

## MINUTES OF THE SENATE WAYS AND MEANS COMMITTEE

The meeting was called to order by Chairman Dwayne Umbarger at 10:30 A.M. on January 27, 2005 in Room 123-S of the Capitol.

All members were present.

Committee staff present:

Jill Wolters, Senior Assistant, Revisor of Statutes  
Alan Conroy, Director, Kansas Legislative Research Department  
J. G. Scott, Kansas Legislative Research Department  
Susan Kannarr, Kansas Legislative Research Department  
Becky Krahl, Kansas Legislative Research Department  
Matt Spurgin, Kansas Legislative Research Department  
Judy Bromich, Administrative Analyst  
Mary Shaw, Committee Secretary

Conferees appearing before the committee:

Roger Werholtz, Secretary, Kansas Department of Corrections

Others attending: See attached list

Senator Steineger moved, with a second by Senator Kelly, to approve the minutes for the meetings of January 13 and January 19, 2005. Motion carried on a voice vote.

Chairman Umbarger reminded the committee that Friday, January 28 and Friday, February 4, are being reserved so the subcommittees can use that meeting time because the full Senate Ways and Means Committee will not meet those two days.

The Chairman also explained to the subcommittee chairpersons that the following three systemwide issues will be pulled out of the subcommittee deliberations and will be dealt with systemwide:

- 2.5 percent pay increase
- 27<sup>th</sup> payroll
- Death and Disability

### Bill Introductions

Senator Barone moved, with a second by Senator Wysong, to introduce a separate bill with the Governor's recommended pay plan for state employees for FY 2006 (conceptual bill). Motion carried on a voice vote.

Senator Morris moved, with a second by Senator Wysong, to introduce a bill concerning taxation; relating to mineral severance tax; disposition of revenue; creating the oil and gas valuation depletion trust fund and providing for distribution of moneys therefrom (5rs0035). Motion carried on a voice vote.

Senator Teichman moved, with a second by Senator Steineger, to introduce two bills requested by the State Treasurer, the first bill concerning unclaimed property (5rs0568) and the second bill concerning authority to charge certain fees (5rs0569). Motion carried on a voice vote.

Chairman Umbarger welcomed Roger Werholtz, Secretary, Kansas Department of Corrections, who presented an overview of the Kansas Department of Corrections and presented detailed information in his written testimony (Attachment 1). Secretary Werholtz shared the Vision of the agency, A Safer Kansas Through Effective Correctional Services and the agency's Mission: The Department of Corrections, as part of the criminal justice system, contributes to public safety by exercising safe and effective containment and supervision of inmates, by managing offenders in the community, and by actively encouraging and assisting

## CONTINUATION SHEET

MINUTES OF THE Senate Ways and Means Committee at 10:30 A.M. on January 27, 2005 in Room 123-S of the Capitol.

offenders to become law-abiding citizens. He referred to new information regarding leased beds on page 8 of his testimony that is being presented to the Legislature for the first time. The Secretary noted that a foot note points out that these beds will be shown in capacity only when resources are budgeted to fund them. The number will vary based on negotiated per diem cost and available funding.

Senator Betts asked if the Secretary would give some examples of training that is given for ex-offenders when they leave prison, and to address the current recidivism rates and how the Department of Corrections is dealing with it. Secretary Werholtz explained that among the programs they offer are targeted to meet particular needs that are identified in the offender population, as they believe and research would indicate contributes to on-going criminal behavior. Specific programs offered in the facilities are: sex offender treatment, limited amount of short-term substance abuse treatment, longer-term substance abuse treatment, academic education. He noted that all these programs are based on how much time the offender has left to serve, the availability of programs at a specific institution where the program can be housed because not every program is at every facility, or the willingness of the individual to go through a program. In regard to recidivism rates, Secretary Werholtz mentioned that after one year out of incarceration, the rate tends to vary between 43-46 percent. After three years, that rate tends to go to about 50-55 percent.

Senator Morris requested information regarding the differences between those in the juvenile justice system and the adult prison population. Secretary Werholtz responded that the only way that could be done is to provide data out of their prison population and see if the Juvenile Justice Authority could identify individuals out of that population. Senator McGinn requested an update on the Shawnee County Re-Entry Pilot Project in Topeka, and what the future is concerning implementing that program in Wichita.

The meeting adjourned at 12:00 noon. The next meeting is scheduled for January 31, 2005.

**SENATE WAYS AND MEANS  
GUEST LIST**

Date January 27, 2005

NAME	REPRESENTING
Dennis Williams	KDOC
Jeff Aron	Division of the Budget
Julia Thomas	DOB
Ryan Smith	KDOC
Janice Rutherford	Littlejohn & Rel
Jeff Cowser	JIA
Andy Sanchez	KAFE
Sammy Wickson	Parent of child w/ disability
Jennifer Lyon	Senator Emler - intern
Quinton McElhaneey	Sen. Steineger - intern
Jacklyn Kettler	Sen. Steineger - intern
Angie Miller	Damon + Assoc.
Andy Shaw	GEO GROUP INC
JEREMY S BARCLAY	KDOC

# Senate Ways and Means

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January 27, 2005

Senate Ways and Means  
1-27-05  
Attachment 1



# Vision and Mission

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## *A Safer Kansas Through Effective Correctional Services*

The Department of Corrections, as part of the criminal justice system, contributes to public safety by exercising safe and effective containment and supervision of inmates, by managing offenders in the community, and by actively encouraging and assisting offenders to become law-abiding citizens.

# Comparative Data

## Kansas Corrections

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- Kansas ranks 33<sup>rd</sup> in corrections spending as a percentage of personal income[1]
- Kansas ranks 34<sup>th</sup> in per capita spending for corrections[2]
- Kansas ranks 15<sup>th</sup> in state spending on corrections as compared to spending by local units of government[3]
- Kansas ranks 34<sup>th</sup> in sentenced prisoners under the jurisdiction of state correctional authorities[4]
- Kansas is tied for 35<sup>th</sup> in the number of women under the jurisdiction of state correctional authorities[5]
- Kansas ranks 45<sup>th</sup> in terms of the number of persons per 100,000 on probation[6]
- Kansas reported 15,217 adults on probation on Dec. 31, 2002[7]
- Kansas ranks 21<sup>st</sup> in terms of the number of persons per 100,000 on parole[8]
- Kansas ranks 14<sup>th</sup> in terms of the percentage of the correctional population (probation, community corrections, prison, parole) that is incarcerated [9]
- The Kansas prison population has grown from 4,538 on June 30, 1985 to 9,251 on Feb. 19, 2004. On Jan. 21, 2005, the population declined to 8,909.[10]
- The Kansas in-state parole caseload increased from 2,762 (6/30/87) to 6,525 (2/21/94) and then declined 3,727 (12/21/01). It has now increased to 5,027 on Jan. 21, 2005. Numbers of parolees supervised out of state through the interstate compact have followed a similar pattern.[11]
- The Kansas Community Corrections Act programs' average daily population increased from 1,672 in 1989 to 5,155 in 1999 and then declined to 4,133 in 2002. It increased to 4,678 as of Sept. 3, 2004.[12]

# Comparative Data Kansas Corrections

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[1] Source: U.S. Bureau of Justice Statistics as quoted in Governing Magazine 2003 Source Book.

[2] Ibid.

[3] Ibid.

[4] Bureau of Justice Statistics Bulletin, Prisoners in 2002; July 2003.

[5] Ibid.

[6] Bureau of Justice Statistics Bulletin, Probation and Parole in the United States, 2002; Aug. 2003.

[7] Ibid.

[8] Ibid.

[9] Ibid.

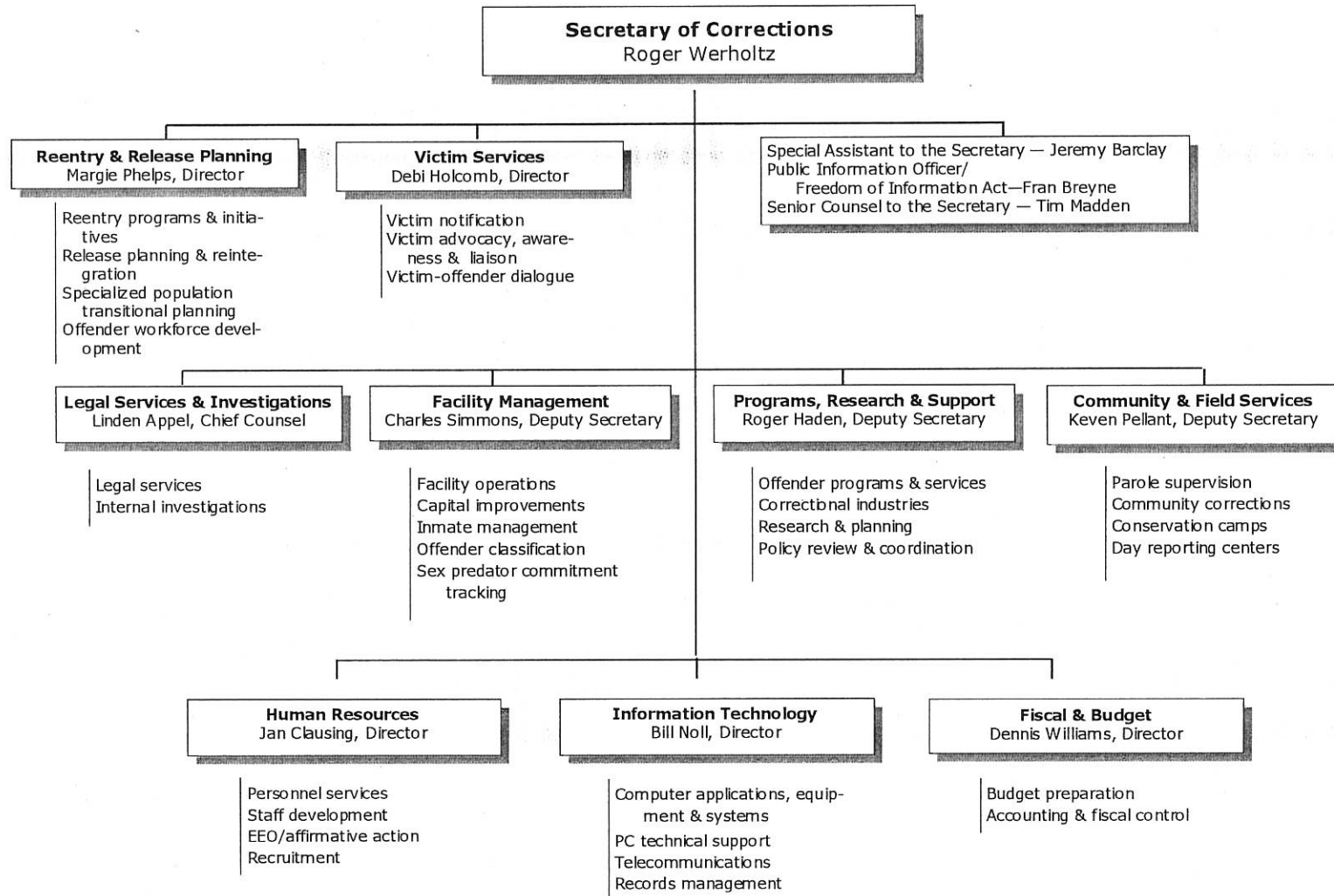
[10] KDOC 2003 Corrections Briefing Report and PGM-POPREP1CBL, 1/21/05

[11] KDOC PGM-PARPOP1CBL, 1/21/05

[12] KDOC Community Corrections\history\ADP History.xls DATA

# Department of Corrections Functions

## Organization Chart—KDOC Central Office



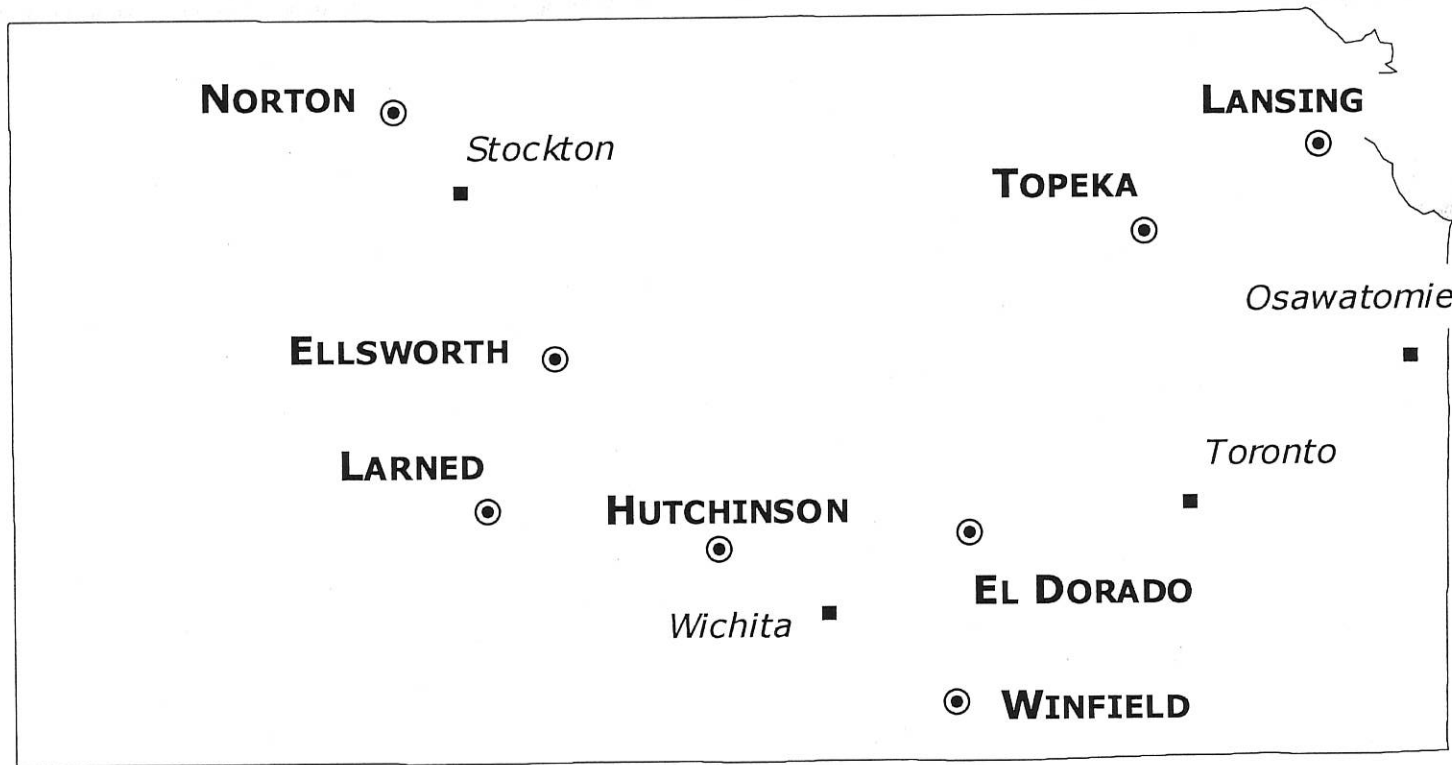
# Central Office Specialized Functions

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- **Information Technology Services/Records Management**
- **Victim Services**
- **Re-entry & Release Planning**
- **Legal**
- **Sentence Computation**
- **Interstate Compact (facility & parole)**
- **Kansas Parole Board Administrative Support**
- **Contract Management**
- **SB 123 Training & Implementation**
- **Community Corrections/Conservation Camp Oversight**
- **Sex Predator Screening**
- **Office of Enforcement, Apprehension and Investigation**
- **Policy and Procedure, Strategic Planning**
- **Research and Statistical Analysis**
- **Public Information/ Freedom of Information**
- **Emergency Preparedness and Operations**
- **Architectural and Engineering Services**



# Location of KDOC Correctional Facilities



**CENTRAL UNIT LOCATION**

*Administrative Subunit Location*

# KDOC Facility Capacity by Custody Classification

## KDOC CORRECTIONAL CAPACITY

By location, gender and security designation as of December 31, 2004

Facility	Males				Females				Total
	Max	Med	Min	Total	Max	Med	Min	Total	
<b>KDOC</b>									
Lansing	838	943	708	2489					2489
Hutchinson	548	932	288	1768					1768
El Dorado	691	487	172	1350					1350
Norton		539	296	835					835
Ellsworth		794	38	832					832
Topeka				0	49	662		711	711
Winfield			806	806					806
Larned	150		218	368					368
<b>Subtotal KDOC</b>	<b>2227</b>	<b>3695</b>	<b>2526</b>	<b>8448</b>	<b>49</b>	<b>662</b>	<b>0</b>	<b>711</b>	<b>9159</b>
<b>Non-KDOC</b>									
Larned State Hospital	20			20	5			5	25
Labette conservation camp			50	50					50
Female conservation camp				0			17	17	17
Contract jail		6		6					6
*Leased beds		201		201					
<b>Subtotal Non-KDOC</b>	<b>20</b>	<b>207</b>	<b>50</b>	<b>277</b>	<b>5</b>	<b>0</b>	<b>17</b>	<b>22</b>	<b>299</b>
<b>Total Capacity</b>	<b>2247</b>	<b>3902</b>	<b>2576</b>	<b>8725</b>	<b>54</b>	<b>662</b>	<b>17</b>	<b>733</b>	<b>9458</b>

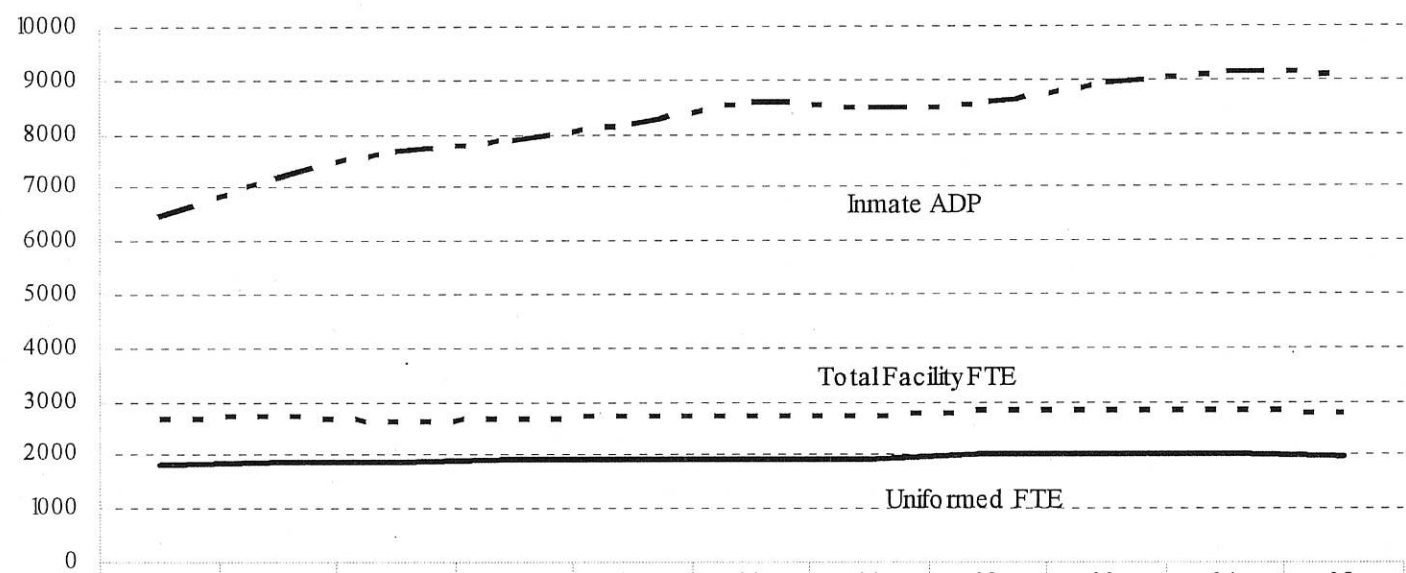
\*These beds will be shown in capacity only when resources are budgeted to fund them. The number will vary based on negotiated per diem cost and available funding.

# KDOC Facility Capacity by Gender

Capacity vs. Population 12-31-04		
Facility	December 31, 2004	
	Population	Capacity
<b>Males</b>		
Lansing	2,476	2,489
Hutchinson	1,796	1,768
El Dorado	1,360	1,350
Norton	762	835
Ellsworth	827	832
Topeka	-	-
Winfield	735	806
Larned	331	368
Non-KDOC	61	277
<b>Total Male</b>	<b>8,348</b>	<b>8,725</b>
<b>Females</b>		
Topeka	626	711
Non-KDOC	17	22
<b>Total Female</b>	<b>643</b>	<b>733</b>
<b>Grand Total</b>	<b>8,991</b>	<b>9,458</b>

# Facility Staff Levels Compared To Inmate Population

**Facility Staffing vs. Inmate Average Daily Population**



	95	96	97	98	99	00	01	02	03	04	05
- - - Facility FTE	2691	2733	2642	2699	2728	2733	2744	2814	2814	2813	2803
— Uniformed FTE	1820	1857	1881	1917	1939	1937	1935	1998	2001	2000	1990
- - - Inmate ADP	6441	7158	7656	7902	8190	8604	8480	8563	8917	9126	9091

*Inmate ADP includes KDOC facility and non-KDOC facility placements. Fractional FTE have been rounded. Beginning in FY 04, the FTE breakdown counts majors as uniformed staff. In prior years, some facilities may have counted majors as non-uniformed.*

# Corrections Staff

<b>KDOC Authorized Staffing FY 2005</b>			
<b>Location</b>	<b>Total FTE</b>	<b>Uniformed</b>	<b>Non-Uniformed</b>
<b><i>Facilities</i></b>			
El Dorado	<b>466.0</b>	352.0	114.0
Ellsworth	<b>223.0</b>	147.0	76.0
Hutchinson	<b>513.0</b>	353.0	160.0
Lansing	<b>700.0</b>	525.0	175.0
Larned	<b>186.0</b>	133.0	53.0
Norton	<b>266.0</b>	190.0	76.0
Topeka	<b>248.0</b>	159.0	89.0
Winfield	<b>201.0</b>	131.0	70.0
Subtotal-Facilities	<b>2803.0</b>	1990.0	813.0
<b><i>Parole Services</i></b>	<b>151.5</b>		151.5
<b><i>Correctional Industries</i></b>	<b>61.0</b>		61.0
<b><i>Central Office</i></b>	<b>94.7</b>		94.7
<b>Total</b>	<b>3110.2</b>	<b>1990.0</b>	<b>1120.2</b>
<i>% of Total</i>		64.0%	36.0%



# Kansas Corrections Staff Salary Comparisons - Fall 2004

## Corrections Officer I's or Equivalent Positions

State DOCs	Minimum	Mid-Point	Maximum
Colorado	\$ 34,524	\$ 42,283	\$ 48,312
Iowa	31,675	38,295	44,033
Nebraska	25,078	29,427	33,114
<b>Kansas</b>	<b>23,629</b>	<b>27,267</b>	<b>30,014</b>
Missouri	22,480	26,871	30,204
Oklahoma	21,804	29,196	30,244
<i>Average</i>	\$ 26,532	\$ 32,223	\$ 35,987
<i>Median</i>	\$ 24,354	\$ 29,312	\$ 31,679
<i>KDOC Rank (of 6)</i>	<i>4th</i>	<i>4th</i>	<i>6th</i>

Other Agencies in KS	Minimum	Mid-Point	Maximum
SG Co. Sheriff (Ptrl Ofr)	\$ 36,400	\$ 44,886	\$ 53,331
Corr.Corp. of America	35,963	N/A	N/A
Johnson Co. (CO)	35,859	43,867	50,856
US Penitentiary	33,924	N/A	N/A
City of Olathe (Pol Ofr)	33,750	41,062	46,188
Sedgwick Co. (CO)	31,512	38,854	46,197
RL Co. Sheriff (Ptrl Ofr)	28,912	36,712	44,512
City of Atchison (Pol Ofr)	26,104	30,431	34,778
Reno Co. Sheriff (Ptrl Ofr)	25,958	31,325	36,670
Atchison Co. (Dep)	25,750	26,957	28,163
Wyandotte Co. (CO)	25,719	N/A	N/A
Riley Co. Jail (CO)	25,709	30,118	34,507
Reno Co. (CO)	23,982	28,933	33,883
<b>KDOC</b>	<b>23,629</b>	<b>27,267</b>	<b>30,014</b>
US Army Pvt. E1	13,248	N/A	N/A
<i>Average</i>	\$ 28,428	\$ 34,583	\$ 39,999
<i>Median</i>	\$ 26,104	\$ 31,325	\$ 36,670
<i>KDOC Rank</i>	<i>14th of 15</i>	<i>11th of 11</i>	<i>11th of 11</i>

# Kansas Corrections Staff Salary Comparisons - Fall 2004

## Corrections Specialist I's (Sergeants) or Equivalent Positions

State DOCs	Minimum	Mid-Point	Maximum
<b>Kansas</b>	<b>\$30,139</b>	<b>\$34,757</b>	<b>\$39,374</b>
Nebraska	29,957	34,307	38,656
Oklahoma	25,249	29,494	33,268
Missouri	24,082	29,262	34,441
Iowa	N/A	N/A	N/A
Colorado	N/A	N/A	N/A
<i>Average</i>	<i>\$ 27,357</i>	<i>\$ 31,955</i>	<i>\$ 36,435</i>
<i>Median</i>	<i>\$ 27,603</i>	<i>\$ 31,901</i>	<i>\$ 36,549</i>
<i>KDOC Rank (of 4)</i>	<i>1st</i>	<i>1st</i>	<i>1st</i>

Other Agencies in KS	Minimum	Mid-Point	Maximum
City of Olathe (Pol Sgt)	\$ 62,846	\$ 65,360	\$ 67,974
Johnson Co. (Shft Sgt)	55,411	62,379	72,301
Wyandotte Co. (Pol Sgt)*	55,004	56,379	57,512
Sedg. Co. Sheriff (Sgt)	45,240	55,702	66,144
Riley Co Sheriff (Pol Sgt)	44,512	47,632	50,752
Sedgwick Co. (CO)	42,078	51,834	61,568
US Penitentiary	39,293	44,206	50,346
City of Atchison (Pol Sgt)	36,088	42,182	48,256
Riley Co. Jail	32,531	38,106	43,680
Reno Co. Jail (Sgt)	30,410	36,691	42,952
Reno Co. Sheriff (Ptrl Sgt)	30,410	36,691	42,952
<b>KDOC</b>	<b>30,139</b>	<b>34,757</b>	<b>39,374</b>
Atchison Co. (Jail Sgt)	24,003	N/A	25,085
US Army Sgt. E5	23,993	26,204	28,415
<i>Average</i>	<i>\$39,426</i>	<i>\$46,009</i>	<i>\$49,808</i>
<i>Median</i>	<i>\$37,691</i>	<i>\$44,206</i>	<i>\$49,301</i>
<i>KDOC Rank</i>	<i>12th of 14</i>	<i>12th of 13</i>	<i>12th of 14</i>

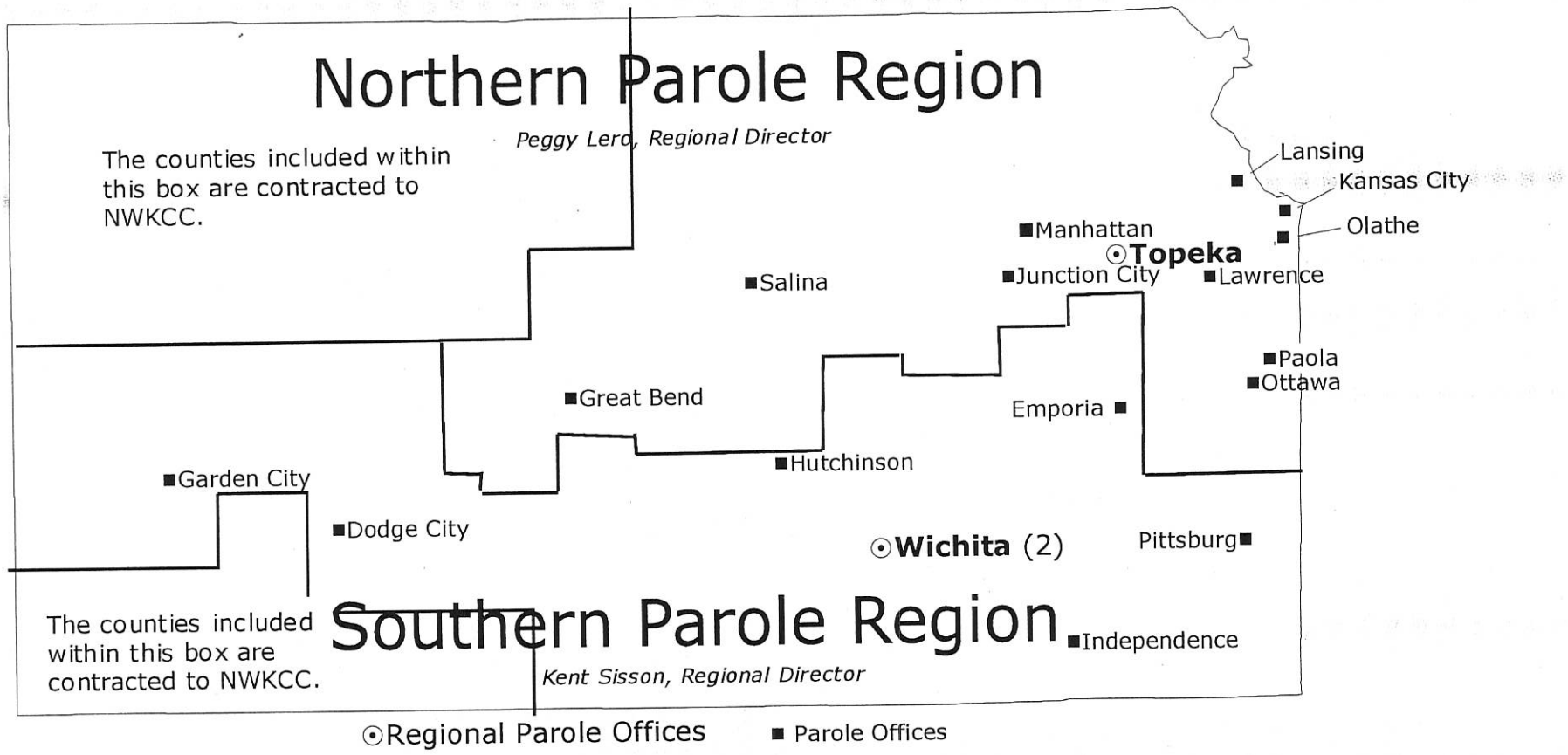
# Kansas Corrections Staff Salary Comparisons - Fall 2004

## Corrections Counselor I's

<b>State DOCs</b>	<b>Minimum</b>	<b>Mid-Point</b>	<b>Maximum</b>
Colorado	\$41,940	\$51,389	\$60,828
Iowa	31,357	39,790	48,224
<b>Kansas</b>	<b>30,139</b>	<b>34,757</b>	<b>39,374</b>
Missouri	28,405	34,838	41,272
Nebraska	28,239	33,448	38,656
Oklahoma	26,221	29,474	36,843
<i>Average</i>	<i>\$31,050</i>	<i>\$37,283</i>	<i>\$44,200</i>
<i>Median</i>	<i>\$29,272</i>	<i>\$34,798</i>	<i>\$40,323</i>
<i>KDOC Rank (of 6)</i>	<i>3rd</i>	<i>4th</i>	<i>4th</i>

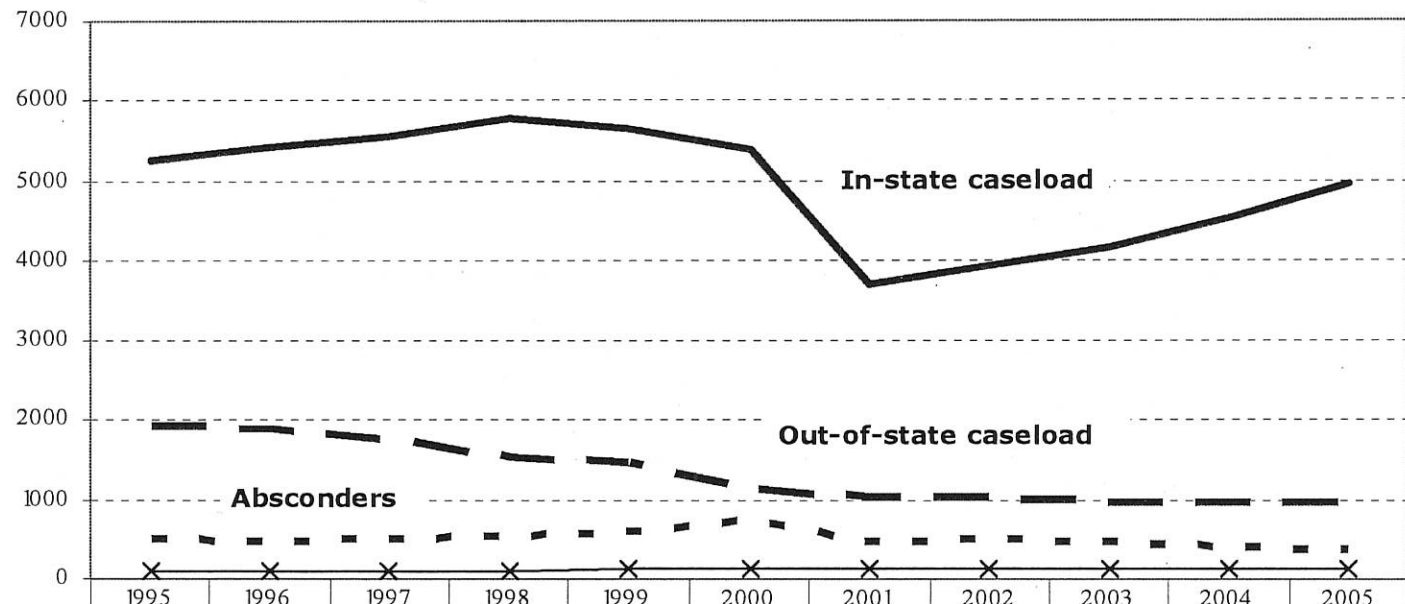
# Parole Services

1-15



# Post-Incarceration Offenders

**COMPONENTS OF THE OFFENDER POPULATION UNDER KDOC'S  
POST-INCARCERATION JURISDICTION  
FY 1995—FY 2005 to date (12-31-04)**

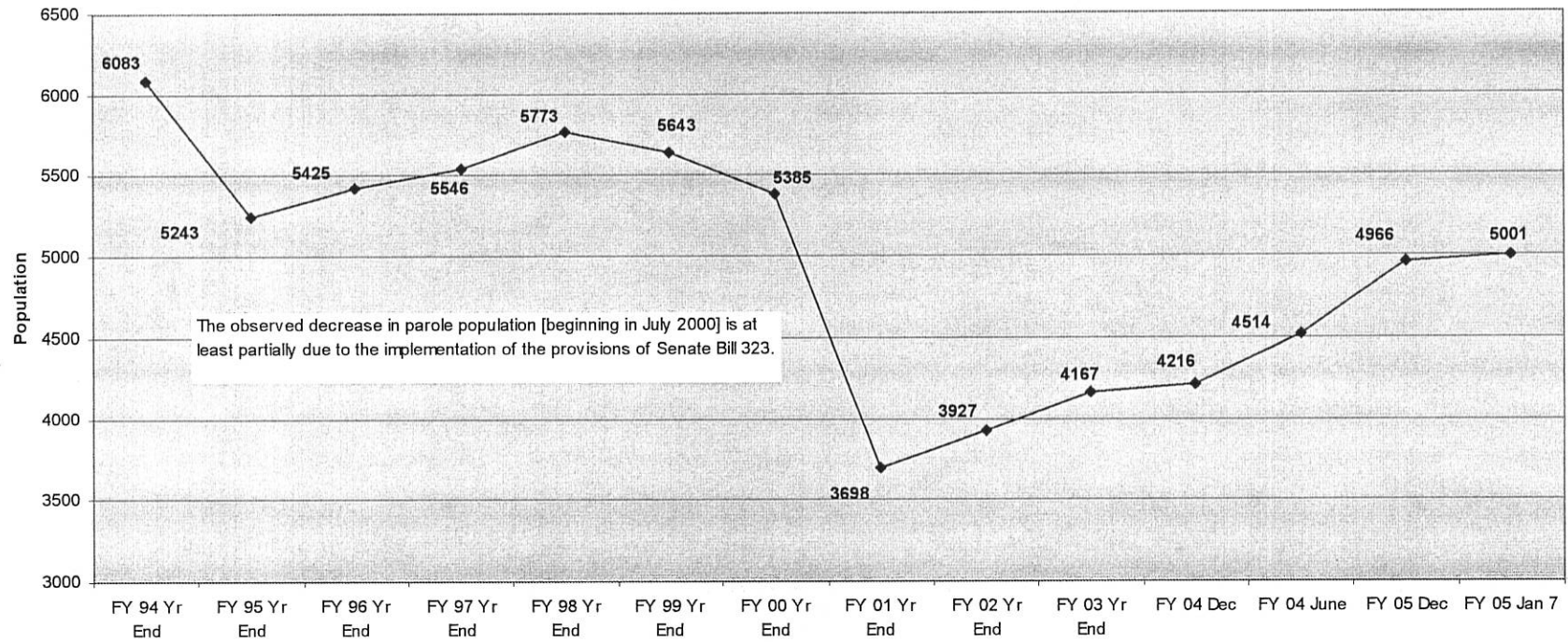


	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
— In-State	5243	5425	5546	5773	5643	5385	3698	3927	4167	4514	4967
- - - Out-of-State	1920	1880	1758	1524	1458	1129	1010	1029	968	974	943
. . . Absconders	481	459	503	530	587	739	446	491	467	389	378
-x- Parole staffing	106	106	106	113	117	128	126	125	125	125	123

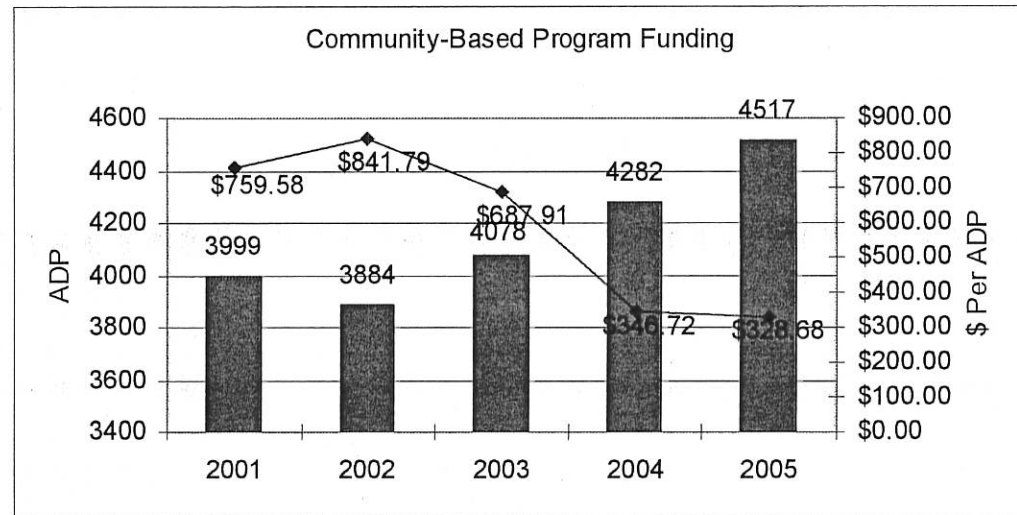
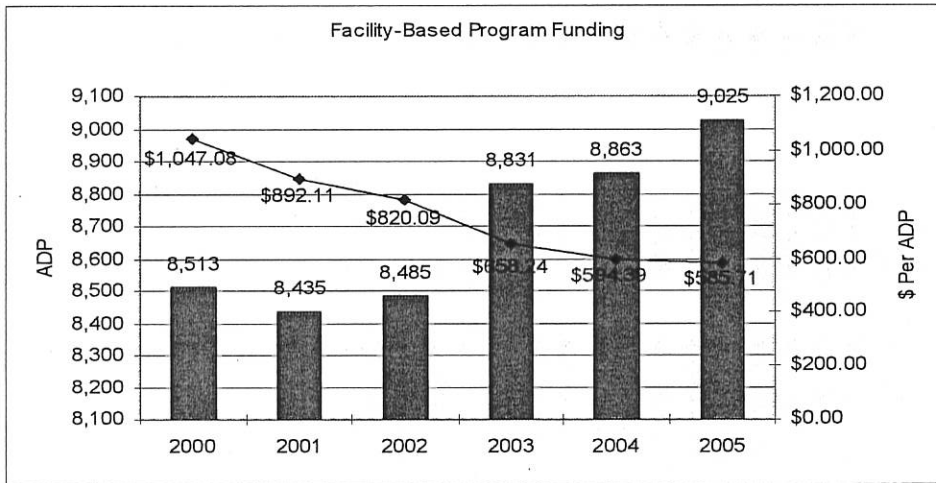


# Parole Population

End of Month Parole Population:  
FY 95-05



# Program Funding



# Program Capacity

6-1-1

Facility-Based Program Capacity									
Fiscal Year	Sex Offender Treatment	Substance Abuse Treatment	Therapeutic Communities	Academic Education	Vocational Education	IFI	Total	Funding	ADP
2000	312	272	184	448	324	158	1698	\$8,913,797	8513
2001	312	290	184	298	265	158	1507	\$7,524,951	8435
2002	312	260	188	145	325	158	1388	\$6,958,469	8485
2003	312	40	188	145	325	203	1213	\$5,812,936	8831
2004	312	40	184	145	215	203	1099	\$5,268,065	8863
2005	312	40	184	145	200	203	1084	\$5,286,000	9025
Reduction from FY 2000							-614	-\$3,627,797	

\*Figures exclude visitors centers, grantwriter, and risk-needs project

Community-Based Program Capacity					
Fiscal Year	Sex Offender Treatment	Substance Abuse Treatment	Therapeutic Communities	Community Transition-CRB	Total
2000	375	76	60	225	736
2001	470	79	44	211	804
2002	477	79	40	208	804
2003	477	48	40	188	753
2004	477	0	28	86	591
2005	477	0	28	20	525
Reduction from FY 2000					-211

\*\*Figures exclude specified alcohol and drug (DUI) funds

# Kansas Correctional Industries

## Traditional Industries

### Traditional Industries (as of January 1, 2005)

Location	Industry	Inmate Workers
Hutchinson	Agri-Business	15
	Industrial Technology	4
	Furniture Division	74
	Office Systems	29
	Sewing	76
	Warehouse	5
	<i>subtotal</i>	<u>203</u>
Lansing	Agri-Business	13
	Chemical Division	31
	Data Entry	20
	Private Sector Porters	37
	Metal Products	60
	Warehouse	9
	<i>subtotal</i>	<u>170</u>
Norton	Microfilm	31
	<i>subtotal</i>	<u>31</u>
<b>Total</b>		<b><u><u>404</u></u></b>

# Kansas Correctional Industries

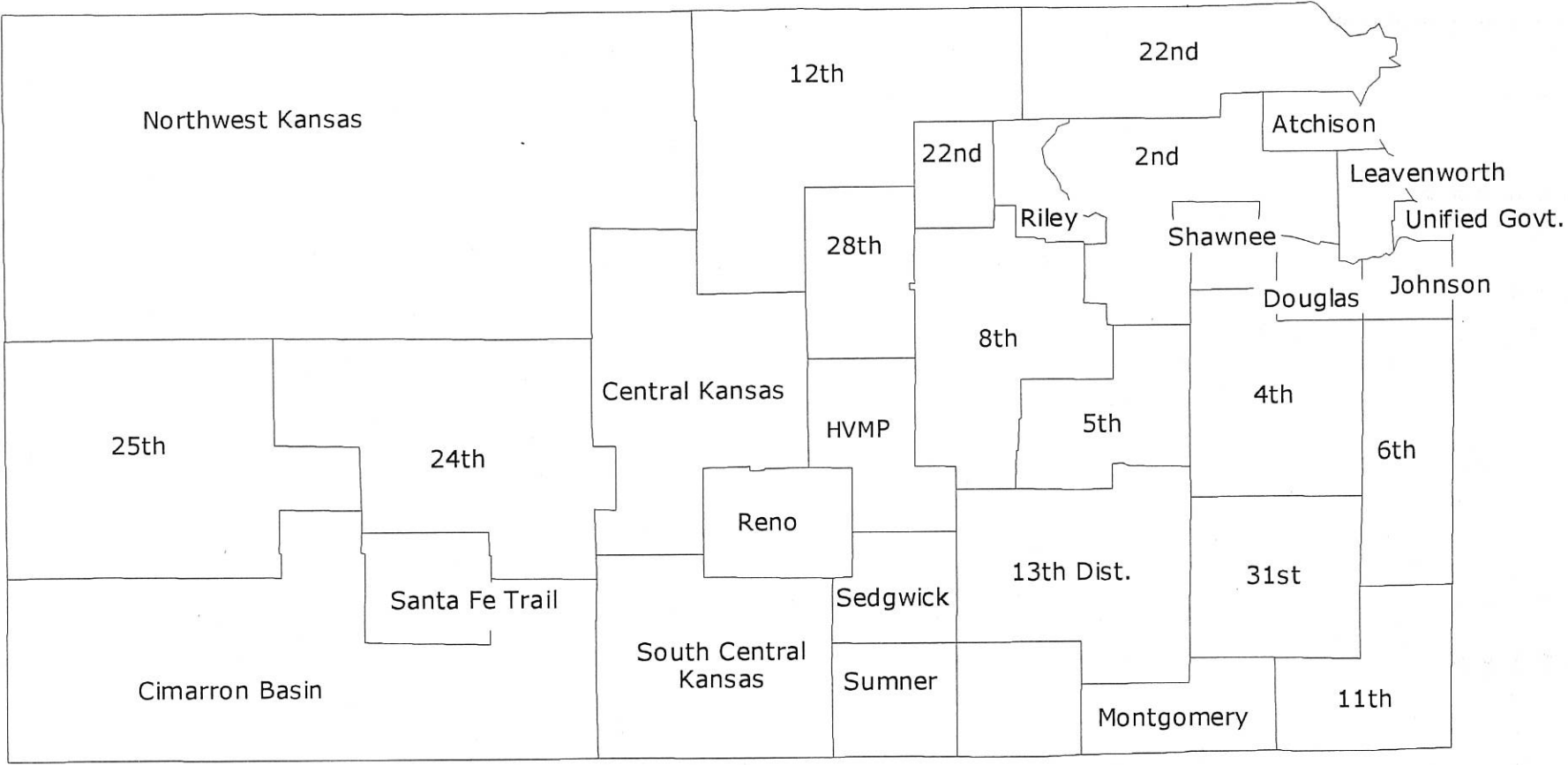
## Private Industries

1-21

Private Correctional Industries (as of January 1, 2005)

Location	Industry	Product/Service	Inmates Employed
El Dorado	Aramark	food service	1
	Century Mfg.	tap handles/awards	111
		<i>subtotal</i>	<u>112</u>
Ellsworth	Tescott Woodcrafters	cabinet doors	17
		<i>subtotal</i>	<u>17</u>
Hutchinson	Aramark	food service	4
	Hubco	cloth bags	7
		<i>subtotal</i>	<u>11</u>
Lansing	Aramark	food service	3
	BAC	leather products	39
	Compuchair	office seating	4
	CSE	emblems	29
	Heatron, Inc.	heating elements	14
	Henke Mfg.	snow plows	35
	Impact Design	screen-printed & embroidered clothing	283
	Jensen Engineering	computer-assisted drafting	5
	Prima Profile	cabinet doors & other wood products	81
	RFM	office seating	4
	United Rotary Brush	street sweeper brushes	6
	VW Services	heating elements	20
	Zephyr Products	metal fabrication	41
	<i>subtotal</i>	<u>564</u>	
Norton	Aramark	food service	1
		<i>subtotal</i>	<u>1</u>
Topeka	Aramark	food service	1
	Heartland	novelty products	-
	Koch & Co.	cabinet doors	10
	Vaughncraft	percussion mallets	-
	<i>subtotal</i>	<u>11</u>	
	<b>Total</b>		<u><u>716</u></u>

# Community Corrections Programs



# LCCC

1-23

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## Labette Correctional Conservation Camp

Number of Beds: 191<sup>†</sup>  
Budget: \$2,202,3000\*

† Former Secretary Simmons approved the camp's request to decrease the rated bed capacity from 204 to 191 in a correspondence dated October 9, 2001.

\* Budget Source: State General Fund

## Labette Women's Correctional Camp

Number of Beds: 32  
(17 KDOC beds and 15 Community beds)  
Budget: \$914,338<sup>‡</sup>

‡ 90% of the cost for the 17 KDOC beds is paid with Violent Offender Incarceration/Truth In Sentencing (VOI/TIS) Funds and the remaining 10% with State General Funds (SGF). 100% of the cost for the 15 community beds is paid with SGF.

## Per Diem cost per day per LWCC inmate for FY 2005:

July 04 – December 04 = \$76.76 per inmate per day  
January 05 – July 05 = \$79.83 per inmate per day

# Labette Correctional Conservation Camp

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- In FY 2004, the male camp –
  - Completed 90,000 inmate work hours, of which 32,209 were community service hours.
  - Had an average daily population of 155, and a total of 274 program graduates.
  - Had a 33% completion rate for camp completers achieving a GED.
  - Completed five special projects through 21<sup>st</sup> Century Homestead, Inc., a 501(c) corporation that builds homes in southeast Kansas.
  - Provided college computer skills courses and other college credit courses.
  - Provided HIV testing and counseling, with life skills and parenting courses to be offered beginning in Fall 2004.



# Labette Women's Correctional Camp

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- In FY 2004, the female camp –
  - Completed 11,971 inmate work hours, of which 821 were community service hours.
  - Had an average daily population of 22, and a total of 20 program graduates.
  - Had a 20% completion rate for camp completers achieving a GED.
  - Provided college computer skills courses and other college credit courses.
  - Provided HIV testing and counseling, with life skills and parenting courses to be offered beginning in Fall 2004.

# Population Projections

1-26

**FY 2005 PROJECTIONS COMPARED TO EXISTING POPULATION**  
*Amount of Increase/Decrease from June 30, 2004 Population, by ID Group*

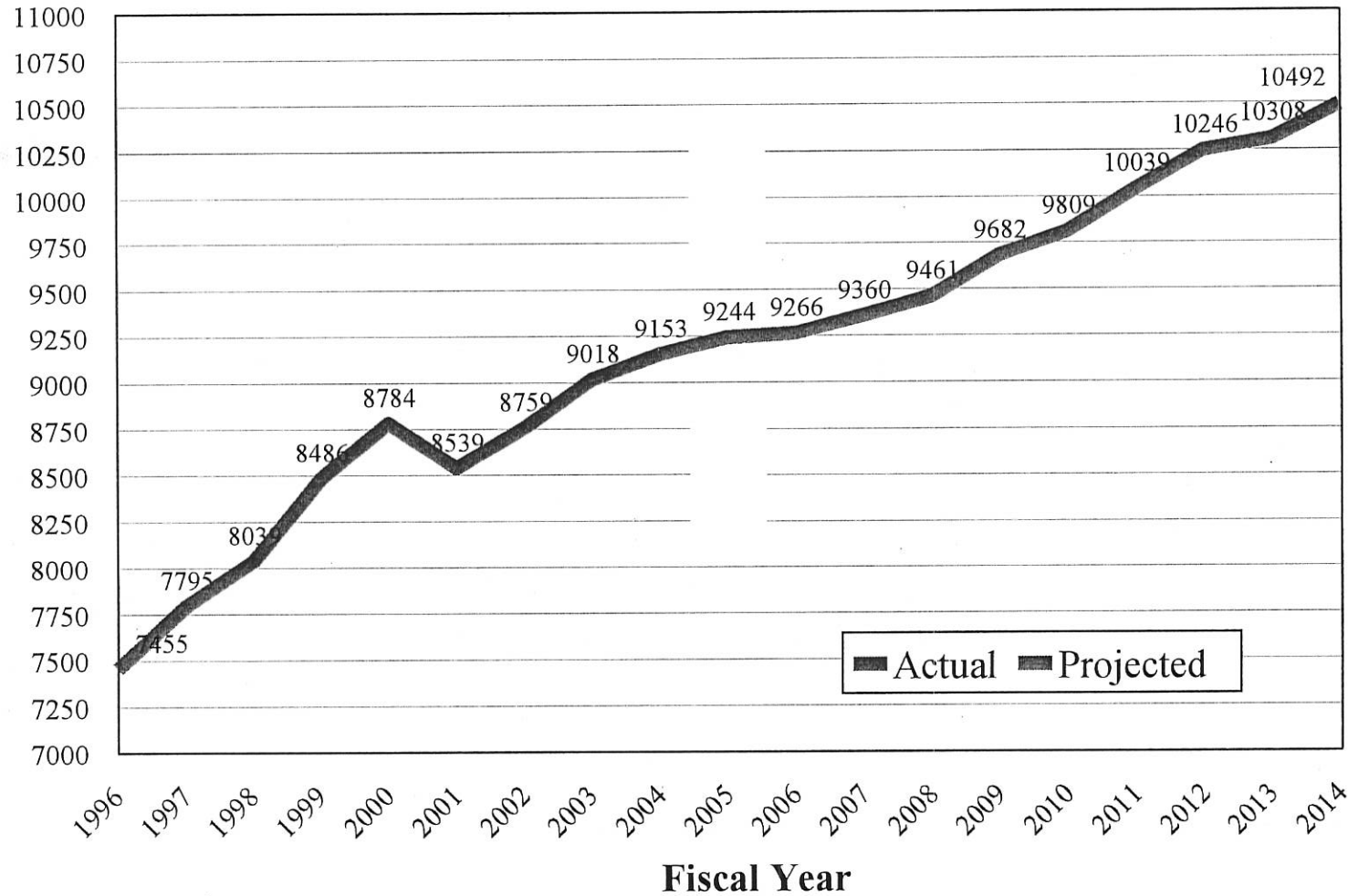
ID Group	fiscal year									
	05	06	07	08	09	10	11	12	13	14
<b>Off Grid</b>	28	64	96	<b>136</b>	<b>174</b>	<b>208</b>	<b>244</b>	<b>284</b>	<b>322</b>	<b>363</b>
<b>Non-Drug</b>										
Level 1	67	<b>129</b>	<b>186</b>	<b>240</b>	<b>294</b>	<b>345</b>	<b>390</b>	<b>457</b>	<b>499</b>	<b>549</b>
Level 2	5	9	7	24	32	39	46	45	45	46
Level 3	-3	-1	-10	2	22	50	55	85	<b>122</b>	<b>143</b>
Level 4	-2	12	17	5	11	9	5	5	14	5
Level 5	-45	-72	-73	-79	-72	-70	-53	-99	-86	-52
Level 6	10	-7	-12	-13	-1	-14	-21	-24	-14	-21
Level 7	26	46	61	63	28	43	57	71	48	42
Level 8	30	28	27	20	37	42	53	52	56	60
Level 9	72	38	27	47	24	32	43	75	58	54
Level 10	25	3	2	-9	12	4	9	18	8	12
<b>Drug</b>										
Level D1	26	56	99	<b>134</b>	<b>156</b>	<b>166</b>	<b>178</b>	<b>207</b>	<b>211</b>	<b>207</b>
Level D2	-44	-55	-75	-95	-90	-82	-82	-90	-99	<b>-112</b>
Level D3	44	67	80	88	98	129	118	126	124	143
Level D4	<b>-112</b>	<b>-126</b>	<b>-118</b>	<b>-118</b>	<b>-123</b>	<b>-128</b>	<b>-116</b>	<b>-107</b>	<b>-117</b>	-84
<b>Parole CVs</b>	-36	-78	<b>-107</b>	<b>-137</b>	-73	<b>-117</b>	-40	-12	-36	-16
<b>Total</b>	<b>91</b>	<b>113</b>	<b>207</b>	<b>308</b>	<b>529</b>	<b>656</b>	<b>886</b>	<b>1093</b>	<b>1155</b>	<b>1339</b>

**Increase is equal to or greater than 100**

**Decrease is equal to or greater than 100**

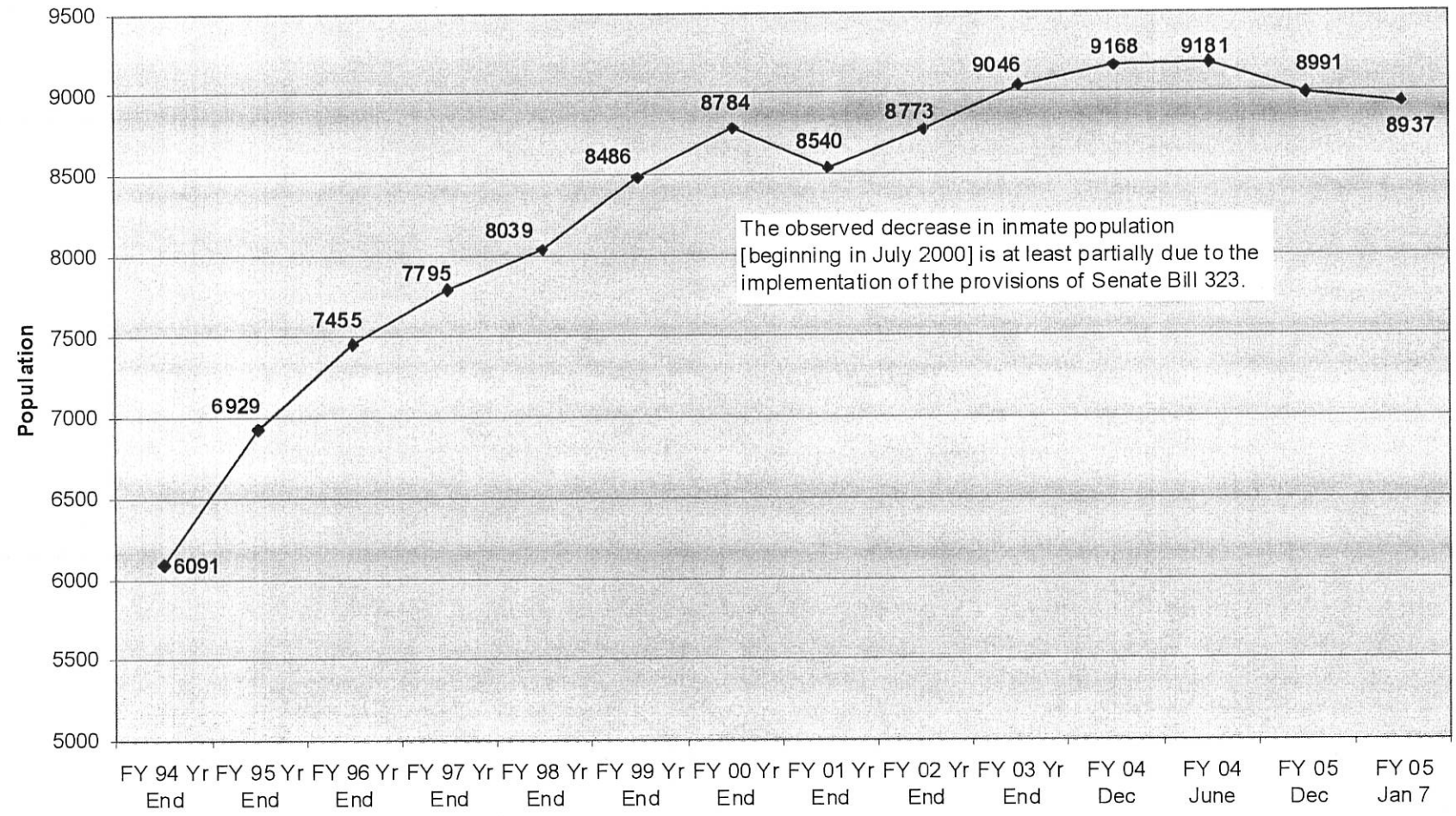
# Kansas Prison Population Trends

## Actual and Projected Prison Population



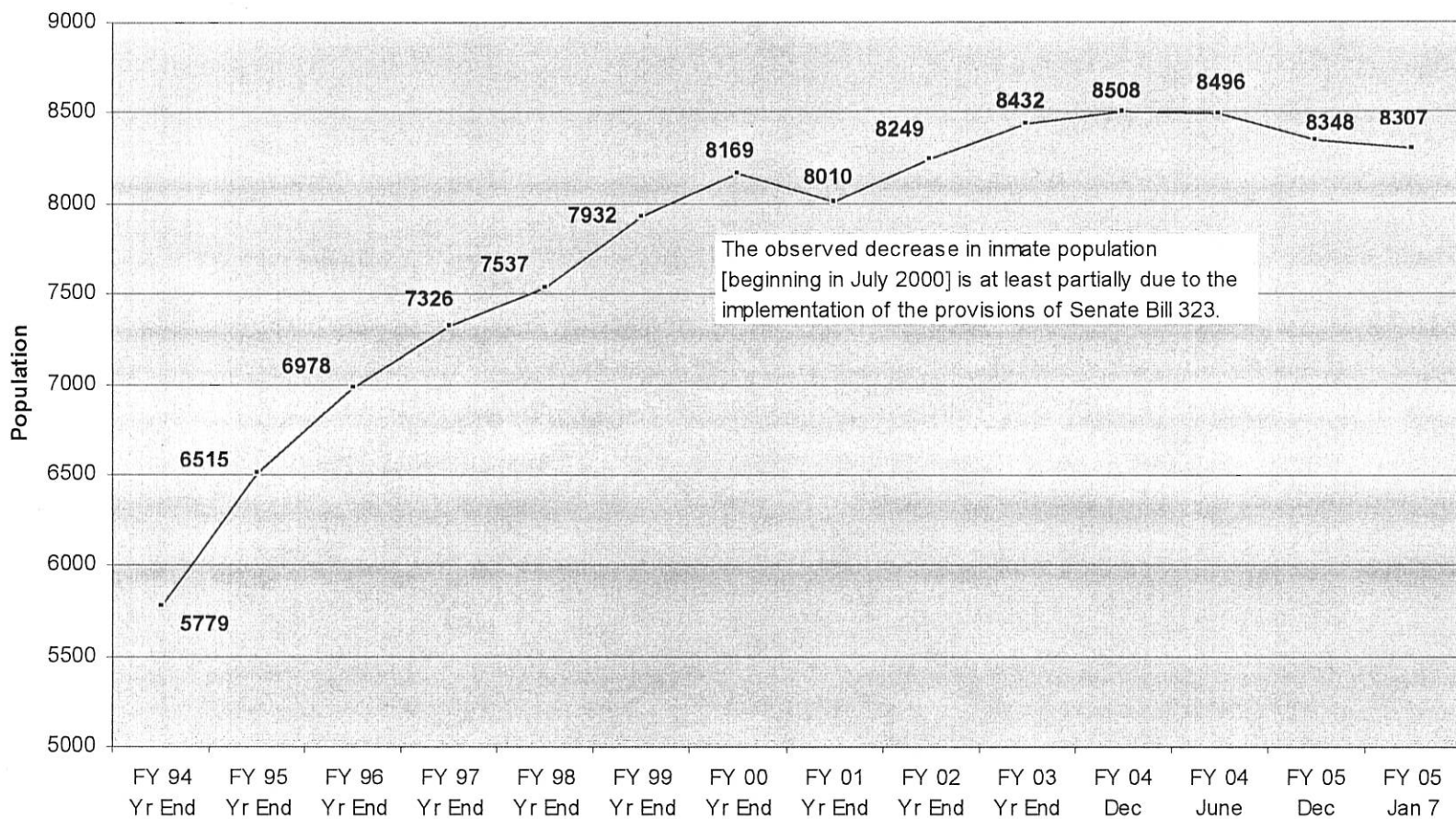
# Inmate Population

End of Month Inmate Population:  
FY 95-05



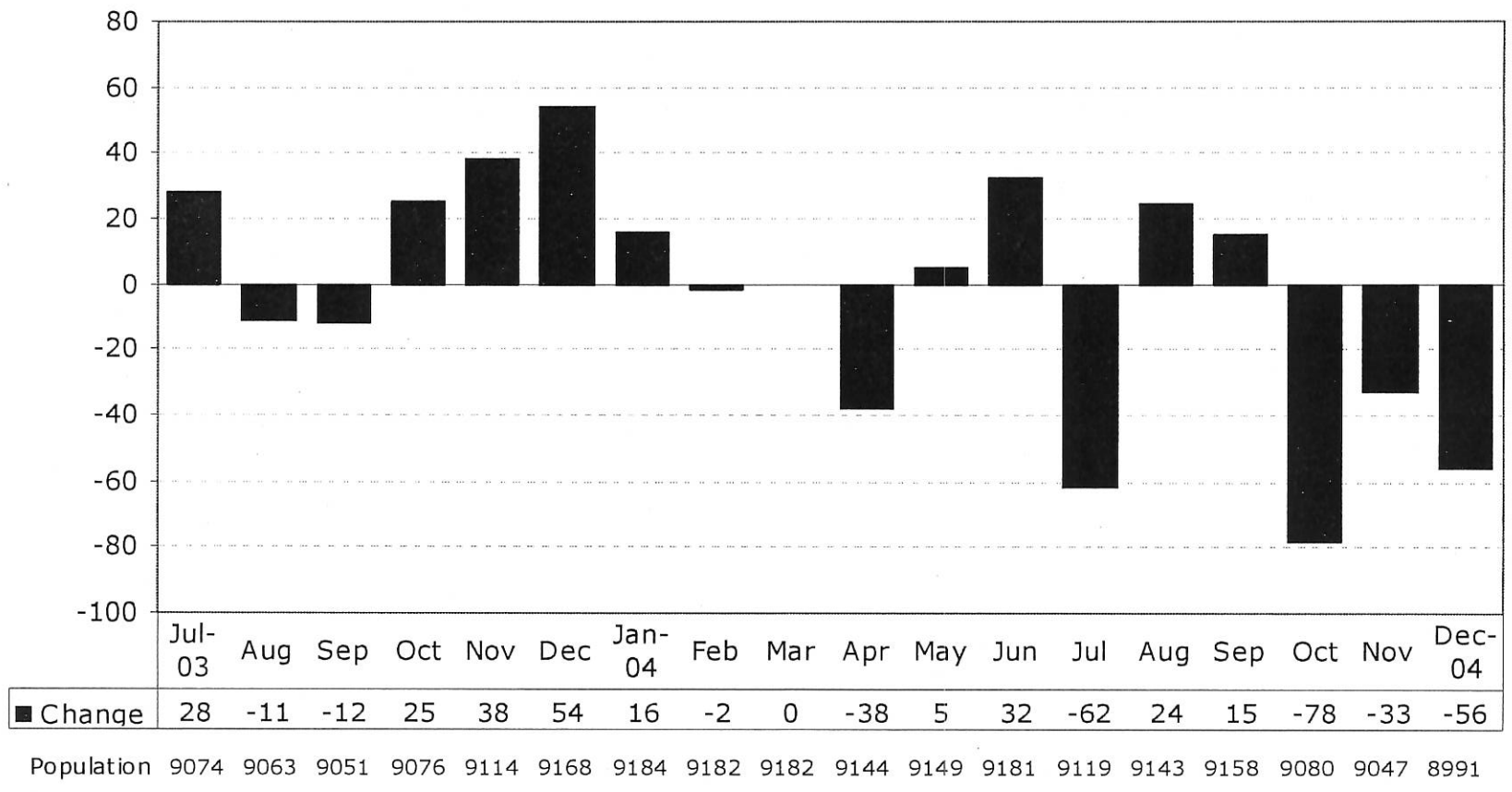
# Inmate Population

End of Month Male Inmate Population:  
FY 95-05



# Inmate Population

Change in Month-end Inmate Population During 18-Month Period: July 2003 Through December 2004





# Housing Expansion Options

	Estimated Construction Cost	Estimated Const. Cost Per Bed	Estimated Operating Cost	Estimated Cost Per Inmate/Yr	Estimated Cost Per Inmate/Day	Estimated One Time Start up Cost
<b><u>General Population – Maximum Security</u></b>						
EDCF – 2 Housing Units 256 Max Beds	\$16,232,800	\$63,409	\$5,930,000	\$23,164	\$63.46	\$829,000
<b><u>General Population – Medium Security</u></b>						
EDCF -2 Housing Units 512 Med. Beds	16,232,800	31,705	7,645,000	14,932	40.91	910,000
EDCF-1 Housing Unit 256 Med Beds	9,117,000	35,613	3,841,000	15,004	41.11	507,000
EDCF-Yates Center Unit 500 Med Beds	47,580,100	95,160 *	10,092,000	20,184	55.30	2,498,000
NCF-Stockton Unit 500 Med Beds	48,410,000	96,820 *	10,209,000	20,418	55.94	2,498,000
<b><u>General Population – Minimum Security</u></b>						
EDCF- Housing Unit 100 Bed	3,003,800	30,038	1,410,000	14,100	38.63	319,000
ECF- Housing Unit 100 Bed	3,194,800	31,948	1,540,000	15,400	42.19	311,000
NCF-Stockton Unit Expansion 72 Beds	3,325,900	46,193	797,000	11,069	30.33	330,000
EDCF-Toronto Expansion 75 Beds	2,541,400	33,885	975,000	13,000	35.62	325,000
<b><u>Special Needs – Mental Health</u></b>						
LCMHF-Housing Unit 256 Med Beds	13,922,600	54,385	3,476,000 **	13,578	37.20	500,000
<b><u>Special Needs – Medical</u></b>						
HCF-East Unit 258 Med Beds	5,736,400	22,234	3,068,000	11,891	32.58	400,000
ECF-Century Building 178 Med & 112 Min Beds	6,217,300	21,439	3,937,000	13,576	37.19	719,000
TCF-Housing Unit 200 Med and 40 Work Release Beds	12,300,500	51,252	4,802,000	20,008	54.82	550,000

\* Land survey not completed, estimated cost may vary once land survey and subsoil investigation is completed. Project estimated with no work being performed by inmate crews.

\*\*These figures do not include any costs for Larned State Hospital to provide food service, laundry and some utility services.

# Privately Submitted Housing Expansions Option

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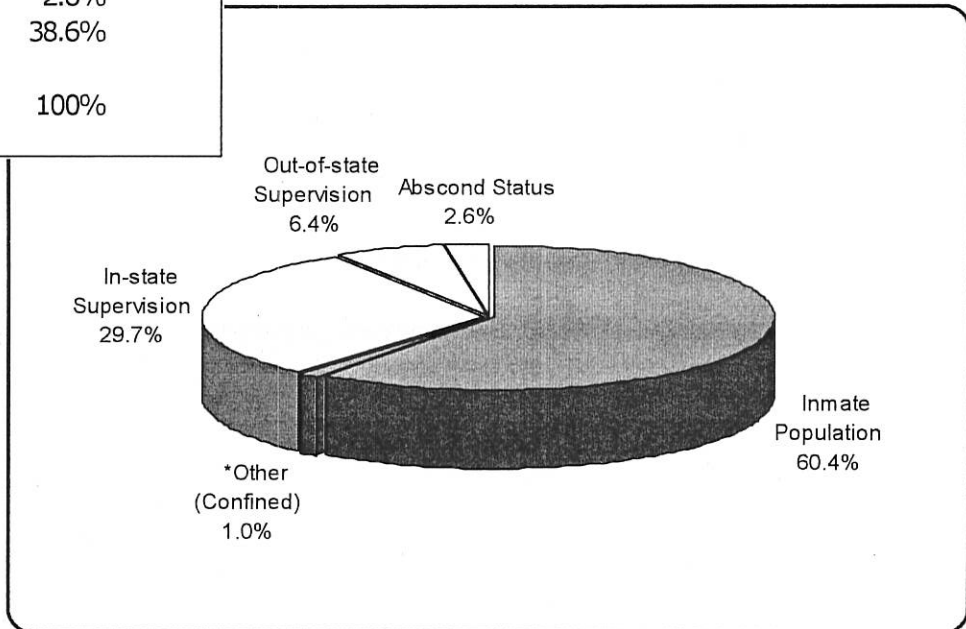
	Estimated Construction Cost	Estimated Const. Cost Per Bed	Estimated Operating Cost	Estimated Cost Per Inmate/Yr	Estimated Cost Per Inmate/Day	Estimated One Time Start up Cost
<b>Special Programs Facility-Ellsworth</b> InnerChange Freedom Initiative 264 Beds	\$7,998,800	\$30,299	\$4,269,000	\$16,170	\$44.30	\$737,000



# Offender Population Under Management of the Kansas Department of Corrections: June 30, 2004

Status of Offenders	Number	Percent of Total
<b>Offenders Confined:</b>		
Inmate Population	9,181	60.4%
*Other (Confined)	150	1.0%
<b>Subtotal</b>	<b>9,331</b>	<b>61.4%</b>
<b>Offenders Not Confined:</b>		
In-state Supervision	4,514	29.7%
Out-of-state Supervision	974	6.4%
Abscond Status	389	2.6%
<b>Subtotal</b>	<b>5,877</b>	<b>38.6%</b>
<b>Grand Total</b>	<b>15,208</b>	<b>100%</b>

\* "Other" denotes those confined out-of-state (compacts and in absentia)



# FY 2003 Court Commitments by County\*

2	2	2	3	1	1	1	4	8	15	4	9	8
Cheyenne	Rawlins	Decatur	Norton	Phillips	Smith	Jewell	Republic	Washington	Marshall	Nemaha	Brown	Doniphan
2	3	0	2	7	1	5	9	3	35	9	34	450
Sherman	Thomas	Sheridan	Graham	Rooks	Osborne	Mitchell	Cloud	Clay	Pottawatomie	Jackson	Atchison	Leavenworth
0	1	1	4	18	8	0	2	14	89	7	146	420
Wallace	Logan	Gove	Trego	Ellis	Russell	Lincoln	Ottawa	Saline	Geary	Wabaunsee	Shawnee	Johnson
0	2	5	0	3	1	3	103	14	4	9	39	18
Greeley	Wichita	Scott	Lane	Ness	Rush	Ellsworth	Saline	Dickinson	Morris	Osage	Douglas	Franklin
2	3	59	0	10	23	18	26	13	3	61	21	13
Hamilton	Kearny	Finney	Hodgeman	Pawnee	Barton	Rice	McPherson	Marion	Chase	Lyon	Coffey	Miami
1	3	59	0	10	3	140	57	3	61	9	4	19
Hamilton	Kearny	Finney	Hodgeman	Pawnee	Stafford	Reno	Harvey	3	61	9	4	13
2	5	2	4	1	3	140	823	29	11	1	9	19
Stanton	Grant	Haskell	Gray	Edwards	Stafford	Reno	Sedgwick	Butler	Greenwood	Woodson	Allen	Bourbon
2	5	2	4	1	3	5	823	29	11	1	9	19
Stanton	Grant	Haskell	Gray	Ford	Pratt	Kingman	Sedgwick	Butler	Greenwood	Wilson	Neosho	Crawford
3	11	24	6	8	27	5	27	37	1	17	11	40
Morton	Stevens	Seward	Meade	Kiowa	Pratt	Kingman	Sumner	Cowley	Elk	Montgomery	Labette	Cherokee
3	11	24	6	0	1	4	27	37	1	98	22	8
Morton	Stevens	Seward	Meade	Comanche	Barber	Harper	Sumner	Cowley	Chautauqua	Montgomery	Labette	Cherokee

The figure for each county is the number of court commitments as defined in Table 4. Statewide, there were 3,468 such admissions (including 100 for which information on the county of commitment was not available). Five counties (those projected on the map) collectively accounted for over half (58%) of the total. The county identified is the one associated with the offender's most serious offense for the current incarceration.

# Kansas Offenders Released to Post-Incarceration Supervision During Fiscal Year 2003, by County or State to Which Released\*

## Part 1: Release Events to Post-Incarceration Supervision in Kansas

0 Cheyenne	1 Rawlins	0 Decatur	5 Norton	5 Phillips	1 Smith	0 Jewell	2 Republic	2 Washington	9 Marshall	3 Nemaha	8 Brown	7 Doniphan	
2 Sherman	2 Thomas	0 Sheridan	1 Graham	3 Rooks	1 Osborne	0 Mitchell	3 Cloud	5 Clay	16 Pottawatomie	8 Jackson	10 Atchison	10 Jefferson	59 Wyandotte
0 Wallace	1 Logan	0 Gove	2 Trego	13 Ellis	6 Russell	1 Lincoln	2 Ottawa	8 Dickinson	33 Geary	4 Wabaunsee	606 Shawnee	64 Douglas	282 Johnson
0 Greeley	1 Wichita	8 Scott	0 Lane	4 Ness	2 Rush	45 Barton	3 Ellsworth	116 Saline	3 Morris	3 Chase	11 Osage	18 Franklin	31 Miami
0 Hamilton	4 Kearny	40 Finney	0 Hodgeman	10 Pawnee	1 Stafford	6 Rice	14 McPherson	7 Marion	2 Lyon	42 Lyon	6 Coffey	5 Anderson	4 Linn
0 Stanton	4 Grant	2 Haskell	1 Gray	17 Ford	2 Edwards	248 Reno	27 Harvey	1305 Sedgwick	33 Butler	5 Greenwood	4 Woodson	12 Allen	8 Bourbon
2 Stanton	7 Grant	2 Haskell	1 Gray	17 Ford	2 Kiowa	9 Pratt	9 Kingman	9 Kingman	1 Elk	11 Wilson	12 Neosho	28 Crawford	
0 Morton	7 Stevens	12 Seward	1 Meade	0 Clark	0 Comanche	4 Barber	2 Harper	14 Sumner	25 Cowley	5 Chautauqua	40 Montgomery	16 Lafayette	7 Cherokee

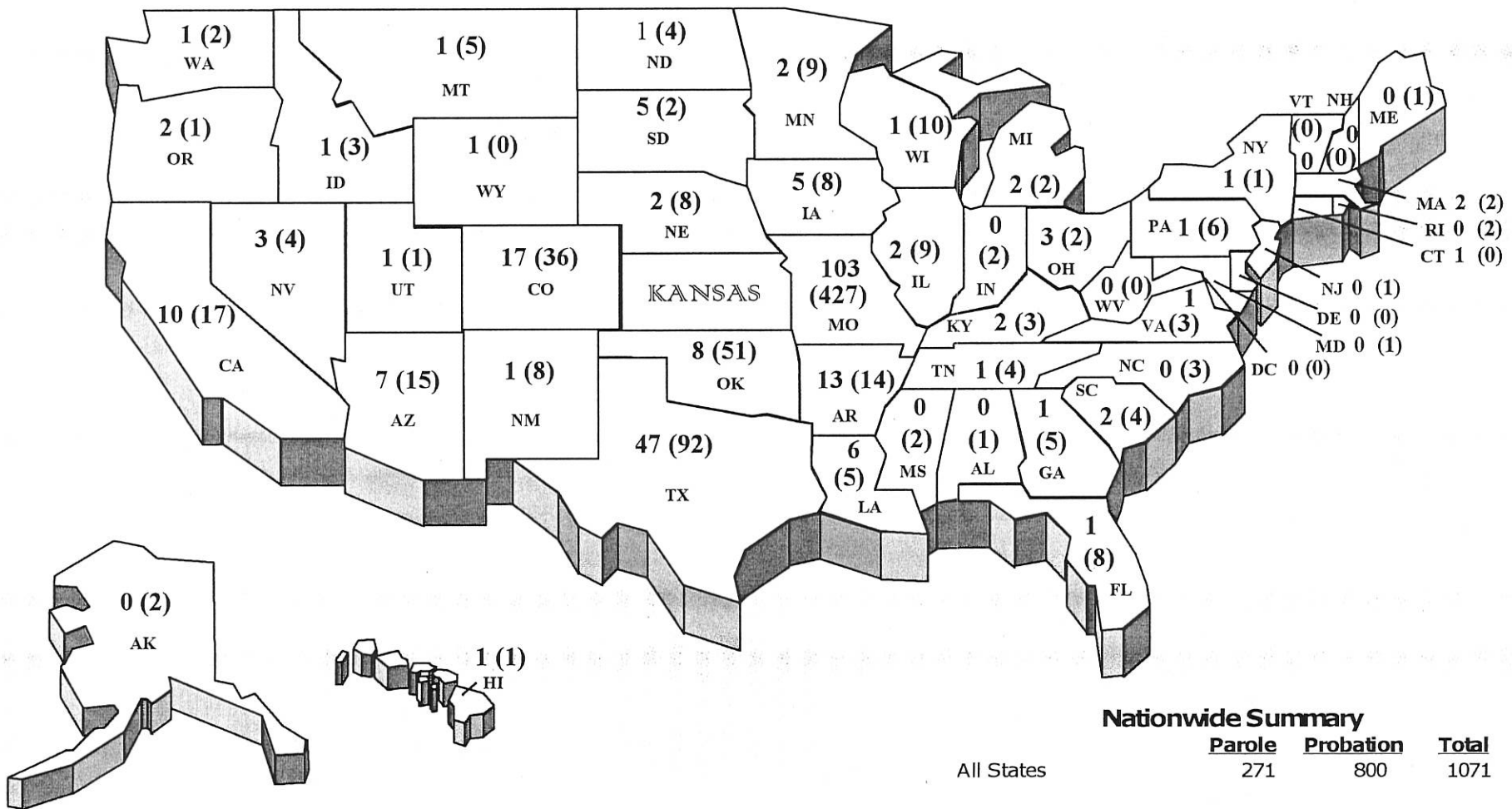
The number includes any multiple releases of an individual offender during the period. The types of releases include: Parole, reparole, parole to detainer, parole of returned probationer, supervised conditional release, and release to post-incarceration supervision via the provisions of the Kansas Sentencing Guidelines Act of July 1, 1993. In some cases the totals differ slightly from corresponding figures in Tables 4 and 5 (due to differences in the way the computer programs categorize certain types of data). Four counties, those projected on the map, accounted for 2,724 (68.4%) of the statewide total (3,983).

# Part 2: FY 2003 Caseload under Post-incarceration Supervision in Kansas: by County as of June 30, 2003\*

1 Cheyenne	1 Rawlins	0 Decatur	3 Norton	8 Phillips	3 Smith	3 Jewell	1 Republic	2 Washington	9 Marshall	12 Nemaha	10 Brown	12 Doniphan						
5 Sherman	6 Thomas	2 Sheridan	0 Graham	3 Rooks	8 Osborne	5 Mitchell	6 Cloud	10 Clay	33 Riley	11 Pottawatomie	14 Jackson	31 Atchison	84 Leavenworth	615 Wyandotte				
0 Wallace	0 Logan	0 Gove	3 Trego	13 Ellis	6 Russell	2 Lincoln	6 Ottawa	16 Dickinson	42 Geary	3 Wabaunsee	442 Shawnee	85 Douglas	385 Johnson					
0 Greeley	0 Wichita	5 Scott	1 Lane	2 Ness	1 Rush	37 Barton	3 Ellsworth	3 Saline	95 Saline	11 Rice	21 McPherson	11 Marion	3 Morris	4 Chase	41 Lyon	15 Osage	30 Franklin	37 Miami
1 Hamilton	2 Kearny	47 Finney		1 Hodgeman	60 Pawnee	2 Stafford	150 Reno	30 Harvey	1159 Sedgwick	47 Butler	7 Greenwood	5 Woodson	11 Allen	16 Bourbon				
4 Stanton	11 Grant	2 Haskell	4 Gray	25 Ford	1 Edwards	6 Pratt	5 Kingman	1159 Sedgwick	47 Butler	7 Greenwood	2 Elk	18 Wilson	20 Neosho	50 Crawford				
3 Morton	9 Stevens	20 Seward	0 Meade	0 Clark	1 Comanche	2 Barber	1 Harper	11 Sumner	29 Cowley	11 Chautauqua	11 Chautauqua	66 Mont-geometry	24 Labette	27 Cherokee				

\*Statewide Total: 4,167 (including 3,096 Kansas cases and 1,071 out-of-state compact cases. In one case the county information was unavailable).

# Compact Felony Cases Serving Parole or Probation in Kansas by Sending State: June 30, 2003\*

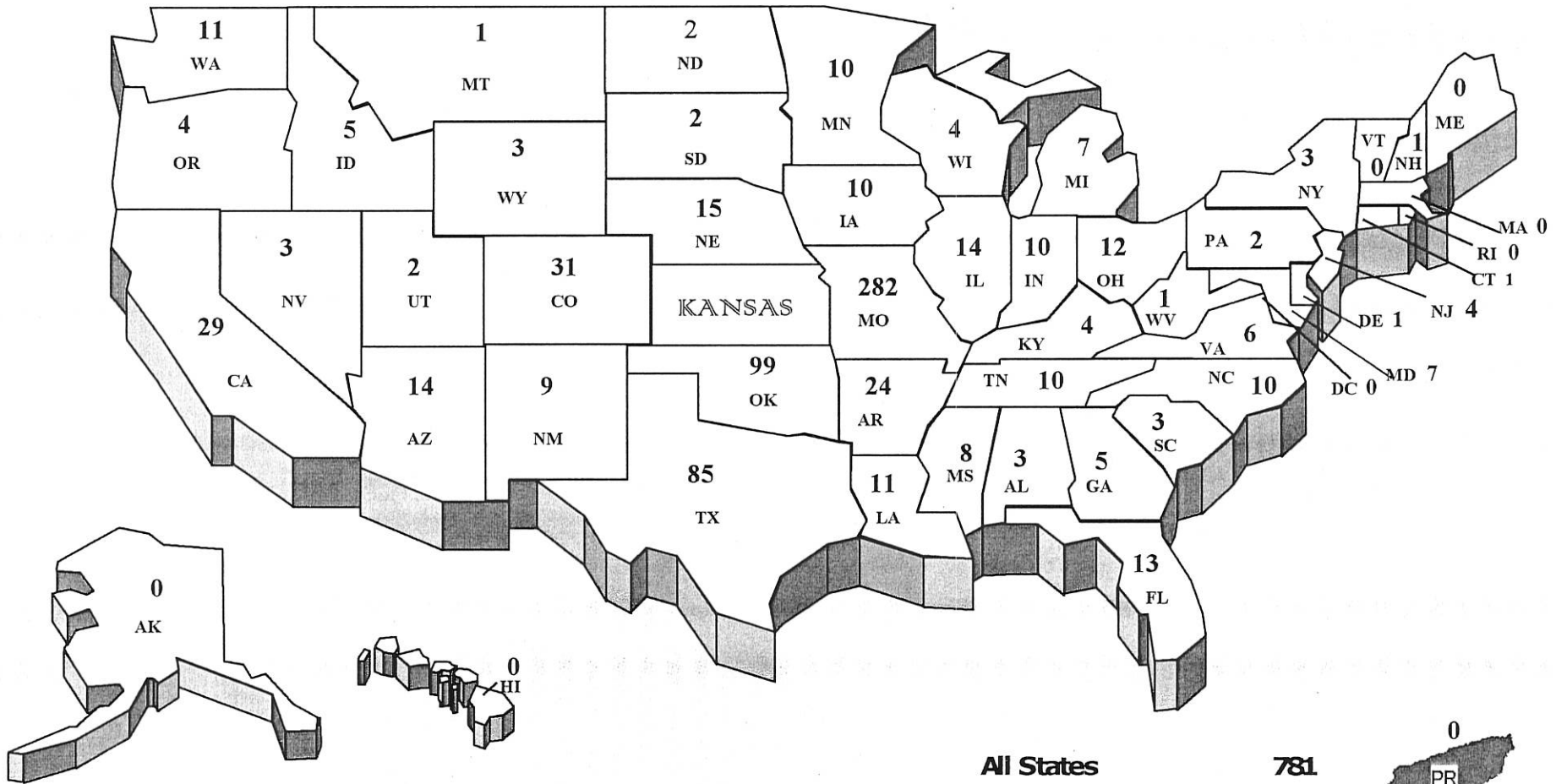


### Nationwide Summary

	Parole	Probation	Total
All States	271	800	1071
Information Unavailable	0	0	0
Totals	271	800	1071

\* The first figure for each state indicates the number of parole cases; the figure in parentheses indicates the number of probation cases.

# Kansas Cases Under Out-of-State Post-Incarceration Supervision by Location: June 30, 2003\*



\* Includes 189 for whom parole warrants have been issued. These offenders are either in a local county jail in another state awaiting return to

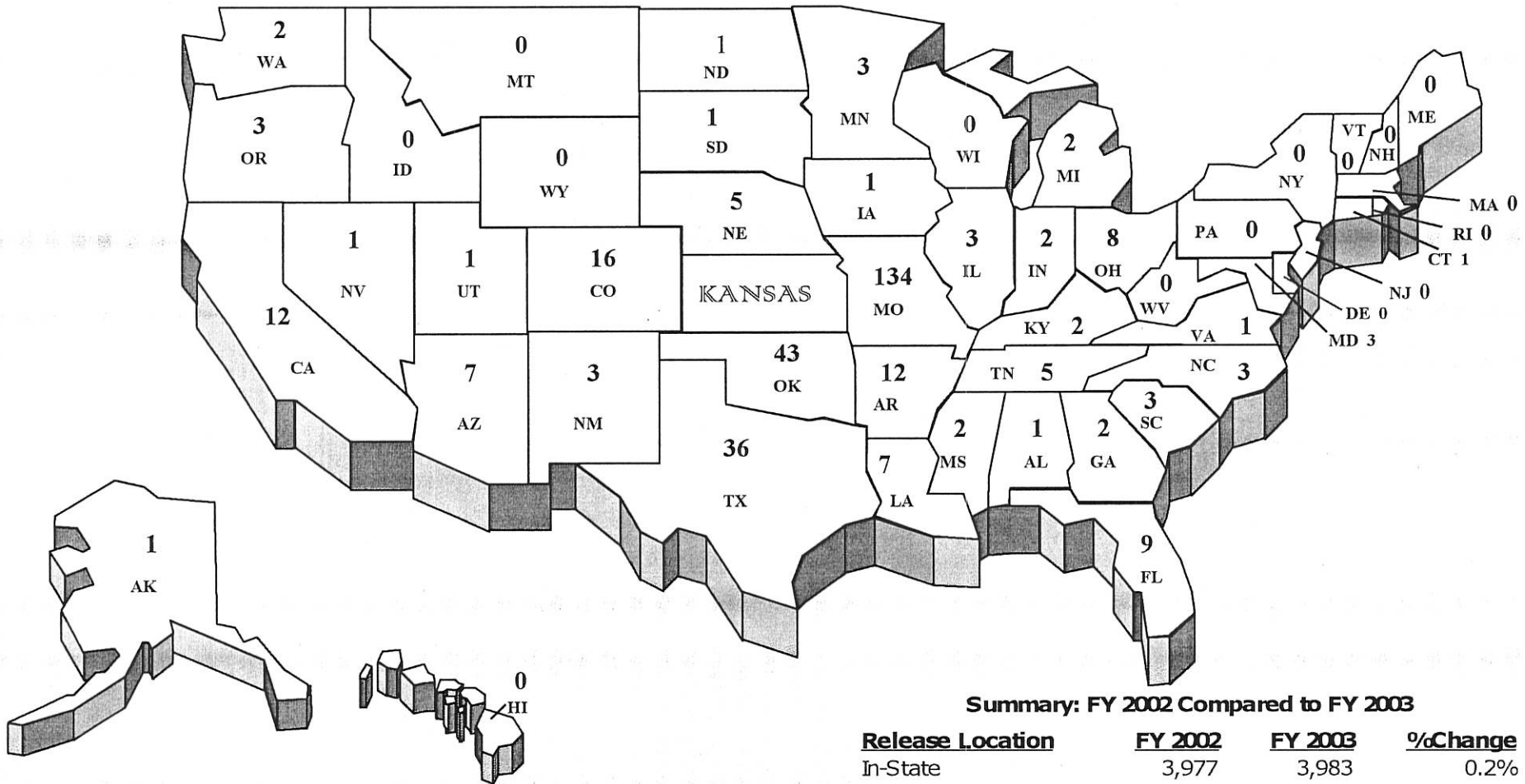
Kansas, or serving a sentence in another state (with a Kansas detainer in place).

\*\* United States - Indicates parole to federal detainer.

All States	781
United States	186 **
Other Countries	0
Info Unavailable	1
<b>Total</b>	<b>968</b>



## Part 2: Release to Post-Incarceration Supervision Out-of-State\*



Summary: FY 2002 Compared to FY 2003

Release Location	FY 2002	FY 2003	%Change
In-State	3,977	3,983	0.2%
Out-of-State	443 **	414 **	-6.5%
Total	4,420	4,397	-0.5%

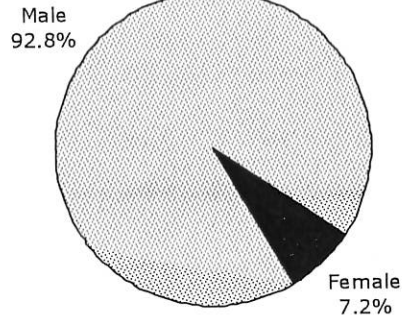
\*\*Includes "other" (federal, info. unavail., etc.) -- FY 2002 = 110; FY 2003 = 78.

The number includes any multiple releases of an individual offender during the period. The types of releases include: Parole, reparole, parole to detainee, parole of returned probationer, supervised conditional release, and release to post-incarceration supervision via the provisions of the Kansas Sentencing Guidelines Act of July 1, 1993. In some cases the totals differ slightly from corresponding figures in Tables 4 and 5 (due to differences in the way the computer programs categorize certain types of data).

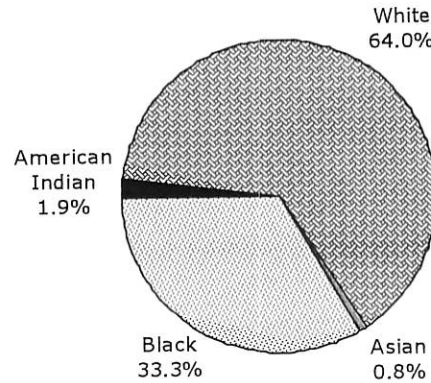


# Inmate Population Characteristics

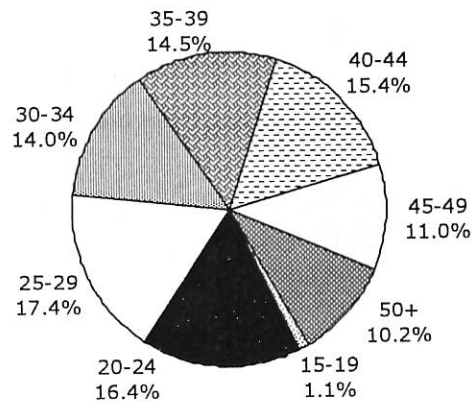
Demographics: December 31, 2004 Inmate Population



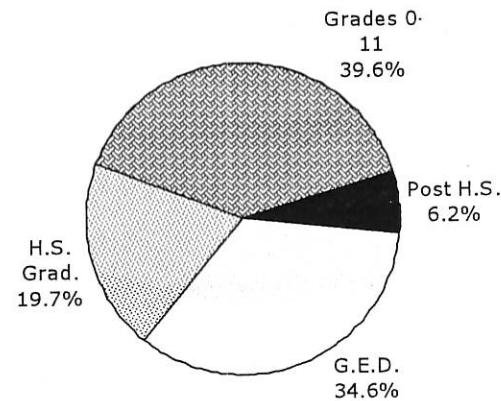
Gender



Race



Current Age

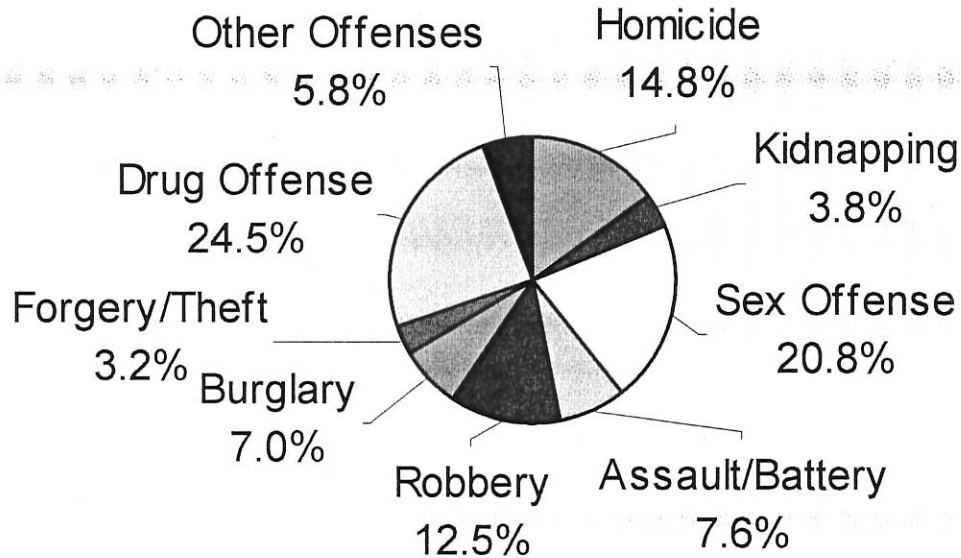


Educational Level

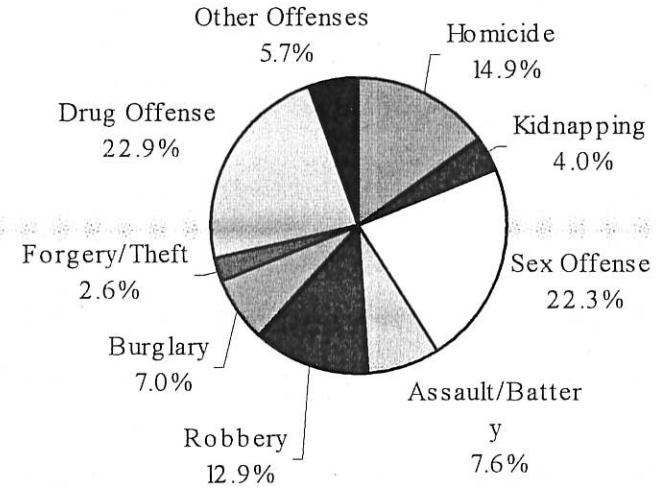


# June 30, 2004 Inmate Population by Offense Grouping and Gender (Overall Most Serious Active Offense)\*

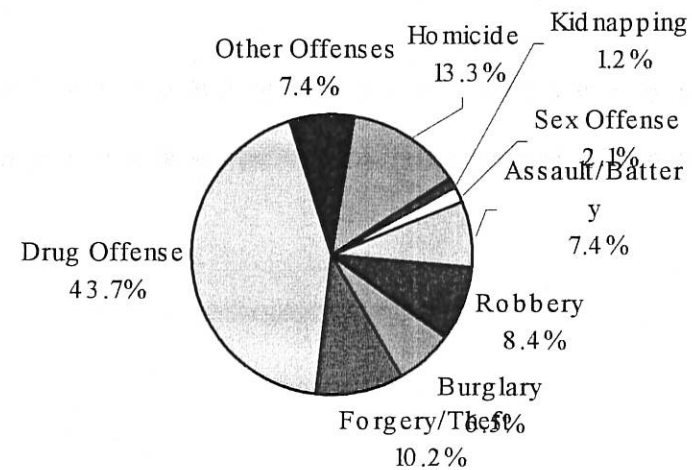
Total (M + F)



Male



Female



# What is Crime-Producing?

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- Dynamic Factors – will change
  - Antisocial attitudes
  - Antisocial peers
  - Antisocial personality
  - History of antisocial behavior
  - Family
  - Education/employment/financial
  - Substance Abuse
- Static Factors – will not change
  - Age at first conviction
  - Number of prior offenses

# Risk Management

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## Risk Containment

Limits the environment in which negative offender behavior can occur.

## Risk Reduction

Reduces the likelihood of negative offender behavior regardless of the environment.

# Offender Re-entry Profile

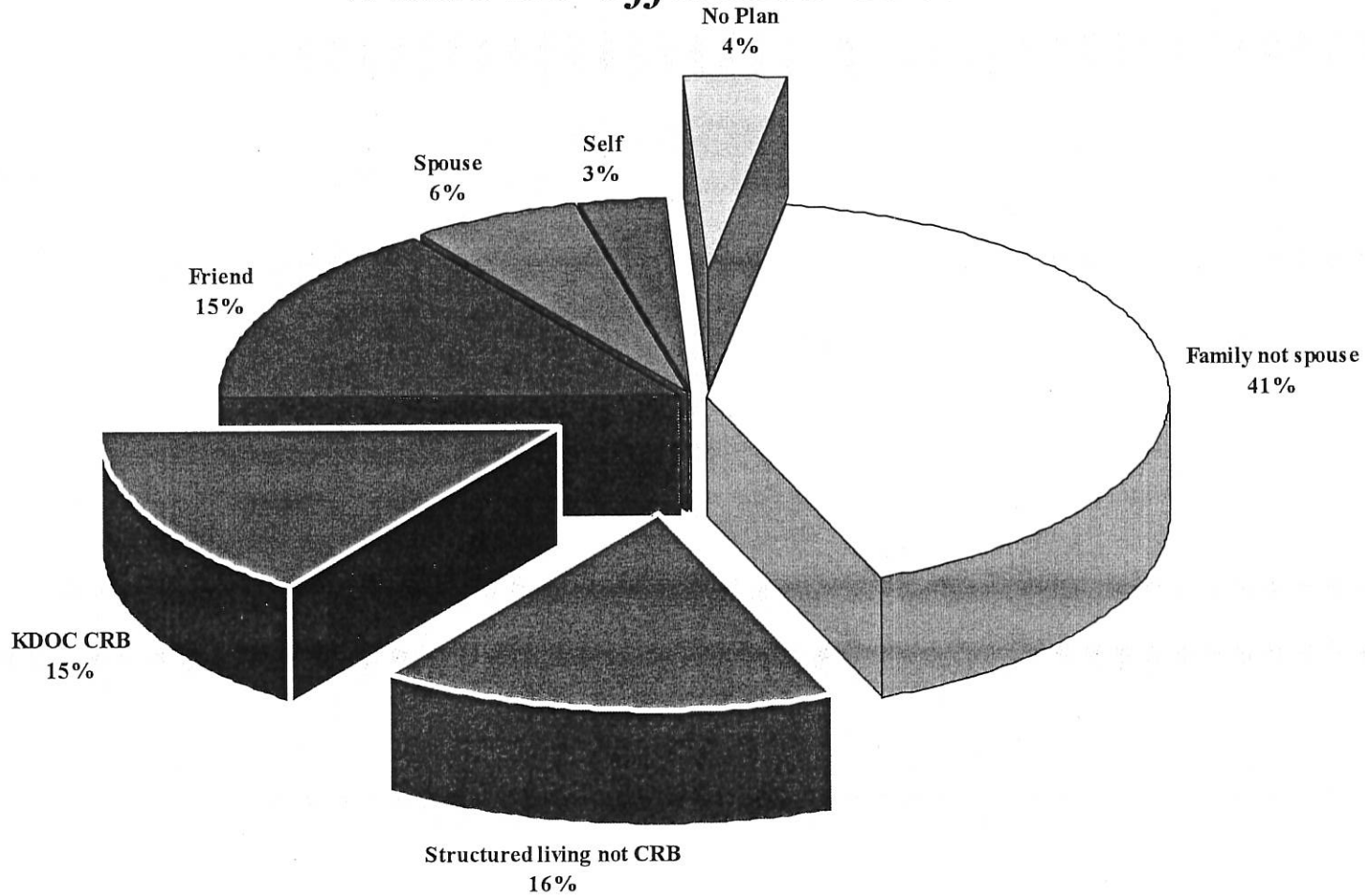
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- 630,000+ leaving prison each year
- 5800 left Kansas prisons last year
- 20-25% without supervision
- At least 33% lack housing
- At least 50% lack solid job history/skills
- At least 20% have mental health needs, half severe/persistent
- 60-70% have substance addiction and/or use history (*provisional* diagnoses of addiction/dependence in about 25% of the cases)
- At least 33% lack pro-social/positive support system

# Re-entry

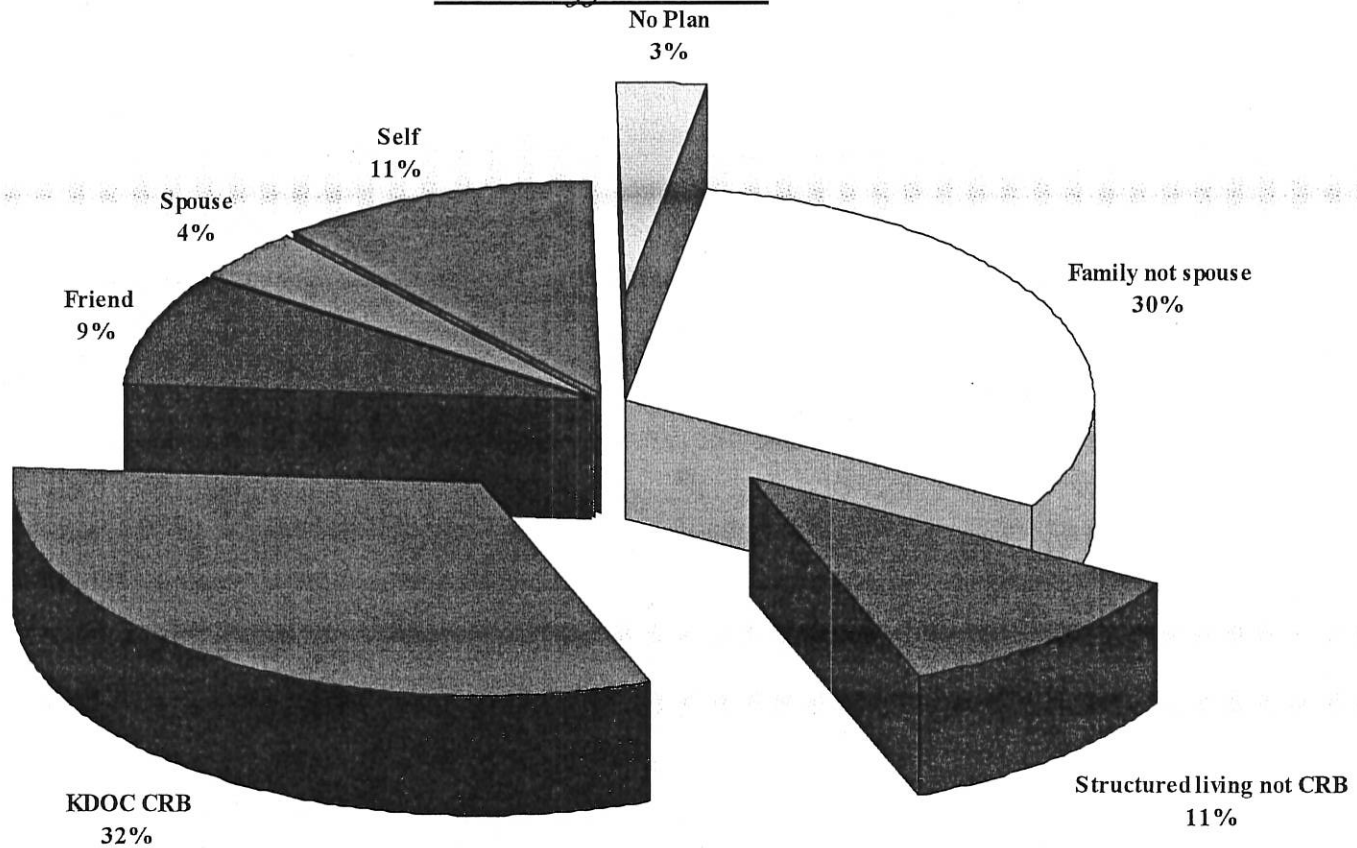
1-45

*Where Do Offenders Go to Live?*



# Re-entry

## *Where Do Sex Offenders Go to Live?*



# Re-entry Initiatives

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- Serious and Violent Offender Reentry Initiative (SVORI) – Topeka/Shawnee County
- Wichita/Sedgwick County
- Kansas City/Wyandotte County
- Offender Workforce Development Specialists
- COR-Pathways

# Budget: Systemwide Expenditures - All Funds

## System-wide Expenditure Summary: All Funds

Program/Facility	Actual	Estimated	Requested	Governor's Rec
	FY 2004	FY 2005	FY 2006	FY 2006
<b>OPERATING EXPENDITURES</b>				
Department of Corrections				
Central Administration	4,875,847	5,819,880	7,698,728	7,920,681
Information Systems	1,757,096	1,841,489	2,027,534	1,775,804
Parole and Postrelease Supervision	9,415,667	9,743,364	9,939,568	10,225,309
Day Reporting Centers	2,373,000	2,380,771	2,456,072	2,456,072
Community Corrections	13,908,958	15,548,912	15,548,912	15,548,912
Correctional Conservation Camps	2,920,640	3,106,738	3,171,974	3,171,974
Offender Programs	7,604,097	7,269,831	7,255,423	7,255,423
Inmate Medical and Mental Health Care	26,296,685	26,934,607	39,125,207	41,191,502
Food Service Contract	12,402,549	13,116,703	13,492,525	13,492,525
Special Programs	1,197,605	1,620,578	6,440,950	1,643,768
Kansas Correctional Industries	8,239,668	7,809,694	7,847,477	8,004,750
Debt Service	2,257,024	1,884,000	1,605,000	1,605,000
<b>Subtotal - Department of Corrections</b>	<b>93,248,836</b>	<b>97,076,567</b>	<b>116,609,370</b>	<b>114,291,720</b>
Ellsworth Correctional Facility	10,404,156	10,849,786	11,069,868	11,387,824
El Dorado Correctional Facility	20,655,575	21,237,972	21,355,606	22,160,949
Hutchinson Correctional Facility	24,154,178	25,023,992	25,253,067	26,272,299
Lansing Correctional Facility	31,504,254	32,699,457	32,924,045	34,454,714
Larned Correctional Mental Health Facility	7,913,607	8,308,828	8,427,790	8,757,419
Norton Correctional Facility	12,104,226	12,603,052	12,686,617	13,192,932
Topeka Correctional Facility	11,201,398	11,740,111	11,778,791	12,295,513
Winfield Correctional Facility	10,017,811	10,393,890	10,645,265	10,789,985
<b>Subtotal - Facilities</b>	<b>127,955,205</b>	<b>132,857,088</b>	<b>134,141,049</b>	<b>139,311,635</b>
<b>Subtotal - Operating Expenditures</b>	<b>221,204,041</b>	<b>229,933,655</b>	<b>250,750,419</b>	<b>253,603,355</b>
<b>% Change</b>	-	<b>3.9%</b>	<b>9.1%</b>	<b>10.3%</b>
<b>CAPITAL IMPROVEMENTS</b>				
Department of Corrections	9,069,281	10,517,408	10,457,000	8,711,170
Ellsworth Correctional Facility	229,765	24,784	0	0
El Dorado Correctional Facility	139,220	129,548	171,431	171,431
Hutchinson Correctional Facility	1,035,632	1,164,055	237,777	237,777
Lansing Correctional Facility	519,247	1,696,911	317,348	317,348
Larned Correctional Mental Health Facility	59,633	53,500	0	0
Norton Correctional Facility	206,173	304,575	143,672	143,672
Topeka Correctional Facility	128,078	181,058	0	0
Winfield Correctional Facility	731,444	445,215	120,293	120,293
<b>Subtotal - Capital Improvements</b>	<b>12,118,473</b>	<b>14,517,054</b>	<b>11,447,521</b>	<b>9,701,691</b>
<b>Total - Budgeted Expenditures</b>	<b>\$ 233,322,514</b>	<b>\$ 244,450,709</b>	<b>\$ 262,197,940</b>	<b>\$ 263,305,046</b>
<b>Total - FTE Positions</b>	<b>3,135.5</b>	<b>3,110.2</b>	<b>3,105.2</b>	<b>3,105.2</b>



# Budget: Systemwide Expenditures - SGF

## System-wide Expenditure Summary: State General Fund

Program/Facility	Actual FY 2004	Estimated FY 2005	Requested FY 2006	Governor's Rec FY 2006
<b>OPERATING EXPENDITURES</b>				
Department of Corrections				
Central Administration	4,265,391	4,628,128	7,050,365	7,272,092
Information Systems	1,607,852	1,687,645	1,942,534	1,690,804
Parole and Postrelease Supervision	8,872,576	9,156,200	9,169,102	9,468,398
Day Reporting Centers	238,400	238,077	2,456,072	2,129,220
Community Corrections	13,908,958	15,548,912	15,548,912	15,548,912
Correctional Conservation Camps	2,571,318	2,669,571	3,171,974	3,171,974
Offender Programs	5,780,374	4,565,757	2,103,535	2,103,535
Inmate Medical and Mental Health Care	25,818,623	26,519,007	38,697,607	40,763,902
Food Service Contract	9,792,142	10,449,180	13,492,525	13,492,525
Special Programs	177,961	337,691	5,853,902	1,072,838
Debt Service	2,257,024	1,884,000	1,535,303	1,535,303
<b>Subtotal - Department of Corrections</b>	<b>75,290,619</b>	<b>77,684,168</b>	<b>101,021,831</b>	<b>98,249,503</b>
Ellsworth Correctional Facility	10,376,040	10,791,955	11,031,925	11,349,758
El Dorado Correctional Facility	20,468,141	21,101,492	21,233,340	22,038,378
Hutchinson Correctional Facility	23,896,580	24,761,274	24,990,349	25,994,276
Lansing Correctional Facility	31,395,903	32,539,457	32,764,045	34,294,714
Larned Correctional Mental Health Facility	7,911,578	8,308,828	8,423,290	8,752,919
Norton Correctional Facility	11,961,915	12,407,501	12,505,941	13,011,850
Topeka Correctional Facility	10,042,247	10,345,727	10,643,298	11,160,020
Winfield Correctional Facility	9,828,079	10,157,115	10,436,684	10,581,404
<b>Subtotal - Facilities</b>	<b>125,880,483</b>	<b>130,413,349</b>	<b>132,028,872</b>	<b>137,183,319</b>
<b>Subtotal - Operating Expenditures</b>	<b>201,171,102</b>	<b>208,097,517</b>	<b>233,050,703</b>	<b>235,432,822</b>
<b>CAPITAL IMPROVEMENTS</b>				
Department of Corrections	7,040,710	6,055,303	5,034,697	3,345,000
El Dorado Correctional Facility	0	62,310	171,431	171,431
Hutchinson Correctional Facility	218,382	227,874	237,777	237,777
Lansing Correctional Facility	0	306,253	317,348	317,348
Norton Correctional Facility	51,760	138,039	143,672	143,672
Winfield Correctional Facility	57,000	115,576	120,293	120,293
<b>Subtotal - Capital Improvements</b>	<b>7,367,852</b>	<b>6,905,355</b>	<b>6,025,218</b>	<b>4,335,521</b>
<b>Total - Expenditures</b>	<b>\$208,538,954</b>	<b>\$215,002,872</b>	<b>\$239,075,921</b>	<b>\$239,768,343</b>
<b>% Change</b>	-	<b>3.1%</b>	<b>11.2%</b>	<b>11.5%</b>