

MINUTES OF THE JOINT HOUSE SELECT COMMITTEE ON REDISTRICTING & SENATE SELECT COMMITTEE ON REAPPORTIONMENT..

The meeting was called to order by Chairperson Michael R. O'Neal at 12:15 p.m. on April 25, 2001 in Room 313-S of the Capitol.

All members were present except:

- Representative Clay Aurand - Excused
- Representative John Ballou - Excused
- Representative Lisa Benlon - Excused
- Representative Doug Mays - Excused
- Representative Jeff Peterson - Excused
- Representative Tony Powell - Excused

Committee staff present:

- Mary Galligan, Kansas Legislative Research Department
- Kathie Sparks, Kansas Legislative Research Department
- Mary Ann Torrence, Revisor of Statutes Office
- Cindy O'Neal, House Committee Secretary
- Debby Fleming, Senate Committee Secretary

Chairman O'Neal noted there was a quorum of members of the House Redistricting Committee but not of the Senate Committee on Reapportionment. He asked that the members review the materials before them until a quorum of Senators was reached for any joint decisions.

Chairman O'Neal referred the House members to the House Select Committee on Redistricting Rules handout (Attachment 1). Committee questions and discussion followed. It was noted that the informal public hearings to be held in the summer of 2001 would not be bound by these rules. Representative Mason moved the adoption of the House Select Committee on Redistricting. Representative Howell seconded. Motion passed.

Mary Galligan, Principal Analyst, Kansas Legislative Research Department (KLRD) distributed and discussed the following materials:

- Guidelines and Criteria for 2002 Kansas Congressional and Legislative Redistricting (Attachment 2)
- KLRD Memo regarding Organization of Interim Work (Attachment 3)
- Redistricting Planning Calendar (Attachment 4)
- KLRD Letter to the Legislative Coordinating Council (LCC) (Attachment 5)
- KLRD Redistricting Public Hearing Sites and Times (Attachment 6)

Committee questions and discussion centered on the proposed Guidelines (see attachment 2) that was before the committee. Due to the fact that there was still not a quorum of Senators the Chairman suggested that the House adopt the guidelines.

Representative Wilson made the motion that a portion of #6, more specifically the second sentence, listed under Legislative Redistricting and all of #7 be included in the list of Guidelines and Criteria for Congressional Redistricting. Representative Findley seconded the motion. Motion carried.

Representative Mason made the motion that items numbered 3, 4, 6, 8, and 9 under Legislative Redistricting should add the following language "within the constraints of guidelines # 2" and that item #4 under Congressional Redistricting should add the same language, and adopt the proposed Guidelines. Representative Howell seconded the motion. Motion carried

Chairman O'Neal requested that staff redraft the guidelines with the House adopted changes so that the Senate Committee on Reapportionment could consider the Guidelines. Chairman Adkins indicated he would consider having the Senate meet at the rail for adoption of the Guidelines.

The meeting adjourned at 1:00 p.m.

NOTICE TO CONFEREES

It is the policy of the House Select Committee on Redistricting to ensure and promote free and open discussion of matters coming before the committee. Because of the important issues that are to be discussed certain rules are necessary. Just as there are rules relating to the conduct of committee business when matters are debated among committee members, the following rules apply to the hearing process itself. Any questions about these rules should be directed to the committee chairman.

By appearing before the committee each conferee is presumed to have read the attached rules and to have agreed to be bound by said rules.

We thank you for your understanding of and compliance with these rules.

I. RULES FOR CONFEREES APPEARING BEFORE THE HOUSE SELECT COMMITTEE ON REDISTRICTING

1. The chair shall determine the committee agenda, including scheduling and the order of business.
2. Individuals wishing to appear and provide verbal testimony before the committee **must** notify the committee secretary (during the legislative session) or the Legislative Research Department (during the interim) **24 hours** in advance of the hearing. The Committee secretary's statehouse phone number is 785-296-7679. The Research Department's phone number is 785-296-3181.
3. Testimony, other than proposed district plans, **must** be in written form and 30 copies made available to staff prior to testifying. Technical specifications that apply to submission of proposed district plans can be found in section III below.
4. Conferees shall **not** read their testimony. Rather, testimony should be presented in summary fashion. Conferees shall introduce themselves, identify on whose behalf they appear, identify whether they appear as an opponent, proponent or interested neutral party if addressing a specific district plan under consideration by the committee, and shall, as briefly as possible, state the reasons for their position. If suggestions for amendment(s) are to be offered, a proposed draft of the amendment(s) should be included in the written testimony. Any suggested amendment(s) to a district plan under consideration by the committee must comply with the technical specifications found in section III below.
5. Conferees shall address their remarks during testimony to committee members and staff only.
6. Where the number of hearings and/or conferees scheduled warrant time limitations, the Chairman may limit testimony to a specific number of minutes. The Chairman reserves the right to limit testimony that is cumulative in nature.
7. Testimony shall relate to the subject matter of the measure under consideration. Conferees testifying on unrelated subjects will be admonished and if unrelated testimony persists, the Chairman may terminate that conferee's testimony.
8. While the taking of testimony in committee is not preceded with the formality of an oath, by appearing before the committee every conferee hereby certifies that his or her testimony is truthful, based upon facts that are capable of verification and offered in good faith. Conferees shall bring to the committee's attention any qualifications or corrections in their testimony.
9. The Chairman reserves the right to take such action as may be necessary to prevent disruptive behavior in the committee room during hearings and deliberations.
10. The Committee reserves the right to take such action as may be necessary when a violation of the previous rule is suspected.
11. Cellular phones and pagers with audible ringers are prohibited in the Committee room, unless those ringers are disabled, during committee meetings and hearings.

12. Committee members shall not be approached during committee hearings or deliberation by anyone other than fellow legislators or legislative staff.
13. There shall be no recording, audibly, photographically or otherwise, of committee voting except by the committee secretary.

II. COMMITTEE RULES

1. All powers, duties and responsibilities not addressed herein are reserved to the chair.
2. The chair shall determine the committee agenda, including scheduling and the order of business.
3. The chair reserves the right to limit testimony that is cumulative in nature and may limit testimony, when necessary, to a specific number of minutes.
4. Committee members shall not address conferees until and unless permission is granted by the chair.
5. The chair reserves the right to limit questioning of conferees by committee members in the interest of time and in the interest of fairness to conferees and other committee members.
6. Committee members shall not be approached during committee hearings or deliberation by anyone other than fellow legislators or legislative staff.
7. No conferee shall be interrupted during presentation of testimony, except with the permission of the chair.
8. Questioning of a conferee shall be limited to the subject matter of the agenda item for the day, except as may otherwise be allowed by the chair.
9. No bill or resolution shall be taken up for a committee vote unless it is announced by the chair.
10. Amendments to motions are not in order.
11. A substitute motion is in order, but no additional substitute motion shall be in order until the prior substitute motion is disposed of.
12. A motion requires a second to be in order and cannot be withdrawn except upon consent of the member making the motion and his or her second.
13. A motion to table or take from the table shall be in order only when such item is on the agenda or is taken up by the chair. The motion requires a simple majority and is, unless otherwise determined by the chair, non-debatable.
14. A request from any member that the member's own vote be recorded shall be granted.
15. Granting excused absences is reserved to the chair.

16. The chair reserves the right to take such action as may be necessary to prevent disruptive behavior in the committee room during hearings and deliberations.
17. Adjournment is reserved to the chair.
18. Cellular phones and pagers with audible ringers are prohibited in the committee room, unless those ringers are disabled, during committee meetings and hearings.
19. There shall be no recording, audibly, photographically or otherwise, of committee voting, except the committee secretary shall, upon the request of a committee member, record for the minutes the member's vote on a particular measure.

III. Technical Committee Rules

1. All redistricting plans submitted to any committee of the Legislature will be made part of the public record and made available in the same manner as other committee public records. Any plan submitted in any form to the Research Department from a non-legislator is a public record.
 - a. Minutes of all Committee meetings, including public hearings held outside Topeka, shall be taken and maintained as part of the public record in accordance with rules of the House.
2. The House and Senate Committees will hold joint public hearings at several locations throughout the state. The purpose of those hearings is to inform members of the public about redistricting and to obtain information regarding communities of interest for consideration during district plan development. The requirement below for submission of plans to the Research Department prior to presentation to the Committee does not apply to any hearings held prior to August 1, 2001.
3. Notices of all Committee meetings and hearings will be published and posted in a manner consistent with House rules and the purpose for which the meeting is planned.
4. **Submission of plans prepared outside the Legislature.** All plans prepared outside the Kansas Legislative Research Department or a caucus office must be submitted for technical verification to the Research Department prior to presentation to a Committee. Any plan submitted must be a complete statewide plan. All pieces of census geography must be accounted for in some district.

Except as noted above, any plan submitted in electronic form during the 2001 interim or the 2002 Session must be submitted to the Legislative Research Department, 300 SW 10th Street, Rm. 545 N, Statehouse, Topeka, KS 66612 no later than 5:00 PM at least five business days prior to formal submission to the Committee. The electronic submission of material for technical verification must be made in accordance with the following requirements:

- a. DOS formatted computer disk (floppy disk or CD ROM) shall be clearly labeled with name, telephone number, street address, and e-mail address (if available) of the submitting person or organization. The label shall be securely affixed to each disk and the information included on the outside label should also be included on a

“reademe” ASCII text file on the disk.

- b. District plan data shall be a block equivalency file of comma delimited, fixed length ASCII text format. There must be a line feed and carriage return control after each record.
- c. This block equivalency file shall contain Block ID (15 digits) and District ID (3digits). Both block and district numbers should be zero filled. The following is a sample:

BlockID, DISTRICT

```
"20001950100101 ","008"  
"20001950100102 ","008"  
"20001950100103 ","008"  
"20001950100104 ","008"  
"20001950100105 ","008"  
"20001950100106 ","008"
```

- d. Any plan submitted in electronic form must be accompanied by a statewide paper map depicting districts comprising the plan and a written list of geographic units comprising each district (using the standard Census Bureau unique identification for each unit). Hard copy maps must contain sufficient detail to permit accurate identification of locations of district boundaries. In addition, electronic submissions must be accompanied by a report that includes an enumeration of the total population of each district, the absolute and relative deviation from the ideal population of each district (expressed as a percentage), the overall deviation of the plan (computed from the largest and smallest districts), the number and percentage of persons of each of the five single race categories, of the number of persons of two or more races and of persons of Hispanic origin (all races) in each district and the number and percentage of voting age population for those same racial and ethnic groups.
- e. Plans or portions of plans that are not submitted electronically, must conform with the following requirements:
 - i. Hard-copy plans must be submitted at least 10 business days prior to presentation to the Committee.
 - ii. All plans, including portions of plans previously submitted, must be on clearly depicted maps that follow U.S. Census geographic boundaries and accompanied by a statistical report listing the census geography in each district. The statistical report must include a list of each unit of geography included in each district. The report must include enumeration of the total population of each district, the absolute and relative deviation from the ideal population of each district (expressed as a percentage), the

overall deviation of the plan (computed from the largest and smallest districts), the number and percentage of persons of each of the five single race categories, of the number of persons of two or more races and of persons of Hispanic origin (all races) in each district and the number and percentage of voting age population for those same racial and ethnic groups.

5. **Staff Review of Plans.** Any plan submitted to the committee must be a complete statewide plan so that the proposal can be evaluated for technical compliance with committee guidelines. All pieces of census geography must be accounted for in some district.
 - a. Non-partisan staff review of any such plan will be to determine whether the plan complies with committee guidelines. The Research Department is not responsible for converting or translating electronic files that do not comply with the format and content requirements contained in these rules. The Research Department is not responsible for notifying the submitting individual or organization of errors or technical problems with a submission prior to notifying the committee of such matters. The Research Department is not responsible for providing technical support to persons or organizations that desire to prepare and submit a plan for consideration by the Committee.
 - b. **Technical Requirements for Plans.**
 - i. All plans submitted to the Committee must be based on the same population figures and U.S. Census TIGER® 2000 for Redistricting geography used for redistricting by the Kansas Legislature. In accordance with Kansas law, congressional districts must be based upon the 2000 decennial census from the actual enumeration conducted by the United States Bureau of the Census. Kansas State House, Senate and Board of Education districts must be based upon the 2000 decennial census as recalculated by the Secretary of State in accordance with the *Kansas Constitution*. Recalculated population data prepared for legislative redistricting can be obtained from the Secretary of State.
 - ii. The entire state must be included in the plan.
 - iii. All districts must be composed of contiguous geography. For purposes of determining contiguity, water bodies will be treated as if they were land.
 - iv. Plans for the state Senate must contain 40 single-member districts. Plans for the House of Representatives must contain 125 single-member districts. Plans for the United States House of Representatives must contain 4 districts. Plans for the State Board of Education (SBOE) must be built on Senate Districts enacted during the 2002 Session with four contiguous Senate districts comprising each SBOE district.
 - v. State Senate, House, or Board of Education districts must not exceed an

overall range of deviation from the ideal district size of 10 percent (expressed as a percentage from the smallest to the largest district) unless accompanied by a detailed explanation of the proponents' understanding of the state's interest in a greater overall deviation.

- vi. Congressional districts must be as nearly equal in population as practicable. If plans contain districts that deviate from ideal population, the plan must be accompanied by a detailed explanation of the proponents' understanding of the state's interest that would be furthered by the deviation from ideal district size.

6. **ROLE OF THE KANSAS LEGISLATIVE RESEARCH DEPARTMENT**

- a. Research Department staff will be available to all members of the Legislature requesting assistance. Census data and hard copy redistricting work maps will be available to all members of the Legislature upon request.
- b. Redistricting plans and other records related to the provision of staff services to individual members of the Legislature will not be subject to public disclosure. This confidentiality provision does not apply to records related to the provision of staff services to any committee or subcommittee when the record is identified in an open meeting or in an agenda of an open meeting or when the record is distributed to a majority of a quorum of a legislative committee or subcommittee. (K.S.A. 45-221(a)(22))
- c. Research Department staff will be available to respond to requests for information from the public as time is available. Research Department staff has as its primary responsibility responding to requests from legislators and committees of the Legislature.

**GUIDELINES AND CRITERIA FOR 2002
KANSAS CONGRESSIONAL AND LEGISLATIVE REDISTRICTING**

Adopted by the _____ [date]

Legislative Redistricting

1. The basis for legislative redistricting is the 2000 U.S. Decennial Census as recalculated by the Kansas Secretary of State pursuant to Article 10, Section 1 of the *Constitution of the State of Kansas* and KSA 11-301 *et seq.*
2. Districts should be numerically as equal in population as practical within the limitations of Census geography and application of guidelines set out below. Deviations should not exceed plus or minus 5 percent of the ideal population of _____ for each House district and _____ for each Senate district, except in unusual circumstances. (The range of deviation for House districts could be plus or minus _____ persons, for districts that could range in population from _____ to _____. The overall deviation for House districts could be _____ persons. The range of deviation for Senate districts could be plus or minus _____ persons, for districts that could range in population from _____ to _____. The overall deviation for Senate districts could be _____ persons.)
3. The "building blocks" to be used for drawing district boundaries shall be voting districts (VTDs) as described on official 2000 Redistricting U.S. Census maps.
4. Districts should be as compact as possible and contiguous.
5. The integrity and priority of existing political subdivisions should be preserved to the extent possible within the constraints of guideline #2.
6. There should be recognition of similarities of interest. Social, cultural, racial, ethnic, and economic interests common to the population of the area, which are probably subjects of legislative action (generally termed "communities of interest") should be considered. While some communities of interest lend themselves more readily than others to being embodied in legislative districts, the Committee will attempt to accommodate interests articulated by residents.
7. Redistricting plans will have neither the purpose nor the effect of diluting minority voting strength.
8. Contests between incumbent members of the Legislature or the State Board of Education will be avoided whenever possible.
9. Districts should be easily identifiable and understandable by voters.

Congressional Redistricting

1. The basis for congressional redistricting is the 2000 U.S. Decennial Census as published by the U.S. Department of Commerce, Bureau of the Census. The "building blocks" to be used for drawing district boundaries shall be Kansas counties and voting districts (VTDs) as their population is reported in the 2000 U.S. Decennial Census.
2. Districts are to be as nearly equal to 672,105 population as practicable.
3. Districts should attempt to recognize "community of interests" when that can be done in compliance with the requirement of guideline #2.
 - a. If possible, preserving the core of the existing districts should be undertaken when considering the "community of interests" in establishing districts.
 - b. Whole counties should be in the same congressional district to the extent possible while achieving population equality among districts. County lines are meaningful in Kansas and Kansas counties have historically been significant political units. Many officials are elected on a countywide basis, and political parties have been organized in county units. Election of the Kansas members of Congress is a political process requiring political organizations which in Kansas are developed in county units. To a considerable degree most counties in Kansas are economic, social, and cultural units, or parts of a larger socio-economic unit. These interests common to the population of the area, generally termed "community of interests" should be considered during the creation of congressional districts.
4. Districts should be as compact as possible and contiguous.

Wednesday, April 25, 2001

TO: House Select Committee on Redistricting
Senate Committee on Reapportionment

RE: Organization of Interim work

The following outline was prepared for discussion by the two Committees.

1. Organization of work on Congressional plans
 - a. KLRD will assist members of the public with technical plan drawing. Legislative requests (including requests from caucus staff) receive first priority.
 - b. The Chairs, Vice-chairs, and Ranking Minority Members of the standing committees designated to receive and review plans from legislators and plans submitted by outside entities. This is the same arrangement that was used in the 1991-1992 round of redistricting.
 - c. Preliminary schedule for review of proposed plans
 - i. Between last hearing on June 13 and July 12—First Joint Committee meeting:
 - (1) June 28 – deadline for submission of paper plans to KLRD for staff review
 - (2) July 5 – deadline for submission of electronic plans to KLRD for staff review (including plans developed on the legislature's system)
 - (3) July 6 – KLRD inform committee leaders of the number plans and their proponents
 - (4) As soon as plans submitted to the Committee are verified for compliance with technical rules, post on web page
 - (5) Chairs prepare and disseminate information regarding plans submitted for committee consideration
 - (6) At Joint Committee meeting July 12 review (in the format of a hearing) plans submitted and discuss development of a "committee plan"

- (7) Set a meeting in early September (tentative) to finalize Congressional plan and organize legislative plan drawing effort
2. Organization of work on Legislative Plans – announce details at early September meeting (tentative)
 - a. Designate lead members too coordinate plan building for regions of the state.
 - b. Set preliminary deadlines for review of proposed plans by lead members.
3. Update on town hall meeting arrangements (see schedule and calendar)
 - a. LCC hasn't acted on Chairs' request (see copy of letter to LCC)
 - b. Preliminary publicity out
 - c. Educational information for the beginning of the town hall meetings
 - i. Intro by the chair – slide show if desired
 - ii. Experts or staff discussing data and communities of interest
 - iii. Presentation of any plans that have been unveiled publicly (from whatever source)
 - d. Arrangements of rooms—number of members anticipated to act as “hearing panels”, microphones, *etc.*
 - e. Protocol for members who attend, but who aren't part of the “hearing panel”

May 2001

Monday	Tuesday	Wednesday	Thursday	Friday
7	8	9	10	11
14	15	16 ☉ (12:00 PM - 3:00 PM) Lawrence Public Hearing (DG Co. Commission Room) ☉ (6:00 PM - 9:00 PM) Johnson Co. Public Hearing (JCCC)	17	18
21	22	23 ☉ (12:00 PM - 3:00 PM) Hutchinson Public Hearing (Hutchinson Public Library) ☉ (6:00 PM - 9:00 PM) Wichita Public Hearing (WSU)	24	25
28 ☉ (8:00 AM - 5:00 PM) Memorial Day	29 ☉ (9:00 AM - 12:00 PM) Leavenworth Public Hearing (KCCC (LV campus)) ☉ (3:00 PM - 6:00 PM) KCK Public Hearing (KC Comm. College)	30 ☉ (10:00 AM - 1:00 PM) Manhattan Public Hearing (KSU)	31	

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 Attachment 4

June 2001

Monday

Tuesday

Wednesday

Thursday

Friday

1

4

5

Ⓞ (11:00 AM - 2:00 PM) Independence Public Hearing (MG Co. Judicial Cntr)

6

7

8

11

12

Ⓞ (2:00 PM - 5:00 PM) Hays Public Hearing (FHSU)

13

Ⓞ (10:00 AM - 1:00 PM) Garden City Public Hearing (Garden City Comm Coll)

14

15

18

19

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21

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26

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28

29

4-2

July 2001

4-3

Monday	Tuesday	Wednesday	Thursday	Friday
2	3	4 Ⓞ (8:00 AM - 5:00 PM) Holiday	5	6
9	10	11	12 Ⓞ (10:00 AM - 5:00 PM) Joint Redistricting Committee meeting	13
16	17	18	19	20
23	24	25	26	27
30	31 Ⓞ (5:00 PM - 5:00 PM) SOS deadline for recalculated population db			

August 2001

4-4

Monday	Tuesday	Wednesday	Thursday	Friday
		1	2	3
6	7	8	9	10
13	14	15	16	17
20	21	22	23	24
27	28	29	30	31

September 2001

Monday

Tuesday

Wednesday

Thursday

Friday

3 ☉ (8:00 AM - 5:00 PM) Labor Day	4	5	6	7
10	11	12	13	14
17	18	19	20	21
24	25 ☉ (10:00 AM - 5:00 PM) Joint Redistricting Committee meeting	26	27	28

4-5

October 2001

4-6

Monday	Tuesday	Wednesday	Thursday	Friday
1	2	3	4	5
8	9	10	11	12
15	16	17	18	19
22	23	24	25	26
29	30	31	<hr/> <hr/> <hr/> <hr/> <hr/> <hr/> <hr/> <hr/>	

November 2001

2-4

Monday	Tuesday	Wednesday	Thursday	Friday
			1	2
5	6	7	8	9
12	13	14	15	16
19	20	21	22 Ⓞ (8:00 AM - 5:00 PM) Thanksgiving Day	23 Ⓞ (8:00 AM - 5:00 PM) Holiday
26	27 Ⓞ (8:45 AM - 5:00 PM) Joint Redistricting Committee meeting	28 Ⓞ (8:45 AM - 5:00 PM) Joint Redistricting Committee meeting	29	30

December 2001

Monday

Tuesday

Wednesday

Thursday

Friday

3	4	5	6	7
10	11	12	13	14
17	18	19	20 Ⓞ (9:00 AM - 5:00 PM) Joint Redistricting Committee meeting	21 Ⓞ (9:00 AM - 5:00 PM) Joint Redistricting Committee meeting
24 Ⓞ (8:00 AM - 5:00 PM) Christmas Eve	25 Ⓞ (8:00 AM - 5:00 PM) Christmas	26	27	28
31				

8-4

STATE OF KANSAS

BEN F BARRETT
DIRECTOR
WILLIAM G WOLFF
ASSOCIATE DIRECTOR
ALAN D CONROY
CHIEF FISCAL ANALYST



STAFF
LEGISLATIVE COORDINATING COUNCIL
INTERIM COMMITTEES
STANDING COMMITTEES
LEGISLATIVE INQUIRIES

THE LEGISLATIVE RESEARCH DEPARTMENT

300 W TENTH — ROOM 545-N — TOPEKA, KANSAS 66612-1504

PHONE (785) 296-3181/FAX (785) 296-3824

E-MAIL: kslegres@klrd.state.ks.us INTERNET: <http://skyways.lib.ks.us/ksleg/KLRD/klrd.html>

April 5, 2001

Legislative Coordinating Council
Statehouse
Topeka, Kansas 66612

Dear LCC:

As you know, much of the work for redistricting will be done during the 2001 Interim. As chairs of the committees with responsibility for that effort, we have developed an ambitious schedule that includes public hearings, joint committee meetings, deadlines for completion of plans for committee consideration, and days for members to be in Topeka to work on plans with staff. We are requesting Legislative Coordinating Council (LCC) authorization for implementation of our plan as soon as possible because we have scheduled public hearings to begin in mid-May. In addition, we have adopted committee rules that include specific duties for the Research staff. We are providing you with a copy of those rules with this request so that you are fully apprised of the Research Department's role in redistricting. Finally, we encourage you to adopt the security and copy cost policies that have been developed by staff for redistricting.

Elements of our work schedule that require LCC approval follow:

1. **Appointment of the House Select Committee on Redistricting and the Senate Committee on Reapportionment to meet during the 2001 Interim as a Special Committee for purposes of developing redistricting plans for consideration by the 2002 Legislature.**
 - a. This request is consistent with the recommendation made by the Redistricting Advisory Group at the end of the 2000 Interim.
 - b. We anticipate the Special Committee will need six days for full joint committee meetings. We have tentatively scheduled those meetings in July, September, November, and December, but request the flexibility to call full Committee meetings when necessary to facilitate timely completion of the interim work.

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Attachment 5

2. Authorization for committee hearings outside Topeka.

- a. This request also is an outgrowth of the Redistricting Advisory Group's recommendation last year. The standing committees have been briefed on the role of statewide hearings in the redistricting process and have reviewed the schedule we have established.
- b. The plan includes hearings in ten locations over the course of seven days in May and June. Locations of the hearings are: Lawrence, Johnson County, Hutchinson, Wichita, Leavenworth, Kansas City, Manhattan, Independence, Hays, and Garden City. We have attempted to arrange these hearings in a way that will minimize travel and associated costs within the confines of other demands on members' time.
- c. Our request is for 9-13 committee members to attend each hearing. This size hearing panel would include two members from each party in each chamber and a chairman. In addition, we would like the vice chairmen and ranking minority members of the standing committees to have the option of attending any hearing they wish. We have attempted to assign members to hearings in a way that each hearing panel is balanced by geography as well as by party. However, if the LCC wishes to authorize the entire Special Committee to attend each of the hearings, we can make that change in our plan.
- d. Since redistricting is a vital concern to all people of the state, we request LCC authorization for all members of the Legislature, including members of the Special Committee to be paid for attending one of the statewide hearings. For Committee members, that means the possibility of attending one hearing to which the member is not "assigned" to be part of the hearing panel. For non-committee members, that authorization would make attendance at a hearing more feasible.

3. Authorization for Committee members to be paid for ten work days each in Topeka.

Access to the caucus and Research staff who are assigned to redistricting and to the redistricting computer system are vital to the Committee's ability to complete its work during the interim. It is not feasible to schedule all of that work on days when the full joint committee is in Topeka because the number of staff and computers is limited. So, in order to complete the Committee's work in a timely fashion, we request authorization for Committee members to be paid for ten work days each over the course of the interim. These work days will be in addition to joint committee meeting days and

the statewide hearing days. We have factored into our request the likelihood that members will be in Topeka for other interim work and will be able to schedule time with redistricting staff on those trips. In addition, staff will work on requests for draft plans when members are not in town. Those draft plans can be mailed to members for review between trips to Topeka.

By giving members the flexibility to come to Topeka for redistricting work when their schedules permit and when they can work with staff without other distractions, the detail work of developing and analyzing proposed district plans should go more smoothly than it would otherwise.

In summary, we request:

1. Appointment of the two standing committees as a special committee charged with developing proposed redistricting plans for prefilming and consideration by the 2002 Legislature.
2. Approval of six joint committee meeting days to be scheduled by the chairman of the Special Committee.
3. Approval of seven meeting days outside Topeka. We ask that you specify whether those hearings should be attended by all members of the Special Committee or by hearing subcommittees of 9 to 13 members each. Those hearings will be held in ten locations across the state.
4. Approval for each member of the Legislature to be paid for attendance at one of the statewide hearings. For members of the Special Committee, this would be in addition to hearings to which they are assigned as part of a hearing panel.
5. Approval of ten paid individual working days for each Special Committee member to use at the member's discretion during the interim for work with staff on redistricting plans.

Thank you for your consideration of this request. We hope that you will see fit to appoint the Special Committee and authorize the days necessary for the Committee to complete its task during the interim and for other members of the Legislature to participate in the hearing process.

Also related to redistricting, we have been advised by staff that two proposed policies have been forwarded to you for consideration and adoption. We encourage you to take appropriate action so that all of the necessary components are in place to begin drawing new plans very soon. Those other matters are:

1. Adoption of computer security policy.

At the end of the 2000 Interim, the Redistricting Advisory Group directed staff to develop a proposed security policy for the redistricting computer system. The LCC followed up on that recommendation at a subsequent meeting by instructing the Research Department to submit the proposed security policy directly to the LCC.

Staff has circulated the proposed policy widely and has incorporated important modifications suggested by the Legislature's technical staff. We encourage you to adopt this policy so that staff can continue this effort by developing and implementing the necessary procedures to ensure the confidentiality of redistricting plans and the integrity of the redistricting database.

2. Adoption of redistricting map, report, and data copy costs policy.

Research staff has developed a proposed policy regarding provision of redistricting maps, reports, and data to the public. This policy may be necessary because the existing LCC policy regarding provision of copies of legislative documents only addresses committee minutes. We encourage you to give prompt attention to this proposed policy.

If you have questions about any of these matters, please contact us.

Sincerely,



Senator David Adkins, Chairman
Senate Committee on Reapportionment



Representative Mike O'Neal, Chairman
House Select Committee on Redistricting

April 16, 2001

FOR IMMEDIATE RELEASE

Contact: Kathie Sparks
Kansas Legislative Research Department
(785) 293-3181
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A special joint committee of the Kansas Legislature has scheduled ten town hall meetings throughout Kansas during May and June in order to gather public input prior to redrawing legislative, congressional, and state board of education districts. Each meeting will be conducted by a panel of state representatives and senators who serve on legislative committees charged with drawing new districts. Town hall meetings are scheduled for Lawrence and Overland Park on May 16; Hutchinson and Wichita on May 23; Kansas City and Leavenworth on May 29; Manhattan on May 30; Independence on June 5; Hays on June 12; and Garden City on June 13.

Each meeting will begin with a presentation about why districts will be redrawn during the 2002 Legislative Session. The focus of that presentation will be results of the 2000 Census that form the basis for new districts. Legislators will then engage members of the public in a dialogue about common interests which define the communities and regions of the state. The panel of legislators is particularly interested in learning from the public about locations of communities of interest that may be defined by places of employment, centers of commerce, and the economic base of the community. Other communities of interest may be defined by neighborhood identity, transportation routes, commuting patterns, centers of recreation, and cultural activities. Regional communities of interest may be defined by medical and educational service areas and cooperation among areas to promote economic development. Residents' perceptions of the location and geographic extent of such communities are factors the Legislature will consider as it redraws districts.

Any person in attendance at one of the town hall meetings is welcome to participate in the discussion. Persons who wish to present a formal statement at the meeting are asked to contact the Legislative Research Department at (785) 296-3181 or via e-mail at kathies@klrd.state.ks.us prior to the meeting. Persons who are unable to attend one of the town hall meetings are welcome to submit written testimony to Kathie Sparks, Redistricting

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Staff, Kansas Legislative Research Department, 300 SW 10th, Room 545-N Statehouse, Topeka, KS 66612. Information about the Kansas redistricting process can be accessed via the Internet at: <http://skyways.lib.ks.us/ksleg/KLRD/redistr.htm>

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Background

The *Kansas Constitution* requires legislative districts to be redrawn every ten years. The joint committee will begin developing new districts this fall with the goal of having bills containing redistricting plans prefiled for action by the 2002 Legislature. The Legislature faces a very tight schedule for enactment of a legislative redistricting plan because of the constitutional requirement that the State Supreme Court approve plans for the state House and Senate before they can take effect. The time available for developing new districts is limited by the fact that 2002 is an election year for state House members and United States representatives. The candidate filing deadline for the August primary election is early June 2002, barring any delays resulting from litigation. Therefore, districts need to be finalized prior to that date to give sufficient planning time to potential candidates.

Legislative and Congressional districts were last drawn in 1992 and based on the 1990 Census. In 1992, Kansas had lost a Congressional district giving the state its current four representatives in Congress.

Kansas will retain its four seats in the U.S. House of Representatives based on the 2000 federal census figures, but new district lines are necessary because the 1992 districts no longer contain equal numbers of people (a requirement of the *United States Constitution*). The first district, which encompasses 66 counties in western and central Kansas, has 34,435 people fewer than it should have. The third district which consists of the Kansas City metropolitan counties of Johnson, Wyandotte, and Miami, and most of Douglas County is almost 62,000 people too large. The second congressional district, which extends from the Nebraska to the Oklahoma borders in eastern Kansas is almost 31,000 under the ideal population. The fourth district centered on Wichita in south-central Kansas is 3,650 under the ideal population. After redistricting, each congressional district will contain very close to 672,105 people.

Since 1990, Kansas' population increased 8.5 percent to 2,688,418, as of April 1, 2000. The current population is 210,844 more than the 1990 population of 2,477,574. The 2000 census results reflect a continued trend toward concentration of people to urban areas in the state and a declining population in predominately rural areas. Six of Kansas' 105 counties now account for 52 percent of the state's population. Those counties are: Sedgwick, Johnson, Shawnee, Wyandotte, Douglas, and Leavenworth. In 1990, those counties accounted for 49 percent of Kansas' total population. Those six counties accounted for nearly 82 percent of the state's total population increase during the 1990s. In contrast, 57 of the state's 105 counties lost population since 1990.

Another significant trend is the increased number of Hispanics in the state. In 1990, Hispanics constituted 3.6 percent of the Kansas population, whereas in 2000, they represent 7.0 percent of the population. Hispanics now constitute the largest minority group in the state.

Identification of these and other trends within various communities and regions of the state, combined with information gathered at the town hall meetings and elsewhere about commonalities of interest, are vitally important to redistricting decisions. How communities are configured to shape districts will ultimately affect public policy deliberations during the next decade on issues that come before the Legislature, such as education, agriculture, economic development, taxation, water policy, and highways.

April 12, 2001

Redistricting Public Hearing Sites and Times

May 16, 12:00 noon to 3:00 p.m.

Douglas County Commission Room
1100 Massachusetts
(11th & Massachusetts)
Lawrence, KS

May 16, 6:00 p.m. to 9:00 p.m.

Johnson County Community College
Hugh Speer Board Room (Board of Trustees Room)
137 General Education Building (GEB)
12345 College Boulevard
Overland Park, KS 66210

May 23, 12:00 noon to 3:00 p.m.

Hutchinson Public Library
901 N. Main
Hutchinson, KS

May 23, 6:00 p.m. to 9:00 p.m.

Wichita State University
Hughes Metropolitan Complex, Meeting Hall Room
29th & Oliver (southeast corner)
Wichita, KS

May 29, 9:00 a.m. to 12:00 noon

Kansas City Community College
225 Cherokee
Leavenworth, KS

May 29, 3:00 p.m. to 6:00 p.m.

Kansas City Community College-KCK
7250 State Avenue
Kansas City, KS 66112

May 30, 10:00 a.m. to 1:00 p.m.

Kansas State University Campus
UMB Theater
Beach Museum of Art
Manhattan, KS

June 5, 11:00 a.m. to 2:00 p.m.

Montgomery County Judicial Center
300 E. Main
Independence, KS 67301

June 12, 2:00 p.m. to 5:00 p.m.

Fort Hays State University Campus
Memorial Union, Pioneer Lounge
Hays, KS

June 13, 10:00 a.m. to 1:00 p.m.

Garden City Community College
801 Campus Drive, Academic Building
Academic Lecture Hall
Garden City, KS

Hearing Assignments

City	Date	Time
Sen. David Adkins		
Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm
Manhattan	5/30/01	10 am to 1 pm
Independence	6/5/01	11 am to 2 pm
Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm
Sen. Barbara Allen		
Johnson County	5/16/01	6 pm to 9 pm
Leavenworth	5/29/01	9 am to 12 pm
Rep. Clay Aurand		
Manhattan	5/30/01	10 am to 1 pm
Rep. John Ballou		
Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Rep. Lisa Benlon		
Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm
Sen. David Corbin		
Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm

City	Date	Time
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Rep. Marti Crow

Leavenworth	5/29/01	9 am to 12 pm
Manhattan	5/30/01	10 am to 1 pm

Rep. John Edmonds

Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm

Rep. Troy Findley

Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm

Sen. David Haley

Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm
Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm

Rep. Broderick Henderson

Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm

Sen. Anthony Hensley

Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm
Manhattan	5/30/01	10 am to 1 pm
Independence	6/5/01	11 am to 2 pm
Garden City	6/13/01	10 am to 1 pm

City	Date	Time
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Rep. Andrew Howell

Leavenworth	5/29/01	9 am to 12 pm
Independence	6/5/01	11 am to 2 pm

Sen. Tim Huelskamp

Kansas City	5/29/01	3 pm to 6 pm
Manhattan	5/30/01	10 am to 1 pm
Garden City	6/13/01	10 am to 1 pm

Sen. Lynn Jenkins

Lawrence	5/16/01	12 pm to 3 pm
Independence	6/5/01	11 am to 2 pm

Rep. Thomas Klein

Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Independence	6/5/01	11 am to 2 pm

Rep. Carl Krehbiel

Hays	6/12/01	2 pm to 5 pm
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Sen. Janis Lee

Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Manhattan	5/30/01	10 am to 1 pm
Independence	6/5/01	11 am to 2 pm
Hays	6/12/01	2 pm to 5 pm

Rep. Bill Mason

Hutchinson	5/23/01	12 pm to 3 pm
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Rep. Melvin Neufeld

Hutchinson	5/23/01	12 pm to 3 pm
Garden City	6/13/01	10 am to 1 pm

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City	Date	Time
Rep. Rocky Nichols		
Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Rep. Mike O'Neal		
Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm
Rep. Peggy Palmer		
Wichita	5/23/01	6 pm to 9 pm
Rep. Janice Pauls		
Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm
Rep. Jeff Peterson		
Manhattan	5/30/01	10 am to 1 pm
Rep. Tony Powell		
Wichita	5/23/01	6 pm to 9 pm
Sen. Ed Pugh		
Kansas City	5/29/01	3 pm to 6 pm
Leavenworth	5/29/01	9 am to 12 pm
Manhattan	5/30/01	10 am to 1 pm
Rep. Bill Reardon		
Kansas City	5/29/01	3 pm to 6 pm
Manhattan	5/30/01	10 am to 1 pm

City	Date	Time
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Sen. Derek Schmidt

Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm
Independence	6/5/01	11 am to 2 pm

Sen. Ruth Teichman

Hutchinson	5/23/01	12 pm to 3 pm
Wichita	5/23/01	6 pm to 9 pm
Hays	6/12/01	2 pm to 5 pm

Rep. Bob Tomlinson

Kansas City	5/29/01	3 pm to 6 pm
Independence	6/5/01	11 am to 2 pm

Rep. Jene Vickrey

Lawrence	5/16/01	12 pm to 3 pm
Johnson County	5/16/01	6 pm to 9 pm

Rep. RJ Wilson

Independence	6/5/01	11 am to 2 pm
Hays	6/12/01	2 pm to 5 pm
Garden City	6/13/01	10 am to 1 pm

Hearing Locations

Garden City

Wednesday, June 13, 200 10 am to 1 pm

Rep. Mike O'Neal Chairman

Sen. David Adkins

Sen. David Haley

Sen. Anthony Hensley

Sen. Tim Huelskamp

Rep. John Edmonds

Rep. Melvin Neufeld

Rep. Janice Pauls

Rep. RJ Wilson

Hays

Tuesday, June 12, 200 2 pm to 5 pm

Rep. Mike O'Neal Chairman

Sen. David Adkins

Sen. David Haley

Sen. Janis Lee

Sen. Ruth Teichman

Rep. John Edmonds

Rep. Carl Krehbiel

Rep. Janice Pauls

Rep. RJ Wilson

Hutchinson**Wednesday, May 23, 200 12 pm to 3 pm**

Rep. Mike O'Neal Chairman

Sen. David Corbin

Sen. Anthony Hensley

Sen. Janis Lee

Sen. Ruth Teichman

Rep. Thomas Klein

Rep. Bill Mason

Rep. Melvin Neufeld

Rep. Janice Pauls

Independence**Tuesday, June 05, 200 11 am to 2 pm**

Sen. David Adkins Chairman

Sen. Anthony Hensley

Sen. Lynn Jenkins

Sen. Janis Lee

Sen. Derek Schmidt

Rep. Andrew Howell

Rep. Thomas Klein

Rep. Bob Tomlinson

Rep. RJ Wilson

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Johnson County**Wednesday, May 16, 200 6 pm to 9 pm**

Sen. David Adkins Chairman

Sen. Barbara Allen

Sen. David Haley

Sen. Anthony Hensley

Sen. Derek Schmidt

Rep. John Ballou

Rep. Troy Findley

Rep. Rocky Nichols

Rep. Jene Vickrey

Kansas City**Tuesday, May 29, 200 3 pm to 6 pm**

Sen. David Adkins Chairman

Sen. David Haley

Sen. Anthony Hensley

Sen. Tim Huelskamp

Sen. Ed Pugh

Rep. Lisa Benlon

Rep. Broderick Henderson

Rep. Bill Reardon

Rep. Bob Tomlinson

Lawrence**Wednesday, May 16, 200 12 pm to 3 pm**

Sen. David Adkins Chairman
Sen. David Haley
Sen. Anthony Hensley
Sen. Lynn Jenkins
Sen. Derek Schmidt
Rep. John Ballou
Rep. Troy Findley
Rep. Rocky Nichols
Rep. Jene Vickrey

Leavenworth**Tuesday, May 29, 200 9 am to 12 pm**

Sen. David Adkins Chairman
Sen. Barbara Allen
Sen. David Haley
Sen. Anthony Hensley
Sen. Ed Pugh
Rep. Lisa Benlon
Rep. Marti Crow
Rep. Broderick Henderson
Rep. Andrew Howell

Manhattan**Wednesday, May 30, 200 10 am to 1 pm**

Sen. David Adkins Chairman

Sen. Anthony Hensley

Sen. Tim Huelskamp

Sen. Janis Lee

Sen. Ed Pugh

Rep. Clay Aurand

Rep. Marti Crow

Rep. Jeff Peterson

Rep. Bill Reardon

Wichita**Wednesday, May 23, 200 6 pm to 9 pm**

Rep. Mike O'Neal Chairman

Sen. David Corbin

Sen. Anthony Hensley

Sen. Janis Lee

Sen. Ruth Teichman

Rep. Thomas Klein

Rep. Peggy Palmer

Rep. Janice Pauls

Rep. Tony Powell