Date

# MINUTES OF THE SENATE COMMERCE COMMITTEE

The meeting was called to order by Chairperson Karin Brownlee at 8:39 A.M. on March 3, 2005 in Room 123-S of the Capitol.

All members were present.

# Committee staff present:

Susan Kannarr, Kansas Legislative Research Department Kathie Sparks, Kansas Legislative Research Department Helen Pedigo, Revisor of Statutes Jackie Lunn, Committee Secretary

Conferees appearing before the committee:

April Holman, Kansas Action for Children Barbara Hinton, Legislative Post Audit

### Others attending:

See attached list.

Chairperson Brownlee opened the meeting by announcing the Senate Commerce Committee would meet at 8:45 a.m. tomorrow instead of 8:30 a.m. She also reminded the Committee about the Joint Committee meeting tomorrow with Senator Sam Brownback and Congressman Jerry Moran speaking.

Chairperson Brownlee announced that she along with Senator Jordan and Senator Kelly would be meeting with some of the people regarding the Topeka Racetrack at 6:00 p.m. at the Country Club.

Chairperson Brownlee announced the Committee would be starting with <u>SB 260</u>, Abolishing Kansas, Inc. She introduced Barbara Hinton, Post Audit to offer an amendment to the <u>SB 260</u>. (Attachment 1) Ms. Hinton explained the amendment that Post Audit was offering. There was some discussion on the amendment. Senator Kelly moved to accept the amendment. Senator Emler seconded. The motion carried.

Next Chairperson Brownlee introduced April Holeman, Kansas Action for Children. Ms. Holman offered her testimony along with an amendment to <u>SB 260</u>. (Attachment 2) Ms. Holeman explained that the Kansas Action for Children was requesting that the Committee amend <u>SB 156</u> into <u>SB 260</u> or a bill that they deemed appropriate. <u>SB 156</u> was heard in the Senate Committee on Assessment and Taxation but failed to pass out of that committee before the turnaround. When the Tax Committee discussed <u>SB 156</u>, it came to light that similar legislation was being considered in the Senate Commerce Committee. It was recommended that they ask the Senate Commerce Committee to combine the requirements of <u>SB 156</u> with the cost-benefit reporting requirements contained in <u>HB 2010</u> and recommended by the Joint Committee on Economic Development during the 2004 Interim. She explained that <u>SB 156</u> would require the Department of Revenue to publish a tax expenditure report annually.

Upon completion of Ms. Holman's testimony a discussion followed. Senator Wagle asked Ms. Holeman why it did not pass out of the Senate Assessments and Taxation Committee. Senator Jordan, being a member of the Senate Assessments and Taxation Committee, explained that because they were dealing with the same subject. Senator Emler had concerns regarding the language. There was some discussion on changing the language. Senator Kelly asked if this would be new data. Ms. Holeman stated that many of these reports are available but have to be pieced together. The Kansas Action for Children would like it in one report on the website. Senator Brownlee ask if the report she was requesting would include the non-profits. Ms. Holeman stated "yes". The Committee requested more information about Kansas Action for Children. Senator Barone would like a list of reports that Kansas, Inc. is responsible for. The discussion moved back to striking some of the language of the amendment presented by the Kansas Action for Children. Ms. Hol man stated they would be open to language changes. Ms. Holman stated Kansas Action for Children was a privately supported agency and did not receive state money. The discussion continued on the language of Ms. Holeman's amendment.

Chairperson Brownlee stated the Committee had adopted one amendment and there was further discussion on <u>SB 260</u> and confidentiality information in regard to compiling reports. The Chair recognized Ms. Pedigo, Revisor of Status, who made suggestions on possible changes to the language. The discussion continued on

#### CONTINUATION SHEET

MINUTES OF THE Senate Commerce Committee at 8:39 A.M. on March 3, 2005 in Room 123-S of the Capitol.

the language of the bill on what to strike and what to add. There was also discussion regarding changing "shall include but not be limited to". Senator Barone stated the need to be able to track programs and wanted to know, would it be possible with this bill. Chairperson Brownlee stated she believed that some information would still be confidential and this bill would not change that. The consensus of the Committee is there is a need to know if the programs are working and a need to have a way to get information. Senator Barone suggested to table <u>SB 260</u> for now and give it more time to discuss. Senator Emler suggested to require anyone who qualified for a tax credit program to have to release this information as a condition of the tax credit. Chairperson Brownlee asked Helen Pedigo, Revisor of Status to work with Senator Emler on some of the language.

Chairperson Brownlee referred the Committee to <u>SB 259</u>. She recognized John Ostrowski who offered an amendment on <u>SB 259</u>. (Attachment 3). Mr. Ostrowski explained the amendment. He stated it is a constitutional way to change the ALJ's to unclassified, giving the ALJ's the option to choose to be unclassified.

Chairperson Brownlee offered an amendment. (Attachment 4) She explained changes and called the Committee to the back page, new Section 27.

The Committee discussed both amendments.

Chairperson Brownlee discussed the status of the subcommittee on <u>SB 33</u>. Senator Emler stated there was another meeting scheduled for today at 12:30 in 123S, but he did not know if they would be ready by Friday, the day the bill appeared on the agenda to be worked. Chairperson Brownlee stated she would remove it from the agenda for tomorrow and would add it to next week.

Chairperson Brownlee adjourned the meeting at 9:30 a.m. with the next meeting scheduled for Friday, March 4<sup>th</sup> at 8:45 a.m. in room 123S.

# Senate Commerce Committee Guest List

Date: March 3, 2005

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KENSINGER & ASSEC.
MOUL - Work Comp
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Session of 2005

# SENATE BILL No. 260

#### By Committee on Commerce

#### 2-11

AN ACT abolishing Kansas, Inc.; amending K.S.A. 74-5001a, 74-5007a, 74-50,101, 74-8102, 74-8111, 74-8204, 74-8310, 74-8317, 74-9303, 74-9306, 75-2935b, 79-1119 and 79-3614 and K.S.A. 2004 Supp. 12-1774, 74-5049, 74-5089, 74-5095, 74-50,134, 74-50,151, 74-8136, 74-8405, 74-99b09, 74-99c07, 74-99c10, 75-2935 and 79-3234 and repealing the existing sections; also repealing K.S.A. 74-8003, 74-8009, 74-8011, 74-8012, 74-8013, 74-8014, 74-8015 and 74-8016 and K.S.A. 2004 Supp. 74-8001, 74-8002, 74-8004, 74-8005, 74-8006, 74-8007, 74-8010 and 74-8017.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2004 Supp. 12-1774 is hereby amended to read as follows: 12-1774. (a) (1) Any city shall have the power to issue special obligation bonds in one or more series to finance the undertaking of any redevelopment project in accordance with the provisions of this act. Such special obligation bonds shall be made payable, both as to principal and interest:

- (A) From tax increments allocated to, and paid into a special fund of the city under the provisions of K.S.A. 12-1775, and amendments thereto;
- (B) from revenues of the city derived from or held in connection with the undertaking and carrying out of any redevelopment project or projects under this act including historic theater sales tax increments and environmental increments:
- (C) from any private sources, contributions or other financial assistance from the state or federal government;
- (D) from a pledge of all of the revenue received by the city from any transient guest, state and local sales and use taxes which are collected from taxpayers doing business within that portion of the city's redevelopment district established pursuant to K.S.A. 12-1771, and amendments thereto, occupied by a redevelopment project if there first is a finding by the secretary of commerce that based upon the feasibility study the redevelopment project will create a major tourism area for the state or if the project is the restoration of a historic theater as defined in subsection (l) of K.S.A. 12-1770a, and amendments thereto, or the project has been designated as a special bond project as defined in subsection (z) of K.S.A.

# PROPOSED AMENDMENT LEGISLATIVE DIVISION OF POST AUDIT March 2, 2005

Senate Commerce Committee

Attachment

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Senate Commerce Committee 3-3-65

(l) make performance grants available to certified development companies and small business development centers as key constituent elements of a "statewide risk capital system" subject to legislative appropriations. Such grants shall be made to provide secure base levels of funding and incentives for providing financial and technical assistance through the statewide risk capital system to primary, job creating enterprises. The method of distribution of the grants shall be developed by the division in consultation with the certified development companies and small business development centers and reviewed and evaluated by Kansas, Ine the division of post audit. Prior to establishing the method of distribution, the division in consultation with the certified development companies and small business development centers shall perform a survey and analysis of the effectiveness of existing methods of distribution for funding in other states. The method of distribution shall include provision for the establishment of performance standards and performance review prior to initial funding and for all subsequent refunding. The method of distribution shall also provide a formula for base levels of funding which considers all current levels of federal, state and other existing funding, and which recognizes different needs based upon differences in client populations and areas served. The method of distribution proposed shall give priority to the use of state funds for incentive funding where possible, and shall specifically encourage co-location of services essential to an effective and efficient statewide risk capital system.

Sec. 4. K.S.A. 2004 Supp. 74-5049 is hereby amended to read as follows: 74-5049. (a) In order to insure that the department of commerce is effectively administering this act, the department shall cooperate with the standing committee on commerce of the senate, the standing committee on new economy economic development of the house of representatives and, the joint committee on economic development and Kansas, Inc., the division of post audit in the performance of an independent performance review of the activities of the department and the departmental divisions. The review shall include, but not be limited to: (1) An assessment of the impacts of the department's programs corresponding to the strategic plans of the department and the departmental divisions: (2) a comparative assessment of the relative impact of the department's programs with similar programs in other states; and (3) a comparative assessment of the targeting of the department's programs by size and sector of economic activity, and by location in different areas of the state. The review shall be completed or updated at least once every three years.

(b) On or before October 1, the department shall prepare and publish an annual report, which shall be made widely available, of its activities and expenditures for the information of the governor, the standing committee on commerce of the senate, the standing committee on new econ-

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A five three member panel consisting of the secretary of commerce, the president of Kansas. Inc., the president of the Kansas technology enterprise corporation, the private sector chairperson of the board of Kansas, Inc., and the private sector chairperson of the Kansas technology enterprise corporation shall review annually the propriety of projects funded under this section. The panel shall report its findings in writing to the governor, the new economy economic development committee of the house of representatives, the senate commerce committee and the joint committee on economic development. The report to the new economy economic development committee of the house of representatives, the commerce committee of the senate and the joint committee on economic development under this subsection shall be made either (1) by the panel by publishing such report on the internet and by notifying each member of the committees that the report is available and providing. as part of such notice, the uniform resource locator (URL) at which such report is available, or (2) by submitting copies of such report on CD-ROM or other electronically readable media to such committees.

Sec. 10. K.S.A. 74-8102 is hereby amended to read as follows: 74-8102. (a) The purpose of the Kansas technology enterprise corporation is to foster innovation in existing and developing businesses, especially the creation. growth and expansion of Kansas enterprises in a diversified range of primary sectors, which develop value-added products, processes and services including, but not limited to:

(1) Existing resource-based industries of agriculture, oil, gas, coal and helium;

(2) existing advanced technology industries of aviation, pharmaceuticals, computers and electronics; and

(3) emerging industries of telecommunications, computer software, information services and research services.

(b) The corporation shall achieve the purpose stated in subsection (a) of this section by:

(1) Financing basic research, applied research and development, and technology transfer at Kansas educational institutions which meet competitive standards of excellence as measured by national and international peers, and which create innovative collaboration between Kansas educational institutions and Kansas enterprises:

(2) awarding applied research matching grants to Kansas educational institutions and Kansas private enterprises in order to move innovation and applied research toward commercial application;

(3) engaging in seed-capital financing for the development and implementation of innovations or new technologies for existing resource, technology-based and emerging Kansas businesses; and

(4) providing technical referral services to such small, new, emerging

or mature businesses and encouraging Kansas educational institutions to establish technical information data bases and industrial liaison offices which are easily accessible by both private and public sector Kansas organizations.

(c) The department of commerce, Kansas, Inc. and all other interested state agencies shall cooperate with the Kansas technology enterprise corporation in providing information and other assistance as may be requested for the performance of its duties with respect to the state's economic development strategy.

Sec. 11. K.S.A. 74-8111 is hereby amended to read as follows: 74-8111. (a) The corporation shall publish an annual report which shall include an audit in accordance with generally accepted accounting principles as of June 30 of each year, and present the report to the governor. and legislature and Kansas. Inc., setting forth in detail the operations and transactions conducted by it pursuant to this act or to other legislation. The annual report shall specifically account for the ways in which the purpose of the corporation and the programs described in this act have been carried out, and the recommendations shall specifically note what changes in the activities of the corporation and the programs it administers, and of state government are necessary to better address the purposes described in this act. The corporation shall distribute its annual report by such means that will make it widely available to those innovative enterprises of special importance to the Kansas economy.

(b) The corporation shall annually review and prepare a report showing how and at what level other states fund the programs provided for under this act. The corporation shall recommend an appropriate funding level for Kansas which will make these programs nationally competitive with those of other states. The corporation's findings and recommendations shall be submitted to the governor and the legislature.

(c) The corporation shall adopt a threshold funding level for each of the programs provided for under this act. The threshold amount shall provide for funding that is great enough to have a significant impact and carry out the intent of this act. If the appropriation to fund these programs falls below the threshold, then no funding shall be provided by the corporation to the program funded below threshold level.

(d) The corporation shall be subject to an audit by the legislative division of post audit.

Sec. 12. K.S.A. 2004 Supp. 74-8136 is hereby amended to read as follows: 74-8136. (a) Each qualified Kansas business for which tax credits have been issued pursuant to this act shall report to the corporation on an annual basis, the following: (1) The name, address and taxpayer identification number of each angel investor who has made cash investment in the qualified securities of a qualified Kansas business and has received

, the division of post audit

tax credits for this investment during the preceding year and all other preceding years: (2) the amounts of these cash investments by each angel investor and a description of the qualified securities issued in consideration of such cash investments: (3) the name, address and taxpayer identification number of each investor to which tax credits issued pursuant to this act have been transferred by the original angel investor: and (4) any additional information as the corporation may require pursuant to this act.

(b) The corporation shall transmit annually to the governor, the secretary. The standing committee on commerce of the senate, the standing committee on economic development of the house of representatives, and the joint committee on economic development, and Kansas, Inc. a report, based upon information received from each qualified Kansas business for which tax credits have been issued during the preceding year, following: (1) The manner in which the purpose, as described in this act, has been carried out; (2) the total cash investments made for the purchase of qualified securities of qualified Kansas businesses during the preceding year and cumulatively since the inception of this act; (3) an estimate of jobs created and jobs preserved by cash investments made in qualified securities of qualified Kansas businesses; and (4) an estimate of the multiplier effect on the Kansas economy of the cash investments made pursuant to this act.

(c) The secretary shall provide the information specified in subsection (b) to the department of revenue on an annual basis. The secretary shall conduct an annual review of the activities undertaken pursuant to this act to ensure that tax credits issued pursuant to this act are issued in compliance with the provisions of this act or rules and regulations promulgated by the department or the corporation with respect to this act. The reasonable costs of the annual review shall be paid by the corporation according to a reasonable fee schedule adopted by the secretary.

(d) Any violation of the reporting requirements set forth in this section shall be grounds for undesignation of a qualified Kansas business under this section.

(e) If the secretary determines that a business is not in substantial compliance with the requirements of this act to maintain its designation. the secretary, by written notice, shall inform the officers of the qualified Kansas business and the business that such business will lose designation as a qualified Kansas business in 120 days from the date of mailing of the notice unless such business corrects the deficiencies and is once again in compliance with the requirements for designation.

(f) At the end of the 120-day period, if the qualified Kansas business is still not in substantial compliance, the secretary shall send a notice of loss of designation to the business, the corporation, the secretary of the

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department of revenue and to all known investors in the business. Loss of designation of a qualified Kansas business shall preclude the issuance of any additional tax credits with respect to this business and the corporation shall not approve the application of such business as a qualified Kansas business or if a business loses its designation as a qualified Kansas business under this act by moving its operations outside Kansas within 10 years after receiving financial assistance under this act, such business shall repay such financial assistance to the corporation, in an amount determined by the corporation. Each qualified Kansas business that loses such designation shall enter into a repayment agreement with the corporation specifying the terms of such repayment obligation.

(g) Angel investors in a qualified Kansas business shall be entitled to keep all of the tax credits claimed under this act.

(h) The department and the corporation may prepare and adopt procedures concerning the performance of the duties placed upon each respective entity by this act.

Sec. 13. K.S.A. 74-8204 is hereby amended to read as follows: 74-8204. (a) Kansas Venture Capital, Inc., shall prepare and publish an annual report of its activities for the information of the governor, the standing committee on commerce of the senate, the standing committee on new economy economic development of the house of representatives and the joint committee on economic development, securities commissioner of Kansas, attorney general, Kansas, Inc., and the public which shall be made widely available and shall specifically account for:

(1) The manner in which the purpose as described in this act has been carried out by Kansas Venture Capital. Inc.;

(2) the total investments made annually by Kansas Venture Capital,Inc., in Kansas businesses;

(3) an estimate of jobs created and jobs preserved by investments by Kansas Venture Capital, Inc., in Kansas businesses;

(4) an estimate of the multiplier effect on the Kansas economy of investments by Kansas Venture Capital, Inc., in Kansas businesses; and

(5) an analysis of the targeting of scarce resources by Kansas Venture Capital, Inc., by size, sector and location to enterprises of particular need and opportunity.

(b) The report to the standing committee on commerce of the senate, the standing committee on new economy economic development of the house of representatives and the joint committee on economic development under this section shall be made by Kansas Venture Capital, Inc., either (1) by publishing such report on the internet and by notifying each member of the committees that the report is available and providing, as part of such notice, the uniform resource locator (URL) at which such

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- report is available, or (2) by submitting copies of such report on CD-ROM or other electronically readable media.
- Sec. 14. K.S.A. 74-S310 is hereby amended to read as follows: 74-8310. (a) Pursuant to K.S.A. 74-5049, and amendments thereto, the secretary shall report the following:
  - (1) The number of Kansas venture capital companies;
  - (2) the total tax credit generated;
  - (3) the total investments made in Kansas venture capital companies;
- (4) the total investments in Kansas businesses by Kansas venture capital companies;
  - (5) an estimate of jobs created or preserved under the program; and
- 12 (6) an estimate of the multiplier effect on the Kansas economy of the 13 program.
  - (b) Additionally, in the report the secretary shall evaluate the success of the program in collaboration with Kansas, Inc./and the standing committee on commerce of the senate, the standing committee on economic development of the house of representatives and the joint committee on economic development, and may include specific recommendations for legislation.
  - Sec. 15. K.S.A. 74-8317 is hereby amended to read as follows: 74-8317. The corporation shall transmit annually to the governor, the standing committee on commerce of the senate, the standing committee on economic development of the house of representatives, and the joint committee on economic development and Kansas, Inc.:
    - (a) The annual statement of the fund; and
  - (b) a report, based upon information received by the fund manager, which specifies the following:
  - (1) The manner in which the purpose as described in this act has been carried out by the fund.
- 30 (2) The total investments made annually by the fund in Kansas 31 businesses.
  - (3) An estimate of jobs created and jobs preserved by investments by the fund in Kansas businesses.
  - (4) An estimate of the multiplier effect on the Kansas economy of investments by the fund in Kansas businesses.
  - (5) An analysis of the targeting of scarce resources by the fund by size, sector and location to enterprises of particular need and opportunity.
  - Sec. 16. K.S.A. 2004 Supp. 74-S405 is hereby amended to read as follows: 74-S405. (a) Pursuant to K.S.A. 74-5049, and amendments thereto, the secretary of commerce shall report the following:
    - (1) The number of local seed capital pools:
- 42 (2) the total tax credit generated;
  - (3) the total investments made in Kansas venture capital companies;

in collaboration with the division of post audit

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personnel who will perform management and other services at such authority-owned facilities.

(k) During the five-year period after the effective date of this act, the authority shall contract with KTEC at least once a year for KTEC to submit a report to the board identifying all patents secured, licenses granted, the number of eminent scholars and rising star scholars in the state, a complete accounting of interests in technology sold, transferred, licensed or otherwise disposed of, including, without limitation, the names of buyers, the buyers' location, the date the technology was transferred, revenue generated by the transfer of such technology, and any other information that the board deems appropriate. After the five-year period from the effective date of this act, on at least an annual basis, the authority shall conduct, either independently or through a contract with a third party, including KTEC if chosen by the authority, a report of the foregoing information to be submitted to the board.

(l) The authority shall prepare an annual report to the legislature and the governor on all distributions from the bioscience development and investment fund, and income, investment and income tax credits and exemptions attributed to bioscience authority activity. The authority with assistance from the department of revenue shall prepare an annual report summarizing the growth of bioscience research and industry in Kansas.

(m) The authority shall be subject to review by Kansas, Ine the division of post audit. In the review, Kansas, Inc. the division of post audit shall evaluate and report on the effectiveness of the activities of the bioscience authority in the manner provided in K.S.A. 74-8010, and amendments thereto.

Sec. 20. K.S.A. 2004 Supp. 74-99c07 is hereby amended to read as follows: 74-99c07. (a) The Kansas center for entrepreneurship shall transmit annually to the governor, the secretary, the standing committee on commerce in the senate, the standing committee on economic development in the house of representatives, and the joint committee on economic development and Kansas Inc. a report stating what tax credits have been issued during the preceding year and based on information provided by the regional or local community seed capital fund or economic development agency, describing the following: (1) the manner in which the purpose, as described in this act, has been carried out. (2) the total grants given to community seed capital funds or economic development agencies during the preceding year and cumulatively since the inception of this act, (3) the number of companies and jobs created or preserved by the grants given under this act and their location, and (4) an estimate of the multiplier effect on the Kansas economy of the grants made pursuant to this act.

(b) The center shall be subject to an audit by the legislative division

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1	shall be subject to any civil or criminal penalties imposed by law for
2	violations of such duty of confidentiality.
3	Sec. 27. K.S.A. 74-5001a, 74-5007a, 74-50,101, 74-8003, 74-8009,
4	74-8011, 74-8012, 74-8013, 74-8014, 74-8015, 74-8016, 74-8102, 74-
5	8111, 74-8204, 74-8310, 74-8317, 74-9303, 74-9306, 75-2935b, 79-1119
6	and 79-3614 and K.S.A. 2004 Supp. 12-1774, 74-5049, 74-5089, 74-5095,
7	74-50,134, 74-50,151, 74-8001, 74-8002, 74-8004, 74-8005, 74-8006, 74-
8	8007, 74-8010, 74-8017, 74-8136, 74-8405, 74-99b09, 74-99c07. 74-
9	99c10, 75-2935 and 79-3234 are hereby repealed.
10	Sec. 28. This act shall take effect and be in force from and after its
11	publication in the statute book.

. Insert new sections 27-30 here and renumber remaining sections.

Senate Commerce Committee

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#### PROPOSED AMENDMENT SENATE COMMERCE COMMITTEE SB 260 February 16, 2005

New Section 27. In addition to the other powers and duties of the department of commerce, the department shall:

(a) Undertake ongoing strategic analysis in order to determine the state's areas of potential and continuing competitive economic advantage and disadvantage; (b) oversee the formulation of economic development policy and strategic planning for the state;

(c) oversee the targeting of scarce state resources by size and sector of economic activity and by geographic location within the state in order to enhance the state's potential comparative economic advantages;

(d) undertake continuing strategic planning for the improvements of the state's tax, regulatory and expenditure policies to enhance the state's potential comparative economic advantages;

(e) assume central responsibility to develop, with the guidance of both the private and public sectors, all facets of a comprehensive long term economic development strategy; (f) coordinate the strategy development with all other state and local agencies and offices and state educational institutions which do research work, develop materials and programs, gather statistics, or which perform functions related to economic development; and such state and local agencies and offices and state educational institutions shall advise and cooperate with the department in the planning and accomplishment of the strategy;

(g) evaluate and analyze the state's economy to guide the direction of future public and private actions, and report and make recommendations to the governor/the standing committee on commerce of the senate, the standing committee on economic development of the house of representatives and the joint committee on economic development with respect to the state's economy. The report to the committee on commerce of the senate, the committee on economic development of the house of representatives and the joint committee on economic development under this subsection shall be made either (1) by publishing such report on the internet and by notifying each member of the committees that the report is available and providing, as part of such notice, the uniform resource locator (URL) at which such report is available, or (2) by submitting copies of such report on CD-ROM or other electronically readable media to such committees;

(h) oversee and evaluate the state's economic development activities on an ongoing basis through the establishment of goals, priorities performance standards and the periodic program audit of those goals, priorities and performance standards;

(i) compile an annual report detailing community and economic development grants or loans made by state agencies, including the identity of the recipient of such loans or grants, and submit the report to the governor, the standing committee on commerce of the senate and the standing committee on economic development of the house of

the division of post audit,

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representatives. As used in this subsection "state agency" means any state office or officer, department, board, commission, institution, bureau or any agency, division or unit within any office, department, board, commission or other state authority or any person requesting a state appropriation; and

(j) publish in its annual report:

(1) an analysis of the current state of and emerging trends in the Kansas economy over the next decade;

(2) an evaluation of the effectiveness of state economic development policies and programs in meeting the goals of the state economic plan by size of enterprise, sector of economic activity and location within Kansas, and in comparison with other states;

(3) a listing in order of priority of recommendations for initiatives that will further the effective implementation of the state economic development plan.

New Section 28. In addition to the other powers and duties of the division of post audit, the division shall review and evaluate the Kansas technology enterprise corporation, the major programs and activities of the department of commerce, the statewide risk capital system and the investments in research and development activities tax credit.

New Section 29. The secretary of revenue shall prepare an annual report evaluating the cost effectiveness of the various income tax credits and sales tax exemptions enacted to encourage economic development within this state and submit the same to the standing committees on taxation and economic development of the house and assessment and taxation and commerce of the senate at the beginning of each regular session of the legislature. The secretary of revenue, in consultation with the president of Kansas, Inc., shall develop a questionnaire on the utilization of state income tax credits and sales tax exemptions that shall be completed by all corporate taxpayers that:(1) Are subject to state income tax and (2) utilize any of the state income tax credits and exemptions (a) through (j) below that shall be submitted to the department concurrently with the filing of an annual corporate income tax return. The completed questionnaires shall be used in the preparation of such annual report. The questionnaire shall require respondents to indicate utilization of the following credits, exemptions and bond financing:

(a) Income tax credits authorized under the provisions of the job expansion and investment credit act of 1976 and amendments thereto;

(b) income tax credits for expenditures in research and development activities authorized by K.S.A. 79-32,182, and amendments thereto;

(c) income and financial institutions privilege tax credits for cash investment in stock of Kansas Venture Capital, Inc. authorized by K.S.A. 74-8205 and 74-8206, and amendments thereto;

(d) income tax credits for cash investment in certified Kansas venture capital companies authorized by K.S.A. 74-8304, and amendments thereto;

(e) income tax credits for cash investment in certified local seed capital pools authorized by K.S.A. 74-8401, and amendments thereto;

#### FISCAL FOCUS

Budget and Tax Policy in Perspective



April Holman Legislative Testimony SB 260 Senate Committee on Commerce March 3, 2005

Good morning Chairmen Brownlee and Jordan and members of the Committee. On behalf of Kansas Action for Children, I would like to thank you for this opportunity to testify before the Committee.

In 2003, Kansas Action for Children began a new initiative called Fiscal Focus. The purpose of Fiscal Focus is to improve the economic security of Kansas children and their families and ensure a balanced and fair tax system and budget process that protects the well-being of children and families as well as a stable system of state revenues.

My purpose in testifying today is to request that the contents of SB 156 be amended into SB 260 or a bill that you deem appropriate. SB 156 was heard in the Senate Committee on Assessment and Taxation but failed to pass out of that committee before the turnaround. When the Tax Committee discussed SB 156, it came to light that similar legislation was being considered in the Commerce Committee. It was recommended that we ask the Commerce Committee to combine the requirements of SB 156 with the cost-benefit reporting requirements contained in HB 2010 and recommended by the Joint Committee on Economic Development during the 2004 Interim.

Senate Bill 156 would have required the Department of Revenue to publish a tax expenditure report annually. A tax expenditure is a departure from the normal tax structure designed to favor a particular industry, activity or class of person. Common examples of tax expenditures are income tax credits and sales tax exemptions.

In Kansas a great deal of scrutiny is given each year to direct state expenditures through the budget process. However, very seldom are tax expenditures revisited once they have been adopted. In fact, information about the cost of several tax expenditures is not even available.

In 37 states, some form of a tax expenditure report is published detailing the amount of tax revenue forgone by the state due to credits, exemptions and other tax expenditures. Kansas joined the ranks of these states this year with the publication of its first tax expenditure report. Passage of Senate bill 156 would ensure the ongoing availability of basic information about government expenditures to the taxpayers and policymakers through this report.

Requiring the publication of a tax expenditure report would:

- Provide transparency in government by making tax expenditure information easily available to the
- Provide information about the cost of newly implemented tax provisions.
- Provide a uniform accounting of the tax revenues forgone due to tax expenditures.
- Enable a historical comparison of revenues forgone due to tax expenditures.

In the interest of good government and wider public disclosure, a tax expenditure report that is published regularly can only enhance fiscal policy in Kansas. For this reason we respectfully request that the contents of SB 156 be amended into SB 260 or a bill that the Committee deems appropriate.

Senate Commerce Committee

Attachment

Session of 2005

#### SENATE BILL No. 156

By Committee on Assessment and Taxation

2-1

AN ACT concerning taxation; relating to secretary of revenue; tax report 9 10 to legislature. 11 Be it enacted by the Legislature of the State of Kansas: 12 Section 1. (a) Before each regular session of the legislature, the sec-13 retary of revenue shall report to the legislature and the governor on the 14 effect, if it is possible to assess, of exemptions, credits and exclusions, 15 16 relating to: 17 (1)State sales and use taxes; and (2) individual and corporation income and privilege taxes. 18 (b) Such report shall include an analysis of each special provision of 19 law that reduces the amount of tax payable, an estimate of the loss of revenue for the current fiscal year and a citation of the statutory or legal 21 22 authority for such provision. 23 Sec. 2. This act shall take effect and be in force from and after its publication in the statute book.

Senate Commerce Committee

Attachment

# SENATE BILL No. 259

By Committee on Commerce

2-11

AN ACT concerning workers compensation; relating to administrative law judges; compensation; amending K.S.A. 2004 Supp. 44-551 and 75-5708 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

Section. 1. K.S.A. 2004 Supp. 44-551 is hereby amended to read as follows: 44-551. (a) The duties of the assistant directors of workers compensation shall include but not be limited to acting in the capacity of an administrative law judge.

(b) Each administrative law judge shall be an attorney regularly admitted to practice law in Kansas. Such attorney shall have at least five years of experience, with at least one year of experience practicing law in

the area of workers compensation.

(c) The annual salary of each administrative law judge shall be an amount equal to 80% of the annual salary paid by the state to a district judge, other than a district judge designated as chief judge. Administrative law judges shall devote full time to the duties of such office and shall not engage in the private practice of law during their term of office. No administrative law judge may receive additional compensation for official services performed by the administrative law judge. Each administrative law judge shall be reimbursed for expenses incurred in the performance of such official duties under the same circumstances and to the same extent as judges of the district court are reimbursed for such expenses.

(d) Applications for administrative law judge positions shall be submitted to the director of workers compensation. The director shall determine if an applicant meets the qualifications for an administrative law judge as prescribed in subsection (b). Qualified applicants for a position of administrative law judge will be submitted by the director to the workers compensation ALJ nominating committee for consideration.

(e) There is hereby established the workers compensation ALJ nominating committee which shall be composed of two members appointed as follows: The Kansas AFL-CIO and the Kansas chamber of commerce and industry shall each select one representative to serve on the workers compensation ALJ nominating committee and shall give written notice of the selection to the secretary who shall appoint such representatives to the

John Ostrowski

AMENDMENT 3-3-05

Senate Commerce Committee

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committee. In the event of a vacancy occurring for any reason on the nominating committee, the respective member shall be replaced by the appointing organization with written notice of the appointment to the secretary of labor within 30 days of such vacancy.

(f) (1) Upon being notified of any vacancy in the position of administrative law judge, the nominating committee shall consider all qualified applicants submitted by the director for the vacant position of administrative law judge and nominate a person qualified therefor. The nominating committee shall be required to reach unanimous agreement on any nomination to the position of administrative law judge. With respect to each person nominated, the secretary either shall accept and appoint the person nominated by the nominating committee to the position of administrative law judge for which the nomination was made or shall reject the, nomination and request the nominating committee to nominate another person for that position. Upon receipt of any such request for the nomination of another person, the nominating committee shall nominate another person for that position in the same manner.

(2) Each administrative law judge shall hold office for a term of four years and may be reappointed. Each administrative law judge shall continue to serve for the term of the appointment of until a successor shall have been appointed. Successors to such administrative law judge positions shall be appointed for terms of four years.

(3) If a vacancy should occur in the position of an administrative law judge during the term of an administrative law judge, the nominating committee shall nominate an individual from the qualified applicants submitted by the director to complete the remainder of the unexpired portion of the term. With respect to each person so nominated, the secretary either shall accept and appoint the person nominated to the board or shall reject the nomination and request the nominating committee to nominate another person for the position. Upon receipt of any such request for the nomination of another person, the nominating committee shall nominate another person for the position in the same manner.

(g) Following the completion of a term, administrative law judges who wish to be considered for reappointment to their positions shall be deemed to have met the qualification requirements for appointment as administrative law judge and shall be considered for renomination by the workers

compensation ALI nominating committee.

(b) (h) (1) (j) dministrative law judges shall have power to administer oaths, certify official acts, take depositions, issue subpoenas, compel the attendance of witnesses and the production of books, accounts, papers, documents and records to the same extent as is conferred on the district courts of this state, and may conduct an investigation, inquiry or hearing on all matters before the administrative law judges. All final orders, and

(h) Administrative law judges appointed before the effective date of this section shall serve a term of office of four (4) years and receive an annual salary in an amount equal to 80% of the salary prescribed for a district judge if the administrative law judge within sixty (60) days of the effective date of this section notifies the director in writing that the administrative law judge elects to serve an appointed term of office rather than an appointment in the classified service. The term of office for an administrative law judge who elects a term of office shall begin on the date the written election is received by the director. In the event any administrative law judge appointed before the effective date of this section does not elect to serve an appointed term of office, then the secretary of labor shall reassign said administrative law judge within one (1) year from the closure of the sixty (60) day election period described herein. The reassignment shall be to a classified position of equal or greater compensation and shall be without any interruption of years of service. The vacancy created by the reassignment shall be filled in accordance with the provisions of (f)(1) set forth above.

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awards, modifications of awards, or preliminary awards under K.S.A. 44-534a and amendments thereto made by an administrative law judge shall be subject to review by the board upon written request of any interested party within 10 days. Intermediate Saturdays, Sundays and legal holidays shall be excluded in the time computation. Review by the board shall be a prerequisite to judicial review as provided for in K.S.A. 44-556 and amendments thereto. On any such review, the board shall have authority to grant or refuse compensation, or to increase or diminish any award of compensation or to remand any matter to the administrative law judge for further proceedings. The orders of the board under this subsection shall be issued within 30 days from the date arguments were presented by the parties.

- (2) (A) If an administrative law judge has entered a preliminary award under K.S.A. 44-534a and amendments thereto, a review by the board shall not be conducted under this section unless it is alleged that the administrative law judge exceeded the administrative law judge's jurisdiction in granting or denying the relief requested at the preliminary hearing. Such an appeal from a preliminary award may be heard and decided by a single member of the board. Members of the board shall hear such preliminary appeals on a rotating basis and the individual board member who decides the appeal shall sign each such decision. The orders of the board under this subsection shall be issued within 30 days from the date arguments were presented by the parties.
- (B) If an order on review is not issued by the board within the applicable time period prescribed by subsection (b) (1), medical compensation and any disability compensation as provided in the award of the administrative law judge shall be paid commencing with the first day after such time period and shall continue to be paid until the order of the board is issued, except that no payments shall be made under this provision for any period before the first day after such time period. Nothing in this section shall be construed to limit or restrict any other remedies available to any party to a claim under any other statute.
- (C) In any case in which the final award of an administrative law judge is appealed to the board for review under this section and in which the compensability is not an issue to be decided on review by the board, medical compensation shall be payable in accordance with the award of the administrative law judge and shall not be stayed pending such review. The employee may proceed under K.S.A. 44-510k and amendments thereto and may have a hearing in accordance with that statute to enforce the provisions of this subsection.
- (e) (t) (i) Each assistant director and each administrative law judge or special administrative law judge shall be allowed all reasonable and necessary expenses actually incurred while in the actual discharge of official

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duties in administering the workers compensation act, but such expenses shall be sworn to by the person incurring the same and be approved by the secretary.

(f) (F) dministrative law judges shall be subject to the authority and direction of the director of workers compensation, and comply with such performance standards and requirements as shall have been established by agency administrative regulations.

(d) (k) n case of emergency the director may appoint special local administrative law judges and assign to them the examination and hearing of any designated case or cases. Such special local administrative law judges shall be attorneys and admitted to practice law in the state of Kansas and shall, as to all cases assigned to them, exercise the same powers as provided by this section for the regular administrative law judges. Special local administrative law judges shall receive a fee commensurate with the services rendered as fixed by rules and regulations adopted by the director. The fees prescribed by this section prior to the effective date of this act shall be effective until different fees are fixed by such rules and regulations.

(e) [[m] III] special local administrative law judge's fees and expenses, with the exception of settlement hearings, shall be paid from the workers compensation administration fee fund, as provided in K.S.A. 74-712 and amendments thereto. Where there are no available funds or where the special local administrative law judge conducted a settlement hearing, the fees shall be taxed as costs in each case heard by such special local administrative law judge and when collected shall be paid directly to such special local administrative law judge by the party charged with the payment of the same.

(f) (m) Except as provided for judicial review under K.S.A. 44-556 and amendments thereto, the decisions and awards of the board shall be final.

Sec. 2. K.S.A. 2004 Supp. 75-5708 is hereby amended to read as follows: 75-5708. (a) There is hereby established within and as a part of the department of labor a division of workers compensation. The division shall be administered, under the supervision of the secretary of labor, by the director of workers compensation, who shall be the chief administrative officer of the division. The director of workers compensation shall be appointed by the secretary of labor and shall serve at the pleasure of the secretary. The director shall be in the unclassified service under the Kansas civil service act and shall receive an annual salary fixed by the secretary of labor, with the approval of the governor. The director of workers compensation shall be an attorney admitted to practice law in the state of Kansas. The director shall devote full time to the duties of such office and shall not engage in the private practice of law during the

Senate Commerce Committee

director's term of office.

(b) The director of workers compensation may appoint two assistant directors of workers compensation and also may appoint not to exceed 10 administrative law judges. Such assistant directors and administrative law judges shall be in the elassified unclassified service. The assistant directors shall act for and exercise the powers of the director of workers compensation to the extent authority to do so is delegated by the director. The assistant directors and administrative law judges shall be attorneys admitted to practice law in the state of Kansas, and shall have such powers, duties and functions as are assigned to them by the director or are prescribed by law. The assistant directors and administrative law judges shall devote full time to the duties of their offices and shall not engage in the private practice of law during their terms of office.

(c) Assistant directors and administrative law judges shall be selected by the director of workers compensation, with the approval of the secretary of labor. Each appointee shall be subject to either dismissal or suspension of up to 30 days for any of the following:

(1) Failure to conduct oneself in a manner appropriate to the appointee's professional capacity;

(2) failure to perform duties as required by the workers compensation act; or

22 (3) any reason set out for dismissal or suspension in the Kansas civil 23 service act or rules and regulations adopted pursuant thereto.

No appointee shall be appointed, dismissed or suspended for political, religious or racial reasons or by reason of the appointee's sex.

Sec. 3. K.S.A. 2004 Supp. 44-551 and 75-5708 are hereby repealed.

Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.

# SENATE BILL No. 259

By Committee on Commerce

2-11

AN ACT concerning workers compensation; relating to administrative law judges; compensation; amending K.S.A. 2004 Supp. 44-551 and 75-5708 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

Section. 1. K.S.A. 2004 Supp. 44-551 is hereby amended to read as follows: 44-551. (a) The duties of the assistant directors of workers compensation shall include but not be limited to acting in the capacity of an administrative law judge.

(b) Each administrative law judge shall be an attorney regularly admitted to practice law in Kansas. Such attorney shall have at least five years of experience, with at least one year of experience practicing law in

the area of worker's compensation.

(c) The annual salary of each administrative law judge shall be an amount equal to 80% of the annual salary paid by the state to a district judge, other than a district judge designated as chief judge. Administrative law judges shall devote full time to the duties of such office and shall not engage in the private practice of law during their term of office. No administrative law judge may receive additional compensation for official services performed by the administrative law judge. Each administrative law judge shall be reimbursed for expenses incurred in the performance of such official duties under the same circumstances and to the same extent as judges of the district court are reimbursed for such expenses.

(d) Applications for administrative law judge positions shall be submitted to the director of workers compensation. The director shall determine if an applicant meets the qualifications for an administrative law judge as prescribed in subsection (b). Qualified applicants for a position of administrative law judge will be submitted by the director to the work-

ers compensation ALI nominating committee for consideration.

(e) There is hereby established the workers compensation ALJ nominating committee which shall be composed of two members appointed as follows: The Kansas AFL-CIO and the Kansas chamber of commerce and industry shall each select one representative to serve on the workers compensation ALI nominating committee and shall give written notice of the selection to the secretary who shall appoint such representatives to the PROPOSED AMENDMENT SB 259 SENATOR BROWNLEE February 22, 2005

Senate Commerce Committee **Attachment**  director's term of office.

(b) The director of workers compensation may appoint two assistant directors of workers compensation and also may appoint not to exceed 10 administrative law judges. Such assistant directors and administrative law judges shall be in the elassified unclassified service. The assistant directors shall act for and exercise the powers of the director of workers compensation to the extent authority to do so is delegated by the director. The assistant directors and administrative law judges shall be attorneys admitted to practice law in the state of Kansas, and shall have such powers, duties and functions as are assigned to them by the director or are prescribed by law. The assistant directors and administrative law judges shall devote full time to the duties of their offices and shall not engage in the private practice of law during their terms of office.

(c) Assistant directors and administrative law judges shall be selected by the director of workers compensation, with the approval of the secretary of labor. Each appointee shall be subject to either dismissal or

suspension of up to 30 days for any of the following:

(1) Failure to conduct oneself in a manner appropriate to the appointee's professional capacity;

(2) failure to perform duties as required by the workers compensation

21 act; or

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(3) any reason set out for dismissal or suspension in the Kansas civil service act or rules and regulations adopted pursuant thereto.

No appointee shall be appointed, dismissed or suspended for political,

religious or racial reasons or by reason of the appointee's sex.

Sec. 3. K.S.A. 2004 Supp. 44-551 and 75-5708 are hereby repealed. Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.

classified

On and after July 1, 2005, whenever a classified administrative law judge position within the division or workers compensation becomes vacant, the secretary is authorized to designate the position to be in the unclassified service under the Kansas civil service act.

Insert K.S.A.44-594 here as Sec. 3 and renumber remaining sections.

Attachment

44-596 K.S.A. 2004 Supp. 44-596 is hereby amended to read as follows: 44-596. (a) There is hereby established the workers compensation advisory council. The advisory council shall be composed of the director of workers compensation, or the director's designee from the division of workers compensation, a representative of the insurance industry appointed by the commissioner of insurance, and 10 members who shall be appointed by the secretary of labor in accordance with this section. Five members of the advisory council shall be broadly representative of employers throughout Kansas that are under the workers compensation act and shall be appointed as follows: | One member shall be appointed from a list of nominees submitted to the secretary of labor by the Kansas chamber of commerce and industry and four members shall be appointed from nominees submitted to the secretary of labor by employers or other representatives of employers or other employer organizations. Five members of the advisory council shall be broadly representative of employees throughout Kansas that are under the workers compensation act and shall be appointed as follows: One member shall be appointed from a list of nominees submitted to the secretary of labor by the Kansas A.F.L.-C.I.O. and four members shall be appointed from nominees submitted to the secretary of labor by employees or other representatives of employees or other employee organizations. The representative of the insurance industry shall be knowledgeable of insurance underwriting practices. The director of workers compensation and the representative of the insurance industry shall be nonvoting members of the advisory council.

(b) Each member of the advisory council shall serve at the pleasure of the secretary of labor. Any vacancy on the advisory council shall be filled by nomination and appointment in the same manner as the original appointment

Insect as Section 3:

of the member creating the vacancy.

(c) The advisory council shall study the workers compensation act, proposed amendments to the act and such other matters relating thereto that may be recommended by the secretary of labor or the director of workers compensation and shall advise the secretary and the director thereon. The advisory council shall also review and report its recommendations on any legislative bill amending, supplementing or affecting the workers compensation act or rules and regulations adopted thereunder or affecting the administration of such act or rules and regulations, which is introduced in the legislature and which is requested to be reviewed and reported on to a standing committee of either house of the legislature to which the bill is currently referred, upon the request of the chairperson of such committee.

(d) The advisory council shall organize annually by electing a chairperson and a vice-chairperson and shall meet upon the call of the chairperson. All actions of the advisory council adopting recommendations regarding the workers compensation act or any other matter referred to the advisory committee under subsection (c) shall be by motion adopted by the affirmative vote in open meeting of )four) of the five voting members who are appointed as representative of employers and four of the five voting members who are appointed as representative of employees. All other actions of the advisory council shall be by motion adopted by the affirmative vote of at least six voting members in open meeting.

(e) The advisory council, in accordance with K.S.A. 74-4319, and amendments thereto, may recess for a closed or executive meeting of the members representing employers or of the members representing employees, or of both such

A voting member of the advisory council may designate another person to attend council meetings. Such designee shall be authorized to vote in the absence of the voting member.

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Attachment

groups of members meeting separately, to separately discuss the matters being studied by the advisory council, except that no binding action shall be taken during any such closed or executive meeting.

- (f) The members of the advisory council shall serve without compensation, but, when attending meetings of the advisory commission, or subcommittee meetings thereof authorized by the advisory commission, shall be paid subsistence allowances, mileage and other expenses as provided in K.S.A. 75-3223 and amendments thereto.
- (g) In addition to other matters for study prescribed pursuant to this section, the advisory council shall review the following:
- (1) Competitive state workers compensation funds, including small business competitive funds:
- (2) effectiveness and cost of safety programs;
- (3) safety-based insurance premium rate discounts:
- (4) fees for attorneys representing all parties in workers compensation claims; and
- (5) group-funded self-insurance pools for small businesses.

Each of the studies prescribed by this subsection shall be reviewed and reported to the standing committees of the senate and house of representatives having workers compensation subject matter jurisdiction, except that the study of competitive state workers compensation funds shall be completed and reported to the legislative coordinating council not later than December 15, 1993.

# PROPOSED AMENDMENT SENATOR BROWNLEE SENATE COMMERCE COMMITTEE SB 260 March 2, 2005

New Section 27. In addition to the other powers and duties of the department of commerce, the department shall:

(a) Set the state-wide vision with regard to economic policy and growth in consultation with the joint committee on economic development;

#### AND RELETTER THE REMAINING SUBSECTIONS.

- (a)Undertake ongoing strategic analysis in order to determine the state's areas of potential and continuing competitive economic advantage and disadvantage;
- (b) oversee the formulation of economic development policy and strategic planning for the state;
- (c) oversee the targeting of scarce state resources by size and sector of economic activity and by geographic location within the state in order to enhance the state's potential comparative economic advantages;
- (d) undertake continuing strategic planning for the improvements of the state's tax, regulatory and expenditure policies to enhance the state's potential comparative economic advantages;
- (e) assume central responsibility to develop, with the guidance of both the private and public sectors, all facets of a comprehensive long term economic development strategy;
- (f) coordinate the strategy development with all other state and local agencies and offices and state educational institutions which do research work, develop materials and programs, gather statistics, or which perform functions related to economic development; and such state and local agencies and offices and state educational institutions shall advise and cooperate with the department in the planning and accomplishment of the strategy;
- (g) evaluate and analyze the state's economy to guide the direction of future public and private actions, and report and make recommendations to the governor, the standing committee on commerce of the senate, the standing committee on economic development of the house of representatives and the joint committee on economic development with respect to the state's economy. The report to the committee on commerce of the senate, the committee on economic development of the house of representatives and the joint committee on economic development under this subsection shall be made either (1) by publishing such report on the internet and by notifying each member of the committees that the report is available and providing, as part of such notice, the uniform resource locator (URL) at which such report is available, or (2) by submitting copies of such report on CD-ROM or other electronically readable media to such committees;
- (h) oversee and evaluate the state's economic development activities on an ongoing

Senate Commerce Committee

3-3-05

Attachment