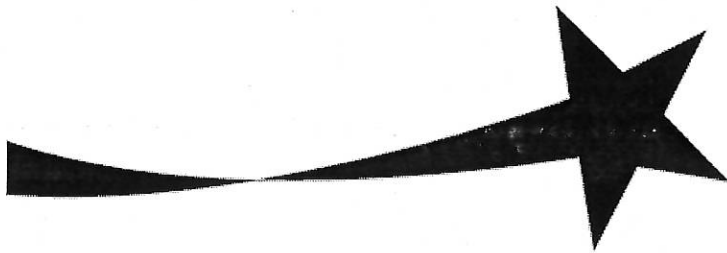




# KANSAS

DEPARTMENT OF COMMERCE

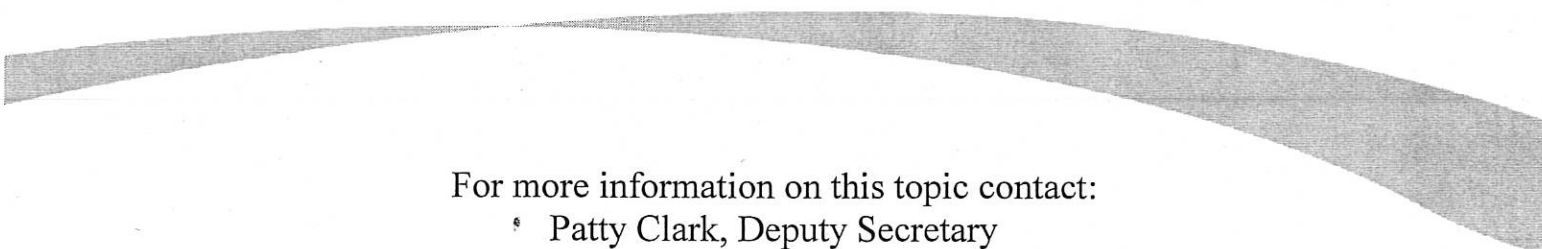
Steve Kelly, Acting Secretary



Enterprise Zone and Opportunity Zone

## Commerce

March 8, 2007



For more information on this topic contact:

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Senate Commerce Committee

March 8, 2007

Attachment 6-1

Co-Chairs Brownlee and Jordan, I am Patty Clark and I serve as Deputy Secretary for the Department of Commerce. Thank you for providing time for us to outline a comparison between the provisions of the existing Enterprise Zone program and the proposed Opportunity Zone program.

In short, both the existing Enterprise Zone and the proposed Opportunity Zone are business recruitment and retention tools specifically designed for non-metropolitan areas. The greatest difference between the programs is the amount of the tax credits. You will note from the side-by-side comparison that the Opportunity Zone program provides a greater tax credit for job creation and a greater immediate tax credit for capital investment. The Opportunity Zone proposal is more reflective of the types of businesses and jobs that are created in rural areas and provides for more flexibility in implementation.

The Opportunity Zone proposal also weights the job creation tax credit more heavily when compared to the job creation tax credits for metro and micropolitan areas. This is intended to have a leveling, though certainly not an equalizing, affect on the ability to recruit and retain businesses between the rural and urban areas. It also should give rural Kansas a competitive advantage over rural areas in neighboring and border states.

This is a very brief outline of the similarities and differences between the two programs, but we would be happy to answer any questions the Committee may have at this time.

**ENTERPRISE ZONE**

*All Regions*

**Manufacturing/Non-Manufacturing**

**Sales Tax Exemption**

**Job Creation Tax Credit**  
\$2,500/non-metro areas  
\$1,500/metro areas

**Investment Tax Credit**  
\$1,000 per \$100,000 of investment

**Investment and Job Creation are coupled**

**ENTERPRISE ZONE**

*All Regions*

**Retail**

**Sales Tax Exemption in cities less than 2,500 population**

**Job Creation Tax Credit**  
\$100/job for 10 years

**Investment Tax Credit**  
\$100/for each \$100,000 of investment for 10 years

**Investment and Job Creation are coupled**

**OPPORTUNITY ZONE**

*Rural Areas excluding metro and micropolitan regions*

**Manufacturing, Non-Manufacturing and Retail**

**Sales Tax Exemption**

**Job Creation Tax Credit**  
\$3,500 per job with a minimum of five net new jobs

**Investment Tax Credit**  
10% credit on capital investment on anything over \$100,000

**Investment and Job Creation are decoupled**

## Testimony on Senate Bill 342

by Betty Nelson  
Senior State Incentive Manager  
CBIZ Accounting, Tax & Advisory Services of Kansas City

March 8, 2007

CBIZ is a national leader in accounting, tax and advisory services with 140 offices in 34 major cities throughout the country. We are one of the nation's leading providers of outsourced business services, including accounting and tax, benefits and insurance, and a wide range of consulting services.

CBIZ is headquartered in Cleveland, Ohio with our mid-west regional office in Leawood, KS. CBIZ moved our regional office from Missouri to Kansas in July of 2003 based on the incentive package we received from the State of Kansas for committing to \$20,000,000 of new investment and 540 net new jobs.

I am part of our State and Local Tax (SALT) group and work with clients every day that are expanding, creating jobs and adding capital investment. We prepare our clients' State and Federal tax returns and advise them on related issues such as tax credits, training grants and sales tax exemptions. Taxes are important to business. Business decisions are affected by them. Job creation and retention, site selection, competition and numerous other decisions hinge on them. Our clients make location decisions based on our advice.

Currently, companies have three *separate* ways to invest in the State of Kansas:

1. Invest in capital by purchasing or leasing new equipment and/or expanding facilities.
2. Create net new jobs, thereby increasing payroll.
3. Invest in training initiatives by spending greater than 2% of their gross payroll on training their workforce (both existing and new employees).

We are extremely concerned that SB 342 will adversely affect our clients' desire and determination to move to or expand in Kansas. Although we applaud the State's efforts to simplify the document preparation, we believe that the raising of the thresholds and elimination of the training tax credit will diminish Kansas' ability to compete with its neighbors.

Until now, Kansas has been very effective at winning new businesses in the state based on the incentive packages they have offered to those who are considering opening a business or moving an existing business to the state. If the tax credits for smaller businesses are removed, the state will certainly not be in a competitive position and will struggle to catch up with the surrounding states.

Senate Commerce Committee  
March 8, 2007  
Attachment 8-1

## **Investment Tax Credit**

Current investment level required

- Currently all companies must subtract out the first \$50,000 of investment and can earn a 10% tax credit on qualified investment greater than \$50,000.

New Legislation proposed

- Raise the investment threshold to \$1,000,000.

Our proposal

- Investment threshold (if it must be raised) should be no more than \$150,000 to account for companies making routine investment in their business.

## **Job Creation Tax Credit**

Current job creation level required

- Manufacturers must create two net new jobs in all areas of the state.
- Retail businesses must create two net new jobs in all areas of the state.
- Non manufacturing/non-retail businesses must create five net new jobs.
- Business headquarters and ancillary support must create 20 net new jobs in all areas of the state.

New Legislation proposed

- All businesses in Metropolitan Statistical Area (MSA) would be required to create 20 net new jobs.
- Retail businesses will not be eligible.
- In Opportunity Zones manufacturers will be required to create five net new jobs.

Our proposal

- Manufacturing and non-manufacturing/non-retail businesses must create five net new jobs
- Business headquarters and ancillary support operation must create 20 net new jobs.  
Twenty jobs are too many for a small to medium business to create in any given year.

## **Excessive Training Tax Credit**

Current Training Tax Credit

- Companies who invest greater than 2% of their gross payroll in training their workforce can earn a dollar for dollar tax credit up to \$50,000 for providing Kansas with a well-trained workforce.

New Legislation proposed

- *Eliminate* this tax credit for all businesses.

Our proposal

- Make this a separate tax credit and allow all companies who meet the NAICS code requirements and wage standards to receive a tax credit for investing in human capital for training that exceeds 2% of their gross payroll. Training employees is expensive, especially if your employees leave. However, not training them and having them stay is even more expensive.

Incentives are a natural lightning rod for criticism. Debate often centers on whether they are necessary and effective or simply a waste of resources. Companies seek such objectives as a skilled labor force, the availability of raw materials and a short distance to markets. In the final analysis, however, government incentives are crucial to a company's ultimate decision on where to locate that new facility.

Many of our clients are small businesses that are growing and expanding. These companies pay higher than average wages. They generate greater than 50% of their revenues from out of state, and they invest in properly training their workforce. These are the types of businesses all of you want in your communities. This legislation, as proposed, will discourage desirable businesses from locating in Kansas from outside of the state and will hinder businesses already located in the state from expanding.

Attached is a spreadsheet showing how the new legislation proposed will affect both a new business coming to Kansas and an existing business that is considering leaving the state.

Thank you for your consideration.

**Software business considering locating from out of state into the Kansas Metropolitan Statistical Area (MSA)**

8-4

**Assumptions:**

Total investment of \$6,500,000 over 5 years

Total jobs of 70 over 5 years

Type of business - Software developer

Job creation is \$1,500 per net new job

	Year 1	Year 2	Year 3	Year 4	Year 5	
Investment	\$3,000,000	\$875,000	\$875,000	\$875,000	\$875,000	\$6,500,000
Job creation	30	10	10	10	10	70
<b>Benefits under the current tax credit programs</b>						
HPIP ( minus first \$50,000)	\$295,000	\$82,500	\$82,500	\$82,500	\$82,500	\$625,000
Business & Job Tax credit	\$45,000	\$15,000	\$15,000	\$15,000	\$15,000	\$105,000
Training tax credit	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$250,000
Sales tax exemption (using 7.225)	\$72,250	\$63,219	\$63,219	\$63,219	\$63,219	\$325,126
<b>Total benefit</b>						<b>\$1,305,126</b>
<b>Benefits under the proposed legislation</b>						
Investment tax credit (\$50,000 will no longer be deducted)	\$300,000	\$0	\$0	\$0	\$0	\$300,000
Jobs Credit	\$45,000	\$0	\$0	\$0	\$0	\$45,000
Sales tax exemption (using 7.225)	\$72,250	\$0	\$0	\$0	\$0	\$72,250
Training Tax Credit	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total benefit</b>						<b>\$417,250</b>

By raising the investment level from \$50,000 to \$1,000,000 in any given year and raising the job creation requirement from 5 to 20 jobs the company would lose \$887,876 in incentives that would be offered under the current incentive programs.

7-8

Existing manufacturing business considering a new location/could locate in either Kansas or Missouri

5-8

**Assumptions:**

- Total investment of \$1,400,000 over 5 years
- Total of 25 jobs added over the next 5 years
- Type of business - Manufacturer of electronic components
- Job creation is \$1,500 per net new job
- Existing jobs - 30
- One half of the equipment investment each year is for non-manufacturing equipment.
- Training tax credit - The company can earn up to \$50,000 each year, but we are only estimating the company earns \$20,000 each year.
- This company is a Sub S and is taxed at the individual level.

	Year 1	Year 2	Year 3	Year 4	Year 5	
<b>Investment</b>	\$600,000	\$200,000	\$200,000	\$200,000	\$200,000	\$1,400,000
<b>Job creation</b>	5	5	5	5	5	25
<b>Benefits under the current tax credit programs</b>						
HPIP ( minus first \$50,000)	\$45,000	\$15,000	\$15,000	\$15,000	\$15,000	\$105,000
Business & Job Tax credit	\$7,500	\$7,500	\$7,500	\$7,500	\$7,500	\$37,500
Training tax credit	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$100,000
Sales tax exemption (using 7.225)	\$7,225	\$7,225	\$7,225	\$7,225	\$7,225	\$36,125
<b>Total benefit</b>						\$278,625
<b>Benefits under the proposed legislation</b>						
Investment tax credit (\$50,000 will no longer be deducted)	\$0	\$0	\$0	\$0	\$0	\$0
Jobs Credit	\$0	\$0	\$0	\$0	\$0	\$0
Sales tax exemption (using 7.225)	\$0	\$0	\$0	\$0	\$0	\$0
Training Tax Credit	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total benefit</b>						\$0

By raising the investment level from \$50,000 to \$1,000,000 in any given year and raising the job creation requirement from 2 to 20 jobs, the company would lose \$278,625 in incentives that would be offered under the current incentive programs.

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