

MINUTES OF THE HOUSE COMMITTEE ON HIGHER EDUCATION.

The meeting was called to order by Chairperson Lisa Benlon at 3:30 p.m., March 5, 2001, in Room 231-N of the Capitol.

All members were present except: Representative Tapanelli (E)

Committee staff present: Carol Rampey, Kansas Legislative Research Department
Stuart Little, Kansas Legislative Research Department
Avis Swartzman, Office of the Revisor of Statutes
Dee Woodson, Committee Secretary

Conferees appearing before the committee: Senator Mark W. Taddiken
Sue Peterson, Kansas State University
Dick Carter, Kansas Board of Regents
Kevin Robertson, Kansas Dental Association

Others attending: See attached sheet.

SB 196 - State Board of Regents, authority to sell and convey title to certain real estate for Kansas State University

Chairperson Benlon opened the hearings on **SB 196**. Senator Mark Taddiken testified that he introduced this bill at the request of Kansas State University, and that the passage of the bill would authorize KSU to sell two tracts of real estate. He explained what the two tracts covered, and how the proceeds from the sale would be used to purchase additional real estate for use as a research farm and also for student scholarships. (Attachment 1)

Sue Peterson, Kansas State University, presented written testimony from Richard H. Seaton, KSU Attorney. She clarified the reasons the University wanted to sell the two tracts of land for purchase of more suitable agricultural research property and for student scholarships. (Attachment 2)

Dick Carter, Kansas Board of Regents, submitted a written statement on behalf of the Kansas Board of Regents in support of **SB 196**. He stated that **SB 196** is part of the Board's legislative initiatives for 2001, and asked the Committee's favorable passage of this bill. (Attachment 3)

Following questions by the Committee, Chairperson Benlon closed the hearings on **SB 196**.

Representative Pottorff made a motion to pass this bill out favorably, and put it on the Consent Calendar. The motion was seconded by Representative Kuether, and the motion carried.

SB 213 - Negotiation by State Board of Regents for dental seats at University of Nebraska and Creighton University

Chairperson Benlon opened the hearings on **SB 213**. Kevin Robertson, Executive Director of the Kansas Dental Association, testified in support of this bill as amended by the Senate Committee. He said that **SB 213** would require the Board of Regents to negotiate with schools of dentistry for additional dental seats for Kansas students. Mr. Robertson stated that the passage of this legislation would help to increase the supply of dentists in Kansas and better serve those populations that have reduced access to dental care. He added that the bill would also increase Medicaid reimbursement, reduce administrative hassles, and provide for a full-time Dental Director to coordinate and oversee dental program activities.

Mr. Robertson told the Committee that the number of dentists in Kansas, particularly in rural Kansas, is decreasing. He said this is largely due to the total number of dentists being trained nationwide has decreased, the number of dental school slots available for Kansas residents is not replacing retiring

CONTINUATION SHEET

MINUTES OF THE HOUSE HIGHER EDUCATION COMMITTEE, Room 231-N of the Capitol at 3:30 p.m. on March 5, 2001.

dentists, the location of dental schools are largely in urban centers, and student debt continues to increase. He added that the small number of dentists under the age of 35 is particularly troubling as Kansas attempts to replace its retiring dentists. He explained the bar chart handed out with his written testimony that depicted the age of Kansas dentists. He said it showed the need for new dentists, and how that need would drastically increase over the next several years. Mr. Robertson told the Committee that in Kansas, the Board of Regents and the Missouri Coordinating Board for Higher Education have entered into an agreement whereby the UMKC School of Dentistry accepts a total of 80 Kansas students in their dental, dental specialty, and dental hygiene programs. He also explained the cost of tuition and fees at UMKC, and compared it with the higher costs at Creighton University in Omaha and the School of Dentistry at the University of Nebraska.

Mr. Robertson said that UMKC is considering increasing its dental class size as a result of pressure from the Missouri Dental Association and its Missouri alumni, and if the increase takes place most of those seats will go to Missouri students. He stated that the KDA has been exploring the possibility of finding additional openings for Kansas students at other neighboring state schools. (Attachment 4)

General questions and discussion followed regarding the reciprocity agreement of swapping dental seats for architectural students between Kansas and Missouri, how the students are selected to fill the seats and who certifies them, why all of the Kansas seats at UMKC are not filled, and how many Kansas residents are interested in becoming dentists.

Representative Tanner asked if the Committee could hold off working this bill until they heard about **SB 333** relating to Kansas residents designated for admission to certain accredited schools of dentistry and requiring agreements for service commitments and repayment of certain amounts. Representative Sloan suggested that maybe consideration of an amendment could be considered to be included in **SB 213**. Mr. Robertson said at that time **SB 333** was in the Senate Ways and Means Committee, and he felt it would be passed out favorably. The Chair agreed to wait on working **SB 213**.

Dr. Wilcox, Executive Director of the Board of Regents, commented to set the record straight, that there had not been a formal request to the Board to negotiate for additional dental seats, and would not do so without direction from the Legislature or the Board. He clarified the confusion of asking staff for assistance rather than putting it into a formal request that the Board could act upon.

The Chair asked if there was anyone else present that would like to speak in favor of this bill or in opposition to this bill, and seeing none she closed the hearings on **SB 213**.

Chairperson Benlon called the Committee's attention to previously passed out bills **SB 6** and **SB 10** during the previous meeting, but had not been placed on the Consent Calendar. She said the Committee Reports had been held up by the request of the Revisor. The Chair explained that the Revisor needed to make some corrections to both bills before they left Committee as they were in conflict with each other, but wasn't able to do so the day the Committee worked them since she was in another meeting. The Revisor made a recommendation that the bills be brought back to the Committee, and she offered an amendment where a part of **SB 6** would be combined into **SB 10** to correct the conflict between the two bills. (Attachment 5)

Representative Phelps having voted on the prevailing side of **SB 6** made a motion to bring it back for reconsideration, and Representative Wells seconded the motion. Motion carried.

Representative Storm having voted on the prevailing side of **SB 10** made a motion to bring it back for reconsideration. Representative Krehbiel seconded the motion, and the motion carried.

Representative Storm asked for clarification of the amendment, and the Revisor explained the conflict between the two bills as written that originated in the Senate. Representative Storm made a motion to amend **SB 10** as proposed by the Revisor. Representative Wells seconded the motion, and the motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE HIGHER EDUCATION COMMITTEE, Room 231-N of the Capitol
at 3:30 p.m. on March 5, 2001.

Representative Phelps made a motion to move **SB 10** out favorably as amended, and Representative Krehbiel seconded the motion. The motion carried.

Minutes for the Higher Education Committee for February 12 were presented for approval or corrections. Representative Tanner made a motion to approve the minutes as presented. It was seconded by Representative Sloan, and the motion carried.

Chairperson Benlon adjourned the meeting at 4:55 p.m. The next scheduled meeting of the House Higher Education Committee will be Wednesday, March 7, Room 231-N at the Capitol.

HOUSE HIGHER EDUCATION COMMITTEE GUEST LIST

DATE March 5, 2001

NAME	REPRESENTING
DICK CARTER	KBOR
Jenn Freed	KS Dental Bd
SUE PETERSON	K-STATE
KEVIN ROBERTSON	KS DENTAL ASSN
BILL FRODY	KS Dental Assoc

STATE OF KANSAS



TOPEKA

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COMMITTEE ASSIGNMENTS
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RESOURCES
MEMBER: AGRICULTURE
ASSESSMENT & TAXATION
UTILITIES

To: Chairman Lisa Benlon and committee members

From: Senator Mark W Taddiken, 21st District

Date: March 5, 2001

Subject: SB 196

Thank you for allowing me to appear before you today.

I introduced SB 196 at the request of Kansas State University. The passage of this bill will authorize KSU to sell two tracts of real estate.

The first tract is 40 acres in Riley County located adjacent to a subdivision and across the street from a middle school. The proceeds of the sale would be used to purchase additional real estate for use as a research farm in a more appropriate location.

The second tract consisting of 160 acres is located in Nemaha county. The proceeds from the sale would be used for student scholarships as provided for in the will.

I would ask that you favorably consider this bill and I will stand for questions.

House Higher Education
3-05-01
Attachment 1

Testimony of Richard H. Seaton, KSU Attorney, regarding Senate Bill 196

KSU desires to sell its interest in two tracts of land, one in Riley County and one in Nemaha County.

The Riley County tract is 40 acres. It is located adjacent to a subdivision and directly across the street from a middle school. The location is no longer a good one for agriculture research. KSU proposes to sell it and invest the proceeds in a rural tract more appropriate for such research. The university owns the fee title to this tract.

The Nemaha County tract is 160 acres. KSU owns a remainder interest, subject to a life estate in a surviving heir, who has agreed to the sale. The proceeds would be divided equally between the university and the life tenant, and the university's share would be used for student scholarships, as provided in the will.

Statement to the House Committee on Higher Education

SB 196

Dick Carter, Jr.
Director for External Relations
Kansas Board of Regents

March 5, 2001

Good afternoon Madam Chairman and members of the Committee. I am pleased to provide this written statement on behalf of the Kansas Board of Regents in support of Senate Bill 196. The bill simply allows Kansas State University to sell two tracts of farmland by sealed bid pursuant to state law. I will not speak to the specifics of the bill, as there are representatives from Kansas State University to explain the bill.

This proposal has been reviewed and approved by the Board of Regents. SB 196 is part of the Board's legislative initiatives for 2001, and I would ask that you give favorable consideration to this bill by passing out of Committee.

House Higher Education
3-05-01
Attachment 3



KANSAS DENTAL ASSOCIATION

March 5, 2001

To: House Committee on Higher Education

From: Kevin J. Robertson, CAE
Executive Director

Re: **Hearing on SB 213 – Dental Seats**

Representative Benlon and members of the Committee I am Kevin Robertson, executive director of the Kansas Dental Association which represents about 80% of Kansas' practicing dentists. I am here today to testify in support of SB 213 which, as amended by the Senate Committee, would require the Board of Regents to negotiate with schools of dentistry for additional dental seats for Kansas students.

The KDA believes that the acquiring more dental seats at one or more surrounding state dental schools is an imperative "piece of the puzzle" to increasing the supply of dentist in Kansas and better serving those populations – rural, Medicaid, indigent – who currently have reduced access to dental care. Other pieces are increased Medicaid reimbursement, reduced administrative hassles, a full-time Dental Director to coordinate and oversee dental program activities, the passage of SB 50 to continue to allow dentists to best utilize the personnel available to them, and a loan repayment to provide an incentive for students to practice in underserved areas of Kansas (SB 65).

The number of dentists in Kansas, particularly in rural Kansas is decreasing. This is largely due to four factors: the total number of dentists being trained nationwide has decreased, the number of dental school slots available for Kansas residents is not replacing retiring dentists, the location of dental schools are largely in urban centers, and student debt continues to increase. .

The number of dentists being trained in the U.S. has decreased dramatically over the past 20 years due to the closing of a number of dental schools and the reduction of dental school class sizes. In fact, the number of dental school graduates decreased by 27.2% from a high of 5,550 in 1981 to 4,041 in 1998. The large number of dental school graduates during the 1970s was largely the result of federal money provided to dental schools to increase the dentist population. Following the withdrawal of the federal money and an over abundance of dentists throughout the 1980s, many schools drastically reduced their class sizes. In our area, the UMKC School of Dentistry reduced its class size from 160 to 78 before increasing to its current 84 in 1999. In addition, the UM St. Louis School of Dentistry closed its doors. Persons having graduated from these larger dental school classes are now reaching retirement age.

The small number of dentists under the age 35 is particularly troubling as Kansas attempts to replace its retiring dentists. There are currently 1235 dentist actively practicing in Kansas. According to figures provided by the Kansas Dental Board, the number of practicing dentists in Kansas is decreasing at a rate of about 1-2% per year. There is concern that the number of practicing dentists will soon decline even more rapidly as the larger enrollment dental school classes reach retirement age and are not replaced at the same rate by incoming dentists. This is of even greater concern in rural areas, as the average age of rural dentists appears to be greater than that of the larger populated areas.

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3-05-01
Attachment 4

In Kansas, the Board of Regents and the Missouri Coordinating Board for Higher Education have entered into an agreement whereby the UMKC School of Dentistry accepts a total of 80 Kansas students in their dental, dental specialty, and dental hygiene programs. Each school year, UMKC enrolls about 52-55 Kansas residents in the four-year doctor of dental surgery (DDS) program and dental specialty training programs. The balance is enrolled in the dental hygiene program. Tuition and fees at UMKC totals around \$80,000 for four years of education. This compares to around \$96,000 for the School of Dentistry at Creighton University in Omaha, and \$104,000 for out-of-state tuition at the University of Nebraska, School of Dentistry. For you information, UMKC reports that 69 Kansas students have graduated from the dental school with DDS degrees. Of those, 50 are currently practicing dentistry in Kansas (or the Kansas City area). Of the 50 practicing in Kansas, 15 are located in a county other than Johnson, Sedgwick, Wyandotte, Shawnee, or Douglas.

By comparison, Arkansas, a state with similar population and no dental school has agreements with for students at seven area dental schools.

UMKC is considering increasing its dental class size from 84 to 96 or 120 as a result of pressure from the Missouri Dental Association and its Missouri alumni, however, many issues regarding funding must be worked out by the Missouri Coordinating Board for Higher Education before final approval is given to move forward. If an increase is approved, most of those new seats will go to Missouri students. In the meantime, the KDA has been exploring the possibility of finding additional openings for Kansas students with Creighton University in Omaha and the University of Nebraska-Lincoln. The success of such discussions depend largely on the Kansas Board of Regents and the State's willingness to provide additional funding to purchase these dental school seats.

I have had several discussions over the past year and as recently as last week with Dr. Wayne Barkmeier, Dean of the Creighton University and Dr. David Brown, Associate Dean of the University of Nebraska School of Dentistry. These discussion have uncovered the following information if Kansas is interested in simply purchasing these seats:

Creighton University:

- Seats Available: 4
- Tuition/year: \$24,082
- Agreement: Tuition + 10% (\$2,408) administration fee
- Total Cost to State (Year 1) Around \$10,000 (if state only picks up admin. fee)

University of Nebraska*:

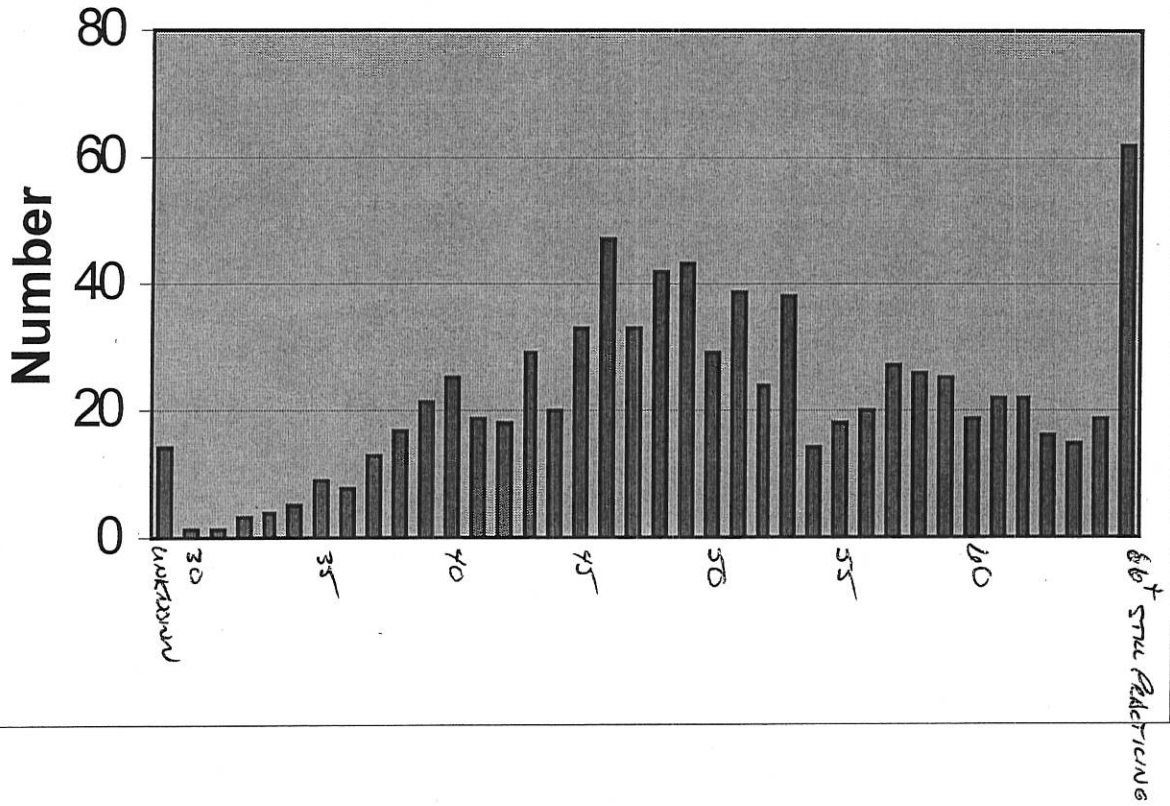
- Seats Available: 4
- Tuition/year: \$25,940 out-of-state/\$15,512 in-state
- Agreement: State pays difference between in and out-of-state tuition (\$10,428) + 20% (\$2,086) of difference administration fee*
- Total Cost to State (Year 1) Around \$50,000

* estimate

Dr. Brown at UNMC has already invited myself and Board of Regents representatives to Lincoln to begin discussing an agreement with his school. The KDA is interested in moving forward as quickly as prudently possible to secure additional dental seats for Kansas students.

Thank you for your time. I'll be happy to answer any questions you may have.

Age of Kansas Dentists



REPORTS OF STANDING COMMITTEES

MR. SPEAKER:

The Committee on **Higher Education** recommends **SB 10**, as amended by Senate Committee, be amended on page 2, following line 34, by inserting a new paragraph as follows:

"(c) Notwithstanding any of the powers, duties and functions conferred and imposed upon the state board of regents under the Kansas higher education coordination act, the boards of trustees of the community colleges shall continue to have custody of and be responsible for the property of their respective community colleges and shall be responsible for the operation, management and control of such community colleges, except as otherwise expressly provided by law.";

In the title, in line 12, after the semicolon, by inserting "preserving certain powers, duties and functions of community college boards of trustees;"; and the bill be passed as amended.

_____Chairperson