

MINUTES OF THE SENATE COMMITTEE ON REAPPORTIONMENT

The meeting was called to order by Chairperson David Adkins at 12:12 p.m. on March 26, 2001 in Room 531-N of the Capitol.

All members were present except:

- Senator David Corbin - excused
- Senator Anthony Hensley - excused
- Senator Ed Pugh - excused
- Senator Ruth Teichman - excused

Committee staff present:

- Mary Galligan, Kansas Legislative Research Department
- Mary Ann Torrence, Revisors of Statutes Office
- Debby Fleming, Committee Secretary

Conferees appearing before the committee:

None

Others attending:

See attached guest list

Chairman Adkins called upon Mary Galligan, Principal Analyst for the Kansas Legislative Research Department to brief the committee on the draft copy of Proposed Technical Portion of Committee Rules. (Attachment 1) Ms. Galligan addressed each item which included:

- All redistricting plans submitted will be made part of the public record
- The Committee will hold public hearings at several locations throughout the state
- Notices of all Committee meetings and hearings will be posted consistent with the House and Senate rules
- Procedure for submission of plans prepared outside the Legislature, fully describing the electronic and hard copy requirements that plans must meet for technical verification to the Kansas Legislative Research Department
- Requirements for Staff review of plans including the technical minimum standard any plan submitted must meet
- The role of the Kansas Legislative Research Department in the redistricting process

Additionally, Ms. Galligan discussed "block equivalency" portion of the technical rules. A census block is the smallest unit of geography that the Census Bureau uses for data collection and reporting. There are more than 170,000 census blocks in the State of Kansas each of which has a district identifier. Thus if electronic files of plans are submitted in this form, they can be used in the Legislature's redistricting software. This was the explanation for the information needed to be submitted with each plan in a flat text file. All plans must contain every single block in the state and a district assignment for each block.

Committee questions and discussion followed.

Chairman Adkins asked the Committee to consider these suggested rules and to contact him if they had further questions or comments.

Mary Galligan next briefed the Committee on the census at which time she distributed Kansas 2000 Population (Attachment 2) and a map titled KANSAS—Metropolitan Areas, Counties, and Central Cities (Attachment 3) to the Committee and explained each document.

Ms. Galligan addressed all of the population figures listed and informed the Committee that the Census Bureau categorizes Hispanic population as an ethnic group, not as a racial group. She explained there are white Hispanics, black Hispanics, Asian Hispanics and so on and the figures displayed on Attachment 2 are Hispanic and non-Hispanic population. Additionally, the Census Bureau had done something new in the 2000 Census in that people were allowed an opportunity to identify themselves as belonging to more

CONTINUATION SHEET

MINUTES OF THE SENATE COMMITTEE ON REAPPORTIONMENT at 12:12 p.m on March 26, 2001 in Room 519-S of the Capitol.

than one racial group. Ms. Galligan's presentation on the population breakdown in congressional districts included use of Attachment 3.

Committee questions and discussion followed.

Chairman Adkins thanked Mary Galligan for her presentation before the Committee.

Chairman Adkins summarized the future for the Committee and how it might be integrated along with the House Select Redistricting Committee into a special committee appointed for summer interim study on this topic. The special committee tentatively would begin its work in May with hearings around the state, continue with work on the congressional boundaries to be completed by September, and finally working with the recalculated numbers provided by the Secretary of State to draw plans for the House and Senate districts. The Chairman requested committee members contact him if there were items they wanted access to or discussed at the next meeting.

The meeting adjourned at 1:10 p.m. The next meeting is scheduled for March 29, 2001 or upon announcement.

SENATE REAPPORTIONMENT COMMITTEE

GUEST LIST

DATE Monday, March 26, 2001

NAME	REPRESENTING
Rob MEALY	SEN. REPUBLICANS
Rob SAVER	KV - Dist. 4
Tim JOHNSON	Sen - Dems

Proposed technical portion of Committee rules (these would be in addition to any rules you might already have in mind)

- I. All redistricting plans submitted to any committee of the Legislature will be made part of the public record and made available in the same manner as other committee public records. Any plan submitted in any form to the Research Department from a non-legislator is a public record.
 - A. Minutes of all Committee meetings, including public hearings held outside Topeka, shall be taken and maintained as part of the public record in accordance with rules of the Senate [House].
- II. The Committee will hold public hearings at several locations throughout the state. Those hearings may be held in conjunction with the [other] Committee. The purpose of those hearings is to inform members of the public about redistricting and to obtain information regarding communities of interest for consideration during district plan development. The requirement below for submission of plans to the Research Department prior to presentation to the Committee does not apply to any hearings held prior to August 1, 2001.
- III. Notices of all Committee meetings and hearings will be published and posted in a manner consistent with House [Senate] rules and the purpose for which the meeting is planned.
- IV. **Submission of plans prepared outside the Legislature.** All plans prepared outside the Kansas Legislative Research Department or a caucus office must be submitted for technical verification to the Research Department prior to presentation to a Committee. Any plan submitted must be a complete statewide plan. All pieces of census geography must be accounted for in some district.

Except as noted above, any plan submitted in electronic form during the 2001 interim or the 2002 Session must be submitted to the Legislative Research Department, 300 SW 10th Street, Rm. 545 N, Statehouse, Topeka, KS 66612 no later than 5:00 PM at least five days prior to formal submission to the Committee. The electronic submission of material for technical verification must be made in accordance with the following requirements:

- A. DOS formatted computer disk (floppy disk or CD ROM) shall be clearly labeled with name, telephone number, street address, and e-mail address (if available) of the submitting person or organization. The label shall be securely affixed to each disk and the information included on the outside label should also be included on a "reademe" ASCII text file on the disk.

- B. District plan data shall be a block equivalency file of comma delimited, fixed length ASCII text format. There must be a line feed and carriage return control after each record.
- C. This block equivalency file shall contain Block ID (15 digits) and District ID (3digits). Both block and district numbers should be zero filled. The following is a sample:

BlockID, DISTRICT

"20001950100101 ","008"
"20001950100102 ","008"
"20001950100103 ","008"
"20001950100104 ","008"
"20001950100105 ","008"
"20001950100106 ","008"

- D. Any plan submitted in electronic form must be accompanied by a statewide paper map depicting districts comprising the plan and a written list of geographic units comprising each district (using the standard Census Bureau unique identification for each unit). Hard copy maps must contain sufficient detail to permit accurate identification of locations of district boundaries. In addition, electronic submission must be accompanied by a report that includes the enumeration of the total population of each district, the absolute and relative deviation from the ideal population of each district (expressed as a percentage), the overall deviation of the plan (computed from the largest and smallest districts), the number and percentage of persons of each of the five single race categories, of the number of persons of two or more races and of persons of Hispanic origin (all races) in each district and the number and percentage of voting age population for those same racial and ethnic groups.
- E. Plans or portions of plans that are not submitted electronically, must conform with the following requirements:
 - 1. Hard-copy plans must be submitted at least 10 days prior to presentation to the Committee.
 - 2. All plans, including portions of plans previously submitted, must be on clearly depicted maps that follow U.S. Census geographic boundaries and

accompanied by a statistical report listing the census geography in each district. The statistical report must include a list of each unit of geography included in each district. The report must include enumeration of the total population of each district, the absolute and relative deviation from the ideal population of each district (expressed as a percentage), the overall deviation of the plan (computed from the largest and smallest districts), the number and percentage of persons of each of the five single race categories, of the number of persons of two or more races and of persons of Hispanic origin (all races) in each district and the number and percentage of voting age population for those same racial and ethnic groups.

- V. **Staff Review of Plans.** Any plan submitted to the Committee must be a complete statewide plan so that the proposal can be evaluated for technical compliance with Committee guidelines. All pieces of census geography must be accounted for in some district.
- A. Non-partisan staff review of any such plan will be to determine whether the plan complies with committee guidelines. The Research Department is not responsible for converting or translating electronic files that do not comply with the format and content requirements contained in these rules. The Research Department is not responsible for notifying the submitting individual or organization of errors or technical problems with a submission prior to notifying the committee of such matters. The Research Department is not responsible for providing technical support to persons or organizations that desire to prepare and submit a plan for consideration by the Committee.
- B. **Technical Requirements for Plans.**
1. All plans submitted to the Committee must be based on the same population figures and U.S. Census TIGER® 2000 for Redistricting geography used for redistricting by the Kansas Legislature. In accordance with Kansas law, congressional districts must be based upon the 2000 decennial census from the actual enumeration conducted by the United States Bureau of the Census. Kansas State House, Senate and Board of Education districts must be based upon the 2000 decennial census as recalculated by the Secretary of State in accordance with the *Kansas Constitution*. Recalculated population data prepared for legislative redistricting can be obtained from the Secretary of State.
 2. The entire state must be included in the plan.

3. All districts must be composed of contiguous geography. For purposes of determining contiguity, water bodies will be treated as if they were land.
4. Plans for the state Senate must contain 40 single-member districts. Plans for the House of Representatives must contain 125 single-member districts. Plans for the United States House of Representatives must contain 4 districts. Plans for the State Board of Education (SBOE) must be built on Senate Districts enacted during the 2002 Session with four contiguous Senate districts comprising each SBOE district.
5. State Senate, House, or Board of Education districts must not exceed an overall range of deviation from the ideal district size of 10 percent (expressed as a percentage from the smallest to the largest district) unless accompanied by a detailed explanation of the proponents' understanding of the state's interest in a greater overall deviation.
6. Congressional districts must be as nearly equal in population as practicable. If plans contain districts that deviate from ideal population, the plan must be accompanied by a detailed explanation of the proponents' understanding of the state's interest that would be furthered by the deviation from ideal district size.

VI. ROLE OF THE KANSAS LEGISLATIVE RESEARCH DEPARTMENT

- A. KLRD staff will be available to all members of the Legislature requesting assistance. Census data and hard copy redistricting work maps will be available to all members of the Legislature upon request.
- B. Redistricting plans and other records related to the provision of staff services to individual members of the Legislature will not be subject to public disclosure. This confidentiality provision does not apply to records related to the provision of staff services to any committee or subcommittee when the record is identified in an open meeting or in an agenda of an open meeting or when the record is distributed to a majority of a quorum of a legislative committee or subcommittee. (K.S.A. 45-221(a)(22))
- C. Research Department staff will be available to respond to requests for information from the public as time is available. Research Department staff has as its primary responsibility responding to requests from legislators and committees of the Legislature.

March 17, 2001 (3:03pm) **DRAFT DRAFT DRAFT DRAFT DRAFT DRAFT DRAFT DRAFT**

TO: Senate Committee on Redistricting

Kansas 2000 Population

✓ **Overview**

- Total Population = 2,688,418
 - Increase of 210,830 over the 1990 total
 - 8.5% increase

Total Population
Races -- Hispanic and non-Hispanic

- ✓ White 86.1 percent
- ✓ Black 5.7 percent
- ✓ Asian 1.7 percent
- ✓ American Indian 0.9 percent
- ✓ 3.4 percent some other race
- ✓ 2.1 percent two or more races

Hispanic Population-- All Ages

- ✓ 188, 252 persons of Hispanic origin (any race)
 - 7.0% of total population
 - 94,582 --101% increase in Hispanic population during the 1990s

SENATE REAPPORTONMENT
3-26-01
ATTACHMENT 2

Congressional District 1

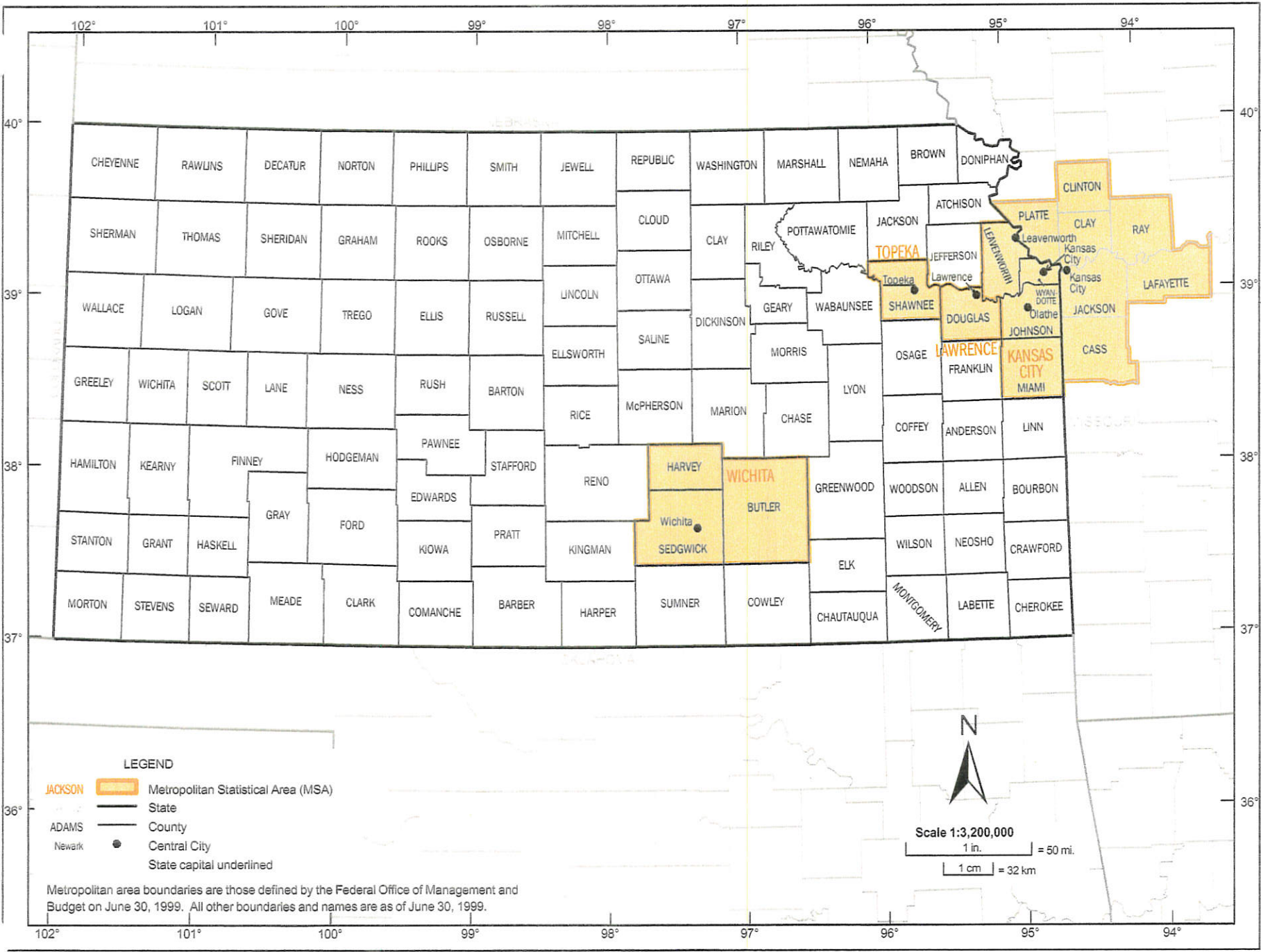
- ✓ Total population = 637,670 --34,435 under the ideal district population of 672,105
 - 1990-2000 growth of 2.9% -- 18,300 people
 - Nearly 90% White
 - 1.4% Black
 - Nearly 6% "some other race"
 - Slightly over 11% Hispanic (any race)
 - Dist. 1 Hispanic population nearly 38% of state total
- ✓ VAP=469,262 -- nearly 74% of the total district pop

Congressional District 2

- ✓ Total population = 641,387 --30,718 under the ideal district population of 672,105
 - 1990-2000 growth of 3.6% -- 21,996 people
 - Nearly 88% White
 - 5.9% Black
 - 1.3% American Indian
 - 1.0% Asian
 - Slightly over 4% Hispanic (any race)
 - Dist. 1 Hispanic population nearly 14% of state total
- ✓ VAP=478,187 -- nearly 75% of the total district pop

Congressional District 3

- ✓ Total population = 733,606 --61,501 over the ideal district population of 672,105
 - 1990-2000 growth of 18.4% -- 114,167 people
 - Nearly 84% White
 - 8.3% Black
 - Nearly 3% "some other race"
 - 2.5% Asian
 - Over 6% Hispanic (any race)
 - Dist. 1 Hispanic population nearly 25% of state total
- ✓ VAP=539,222 -- nearly 74% of the total district pop



KANSAS - Metropolitan Areas, Counties, and Central Cities

SENATE REAPPORTIONMENT
3-26-01
ATTACHMENT 3

LEGEND

JACKSON Metropolitan Statistical Area (MSA)

State

County

Central City

State capital

Metropolitan area boundaries are those defined by the Federal Office of Management and Budget on June 30, 1999. All other boundaries and names are as of June 30, 1999.

N

Scale 1:3,200,000

1 in. = 50 mi.

1 cm = 32 km