

Approved: February 23, 1999
Date

MINUTES OF THE HOUSE COMMITTEE ON HEALTH AND HUMAN SERVICES.

The meeting was called to order by Chairperson Garry Boston at 1:30 p.m. on February 2 in Room 423-S of the Capitol.

All members were present except:

Committee staff present: Norman Furse, Revisor of Statutes
June Evans, Secretary

Conferees appearing before the committee: Sally Finney, M.. Ed, Executive Director, Kansas Public Health Association
Francisco Averhoff, M.D., M.P.H., National Immunization Program, CDC
Carol Cowden, Immediate Past Director, Mid America Immunization Coalition

Others attending: See Attached Sheet

The Chairperson stated the minutes of the January 28 meeting were distributed and approval would be asked for later.

Sally Finney, M.Ed, Executive Director, Kansas Public Health Association, Inc., gave some background on the current status of Hepatitis B immunization in Kansas.

The Kansas Public Health Association is collaborating with other organizations in the state to help bring Kansas into compliance with a recommendation by the Centers for Disease Control and Prevention that all 11-year-olds be immunized against Hepatitis B virus. This year, Kansas began requiring immunization against Hepatitis B for entry into kindergarten. By focusing on middle school students for a five-year period, today's kindergarten students, already immunized against the virus, will be entering middle school then Kansas will be in compliance with CDC's recommendation.

The Kansas Department of Health and Environment has agreed to recommend Hepatitis B immunization for entry into middle school (grade 6) beginning with the 1999-2000 school year then require it for the following year, assuming funds are available to do so. Kansas Medicaid, Health Weave, and some private insurers already cover the cost of this immunization. Additional funds will be needed to help vaccinate children who lack coverage for this service. It is impossible to project the exact cost of this effort because some middle school students will already be immunized. Information provided by our coalition by KDHE shows the cost of this effort can be more than adequately covered by earmarking \$250,000 in the existing immunization program and adding to that source no more than \$100,000 from the Governor's budget request. See Attachment 1)

Francisco Averhoff, M.D.,M.P.H.a medical epidemiologist with the National Immunization Program, Centers for Disease Control and Prevention (CDC), gave a basic overview of Hepatitis B disease and CDC's recommendations. Hepatitis B is an inflammation of the liver and is transmitted by sexual, parenteral, perinatal, household or other transmissions. Infectivity Hepatitis B is 100 times more than HIV.

It is estimated of acute and chronic disease burden for Hepatitis B, in the United States in 1997 there were 200,000 acute infections, 11,000 were hospitalized, 1.25 million chronic infections and 4,000 - 5,000 deaths.

Hepatitis B vaccine in recombinant, a 3 dose series, 90% respond and is highly efficacious (it protects for at least 15 years.)

The Advisory Committee on Immunization Practices (ACIP) and the American Academy of Pediatrics(AAP) recommends that all children and adolescents 1-18 year of age and all high risk adults be vaccinated for Hepatitis B. (See Attachment #2 & 3)

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON HEALTH AND HUMAN SERVICES, Room 423-S of the Capitol at 1:30 p.m. on February 2, 1999.

Carol Cowden, Immediate Past Director, Mid America Immunization Coalition, testified the one of the most valuable projects that has been undertaken in our area is our school-base-immunization program. The program was begun three years ago as a small pilot project in two Kansas City middle schools.

and has now nearly completed two additional years of immunizing 11 and 12 year olds against hepatitis B. This year three dose series of hepatitis B vaccine in 23 school districts and 55 private schools, all free of charge, are being provided. Local health department nurses with the help of hospital nurse volunteers are giving the shots.

Merck Vaccine Division provided seed money as well as funding help from area managed care companies, foundations and other private funders. Last March, the state of Missouri provided funding so that all Missouri children infancy through age 18 could receive the shots at no cost.

It has been discovered that adolescents are particularly vulnerable to hepatitis B as they begin to participate in activities that can spread the disease, including sharing toothbrushes, cups or razors, coming in contact with an infected person's blood in sport injuries, receiving tattooing or body piercing services, engaging in unprotected sexual intercourse, and sharing needles during drug use.

Choosing to "catch up" 11 and 12 years old allows us to protect these children before the riskier activities of the teen years begin. In a few years, when these children become 11 and 12 year olds, we can cease our targeting of this age level because a very high percentage will have been immunized at birth.

Having a large number of children and adolescents vaccinated against this insidious disease will not only protect our children, but also go a long way to eliminate transmission of hepatitis B in the United States. Therefore, it is recommended that appropriate funding for a mandated school entry requirement of hepatitis B for middle school students. (See Attachment #4)

American Red Cross provided testimony only in favor of the hepatitis B vaccination program as an ounce of prevention in the form of a hepatitis B vaccine can greatly reduce the spread of this disease. Vaccination will pay for itself through reduced medical care expenses and improved health of the population at large. (See Attachment #5)

Representative Geringer moved and Representative Wells seconded introduction of three bills. The motion carried.

(1) Unified school districts would have to send school records of a foster child when child transfers schools.

(2) Redesignation of "ombudsman" to "advocate" in long term care.

(3) Bring definition of physical therapist close to that of the federal definition.

Representative Wells moved and Representative Haley seconded approval of the minutes of January 28. The motion carried.

The Chairperson announced the meetings February 3rd and 4th would be at the Dillon House.

The meeting adjourned at 2:45 p.m. and the next meeting will be February 3.

HUMAN AND HEALTH SERVICES

DATE February 2, 1999

NAME	REPRESENTING
Carolyn Muddendorf	KSDA
Nay Hollandsworth	State Self Ins. Fund
Janis Pasch	State Self Ins. Fund
Donna Miller	Mid America Immunization Coalition
Francis Auerhoff	CDC
Barbara Belcher	Merck
Carol Cowden	MAIC
Bill Sneed	Merck
Valley Trust	Ks. Public Health Assoc.

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Testimony on Hepatitis B Disease
Presented on February 2, 1999
by Sally Finney, M.Ed, Executive Director

Thank you, Chairman Boston, and members of the committee for inviting us to appear before you today to discuss Hepatitis B disease as a public health threat. There are three of us here to present various aspects of Hepatitis B. Dr. Francisco Averhoff, who is here with us today from the Centers for Disease Control and Prevention in Atlanta, will give a basic overview of Hepatitis B disease and CDC's recommendations regarding it. Carol Cowden, former director of the Mid America Immunization Coalition will end with her experiences in the Kansas City, Kansas area. I will open by giving you some background on the current status of Hepatitis B immunization in Kansas.

The Kansas Public Health Association is collaborating with other organizations in the state to help bring Kansas into compliance with a recommendation by the Centers for Disease Control and Prevention that all 11-year-olds be immunized against Hepatitis B virus. This year, Kansas began requiring immunization against Hepatitis B for entry into kindergarten. By focusing on middle school students for a five-year period, today's kindergarten students, already immunized against the virus, will be entering middle school the Kansas will be in compliance with CDC's recommendation.

Because Hepatitis B prevention impacts a broad number of public health areas, including cancer prevention and safety of the organ/blood donor pool, we have been able to garner broad support for this request. Our coalition includes the Kansas Public Health Association, Kansas State Nurses Association, Mid America Immunization Coalition, the Kansas Medical Society, the American Cancer Society, the American Red Cross, and the Midwest Organ and Tissue Bank.

The Kansas Department of Health and Environment has agreed to recommend Hepatitis B immunization for entry into middle school (grade 6) beginning with the 1999-2000 school year then require it for the following year, assuming funds are available to do so. Kansas Medicaid, Health Wave, and some private insurers already cover the cost of this immunization. Additional funds will be needed to help vaccinate children who lack coverage for this service. Project the exact cost of this effort is impossible because some middle school students will already be immunized. Information provided to our coalition by KDHE shows the cost of this effort can be more than adequately covered by earmarking \$250,000 in the existing immunization program and adding to that source no more than \$100,000 from the Governor's budget request. The Governor's SFY 2000 budget recommendations include \$250,000 of additional state dollars for immunizations from the state's portion of the settlement in the lawsuit against the nation's four major tobacco companies.

I will be glad to answer any questions you have at this time.

HHS
2-2-99
Atch #1



February 1, 1999

My name is Francisco Averhoff, M.D.,M.P.H. and I am a medical epidemiologist with the National Immunization Program, Centers for Disease Control and Prevention (CDC). I will provide testimony on hepatitis B. Specifically, I will address clinical aspects of the disease, the epidemiology of hepatitis B virus, the effectiveness and safety of hepatitis B vaccine and report on the experience with vaccinating adolescents with this vaccine nationally.

To supplement my testimony, I have attached copies of slides and a Question and Answer (Q & A) sheet about hepatitis B vaccine developed at the CDC. Thank you for this opportunity to discuss this serious infectious disease and how to prevent it with vaccination.

Sincerely,

Francisco Averhoff

HHS
2-2-99
Atch#2

Adolescent Immunization with Hepatitis B Vaccine

Hepatitis B, Clinical Aspects

Definition	Inflammation of the liver
Etiology	Hepatitis B virus
Transmission	Sexual, parenteral, perinatal, household, other
Infectivity	High: 100 times more than HIV

Estimates of Acute and Chronic Disease Burden for Hepatitis B, United States, 1997

Acute Infections	200,000
Hospitalized	11,000
Chronic Infections	1.25 million
Deaths	4,000 - 5,000

Source: CDC unpublished data

Effect of Missed Opportunity to Vaccinate An Adolescent Cohort Against Hepatitis B Virus (HBV)

- 160,000 HBV infections
- 10,000 chronic HBV infections
- 1,400 deaths

Cohort size: 4.0 million

Source : Ambulatory Pediatric Association, 1998, N Smith et al

Hepatitis B Vaccine

- Recombinant
- 3 dose series
- Highly immunogenic (>90% respond)
- Highly Efficacious (protects for at least 15 years)

Vaccine Safety I

- Methods
 - Pre-licensure
 - Post-licensure
 - Vaccine Adverse Events Reporting System
 - Vaccine Safety Datalink
 - Case Reports
 - Institute of Medicine

Vaccine Safety II

- Pre-licensure
 - ◆ >200,000 w/o serious adverse events
 - ◆ not designed to detect rare events
- ▶ Post-licensure
 - >500 million persons
 - various rare events reported

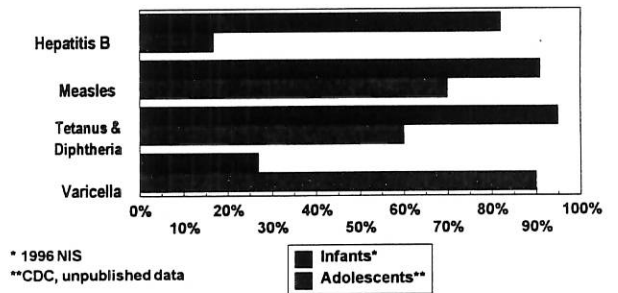
Vaccine Safety III

- **Associated**
 - ▶ anaphylaxis; 1/600,000, no deaths
- **Case Reports; no evidence of association.**
 - ▶ Guillain-Barre Syndrome, transverse myelitis, optic neuritis, seizure, multiple sclerosis, other demyelinating diseases, alopecia, sudden infant death syndrome

Recommendations of the Advisory Committee on Immunization Practices (ACIP) and the American Academy of Pediatrics (AAP)

- All children and adolescents 0-18 years of age
- All high risk adults

Vaccination Coverage and Immunity Estimates of Adolescents and Infants, United States, 1996



Adolescent Immunization Goals*, 1997

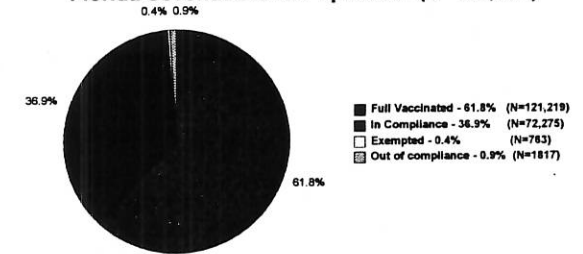
For adolescents age 13 yrs. or in 8th grade:

	Year 2000	Year 2002
Hepatitis B-3	65%	90%
MMR-2	90%	90%
Td	65%	90%
Varicella, if susceptible	65%	90%
All (3:2:1:1)	65%	90%

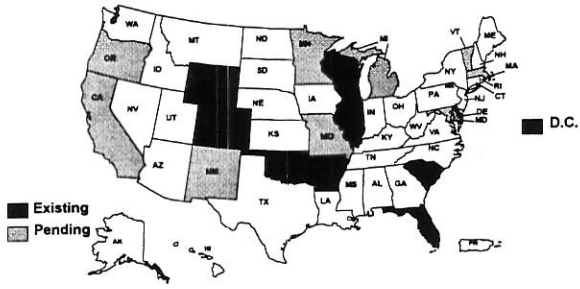
* Proposed for adoption, CDC partners meeting, Atlanta, 1997

Vaccination Coverage Among Florida Seventh Grade, October, 1997

Florida Seventh Grade Population (N=196,074)



States with Hepatitis B Vaccine Middle School Entry Requirements, 1998



Source: Immunization Action Coalition Survey,
1998



Questions and Answers about Hepatitis B and the Vaccine that Protects You

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Are there any studies being conducted to examine what relationship, if any, exists between the hepatitis B vaccine and multiple sclerosis (MS)?

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Where can I find more information about hepatitis B and hepatitis B vaccine?

References

Questions and Answers about hepatitis B and and The Vaccine That Protects You

Q. What is hepatitis B?

A. Hepatitis B is a serious disease caused by the hepatitis B virus (HBV) which is present in the blood and body fluids of an infected individual. The virus can be transmitted from mother to baby at birth as well as through unprotected sexual intercourse, and unsterilized needles. Transmission is also possible with household contacts and from child to child. HBV infection can cause acute illness that leads to loss of appetite; tiredness; pain in muscles, joints, or stomach; diarrhea or vomiting; and yellow skin or eyes (jaundice). HBV can also cause chronic infection, especially in infants and children, that leads to liver damage (cirrhosis), liver cancer, and death. Each year in the United States, an estimated 200,000 people have new HBV infections, of whom more than 11,000 people are hospitalized and 20,000 remain chronically infected. Overall, an estimated 1.25 million people in the United States have chronic HBV infection, and 4,000 to 5,000 people die each year from hepatitis B related chronic liver disease or liver cancer (*Centers for Disease Control and Prevention (CDC), 1990; Margolis, 1991; West, 1992*).

4. How is hepatitis B vaccine used to prevent hepatitis B and its related complications?

A. Hepatitis B vaccine prevents both HBV infection and those diseases related to HBV infection. It has been available since 1982. Hepatitis B vaccines currently available in the United States are made using recombinant DNA technology, and contain only a portion of the outer protein of HBV or hepatitis B surface antigen [HBsAg] (*Emini, 1986; Stephenne, 1990*). The vaccine does not contain any live components. The vaccine is given as a series of three intramuscular doses. More than 95 percent of children and adolescents, and more than 90 percent of young, healthy adults develop adequate antibody to the recommended series of three doses (*Szmuness, 1980; Zajac, 1986; Andre, 1989*). Persons who respond to hepatitis B vaccine are protected against acute hepatitis B as well as the chronic consequences of HBV infection, including cirrhosis and liver cancer (*CDC, 1991 a; Hadler, 1992*).

Q. For whom is hepatitis B vaccine recommended?

A. The Advisory Committee on Immunization Practices (ACIP) recommends hepatitis B vaccine for everyone 18 years of age and younger, and for adults over 18 years of age who are at risk for HBV infection (*CDC, 1991 a,b; CDC, 1996; CDC, 1997; ACIP, 1998; Humiston, 1998*). Hepatitis B vaccine has been recommended as a routine infant vaccination since 1991, and as a routine adolescent vaccination since 1995 (*CDC, 1991, CDC 1996*). Adults who are at increased risk of HBV infection and who should receive the vaccine include: sexually active heterosexual adults with more than one sex partner in the prior 6 months or a history of a sexually transmitted disease; homosexual and bisexual men; illicit injection drug users, persons at occupational risk of infection; hemodialysis patients; and household and sex contacts of persons with chronic HBV infection; clients and staff of institutions for the developmentally disabled (*CDC, 1991 b*).

Q. Why is vaccination for hepatitis B required by many states for school entry?

Without state and local immunization laws many more people would become sick or die from hepatitis B. Immunization requirements also help protect persons who are too sick to receive the vaccine. This is done by ensuring that a large number of persons are protected with vaccine which prevents transmission of hepatitis B on to others who are not protected. The enforcement of mandatory school immunization laws has significantly increased vaccine coverage (Robbins, 1981). Before hepatitis B vaccine was recommended for all children there were approximately 30,000 infants and children each year who would become infected with hepatitis B (*Margolis, 1991*). Vaccination requirements for enrollment/attendance at day care and programs like Head Start and public and private schools and colleges in the United States, are established at the State and local levels. Laws or regulations are typically enacted by State legislatures with authority granted to State and/or local health departments for rule making, monitoring and enforcement. There are no Federal laws requiring vaccinations for day care, Head Start, school or college attendance.

Rule making is usually based on immunization schedule recommendations established by nationally recognized authorities, including the Advisory Committee on Immunization Practices (ACIP) and the American Academy of Pediatric's (AAP) Red Book Committee. Vaccination requirements between states vary slightly but all states have requirements in some combination against diphtheria, tetanus, pertussis, measles, mumps, rubella and polio. Vaccination against *haemophilus influenzae* type b is required for attendance at day care centers and Head Start programs in most states. More states are adding requirements for vaccination against hepatitis B and varicella (chickenpox) disease to day care and/or school attendance requirements.

In every instance, such requirements have significantly reduced illnesses and death from diseases that vaccines prevent. Vaccine coverage levels are higher in school-age children and those enrolled in licensed day care centers and Head Start programs than among any other comparable group of infants, children or adolescents. These levels have been well documented at or above 95 percent in all states for many years.

Vaccination requirements for day care and school attendance are also successful in other ways. For example, children with leukemia or who suffer from problems with their immune system may not

receive some vaccines. The effect of compulsory and mass vaccination programs is to better reduce the likelihood of exposure of these children to diseases that could be life-threatening. The greater the number of children who refuse vaccination, the greater the risk of disease is to persons who can not be immunized because of health reasons. Likewise, the community benefits by having a large number of persons vaccinated and protected from disease. High coverage levels limit the introduction or spread of disease, benefiting everyone.

The 1996 ACIP recommendations on adolescent immunization is jointly endorsed by the AAP, the American Academy of Family Physicians, and the American Medical Association. The statement reads in part: "In the United States, state vaccination laws and regulations for kindergarten through grade 12 are effective in ensuring high coverage levels among school attendees and have led to a marked decline of overall morbidity and mortality from vaccine-preventable diseases. Additional state laws and regulations requiring documentation of up-to-date immunization of adolescents, or a reliable history of disease-related immunity, at entry into sixth grade would ensure implementation of these recommendations and would lead to further reduction in transmission of vaccine-preventable diseases."

Q. Why not vaccinate children in those families where there is the highest risk of HBV infection, rather than vaccinating all infants/children?

A. Routine immunization of infants and adolescents is recommended for several reasons. One is that there is a large disease burden attributable to HBV infections that occur among children. Approximately 30,000 infants and children were infected each year before routine infant hepatitis B immunization began and CDC estimates that one-third of the chronic HBV infections in the United States come from infected infants and young children. The majority of these infections occur among children of mothers who are not infected with HBV and thus would not be prevented by perinatal hepatitis B prevention programs. Other than for infants born to HBV infected pregnant women, there is no way to identify and selectively vaccinate those children at risk of infection (*Margolis, 1991*).

Another reason we vaccinate infants and older children is that it will provide them protection against exposure to HBV infection when they are older adolescents and adults. While most HBV infections occur among older adolescents and young adults, vaccination of persons in high risk groups has generally not been a successful public health strategy. In addition, about 30 percent of persons do not know where they acquired their acute HBV infection (*Alter, 1990*).

Q. Is hepatitis B vaccine safe?

A. Hepatitis B vaccines have been shown to be very safe when given to infants, children or adults (*CDC, 1991 a; Greenberg, 1993*). More than 20 million persons have received hepatitis B vaccine in the United States and more than 500 million persons have received the vaccine worldwide. The most common side effects from hepatitis B vaccination are pain at the injection site and mild to moderate fever (*Szmuness, 1980; Francis, 1982; Zajac, 1986; Stevens, 1985; Andre, 1989; Greenberg, 1993*). Studies show that these side effects are reported no more frequently among those vaccinated than among persons not receiving vaccine (*Szmuness, 1980; Francis, 1982*). Among children receiving both hepatitis B vaccine and diphtheria-tetanus-pertussis (DTP) vaccine, these mild side effects have been observed no more frequently than among children receiving DTP vaccine alone (*CDC, 1991 a; Greenberg, 1993*).

Whenever large numbers of individuals are vaccinated, rare reports of subsequent adverse events occur. In order to determine whether they are caused by or are just coincidental events following vaccination requires further study. Such reports do not mean that the vaccine is unsafe, since millions of persons have received the vaccine without any problem.

Q. Is there an association between hepatitis B vaccine and serious side effects?

A. Serious side effects reported after receiving hepatitis B vaccine are very uncommon (*Andre, 1989; CDC, 1991 a; Greenberg, 1993; Niu, 1996*). While reported, there is no confirmed scientific evidence that hepatitis B vaccine causes chronic illness, including multiple sclerosis, chronic fatigue syndrome, rheumatoid arthritis, or autoimmune disorders. There is no risk of HBV infection from the vaccine.

Large-scale hepatitis B immunization programs in Taiwan, Alaska, and New Zealand have observed no association between vaccination and the occurrence of serious adverse events. Furthermore, surveillance of adverse events in the United States after hepatitis B vaccination have not shown a clear association between hepatitis B vaccine and the occurrence of serious adverse events including Guillain-Barre' syndrome, transverse myelitis, optic neuritis, and seizures (*Shaw, 1988; CDC, 1991 a; Niu, 1996; Niu 1998 CDC, unpublished data*). Additional evaluations are ongoing. A recent study suggested persons developing rheumatoid arthritis after hepatitis b vaccination were genetically at-risk for rheumatoid arthritis (*Pope, 1998*).

A low rate of anaphylaxis (hives, difficulty breathing, shock) has been observed in vaccine recipients based on reports to the Vaccine Adverse Event Reporting System (VAERS), with an estimated incidence of 1 in 600,000 vaccine doses distributed. One case has been reported in 100,763 children (10-11 years old) vaccinated with recombinant vaccine in British Columbia and no cases were observed in 166,757 children vaccinated in New Zealand. Although none of the persons who developed anaphylaxis died, anaphylactic reactions can be life-threatening, and therefore further vaccination with hepatitis B vaccine is contraindicated in persons with a history of anaphylaxis after a previous dose of vaccine. There have been rare reports of hair loss after hepatitis B vaccination, with the majority of individuals regrowing their hair (*Wise, 1997*). Studies are in progress to better quantify the possible slight risk of hair loss.

Any presumed risk of adverse events associated with hepatitis B vaccination must be balanced with the expected 4,000 to 5,000 HBV-related liver disease deaths that would occur without immunization, assuming a 5 percent lifetime risk of HBV infection.

Q. Does hepatitis B vaccination cause demyelinating diseases such as multiple sclerosis (MS)?

A. The scientific evidence to date does not support hepatitis B vaccination causing MS or other demyelinating diseases.

Multiple sclerosis is a disease of the central nervous system characterized by the destruction of the myelin sheath surrounding neurons, resulting in the formation of "plaques." MS is a progressive and usually fluctuating disease with exacerbations (patients feeling worse) and remissions (patients feeling better) over many decades. Eventually, in most patients, remissions do not reach baseline levels and permanent disability and sometimes death occurs. The cause of MS is unknown. The most widely held hypothesis is that MS occurs in patients with a genetic susceptibility and that some environmental factors "trigger" exacerbations. MS is 3 times more common in women than men, with diagnosis usually made as young adults.

The concern that hepatitis B vaccination may cause MS or exacerbate it derives from case reports and media attention in France and, more recently, televised news reports in the United States. However, it is possible that these MS case reports are purely coincidental to hepatitis B vaccination. Carefully controlled studies (currently underway) are needed to determine the nature of these reports.

Other than these case reports, what then is the current scientific evidence that hepatitis B vaccination causes MS or other demyelinating diseases? First, extensive pre-licensure clinical trials did not document such an effect. Second, hundreds of millions of persons worldwide have been immunized without developing MS (or any other autoimmune disease). This finding provides important negative evidence as well as an appropriate framework for assessing this possible association-namely, that if vaccination causes MS, it does so extremely rarely.

Third, prospective studies of MS patients have shown that exacerbations appeared to be more frequent after nonspecific viral illnesses (*Sibley, 1985*). This is presumably due to generalized stimulation of the immune system that occurs with such infections (*Owen, 1980*). There have been reports of exacerbations of MS following immunization of persons who already had MS but no evidence that vaccination increases the rate of MS in otherwise healthy persons. Given the large number of vaccinations administered worldwide, it is not surprising that surveillance systems in the U.S., France, and elsewhere (*Quast, 1991*), have received some reports of MS temporally (coincidentally) associated with

vaccinations. As with all such case reports, however, they only constitute signals of possible causal associations. Further controlled studies are necessary to establish causation.

A recent (and largest to date) multi-center randomized double-blind placebo controlled trial of influenza immunization in 104 MS patients failed to show any difference in attack rate or disease progression over 6 months between vaccines and placebo recipients (*Miller, 1997*). This study suggests that even if a vaccine can exacerbate MS, it must do so only among a small minority of MS patients.

Fourth, whether vaccinations actually cause an overall excess of MS in the population (vs. being just one of multiple possible triggers for MS in genetically susceptible individuals, without causing an excess of MS) can only be evaluated in a population-based study.

Finally, MS is an autoimmune disorder in which a person's antibodies attack the body's own myelin (a sheath that covers the nerves). According to the "molecular mimicry" hypothesis, the hepatitis b vaccine must somehow be similar to the myelin in three dimensional structure thus provoking anti-myelin antibodies to form. However, recent research (as yet unpublished) using genetic sequencing has not shown a similarity between hepatitis B vaccine and myelin basic protein. This research raises doubts about the validity of the "molecular mimicry" hypothesis.

Although scientific evidence to date does not support hepatitis B vaccination causing multiple sclerosis (MS) or other demyelinating diseases, studies are currently being organized in the Vaccine Safety Datalink project at CDC and elsewhere because of public concern about this issue in France and other places and because there is little available research on this specific topic (*Chen, 1997*). Computerized medical records on approximately 5 million or 2 percent of the U.S. population are available in this study. It will probably be at least one year, however, before any results are available

In the meantime, the concern regarding a suggested association between vaccination and MS or any other chronic illness must be weighed against the very strong evidence that vaccines have in protecting against disease and death.

Q. Are there any studies being conducted to examine what relationship, if any, exists between the hepatitis B vaccine and multiple sclerosis (MS)?

A. YES, there are at least six research projects underway. In recent years, several unproven theories have caused concern in the general public by suggesting there is an association between the hepatitis B vaccine and demyelinating disorders, including MS. As a result, the research studies described below were developed to investigate these hypotheses further.

The first two research projects were sponsored by the French Medications Agency, an organization similar to the United States Food and Drug Administration (FDA). One was a case-control study based on clinical reports of demyelinating disorders that were seen in 11 neurology centers across France. The second was also a case-control study. This research project was based on approximately 4 million patients receiving care through general practices in the United Kingdom. A third project was done by one of the vaccine manufacturers. Preliminary results from all three studies were shared with the French Medications Agency and the Viral Hepatitis Prevention Board in September 1998. These results are not yet available to others. If determined to be scientifically sound, these papers will be published in peer-reviewed medical journals in the near future.

The CDC's National Immunization Program (NIP) is using the Vaccine Safety Datalink (VSD) Project to examine whether there is an increased risk of MS following hepatitis B vaccination. The VSD contains data on more than 6 million people which is collected from four health maintenance organizations on the west coast. All vaccines administered within the study population are recorded. Available data include vaccine type, date of vaccination, concurrent vaccinations, the manufacturer, lot number and injection site. After vaccine administration, the medical records are monitored for potential health effects occur around the time of immunization. In this project, a case-control research design is being used to study patients 18 to 49 years of age without a prior diagnosis of MS or optic neuritis. NIP anticipates that within the study population, about 500 patients will be diagnosed with MS by a

physician using specific criteria. This study is being funded and organized by CDC in collaboration with Kaiser Permanente HMO's in Portland, Oregon, Northern California, and Southern California, and Group Health Cooperative of Puget Sound in Seattle, Washington. Research results will be available within the next few years.

Data from the Harvard Nurses Health Study (NHS) are being used to examine whether a possible relationship between hepatitis B vaccine and MS exists. NHS data collection began in 1976 and longitudinal follow-up is on-going. The study population includes a randomly selected cohort of nurses age 25-55. Researchers are using a nested case-control design with approximately 200 MS cases having been identified. Cases are being verified by follow-up questionnaires to the patient's physician as well as classification by a blinded panel of neurologists. Two control groups are being used. Every MS patient will be matched with five healthy controls and one control with a diagnosis of breast cancer (to control for recall bias). This study is being supported by Merck and results are expected during the fall of 1999.

Researchers at the University of Lyon in France are examining whether immunization (with any vaccine) increases the short-term risk of relapse in patients already diagnosed with MS. This project, known as the VACCIMUS study, employs a case-crossover design (where cases also serve as controls). The study includes 600 MS patients identified from neurology departments belonging to a network specializing in MS. Researchers will compare vaccination history in the three months prior to a relapse with a control period. This project is funded, in part, by Pasteur Merrieux Connaught and results are expected in the fall of 1999.

Q. Does the scientific evidence support a causal link between hepatitis B vaccine and infant deaths?

No. The National Center for Health Statistics, the primary Federal organization responsible for the collection, analysis, and report of health statistics, shows a consistent decline in new born deaths (infants from birth to 30 days of age) since 1935. Much of this decline is due to great improvements in sanitation, health care, and infectious disease control that have taken place during this time. Since 1991, infants have been receiving hepatitis B vaccine on a routine basis starting as early as the first day of life. Examination of newborn deaths during this time does not reveal any increase in reports, but continues to show a steady decrease in numbers of newborn deaths (*Kiely, 1998*). In a review of the 1991-1994 reports to VAERS, there were no unusual reports believed to be causally related to hepatitis b vaccine that occurred in infants given the vaccine were found. (*Niu et al., 1996*).

Some persons have questioned whether Sudden Infant Death Syndrome (SIDS) deaths could be related to vaccines. Several studies have looked at an association between SIDS and vaccines. The Institute of Medicine reviewed these studies and concluded that there was no evidence to prove a relationship existed between DTP and SIDS (*IOM, 1991*). Almost all infants are vaccinated during the first year of life. Therefore, any infant with a medical illness or who dies is likely to have been vaccinated earlier in life. Since vaccinations are usually administered at ages 2 months, 4 months and 6 months, a statistically measurable chance of any event, death or otherwise, can occur within 24 hours of vaccinations by coincidence alone (*AAP, 1995*). Medical scientists have no convincing evidence or proof that there is a connection between SIDS and vaccines. In fact, deaths from SIDS have been decreasing in the past few years (*Willinger et al., 1998*). If SIDS were some how related to hepatitis B vaccines we would expect to see an increase in SIDS deaths since 1991 after hepatitis B vaccine was recommended for all infants. A few years ago some people had questioned whether the Diphtheria, Pertussis, Tetanus (DPT) vaccine was somehow related to SIDS deaths. In one study, scientists examined data from the National Institute of Child Health and Human Development's, Sudden Infant Death Syndrome Cooperative Epidemiological Study. The results confirmed earlier preliminary findings that DTP immunization was not a key factor in the occurrence of SIDS (*Hoffman et a., 1987*). In another analysis of the question looking at VAERS data scientists determined how many cases of SIDS would be expected to occur around the time a DPT vaccine is given based on chance alone. Based on birth and immunization rates, and the incidence of SIDS, scientists expected approximately 34 cases of SIDS to occur within 24 hours of receipt of DPT vaccine based purely on chance. Therefore 34 cases of SIDS would be expected to be reported to the Vaccine Adverse Event Reporting System unrelated to the vaccine but occurring around the time DPT vaccine was given. The average number of observed reports of all deaths, not just SIDS,

within 24 hours of DTP reported to the Vaccine Adverse Event Reporting System was 22 reports for the year the analysis took place (*AAP, 1992*). Today more is understood about the cause of SIDS. Recent evidence shows that babies who are positioned on their stomach have a greater risk of SIDS. Scientists believe that this sleeping position may interfere with the babies ability to breathe properly resulting in the increased risk of SIDS death (*AAP, 1992*).

Q. How is vaccine safety monitored after it is licensed for use?

A. The Vaccine Adverse Event Reporting System (VAERS) ensures the safety of vaccines distributed in the United States. VAERS reports are usually submitted by health care professionals or vaccine manufacturers, however anyone can submit a report to VAERS. VAERS is administered, monitored and analyzed jointly by the CDC and FDA. Persons who wish to report a possible health effect related to a vaccine should notify their health care provider and can also call the VAERS program at 1-800-822-7967.

Q. Can the Vaccine Adverse Event Reporting System (VAERS) be used to determine the number of side effects that occur after people receive hepatitis B vaccine?

A: No. There are several reasons why numbers of cases from VAERS can not be used to determine numbers of side effects that occur after people receive vaccines. First, VAERS accepts all reports of adverse health events which follow vaccination regardless of the cause. Therefore VAERS contains a mix of vaccine-caused side effects and health effects not related to vaccines. Second, the same case may be reported to VAERS more than once. This can happen when different people file the same report. For instance, a health care provider, a parent and a manufacturer may all send VAERS the same report resulting in several entries of the same case into the data base. Other reports are filed more than once because vaccines are typically given in combination with other vaccines so the same report may be filed separately under each vaccine. Reports are also filed separately from the same case under each adverse effect listed. For instance, one report that listed fever and headache and persistent crying would be filed separately into the system under each health effect reported. In addition the details and diagnosis of a given report may be incomplete or inaccurate depending on a person's access to complete clinical information. Without fully understanding these and other limitations, VAERS data can easily be misinterpreted or analyzed incorrectly leading to false conclusions about reports of health effects occurring after vaccine administration. (*Chen et al., 1994; Ellenberg et al., 1997*).

Serious health events reported to VAERS, such as reports of death, are followed up by VAERS staff. Autopsy and death certificate records are requested and reviewed for each death report. Follow up for other serious reports is done to collect additional clinical information including recovery status. The vast majority of death reports to VAERS are later determined not to be related to vaccines.

Scientists use VAERS data to look at overall trends or unusual occurrences. In a review of the 1991-1994 reports to VAERS, no unusual reports felt causally related to hepatitis b vaccine occurred in infants given the vaccine were found. (*Niu et al., 1996*). Of the 12 million doses of hepatitis B vaccine given in these age groups, the vast majority reported no side effects. Another study reviewed preliminary VAERS data which at first suggested that more severe adverse events may occur in children receiving one brand of hepatitis B vaccine, however further analysis found that this was false and not a true difference. This study showed some of the problems involved with interpreting VAERS data (*Niu et al., 1998*).

In addition, data from the National Center for Health Statistics, the primary Federal organization responsible for the collection, analysis, and reports of health statistics, show a consistent decline in new born deaths (infants from birth to 30 days of age) since 1935. Much of this decline is due to great improvements in sanitation, health care, and infectious disease control that have taken place during this time. Since 1991, infants have been receiving hepatitis B vaccine on a routine basis starting as early as the first day of life. Since 1991, infants have been receiving hepatitis B vaccine on a routine basis starting as early as birth. Examination of newborn deaths during this time does not reveal any increase in reports, but continues to show a steady decrease in numbers of newborn deaths (*Kiely, 1998*).

Q. Where can I find more information about hepatitis B and hepatitis B vaccine?

Further information regarding hepatitis B and hepatitis B vaccine can be obtained by contacting the Hepatitis Hotline of the Hepatitis Branch, CDC at 1-888-4HEP-CDC (or 1-888-443-7232) and by contacting your local or State health department. For information about vaccines contact the National Immunization Program, CDC Information Hotline at 1-800-232-2522 (English) or 1-800-232-0233 (Spanish); or visit the CDC National Immunization Program website at <http://www.cdc.gov/nip>, or the CDC Hepatitis Branch web site at <http://www.cdc.gov/ncidod/diseases/hepatitis/hepatitis.htm>

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Vaccine Safety and Development Activity

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TESTIMONY
Before the House Committee on Health and Human Services
February 2, 1999

Carol Cowden
Immediate Past Director, Mid America Immunization Coalition

Thank you for the opportunity to speak on behalf of a requirement to immunize middle-schoolers against hepatitis B.

I am Carol Cowden, until a few months ago, the director of the Mid America Immunization Coalition in metropolitan Kansas City. One of the most valuable projects we have undertaken in our area is our school-based immunization program. Begun three years ago as a small pilot project in two Kansas City middle schools, we have now nearly completed two additional years of immunizing 11 and 12 year olds against hepatitis B. This year we are providing the three dose series of hepatitis B vaccine in 23 school districts and 55 private schools – all free of charge. Local health department nurses with the help of hospital nurse volunteers are giving the shots.

We started out with seed money from Merck Vaccine Division as well as funding help from area managed care companies, foundations and other private funders. Last March, the State of Missouri provided funding so that all Missouri children infancy through age 18 could receive the shots at no cost; thereby covering the vaccine cost of immunizing all Kansas City, Missouri children in our program. It is our hope that Kansas 11 year olds will receive the same coverage next year.

The program has been extremely popular in Kansas City. School officials are eager for these services; parents are happy to have their early adolescents protected against a potentially dangerous disease and in such a convenient way; and all of our community partners seem delighted with the efficiency and efficacy of the program.

Why did we choose to offer hepatitis B shots to 11 and 12 year olds?

Aside from the fact that it is a recommendation of the CDC, the American Academy of Pediatrics, and the American Academy of Family Physicians, we have discovered that: adolescents are particularly vulnerable to hepatitis B as they begin to participate in activities that can spread the disease, including sharing toothbrushes, cups or razors, coming in contact with an infected person's blood in sport injuries, receiving tattooing or body piercing services, engaging in unprotected sexual intercourse, and sharing needles during drug use.

Choosing to "catch up" 11 and 12 years olds allows us to protect these children before the riskier activities of the teen years begin. A large cohort of children who received hepatitis B shots at birth is rising through the elementary schools. In a few years, when these children become 11 and 12 year olds, we can cease our targeting of this age level because a very high percentage will have been immunized at birth.

Having a large number of children and adolescents vaccinated against this insidious disease will not only protect our children, but also go a long way to eliminate transmission of hepatitis B in the United States. We encourage you, therefore, to allot the appropriate funding for a mandated school entry requirement of hepatitis B for middle school students.

Thank you.

HHS
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Atch #4



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American Red Cross Position Statement In Favor of Hepatitis B Vaccination Program

As the leading supplier of voluntarily donated blood and blood products in the United States, and as an advocate for prevention and mitigation of emergencies, the American Red Cross is in favor of a proposal to include hepatitis B vaccines in the immunization program for middle school students in the state of Kansas.

Hepatitis B is transmitted through exposure to the blood or body fluids of an infected person. Most cases of hepatitis B occur among sexually active young adults. The disease is often transmitted from mother to child at birth or soon after birth. It may also be transmitted through sexual contact, blood transfusions or contaminated needles. Within families, the disease may be spread from parents to children. One third of the cases occur from unknown sources in the general population. (according to the American Liver Foundation.) Many cases of the disease go undiagnosed due to its flu-like symptoms. Thus, the disease may be spread by carriers who are unaware that they have been exposed to hepatitis B. Five to ten percent of the population infected with hepatitis B develop chronic liver disease or cirrhosis of the liver.

Although hepatitis B is easily detected through a simple blood test, it still presents challenges to blood banks. While the incidence of post-transfusion hepatitis has been reduced dramatically through testing, the disease still increases the costs, in human and financial terms, of medical care. Additional tests and procedures are required to identify individuals exposed to the virus, and notify them of the abnormalities in their blood. Even though most persons exposed to hepatitis make a full recovery from the disease, it is impossible to verify if the illness is still active in the carrier. Thus, anyone testing positive for exposure to hepatitis B is permanently deferred from giving blood.

Hepatitis B is a disease that can be prevented. Universal precautions taken by health care providers reduce the opportunity for transmission among medical personnel and their patients. Pre-screening and testing procedures have greatly reduced the incidence of transmission through blood transfusion. The remaining cases of hepatitis B can be dramatically reduced through vaccinations. A program of mandatory vaccination among middle school students would provide protection against the disease well into their twenties, even help reduce the incidence of transmission of the disease from mother to baby during the child-bearing years of this generation. The vaccines are safe for children of any age and provide up to thirteen years of protection from infection.

An "ounce of prevention", in the form of a hepatitis B vaccine, can greatly reduce the spread of this disease. Vaccination will pay for itself through reduced medical care expenses and improved health of the population at large. A vaccination program is a worthwhile investment in the future of our children and the health of our country.



A United Way Agency