

Approved: February 7, 2000
Date

MINUTES OF THE SENATE WAYS & MEANS COMMITTEE.

The meeting was called to order by Chairperson Dave Kerr at 11:00 a.m. on February 1, 2000 in Room 123-S of the Capitol.

All members were present except: Senator Downey, who was excused

Committee staff present: Alan Conroy, Chief Fiscal Analyst, KLRD
Michael Corrigan, Asst. Revisor of Statutes
Rae Anne Davis, KS Legislative Research Department
Debra Hollon, KS Legislative Research Department
Judy Bromich, Administrative Assistant to the Chairman
Ronda Miller, Committee Secretary

Conferees appearing before the committee:
Senator Dick Bond, Senate President
Representative Shari Weber

Others attending: See attached list

SB 387: Establishing the department of public safety

Background material for today's hearing was distributed by the Kansas Legislative Research Department (Attachments 1, 2, and 3).

The Chairman announced that approximately 45 minutes of today's meeting would be devoted to a teleconference with Ms. Pam Sillars, Deputy Director of the Colorado Department of Public Safety and Mr. Ray Slaughter, the Director of the Division of Criminal Justice within the Colorado Department of Public Safety. He told members that the conversation was scheduled to have been with the Director of the Department, Mr. Aristedes Zavaras, but he had been called to the capitol in Denver.

The Chairman noted that **SB 387** authorizes the creation of a new agency called the Kansas Department of Public Safety which Colorado has had for a number of years and requested that Ms. Sillars and Mr. Slaughter review the structure and operation of the Colorado Department of Public Safety. Mr. Slaughter told the Committee that the Colorado Legislature authorized the creation of the Department in 1984 and it was effected in 1985. He stated that the agency has changed since its inception, and now consists of four divisions under the supervision of the Director and Deputy Director. The four divisions are the State Patrol (analogous to the KS Highway Patrol), the Colorado Bureau of Investigation (somewhat analogous to the KBI), the Fire Safety Division (analogous to the Fire Marshal), and the Division of Criminal Justice (which does not show up in **SB 387** but whose functions are covered by various Kansas agencies). Mr. Slaughter noted that the Colorado Department of Public Safety does not include two divisions mentioned in **SB 387** - the Alcohol Beverage Control Division and the Emergency Medical Services Board.

In terms of how the Department has functioned, Mr. Slaughter stated that, though he has not been a part of the agency since its inception, his perception is that the Department has had its ups and downs. He said that it is on an upswing now with departmental integration doing well, the ability to have a single focus for state law enforcement is at an all time high, and staff coordination and lateral movement of law enforcement personnel is good. He added that the operation is not without fault, but the strengths outweigh the weaknesses.

CONTINUATION SHEET

SENATE WAYS & MEANS COMMITTEE MINUTES

Ms. Sillars, who has been with the Department since its inception, highlighted two areas which she advised the Committee to study:

- fully funding the centralized support staff
- encouraging divisions to cooperate on a true basis to maximize the new partnership

In answer to the Chairman's question, Mr. Slaughter stated that the higher profile of law enforcement personnel and the opportunity for a cabinet level seat had proven valuable. He stated that there is an overall continuity of policy because of the nature of the Department, and cabinet heads work closely with the Governor for good coordination as well as a high profile. Ms. Sillars added that the public has shifted its attention to how critical it is to have a single point of focus for law enforcement, and the shootings at Columbine High School have helped the Department focus their efforts on how to react. She stated that the tide has swung from the attention associated with law enforcement to public safety.

The Chairman inquired whether consolidation of the agencies had resulted in opportunities for career advancement or employee retention. Both Mr. Slaughter and Ms. Sillars stated that this is one area where there was not a lot of interagency cooperation, and the Department has just recently begun to focus on opening up career paths between divisions. They agreed that the Department is just now seeing the effects of that and will see advances in the future.

Chairman Kerr inquired whether the consolidation had resulted in savings, especially in the areas of academies, laboratories, etc. The conferees stated that savings have been more of substantive policy and point of contact and less of a fiscal nature, because citizens can go to the Department of Public Safety rather than to separate agencies for assistance. In answer to the Chairman's question, Ms. Sillars stated that the divisions have retained their individual identities.

Senator Morris inquired whether there were any police chiefs or sheriffs who had gone through the consolidation and could contrast the level of coordination in 1985 with what it is now. Mr. Slaughter stated there is a Colorado Conference of Law Enforcement Agencies which he meets with regularly and they have welcomed the Public Safety entity. He said that the cooperative spirit and recognition of roles of each division has been a non-issue. Ms. Sillars told the Committee that the biggest fear initially came from a group of sheriffs who feared that the State Patrol Division would turn into a state police agency and run the counties. Now they are comfortable with the Department.

In answer to a question, Ms. Sillars stated that EMS is in the Colorado public health environment.

Senator Salisbury noted that the conferees had advised Kansas to include career advancement in its plan for consolidation and inquired how Kansas legislators could encourage that endeavor with legislation. Mr. Slaughter stated that bringing entities together to cooperate will be difficult, but the legislation could include intent language.

In answer to a question from Senator Ranson, Mr. Slaughter stated that the Governor appoints the Executive Director as a member of the Cabinet, the division heads of the State Patrol and Bureau of Investigation Divisions serve at the pleasure of the Governor, and the division heads of the Criminal Justice and Fire Safety Divisions "compete" - which means that candidates go through the personnel system tests and the Executive Director makes the choice. He noted that though all division heads report to the Executive Director, they are keenly aware that they are also reporting to the Governor. Ms. Sillars added that no one below the Executive Director position (which would be analogous to "Secretary" in **SB 387**) is confirmed by the Legislature.

In answer to a question posed by Senator Jordan, Mr. Slaughter stated that if there were a case of alleged wrongdoing within one division, the Executive Director would report to the Governor who would ask someone outside the consolidated group (such as the Attorney General) to investigate. In answering a question about checks and balances between agencies, Mr. Slaughter stated that the statute delineates that the nature and role of the Bureau of Investigation is upon the request of a local entity or at the order of the Governor.

CONTINUATION SHEET

SENATE WAYS & MEANS COMMITTEE MINUTES

Senator Lawrence noted that some concern has been expressed that consolidation might create new layers of bureaucracy. Ms. Sillars stated that there was a need for additional support staff, but all the services were already present in the rest of state government. She did not believe there were more levels of bureaucracy.

Senator Feleciano inquired how the divisions compete for funding when faced with revenue shortfalls. She stated that the budget is presented as a departmental budget which forces the divisions to prioritize and look at the broader view of public safety.

Senator Dick Bond, President of the Senate, appeared before the Committee in support of **SB 387** and reviewed his written testimony (Attachment 4). In answer to questions, he stated it was his belief that consolidation could help with pay issues. There was some discussion about entities that could be included in the consolidation.

HB 2570: Creating a task force on consolidation of public safety agencies

Representative Shari Weber testified as a proponent of **SB 387**, noting that she had originally requested **HB 2570** (which creates a task force to study consolidation of public safety agencies). She reviewed her written testimony (Attachment 5).

The Chairman announced that the meeting scheduled for February 8 would be devoted to opponents and any conferees taking a neutral position on **SB 387** or **HB 2570**.

The meeting was adjourned at 12:15 p.m. The next meeting will be February 2, 2000.

Appointing Authority and Functions of State Criminal Investigation Agencies

Summary:
 7 states' criminal investigation function under Attorney General (AG) (including Kansas not listed below)
 43 under Governor

We counted the function under the Governor in those states in which the AG is appointed rather than elected.

Kansas Bureau of Investigation Findings: (see attached list)
 18 states' criminal investigation function under AG (including Kansas)

Mary Galligan and Russell Mills

Senate Ways and Means Committee
 Date **February 1, 2000**
 Attachment # **2**

| State | Agency | Head Appointed By | Functions | | | | | Comments |
|-------|--|-------------------|------------------------------|----------------------------------|-----------|---------------------------|-------------------------------|---|
| | | | Criminal Justice Records | Statewide Criminal Investigation | Crime Lab | Sex Offender Registration | Violent Offender DNA Database | |
| CA | Dept. of Justice | AG | Yes | Yes | Yes | Yes | Yes | Interview |
| MT | AG | AG | | | | | | Interview/Information from CSG and KBI |
| NC | State Bureau of Investigation | AG | Yes | Yes | Yes | Yes | Yes | Interview |
| ND | AG's Office—Bureau of Investigation | AG | Yes | Yes | No | Yes | No | Interview and KBI Head of Bureau is classified, but appointed by the AG |
| SD | AG's Office—Division of Criminal Investigation | AG | arrest and fingerprints only | Yes | Yes | Yes | Yes | Interview |
| WI | Dept. of Justice | AG | Yes | Yes | Yes | No | Yes | Interview Head of Department is a classified position appointed by the AG who is an elected official (attempt to be sure politics do not unduly influence investigations). |

| State | Agency | Head Appointed By | Functions | | | | | Comments |
|-------|---|-------------------|--------------------------|----------------------------------|-----------|---------------------------|-------------------------------|---|
| | | | Criminal Justice Records | Statewide Criminal Investigation | Crime Lab | Sex Offender Registration | Violent Offender DNA Database | |
| LA | Department of Public Safety | Gov | Yes | Yes | Yes | Yes | Yes | Interview Also have highway patrol function |
| MA | State Police | Gov | No | No (AG) | Yes | NA | Yes | Interview Investigators in the Division of Investigative Services of the State Police report to the AG. Sex offender registration law being challenged in court |
| MD | State Police | Gov | | | | | | Information from CSG |
| ME | State Police | Gov | Yes | Yes | Yes | Yes | Yes | Interview AG is elected by the Legislature. AG has an oversight role in regard to State Police, but no supervisory responsibility ME among AG states on the KBI's list |
| MI | State Police | Gov | Yes | Yes | Yes | Yes | NA | Interview |
| MN | Department of Public Safety | Gov | | | | | | Interview/Information with CSG |
| MO | Department of Public Safety | Gov | Yes | Yes | Yes | Yes | Yes | Interview |
| MS | Department of Public Safety – Criminal Investigation Bureau | Gov | No | Yes | Yes | NA | Yes | Interview |
| NE | State Patrol | Gov | Yes | Yes | Yes | Yes | Yes | Interview |
| NH | Safety Department – Div of State Police | Gov | | | | | | Information from CSG Governor appoints AG |
| NJ | AG- Div. of Criminal Justice | Gov | No | Yes | No | Yes | NA | Interview Governor appoints AG NJ among AG states on the KBI's list |
| NM | State Police | Gov | | | | | | Information from CSG |
| NV | Div. of Investigations | Gov | | | | | | Information from CSG |

2-4

| State | Agency | Head Appointed By | Functions | | | | | Comments |
|-------|--|-------------------|--------------------------|----------------------------------|-------------|---------------------------|-------------------------------|---|
| | | | Criminal Justice Records | Statewide Criminal Investigation | - Crime Lab | Sex Offender Registration | Violent Offender DNA Database | |
| NY | Div. Of State Police | Gov | | | | | | Information from CSG |
| OH | Department of Public Safety | Gov | | | | | | Information from CSG OH among AG states on the KBI's list |
| OK | State Bureau of Investigation | Gov | Yes | Yes | Yes | No | Yes | Interview |
| OR | State Police | Gov | Yes | Yes | Yes | Yes | Yes | Interview |
| PA | State Police | Gov | No | Yes | Yes | Yes | NA | Interview It appears that both entities carry out duties that are assigned to the KBI; statewide, multi-jurisdiction investigations, drug law enforcement; Medicaid Fraud Control and grand juries are all handled by the AG PA among AG states on the KBI's list |
| PA | AG | Elected | No | Yes | No | No | NA | |
| RI | Department of State Police | Gov | | | | | | Information from CSG. RI among AG states on the KBI's list. |
| SC | Law Enforcement Div. | Gov | No | Yes | Yes | Yes | Yes | Interview |
| TN | Bureau of Investigation | Gov | No | Yes | Yes | Yes | Yes | Interview AG appointed by Supreme Court TN among AG states on the KBI's list |
| TX | Department of Public Safety | Gov | | | | | | Information from CSG |
| UT | Department of Public Safety—Division of Criminal Investigations and Tech. Services | Gov | Yes | Yes | Yes | Yes | Yes | Interview Separate division in the DPS is highway patrol function UT among AG states on the KBI's list |
| VA | State Police | Gov | Yes | Yes | No | Yes | No | Interview |
| VT | Department of Criminal Investigations | Gov | Yes | Yes | Yes | Yes | NA | Interview |
| WA | State Patrol | Gov | | | | | | Information from CSG |

| State | Agency | Head Appointed By | Functions | | | | | Comments |
|-------|--|-------------------|--------------------------|----------------------------------|-------------|---------------------------|-------------------------------|---|
| | | | Criminal Justice Records | Statewide Criminal Investigation | - Crime Lab | Sex Offender Registration | Violent Offender DNA Database | |
| WV | State Police | Gov | Yes | Yes | Yes | Yes | No | Interview |
| WY | Office of AG—Criminal Investigation Div. | Gov | Yes | Yes | Yes | Yes | Yes | Interview AG appointed by Governor WY among AG states on the KBI's list |

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States Where State Bureaus of Investigation, or Equivalent, are
Directly under the Attorney General:

1. California
- *2. Hawaii
- *3. Idaho
- *4. Illinois
5. Kansas
- *6. Maine
- *7. New Jersey
8. North Carolina
9. North Dakota
- *10. Ohio
- *11. Pennsylvania
- *12. Rhode Island
13. South Dakota
- *14. Utah
15. Wisconsin
- *16. Wyoming
- *17. Tennessee
18. Montana

* Head of Investigation under the Gov.
either through appointment of AG by Gov.
or direct supervision by Gov. (see Research
findings)

Combined Table Containing Community Corrections, Court Services, and Parole office locations.
 Note: Not all agencies responded to the request for information.

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

| Judicial District | Court Service Location(s) | Rent | Expiration Date | Additional Comments | Community Corrections Location(s) | Rent | Expiration Date | Additional Comments | Parole Office Location(s) | Rent | Expiration Date | |
|-------------------|---|------|-----------------|--------------------------|---|------------------|-----------------|--------------------------|--------------------------------------|-----------------|-----------------|----------------------|
| 1st | Leavenworth C. Courthouse 824 Olive St. Leavenworth KS 66048 5 th and Parallel Atchison KS 66002 | None | None | Share with CC, Courts | Same | \$563 mon. | None | Share with CS, Courts | | | | |
| 2nd | Jackson Co. Courthouse Hollon KS 66438 Jefferson Co. Courthouse Oskaloosa KS 66066 Pottawatomie Co. Courthouse Westmoreland KS 66549 | None | None | Share with courts | 111 N. 8 th St. Atchison KS | \$400 mon. | 9/01 | | | | | |
| 3rd | Shawnee Co. Courthouse 200 SE 7 th Topeka KS 66603 | None | None | County offices | 712 SW Kansas Ave Topeka KS 66603 | \$9,228 month | 6/30/99 | | 3400 SW Van Buren Topeka KS 66611 | \$5,958 mon. | 9/00 | |
| 4th | Franklin Co. County 301 S. Main Ottawa KS 66067 Anderson Co. Courthouse PO Box 305 Garnett KS 66032 Coffey Co. Courthouse PO Box 330 Burlington KS 66839 Osage Co. Courthouse PO Box 549 Lyndon KS 66451 | None | None | Share with courts | 1418 S. Main, Su. 3 Ottawa KS 66067 | \$1,240 mon. | None | | | | | |
| 5th | 618 Commercial Emporia, KS 66801 | None | None | Share with CC and Parole | 618 Commercial Emporia, KS 66801 | None | None | Share with CS and Parole | 618 Commercial Emporia, KS 66801 | \$83 mon. | 12/98 | Share with CS and CC |

Senate Ways and Means Committee
 Date February 1, 2000
 Attachment # 3

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

3-2

| | | | | | | | | | | | | |
|------|---|----------------------------|-----------------|--|---|--------------------------|---------------|-------------------|---|-----------------|------|-------------------------|
| 6th | Bourbon Co. Courthouse PO Box 868 Fort Scott KS 66701 | None | None | Share with court system | 1120 S. National Fort Scott KS 66701 | \$550 month | 7/31/01 | | | | | |
| | Linn Co. Judicial Bldg 318 Chestnut Mound City KS 66756 | | | | Linn Co. Judicial Bldg Mound City KS | \$150 month utilities | None | County court | | | | |
| | Miami Co. Courthouse 120 S Pearl Paola KS 66071 | | | | 211 N. Silver Paola KS 6607 | \$750 month | 6/30/99 | Share with Parole | 211 N. Silver Paola KS 66071 | \$100 mon. | 6/99 | |
| 7th | | | | | Douglas Co. Courthouse 1100 Mass. Lawrence KS 66044 | None | | Court offices | 901 Kentucky Su. 108 Lawrence KS 66044 | \$825 mon. | 7/98 | |
| 8th | Geary Co. 801 N. Washington Junction City KS 66441 | \$3,200 bond payment | 20 year bond | Share with Co. offices All offices share space with regional parole officers and CC | Junction City (Same) | \$3,400 month | None provided | Parole office | 801 N. Washington Junction City KS 66441 | \$400 mon. | 5/00 | Share with CC and CS |
| | Dickinson Co. Courthouse PO Box 127 Abilene KS 67410 | None | None | | 1503 N. Washington Junction City KS | \$761 month | None provided | Juvenile I&A | | | | |
| | Marion Co. Courthouse PO Box 298 Marion KS 66861 | None | None | | | | | | | | | |
| | Morris Co. Courthouse 501 W. Main St. Council Grove KS 66846 | None | None | | | | | | | | | |
| 9th | Harvey County Courthouse 8 th and Main Newton, KS 67114 | None | None | | 500 Main Pl, Su.204 Newton KS 67114 | \$1,250 month | 1/99 | | | | | |
| | McPherson County Courthouse Kansas and Maple McPherson, KS 67146 | | | | 115 E. Marlin #108 McPherson KS 67146 | \$872 month | 5/00 | | | | | |
| 10th | 1255 E. 119 th St. Olathe KS 66061 | \$24,779 mon. | 5/05 | | 135 S. Kansas Ave Olathe KS 66061 | \$6,942 mon. | 8/99 | | 121 A. E. Park Olathe KS 66061 | \$1,942 mon. | 3/01 | |
| | | | | | 9307 W. 74 th St Merriam KS 66204 | \$1,282 mon. | 1/99 | | | | | |
| | | | | | 6301 Rockhill Rd, Su 421 Kansas City MO 64131 | \$1,413 mon. | 12/01 | | | | | |

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

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|------|--|----------------------------------|------|---|---|--|-------------------|------------------------------------|-------------------------------------|------------|------|--|
| 11th | Judicial Center Annex 408 N Walnut Pittsburg KS 66762 Cherokee Co. Courthouse 110 W. Maple Columbus KS 66725 Labette Co. Judicial Center 201 S Central Parsons KS 67357 | \$1,000 month in Pittsburg | 5/00 | Pittsburg and Columbus share with CC | 813 N. Broadway Pittsburg KS 66762 Same 107 S. 27 th St Parsons KS 67357 | \$1,1125 mon \$100 mon. \$500 mon. | 11/99 None | Share with CS Share with CS | 708 N. Locust Pittsburg KS 66762 | \$730 mon. | 6/01 | |
| 12th | Cloud Co. Courthouse 811 Washington Concordia KS 66901 Mitchell Co. Courthouse 114 S Campbell Beloit KS 66901 Republic Co. Courthouse 815 M. St Belleville KS 66935 Jewell Co. Courthouse 307 N. Commercial Mankato KS 66956 Lincoln Co. Courthouse 218 E. Lincoln Lincoln KS 67455 Washington Co. Courthouse 214 C Washington KS 66988 | None | None | Collocated with CC is Concordia Share with courts | Cloud Co. Courthouse 811 Washington Concordia KS 66901 | \$2,100 mon | None | Share with CS | | | | |
| 13th | Butler Co. Courthouse 121 S Gordy El Dorado KS 67042 Greenwood Co Courthouse 311 N Main Eureka KS 67045 Elk Co. Courthouse PO Box 308 Howard KS 67349 | None | None | County offices | 228 W. Central #310 El Dorado KS 67042 | \$1,900 mon. | 6/99 | | | | | |

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

3-4

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|------|--|------|------|-------------------------|--|-------|--------|--------------------------------------|--|------------|------|--|
| 14th | Montgomery Co. Courthouse PO Box 768 Independence KS 67301 City Hall Bldg PO Box 409 Coffeyville KS 67337 Chatauqua Co. Courthouse PO Box 308 Sedan KS 67361 | None | None | Share with court system | Independence Corp. Offices 200Arco Pl. Box 846 Independence KS 67301 Same | \$360 | May 99 | None | 200 Arco Place Suite 108 Independence KS 67301 | \$526 mon. | 7/99 | |
| 15th | Sherman Co. Courthouse 813 Broadway Goodland KS 67735 Thomas Co. Courthouse 300 N Court POBox 805 Colby KS 67701 | None | None | | Law Enforcement Center 813 1/2 Broadway Goodland KS 67735 Thomas Co. Courthouse Colby KS 67701 | None | | County offices County offices | | | | |
| 16th | Ford Co. Government Center 100 Gunsmoke Dodge City KS 67801 Gray Co. Courthouse 300 S Main Cimarron KS 67835 Meade Co. Courthouse Meade KS 67864 Kiowa Co. Courthouse Greensburg KS 67054 Comanche Co Courthouse Coldwater KS 67029 Clark Co. Courthouse Ashland KS 67831 | None | None | Share with court system | 208 W. Spruce Dodge City KS 67801 | None | | | POBox 1088 Dodge City KS 67801 | \$535 mon. | 3/01 | |
| 17th | Norton Co. Courthouse POBox 70 Norton KS 67854 | None | None | Share with court system | Same Osborne Co. Courthouse POBox 180 Osborne KS 67473 | None | | Courts Courts | | | | |

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

3-5

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|------|---|------------------------------------|--|--|---|---|------------------------------|--|---|----------------------------------|------------------|---------------------------|
| 18th | Sedgwick Co. Courthouse 525 N Main Wichita KS 67203 510 N Main Wichita KS 67203 1015 S Minnesota | None | None | Share with court system | 905 N. Main Wichita KS 67203 207 N. Emporia Wichita KS 67202 961 S. Glendale Wichita KS 67218 1015 S. Minnesota Wichita KS 67211 | None \$6,333 \$3,209 None | None None 3/03 | County courts | 210 N. St. Francis Wichita KS 67202 963 S. Glendale Wichita KS 67218 | \$4,823 mon. \$1,903 mon. | 6/98 6/98 | |
| 19th | Cowley Co Courthouse 311 E. 9 th PO Box 472 Winfield KS 67158 320 E. 9 th Suite C Winfield KS 67518 City Hall 1 st & Central PO Box 1152 Arkansas City KS 67005 | None None \$175 mon. | None None Did not provide info | County offices CC City offices | City Hall 1 st and Central Arkansas City KS 67005 | \$1,650 mon. | 12/98 | Share with CS | | | | |
| 20th | 1806 12 th Street Great Bend, KS Unspecified office located in: Rice, Stafford, Ellsworth, Russell counties | None | None | All offices are located in courthouses and none pay rent | 1806 12 th Street Great Bend, KS | None | None | Collocated with CS, Parole | 1806 12 th Street Great Bend, KS | None | None | Collocated with CS and CC |
| 21st | 100 Courthouse Plaza POBox 158 Manhattan, KS Clay County Courthouse POBox 203 Clay Center, KS | None | None | | 115 N. 7 th Hiawatha KS Manhattan (No Info) Clay Center Sheriff's Dept. Marysville Co. Bldg Seneca (No Info) | \$375 month None None None None | Monthly | None County offices County offices County offices County offices | | | | |

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

3-6

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|------|--|---------------|-----------------|---|--|--------------|--------------|----------------------|-----------------------------------|-----------------|------|----------------------|--|
| 22nd | Brown Co. PO Box 417 Hiawatha KS 66434 Doniphan Co. PO Box 295 Troy KS 66087 Marshall Co. PO Box 88 Marysville KS 66508 Nemaha Co. PO Box 213 Seneca KS 66538 | None | None | County Offices | | | | | | | | | |
| 23rd | 1205 Fort Hays, KS 67801 | None | 5/00 | Share with juvenile I&A who pay \$1,100 mon. | 1011 Fort Hays KS 67801 | \$1,950 mo. | 8/98 | None | | | | | |
| 24th | Ness Co. 105 S. Penn Ness City KS 67560 | \$441 mon. | July 2002 | Share with CC | Same | \$225 mon. | July 2002 | Share with CS | | | | | |
| | Barton Co. 806 Topeka Larned KS 67550 | \$388 mon. | Annual, July | Share with CC | Same | \$388 mon. | Annual, July | Share with CS | | | | | |
| 25th | 504 St. John Garden City KS 67846 | None | None | Do not share | 601 N. Main, SuA Garden City KS 67846 | \$2,212 mon. | 11/99 | Parole | Same | \$650 mon. | 9/00 | Share with CC | |
| 26th | Seward Co. Courthouse 415 N. Washington Liberal KS 67901 | None | None | County Offices | 504 N. Kansas | \$900 mon. | Monthly | Juvenile I&A; Parole | 504 N. Kansas Liberal KS 67901 | | | | |
| | Grant Co. Courthouse 108 S. Glenn Ulysses KS 67880 Stevens Co. Courthouse 200 E 6 th St. Hugoton KS 67951 | | | | | | | | | | | | |
| 27th | Reno Co. 400 W 2 nd Suite A Hutchinson KS 67501 | \$1,657 | 6/01 | CS, CC, Parole | Same | \$2,554 mon. | June 99 | CS, CC, Parole | Same, Suite D | \$1,073 mon. | 7/00 | Share with CC, CS | |
| 28th | Saline Co. Building 300 W. Ash Salina KS 67401 | None | None | Share with courts | 227 N. Santa Fe, 202 Salina KS 67401 | \$3,100 mon. | 1/01 | | | | | | |
| | Ottawa Co. Courthouse 307 N. Concord Minneapolis KS 67467 | | | | 307 N. Concord Minneapolis KS 67467 | none | none | | | | | | |

COURT SERVICE

COMMUNITY CORRECTIONS

PAROLE OFFICES

3-7

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|------|---|------|------|--------------------------------------|---|--|--|--|---|---------|------|---------------|
| 29th | 812 N. 7 th Kansas City KS 66101 9400 State Kansas City KS 66101 710 Nth 7 th Kansas City KS 66101 | None | None | Share main office with CC, courts | Same | \$6,000 | None | Share with CS | 1123 N. 5 th St. Kansas City KS 66101 | \$4,880 | 6/02 | |
| 30th | Sumner Co. Courthouse 500 N Washington PO Box 399 Wellington KS 67152 Kingman Co. Courthouse 130 N. Spruce PO Box 495 Kingman KS 67068 Barber Co. Courthouse 118 E. Washington Medicine Lodge KS 67104 Pratt Co. Courthouse 300 S. Nineteenth PO Box 984 Pratt KS 67124 Harper Co. Courthouse 201 N. Jennings PO Box 467 Anthony KS 67003 | None | None | County offices | Sumner Co. 120 East 9 th Wellington KS 67152 Kingman Co. Courthouse Kingman KS 67068 111 East 4 th #101 Pratt KS 67124 123 N. Jennings Anthony KS 67003 | \$300 \$225 mon. \$785 mon. \$100 mon | Monthly Monthly 6/99 6/99 | Juvenile I&A; Parole; CASA Court offices County offices | Sumner Co. 120 East 9 th Wellington KS 67152 | | | Share with CS |
| 31st | | | | | 9 E. Main Fredonia KS 66738 | \$850 mon. | 6/99 | Juvenile I&A | | | | |
| 32nd | | | | | | | | | | | | |

CC=Community Corrections
CS=Court Services

Unless otherwise noted, when multiple addresses listed, first address is the main office.
 * Identified addresses do not assume that no other city or state agency (in addition to Court Services, Community Corrections, or Parole) may also share the office space.
 ** No record of number of employees or partial-week use of an office located at any identified location.
 *** Each of the state's correctional facilities contains a parole office.

KANSAS SENATE

DICK BOND
Senate President

Senate Chamber
State Capitol
Topeka, Kansas 66612-1511

9823 Nall
Overland Park, Kansas 66207



Chairman:
Interstate Cooperation
Legislative Coordinating Council
Organization, Calendar and Rules
Member:
Assessment and Taxation
Judiciary
Legislative Budget
State Finance Council

Sue Krische, Chief of Staff
785-296-2419
FAX 785-296-6718

OFFICE OF THE PRESIDENT

Testimony on SB 387 Presented February 1, 2000 Senate Ways and Means Committee

SENATE BILL 387

Establishes the Department of Public Safety under the Governor. It was recommended by the Joint Legislative Budget Committee this past interim.

The new cabinet level department would include: (1) the Highway Patrol (2) Kansas Bureau of Investigation (3) Alcoholic Beverage Control (4) State Fire Marshall (5) Board of Emergency Medical Services.

One of the most important functions of government at every level is to provide for the public safety. This legislature has a duty and responsibility to seek ways to improve and strengthen those agencies we directly fund and support. The public deserves our thoughtful review of this most important delivery of service.

This bill represents significant change and change is difficult! Change threatens some, terrifies others and causes acute paranoia in a few. I challenge you to have the courage and the will to fairly consider the reorganization of the delivery of public safety responsibilities and structure in Kansas.

As an advocate for consolidation, it has been an interesting experience to observe the panic that has been spread across the state's law enforcement hierarchy. It appears that the Director of the KBI has spread the word to his friends and colleagues in charge of most law enforcement agencies to vigorously oppose change or at least be invisible.

It appears they are all falling in line and you will no doubt hear a harmonious chorus of "No's." This summer, numerous agencies, including the KBI, were asked to appear before the Budget Committee and were asked, "What do you perceive as the strengths and weaknesses of a consolidated public safety agency?" Mr. Welch's principle response was, "Don't do it. Please." Director Welch has a long and distinguished career in law enforcement. He is well liked by the leaders of law enforcement groups and is frequently on their magazine covers. He is formidable! The letters he has encouraged and meetings he's called to oppose any change will generate a significant group in opposition to SB 387.

Senate Ways and Means Committee

Date *February 1, 2000*

Attachment # *4*

I am advised that only seven (7) elected Attorneys General have the investigative responsibilities of law enforcement delegated to them. One argument has been made – would you like to be investigated by the same branch of state government that might prosecute you?

Rank and file law enforcement personnel who justifiably fear reprisal and cannot testify tell me that this consolidation proposal is logical. They want mobility and the chance to move up through the professional ranks, even if it means changing departments and getting new training. Today if you are moving up in the Highway Patrol, the opportunity at the top looks pretty bleak. We have a young and able Superintendent in Colonel Brownlee and an excellent Assistant Superintendent, Terry Maples, who is even younger.

Consolidation will permit our best and brightest to have mobility and maybe have leadership in an allied department. Some law enforcement members tell me they don't want to chase tail lights or do drug busts for 20 years. They want the opportunity to advance and learn and grow. Without mobility and opportunity, they all too frequently leave state service.

I know and understand that some of those at the top of our agencies are fearful of change, but let me list only some of the points that support the merit of SB 387.

Benefits of a Department of Public Safety:

- (1) Coordinated fiscal and accounting operations.
- (2) Opportunity for a single and professional Human Resources staff.
- (3) Encourages a combination and coordination of investigative resources.
- (4) Permits greater flexibility in the allocation of state resources (both human and property).
- (5) Will provide greater influence in a single public safety agency for policy development and appropriations.
- (6) Permits mobility of personnel and career advancement opportunities.
- (7) Encourages cross training of personnel.
- (8) Enhances inter-agency cooperation and rapid coordination of law enforcement responsibilities.

Even the Clinton Administration's U. S. Attorney for Kansas for some unexplained reason has been inspired to write us and object to change. No one suggests or even hints that we need change because we have corruption or incompetent leadership in law enforcement. However, to suggest that consolidation might cause less enforcement of methamphetamine labs or deter our forensic chemists or impact arson investigation by our Fire Marshall or reduce drug arrests by our troopers is an insult to our intelligence and to our professionals. It speaks volumes about the current system that is consumed in protecting turf and afflicted with acute paranoia.

I hope this committee and the entire legislature will be open to a discussion of the merits of SB 387. It takes courage to promote change when change is feared and opposed by many. Our job is to provide the best system of public safety possible for all Kansans who deserve nothing less.

Thank you.

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HOUSE OF REPRESENTATIVES 68TH DISTRICT

Assistant Majority Leader
Testimony for SB 387

Senate Ways and Means Committee - February 1, 2000

Thank you Chairman Kerr and members of the committee for the opportunity to appear before you today as an advocate for SB 387 - an act establishing the Department of Public Safety and providing for the powers, duties and functions. I have always believed that public safety is a number one issue. I believe that it is one of **the most important** functions that we expect our government to do and do well. I also believe that we can do it more efficiently, effectively and with a greater degree of public safety for our citizens if all the public safety agencies are communicating with each other. I would indicate that they do not communicate now as much as they would if there existed a central entity that facilitated their coordinated efforts and communication.

This bill endeavors to pull together the efforts of those involved with the public safety arena. It is not an issue of competence or corruption, but an issue of coordination. My experience of reviewing budgets for public safety agencies via House Appropriations, tells me that each agency is looking out for **only their piece of the public safety puzzle** without regard for how they fit into the public safety pattern. Many times, a Highway Patrolman, a Fire Department, and an Emergency Medical Service all show up at the same scene. After the initial "smoke clears", they are followed by the Kansas Bureau of Investigation and the Fire Marshal Investigator. Meanwhile, they all should be able to access state-wide communications and the criminal justice information system so that what has gone on before is available as well as recording what is going on now. Then follows the court system and many times an incarceration piece of the puzzle.

I have been truly amazed by the lack of information sharing in the public safety arena. I have often asked the law enforcement piece how they do their job without information available to them. It is my understanding that when one of our highway patrolman stops someone driving a vehicle on our Kansas roads that they are unable to immediately access information about the person's past or present records that would be valuable to a public safety evaluation of the situation. Yet, the technology is available - it is only the **coordination of need, resources and function** that is not present. I also believe that the coordination of these pieces of public safety would serve those who have been trained in this arena to move from one job to the other. This cross training and movement within the public safety arena would allow a greater understanding of each function of public safety as well as making opportunities for job advancement or at the very least a new learning experience. Again, this movement would facilitate efficiency, effectiveness and therefore enhanced public safety.

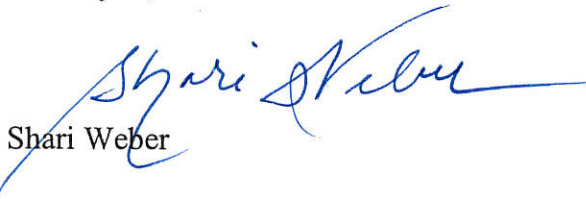
Senate Ways and Means Committee

Date *February 1, 2000*

Attachment # *5*

I'll leave you with one example of what I believe to be indicative of the ineffectiveness in our public safety puzzle. Currently, when someone breaks our laws and becomes involved with our court system, their path crosses through court services, probation or incarceration, and eventually parole or community corrections. The entities I just mentioned serve the same clientele. The same person will have a case file with each of these entities. Yet currently all but a handful of judicial districts have separate offices for each of these functions. I have provided you with a listing of these offices compiled through the work of the Joint Corrections and Juvenile Justice Oversight Committee. It cries out with **lack of coordination, cooperation, communication** and therefore the lessening of public safety. I am suggesting that housing the coordination of our public safety functions within the control of one public safety department makes for a more seamless system of delivery. I believe it would minimize the "turf" issues among these agencies and bring them to more harmonious coordination of their public safety efforts. Our current way of doing public safety business is somewhat disjointed and allows for some public safety players to drop the ball and let it lay in the public safety game plan. Establishing the Department of Public Safety under the Governor, who according to the Kansas Constitution holds the responsibility for the enforcement of the laws of this State, is the right public policy decision. I ask for your favorable consideration and the open debate of this proposal.

Thank you,



Shari Weber