Approved: February 28, 2006

Date

MINUTES OF THE SENATE WAYS AND MEANS COMMITTEE

The meeting was called to order by Chairman Dwayne Umbarger at 10:40 A.M. on January 18, 2006, in Room 123-S of the Capitol.

All members were present except:

Senator Vicki Schmidt- excused Senator David Wysong- excused

Committee staff present:

Jill Wolters, Revisor of Statutes Office
Michael Corrigan, Revisor of Statutes
Alan Conroy, Director, Kansas Legislative Research Department
J. G. Scott, Kansas Legislative Research Department
Reagan Cussimanio, Kansas Legislative Research Department
Audrey Dunkel, Kansas Legislative Research Department
Julian Efird, Kansas Legislative Research Department
Susan Kannarr, Kansas Legislative Research Department
Judy Bromich, Chief of Staff
Mary Shaw, Committee Secretary

Conferees appearing before the committee: none

Others attending:

See attached list.

Bill Introductions

Senator Kelly moved, with a second by Senator Schodorf, to introduce a bill regarding workforce development; implementing the developing responsible youth act (5rs1523). Motion carried on a voice vote.

Senator Umbarger moved, with a second by Senator Barone, to introduce a bill relating to Medicaid; payroll agents for certain clients; care services by family members; concerning a waiver for home and community based services programs (5rs1554). Motion carried on a voice vote.

Senator McGinn moved, with a second by Senator Emler, to introduce a bill concerning the developmental disabilities reform act; relating to the provision of certain services (5rs1648). Motion carried on a voice vote.

Chairman Umbarger recognized staff to give a briefing on the following bill:

SB 271-Kansas developmental disabilities reform act, provision of certain services

Staff indicated that hearings were held on $\underline{\mathbf{SB~271}}$ during the 2005 Legislative Session.

The Chairman recognized Sherry Diel, Kansas Real Estate Commission, who explained that earlier they believed that their fee fund was so far down that they felt they needed a fee increase, but the number of licensed people has stayed up. She felt at this time it was not needed. There were amendments proposed including adding the words "primary office" on page 2 of the bill and adding the five new fees on Page 4 of the bill. Copies of the proposed balloon were distributed (Attachment 1).

Senator Barone moved, with a second by Senator Teichman, to adopt the proposed balloon regarding page 4 of the bill, including a correction on Page 4 of the bill, beginning line 5, where the years noted should be 2006. Motion carried on a voice vote.

Senator Emler moved, with a second by Senator Barone, to recommend SB 271 favorable for passage as amended. Motion carried on a roll call vote.

CONTINUATION SHEET

MINUTES OF THE Senate Ways and Means Committee at 10:40 A.M. on January 18, 2006, in Room 123-S of the Capitol.

The Chairman called the Committee's attention to discussion of the following bill that had a hearing on January 13, 2006:

HB 2398--Procedures for convening a negotiating committee for architectural, land surveying and engineering services for state capital improvement projects

Senator Barone moved, with a second by Senator Emler, to recommend **HB 2398** favorable for passage. Motion carried on a roll call vote.

Chairman Umbarger called the Committee's attention to discussion of:

SB 327--Creating the office of inspector general within the Kansas health policy authority

The Committee discussed the balloon amendment that was drafted by the Attorney General's Office (Attachment 2). Senator Barone moved, with a second by Senator Emler, to amend the balloon amendment that the inspector general could be removed from office for just cause and not just for cause. Motion carried on a voice vote.

A second balloon was discussed (<u>Attachment 3</u>). <u>Senator Barone moved, with a second by Senator Kelly, to include Medicaid, MediKan, Healthwave and the state employee health insurance program. Motion carried on a voice vote.</u> A third balloon from Tom Bruno was discussed (<u>Attachment 4</u>).

Senator Emler moved, with a second by Senator Teichman, to adopt all balloons, allow staff to make technical cleanup of the bill, and recommend SB 327 favorable for passage as amended. Motion carried on a roll call vote.

The meeting adjourned at 11:30 a.m. The next meeting was scheduled for January 19, 2006.

SENATE WAYS AND MEANS GUEST LIST

Date January 18, 2006

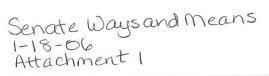
NAME	REPRESENTING
Jaka Momas	DOR
Chris Loveen	Harris News Solvice
Will Deer	Federico Consultini
Luke Thompson	OHPF
Genel Cannota	none
LA Maj	L6A
DodielBelshear	Patrick Hurley & Co.
Show Oil	KS Real Estate Comm
THE DAWSTER	Lag
Jan Morin	KMS
FRED Luckey	KHA
Gain Young	Dept. of Almin.
D. KEITH MEYERS	DEPT. OF ADMINISTRATION - DEM
Gary Hibbs	bot of Admin - DAM
Manaly Miller	Senator Schnidt
Estelle Montgomery	Hein Law Firm
Richard Sancie Se	Kenny & ASSM.
Jon Bruno	Bruno & Assacs.
Brad Smoot	BCBSKS & BCBSKC
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SENATE BILL No. 271

By Committee on Ways and Means

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)	AN ACT concerning real estate brokers and sales persons; relating to
.0	fees; amending K.S.A. 2005 Supp. 58-3035 and 58-3063 and repealing
.1	the existing sections.
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3	Be it enacted by the Legislature of the State of Kansas:
4	Section 1. K.S.A. 2005 Supp. 58-3035 is hereby amended to read as
.5	follows: 58-3035. As used in this act, unless the context otherwise
.6	requires:
7	(a) "Act" means the real estate brokers' and salespersons' license act.
8	(b) "Advance listing fee" means any fee charged for services related
9	to promoting the sale or lease of real estate and paid in advance of the
20	rendering of such services, including any fees charged for listing, adver-
21	tising or offering for sale or lease any real estate, but excluding any fees
22	paid solely for advertisement or for listing in a publication issued for the
23	sole purpose of promoting the sale or lease of real estate wherein inquiries
24	are directed to the owner of the real estate or to real estate brokers and
25	not to unlicensed persons who publish the listing.
26	(c) "Associate broker" means an individual who has a broker's licens
27	and who is employed by another broker or is associated with another
28	broker as an independent contractor and participates in any activity de-
29	scribed in subsection (f).
0	(d) "Branch broker" means an individual who has a broker's license
31	and who has been designated to supervise a branch office and the activ-
32	ities of salespersons and associate brokers assigned to the branch office.
13	(e) "Branch office" means a place of business other than the principal
4	place of business of a broker.
5	(f) "Broker" means an individual, other than a salesperson, who ad-
16	vertises or represents that such individual engages in the business of buy-
7	ing, selling, exchanging or leasing real estate or who, for compensation,
8	engages in any of the following activities as an employee of, or on behalf
19	of, the owner, purchaser, lessor or lessee of real estate:
10	(1) Sells, exchanges, purchases or leases real estate.
1	(2) Offers to sell, exchange, purchase or lease real estate.
12	(3) Negotiates or offers, attempts or agrees to negotiate the sale,
13	exchange, purchase or leasing of real estate.



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(4) Lists or offers, attempts or agrees to list real estate for sale, lease 1 2 or exchange. (5) Auctions or offers, attempts or agrees to auction real estate or 3 assists an auctioneer by procuring bids at a real estate auction. 4 (6) Buys, sells, offers to buy or sell or otherwise deals in options on 5 6 real estate. (7) Assists or directs in the procuring of prospects calculated to result 7 in the sale, exchange or lease of real estate. 8 (8) Assists in or directs the negotiation of any transaction calculated 9 or intended to result in the sale, exchange or lease of real estate. 10 (9) Engages in the business of charging an advance listing fee. 11 (10) Provides lists of real estate as being available for sale or lease, 12 other than lists provided for the sole purpose of promoting the sale or 13 lease of real estate wherein inquiries are directed to the owner of the real 14 estate or to real estate brokers and not to unlicensed persons who publish 15 16 the list. (g) "Commission" means the Kansas real estate commission. 17 (h) "Lease" means rent or lease for nonresidential use. 18 (i) "Licensee" means any person licensed under this act as a broker 19 or salesperson. 20 (i) "Office" means a broker's place of business, where records may 21 be maintained and licenses displayed, whether or not it is the broker's 22 principal place of business primary office. 23 (k) "Person" means any individual or any foreign or domestic cor-24 poration, partnership or association. 25 (1) "Primary office" means a supervising broker's principal place of 26 business for each company created or established by the broker. 27 (1) (m) "Real estate" means any interest or estate in land, including 28 any leasehold or condominium, whether corporeal, incorporeal, freehold 29 or nonfreehold and whether the real estate is situated in this state or 30 elsewhere, but does not include oil and gas leases, royalties and other 31 mineral interests, and rights of way and easements acquired for the pur-32 pose of constructing roadways, pipelines, conduits, wires and facilities 33 related to these types of improvement projects for private and public 34 utilities, municipalities, federal and state governments, or any political 35 subdivision. For purpose of this act, any rights of redemption are consid-36 ered to be an interest in real estate. 37 (m) (n) "Salesperson" means an individual, other than an associate 38 broker, who is employed by a broker or is associated with a broker as an 39 independent contractor and participates in any activity described in sub-40 41 section (f). (n) (o) "Supervising broker" means an individual, other than a branch

broker, who has a broker's license and who has been designated as the

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3 broker who is responsible for the supervision of the primary office of a 1 broker and the activities of salespersons and associate brokers who are 2 assigned to such office and all of whom are licensed pursuant to subsec-3 tion (b) of K.S.A. 58-3042 and amendments thereto. "Supervising broker" 4 also means a broker who operates a sole proprietorship and with whom 5 associate brokers or salespersons are affiliated as employees or independ-6 7 ent contractors. Sec. 2. K.S.A. 2005 Supp. 58-3063 is hereby amended to read as 8 follows: 58-3063. (a) The commission shall adopt rules and regulations 9 fixing the amounts of the fees provided for by this act, subject to the 10 following: 11 (1) For any examination required for licensure, a fee in an amount 12 equal to the actual cost of the examination and the administration thereof. 13 (2) For submission of an application for an original salesperson's li-14 15 cense, an amount not exceeding \$25 \$50 \$25. (3) For submission of an application for an original broker's license, 16 an amount not exceeding \$50. 17 (4) For an original salesperson's license, a prorated fee based on a 18 two-year amount not exceeding \$100 \$150 \$100. 19 (5) For an original broker's license, a prorated fee based on a two-20 year amount not exceeding \$150 \$200 \$150. 21 (6) For renewal of a salesperson's license, a fee based on a two-year 22 amount not exceeding \$100 \$150 \$100. 23 (7) For renewal of a broker's license, a fee based on a two-year 24 amount not exceeding \$150 \$200 \$150. 25 (8) For reinstatement of a license which has been deactivated or 26 which has been canceled pursuant to subsection (d) of K.S.A. 58-3047 27 and amendments thereto, or by reason of termination of a salesperson, 28 an amount not exceeding \$15. 29 30

- (9) For reinstatement of all licenses canceled pursuant to subsection
- (e) of K.S.A. 58-3047 and amendments thereto, an amount not exceeding \$7.50 for each license canceled.
- (10) For issuance of a duplicate license, an amount not exceeding \$10.
- (11) For certification of licensure to another jurisdiction, an amount not exceeding \$10 \$25 \$10.
- (12) For approval of a course of instruction submitted by a course provider pursuant to K.S.A. 58-3046a and amendments thereto, an amount not exceeding \$75 \$150 \$75.
- (13) For renewal of an approved course of instruction pursuant to K.S.A. 58-3046a and amendments thereto, an amount not exceeding \$15.
- (14) For approval of a course of instruction submitted by any licensee for credit toward the 12 hours of additional instruction required by K.S.A.

l	58-3046a and amendments thereto, an amount not less than \$10 nor more
2	than \$20, as determined by the commission.
2	(15) For a temporary salesperson's license, an amount not exceeding
1	\$25 \$75 \$25 .
	(16) For each branch office opened or established after July 1, 2005,
5 5 7	an amount not exceeding \$100.
	(17) For each primary office of a company created or established by
3	a supervising broker after July 1, 2005, an amount not exceeding \$100.
9	(18) For certification of a licensee's education history under K.S.A.
10	58-3046a, and amendments thereto, an amount not exceeding \$25.
11	(19) For certification of licensure of a professional corporation, an
12	amount not exceeding \$25.
13	(20) For each additional primary or branch office at which a sales-
14	person or an associate, supervising or branch broker is associated or em-
15	ployed, if such person is associated or employed by more than one primary
16	or branch office, an amount, to be paid by such salesperson or broker, an
17	amount not exceeding \$50.
18	(b) For each prorated fee, the commission shall establish a monthly
19	amount, rounded off to the nearest dollar, and shall compute the fee from
20	the last calendar day of the month in which the license is issued to the
21	expiration date of the license.
22	(c) Subject to the limitations of this section, the commission shall fix
23	the fees provided for by this section in the amounts necessary to admin-
24	ister and enforce this act.
25	(d) The fees provided for by this section shall be applicable regardles
26	of the type of license.
27	Sec. 3. K.S.A. 2005 Supp. 58-3035 and 58-3063 are hereby repealed.
28	Sec. 4. This act shall take effect and be in force from and after its
29	publication in the statute book.

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SENATE BILL No. 327

By Special Committee on Medicaid Reform

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AN ACT creating the office of inspector general within the Kansas health policy authority; providing for the appointment of the inspector general and the powers, duties and functions thereof; amending K.S.A. 46-2601 and K.S.A. 2005 Supp. 75-2973 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) (1) There is hereby created the office of inspector general within the Kansas health policy authority. The inspector general shall be appointed by the governor with the advice and consent of the senate and subject to confirmation by the senate as provided in K.S.A. 75-4315b and amendments thereto. Except as provided in K.S.A. 46-2601, no person appointed to the position of inspector general shall exercise any power, duty or function of the inspector general until confirmed by the senate. The inspector general shall be a person with extensive experience in investigations, auditing or relevant law enforcement. The term of the person first appointed to the position of inspector general shall expire on January 15, 2009. Thereafter, a person appointed to the position of inspector general shall serve for a term which shall expire on January 15 of each year in which the whole senate is sworn in for a new term.

The inspector general shall be in the unclassified service and shall receive such compensation as is determined by law, except that such compensation may be increased but not diminished during the term of office of the inspector general. The inspector general shall report directly to the governor on matters concerning the administration of the office of inspector general. All budget requests of the inspector general shall be made directly to the governor by the inspector general. Appropriations for the office of inspector general shall be made by separate line item appropriations for the office of inspector general.

(3) The inspector general may be removed from office by the governor for cause, and it shall constitute cause for removal if the legislature opts a concurrent resolution expressing a lack of confidence in the spector general's ability to adequately fulfill the duties of the office. The governor shall communicate the reasons for any such removal to both

The purpose of the office of inspector general is to establish a full-time program of audit, investigation and performance review to provide increased accountability, integrity and oversight of the programs within the jurisdiction of the Kansas health policy authority and to assist in improving agency and program operations and in deterring and identifying fraud, abuse and illegal acts. The office of inspector general shall have a duty to prevent, detect and eliminate fraud, waste, abuse, mismanagement, inefficiency and misconduct by providers, contractors, agency employees, consumers, or any other person or entity involved in the delivery of services or the handling of funds of any program or agency within the jurisdiction of the Kansas health policy authority. The office of inspector general shall be independent and free from political influence and shall conduct investigations, audits, evaluations, inspections and other reviews in accordance with professional standards that relate to the fields of investigation and auditing in government.

(2)

attorney general

The inspector general shall be selected without regard to political affiliation and on the basis of integrity, capacity for effectively carrying out the duties of the office of inspector general, demonstrated ability in accounting, auditing, financial analysis, law, law enforcement, management analysis, public administration, investigation, fraud examination, criminal justice administration or other closely related fields. The inspector general shall possess demonstrated knowledge, skills, abilities and experience in conducting audits and investigations and shall be familiar with the programs subject to oversight by the office of inspector general. No former or current executive or manager of any program or agency subject to oversight by the office of inspector general may be appointed inspector general within two years of that individual's period of service with such program or agency. The inspector general shall hold at time of appointment, or shall obtain within one year after appointment, certification as a certified inspector general from a national organization that provides training to inspectors general.

 $\int (3)$

(4) The inspector general may be removed from office by the attorney general only for cause. It shall constitute cause for removal if the legislature adopts a concurrent resolution expressing a lack of confidence in the inspector general's ability to adequately fulfill the duties of the office. The attorney general shall communicate the reasons for any such removal to both houses of the legislature within five days of such removal.

(5)

The inspector general shall be independent and shall not be subject to direction by any other executive or legislative branch officer or agency.

attorney general and to the leadership of the house of representatives and of the senate, which shall include the house committee on appropriations and the senate committee on ways and means

and such requests shall also be submitted by the inspector general directly to the legislature

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houses of the legislature within five days of such removal.

(4) Within the limits of appropriations therefor the inspector general may hire such employees in the unclassified service as are necessary to administer the office of the inspector general. Such employees shall serve at the pleasure of the inspector general.

- (b) In order to prevent, detect and eliminate fraud, waste, abuse, mismanagement, inefficiency and misconduct, the inspector general shall oversed the programs administered by the Kansas health policy authority, which oversight includes, but is not limited to, the following:
- (1) Investigation of misconduct by employees, vendors, contractors, consumers, clients and health care providers.
- (2) Audits of health care providers related to ensuring that appropriate payments are made for services rendered and to the recovery of overpayments.
- (3) Monitoring of quality assurance programs generally related to the medical assistance program and specifically related to any managed care program.
- (4) Quality control measurements of the programs administered by the Kansas health policy authority.
- (5) Investigations of fraud or intentional program violations committed by clients of the Kansas health policy authority or by consumers of services administered by the Kansas health policy authority.
- (6) Actions initiated against contractors or health care providers for any of the following reasons:
- (A) Violations of the medical assistance program.
- (B) Sanctions against health care providers brought in conjunction with the department of social and rehabilitation services or the department on aging, or both.
- (C) Recoveries of assessments against medical care facilities and longterm care facilities.
- (D) Sanctions mandated by the United States department of health and human services against health care providers.
- (E) Violations of contracts related to any managed care programs.
- (F) Monitoring adherence to the terms of the contract between the Kansas health policy authority and an organization with which the authority has entered into a contract to make claims payments.
- (c) The inspector general shall have access to all information, confidential or otherwise, and to all personnel and facilities of the Kansas health policy authority, their employees, vendors, contractors and health care providers and any federal, state or local governmental agency that are necessary to perform the duties of the office as directly related to programs administered by the authority. No health care provider shall be compelled under the provisions of this section to provide individual med-

(6) The inspector general shall have general managerial control over the office of the inspector general and shall establish the organization structure of the office as the inspector general deems appropriate to carry out the responsibilities and functions of the office.

Subject to appropriations, the inspector general may obtain the services of certified public accountants, qualified management consultants, professional auditors, or other professionals necessary to independently perform the functions of the office.

carry out the duties of the office, the inspector general shall conduct independent and ongoing oversight of

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ical records of patients who are not clients of the medical assistance program. State and local governmental agencies are authorized and directed to provide to the inspector general requested information, assistance or cooperation. Except as otherwise provided in this subsection, the inspector general and all employees and former employees of the office of inspector general shall be subject to the same duty of confidentiality imposed by law on any such person or agency with regard to any such information, and shall be subject to any civil or criminal penalties imposed by law for violations of such duty of confidentiality. The duty of confidentiality imposed on the inspector general and all employees and former employees of the office of inspector general shall be subject to the provisions of subsection (e), and the inspector general may furnish all such information to the attorney general, Kansas bureau of investigation or office of the United States attorney in Kansas pursuant to subsection (e). Upon receipt thereof, the attorney general, Kansas bureau of investigation or office of the United States attorney in Kansas and all assistants and all other employees and former employees of such offices shall be subject to the same duty of confidentiality with the exceptions that any such information may be disclosed in criminal or other proceedings which may be instituted and prosecuted by the attorney general or the United States attorney in Kansas, and any such information furnished to the attorney general, the Kansas bureau of investigation or the United States attorney in Kansas under subsection (e) may be entered into evidence in any such 24 proceedings.

- (d) The inspector general shall serve as the authority's primary liaison with law enforcement, investigatory and prosecutorial agencies, including, but not limited to, the following:
 - (1) The Kansas highway patrol and Kansas bureau of investigation.
- (2) The federal bureau of investigation and other federal law enforcement agencies.
- (3) The various inspectors general of federal agencies overseeing the programs administered by the Kansas health policy authority.
 - (4) The offices of the United States attorney in Kansas.
 - (5) The office of the Kansas attorney general.
 - (6) The legislative post auditor.
- (7) The unit of the organization which contracts with the Kansas health policy authority to make claims payments which is maintained to detect fraud pursuant to the contract. The inspector general shall meet on a regular basis with these entities to share information regarding possible misconduct by any persons or entities involved with the programs administered by the authority. Any inefficiency discovered by the inspector general shall be reported immediately to the legislative post auditor. Copies of any reports and recommendations of the unit of the organiza-



tion which contracts with the Kansas health policy authority to make claims payments which is maintained to detect fraud pursuant to the contract shall be submitted to the inspector general.

- (e) All investigations conducted by the inspector general shall be conducted in a manner that ensures the preservation of evidence for use in criminal prosecutions. If the inspector general determines that a possible criminal act relating to fraud in the provision or administration of a program administered by the Kansas health policy authority has been committed, the inspector general shall immediately notify the office of the Kansas attorney general. If the inspector general determines that a possible criminal act has been committed within the jurisdiction of the office, the inspector general may request the special expertise of the Kansas bureau of investigation. The inspector general may present for prosecution the findings of any criminal investigation to the office of the attorney general or the office of the United States attorney in Kansas.
- (f) To carry out the duties as described in this section, the inspector general and the inspector general's designees shall have the power to compel by subpoena the attendance and testimony of witnesses and the production of books, electronic records and papers as directly related to programs administered by the Kansas health policy authority. No health care provider shall be compelled to provide individual medical records of patients who are not clients of the authority.
- (g) The inspector general shall report all convictions, terminations and suspensions taken against vendors, contractors and health care providers to the Kansas health policy authority and to any agency responsible for licensing or regulating those persons or entities.
- (h) The inspector general shall make annual reports, findings and recommendations regarding the office's investigations into reports of fraud, waste, abuse, mismanagement or misconduct relating to any programs administered by the Kansas health policy authority to the legislative post auditor, the legislature and the governor. These reports shall include, but not be limited to, the following information:
 - (1) Aggregate provider billing and payment information.
- (2) The number of audits of the programs administered by the Kansas health policy authority and the dollar savings, if any, resulting from those audits.
- (3) Health care provider sanctions, in the aggregate, including terminations and suspensions.
- (4) A detailed summary of the investigations undertaken in the previous fiscal year. These summaries shall comply with all laws and rules and regulations regarding maintaining confidentiality in the programs administered by the Kansas health policy authority.
- (i) The inspector general shall make such recommendations to the

the attorney general,

SB 327

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attorney general

executive director of the Kansas health policy authority, the governor of the legislature for changes in law, rules and regulations, policy or procedures as the inspector general deems appropriate to carry out the provisions of law or to improve the efficiency of programs administered by the Kansas health policy authority. The inspector general shall not be required to obtain permission or approval from any other official or authority prior to making any such recommendation.

- (j) The inspector general shall make provision to solicit and receive reports of fraud, waste, abuse, mismanagement, misconduct or inefficiencies in the programs administered by the Kansas health policy authority from any person or persons who shall possess such information. The inspector general shall not disclose or make public the identity of any person or persons who provide such reports pursuant to this subsection unless such person or persons consent in writing to the disclosure of such person's identity. Disclosure of the identity of any person who makes a report pursuant to this subsection shall not be ordered as part of any administrative or judicial proceeding. Any information received by the inspector general from any person concerning fraud, waste, abuse, inefficiency, mismanagement, misconduct or inefficiencies in the programs administered by the Kansas health policy authority shall be confidential and shall not be disclosed or made public, upon subpoena or otherwise, except such information may be disclosed if (1) release of the information would not result in the identification of the person who provided the information, (2) the person or persons who provided the information to be disclosed consent in writing to its disclosure, (3) the disclosure is necessary to protect the public health or (4) the information to be disclosed is required in an administrative proceeding or court proceeding and appropriate provision has been made to allow disclosure of the information without disclosing to the public the identity of the person or persons who reported such information to the inspector general.
- (k) The scope, timing and completion of any audit or investigation conducted by the inspector general shall be within the discretion of the inspector general. Any audit conducted by the inspector general's office shall adhere to the government auditing standards promulgated by the United States government accountability office.
- (l) Nothing in this section shall limit investigations by any state department or agency that may otherwise be required by law or that may be necessary in carrying out the duties and functions of such agency.
- Sec. 2. K.S.A. 2005 Supp. 75-2973 is hereby amended to read as follows: 75-2973. (a) This section shall be known and may be cited as the Kansas whistleblower act.
 - (b) As used in this section:
 - (1) "Auditing agency" means the (A) legislative post auditor, (B) any

employee of the division of post audit, (C) any firm performing audit services pursuant to a contract with the post auditor, or (D) any state agency or federal agency or authority performing auditing or other oversight activities under authority of any provision of law authorizing such activities or (E) the inspector general created under section 1 and amendments thereto.

- (2) "Disciplinary action" means any dismissal, demotion, transfer, reassignment, suspension, reprimand, warning of possible dismissal or withholding of work.
- (3) "State agency" and "firm" have the meanings provided by K.S.A. 46-1112 and amendments thereto.
- (c) No supervisor or appointing authority of any state agency shall prohibit any employee of the state agency from discussing the operations of the state agency or other matters of public concern, including matters relating to the public health, safety and welfare either specifically or generally, with any member of the legislature or any auditing agency.
- (d) No supervisor or appointing authority of any state agency shall:
- (1) Prohibit any employee of the state agency from reporting any violation of state or federal law or rules and regulations to any person, agency or organization; or
- (2) require any such employee to give notice to the supervisor or appointing authority prior to making any such report.
- (e) This section shall not be construed as:
- (1) Prohibiting a supervisor or appointing authority from requiring that an employee inform the supervisor or appointing authority as to legislative or auditing agency requests for information to the state agency or the substance of testimony made, or to be made, by the employee to legislators or the auditing agency, as the case may be, on behalf of the state agency;
- (2) permitting an employee to leave the employee's assigned work areas during normal work hours without following applicable rules and regulations and policies pertaining to leaves, unless the employee is requested by a legislator or legislative committee to appear before a legislative committee or by an auditing agency to appear at a meeting with officials of the auditing agency;
- (3) authorizing an employee to represent the employee's personal opinions as the opinions of a state agency; or
- (4) prohibiting disciplinary action of an employee who discloses information which: (A) The employee knows to be false or which the emplovee discloses with reckless disregard for its truth or falsity, (B) the employee knows to be exempt from required disclosure under the open records act or (C) is confidential or privileged under statute or court rule.
- (f) Any officer or employee of a state agency who is in the classified

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service and has permanent status under the Kansas civil service act may appeal to the state civil service board whenever the officer or employee alleges that disciplinary action was taken against the officer or employee in violation of this act. The appeal shall be filed within 90 days after the alleged disciplinary action. Procedures governing the appeal shall be in accordance with subsections (f) and (g) of K.S.A. 75-2949 and amendments thereto and K.S.A. 75-2929d through 75-2929g and amendments thereto. If the board finds that disciplinary action taken was unreasonable, the board shall modify or reverse the agency's action and order such relief for the employee as the board considers appropriate. If the board finds a violation of this act, it may require as a penalty that the violator be suspended on leave without pay for not more than 30 days or, in cases of willful or repeated violations, may require that the violator forfeit the violator's position as a state officer or employee and disqualify the violator for appointment to or employment as a state officer or employee for a period of not more than two years. The board may award the prevailing party all or a portion of the costs of the proceedings before the board, including reasonable attorney fees and witness fees. The decision of the board pursuant to this subsection may be appealed by any party pursuant to law. On appeal, the court may award the prevailing party all or a portion of the costs of the appeal, including reasonable attorney fees and witness fees.

- (g) Each state agency shall prominently post a copy of this act in locations where it can reasonably be expected to come to the attention of all employees of the state agency.
- (h) Any officer or employee who is in the unclassified service under the Kansas civil service act who alleges that disciplinary action has been taken against such officer or employee in violation of this section may bring an action pursuant to the act for judicial review and civil enforcement of agency actions within 90 days after the occurrence of the alleged violation. The court may award the prevailing party in the action all or a portion of the costs of the action, including reasonable attorney fees and witness fees.
- (i) Nothing in this section shall be construed to authorize disclosure of any information or communication that is confidential or privileged under statute or court rule.
- Sec. 3. K.S.A. 46-2601 is hereby amended to read as follows: 46-2601. (a) There is hereby established the confirmation oversight committee which shall have six members. Except as provided by this subsection, members of the confirmation oversight committee shall be appointed in the manner provided by senate rule for the appointment of members of standing committees of the senate. The two major political parties shall have proportional representation on such committee. In the

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event application of the preceding sentence results in a fraction, the party having a fraction exceeding .5 shall receive representation as though such fraction were a whole number. One of the members of the committee shall be the majority leader, or the majority leader's designee, who shall be the chairperson. One of the members of the committee shall be the minority leader, or the minority leader's designee, who shall be the vice-chairperson. The committee shall meet on the call of the chairperson or any three members of the committee.

(b) If a vacancy occurs in the membership of a board, commission, council, committee, authority or other governmental body or in the position of inspector general created under section 1 and amendments thereto and the appointment to fill such vacancy is subject to confirmation by the senate as provided in K.S.A. 75–4315b, and amendments thereto, the confirmation oversight committee may authorize, by a majority vote thereof, the person appointed to fill such vacancy to exercise the powers, duties and functions of the office until such appointment is confirmed by the senate in the manner provided by K.S.A. 75-4315b, and amendments thereto, at the next regular or special session of the legislature.

Prior to authorizing any person to exercise the powers, duties and functions of an office pursuant to this section, the confirmation oversight committee may require such person to appear before the committee.

- (c) (1) If the confirmation oversight committee authorizes a person appointed to fill a vacancy to exercise the powers, duties and functions of an office as provided by this section, such person shall not be subject to confirmation by the senate if at the time of such person's appointment there is less than six months in the unexpired term of such.
- (2) The provisions of this subsection shall not apply to appointments to the state board of regents.
- Sec. 4. K.S.A. 46-2601 and K.S.A. 2005 Supp. 75-2973 are hereby repealed.
- Sec. 5. This act shall take effect and be in force from and after its publication in the statute book.

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SENATE BILL No. 327

By Special Committee on Medicaid Reform

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AN ACT creating the office of inspector general within the Kansas health policy authority; providing for the appointment of the inspector general and the powers, duties and functions thereof; amending K.S.A. 46-2601 and K.S.A. 2005 Supp. 75-2973 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) (1) There is hereby created the office of inspector general within the Kansas health policy authority. The inspector general shall be appointed by the governor with the advice and consent of the senate and subject to confirmation by the senate as provided in K.S.A. 75-4315b and amendments thereto. Except as provided in K.S.A. 46-2601, no person appointed to the position of inspector general shall exercise any power, duty or function of the inspector general until confirmed by the senate. The inspector general shall be a person with extensive experience in investigations, auditing or relevant law enforcement. The term of the person first appointed to the position of inspector general shall expire on January 15, 2009. Thereafter, a person appointed to the position of inspector general shall serve for a term which shall expire on January 15 of each year in which the whole senate is sworn in for a new term.

(2) The inspector general shall be in the unclassified service and shall receive such compensation as is determined by law, except that such compensation may be increased but not diminished during the term of office of the inspector general. The inspector general shall report directly to the governor on matters concerning the administration of the office of inspector general. All budget requests of the inspector general shall be made directly to the governor by the inspector general. Appropriations for the office of inspector general shall be made by separate line item appropriations for the office of inspector general.

(3) The inspector general may be removed from office by the governor for cause, and it shall constitute cause for removal if the legislature adopts a concurrent resolution expressing a lack of confidence in the inspector general's ability to adequately fulfill the duties of the office. The governor shall communicate the reasons for any such removal to both

Proposed Amendment For Consideration by the Senate Committee on Ways and Means

to provide oversight of programs as designated in this section

The office of the inspector general shall only oversee, audit, investigate and provide a performance review of the state medicaid program, mediKan program and the state children's health insurance program as provided in K.S.A. 38-2001 et seq., and amendments thereto, within the jurisdiction of the Kansas health policy authority and subject to the provisions of this act.

jurisdiction of the

SENATE BILL No. 327

By Special Committee on Medicaid Reform

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AN ACT creating the office of inspector general within the Kansas health policy authority; providing for the appointment of the inspector general and the powers, duties and functions thereof; amending K.S.A. 46-2601 and K.S.A. 2005 Supp. 75-2973 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) (1) There is hereby created the office of inspector general within the Kansas health policy authority. The inspector general shall he appointed by the governor with the advice and consent of the senate and subject to confirmation by the senate as provided in K.S.A. 75-4315b and amendments thereto. Except as provided in K.S.A. 46-

2601, no person appointed to the position of inspector general shall exercise any power, duty or function of the inspector general until confirmed by the senate, The inspector general shall be a person with extensive experience in investigations, auditing or relevant law enforcement. The term of the person first appointed to the position of inspector general shall expire on January 15, 2009. Thereafter, a person appointed to the position of inspector general shall serve for a term which shall expire on January 15 of each year in which the whole senate is sworn in for a new term.

(2) The inspector general shall be in the unclassified service and shall receive such compensation as is determined by law, except that such compensation may be increased but not diminished during the term of office of the inspector general. The inspector general shall report directly to the governor on matters concerning the administration of the office of inspector general. All budget requests of the inspector general shall he made directly to the governor by the inspector general. Appropriations for the office of inspector general shall he made by separate line item appropriations for the office of inspector general.

(3) The inspector general may he removed from office by the governor for cause, and it shall constitute cause for removal if the legislature adopts a concurrent resolution expressing a lack of confidence in the inspector generals ability to adequately fulfill the duties of the office. The governor shall communicate the reasons for any such removal to both houses of the legislature within five days of such removal.

(4) Within the limits of appropriations therefor the inspector general may hire such employees in the unclassified service as are necessary to administer the office of the inspector general. Such employees shall serve at the pleasure of the inspector general.

(b) In order to prevent, detect and eliminate fraud, waste, abuse, mismanagement, inefficiency and misconduct, the inspector general shall oversee the programs administered by the Kansas health policy authority, which oversight includes, hut is not limited to, the following:

 Investigation of misconduct by employees, vendors, contractors, consumers, clients and health care providers.

(2) Audits of health care providers related to ensuring that appropriate payments are made for services rendered and to the recovery of overpayments.

(3) Monitoring of quality assurance programs generally related to the medical assistance program and specifically related to any managed care program.

(4) Quality control measurements of the programs administered by the Kansas health policy authority.

(5) Investigations of fraud or intentional program violations committed by clients of the Kansas health policy authority or by consumers of services administered by the Kansas health policy authority.

(6) Actions initiated against contractors or health care providers for any of the following

Senate Ways and Means 1-18-06 Attachment 4 reasons:

Violations of the medical assistance program.

(B) Sanctions against health care providers brought in conjunction with the department of social and rehabilitation services or the department on aging, or both.

Recoveries of assessments against medical care facilities and long-term care facilities.

(D) Sanctions mandated by the United States department of health and human services against health care providers.

Violations of contracts related to any managed care programs. (E)

(F) Monitoring adherence to the terms of the contract between the Kansas health policy authority and an organization with which the authority has entered into a contract to make claims payments.

The inspector general shall have access to all pertinent information, confidential or otherwise, and to all personnel and facilities of the Kansas health policy authority, their employees, vendors, contractors and health care providers and any federal, state or local governmental agency that are necessary to perform the duties of the office as directly related to programs administered by the authority. Access to Contractor files shall be limited to those files necessary to verify the accuracy of the Contractor's invoices or its compliance with the contract provisions. No health care provider shall be compelled under the provisions of this section to provide individual medical records of patients who are not clients of the medical assistance program. State and local governmental agencies are authorized and directed to provide to the inspector general requested information, assistance or cooperation. Except as otherwise provided in this subsection, the inspector general and all employees and former employees of the office of inspector general shall he subject to the same duty of confidentiality imposed by law on any such person or agency with regard to any such information, and shall be subject to any civil or criminal penalties imposed by law for violations of such duty of confidentiality. The duty of confidentiality imposed on the inspector general and all employees and former employees of the office of inspector general shall be subject to the provisions of subsection (e), and the inspector general may furnish all such information to the attorney general, Kansas bureau of investigation or office of the United States attorney in Kansas pursuant to subsection (e). Upon receipt thereof, the attorney general, Kansas bureau of investigation or office of the United States attorney in Kansas and all assistants and all other employees and former employees of such offices shall be subject to the same duty of confidentiality with the exceptions that any such information may be disclosed in criminal or other proceedings which may be instituted and prosecuted by the attorney general or the United States attorney in Kansas, and any such information furnished to the attorney general, the Kansas bureau of investigation or the United States attorney in Kansas under subsection (e) may be entered into evidence in any such proceedings.

(d) The inspector general shall serve as the authoritys primary liaison with law enforcement, investigatory and prosecutorial agencies, including, but not limited to, the following:

The Kansas highway patrol and Kansas bureau of investigation. (1)

(2)The federal bureau of investigation and other federal law enforcement agencies.

(3) The various inspectors general of federal agencies overseeing the programs administered by the Kansas health policy authority.

The offices of the United States attorney in Kansas.

The office of the Kansas attorney general.

(6) The legislative post auditor.

The unit of the organization which contracts with the Kansas health policy authority to make claims payments which is maintained to detect fraud pursuant to the contract. The inspector general shall meet on a regular basis with these entities to share information regarding possible misconduct by any persons or entities involved with the programs administered by the authority. Any inefficiency discovered by the inspector general shall be reported immediately to the legislative post auditor. Copies of any reports and recommendations of the unit of the organization which contracts with the Kansas health policy authority to make claims payments which is maintained to detect fraud pursuant to the contract shall be submitted to the inspector general.

All investigations conducted by the inspector general shall he conducted in a manner

that ensures the preservation of evidence for use in criminal prosecutions. If the inspector general determines that a possible criminal act relating to fraud in the provision or administration of a program administered by the Kansas health policy authority has been committed, the inspector general shall immediately notify the office of the Kansas attorney general. If the inspector general determines that a possible criminal act has been committed within the jurisdiction of the office, the inspector general may request the special expertise of the Kansas bureau of investigation. The inspector general may present for prosecution the findings of any criminal investigation to the office of the attorney general or the office of the United States attorney in Kansas.

(f)To carry out the duties as described in this section, the inspector general and the inspector generals designees shall have the power to compel by subpoena the attendance and testimony of witnesses and the production of books, electronic records and papers as directly related to programs administered by the Kansas health policy authority. Access to Contractor files shall be limited to those files necessary to verify the accuracy of the Contractor's invoices or its compliance with the contract provisions. No health care provider shall be compelled to provide individual medical

records of patients who are not clients of the authority.

(g) The inspector general shall report all convictions, terminations and suspensions taken against vendors, contractors and health care providers to the Kansas health policy authority and to

any agency responsible for licensing or regulating those persons or entities.

(h) The inspector general shall make annual reports, findings and recommendations regarding the offices investigations into reports of fraud, waste, abuse, mismanagement or misconduct relating to any programs administered by the Kansas health policy authority to the legislative post auditor, the legislature and the governor. These reports shall include, but not be limited to, the following information:

Aggregate provider billing and payment information.

(2) The number of audits of the programs administered by the Kansas health policy authority and the dollar savings, if any, resulting from those audits.

(3) Health care provider sanctions, in the aggregate, including terminations and

suspensions.

(4) A detailed summary of the investigations undertaken in the previous fiscal year. These summaries shall comply with all laws and rules and regulations regarding maintaining

confidentiality in the programs administered by the Kansas health policy authority.

(i) The inspector general shall make such recommendations to the executive director of the Kansas health policy authority, the governor or the legislature for changes in law, rules and regulations, policy or procedures as the inspector general deems appropriate to carry out the provisions of law or to improve the efficiency of programs administered by the Kansas health policy authority. The inspector general shall not he required to obtain permission or approval from any

other official or authority prior to making any such recommendation.

(j) The inspector general shall make provision to solicit and receive reports of fraud, waste, abuse, mismanagement, misconduct or inefficiencies in the programs administered by the The inspector general shall make provision to solicit and receive reports of fraud, Kansas health policy authority from any person or persons who shall possess such information. The inspector general shall not disclose or make public the identity of any person or persons who provide such reports pursuant to this subsection unless such person or persons consent in writing to the disclosure of such persons identity. Disclosure of the identity of any person who makes a report pursuant to this subsection shall not be ordered as part of any administrative or judicial proceeding. Any information received by the inspector general from any person concerning fraud, waste, abuse, inefficiency, mismanagement, misconduct or inefficiencies in the programs administered by the Kansas health policy authority shall he confidential and shall not be disclosed or made public, upon subpoena or otherwise, except such information may be disclosed if (1) release of the information would not result in the identification of the person who provided the information, (2) the person or persons who provided the information to be disclosed consent in writing to its disclosure, (3) the disclosure is necessary to protect the public health or (4) the information to he disclosed is required in an administrative proceeding or court proceeding and appropriate provision has been made to allow disclosure of the information without disclosing to the public the identity of the person or persons who reported such information to the inspector general.

- The scope, timing and completion of any audit or investigation conducted by the inspector general shall be within the discretion of the inspector general. Any audit conducted by the inspector generals office shall adhere and comply with all provisions of Generally Accepted Government Auditing Standards (GAGAS) promulgated by the United States government accountability
- Nothing in this section shall limit investigations by any state department or agency that may otherwise be required by law or that may be necessary in carrying out the duties and functions of such agency.

Sec. 2. K.S.A. 2005 Supp. 75-2973 is hereby amended to read as follows: 75-2973. (a) This section shall be known and may be cited as the Kansas whistleblower act.

As used in this section:

(1) "Auditing agency" means the (A) legislative post auditor, (B) any employee of the division of post audit, (C) any firm performing audit services pursuant to a contract with the post auditor, et (D) any state agency or federal agency or authority performing auditing or other oversight activities under authority of any provision of law authorizing such activities or (E) the inspector general created under section 1 and amendments thereto.

"Disciplinary action" means any dismissal, demotion, transfer, reassignment,

suspension, reprimand, warning of possible dismissal or withholding of work.

"State agency" and "firm" have the meanings provided by K.S.A. 46-1112 and (3) amendments thereto.

No supervisor or appointing authority of any state agency shall prohibit any employee of the state agency from discussing the operations of the state agency or other matters of public concern, including matters relating to the public health, safety and welfare either specifically or generally, with any member of the legislature or any auditing agency.

No supervisor or appointing authority of any state agency shall:

Prohibit any employee of the state agency from reporting any violation of state or (1)federal law or rules and regulations to any person, agency or organization or

require any such employee to give notice to the supervisor or appointing authority (2)prior to making any such report.

This section shall not be construed as:

Prohibiting a supervisor or appointing authority from requiring that an employee (1) inform the supervisor or appointing authority as to legislative or auditing agency requests for information to the state agency or the substance of testimony made, or to be made, by the employee to legislators or the auditing agency, as the case may be, on behalf of the state agency;

permitting an employee to leave the employee □s assigned work areas during normal work hours without following applicable rules and regulations and policies pertaining to leaves, unless the employee is requested by a legislator or legislative committee to appear before a legislative committee or by an auditing agency to appear at a meeting with officials of the auditing agency;

authorizing an employee to represent the employees personal opinions as the opinions (3)

of a state agency; or

prohibiting disciplinary action of an employee who discloses information which: (A) The employee knows to be false or which the employee discloses with reckless disregard for its truth or falsity, (B) the employee knows to be exempt from required disclosure under the open

records act or (C) is confidential or privileged under statute or court rule.

(0 Any officer or employee of a state agency who is in the classified service and has permanent status under the Kansas civil service act may appeal to the state civil service hoard whenever the officer or employee alleges that disciplinary action was taken against the officer or employee in violation of this act. The appeal shall be filed within 90 days after the alleged disciplinary action. Procedures governing the appeal shall be in accordance with subsections (0 and (g) of K.S.A. 75-2949 and amendments thereto and K.S.A. 75-2929d through 75-2929g and amendments thereto. If the board finds that disciplinary action taken was unreasonable, the board shall modify or reverse the agency □s action and order such relief □ for the employee as the board considers appropriate. If the board finds a violation of this act, it may require as a penalty that the Deleted: to

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violator he suspended on leave without pay for not more than 30 days or, in cases of willful or repeated violations, may require that the violator forfeit the violator \square s position as a state officer or employee and disqualify the violator for appointment to or employment as a state officer or employee for a period of not more than two years. The board may award the prevailing party all or a portion of the costs of the proceedings before the hoard, including reasonable attorney fees and witness fees. The decision of the hoard pursuant to this subsection may he appealed by any party pursuant to law. On appeal, the court may award the prevailing party all or a portion of the costs of the appeal, including reasonable attorney fees and witness fees.

(g) Each state agency shall prominently post a copy of this act in locations where it can

reasonably he expected to come to the attention of all employees of the state agency.

(h) Any officer or employee who is in the unclassified service under the Kansas civil service act who alleges that disciplinary action has been taken against such officer or employee in violation of this section may bring an action pursuant to the act for judicial review and civil enforcement of agency actions within 90 days after the occurrence of the alleged violation. The court may award the prevailing party in the action all or a portion of the costs of the action, including reasonable attorney fees and witness fees.

(i) Nothing in this section shall be construed to authorize disclosure of any information

or communication that is confidential or privileged under statute or court rule.

Sec. 3. K.S.A. 46-2601 is hereby amended to read as follows: 46-2601. (a) There is hereby established the confirmation oversight committee which shall have six members. Except as provided by this subsection, members of the confirmation oversight committee shall he appointed in the manner provided by senate rule for the appointment of members of standing committees of the senate. The two major political parties shall have proportional representation on such committee. In the event application of the preceding sentence results in a fraction, the party having a fraction exceeding .5 shall receive representation as though such fraction were a whole number. One of the members of the committee shall he the majority leader, or the majority leaders designee, who shall be the chairperson. One of the members of the committee shall be the minority leader, or the minority leader designee, who shall be the vice-chairperson. The committee shall meet on the call of the chairperson or any three members of the committee.

(b) If a vacancy occurs in the membership of a hoard, commission, council, committee, authority or other governmental body or in the position of inspector general created under section 1 and amendments thereto and the appointment to fill such vacancy is subject to confirmation by the senate as provided in K.S.A. 75-4315b, and amendments thereto, the confirmation oversight committee may authorize, by a majority vote thereof, the person appointed to fill such vacancy to exercise the powers, duties and functions of the office until such appointment is confirmed by the senate in the manner provided by K.S.A. 75-4315b, and amendments thereto, at the next regular or

special session of the legislature.

Prior to authorizing any person to exercise the powers, duties and functions of an office pursuant to this section, the confirmation oversight committee may require such person to appear before the committee.

(c) (1) If the confirmation oversight committee authorizes a person appointed to fill a vacancy to exercise the powers, duties and functions of an office as provided by this section, such person shall not be subject to confirmation by the senate if at the time of such person □s appointment there is less than six months in the unexpired term of such.

(2) The provisions of this subsection shall not apply to appointments to the state board of

regents.

Sec. 4. K.S.A. 46-2601 and K.S.A. 2005 Supp. 75-2973 are hereby repealed.

Sec. 5. This act shall take effect and be in force from and after its publication in the statute book.