

MINUTES OF THE HOUSE BUSINESS, COMMERCE AND LABOR COMMITTEE.

The meeting was called to order by Vice-Chair Peggy Long at 9:10 a.m. on January 23, 2001 in Room 521-S of the Capitol.

All members were present except: Rep. Rick Rehorn - excused
Rep. Gwen Welshimer - excused

Committee staff present: Bob Nugent, Revisor of Statutes
Renaë Jeffries, Revisor of Statutes
Jerry Donaldson, Legislative Research Department
Bev Adams, Committee Secretary

Conferees appearing before the committee: Steve Rarrick, Attorney General's Office
Patrick Streck, State Director of Correctional Education
Lorna Mathison, CPMI, Lansing Correctional Facility

Others attending: See attached list

Rep. Grant made a motion to approve the minutes of January 17 and 18 as written. Rep. Levinson seconded the motion. The motion carried and the minutes were adopted as written.

Introduction of Bills

Steve Rarrick, Deputy Attorney General for Consumer Protection, appeared on behalf of Attorney General Carla J. Stovall to introduce a bill that amends the definition of consumer in the Kansas Consumer Protection Act (KCPA) to include husband and wife or family partnership purchases. (Attachment 1) Rep. Ballou made a motion to introduce the bill. It was seconded by Rep. Johnson. The motion carried.

Presentation on Prison to Work Program

Rep. Ruff wanted the committee to learn a little bit more about the Prison to Work Program. It is part of the Workforce Development Program. One of the things that drive up the cost of prisons are the numbers of offenders who come back inside the walls for various reasons. One of these reasons is that they don't have significant jobs that they can go to once they are released from prison. She introduced Patrick Streck who is State Director of Correctional Education.

Mr. Streck explained that Correctional Program Management, Inc. (CPMI) is a not-for-profit public service organization formed in 1997 to provide the correctional education programs in Kansas. They operate programs in all eight of the prison facilities at this time. They have a staff of 70 with a combined total of over 585 years of experience in the correctional system. Correction Program Management staff attending the meeting were: Lorna Mathison from Leavenworth, Max VanLaningham from Buhler, Vivian McCulley from Topeka, Duane Krueger from Hutchinson and Jack Massey from Winfield.

Mr. Streck explained that there is an increased need to place qualified people in the workplace, there are thousands of jobs available in the state that go unfilled each year, and there is a need to increase the number of citizens who move from dependency of welfare to the workplace. There's also a need to look at the number of inmates in the Kansas correctional system who are ready to leave the system prepared to be responsible citizens by having a place to go. The Prison to Work Program addresses the common factors of all three of these needs—a trained, prepared workforce. The program is research based, with 20 years of experience in research, labeled the "What Works" literature. Two keys of the program is 1) get the right people in the right program and 2) invest the resources in that group that has the highest risk of recidivism of coming back to prison.

Lorna Mathison, CPMI, explained the program as a continuum, from the day of incarceration to self-sufficiency upon release, designed to assist offenders in preparing to re-enter society as productive, law-

CONTINUATION SHEET

MINUTES OF THE HOUSE BUSINESS, COMMERCE AND LABOR COMMITTEE, Room 521-S
Statehouse, at 9:10 a.m. on January 23, 2001

abiding citizens. She then walked the committee members through the six stages that comprise the program, explaining each step in further detail. Also offered is a Service component open to all interested inmates who desire to complete a GED or participate in voluntary educational opportunities.

With cuts in the Kansas Department of Corrections Budget, the Correctional Program Management, Inc. needs alternative funding sources to expand their program and add more staff. They work with about 1,000 inmates per year with between 480 and 500 involved at one time. They feel that the Prison to Work Program is a good investment of our workforce development dollars.

Mr. Streck and Ms. Mathison finished their presentation by answering many questions from the committee members. (Attachment 2)

Vice Chair Long adjourned the meeting at 9:50 a.m. The next meeting will be announced.

**HOUSE BUSINESS, COMMERCE AND LABOR COMMITTEE
GUEST LIST**

DATE: January 23, 2001

NAME	REPRESENTING
Patrick Streck	Correctional Program Management Inc
Lorna Mackison	Correctional Program Management
Diane Dybster	SES
John D. Massey	Correctional Program Management
Vivian McCulley	Correctional Program Mgt.
Max VanLaningham	CORRECTIONAL PROGRAM Mgt.
Quane Krueger	Correctional Program Mgt.
Barb Reavis	KWIP Council
Wayne Mauney	Tb. ADL-CIO
Steve Parrick	Atty Gen.
Nancy Lindberg	Atty Gen.
DRT G. Rowin	mid-pm Sunbeamers Mktg
Shirley Allen	Bottenberg & Assoc.
Charles Simmons	Dept. of Corrections
Roger HARRN	Dept of Corrections

**HOUSE BUSINESS, COMMERCE AND LABOR COMMITTEE
GUEST LIST**

DATE: 1-23-2001

NAME	REPRESENTING
Jim Hoff	KS AFL-CIO
Judy Swales	R. H. H. H.



CARLA J. STOVALL
ATTORNEY GENERAL

State of Kansas

Office of the Attorney General

CONSUMER PROTECTION/ANTITRUST DIVISION

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PHONE: (785) 296-3751 FAX: 291-3699

Steve Rarrick, Deputy Attorney General
Consumer Protection Division
Office of Attorney General Carla J. Stovall
Before the House Business, Commerce & Labor Committee
Re: bill introduction
January 23, 2001

CONSUMER HOTLINE
1-800-432-2310

Chairperson Lane and Members of the Committee:

Thank you for the opportunity to appear on behalf of Attorney General Carla J. Stovall today to introduce a bill for your consideration. My name is Steve Rarrick and I am the Deputy Attorney General for Consumer Protection.

The bill the Attorney General would like to introduce would amend the definition of consumer in the Kansas Consumer Protection Act (KCPA) to include husband and wife or family partnership purchases. Last year, this proposal was heard by this Committee as part of HB 2741. Currently, the definition of "consumer" includes only an individual or sole proprietor. Many small mom & pop family run businesses do not qualify as a consumer under this definition, and the Attorney General believes they should have the same protection as a sole proprietorship.

I have a draft of the proposal for your review, and would be happy to answer questions of the Chair or any member of the Committee.

House Business, Commerce & Labor Committee

1-23-01

Attachment 1

CONSUMER PROTECTION: Definition of Consumer. Proposed by Attorney General Carla J. Stovall.

Section 1. K.S.A. 50-624 is hereby amended to read as follows: 50-624. Definitions. As used in this act:

(a) "Agricultural purpose" means a purpose related to the production, harvest, exhibition, marketing, transportation, processing or manufacture of agricultural products by a consumer who cultivates, plants, propagates or nurtures the agricultural products. "Agricultural products" includes agricultural, horticultural, viticultural, and dairy products, livestock, wildlife, poultry, bees, forest products, fish and shellfish, and any products thereof, including processed and manufactured products, and any and all products raised or produced on farms and any processed or manufactured products thereof.

(b) "Consumer" means an individual, *husband and wife*, or sole proprietor, or *family partnership* who seeks or acquires property or services for personal, family, household, business or agricultural purposes.

(c) "Consumer transaction" means a sale, lease, assignment or other disposition for value of property or services within this state (except insurance contracts regulated under state law) to a consumer; or a solicitation by a supplier with respect to any of these dispositions.

(d) "*Family partnership*" means a partnership in which all of the partners are natural persons related to each other, all of whom have a common ancestor within the third degree of relationship, by blood or by adoption, or the spouses or the stepchildren of any such persons, or persons acting in a fiduciary capacity for persons so related.

(d) (e) "Final judgment" means a judgment, including any supporting opinion, that determines the rights of the parties and concerning which appellate remedies have been exhausted or the time for appeal has expired.

(e) (f) "Merchantable" means, in addition to the qualities prescribed in K.S.A. 84-2-314 and amendments thereto, in conformity in all material respects with applicable state and federal statutes and regulations establishing standards of quality and safety.

(f) (g) "Person" means any individual, corporation, government, governmental subdivision or agency, business trust, estate, trust, partnership, association, cooperative or other legal entity.

(g) (h) "Property" includes real estate, goods and intangible personal property.

(h) (i) "Services" includes:

(1) Work, labor and other personal services;

(2) privileges with respect to transportation, hotel and restaurant accommodations, education, entertainment, recreation, physical culture, hospital accommodations, funerals and cemetery accommodations; and

(3) any other act performed for a consumer by a supplier.

(†) (j) “Supplier” means a manufacturer, distributor, dealer, seller, lessor, assignor, or other person who, in the ordinary course of business, solicits, engages in or enforces consumer transactions, whether or not dealing directly with the consumer.

Section 2. K.S.A. 50-624 and K.S.A. 50-632 are hereby repealed.

Section 3. This act shall take effect and be in force from and after its publication in the statute book

Prison To Work

Prison To Work is a continuum, from the day of incarceration to self-sufficiency upon release, designed to assist offenders in preparing to re-enter society as productive, law-abiding citizens.

Prison To Work will specifically target offenders

- who have little or no successful employment history,
- who lack adequate academic, workplace skills, or vocational training,
- who are re-entering the job market or who are entering the job market for the first time,
- who have been or will be dependent upon public assistance without training,
- who have been or will be classified as working poor without training,
- who desire to secure and retain "primary" level employment in order to re-enter society as responsible, law abiding, self-sufficient citizens.

Because real change in thinking and change in behavior takes time, Prison To Work involves multiple stages, each of which gives an offender "a place to go" with what he or she has learned and done in the preceding stages.

Stage 1

Screening and Assessment

Screening for 6 factors related to risk of returning to prison:
History of arrests/convictions; History of violence; Gang affiliation; Work history; Educational history; and Age.
Assessments for Program selection: risk-needs; responsivity; time to serve; and other Program requirements.

Stage 2

Orientation To Change

3 months devoted to Self Change for Self Sufficiency.

- A. Self Discovery
 1. Nature of Change
 2. Strategies for Change
 3. Strengths Based Self Management
- B. Self Direction
 1. Goal Setting
 2. Decision Making- Problem Solving
 3. Job Specific Competencies, Transferable Work Skills
- C. Practical Application
 1. Practice--Social Responsibilities
 2. Practice--Civic Responsibilities
 3. Practice--Work Responsibilities

Stage 3

Pre-Employment Training

3 months devoted to transferable employability skills

- A. Employment Expectations
 - 1. Punctuality & Dependability
 - 2. Cooperation & Collaboration
 - 3. Individual Responsibility & Accommodation
 - 4. Customer Relations

- B. Primary Sector Employment Benefits
 - 1. Match of Individual Aptitudes & Interests
 - 2. Present & Future Opportunities
 - 3. Employee Benefits
 - 4. "Ownership" of Work/Product

Stage 4

On-The-Job Training

Minimum of 6 months working.

- A. Facility Jobs
 - KCI Industries,
 - private industry,
 - work crews.

- B. Program *Plus*
 - Barbering
 - Construction
 - Electrical, Plumbing, HVAC
 - Welding
 - Computer Technology
 - Food Service
 - Horticulture

Stage 5

Transition

2 months prior to release, after-work sessions.

- A. Social adjustment
 - 1. Parenting-Family
 - 2. Social Agencies
 - 3. Interpersonal communications
 - 4. Family changes

- B. Civic adjustment
 - 1. Documentation
 - 2. Parole Conditions
 - 3. Civic Organizations
 - 4. Community & societal changes

- C. Work Adjustment
 - 1. Interviewing
 - 2. Financial planning
 - 3. Workplace changes

D. Job Placement

Stage 6

Follow-up

Minimum of 6 month post-release follow-up to coordinate with

- A. Employers
- B. Social/community services
- C. Parole supervision

Prison To Work will offer a **Service** component open to all interested inmates who desire to complete a GED or participate in voluntary educational opportunities.

Prison To Work is also designed to contribute to the state's economic development by providing training during incarceration and job placement upon release. Prison To Work will

- coordinate information and follow up data with existing One Stop Center services,
- involve employers in establishing employment needs, training competencies, and interviews,
- employ technology in the Program as well as existing services such as KansasJobLink,
- include tracking and follow-up with offenders upon release,
- provide measurable performance data for individuals and Program corresponding to state and national expectations.

Correctional Program Management, Inc.

Patrick Streck

State Director of Correctional Education

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Correctional Program Management, Inc.

OUTCOMES: Prison To Work
During Incarceration

Increased employment within the system

Increased positive job performance reviews

Increased positive Incentive Level

Increased good time earned

Correctional Program Management, Inc.

OUTCOMES: Prison To Work

Post-Release

Increased primary level, stable employment

Increased wages, advancement, training

Increased positive family/financial responsibilities (child support, alimony, savings, financial management)

Increased adherence to parole conditions

Recidivism Rate of 500 Random CPMI Program Completers (FY99 - FY00)

12/20/00

2-6

Avg Days Out	# Individuals Out	# Recidivated	% Recidivated	# Non-Recidivated	% Non-Recidivated
281	333	76	23%	257	77%

Days Out	# Potential Individuals	# Recidivated	% Recidivated	# Non-Recidivated	% Non-Recidivated
90	296	16	5%	280	95%
180	252	36	14%	216	86%
270	204	45	22%	159	78%
365	156	41	26%	115	74%
455	118	33	28%	85	72%
545	83	25	30%	58	70%
635	50	17	34%	33	66%
730	24	9	37%	15	63%

New Sentences vs Parole Violators

# Individuals Out	# New Sentence	% New Sentence	# No New Sentence	% No New Sentence
333	8	2%	324	98%

# Individuals Back	# New Sentence	% New Sentence	Parole Violators	% Parole Violators
76	8	11%	68	89%

Times Back

Total Out	Times Back	# Individuals	% of Total
333	0	257	77%
333	1	20	6%
333	2	47	14%
333	3	5	2%
333	4	2	1%
333	5	1	0%
333	6	1	0%

<p>Individual Completes FY99-FY00 2631</p>

INITIATIVES

CPMI is currently piloting 2 additional components of the Program in cooperation with the KDOC.

The first is a direct contact transition and tracking system for inmates who successfully leave the Program:

- to measure recidivism rates for inmates involved in the Program,
- to help evaluate and clarify criteria used in recommending Programs for inmates.

A second initiative in progress is Education *Plus* which:

- provides experience with the production aspects of business through cooperative efforts with Kansas Correctional Industries and area businesses,
- increases inmate jobs and Program placements at no additional expense to the Department or the State.

For more information contact:

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Or contact Facility Directors:

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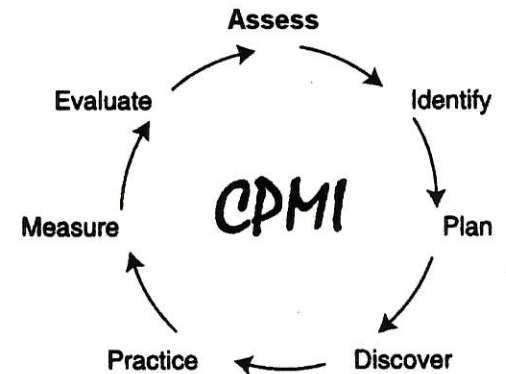
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Correctional Program Management, Inc.

A Safer Kansas Through Correctional Education



Correctional Program Management, Inc.

Correctional Program Management, Inc. (CPMI) is a not for profit public service organization founded in 1997, to provide a Correctional Education program specifically designed for the Kansas Department of Corrections (KDOC).

CPMI maintains a total staff of 75 throughout the 8 facilities in Kansas. The CPMI staff works directly with more than 560 inmates (7% of the population) on a daily basis and over 2000 inmates each year.

MISSION

“The Department of Corrections, as a part of the criminal justice system, contributes to the public safety by exercising reasonable, safe, secure, and humane control of offenders while actively encouraging and assisting them to become law abiding citizens.” (KDOC)

CPMI programs, as a part of the Kansas Department of corrections, contribute to this mission

- by providing offenders the knowledge, skills, and experiences necessary for responsible citizenship
- by providing facilities additional management resources.

PURPOSE

As a part of KDOC's commitment to a systems approach to a Responsibility-Accountability Model of Supervision, **the primary purpose of the CPMI Correctional Education Program is to evoke behavioral change.**

Academic and Vocational learning serve as tools in the process of developing **Social, Civic and Work Responsibilities.**

Inmates have opportunities to complete a GED, demonstrate workplace skills, and complete training in a vocational trade. However, the Program's primary goals are to provide relevant experiences with:

- Obtaining and using information in positive ways,
- Communicating and working with others,
- Demonstrating positive problem solving and decision making,
- Practicing responsible and ethical behavior,

As inmates reach the above goals employability of inmates within the system and upon release is greatly improved.

STRUCTURE

The Program format is that of a job.

Inmates:

- must interview for the job,
- use timecards to clock in daily,
- record specific job responsibilities mastered,
- receive regularly scheduled job performance evaluations.
- produce a portfolio composed of resumes, job application information, specific certificates of completion for GED, Vocational competencies mastered, and employability skills demonstrated.

During each 2-month session, the inmates are involved in 3 main components:

- **Self Change through Self-Discovery**, which deals with the connections between an individual's thinking and behavioral patterns and the cognitive skills needed to develop patterns of pro-social actions.
- **Self Directed Learning**, which focuses on the process of goal setting, planning, practice and mastery of specific academic and vocational skills.
- **Practical Application**, which provides the opportunity to apply knowledge and skills in pragmatic, “real world” situations and production.

CPMI has also provided inmates with real life work experience by;

- Operating 4 Food Service Programs that have served over **125,000** meals for facility staff and visitors;
- Arranging Job Fairs in the facilities for inmates to visit potential employers, practice interviewing and prepare job portfolios;
- Adding inmate production jobs through Education *Plus*, a totally self-funded component of the Program that works directly with businesses and industries in the public arena;
- Updating technology so that Program inmates are computer literate and Office Tech graduates may work in facility and state offices;
- Providing hundreds of trained inmates for facility jobs in food service, electrical-plumbing-HVAC maintenance, grounds and garden crews, Kansas Correctional Industry jobs, and private industry jobs.
- Enabling inmates to earn incentive pay for **quality** work in the Program.

Most importantly, CPMI has implemented

- a Program that aligns with the KDOC Strategic Plan
- a Program that specifically targets recidivism,
- A PROGRAM THAT WORKS.

While the CPMI Program provides basic academic and vocational skills as value-added components, the primary focus is on behavioral change. Providing the tools and practice for

- individual responsibility,
 - decision making,
 - problem solving
 - and work ethic
- are critical elements in every component of our Program, and are the necessary tools for offenders to become law abiding citizens.

For more information contact:

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Director of Curriculum
Max VanLaningham
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316-221-1155

Rev 82000

2-9

Achievements
1997-2000

Correctional
Program
Management,
Inc.

Correctional Program Management, Inc..

(CPMI) is a not for profit corporation founded in 1997 to provide an **efficient** and **effective** Correctional Education Program that specifically addresses recidivism.

In the first 3 years of operation, CPMI has proven to be **efficient** and **effective**:

- CPMI has saved the State of Kansas and the KDOC over **\$2.5 million** in management fees and added Program slots.
- CPMI has provided and supervised 75-100 additional inmate jobs as clerk-tutors at **no additional cost** to KDOC.
- CPMI has worked with over 8000 inmates enrolled in the Program, with:
 - Over **3000** completing the Academic Program,
 - Over **1300** completing GED certification,
 - Over **850** completing a Vocational Training Program.
- CPMI achieved full CEA-ACA **accreditation** for Programs at all 8 Kansas facilities as a system – an accomplishment unduplicated in any other state.

CPMI has provided over **\$250,000** in services, repairs, and maintenance to the facilities including:

- Providing in excess of **50,000** bedding and vegetable plants for the grounds and gardens at the Lansing, Topeka and Norton facilities;
- Preparing hundreds of floral arrangements, corsages, and boutonnieres for DOC Employee Recognition ceremonies;
- Providing over **\$50,000.00** in electronic repairs for facilities;
- Repairing, refurbishing and donating computers for DOC use;
- Providing barbering services for over **30,000** inmates and staff at HCF in addition to training barbers for other facilities.
- Repairing over 1000 autos for DOC staff and citizens;
- Providing over **\$20,000.00** of maintenance services in HVAC, plumbing, electrical services;
- Presenting training to DOC staff in such areas as Colors, RAMS, and Ethics.

The CPMI Program has involved inmates in social, civic, and work projects including:

- Providing labor for roofing, siding and drywalling homes for Habitat For Humanity;
- Constructing a complete garage for a local school district, saving the school over **\$3000.00**;
- Constructing 6 playhouses for CASAS, the Ronald McDonald House and church fund raising efforts in Topeka and Hutchinson;
- Providing in excess of **\$10,000** in plants for the Kansas Jaycees, the Cerebral Palsy Ranch, the Lansing Historical Society, The Ronald McDonald House and other civic fund- raising projects;
- Managing plant sales fundraiser for a Spiritual Life Center at Ellsworth Correctional Facility;
- Building over 1000 stock panels for the Kansas State Fair in Hutchinson;
- Providing over 500 children's books to be sent home at Christmas through the Gifts of Love Project;
- Furnishing children's books and toys for inmate visitation areas.