

Approved: 3-17-98

Date

MINUTES OF THE HOUSE TRANSPORTATION COMMITTEE.

The meeting was called to order by Chairperson Gary K. Hayzlett at 1:37 p.m. on March 10, 1998 in Room 526-S of the Capitol.

All members were present except:

Committee staff present: Hank Avila, Legislative Research Department
Reed Holwegner, Legislative Research Department
Bruce Kinzie, Revisor of Statutes
J. Patterson, Committee Secretary

Conferees appearing before the committee: Preston Barton, Kansas Council on Developmental Disabilities
Michael Byington, Envision
Sharon Huffman, Kansas Committee on Disabilities Concerns

Others attending: See attached list

Chair asked for the approval of the minutes of March 5, 1998.

Representative Shore made the motion to approve the minutes, Representative Correll seconded and the motion passed.

HB 488 - Nondriver identification card, notice of expiration

Preston Barton was the first proponent to testify. He is with the Kansas Council on Developmental Disabilities. Persons with disabilities who cannot drive or choose not to have a driver's license, need a legal document with a photo for identification purposes. (Attachment 1) The second to testify was Michael Byington. He spoke on behalf of Envision, who feel people who do not drive should have a form of identification equal in effectiveness to the drivers' license. (Attachment 2) Sharon Huffman, the last proponent, agreed with the previous speakers. She testified that nondriver identification cards are used by those without drivers licenses for cashing checks, air travel, proof of age, and for other purposes. Although it is necessary to maintain valid identification cards it is not always easy to remember exactly when the card expires. (Attachment 3) All three proponents support passage of **SB 488** that would require that renewal notices be sent out for non-drivers id's.

Representative Pauls asked Betty McBride, Kansas Department of Revenue, if this bill would be go through their system. Ms. McBride replied that it would.

Bruce Kinzie suggested that the wording be corrected on lines 29-30. The correction would strike "handicapped" and replace with "persons with a disability".

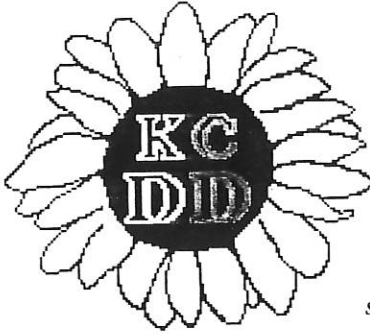
Representative Shore made a motion to amend lines 29-30, Representative McClure seconded and the motion carried.

Representative Powers made a motion to change the fees \$4.00 to \$2.00 for the over 65. The motion died.

Representative Dillon made a motion to pass the bill out favorably as amended, seconded by Representative Shore. The motion carried.

The meeting was adjourned at 2:01

The next scheduled will be March 11, 1998.



Kansas Council on Developmental Disabilities

BILL GRAVES, Governor
TOM ROSE, Chairperson
JANE RHYS, Ph. D., Executive Director

Docking State Of. Bldg., Room 141, 915 Harrison
Topeka, KS 66612-1570
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"To ensure the opportunity to make choices regarding participation in society and quality of life for individuals with developmental disabilities"

House Transportation Committee

March 10, 1998

Testimony in favor of SB 488, regarding non-driver Identification cards.

Mr. Chairman, Members of the Committee, my name is Preston Barton, and I am appearing today on behalf of the Kansas Council on Developmental Disabilities to provide information regarding 30 day renewal notices to persons who hold non-driver ID cards.

The Kansas Council is a federally mandated, federally funded council composed of individuals who are appointed by the Governor. At least half of the membership are persons with developmental disabilities or their immediate relatives. We also have representatives of the major agencies who provide services for individuals with developmental disabilities. Our mission is to advocate for individuals with developmental disabilities, to see that they have choices regarding their participation in society.

It has long been recognized that persons, who cannot have or choose not to have a driver's license, need a legal document with a photo for identification purposes. With SB 488 we are now recognizing that these persons also need the same notification for renewal as do persons with driver's licenses. You only need to have gotten on a commercial plane in the last few months or to have cashed a check to understand the importance of this documentation.

There are some people who choose to have both a driver's license and a non-driver's Identification card. This bill would not effect them: they would continue to receive renewal notices for only their driver's licenses. Renewal notices would be provided to those persons who rely solely on a non-driver's ID card.

I thank you for this opportunity to address the Committee.

I stand for questions.

Preston N. Barton II, MSW, Interagency Coordinator/Planner
Kansas Council on Developmental Disabilities
Docking State Office Building, Room 141,
(785) 296-3272 FAX: (785) 296-2861

House Transportation
3-10-98
Attachment 1

Choices & resources for people who are blind or low vision



EnvisionSM

PLEASE REPLY TO: Michael Byington, Director
Envision Governmental Affairs Office
P. O. Box 1063
Topeka, Kansas 66601
(785) 575-7477 (local office and voice mail)
(785) 233-2539 (FAX)
mbyington@delphi.com or mbyingto@ink.org

March 10, 1998

TO: HOUSE COMMITTEE ON TRANSPORTATION

RE: S.B. 488

We rise in support of this measure. In fact, while this bill came into the Senate through the good efforts of the Kansas Commission on Disability Concerns, the person who identified the problem for us is Mr. Sanford, Alexander, III, a blind gentleman who serves Envision's our Board of Directors, and who works as The Visual Impairment Services Team Director for the Region of the Veterans Administration which covers most of Kansas.

In looking at this issue, I ask that Committee members accept two premises: 1) THE KANSAS DRIVERS' LICENSE IS IMPORTANT AS THE MOST COMMONLY USED PIECE OF IDENTIFICATION AS WELL AS FOR PURPOSES OF DRIVING, and, 2) PEOPLE WHO DO NOT DRIVE SHOULD HAVE A FORM OF IDENTIFICATION EQUAL IN EFFECTIVENESS TO THE DRIVERS' LICENSE. Adoption of this bill would complete a long process by which this level of equality would at last be achieved.

House Transportation
3-10-98
Attachment 2

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Web <http://www.envisionus.com>

Over the past decade, the blindness community of Kansas has worked very diligently on the issue of having legal and viable identification which works for persons who do not have drivers' licenses. While the non-drivers' identification card has been around in Kansas Statutes for the past 25 years, and was in fact the first piece of Legislation I worked on as an advocate, while in undergraduate school, when the non-drivers' identification card was first authorized and implemented in Kansas, records concerning the holders of this card were kept in separate, non-computerized data bases. It took businesses much longer to get information concerning a non-driver using this form of identification than it did to get information on a drivers' license holder. Due to this fact, many businesses refused to accept the non-drivers' license as a form of identification even though its holder was paying the State of Kansas as much to have it as was the holder of a Kansas Drivers' License.

Several civil rights complaints during the 1980s and early 1990s filed concerning this subject documented that the non-drivers' license in Kansas was thus not a form of equally effective communications for purposes of identification when compared with the Kansas Drivers' License. Through a series of administrative decisions, the State Department of Revenue agreed to correct most of these inequities in record keeping and accordingly started keeping drivers' license and non-drivers' identification records in the same data-base. Last year, I proposed an amendment to some legislation concerning drivers' license records release which had the result of codifying in Kansas law the fact that release of drivers' license records and non-drivers' identification cards records are to be treated exactly the same. The Kansas Legislature adopted my amendment, and the bill to which it was attached became law.

I thought this had solved all of the problems, and that at last, drivers' licenses and non-drivers' identification cards were exactly the same but for the granting of permission to drive. However, I was wrong on this point, and 488 is essentially clean-up legislation to finally and at last make the Kansas Non-Drivers' Identification Card as strong of a form of identification as is the drivers' license.

Like the drivers' license, the non-drivers' identification card has an expiration date on it. A business certainly does not have to accept an expired non-drivers' identification card as a form of identification any more

than it has to accept an expired drivers' license. Yet, under current Kansas law, when a drivers' license is about to expire, its holder receives a reminder from the State of Kansas to get in and get it renewed. Under current law, an equivalent reminder is not sent to the holder of the non-drivers' identification card. S. B. 488 would correct this problem.

Thank you for allowing me to testify concerning this important clean-up legislation. Please let me know if I may answer further questions or be of further assistance.

STATE OF KANSAS
DEPARTMENT OF HUMAN RESOURCES



Bill Graves, Governor

Wayne L. Franklin, Secretary

COMMISSION ON DISABILITY CONCERNS

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March 10, 1998

TO: House Committee on Transportation

FROM: Sharon Huffman
Legislative Liaison

SUBJECT: SB 488

Mr. Chair, members of the Committee, thank you for providing this opportunity for us to present our views regarding a very important issue in the State of Kansas.

The Kansas Commission on Disability Concerns (KCDC) was established by law nearly 50 years ago to carry on a continuing program to promote a higher quality of life for people with disabilities. One of our responsibilities is to submit recommendations to the legislature believed necessary to promote the independence of people with disabilities.

Throughout the past five years KCDC has cooperatively conducted Town Hall Meetings throughout the state with Kansas Rehabilitation Services (KRS). During these meetings the public is invited to present their opinions regarding services offered by KCDC and KRS, voice their concern about issues concerning them, or just speak about something happening on the state or federal level that they think should be handled by KCDC or KRS. Most of the people who attend the Town Hall Meetings are either individuals with disabilities or friends and family of individuals with disabilities.

It was during one of these Town Hall Meetings that the issue of renewal notices for nondriver identification cards was brought to our attention. Nondriver identification cards are used by those without drivers licenses for cashing checks, air travel, proof of age, and for other purposes. Although it is necessary to maintain valid identification cards it is not always easy to remember exactly when the card expires.

Upon investigation I discovered that the Kansas Department of Revenue would be very supportive of the requirement for them to send out renewal notices for non-driver id's. They requested that we introduce legislation and that it be made effective in January of 1999.

I urge this committee to support passage of SB 488.

House Transportation
3-10-98
Attachment 3