

MINUTES OF THE HOUSE APPROPRIATIONS COMMITTEE

The meeting was called to order by Chairman Melvin Neufeld at 9:00 A.M. on February 14, 2005, in Room 514-S of the Capitol.

All members were present except:

Representative Sawyer- excused

Committee staff present:

Alan Conroy, Legislative Research Department
J. G. Scott, Legislative Research Department
Amy VanHouse, Legislative Research Department
Reagan Cussimano, Legislative Research Department
Susan Kannarr, Legislative Research Department
Robert Waller, Legislative Research Department
Mike Corrigan, Revisor of Statutes
Nikki Feuerborn, Administrative Assistant
Shirley Jepson, Committee Secretary

Conferees appearing before the committee:

Others attending:

See attached list.

- Attachment 1 Budget Committee Report on Kansas Parole Board
- Attachment 2 Budget Committee Report on State Fire Marshal
- Attachment 3 Budget Committee Report on Sentencing Commission
- Attachment 4 Budget Committee Report on Adjutant General, Highway Patrol, Kansas Bureau of Investigation, Emergency Medical Services Board

Representative Powell moved to introduce legislation to combine the Animal Health Department with the Department of Agriculture. The motion was seconded by Representative Schwartz. Motion carried.

HB 2395 was referred to Agriculture and Natural Resources Budget Committee.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Kansas Parole Board for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 1). The motion was seconded by Representative Flower. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Kansas Parole Board for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 1). The motion was seconded by Representative Sharp. Motion carried.

Responding to a question from the Committee, the Budget Committee noted that the \$25,010 deletion in Item No. 2 is not related to funding for the 27th paycheck.

Representative Pilcher-Cook, member of the Public Safety Budget Committee, presented the Budget Committee report on the State Fire Marshal for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 2). The motion was seconded by Representative Sharp. Motion carried.

Representative Pilcher-Cook, member of the Public Safety Budget Committee, presented the Budget Committee report on the State Fire Marshal for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 2). The motion was seconded by Representative Sharp. Motion carried.

The Committee stated an intent to review vehicle purchases in the near future and arrive at a global position

CONTINUATION SHEET

MINUTES OF THE House Appropriations Committee at 9:00 A.M. on February 14, 2005 in Room 514-S of the Capitol.

on this issue relating to all budgets.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Sentencing Commission for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 3). The motion was seconded by Representative Flower. Motion carried.

Representative Sharp, member of the Public Safety Budget Committee, moved for a substitute motion and presented a minority report on the Sentencing Commission for FY 2005. The motion was seconded by Representative Lane. Motion failed.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Sentencing Commission for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 3). The motion was seconded by Representative Flower. Division requested. Motion carried.

Representative Sharp, member of the Public Safety Budget Committee, moved for a substitute motion and presented a minority report on the Sentencing Commission for FY 2006. The motion was seconded by Representative Lane. Division requested. Motion failed on a 6-15 vote.

The Committee noted a concern with the reduction of funding for **SB 123**. The Budget Committee indicated that **SB 123** programs are continuing to be monitored and evaluated and will continue to share data with the full Committee.

Representative Sharp, member of the Public Safety Budget Committee, presented the Budget Committee report on the Adjutant General for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 4). The motion was seconded by Representative Light. Motion carried.

With reference to the proviso in Item No. 3 of the Adjutant Generals FY 2005 report, the Committee requested a list of private employers who are providing additional payments to reservists who are called to active duty. The Committee requested that this issue be addressed again in full Committee between now and Omnibus. Robert Waller, Legislative Research Department, indicated that the \$250,000 funding in Item No. 3, is to fund a program which would provide a one-time payment of \$1,000 to personnel who are active mobilized. There is also another program, under discussion, which would address the difference, between their current job salary and active mobilized salary, up to \$1,000 per month, not to exceed a total salary of \$1,000. The Committee noted that approximately \$5.5 million of homeland security funding for various programs was received by the Adjutant General's office in FY 2005.

Representative Sharp, member of the Public Safety Budget Committee, presented the Budget Committee report on the Adjutant General for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 4). The motion was seconded by Representative Light. Motion carried.

The Committee noted that the \$250,000 funding, pertaining to Item No. 3 of the FY 2005 budget, for the reservist's pay, is only included in the Governor's recommendations for the FY 2005 budget and not included in the Governor's recommendation for the FY 2006 budget.

Representative Sharp, member of the Public Safety Budget Committee, presented the Budget Committee report on the Highway Patrol for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 4). The motion was seconded by Representative Light. Motion carried.

Representative Sharp, member of the Public Safety Budget Committee, presented the Budget Committee report on the Highway Patrol for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 4). The motion was seconded by Representative Pilcher-Cook.

CONTINUATION SHEET

MINUTES OF THE House Appropriations Committee at 9:00 A.M. on February 14, 2005 in Room 514-S of the Capitol.

Representative Light moved to amend the Budget Committee report on the Highway Patrol for FY 2006 by deleting Item No. 4 from the Budget Committee recommendations to restore the 7.5 percent salary increase for troopers. The motion was seconded by Representative Sharp. Motion carried.

The Budget Committee noted that FY 2006 is the final year of a three-year plan to increase highway patrol trooper salaries.

Representative Sharp renewed the motion for the adoption of the Budget Committee report for the FY 2006 Highway Patrol budget as amended. The motion was seconded by Representative Pilcher-Cook. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Kansas Bureau of Investigation (KBI) for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 4). The motion was seconded by Representative Pilcher-Cook. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Kansas Bureau of Investigation (KBI) for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 4). The motion was seconded by Representative Sharp. Motion carried.

Responding to a question concerning Item No. 6, the Budget Committee noted that this increase for Bureau of Investigation field agents would bring their salaries in line with highway patrol troopers. It was noted that the Homeland Security Committee has approved approximately \$1 million homeland security funding for the Kansas Bureau of Investigation for FY 2006 to be used for fingerprinting equipment and database work.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Emergency Medical Service Board (EMS) for FY 2005 and moved for the adoption of the Budget Committee recommendation for FY 2005 (Attachment 4). The motion was seconded by Representative Sharp. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Emergency Medical Service Board (EMS) for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 4). The motion was seconded by Representative Pilcher-Cook. Motion carried.

The meeting was adjourned at 10:20 a.m. The next Committee meeting will be held at 9:00 a.m. on February 15, 2005.



Melvin Neufeld, Chair

HOUSE APPROPRIATIONS COMMITTEE

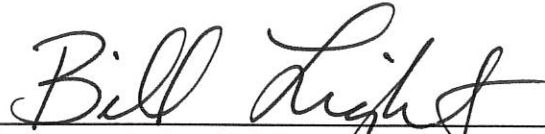
February 14, 2005

9:00 A.M.

| NAME | REPRESENTING |
|-----------------|--------------|
| Dennis Phillips | KSCFF |
| Kyle Smith | KBI |
| Pat Lehman | KFSA |
| P. BIGGS | KSC |
| J. BRADSTER | KSC |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |

**House Public Safety
Budget Committee**

FY 2005 and FY 2006



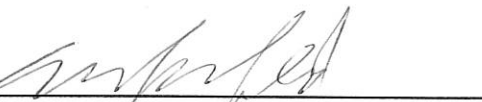
Representative Bill Light/Chairman




Representative Joann Flower



Representative Mitch Holmes



Representative Melvin Neufeld



Representative Mary Pilcher-Cook



Representative Bonnie Sharp



Representative Josh Svaty

HOUSE APPROPRIATIONS

DATE 2-14-2005
ATTACHMENT 1

House Budget Committee Report

Agency: Kansas Parole Board

Bill No.

Bill Sec.

Analyst: Cussimano

Analysis Pg. No.

Budget Page No.

| Expenditure Summary | Agency Estimate FY 05 | Governor's Recommendation FY 05 | House Budget Adjustments |
|--------------------------|-----------------------------|---------------------------------------|--------------------------------|
| Kansas Parole Board | \$ 449,387 | \$ 449,387 | \$ (16,344) |
| FTE Positions | 3.0 | 3.0 | 3.0 |
| Non FTE Uncl. Perm. Pos. | 0.0 | 0.0 | 0.0 |
| TOTAL | 3.0 | 3.0 | 3.0 |

Agency Estimate

The agency estimates \$449,387 State General Funds for FY 2005, an increase of \$16,344 or 3.8 percent from the amount approved by the 2004 Legislature. The increase reflects an unlimited reappropriation of \$16,052 available for expenditure without any further legislative action and KSIP expenditures of \$292.

Governor's Recommendation

The Governor concurs with the agency's FY 2005 estimate.

House Public Safety Budget Committee Recommendation

The House Public Safety Budget Committee concurs with the Governor's recommendation with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2005 revised recommendation for the Kansas Parole Board is a State General Fund increase of \$16,344 or 3.8 percent above the FY 2005 State General Fund amount approved by the 2004 Legislature.
2. The Budget Committee deletes \$16,344 to return to the amount approved by the 2004 Legislature and review at Omnibus for possible restoration.

House Budget Committee Report

Agency: Kansas Parole Board

Bill No.

Bill Sec.

Analyst: Cussimano

Analysis Pg. No.

Budget Page No.

| Expenditure Summary | Agency Estimate FY 06 | Governor's Recommendation FY 06 | House Budget Adjustments |
|--------------------------|-----------------------------|---------------------------------------|--------------------------------|
| Kansas Parole Board | \$ 433,858 | \$ 458,053 | \$ (25,010) |
| FTE Positions | 3.0 | 3.0 | 3.0 |
| Non FTE Uncl. Perm. Pos. | 0.0 | 0.0 | 0.0 |
| TOTAL | 3.0 | 3.0 | 3.0 |

Agency Estimate

The agency requests FY 2006 funding of \$433,858 from the State General Fund, a decrease of \$15,529 or 3.5 percent from the FY 2005 estimate.

Governor's Recommendation

The Governor recommends \$458,053 from the State General Fund, an increase of \$24,195 or 5.6 percent from the agency's FY 2005 estimate. The Governor makes the following adjustments to the agency request:

- 2.5 percent base salary adjustment - add \$9,265 from the State General Fund;
- KPERS death and disability rate increase - add \$1,203 from the State General Fund; and
- 27th payroll period - add \$13,727 from the State General Fund.

Statutory Budget Submission

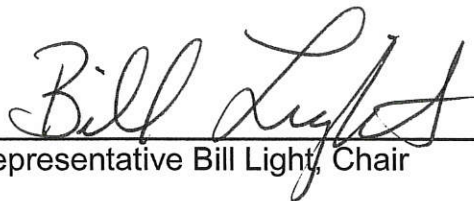
K.S.A. 75-6701 requires that the budget submitted by the Governor and the budget ultimately approved by the Legislature provide for a State General Fund ending balance of at least 7.5 percent of expenditures for FY 2006. To comply with this provision, Volume 1 of the *Governor's Budget Report* includes a "statutory budget" designed to provide for a 7.5 ending balance. In general, this requires a 8.9 percent reduction to the FY 2006 State General Fund executive branch budget recommendations submitted by the Governor. That reduction has not been applied to school finance funding in the Department of Education, to the Board of Regents and its institutions, or to the judicial or legislative branches. **For this agency, the reduction to the Governor's recommended FY 2006 State General Fund budget would total \$40,901.**


House Public Safety Budget Committee

The House Public Safety Budget Committee concurs with the Governor's recommendation with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2006 recommendation for the Kansas Parole Board totals \$458,053, an increase of \$24,195 or 5.6 percent. Absent amounts recommended for the 2.5 percent base salary adjustment (\$9,265), the Kansas Public Employees Retirement System (KPERs) death and disability increase (\$1,203), and the 27th payroll period (\$13,727), the recommendation is an increase of \$16,344 or 3.8 percent above the approved amount.
2. The Budget Committee deletes \$25,010 from the FY 2006 budget to return to amount approved by the 2004 Legislature and review at Omnibus for possible restoration.

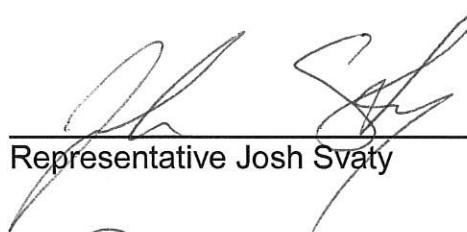
House Appropriations
Public Safety Budget Committee
Report on
State Fire Marshal
FY 2005 - FY 2006


Representative Bill Light, Chair


Representative Mary Pilcher-Cook


Representative Mitch Holmes


Representative Bonnie Sharp


Representative Josh Svaty


Representative Melvin Neufeld


Representative Joann Flower

HOUSE APPROPRIATIONS

DATE 2-14-2005
ATTACHMENT 2

House Budget Committee Report

Agency: State Fire Marshal

Bill No. --

Bill Sec. --

Analyst: Kannarr

Analysis Pg. No. 649

Budget Page No. 167

| Expenditure Summary | Agency Est. FY 05 | Governor's Recommendation FY 05 | House Budget Committee Adjustments |
|--------------------------|-------------------------|---------------------------------------|--|
| Operating Expenditures: | | | |
| State General Fund | \$ 0 | \$ 0 | \$ 0 |
| Other Funds | 4,223,786 | 4,223,786 | 0 |
| TOTAL | \$ 4,223,786 | \$ 4,223,786 | \$ 0 |
| Percentage Change: | | | |
| Operating Expenditures: | | | |
| All Funds | 25.3% | 25.3% | |
| State General Fund | - | - | |
| FTE Positions | | | |
| | 52.0 | 51.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | 2.0 | 1.0 | 0.0 |
| TOTAL | 54.0 | 52.0 | 0.0 |

Agency Estimate/Governor's Recommendation

The **agency** requests operating expenditures of \$4,223,786 and 52.0 FTE positions for FY 2005, an increase of \$40,013 or 1.0 percent and 1.0 FTE position from the amount approved by the 2004 Legislature. The revised estimate includes an increase in federal explosives grants of \$105,732. The 1.0 FTE position is a supplemental request for the conversion of a non-FTE fire investigator position to an FTE position and does not increase agency expenditures. Beginning in FY 2005, expenditures of \$278,000 for inspections of nursing facilities under contract with Medicare through the Kansas Department of Health and Environment were moved to non-expense items to avoid double counting expenditures.

The **Governor** recommends operating expenditures of \$4,223,786 and 51.0 FTE positions. The recommended expenditures are equal to the agency estimate. The Governor does not recommend the conversion of the non-FTE position to an FTE position.

House Budget Committee Recommendation

The House Budget Committee concurs with the Governor.

House Budget Committee Report

Agency: State Fire Marshal

Bill No. --

Bill Sec. --

Analyst: Kannarr

Analysis Pg. No. 649

Budget Page No. 167

| Expenditure Summary | Agency Request FY 06 | Governor's Recommendation FY 06 | House Budget Committee Adjustments |
|--------------------------|-------------------------|---------------------------------------|--|
| Operating Expenditures: | | | |
| State General Fund | \$ 0 | \$ 0 | \$ 0 |
| Other Funds | 4,925,396 | 4,209,644 | (58,000) |
| TOTAL | \$ 4,925,396 | \$ 4,209,644 | \$ (58,000) |
| Percentage Change: | | | |
| Operating Expenditures: | | | |
| All Funds | 16.6% | (0.3)% | |
| State General Fund | - | - | |
| FTE Positions | | | |
| | 63.0 | 51.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | | | |
| | 1.0 | 1.0 | 0.0 |
| TOTAL | 64.0 | 52.0 | 0.0 |

Agency Request/Governor's Recommendation

The **agency** requests operating expenditures of \$4,925,396 and 63.0 FTE positions for FY 2006. The request is an increase of \$701,610 or 16.6 percent from the FY 2005 revised estimate. The request includes an enhancement package of \$919,385 and 11.0 FTE positions. Requested expenditures from the Fire Marshal Fee Fund total \$3,790,067, an increase of \$496,422 or 15.1 percent from the revised FY 2005 estimate.

The **Governor** recommends operating expenditures of \$4,209,644 and 51.0 FTE positions. The recommendation is a decrease of \$715,752 and 12.0 FTE positions from the agency request. The Governor recommends \$58,000 for the purchase of new vehicles but does not recommend the remainder of the agency's enhancement package. The recommendation includes \$145,633 for pay plan adjustments.

House Budget Committee Recommendation

The House Budget Committee concurs with the Governor with the following exception:

1. Delete \$58,000 in expenditure authority (\$43,500 Fire Marshal Fee Fund and \$14,500 Liquefied Petroleum Gas Fee Fund) to remove funding for the purchase of replacement vehicles recommended by the Governor. The Budget Committee recommends the review of this item at Omnibus.

**HOUSE BUDGET SUBCOMMITTEE
ON
PUBLIC SAFETY**

**FY 2005 and FY 2006
Subcommittee Report**

Sentencing Commission




Representative Bill Light, Chair



Representative Mitch Holmes

Representative Josh Svaty



Representative Joann Flower



Representative Mary Pilcher-Cook

Representative Bonnie Sharp



Representative Melvin Neufeld

HOUSE APPROPRIATIONS

DATE 2-14-2005
ATTACHMENT 3

House Budget Committee Report

Agency: Sentencing Commission

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 670

Budget Page No. 371

| <u>Expenditure Summary</u> | <u>Agency Estimate FY 2005</u> | <u>Gov. Rec. FY 2005</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|------------------------------------|------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 693,663 | \$ 693,663 | \$ (20,709) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 6,552,046 | 5,500,000 | (208,559) |
| Subtotal - Operating | \$ 7,245,709 | \$ 6,193,663 | \$ (229,268) |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | \$ 7,245,709 | \$ 6,193,663 | \$ (229,268) |
| State General Fund: | | | |
| State Operations | \$ 564,356 | \$ 564,356 | \$ (20,709) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 6,552,046 | 5,500,000 | (208,559) |
| Subtotal - Operating | \$ 7,116,402 | \$ 6,064,356 | \$ (229,268) |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | \$ 7,116,402 | \$ 6,064,356 | \$ (229,268) |
| FTE Positions | 7.0 | 7.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | 3.0 | 3.0 | 0.0 |
| TOTAL | 10.0 | 10.0 | 0.0 |

Agency Estimate/Governor's Recommendation

The agency's FY 2005 revised budget estimate totals \$7,245,709. This is an increase of \$924,343 or 14.6 percent above the 2004 Legislature's approved funding. The State General Fund estimate increases by \$1,281,314 (22.0 percent) due to reappropriated balances (\$21,258 in operating funds and \$1,260,605 in SB 123 financing) carried forward from FY 2004. The revised estimate of expenditures from all other funds decrease from \$486,278 to \$129,307 (73.4 percent) from the approved amount. The decrease is due to a reduction in the estimated amount of reimbursements received by offenders participating in drug treatment programs under 2003 SB 123. The number of FTE positions remains the same.

The Governor recommends the following adjustments to the agency's FY 2005 estimate:

- the lapse of \$293,055 (from the State General Fund) in 2003 SB 123 expenditures due to one-time savings.
- reappropriation of \$758,991 in State General Fund SB 123 expenditures from FY 2005 to FY 2006.

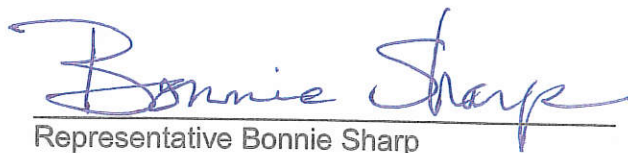
House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2005 revised recommendation is a State General Fund increase of \$229,268 or 3.9 percent above the FY 2005 State General Fund amount approved by the 2004 Legislature. The Budget Committee deletes the \$229,268 from the State General Fund to reduce the Governor's FY 2005 revised recommendation of State General Fund expenditures to the FY 2005 level approved by the 2004 Legislature. Of the amount deleted, \$208,559 was budgeted for 2003 SB 123 expenses. The Budget Committee recommends that these funding issues be addressed again at Omnibus.

Minority Report

I concur with the recommendations of the majority of the House Budget Committee, with one exception. I have serious concerns with the substantial funding reductions related to funding for SB 123. While I understand that savings generated through these reductions are intended to address much-needed funding in elementary and secondary (K-12) education, I am extremely concerned with the impact these reductions could have on the state's inmate population. Under the proposed reductions, it is estimated that 47 offenders would not have the benefit of the alternative sentencing provisions of SB 123 in FY 2005, and 169 offenders would not have access to alternative treatment in FY 2006. I believe to make these reductions at this time would be a serious mistake and would recommend concurring with the Governor's recommendation for funding SB 123 in both FY 2005 and FY 2006. My recommendation would mean restoring \$208,559 in FY 2005 and \$741,950 in FY 2006 to the amounts reduced in the Budget Committee's recommendations.


Representative Bonnie Sharp


Representative Josh Svaty

House Budget Committee Report

Agency: Sentencing Commission

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 670

Budget Page No. 371

| <u>Expenditure Summary</u> | <u>Agency Request FY 2006</u> | <u>Gov. Rec. FY 2006</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|-----------------------------------|------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 734,482 | \$ 453,123 | \$ (46,164) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 5,274,400 | 6,160,000 | (741,950) |
| Subtotal - Operating | \$ 6,008,882 | \$ 6,613,123 | \$ (788,114) |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u>\$ 6,008,882</u> | <u>\$ 6,613,123</u> | <u>\$ (788,114)</u> |
| State General Fund: | | | |
| State Operations | \$ 561,989 | \$ 573,188 | \$ (3,342) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 5,274,400 | 6,033,391 | (741,950) |
| Subtotal - Operating | \$ 5,836,389 | \$ 6,606,579 | \$ (745,292) |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u>\$ 5,836,389</u> | <u>\$ 6,606,579</u> | <u>\$ (745,292)</u> |
| FTE Positions | 7.0 | 7.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | 4.0 | 4.0 | (1.0) |
| TOTAL | <u>11.0</u> | <u>11.0</u> | <u>(1.0)</u> |

Agency Request/Governor's Recommendation

The agency's FY 2006 operating budget request totals \$6,008,882, which is \$1,236,827 or 17.1 percent below the FY 2005 estimate. Requested State General Fund expenditures decrease by \$1,280,013 or 18.0 percent due mostly to a reduction in funding for 2003 SB 123. The agency is estimating that 1,250 and 1,400 offenders in FY 2005 and FY 2006, respectively, will be treated under the provisions of 2003 SB 123 (at a cost of \$4,400 per offender). However, the agency believes that due to the continued "lag" in processing offenders, carry-over balances from FY 2005 to FY 2006 can be utilized to finance some FY 2006 expenditures. Requested expenditures from all other funds increase by \$43,186 or 33.4 percent. The increase can be attributed to the agency's enhancement package.

The Governor recommends operating expenditures which total \$6,913,123. This is an increase of \$719,460 or 11.6 percent above the revised FY 2005 recommendation. Recommended State General Fund expenditures increase by \$542,223 or 8.9 percent with the inclusion of the Governor's recommended pay plan adjustments and the transfer of \$758,991 in reappropriated funding from FY 2005 to FY 2006. Recommended expenditures from all other funds increase by

\$177,237 or 137.1 percent due to funding received by the agency from offenders participating in the drug treatment programs under 2003 SB 123, and the Governor's recommendation to add 1.0 non-FTE assistant accountant position.

Statutory Budget Submission

K.S.A. 75-6701 requires that the budget submitted by the Governor and the budget ultimately approved by the Legislature provide for a State General Fund ending balance of at least 7.5 percent of expenditures for FY 2006. To comply with this provision, Volume 1 of the *Governor's Budget Report* includes a "statutory budget" designed to provide for a 7.5 ending balance. In general, this requires a 8.9 percent reduction to the FY 2006 State General Fund executive branch budget recommendations submitted by the Governor. That reduction has not been applied to school finance funding in the Department of Education, to the Board of Regents and its institutions, or to the judicial or legislative branches. **For this agency, the reduction to the Governor's recommended FY 2006 State General Fund budget would total \$589,922.**

House Budget Committee Recommendation

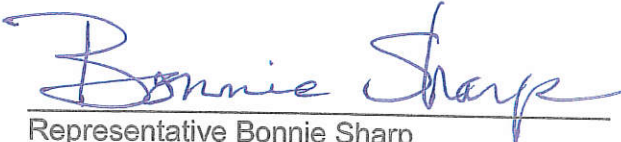
The House Budget Committee concurs with the recommendations of the Governor, with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2006 State General Fund recommendation for the agency totals \$6,606,579, an increase of \$771,491 above the FY 2005 State General Fund amount approved by the 2004 Legislature. Absent amounts recommended for the 2.5 percent base salary adjustment (\$10,037), the 27th payroll period (\$14,870), and the Kansas Public Employees Retirement System (KPERS) death and disability increase (\$1,292), the recommendation is an increase of \$745,292, or 12.8 percent above the approved amount.
2. The Budget Committee recommends the deletion of \$745,292 from the State General Fund to reduce the Governor's FY 2006 recommended State General Fund budget to the FY 2005 level as approved by the 2004 Legislature pending additional review of the expenditures at Omnibus. Of the amount deleted, \$741,950 was budgeted for 2003 SB 123 expenditures.
3. The Budget Committee also recommends the deletion of \$42,822 from special revenue funds and 1.0 non-FTE unclassified permanent Assistant Accountant position recommended by the Governor. The Budget Committee recommends the addition of this position be reviewed at Omnibus.
4. The Budget Committee notes its concerns relating to funding provided for SB 123 expenditures. With the Budget Committee's recommendations to reduce SB 123 funding in both FY 2005 and FY 2006, some members are concerned with the potential impact this funding reduction could ultimately have on the state's prison population. The Budget Committee recommends reviewing this issue further at Omnibus.

5. The Budget Committee recommends that the Sentencing Commission work with the Juvenile Justice Authority (JJA) and the Department of Corrections (DOC) to develop a plan to help improve the data that it keeps on its incarcerated populations. Substantial improvements are needed in JJA's tracking to allow the Sentencing Commission to make valid population projections for juvenile offenders.

Minority Report

I concur with the recommendations of the majority of the House Budget Committee, with one exception. I have serious concerns with the substantial funding reductions related to funding for SB 123. While I understand that savings generated through these reductions are intended to address much-needed funding in elementary and secondary (K-12) education, I am extremely concerned with the impact these reductions could have on the state's inmate population. Under the proposed reductions, it is estimated that 47 offenders would not have the benefit of the alternative sentencing provisions of SB 123 in FY 2005, and 169 offenders would not have access to alternative treatment in FY 2006. I believe to make these reductions at this time would be a serious mistake and would recommend concurring with the Governor's recommendation for funding SB 123 in both FY 2005 and FY 2006. My recommendation would mean restoring \$208,559 in FY 2005 and \$741,950 in FY 2006 to the amounts reduced in the Budget Committee's recommendations.


Representative Bonnie Sharp


Representative Josh Svaty

**HOUSE BUDGET SUBCOMMITTEE
ON
PUBLIC SAFETY**

**FY 2005 and FY 2006
Subcommittee Report**


Adjutant General
Highway Patrol
Kansas Bureau of Investigation
Emergency Medical Services Board



Representative Bill Light, Chair



Representative Mitch Holmes



Representative Josh Svaty



Representative Joann Flower



Representative Mary Pilcher-Cook



Representative Bonnie Sharp



Representative Melvin Neufeld

HOUSE APPROPRIATIONS

DATE 2-14-2005
ATTACHMENT 4

House Budget Committee Report

Agency: Adjutant General

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 682

Budget Page No. 1

| <u>Expenditure Summary</u> | <u>Agency Estimate FY 2005</u> | <u>Gov. Rec. FY 2005</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|--|------------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 26,425,446 | \$ 26,375,446 | \$ (35,568) |
| Aid to Local Units | 15,614,363 | 16,574,793 | 0 |
| Other Assistance | <u>4,882,762</u> | <u>5,132,762</u> | <u>0</u> |
| Subtotal - Operating | \$ 46,922,571 | \$ 48,083,001 | \$ (35,568) |
| Capital Improvements | <u>225,000</u> | <u>225,000</u> | <u>0</u> |
| TOTAL | <u><u>\$ 47,147,571</u></u> | <u><u>\$ 48,308,001</u></u> | <u><u>\$ (35,568)</u></u> |
| State General Fund: | | | |
| State Operations | \$ 4,497,912 | \$ 4,447,912 | \$ (35,568) |
| Aid to Local Units | 117,357 | 117,357 | 0 |
| Other Assistance | <u>0</u> | <u>250,000</u> | <u>0</u> |
| Subtotal - Operating | \$ 4,615,269 | \$ 4,815,269 | \$ (35,568) |
| Capital Improvements | <u>225,000</u> | <u>225,000</u> | <u>0</u> |
| TOTAL | <u><u>\$ 4,840,269</u></u> | <u><u>\$ 5,040,269</u></u> | <u><u>\$ (35,568)</u></u> |
| FTE Positions | 215.0 | 215.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | <u>191.7</u> | <u>191.7</u> | <u>0.0</u> |
| TOTAL | <u><u>406.7</u></u> | <u><u>406.7</u></u> | <u><u>0.0</u></u> |

Agency Estimate/Governor's Recommendation

The revised FY 2005 agency estimate totals \$46,922,571, which is \$11,032,605 or 30.7 percent above the FY 2005 approved amount. The FY 2005 estimate includes \$4,615,269 from the State General Fund, which is \$144,936 or 3.2 percent above the approved amount. The change is due to the: reappropriation of \$117,355 in FY 2005 ice storm disaster funding; a reduction of \$22,421 in debt service interest from armory bonds; and the inclusion of the agency's supplemental request. The revised request for expenditures from all other funds increase by \$10,887,669 over the approved amount. The increase can be attributed to additional federal funding received for agency operations, and financing provided for disaster related costs. The number of FTE positions remain the same. The agency requests \$50,000 (from the State General Fund) to finance the celebration of the 150th anniversary of the Kansas National Guard.

The Governor recommends an FY 2005 operating budget of \$48,083,001. This is \$12,193,035 or 34.0 percent above the approved amount. Recommended State General Fund financing increases by \$79,936 (1.6 percent) above the amount approved by the 2004 Legislature. The Governor adds \$250,000 in FY 2005 to finance a new program that will provide payments to Executive Branch state employees who are called to active military duty. The program will provide a one-time payment of \$1,000 to eligible Executive Branch employees. In addition the program

4-2

would provide payments representing the difference between employees' state pay and their military pay. Eligible employees will receive a differential payment of up to \$1,000 per month, before state withholdings, for the duration of their military service. Recommended all other fund expenditures increase by \$11,848,099 or 37.7 percent due to additional funding needed to finance costs associated with disaster relief. **The Governor** does not recommend the agency's supplemental request.

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2005 revised recommendation is a State General Fund increase of \$79,936 or 1.6 percent above the FY 2005 State General Fund amount approved by the 2004 Legislature.
2. Delete \$35,568 from the State General Fund to reduce the FY 2005 revised budget to the level approved by the 2004 Legislature with adjustments to allow for additional disaster relief matching funds and for the Governor's recommended military activation program.
3. The Budget Committee concurs with the Governor's addition of \$250,000 for expenditures related to military activation. The Budget Committee, however, recommends the addition of a proviso which would expand eligibility to the program to all state employees, not just those of the Executive Branch.

House Budget Committee Recommendation

Agency: Adjutant General

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 682

Budget Page No. 1

| <u>Expenditure Summary</u> | <u>Agency Request FY 2006</u> | <u>Gov. Rec. FY 2006</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|-----------------------------------|------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 29,756,065 | \$ 30,341,254 | \$ (403,617) |
| Aid to Local Units | 12,027,988 | 8,981,010 | 0 |
| Other Assistance | 4,481,841 | 4,481,841 | 0 |
| Subtotal - Operating | \$ 46,265,894 | \$ 43,804,105 | \$ (403,617) |
| Capital Improvements | 1,993,379 | 850,000 | 0 |
| TOTAL | \$ 48,259,273 | \$ 44,654,105 | \$ (403,617) |
| State General Fund: | | | |
| State Operations | \$ 5,065,233 | \$ 4,923,847 | \$ (383,017) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | 5,065,233 | 4,923,847 | (383,017) |
| Capital Improvements | 1,993,379 | 850,000 | 0 |
| TOTAL | \$ 7,058,612 | \$ 5,773,847 | \$ (383,017) |
| FTE Positions | 215.0 | 215.0 | 0.0 |
| Non FTE Uncl. Perm. Pos. | 298.7 | 291.7 | 0.0 |
| TOTAL | 513.7 | 506.7 | 0.0 |

Agency Request/Governor's Recommendation

The agency's FY 2006 operating budget request totals \$46,265,894, which is \$656,677 or 1.4 percent below the revised FY 2005 estimate. Requested State General Fund expenditures total \$5,065,233. This is an increase of \$449,964 or 9.7 percent above the estimated FY 2005 amount due mostly to State General Fund enhancements requested by the agency. Requested all other fund expenditures decrease by \$1,106,641 or 2.6 percent from the FY 2005 estimate due to decreases in federal disaster and homeland security related funding.

The Governor recommends operating expenditures which total \$43,804,105, which is \$4,278,896 or 8.9 percent below the revised FY 2005 recommendation. Recommended State General Fund expenditures increase by \$108,578 due mostly to the Governor's recommended pay plan adjustment. The Governor does not recommend the addition of any state matching funds for disaster related expenditures due to uncertainty in the amounts necessary. However, the Governor notes that funding will be addressed at a later date. Requested expenditures from all other funds decrease by \$4,387,474 or 10.1 percent due primarily to federal disaster related funding expended during FY 2005.

Statutory Budget Submission

K.S.A. 75-6701 requires that the budget submitted by the Governor and the budget ultimately approved by the Legislature provide for a State General Fund ending balance of at least 7.5 percent of expenditures for FY 2006. To comply with this provision, Volume 1 of the *Governor's Budget Report* includes a "statutory budget" designed to provide for a 7.5 ending balance. In general, this requires a 8.9 percent reduction to the FY 2006 State General Fund executive branch budget recommendations submitted by the Governor. That reduction has not been applied to school finance funding in the Department of Education, to the Board of Regents and its institutions, or to the judicial or legislative branches. **For this agency, the reduction to the Governor's recommended FY 2006 State General Fund budget would total \$515,565.**

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2006 State General Fund recommendation for the agency totals \$5,773,847, an increase of \$813,514 above the FY 2005 State General Fund amount approved by the 2004 Legislature. Absent amounts recommended for the 2.5 percent base salary adjustment (\$49,140), the 27th payroll period (\$72,866), and the Kansas Public Employees Retirement System (KPERs) death and disability increase (\$6,480), the recommendation is an increase of \$685,028 or 13.8 percent above the approved amount.
2. Delete \$383,017 from the State General Fund to reduce the FY 2006 State General Fund budget to the FY 2005 approved level, with adjustments for required debt service expenditures in FY 2006. The funding reductions will be considered again at Omnibus.
3. Delete \$20,600 in special revenue funds recommended for the purchase of a vehicle for the technological hazards section. The Budget Committee recommends funding for vehicles be considered again at Omnibus.

House Budget Committee Report

Agency: Kansas Highway Patrol

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 723

Budget Page No. 189

| Expenditure Summary | Agency Estimate FY 2005 | Gov. Rec. FY 2005 | House Budget Committee Adjustments |
|--------------------------|-------------------------------|-----------------------------|--|
| All Funds: | | | |
| State Operations | \$ 64,075,755 | \$ 63,690,755 | \$ 0 |
| Aid to Local Units | 27,343,600 | 27,343,600 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 91,419,355</u> | <u>\$ 91,034,355</u> | <u>\$ 0</u> |
| Capital Improvements | 989,995 | 989,995 | 0 |
| TOTAL | <u><u>\$ 92,409,350</u></u> | <u><u>\$ 92,024,350</u></u> | <u><u>\$ 0</u></u> |
| State General Fund: | | | |
| State Operations | \$ 30,688,004 | \$ 30,688,004 | \$ 0 |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 30,688,004</u> | <u>\$ 30,688,004</u> | <u>\$ 0</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 30,688,004</u></u> | <u><u>\$ 30,688,004</u></u> | <u><u>\$ 0</u></u> |
| FTE Positions | 824.1 | 824.1 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 22.0 | 22.0 | 0.0 |
| TOTAL | <u><u>846.1</u></u> | <u><u>846.1</u></u> | <u><u>0.0</u></u> |

Agency Estimate/Governor's Recommendation

The agency's revised current year estimate for operating expenditures totals \$91,419,355, which is \$7,472,970 or 8.9 percent above the approved FY 2005 amount. The agency's State General Fund revised estimate does not change. The change in all other funds is due to an increase in federal homeland security funding and the agency's utilization of special revenue fund balances. The number of FTE positions in the agency's revised FY 2005 budget remains the same. The agency requests an additional \$385,000 (from the State Highway Fund) to provide for the increased price and usage of gasoline by the agency.

The Governor does not recommend the additional funding from the State Highway Fund for gasoline costs, but concurs with the remainder of the agency's revised estimate.

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following observation:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2005 revised State General Fund recommendation does not change from the FY 2005 approved amount.

House Budget Committee Report

Agency: Kansas Highway Patrol

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 723

Budget Page No. 189

| Expenditure Summary | Agency Request FY 2006 | Gov. Rec. FY 2006 | House Budget Committee Adjustments |
|----------------------------|-----------------------------|-----------------------------|--|
| All Funds: | | | |
| State Operations | \$ 69,271,818 | \$ 70,472,383 | \$ (6,673,816) |
| Aid to Local Units | 26,546,996 | 26,546,996 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 95,818,814</u> | <u>\$ 97,019,379</u> | <u>\$ (6,673,816)</u> |
| Capital Improvements | 1,030,466 | 1,030,466 | 0 |
| TOTAL | <u><u>\$ 96,849,280</u></u> | <u><u>\$ 98,049,845</u></u> | <u><u>\$ (6,673,816)</u></u> |
| State General Fund: | | | |
| State Operations | \$ 32,307,907 | \$ 35,647,855 | \$ (1,188,916) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 32,307,907</u> | <u>\$ 35,647,855</u> | <u>\$ (1,188,916)</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 32,307,907</u></u> | <u><u>\$ 35,647,855</u></u> | <u><u>\$ (1,188,916)</u></u> |
| FTE Positions | 824.1 | 826.1 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 50.7 | 50.7 | 0.0 |
| TOTAL | <u><u>874.8</u></u> | <u><u>876.8</u></u> | <u><u>0.0</u></u> |

Agency Request/Governor's Recommendation

The agency's operating budget request totals \$95,818,814, which is \$4,399,459 or 4.8 percent above the FY 2005 revised estimate. Requested State General Fund expenditures total \$32,307,907 or 5.3 percent above the FY 2005 amount due mostly to the agency enhancement package and the 7.5 percent salary increase for Trooper positions pursuant to the agreement between the State of Kansas and the Kansas Trooper association signed in FY 2004. Requested expenditures from special revenue funds increase by \$2,779,556 or 4.6 percent above the FY 2005 amount of \$60,731,351. The change is due primarily to the agency's enhancement package. The agency also requests the shift of Capitol Area Security Patrol (CASP) contractual expenses to an "on budget" expenditure in FY 2006. CASP contractual operations would be funded by additional State Highway Funds requested by the agency.

The Governor recommends operating expenditures which total \$97,019,379, which is \$5,985,024 or 6.6 percent above the FY 2005 revised recommendation. Recommended State General Fund expenditures increase by \$4,959,851, and the increased funding is provided through a transfer from the State Highway Fund to the State General Fund. The increase can be attributed to the Governor's recommended 2.5 percent base salary adjustment for all state employees and a 7.5 percent salary increase for state troopers. Recommended expenditures from all other funds

4-8

increase by \$1,025,173 or 1.7 percent above the current year. The Governor recommends the shift of CASP contractual expenditures to an "on-budget" expenditure for the patrol, shifting \$1,982,955 from the State General Fund and 2.0 FTE positions from the Department of Administration to the Highway Patrol.

Statutory Budget Submission

K.S.A. 75-6701 requires that the budget submitted by the Governor and the budget ultimately approved by the Legislature provide for a State General Fund ending balance of at least 7.5 percent of expenditures for FY 2006. To comply with this provision, Volume 1 of the *Governor's Budget Report* includes a "statutory budget" designed to provide for a 7.5 ending balance. In general, this requires a 8.9 percent reduction to the FY 2006 State General Fund executive branch budget recommendations submitted by the Governor. That reduction has not been applied to school finance funding in the Department of Education, to the Board of Regents and its institutions, or to the judicial or legislative branches. **For this agency, the reduction to the Governor's recommended FY 2006 State General Fund budget would total \$3,183,110.**

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2006 State General Fund recommendation for the agency totals \$35,647,855, an increase of \$4,959,851 above the FY 2005 State General Fund amount approved by the 2004 Legislature. Absent amounts recommended for the 2.5 percent base salary adjustment (\$710,920), the 27th payroll period (\$1,054,317), and the Kansas Public Employees Retirement System (KPERs) death and disability increase (\$22,743), the recommendation is an increase of \$3,171,871 or 10.3 percent above the approved amount.
2. The Budget Committee recommends the deletion of \$1,188,916 from the State General Fund to reduce the Governor's FY 2006 recommended State General Fund budget to the amount approved by the 2004 Legislature, with an adjustment for the transfer of the CASP contractual program to the Patrol's budget. These funding reductions will be reviewed at Omnibus.
3. The Budget Committee notes the agency's concern with the rising costs of fuel and recommends that the issue of additional funding to address these costs be addressed at Omnibus.
4. The Budget Committee also intends to further review issues regarding funding of the 7.5 percent salary increase for troopers recommended by the Governor in FY 2006 at Omnibus.
5. 2004 Senate Bill 520 added Motor Carrier Inspection and Capital Area Security Police Officers to the Kansas Police and Fire retirement plan. However, in reducing the Governor's FY 2006 recommended amount in State General Fund financing to the FY 2005 approved level, the Budget Committee notes its concern relating to the additional costs incurred by the agency with the passage of the bill

(\$233,916, including \$84,944 from the State General Fund), and recommends this item be reviewed again at Omnibus.

6. The Budget Committee recommends the deletion of \$5,484,900 (from the Motor Vehicle Fund) for the purchase of vehicles by the agency pending further review at Omnibus.

House Budget Committee Report

Agency: Kansas Bureau of Investigation

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 903

Budget Page No. 245

| Expenditure Summary | Agency Estimate FY 2005 | Gov. Rec. FY 2005 | House Budget Committee Adjustments |
|----------------------------|-------------------------------|----------------------|--|
| All Funds: | | | |
| State Operations | \$ 20,347,983 | \$ 19,926,778 | \$ 0 |
| Aid to Local Units | 1,477,000 | 1,477,000 | 0 |
| Other Assistance | 111,894 | 111,894 | 0 |
| Subtotal - Operating | \$ 21,936,877 | \$ 21,515,672 | \$ 0 |
| Capital Improvements | 230,000 | 230,000 | 0 |
| TOTAL | \$ 22,166,877 | \$ 21,745,672 | \$ 0 |
| State General Fund: | | | |
| State Operations | \$ 12,163,031 | \$ 11,892,058 | \$ 0 |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | \$ 12,163,031 | \$ 11,892,058 | \$ 0 |
| Capital Improvements | 230,000 | 230,000 | 0 |
| TOTAL | \$ 12,393,031 | \$ 12,122,058 | \$ 0 |
| FTE Positions | 200.0 | 200.0 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 108.0 | 108.0 | 0.0 |
| TOTAL | 308.0 | 308.0 | 0.0 |

Agency Estimate/Governor's Recommendation

The agency's estimated FY 2005 operating budget totals \$21,936,877, which is \$2,478,457 or 12.7 percent above the 2004 Legislature's approved funding. The State General Fund estimate increases by \$270,973 which is due to the agency's requested supplemental appropriation package. The revised all other funds increase by \$2,207,484 (2.3 percent) is due to the availability of additional federal grant funding and an increase in laboratory fees received by the agency. The increased funding is requested in part to purchase 23 new vehicles in FY 2005. The number of FTE positions remains the same, while the number of non-FTE positions permanent unclassified increases by 19.0 positions.

The agency requests a current year supplemental appropriation of \$270,973 from the State General Fund:

- Matching funds. The agency requests \$18,749 from the State General Fund to access federal dollars available for work on the Kansas Criminal Justice Information System (KCJIS). The federal funding is available from a government settlement with a software company in default.

4-11

- **Additional Funding.** The agency requests \$252,224 from the State General Fund to provide additional financing for other operating expenditures in the Investigation Division.

The **Governor** recommends an FY 2005 operating expenditure total of \$21,515,672. This is \$2,057,252 or 10.6 percent above the approved amount. The Governor does not recommend the agency's supplemental appropriation request. As a result, recommended State General Fund expenditures total the approved FY 2005 amount. Expenditures from all other funds total \$9,623,614, which is \$150,232 or 7.3 percent below the agency's estimate. The Governor's recommendation would reduce the number of vehicles purchased in FY 2005 from 23 to 15.

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following observation:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2005 revised State General Fund recommendation does not change from the FY 2005 approved amount.

House Budget Committee Report

Agency: Kansas Bureau of Investigation

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 703

Budget Page No. 245

| <u>Expenditure Summary</u> | <u>Agency Request FY 2006</u> | <u>Gov. Rec. FY 2006</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|-----------------------------------|------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 28,152,438 | \$ 21,114,447 | \$ (355,804) |
| Aid to Local Units | 1,250,000 | 1,250,000 | 0 |
| Other Assistance | 112,294 | 112,294 | (400) |
| Subtotal - Operating | <u>\$ 29,514,732</u> | <u>\$ 22,476,741</u> | <u>\$ (356,204)</u> |
| Capital Improvements | 245,000 | 245,000 | 0 |
| TOTAL | <u><u>\$ 29,759,732</u></u> | <u><u>\$ 22,721,741</u></u> | <u><u>\$ (356,204)</u></u> |
| State General Fund: | | | |
| State Operations | \$ 20,434,398 | \$ 12,884,303 | \$ (355,804) |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 400 | 400 | (400) |
| Subtotal - Operating | <u>\$ 20,434,798</u> | <u>\$ 12,884,703</u> | <u>\$ (356,204)</u> |
| Capital Improvements | 245,000 | 245,000 | 0 |
| TOTAL | <u><u>\$ 20,679,798</u></u> | <u><u>\$ 13,129,703</u></u> | <u><u>\$ (356,204)</u></u> |
| FTE Positions | 213.0 | 200.0 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 112.0 | 112.0 | 0.0 |
| TOTAL | <u><u>325.0</u></u> | <u><u>312.0</u></u> | <u><u>0.0</u></u> |

Agency Request/Governor's Recommendation

The **agency's** FY 2006 operating budget request totals \$29,514,732, which is \$7,577,855 or 34.5 percent above the agency's FY 2005 revised estimate. The agency's requested operating total includes \$20,434,798 from the State General Fund. This is an increase of \$8,271,767 or 68.0 percent above the FY 2005 request. The requested State General Fund operating increases are due mostly to the agency's enhancement request (\$8,242,522). Requested expenditures from all other funds decrease by \$693,912 or 7.1 percent from the FY 2005 revised request. The change is due to a reduction in federal grants, partially offset by an increase in laboratory fees collected by the agency.

The **Governor** recommends an operating budget total of \$22,476,741. This is an increase of \$961,069 or 4.5 percent above the FY 2005 recommendation. State General Fund expenditures increase by \$992,645 or 8.3 percent due mostly to the recommended 2.5 percent salary adjustment for state employees, the purchase of agency vehicles, and additional other operating expenditures. Recommended expenditures from all other funds decrease by \$31,576 or 0.3 percent below the FY 2005 recommendation, due mostly to a reduction in federal grants. This is offset by an increase in HIDTA (High Intensity Drug Trafficking Area Grants) and an increase in utilization of special revenue fund balances to finance agency operations. The Governor recommends adding \$333,000 (which

4-13

includes \$243,456 from the agency's "off budget" Internal Services Fund) to fund the purchase of 18 vehicles.

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following adjustments and observations:

1. **Change from FY 2005 Approved.** The Budget Committee notes that the Governor's FY 2006 State General Fund recommendation for the agency totals \$13,129,703, an increase of \$1,007,645 above the FY 2005 State General Fund amount approved by the 2004 Legislature. Absent amounts recommended for the 2.5 percent base salary adjustment (\$248,710), the 27th payroll period (\$368,422), and the Kansas Public Employees Retirement System (KPERs) death and disability increase (\$19,309), the recommendation is an increase of \$371,204, or 3.1 percent above the approved amount.
2. The Budget Committee recommends the deletion of \$356,204 from the State General Fund to reduce the agency's FY 2006 operating budget to the FY 2005 level, with an adjustment for increased debt service expenditures in FY 2006. The Budget Committee notes that included in this reduction is \$89,544, which along with off-budget funding of \$243,456, was recommended for the purchase of new vehicles. The Budget Committee intends to review the recommendation for the new vehicles and the overall reduction in expenditures at Omnibus.
3. Change the expenditure limitation recommended by the Governor on the agency's Laboratory and Record Check Fee Fund to no-limit. The Budget Committee notes that these funds have traditionally been no-limit funds, and particularly in light of the State General Fund reductions recommended, does not want to hinder the agency's flexibility in financing operating expenditures.
4. The Budget Committee notes that the agency is requesting the conversion of 7.0 non-FTE unclassified agent and analyst positions to FTE positions. The positions were previously funded through a Community Oriented Policing Services (COPS) grant, and are currently financed (after the third and final year of receiving the grant) from the State General Fund. The agency is requesting the conversion to send a positive message to the employees that they are considered full-time permanent employees. The Budget Committee recommends this item be further considered at Omnibus.
5. The Budget Committee notes for Omnibus consideration the agency's request for the addition of \$1,105,323 from the State General Fund to allow the agency to fill 10 (out of 18) vacant agent positions. The Budget Committee notes that the Governor's FY 2006 recommendation utilizes existing special revenue fund balances and funding shifts to fund 8.0 FTE vacant agent positions.
6. The Budget Committee also recommends that the issue of the addition of \$864,873 (\$808,887 from the State General Fund) for a 7.5 percent increase to fund the pay increase negotiated between the State of Kansas and the Kansas State Troopers Association be considered at Omnibus.

House Budget Committee Report

Agency: Board of Emergency Medical Services

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 660

Budget Page No. 168

| <u>Expenditure Summary</u> | <u>Agency Estimate FY 2005</u> | <u>Gov. Rec. FY 2005</u> | <u>House Budget Committee Adjustments</u> |
|----------------------------|------------------------------------|-----------------------------------|---|
| All Funds: | | | |
| State Operations | \$ 1,080,774 | \$ 1,080,774 | \$ 0 |
| Aid to Local Units | 624,178 | 624,178 | 0 |
| Other Assistance | 203,250 | 203,250 | 0 |
| Subtotal - Operating | <u>\$ 1,908,202</u> | <u>\$ 1,908,202</u> | <u>\$ 0</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 1,908,202</u></u> | <u><u>\$ 1,908,202</u></u> | <u><u>\$ 0</u></u> |
| State General Fund: | | | |
| State Operations | \$ 0 | \$ 0 | \$ 0 |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 0</u> | <u>\$ 0</u> | <u>\$ 0</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 0</u></u> | <u><u>\$ 0</u></u> | <u><u>\$ 0</u></u> |
| FTE Positions | 13.0 | 13.0 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 0.0 | 0.0 | 0.0 |
| TOTAL | <u><u>13.0</u></u> | <u><u>13.0</u></u> | <u><u>0.0</u></u> |

Agency Estimate/Governor's Recommendation

The agency's revised FY 2005 budget estimate totals \$1,908,202, which is \$414,067 or 27.7 percent above the approved amount. The change can be attributed to Kansas Savings Incentive Program (KSIP) expenditures (\$59,633) and funding of \$190,090 provided by the Kansas Department of Health and Environment to assist rural communities in completing a Community Planning Guide project. The agency also received a federal grant from the Department of Health and Human Services (Rural Access to Emergency Devices Act Grant) to place automated external defibrillators in rural areas of Kansas (\$494,178). **The Governor** concurs with the agency's revised estimate.

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor.

House Budget Committee Report

Agency: Board of Emergency Medical Services

Bill No. - -

Bill Sec. - -

Analyst: Waller

Analysis Pg. No. 660

Budget Page No. 168

| Expenditure Summary | Agency Request FY 2006 | Gov. Rec. FY 2006 | House Budget Committee Adjustments |
|--------------------------|----------------------------|----------------------------|--|
| All Funds: | | | |
| State Operations | \$ 1,042,327 | \$ 984,416 | \$ 0 |
| Aid to Local Units | 100,000 | 100,000 | 100,000 |
| Other Assistance | 116,250 | 116,250 | 0 |
| Subtotal - Operating | <u>\$ 1,258,577</u> | <u>\$ 1,200,666</u> | <u>\$ 100,000</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 1,258,577</u></u> | <u><u>\$ 1,200,666</u></u> | <u><u>\$ 100,000</u></u> |
| State General Fund: | | | |
| State Operations | \$ 0 | \$ 0 | \$ 0 |
| Aid to Local Units | 0 | 0 | 0 |
| Other Assistance | 0 | 0 | 0 |
| Subtotal - Operating | <u>\$ 0</u> | <u>\$ 0</u> | <u>\$ 0</u> |
| Capital Improvements | 0 | 0 | 0 |
| TOTAL | <u><u>\$ 0</u></u> | <u><u>\$ 0</u></u> | <u><u>\$ 0</u></u> |
| FTE Positions | 14.0 | 14.0 | 0.0 |
| Non FTE Perm. Uncl. Pos. | 0.0 | 0.0 | 0.0 |
| TOTAL | <u><u>14.0</u></u> | <u><u>14.0</u></u> | <u><u>0.0</u></u> |

Agency Request/Governor's Recommendation

The agency's FY 2006 operating budget request totals \$1,258,577, which is \$649,625 or 34.0 percent below the FY 2005 revised estimate. No State General Fund expenditures are included for the agency since the passage of 2004 Senate Bill No. 312 which provided the agency with special revenue funding derived from 0.25 percent of the assessment made on fire insurance premium receipts and collected by the Insurance Department. The decrease from FY 2005 to FY 2006 can be attributed to a reduction in funding from the Department of Health and Human Services grant to place automated external defibrillators in rural areas of Kansas, the utilization of funding in the current year for a pilot project to collect statewide accident data, and grant funding utilized in FY 2005 to local units of government to assist in educational costs for rural EMS providers. The decrease is partially offset by the agency's requested enhancement package.

The Governor recommends an operating expenditure total of \$1,200,666, which is \$707,536 or 37.1 percent below the FY 2005 revised recommendation. The Governor recommends a 2.5 percent base salary adjustment for state employees and approves 1.0 FTE position to provide technical support to the rural areas of Kansas.

4-16

House Budget Committee Recommendation

The House Budget Committee concurs with the recommendations of the Governor, with the following adjustment:

1. The Budget Committee recommends the addition of \$100,000 from the EMS Operating Fund to provide total funding of \$200,000 to allow rural localities to enhance emergency medical services educational opportunities.