

Approved: 2/26/98  
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chair Kline at 1:30 p.m. on February 23, 1998 in Room 514-S of the Capitol.

All members were present except: Representative Henry Helgeson - Excused  
Representative George Dean - Excused  
Representative Carl Holmes - Excused  
Representative Greg Packer - Excused

Committee staff present: Alan Conroy, Shannon Nichols, Rae Anne Davis, Susan Kannarr, Russell Mills, Legislative Research Dept;  
Jim Wilson, Mike Corrigan, Revisor of Statutes Office;  
Helen Abramson, Administrative Aide; Linda Swain, Appropriations Secretary

Conferees appearing before the committee:  
Gloria Timmer, Director, Division of the Budget  
N. Christine Crenshaw, Director of Student Financial Aid, Board of Regents  
Robert N. Kelly, Executive Director, Kansas Independent College Association

Others attending: See attached list

**Hearing on HB 2758 - Higher education, Kansas comprehensive grant**

Gloria Timmer, Director, Division of the Budget, spoke in favor of **HB 2758**. She noted the bill makes several changes to the state's existing scholarship programs (Attachment 1). A discussion followed.

N. Christine Crenshaw, Director of Student Financial Aid, Board of Regents, testified for **HB 2758** (Attachment 2), explaining how the bill would combine the three Kansas funded need-based grant programs into one comprehensive program. A discussion followed.

Robert N. Kelly, Executive Director, Kansas Independent College Association testified in favor of HB 2758 (Attachment 3), noting this program will help the type of student who is least helped by major federal programs -- one who is moderately needy, generally from a low-middle to middle income family, enrolled full-time in a degree-seeking program. A brief discussion followed.

The hearing was closed on **HB 2758**.

Representative Landwehr reported for the House Subcommittee on Kansas Department of Aging. The Subcommittee concurred with the Governor's recommendations for FY 98 with 15 exceptions and comments (Attachment 4).

A motion was made by Representative Landwehr, seconded by Representative Nichols to adopt the Subcommittee report for Kansas Department of Aging for FY 98. A discussion followed. The motion carried.

Representative Landwehr continued with the House Subcommittee report on Kansas Department of Aging. The Subcommittee concurred with the Governor's recommendations for FY 99 with 14 exceptions and comments.

A motion was made by Representative Landwehr, seconded by Representative Ballard to adopt the Subcommittee report for Kansas Department of Aging for FY 99. A discussion followed. The motion carried.

Representative Pottorff reported for the House Subcommittee on the Department of Human Resources. The Subcommittee concurred with the Governor's recommendations for FY 98 with three modifications and observations and concurred with FY 99 with four modifications and observations (Attachment 5).

A motion was made by Representative Pottorff, seconded by Representative Minor to adopt the Subcommittee report for Department of Human Resources for FY 98 and FY 99. A discussion followed.

A motion was made by Representative Ballard, seconded by Representative Feuerborn to amend the Subcommittee report by adding \$30,000 to the Neighborhood Improvement Use Employment Act. A discussion followed. The motion carried.

A vote was taken on the original motion made by Representative Pottorff, seconded by Representative

Minor to adopt the Subcommittee report for Department of Human Resources for FY 98 and FY 99 as amended. The motion carried.

Representative O'Connor reported for the House Subcommittee on Kansas Commission on Veterans Affairs (Attachment 6). The Subcommittee concurred with the Governor's recommendations for FY 98 with three comments on the Kansas Commission on Veterans Affairs; one comment on the Kansas Soldiers' Home (Fort Dodge); and two comments on the Kansas Veterans Home (Winfield).

A motion was made by Representative O'Connor, seconded by Representative Neufeld to adopt the Subcommittee report on the Kansas Commission on Veterans Affairs for FY 98. A discussion followed. The motion carried.

Representative Pottorff continued with the House Subcommittee report on Kansas Commission on Veterans Affairs. The Subcommittee concurred with the Governor's recommendations for FY 99 with three comments on the Kansas Commission on Veterans Affairs; two comment on the Kansas Soldiers' Home (Fort Dodge); and four comments on the Kansas Veterans Home (Winfield).

A motion was made by Representative Pottorff, seconded by Representative Neufeld to adopt the Subcommittee report on the Kansas Commission on Veterans Affairs for FY 99. A discussion followed. The motion carried.

Representative Nichols reported for the House Subcommittee on the Homestead Property Tax Refunds (Attachment 7). The Subcommittee concurred with the Governor's recommendations for FY 98 and concurred with the Governor's recommendation to lapse \$3,259,937 to correct a technical error. The Subcommittee concurred with the Governor's recommendation for FY 99 with two modifications.

A motion was made by Representative Nichols, seconded by Representative O'Connor to adopt the Subcommittee report on the Homestead Property Tax Refund for FY 98 and FY 99. A discussion followed. The motion carried.

Representative Neufeld reported for the House Subcommittee on the Department of Health and Environment (Attachment 8). The Subcommittee concurred with the Governor's recommendations for FY98 with four observations and modifications. The Subcommittee concurred with the Governor's recommendations for FY 99 with 15 modifications and observations.

A motion was made by Representative Neufeld, seconded by Representative O'Connor to adopt the Subcommittee report on the Department of Health and Environment for FY 98 and FY 99. A discussion followed.

Representative Nichols presented a minority report on the Department of Health and Environment having concerns with the Subcommittee report in two major areas: concerning HIV and Aids in FY 98; and concerning reorganization in FY 99. Representative Nichols concurred with the Governor's recommendation and the Subcommittee with one exception in FY 98 and concurred with the Governor's recommendations and the Subcommittee with three modifications for FY 99 (Attachment 9).

A motion was made by Representative Nichols, seconded by Representative Ballard to adopt the Minority Report on the Department of Health and Environment.

A discussion followed. Representative Spangler distributed two organization charts for the Department of Health and Environment, expressing concerns over funding of new positions (Attachment 10).

A vote was taken on the original motion made by Representative Nichols, seconded by Representative Ballard to adopt the Minority Report on the Department of Health and Environment. The Minority Report motion failed with 8 in favor and 10 opposed.

A vote was taken on the original motion made by Representative Neufeld, seconded by Representative O'Connor to adopt the Subcommittee report on the Department of Health and Environment for FY 98 and FY 99. The motion carried. Representatives Feuerborn, McKechnie, Nichols and Spangler voted no.

A motion was made by Representative Farmer, seconded by Representative O'Connor to approve the minutes for February 16, 1998.

The meeting adjourned at 3:30 p.m. The next meeting is scheduled for February 24, 1998

# APPROPRIATIONS COMMITTEE GUEST LIST

DATE: 2/23/98

NAME	REPRESENTING
Keith Haxton	SEAK
Shannon Dr Jones	SILCK
Ed Garwood	KALHD
Craig Kammen	Dept on Aging
Wayne Henneke	Great Bend Chamber
TOM HARIMER	GREAT BEND TRIBUNE
Betty Chlumsky	Great Bend Chamber
<del>DP Diewer</del>	<del>Great Bend Chamber</del>
Cheryl Ragan	Great Bend Chamber
Jenae Dikenauer	Merch
Bob Kelly	KICA
Stephen Jordan	KBOR
David & Monica	Washburn
Terri Roberts	Kansas State Nurses Assn.

STATE OF KANSAS



DIVISION OF THE BUDGET  
Room 152-E  
State Capitol Building  
Topeka, Kansas 66612-1575  
(785) 296-2436  
FAX (785) 296-0231

Bill Graves  
Governor

Gloria M. Timmer  
Director

MEMORANDUM

TO: House Appropriations Committee

FROM: Gloria Timmer, Director, Division of the Budget

DATE: February 23, 1998

SUBJECT: HB 2785<sup>58</sup>, Comprehensive Grant Program

Thank you for the opportunity to speak to you about HB 2785 which makes several changes to the state's existing scholarship programs.

Scholarship programs in Kansas, as currently structured, are highly targeted to certain groups of students. The "average" student who successfully completes the Regents college preparatory curriculum and who has established financial need, but who does not wish to study for certain vocations (nursing, teaching, dentistry, osteopathy or optometry) may have a difficult time attracting financial assistance from the state.

Student financial aid programs administered by the Kansas Board of Regents have grown from two state and one federal program in 1972 to sixteen programs in 1997. Expenditures have increased from \$1,147,000 in 1972 to \$13.1 million in 1997.

In 1991, the Board of Regents established a Task Force on Student Financial Assistance, which issued a report of its findings and recommendations in January of 1992. The Task Force was

Appropriations  
2-23-98  
Attachment 1

established in response to concerns that access to postsecondary education was becoming limited as a result of rising tuition costs that were unaccompanied by increasing financial aid dollars. The Task Force defined the "problem" with the current system of financial aid programs as the following: "...many programs were developed with a dual purpose. Occupational needs of the state appear to be a driving force behind the development of financial aid programs for students as well as the student's family need for assistance." In reviewing the programs, the Task Force identified the following variables as most important:

Quality. Both the quality of the institutions participating in state-supported financial assistance programs and the quality of students participating in such programs must be guaranteed. Such recognition ensures that Kansas is able to retain the most capable citizens for the future.

Access. The primary purpose of financial assistance is to insure that all qualified students who seek opportunities in postsecondary education have access to the benefits associated with higher education.

Choice. Students should be able to pursue their higher educational goals at the institution of choice. The primary benefit to the state continues to be that a dual (private and public) system of education is most responsive to society's needs.

With these variables in mind, the Governor now recommends that the Legislature amend current law to establish a Comprehensive Grant Program. This would be done by merging the Kansas Tuition Grant and Regents Supplemental Grant. This new program would serve as an access program geared for full-time financially needy students attending a Regents university or independent college. The Governor included \$9.9 million in his budget for this program in FY 1999, \$940,969 more than in the current year.

The program revisions would allow the State of Kansas to establish a sound student financing program for higher education, which would still include the State Scholarship Program for academically superior Kansas high school graduates who attend any Kansas postsecondary institution and vocational scholarships for Kansas residents who demonstrate superior vocational

skills and who attend a public two-year or vocational school or accredited proprietary schools. In recognition of the importance of vocational training, the Governor also increased funding for the Vocational Scholarship Program from \$65,000 to \$100,000. In order to access this additional money, however, the statutory limit must be increased or eliminated. A draft of the proposed amendment to HB 2758 to accomplish this is attached.

Benefits of these changes are to:

- Provide a coherent foundation upon which to build a sound state student assistance system
- Reduce confusion among students, parents and counselors
- Blend with new federal initiatives in middle-income education tax breaks and low-income grant increases
- Focus aid on access to higher cost four-year public universities (Regents and Washburn) and not-for-profit independent colleges
- Focus aid on lower-income families for students who would otherwise be unable to obtain postsecondary education
- Encourage students to matriculate
- Facilitate student choice by reducing cost as a factor in student decisions
- Make the financial aid system easy to evaluate, administer and change

Institutional eligibility would be limited to four-year public universities and accredited not-for-profit independent colleges. Student eligibility would be limited (as with the current programs) to eight semesters for most students. The maximum grant would be determined as under present legislation.

The proposed formula to allocate funding for the Comprehensive Grant to public four-year universities and independent colleges would grandfather each institution's funding at the FY 1998 level in FY 1999. The 1998-1999 allocation would be determined as follows:

- The total Tuition and Supplemental Grant program for FY 1998 would serve as the base.
- FY 1999 Comprehensive Grant funding in excess of the amount above would be allocated as follows: 70% to Regents, 20% to independent colleges and 10% to Washburn.
- The funds within the groups would be allocated according to the pre-existing FY 1998 and prior formulas.
- If there are funds that an institution is unable to spend according to guidelines established by the Board of Regents office, the funds would be distributed within the sector, as presently occurs.

For academic years following FY 1999, the funds would be allocated to institutions using FY 1999 as the "base." Appropriated funds in addition to this amount would be divided among the universities and colleges on the basis of each institution's relative student financial need, which would be determined by the Board of Regents in consultation with public four-year and independent college representatives.

To provide additional background on the two current programs, I have provided an attachment to my testimony. Thank you again for the opportunity to speak on this important issue.

Amend KSA 72-4461 as follows:

(b) In each ~~school~~ *academic* year, ~~commencing with the 1987-88 school year to the extent that appropriations are available for the vocational education scholarship program and in accordance with the provisions of this act,~~ the state board of regents shall designate as vocational education scholars and award vocational education scholarships to the 100 applicants therefor *may select for designation as a vocational education scholar and for the award of a vocational educational scholarship, any person* who exhibits the greatest ability and aptitude for vocational education. An applicant who fails to be designated as a vocational education scholar and to be awarded a vocational education scholarship shall not be disqualified from applying therefor in a later ~~school~~ *academic* year so long as all requirements for eligibility to apply for such designation and award are met.



Attachment:

Criteria and Historical Background of Regents Supplemental and Tuition Grant

**Regents Supplemental Grant.** Awards are determined on the basis of financial need, but priority goes to students whose federal grants and private scholarships do not meet 35 percent of their financial aid eligibility. The student's need (as determined by federal financial aid standards) is measured against the cost of education at the institution (including living costs). Students are expected to cover at least one-half of the cost through savings, work, loans, and/or scholarships. The federal Pell Grant is subtracted from the remaining amount to determine the student's unmet financial need. The amount of the grant is currently capped at \$900 by Board policy.

The program requires full-time enrollment and provides grants for up to eight semesters for four-year programs and ten semesters for five-year programs. Renewal of the grants requires maintenance of academic progress or maintenance of a 2.0 grade point average (GPA). The program was initiated in FY 1994 with a State General Fund appropriation of \$2,252,841. The funds for the program are distributed to the campuses based upon the estimated number of financially needy students at each campus. The campuses are responsible for distribution of the funds to eligible students. This method of distribution prevents the addition of a large administrative burden to the Board of Regents staff.

**Tuition Grant Program.** To qualify for the Tuition Grant a student must: 1) be a resident of Kansas, 2) be an undergraduate having never received a baccalaureate degree, 3) be attending an eligible independent Kansas college or Washburn University, 4) be enrolled in a minimum of 12 semester hours, 5) maintain a cumulative GPA of 2.0, 6) verify financial need annually through a nationally recognized need analysis system, and 7) contribute at least \$450 annually from work or other resources toward educational costs.

The Tuition Grant Program was begun in FY 1973 to provide students who choose to attend an independent (private) Kansas college sufficient assistance to partially offset the differential between public and private tuition costs. This gives students a more realistic opportunity to attend an independent college and thereby maintain those institutions as viable, economic, and educational assets to the communities and to the state. The program limits students' attendance to eligible independent Kansas colleges. Award amounts are dependent upon financial need.

The 1993 Legislature amended the Tuition Grant Program to permit the Board of Regents to award tuition grants to Washburn University students. No funding was approved for FY 1994, but for FY 1995, the Governor recommended and the Legislature approved, \$50,000 for Washburn students as a separate line-item. This amount was increased to \$75,000 for FY 1998. The stated goal of the program is to provide grants to financially needy students that would cover 50.0 percent of the difference between the costs of attending a Regents institution and the costs at a private institution and Washburn University. This goal has been referred to as "halve the gap."

**HOUSE APPROPRIATIONS COMMITTEE**

**TESTIMONY ON HOUSE BILL 2758**

**Presented by  
N. Christine Crenshaw  
Director of Student Financial Aid  
Kansas Board of Regents**

**Monday, February 23, 1998  
1:30 P.M., Room 514-S**

Dear Chairman Kline and Members of the Committee:

Thank you for the opportunity to speak in support of HB 2758 which would combine the three Kansas funded need-based grant programs into one comprehensive program. A major benefit of this bill is that it students and families can more easily understand that regardless of which Kansas, bachelor degree granting institution they attend, state funds are available to assist needy students who meet the eligibility and deadline requirements.

As you may know, the Kansas Tuition Grant was established in 1972 and has assisted thousands (88,093 awards) of students to achieve baccalaureate degrees from Kansas private institutions. Because these private colleges tend to have small enrollments, students that thrive in such environments do not have to forego the academic experience due to lack of family funds.

The Regents Supplemental Grant was established in 1993 and has provided 13, 716 awards in its first four years (through 1996-97). Because the cost of attending a public four-year institution is about \$3,000 higher than a community college, needy students who seek the university experience from the freshman year are assisted in that goal and effort.

The Washburn Tuition Grant was established the following year, in 1994. So, commencing in 1994, The Kansas Legislature committed to improving financial access, albeit on a limited basis, for needy students seeking an education at the bachelors' degree granting institutions in Kansas.

Since each of the three programs operate similarly and have the same goal of assisting financially needy students to attend Kansas schools that best meet their academic and vocational aspirations, we support combining these three programs into one. Students, families, high school and college counselors will find the program easy to understand. Additionally, the reduction of administrative effort in developing and maintaining three separate sets of rules and regulations, program descriptions, and explanations to consumers is a desirable outcome.

Thank you for your attention and consideration.

G:\PUBLICS\LEGIS-KS\HB2758-1.298

*Appropriations  
2-23-98  
Attachment 2*



# KANSAS INDEPENDENT COLLEGE ASSOCIATION

700 SW Kansas Ave. Suite 515  
Telephone (785) 235-9877

Topeka, Kansas 66603  
FAX (785) 235-1437

ROBERT N. KELLY, Executive Director

## Testimony on HB 2758 House Appropriations Committee February 23, 1998

Thank You, Mister Chairman, Members of the Committee:

The Kansas independent colleges are strongly in support of Governor Graves' student assistance initiatives, particularly the Comprehensive Grant proposed in HB 2758. We are supportive for two principal reasons: (a) our students will receive a substantial increase in state grant funding and (b) the program makes great sense philosophically and administratively, meshing extremely well with federal student aid programs. Because we all understand money, it is the second point I want to emphasize.

The federal financial aid programs are huge, but financially consist almost entirely of two programs – Pell Grants that focus solely on low-income students and guaranteed loans that focus on students who need additional assistance. Roughly speaking, Pell Grants in Kansas total over \$60 million and Kansas students borrow over \$200 million from the guaranteed loans. In addition, the federal Hope Scholarship (tax credit) provides up to \$1,500 per year to cover direct expenses of students or their families who pay federal income tax. The type of student who is least helped by these major federal programs is the type of student targeted by the Comprehensive Grant program – one who is moderately needy, generally from a low-middle to middle income family, enrolled full-time in a degree-seeking program. In other words, the Comprehensive Grant program is particularly well-suited to fill the gap in the federal programs. The grants can be used only toward the payment of tuition. Moreover, in determining eligibility for the grant, Pell Grants are subtracted from the student's need. The chart on the following page shows how Pell Grants affect higher education sectors differently.

The other way in which the Comprehensive Grant meshes so well with federal programs is the decentralized administration. Students apply merely by applying for federal financial aid; the colleges award the money using criteria established by the Regents in consultation with institutional officials. The program avoids the bureaucratic morass typical of aid programs in other states.

In short, the Comprehensive Grant will provide much needed assistance to moderately needy full-time undergraduate students, meshes well with federal programs, and is administratively clean. We urge your support.

Appropriations  
2-23-98  
Attachment 3

**BAKER UNIVERSITY/BENEDICTINE COLLEGE/BETHANY COLLEGE/BETHEL COLLEGE/CENTRAL COLLEGE/  
DONNELLY COLLEGE/FRIENDS UNIVERSITY/HESSTON COLLEGE/KANSAS NEWMAN COLLEGE/KANSAS  
WESLEYAN UNIVERSITY/MCPHERSON COLLEGE/MIDAMERICA NAZARENE UNIVERSITY/OTTAWA  
UNIVERSITY/SAINT MARY COLLEGE/SOUTHWESTERN COLLEGE/STERLING COLLEGE/TABOR COLLEGE**

**Ratio of Pell Grants to Full-Time Need  
by Kansas Higher Education Sectors  
1996-97**

	Enrollment and Cost Information			Pell Grant Information	
	Estimated 1996 Full-Time Kansas Resident Undergraduate Enrollment	Estimated 1996 Mean Full-Time Tuition and Fees	Estimated Total Full-Time Cost	Amount Received from Pell Grants	Percentage of Full-Time Cost Covered by Pell Grants
Independent Colleges	8,000	\$9,100	\$72.8 million	\$10.1 million	13.90%
Public Universities	37,000	\$2,200	\$81.4 million	\$25.0 million	30.70%
Community Colleges	18,500	\$1,150	\$21.3 million	\$19.4 million	91.00%

**Facts and Caveats:**

1. Part-time students are eligible for Pell Grants.
2. The majority of students in all sectors are not eligible.
3. Pell grant money above tuition can be used for other expenses.
4. Pell grant funding has risen 25% from 1996-97 with the maximum grant increasing from \$2,400 to \$3,000.
5. The federal Hope Scholarship (tax credit) provides up to \$1,500 per year for students or their families who pay income tax.
6. These data merely show that federal grant aid pays for a significantly greater share of costs at community colleges than at other more expensive institutions.

House Appropriations Subcommittee on  
Social Services

Subcommittee Report  
Kansas Department on Aging

For FY 1998 and FY 1999



---

Representative Melvin Neufeld



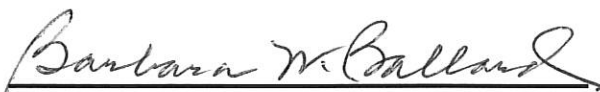
---

Representative Brenda Landwehr



---

Representative Kay O'Connor



---

Representative Barbara Ballard



---

Representative Rocky Nichols

Appropriations  
2-23-98  
Attachment 4

**SUBCOMMITTEE REPORT**

**Agency:** Kansas Department on Aging

**Bill No.** 2895

**Bill Sec.** 18

**Analyst:** Kannarr

**Analysis Pg. No.** 703

**Budget Page No.** 46

<u>Expenditure Summary</u>	<u>Agency Est. FY 98</u>	<u>Gov. Rec. FY 98</u>	<u>House Subcommittee Adjustments</u>
State Operations	\$ 20,051,645	\$ 14,294,400	-
Aid to Local Units	5,696,748	5,542,279	-
Other Assistance	293,764,606	281,059,476	-
Total - Operating Expend.	<u>\$ 319,512,999</u>	<u>\$ 300,896,155</u>	<u>-</u>
State General Fund	\$ 132,178,520	\$ 124,401,974	-
Other Fund	187,334,479	176,494,181	-
Total - Operating Expend.	<u>\$ 319,512,999</u>	<u>\$ 300,896,155</u>	<u>-</u>
FTE Positions	160.3	160.3	-
Unclassified Temp. Positions	4.5	1.5	-
TOTAL	<u>164.8</u>	<u>161.8</u>	<u>-</u>

**Agency Estimate/Governor's Recommendation**

The agency estimates FY 1998 expenditures of \$319,512,999 (including \$132,178,520 from the SGF). The estimate is an increase of \$31,008,403 or 10.7 percent (\$12,985,105 SGF, or 10.9 percent) above the approved amount of \$288,504,596. The principal increases are found in Long-Term Care programs and include the following: \$24,654,000 (\$12,711,686 SGF) in Nursing Facilities and Home- and Community-Based Services for the Frail Elderly (HCBS/FE) and Targeted Care Management. Other increases include salaries and wages (\$259,992). In addition, the estimated FY 1998 expenditures include \$479,316 in reappropriated SGF money from FY 1997.

1. **State Operations.** The agency estimates FY 1998 expenditures for state operations of \$20,051,645 (\$10,160,191 SGF) which is an increase of \$4,025,848 or 32.8 percent above the approved amount. (**Staff Note:** The agency indicates, however, that the FY 1998 estimate is overstated by approximately \$4,000,000, including \$485,280 from the SGF. The agency indicates that of that \$4 million overstated, approximately \$2.9 million is an overstatement of federal funding for contracts with the Department of Health and Environment and approximately \$1.1 million is overstated in the Senior Services Commission for fees for professional services).

**The Governor recommends** for FY 1998 funding of \$14,294,400 for state operations. The recommendation is a decrease of \$5,757,249 (28.7 percent) from the agency's estimate. The reduction

is attributable to a reduction in contractual services (\$5,547,679) and takes into account the agency's overstatement of expenditures.

2. **Aid and Other Assistance.** The agency estimates expenditures for aid and other assistance of \$299,461,354 in FY 1998. This is an increase of \$28,534,086 or 10.5 percent above the approved amount of \$270,927,268. The increase is primarily attributable to estimated increased expenditures for long-term care programs including: Nursing Facilities (\$18,569,070 including \$10,364,318 SGF) and Home- and Community-Base Services for the Frail Elderly (HCBS/FE) (\$5,431,200 including \$2,132,180 SGF). Other increases include approximately \$598,879 (\$241,564 SGF) in the Targeted Case Management program and \$479,316 in reappropriation of SGF money from FY 1997. The remaining \$1.5 million increase stems from a greater than anticipated participation of federal Medicaid dollars in various programs.

**The Governor recommends** funding of \$286,601,755 for aid and other assistance, a decrease of \$12,859,599 (4.3 percent) from the agency's estimate. The decrease is primarily attributable to recommended decreases based on November 1997 consensus caseload estimates for long-term care programs. Specifically, the Governor recommended reductions from the agency's revised estimate in the following: Nursing Homes (\$2.9 million); HCBS/FE (\$9.5 million); Presumptive Eligibility Community Grants (\$171,000); Case Management (\$70,000); and salaries and wages (\$182,766).

### **House Subcommittee Recommendation**

The House Subcommittee concurs with the Governor's recommendations with the following exceptions and comments:

1. The Subcommittee recommends the issue of reimbursement for Targeted Case Management services provided by Area Agencies on Aging (AAAs) be reviewed in Omnibus. The Subcommittee notes that discussions are currently underway regarding the adequacy of this rate and hopes a Governor's Budget Amendment will be forthcoming to address the issue.
2. The Subcommittee recommends the agency begin tracking the average length of stay in nursing facilities and on the HCBS - Frail Elderly waiver program. If the system is working properly, the Subcommittee believes stays in nursing facilities should begin decreasing and time spent receiving waiver services in the community should increase.
3. The Subcommittee requests the agency compare the cost of HCBS - Frail Elderly services which are self-directed by the consumer to the cost of services under case management by the AAAs and report back to the Subcommittee during the 1999 Session.
4. The Subcommittee requests the agency report back at Omnibus on project income contributions for nutrition programs.
5. The Subcommittee recommends the establishment of two no limit fee funds in FY 1998. Currently, the agency collects these fees but has no authority to expend them. The first is a Medical Resources and Collection Fund which would collect fees generated from fines imposed on nursing facilities by the Department of

Health and Environment or the Health Care Financing Administration for licensure deficiencies; and, recoveries and collection of Medicaid provider overpayments. The agency would use the funds to pay the costs of relocating residents when a nursing facility closes as well as other allowable costs under federal law. The Second is a General Fees Fund which would collect fees from the sale of surplus property, fees charged for access to, or furnishing copies of public records and any other miscellaneous fees.

6. The Subcommittee recommends a proviso be added to the appropriations bill stating that, of funds allocated for professional services in the Office of the Secretary, including those for nursing facility lawsuits, any amount remaining at the end of the fiscal year be transferred to program services to the next fiscal year.
7. The Subcommittee encourages the agency to try and increase volunteer programs and encourage volunteer services.
8. The Subcommittee recommends the agency contact the new KUMC Center for Gerontology and encourages them to work with the program on training for program service employees and improving service programs.
9. The Subcommittee notes two issues with regard to access to HCBS-Frail Elderly services.

First, the Subcommittee heard concerns from individuals who have had trouble accessing HCBS - Frail Elderly services promptly. The Subcommittee encourages the agency to work with communities and other agencies to improve this delay. The Subcommittee does appreciate the work the AAAs have done and encourages the AAAs to further cooperate with independent living resource centers and other community-based agencies. The Subcommittee requests the agency report back at Omnibus with a plan to address the delay problem.

- In addition, the Subcommittee requests the agency report back at Omnibus on the issue of presumptive eligibility for HCBS - Frail Elderly services. Currently, community providers are not reimbursed for the expense of screenings done before Medicaid eligibility has been established. The agency should work with other departments to figure out how to solve the problem of getting reimbursement for screenings that do not result in eligibility for services.
10. The Subcommittee requests the agency investigate the issue of case manager choice for the HCBS - Frail Elderly waiver and report at Omnibus on possible alternatives to the current system. The agency should investigate federal restrictions on case manager choice and whether we could amend the state plan to allow such choice. In other Medicaid waivers (including Head Injury, Developmental Disabilities and Physically Disabled), consumers are allowed to choose who they want to provide their case management services.
11. The Subcommittee recommends the agency evaluate the financial and other impact of implementing an automatic cost cap exception for people moving from the Physically Disabled waiver to the Frail Elderly waiver because of age. Also, the



- Subcommittee recommends the agency investigate tougher enforcement of the cost cap exception.
12. The Subcommittee recommends the agency work to ensure that all people over the age of 65, who have not been adjudicated incompetent, have the right to all choices in the community. This should include the option to self direct services and the right to know of all community providers.
  13. The Subcommittee recommends the agency work with the AAAs to establish a set policy on the procedure for changing case managers if the consumer requests such a change.
  14. With regard to the agency's management information system, the Subcommittee notes that the current system, CARS, is outdated and is not year 2000 compliant. The Subcommittee recommends the agency request a Governor's Budget Amendment for funding of the new Kansas Aging Management Information System (KAMIS). The current estimate for the system is \$750,000 in FY 1998. The Subcommittee requests the agency report at Omnibus on the status of this project.
  15. The Subcommittee recommends introduction of 7RS 2234 which allows the partial conversion of a nursing facility wing to a residential health care facility.

**SUBCOMMITTEE REPORT**

**Agency:** Kansas Department on Aging

**Bill No.** 2893

**Bill Sec.** 57

**Analyst:** Kannarr

**Analysis Pg. No.** 703

**Budget Page No.** 46

<u>Expenditure Summary</u>	<u>Agency Req. FY 99</u>	<u>Gov. Rec. FY 99</u>	<u>House Subcommittee Adjustments</u>
State Operations	\$ 21,639,118	\$ 15,569,969	-
Aid to Local Units	6,595,599	5,653,204	-
Other Assistance	322,058,311	303,562,904	-
Total - Operating Expend.	<u>\$ 350,293,028</u>	<u>\$ 324,786,077</u>	<u>-</u>
State General Fund	\$ 146,074,427	\$ 134,319,210	-
Other Funds	204,218,601	190,466,867	-
Total - Operating Expend.	<u>\$ 350,293,028</u>	<u>\$ 324,786,077</u>	<u>-</u>
FTE Positions	160.3	160.3	-
Unclassified Temp. Positions	4.5	1.5	-
TOTAL	<u>164.8</u>	<u>161.8</u>	<u>-</u>

**Agency Request/Governor's Recommendation**

The agency requests total expenditures for FY 1999 of \$350,293,028 an increase of \$30,780,029, or 9.6 percent, above the FY 1998 revised estimate. The increase stems from requested increases in the following: Nursing Facilities—\$23,925,525 (\$9,639,594 SGF); Home- and Community-Based Services for the Frail Elderly (HCBS/FE)—\$2,165,185 (\$872,353 SGF); Targeted Case Management—\$535,000 (\$215,288 SGF); Nutrition Grants—\$465,426 (\$295,750 SGF); salaries and wages—\$820,363 (\$549,446 SGF). The following enhancements are in addition to the aforementioned increases: Care Coordination—\$1,000,000 (SGF); Senior Care Act Enhancement—\$1,000,000 (SGF); Income Eligible Home Care Program enhancement—\$500,000 (SGF); and, Long-Term Care Service Development Fund—\$150,000 (SGF).

**The Governor recommends** total expenditures for FY 1999 of \$324,786,077, which is \$25,506,951 (7.3 percent) below the agency's request. Of the Governor's recommendation, \$134,319,210 is from the State General Fund (41.4 percent) and \$190,466,867 (58.6 percent) is from federal and special revenue funds. The Governor recommends \$293,438,625 (\$118,253,273 SGF) to fund the agency's long-term care programs. Absent the recommended funding for long-term care programs, the Governor recommends funding of \$31,347,452 or \$8,574,602 (21.5 percent) below the agency's non-long-term care request.

**1. State Operations.** The FY 1999 state operations request of \$21,639,118, is a \$1,052,413 (6.5 percent) increase over the FY 1998 revised estimate. The increases are found primarily in salaries and wages (\$820,363, or 14.1 percent) and contractual services (\$671,249, or 6.9 percent).

**The Governor recommends** for FY 1999 state operations funding of \$15,569,969, which is \$6,067,149 (28.0 percent) less than the agency's initial estimate. The Governor's recommendation adjusts for overstatements in the agency's budget, principally in contractual services which accounts for \$5,839,165 of the reduction.

**Salaries and Wages.** For FY 1999, the agency requests \$6,640,164 (including fringe benefits) for salaries and wages, an increase of \$820,363 or 14.1 percent, above estimated FY 1998 expenditures of \$5,819,801 (including fringe benefits). Both fiscal years reflect 160.3 FTE positions. For FY 1999, the agency requests \$90,218 for classified step movement, \$45,680 for longevity, and \$17,953 for unclassified merit. The agency requests a shrinkage rate of 1.0 percent for savings of \$69,699.

The Governor recommends \$6,634,085 for salaries and wages for FY 1999, including \$107,448 for a 1.5 classified base salary adjustment and a 4.0 unclassified merit pool.

**2. Local Aid and Other Assistance.** The agency requests \$328.7 million in FY 1999 for local aid and other assistance. The vast majority of that amount, \$310.3 million, or 93.2 percent, is attributable to long-term care. The request includes \$137,189,109 from the State General Fund and \$195,744,801 from other funds.

**The Governor recommends** for FY 1999 for local aid and other assistance funding of \$309.2 million (\$125,806,480 SGF), which is \$19.5 million (5.9 percent) below the agency's request. Long-term care programs account for \$293.4 million (\$118.3 million SGF) of the recommendation.

### **House Subcommittee Recommendation**

The House Subcommittee concurs with the Governor's recommendations with the following exceptions and comments:

1. The Subcommittee recommends the issue of reimbursement for Targeted Case Management services provided by Area Agencies on Aging (AAAs) be reviewed in Omnibus. The Subcommittee notes that discussions are currently underway regarding the adequacy of this rate and hopes a Governor's Budget Amendment will be forthcoming to address the issue.
2. The Subcommittee recommends the agency begin tracking the average length of stay in nursing facilities and on the HCBS - Frail Elderly waiver program. If the system is working properly, the Subcommittee believes stays in nursing facilities should begin decreasing and time spent receiving waiver services in the community should increase.
3. The Subcommittee requests the agency compare the cost of HCBS - Frail Elderly services which are self-directed by the consumer to the cost of services under case management by the AAAs and report back to the Subcommittee during the 1999 Session.
4. The Subcommittee requests the agency report back at Omnibus on project income contributions for nutrition programs.

5. The Subcommittee recommends the continuation of two no limit fee funds recommended for FY 1998. The first is a Medical Resources and Collection Fund and the second is a General Fees Fund. Explanations of these funds can be found in the Subcommittee report for FY 1998.
6. The Subcommittee recommends a proviso be added to the appropriations bill stating that of funds allocated for professional services in the Office of the Secretary, including those for nursing facility lawsuits, any amount remaining at the end of FY 1999 be transferred to program services to FY 2000.
7. The Subcommittee recommends the agency contact the new KUMC Center for Gerontology and encourages them to work with the program on training for program service employees and improving service programs.
8. The Subcommittee notes two issues with regard to access to HCBS-Frail Elderly Services.

First, the Subcommittee heard concerns from individuals who have had trouble accessing HCBS - Frail Elderly services promptly. The Subcommittee encourages the agency to work with communities and other agencies to improve this delay. The Subcommittee does appreciate the work the AAAs have done and encourages further cooperate with independent living resource centers and other community-based agencies.

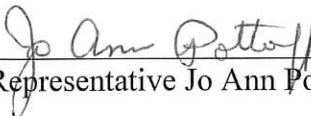
In addition, the Subcommittee requests the agency report back at Omnibus on the issue of presumptive eligibility for HCBS - Frail Elderly services. Currently, community providers are not reimbursed for the expense of screenings done before Medicaid eligibility has been established. The agency should work with other departments to figure out how to solve the problem of getting reimbursement for screenings that do not result in eligibility for services.

9. The Subcommittee requests the agency investigate the issue of case manager choice for the HCBS - Frail Elderly waiver and report at Omnibus on possible alternatives to the current system. The agency should investigate federal restrictions on case manager choice and whether we could amend the state plan to allow such choice. In other Medicaid waivers (including Head Injury, Developmental Disabilities and Physically Disabled), consumers are allowed to choose who they want to provide their case management services.
10. The Subcommittee recommends the agency evaluate the financial and other impact of implementing an automatic cost cap exception for people moving from the Physically Disabled waiver to the Frail Elderly waiver because of age. The Subcommittee believes that just because someone has a birthday and turns 65, their services shouldn't change. Also, the Subcommittee recommends the agency investigate tougher enforcement of the cost cap exception in general.
11. The Subcommittee recommends the agency work to ensure that all people over the age of 65, who have not been adjudicated incompetent, have the right to all

choices in the community. This should include the option to self direct services and the right to know of all community providers.


12. The Subcommittee recommends the agency work with the AAAs to establish a set policy on the procedure for changing case managers if the consumer requests such a change.
13. With regard to the agency's management information system, the Subcommittee notes that the current system, CARS, is outdated and is not year 2000 compliant. The Subcommittee recommends the agency request a Governor's Budget Amendment for funding of the new Kansas Aging Management Information System (KAMIS). The current estimate for the system is \$1,250,000 in FY 1999. The Subcommittee requests the agency report at Omnibus on the status of this project.
14. The Subcommittee recommends a proviso be added to appropriations bill which states that if a person is eligible for HCBS - Frail Elderly Medicaid waiver services, they will not be eligible for Senior Care Act funded services, effective at the time of the client's annual reassessment and for all new persons entering the system. The proviso would also require that there be no interruption in services if the funding mechanism is changed.

**Fiscal Years 1998 -1999  
House Subcommittee Report on  
Department of Human Resources**

  
\_\_\_\_\_  
Representative Jo Ann Pottorff, Chair

  
\_\_\_\_\_  
Representative George R. Dean

  
\_\_\_\_\_  
Representative Phil Kline

  
\_\_\_\_\_  
Representative Melvin G. Minor

Appropriations  
2-23-98  
Attachment 5

**SUBCOMMITTEE REPORT**

**Agency:** Department of Human Resources

**Bill No.** 2895

**Bill Sec.** 16

**Analyst:** Davis

**Analysis Pg. No.** 855

**Budget Page No.** 249

<u>Expenditure Summary</u>	<u>Agency Est. FY 98</u>	<u>Gov. Rec. FY 98</u>	<u>House Subcommittee Adjustments</u>
All Funds:			
State Operations	\$ 45,726,338	\$ 45,635,053	\$ 2,958,314
Aid to Local Units	303,000	0	0
Other Assistance	<u>179,084,659</u>	<u>189,390,258</u>	<u>0</u>
Subtotal-Operating	\$ 225,113,997	\$ 235,025,311	\$ 2,958,314
Capital Improvements	<u>25,000</u>	<u>269,000</u>	<u>0</u>
TOTAL	<u><u>\$ 225,138,997</u></u>	<u><u>\$ 235,294,311</u></u>	<u><u>\$ 2,958,314</u></u>
State General Fund:			
State Operations	\$ 1,430,105	\$ 1,430,105	\$ 0
Aid to Local Units	303,000	0	0
Other Assistance	<u>4,659</u>	<u>3,641,859</u>	<u>0</u>
Subtotal-Operating	\$ 1,737,764	\$ 5,071,964	\$ 0
Capital Improvements	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL	<u><u>\$ 1,737,764</u></u>	<u><u>\$ 5,071,964</u></u>	<u><u>\$ 0</u></u>
FTE Positions	1,003.5	1,003.5	0.0
Unclassified Temp. Positions	<u>29.0</u>	<u>29.0</u>	<u>0.0</u>
TOTAL	<u><u>1,032.5</u></u>	<u><u>1,032.5</u></u>	<u><u>0.0</u></u>

**Agency Est./Governor's Recommendation**

The agency's estimate for FY 1998 operating expenditures of \$225,138,997 is an increase of \$16,336,298 from the approved budget. This results from an increase in unemployment benefits due to an adjustment in the amount of weekly benefit payments. While subject to appropriation, the employment security benefit fund is treated as a "no limit" appropriation.

**The Governor** recommends \$235,025,311 in FY 1998 for operating expenditures, an increase of \$9,911,314 (4.4 percent) from the agency request. The Governor recommends \$5,071,964 from the State General Fund (\$3,334,200 above the agency request) and \$229,953,347 (\$6,577,114 above the agency request) from other funds. This increase is accounted for by a welfare to work grant, requiring state matching funds of \$3.6 million, received after the agency's submission of the budget. The Governor recommends an additional \$244,000, all in federal and special revenue funds, in capital improvements.

## House Subcommittee Recommendation

For FY 1998, the Subcommittee concurs with the Governor's recommendation with the following modifications and observations:

1. The Subcommittee recommends that the expenditure limitation on the Employment Security Administration Fee Fund be adjusted by \$2,934,045 to allow the agency to utilize additional federal money. The agency received notification after the completion of the Governor's budget that these funds would be made available for resolution of Year 2000 problems associated with the Unemployment Insurance and Job Service programs.
2. The Subcommittee notes that the agency states they will have all of their computer hardware and software systems Year 2000 compliant by the beginning of FY 2000.
3. The Subcommittee recommends that the expenditure limitation on the Occupational and Safety Health (OSHA) Federal Fund be adjusted by \$24,269. The agency recently received notice of the availability of the additional federal funds.



**SUBCOMMITTEE REPORT**

**Agency:** Department of Human Resources

**Bill No.** 2893

**Bill Sec.** 54

**Analyst:** Davis

**Analysis Pg. No.** 855

**Budget Page No.** 249

<u>Expenditure Summary</u>	<u>Agency Req. FY 99</u>	<u>Gov. Rec. FY 99</u>	<u>House Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 45,369,333	\$ 45,794,680	\$ 500,000
Aid to Local Units	0	0	0
Other Assistance	<u>186,707,224</u>	<u>186,782,224</u>	<u>0</u>
Subtotal-Operating	\$ 232,076,557	\$ 232,576,904	\$ 500,000
Capital Improvements	<u>2,173,500</u>	<u>123,500</u>	<u>0</u>
<b>TOTAL</b>	<b><u><u>\$ 234,250,057</u></u></b>	<b><u><u>\$ 232,700,404</u></u></b>	<b><u><u>\$ 500,000</u></u></b>
<b>State General Fund:</b>			
State Operations	\$ 1,433,958	\$ 1,434,996	\$ 0
Aid to Local Units	0	0	0
Other Assistance	<u>307,224</u>	<u>307,224</u>	<u>0</u>
Subtotal-Operating	\$ 1,741,182	\$ 1,742,220	\$ 0
Capital Improvements	<u>50,000</u>	<u>0</u>	<u>0</u>
<b>TOTAL</b>	<b><u><u>\$ 1,791,182</u></u></b>	<b><u><u>\$ 1,742,220</u></u></b>	<b><u><u>0</u></u></b>
FTE Positions	1,003.5	1,001.5	0.0
Unclassified Temp. Positions	<u>29.0</u>	<u>29.0</u>	<u>0.0</u>
<b>TOTAL</b>	<b><u><u>1,032.5</u></u></b>	<b><u><u>1,030.5</u></u></b>	<b><u><u>0.0</u></u></b>

**Agency Req./Governor's Recommendation**

The agency requests for FY 1999 operating expenditures funding of \$232,076,557, this is an increase of \$6,962,560 (3.1 percent) above the FY 1998 estimate. The increase is attributable to an estimated increase of \$8.0 million in unemployment insurance benefits. That increase is offset by reductions in other federal and special revenue funds. Of the total FY 1999 operating request, \$1,741,182 (0.8 percent) is financed from the State General Fund.

**The Governor** recommends operating expenditures of \$232,576,904 for FY 1999, an increase of \$500,347 (21.6 percent) from the agency request. The Governor recommends \$1,742,220 from the State General Fund and \$230,834,684 from other funds. The Governor's recommendation includes \$1,669,336 for employee salary adjustments, including \$46,345 from the State General Fund.

## House Subcommittee Recommendation

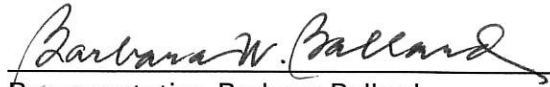
For FY 1999 the Subcommittee concurs with the Governor's recommendation with the following modifications and observations:

1. The Subcommittee recommends that the expenditure limitation on the Employment Security Administration Fee Fund be adjusted by \$500,000 to allow the agency to utilize additional federal funds. The agency received notification after the completion of the Governor's budget that these funds would be made available for resolution of Year 2000 problems associated with the Unemployment Insurance and Job Service programs.
2. The Subcommittee notes that the agency states they will have all of their computer hardware and software systems Year 2000 compliant by the beginning of FY 2000.
3. The Subcommittee recommends the consolidation of the Job Training Partnership Act (JTPA) Title II accounts into one line item appropriation. The Subcommittee has been informed by the agency that federal accounting guidelines have increased flexibility to transfer funds between programs, eliminating the need for separate line items and funds for JTPA Title II-A, Title II-B and Title II-C programs. This will also help work towards the Department of Administration goal of reducing the number of accounts statewide.
4. The Subcommittee recommends that the supervisory position in the Industrial Safety program be filled by a Certified Safety Engineer. The Subcommittee notes that the agency is including this credential as a preferred skill in the position description. The Subcommittee also notes that the position is currently filled by an individual undergoing continuing education to obtain the aforementioned certification. The Subcommittee encourages the agency to continue to support that individual's education efforts.

**FY 1998 and FY 1999**  
**House Subcommittee Report on**  
**Kansas Commission on Veterans Affairs**  
**(including Soldiers' Home and Veterans Home)**



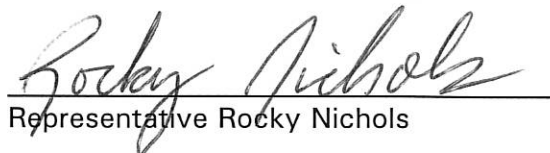
Representative Melvin J. Neufeld, Chair



Representative Barbara Ballard



Representative Brenda Landwehr



Representative Rocky Nichols



Representative Kay O'Connor

Appropriations  
2-23-98  
Attachment 6

## SUBCOMMITTEE REPORT

**Agency:** Kansas Comm. on Veterans Affairs  
(including Soldiers' Home and  
Veterans Home)

**Bill No.** 2895

**Bill Sec.** 20

**Analyst:** Davis

**Analysis Pg. No.** 835

**Budget Page No.** 487

<u>Expenditure Summary</u>	<u>Agency Estimate FY 98</u>	<u>Gov. Rec. FY 98</u>	<u>House Subcommittee Adjustments</u>
<b>All Funds:</b>			
State Operations	\$ 6,288,057	\$ 6,248,209	\$ 0
Aid to Local Units	0	0	0
Other Assistance	<u>0</u>	<u>0</u>	<u>0</u>
Subtotal - Operating	\$ 6,288,057	\$ 6,248,209	\$ 0
Capital Improvements	<u>5,047,337</u>	<u>5,011,747</u>	<u>0</u>
<b>TOTAL</b>	<b><u><u>\$ 11,335,394</u></u></b>	<b><u><u>\$ 11,259,956</u></u></b>	<b><u><u>\$ 0</u></u></b>
<b>State General Fund:</b>			
State Operations	\$ 2,696,874	\$ 2,676,947	\$ 0
Aid to Local Units	0	0	0
Other Assistance	<u>0</u>	<u>0</u>	<u>0</u>
Subtotal - Operating	\$ 2,696,874	\$ 2,676,947	\$ 0
Capital Improvements	<u>2,500,000</u>	<u>2,500,000</u>	<u>0</u>
<b>TOTAL</b>	<b><u><u>\$ 5,196,874</u></u></b>	<b><u><u>\$ 5,176,947</u></u></b>	<b><u><u>\$ 0</u></u></b>
FTE Positions	190.8	190.8	0.0
Unclassified Temp. Positions	<u>1.0</u>	<u>1.0</u>	<u>0.0</u>
<b>TOTAL</b>	<b><u><u>191.8</u></u></b>	<b><u><u>191.8</u></u></b>	<b><u><u>0.0</u></u></b>

### Agency Estimate/Governor's Recommendation

The Agency's revised FY 1998 estimate for operating expenditures is \$6,288,057. This is a total of \$85,134 less than the amount approved by the 1997 Legislature.

The Governor recommends operating expenditures of \$6,248,209 for FY 1998. This is a decrease of \$39,848 from the agency request. The reduction is due to an increased shrinkage rate and savings from a position not filled upon retirement.

### House Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations with the following observations and requests:

***Kansas Commission on Veterans Affairs***

1. The Subcommittee requests a revised report prior to Omnibus on the estimates for computer costs for the agency.
2. The Subcommittee encourages correspondence with the Kansas Congressional delegation to ask for support and collaboration with the Veterans Administration on the joint use of properties and resources. Additionally, the Subcommittee urges cooperation with the Veterans Administration in Fort Dodge and Winfield and across the state for services to Kansas veterans.
3. The Subcommittee expresses appreciation to the Kansas Commission on Veterans' Affairs, its executive director, and the employees of the Commission for their hard work in developing plans for the massive changes within the agency and for their work on behalf of the veterans of this state.

***Kansas Soldiers' Home (Fort Dodge)***

1. The Subcommittee recommends that the agency finish the construction of the power plant begun in FY 1997 within existing repair funds.

***Kansas Veterans Home (Winfield)***

1. The Subcommittee asks for a report on the status of the sewer project and the division of the costs for that project prior to Omnibus.
2. The Subcommittee encourages rapid negotiations with the Veterans Administration on the Wichita annex.

## SUBCOMMITTEE REPORT

**Agency:** Kansas Comm. on Veterans Affairs **Bill No.** 2893  
(Including Soldiers' Home and  
Veterans Home)

**Bill Sec.** 55

**Analyst:** Davis

**Analysis Pg. No.** 835

**Budget Page No.** 487

Expenditure Summary	Agency Req. FY 99	Gov. Rec. FY 99	House Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 10,734,841	\$ 9,559,517	\$ (3,196,222)
Aid to Local Units	0	0	0
Other Assistance	0	0	0
Subtotal - Operating	\$ 10,734,841	\$ 9,559,517	\$ (3,196,222)
Capital Improvements	528,206	310,000	0
<b>TOTAL</b>	<b>\$ 11,263,047</b>	<b>\$ 9,869,517</b>	<b>(3,196,222)</b>
<b>State General Fund:</b>			
State Operations	\$ 3,638,393	\$ 3,508,916	\$ (695,402)
Aid to Local Units	0	0	0
Other Assistance	0	0	0
Subtotal - Operating	\$ 3,638,393	\$ 3,508,916	\$ (695,402)
Capital Improvements	0	0	0
<b>TOTAL</b>	<b>\$ 3,638,393</b>	<b>\$ 3,508,916</b>	<b>(695,402)</b>
FTE Positions	322.8	321.8	(135.0)
Unclassified Temp. Positions	1.0	0.0	0.0
<b>TOTAL</b>	<b>323.8</b>	<b>321.8</b>	<b>(135.0)</b>

### Agency Request/Governor's Recommendation

The agency's FY 1999 request for operating expenses is \$10,734,841, this is an increase of \$4,446,784 over the FY 1998 estimate. This increase is explained by the inclusion of operating expenditures for the Kansas Veterans Home in Winfield and the agency's enhancement requests for FY 1999 which are included below. The agency requests \$528,206 for capital improvements at the Kansas Soldiers' Home in Fort Dodge.

The Governor recommends funding of \$9,559,517 for operating expenditures in FY 1999. This is a decrease of \$1,175,324 from the agency request. The reduction is mainly attributable to the Governor not recommending two of the requested enhancements and a recommended decrease in operating expenditures at the Kansas Veterans Home in Winfield due to a later projected opening date. The Governor also recommends a reduction of 1.0 FTE not filled upon retirement in FY 1998.

## **FY 1999 Enhancements**

### **1. Continued operation of the Persian Gulf War Health Initiative Program (\$101,856)**

This program was established by the 1997 Legislature to provide the Persian Gulf War veterans in Kansas with information on their health and well being, coordinate research, and gather information on Persian Gulf War health issues. \$100,000 (SGF) was transferred to fund the program in FY 1998. The agency is requesting \$101,856 be transferred to the Persian Gulf War Health Initiative Fund from the State General Fund for FY 1999.

The Governor does not recommend this enhancement.

### **2. Overtime pay for Veterans Service Representatives (\$5,924)**

This figure, which includes fringe benefits, would allow for payment of an average of two days overtime to each veterans service representative in FY 1999. The agency states that there are numerous requirements for veterans service representatives to perform duties after hours and during holidays. The agency states that the ability to pay overtime will give them the flexibility to increase veterans service representative marketability without penalizing office operations.

The Governor concurs with this enhancement.

### **3. Purchase of DocStar 20 Electronic Filing System (\$102,375)**

The agency is requesting capital outlay to lease twenty-one systems. Currently all of the filing and retrieval in the agency is done by hand. The agency states that requirements to maintain veterans claims records indefinitely have resulted in many offices filling with filing cabinets, and collapsing of files and storage at state archives is extremely time consuming and is interfering with normal office operations.

The Governor does not recommend this enhancement.

## **House Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation with the following modifications and observations:

### ***Kansas Commission on Veterans Affairs***

1. The Subcommittee recommends that the agency reclassify a position to create a budget officer.
2. The Subcommittee concurs with the Governor's recommendations for the Persian Gulf War Health Initiative Program and notes that it supports finding funding for this program prior to Omnibus. The Subcommittee asks for a report on the status of any federal monies which could be used for the program prior to Omnibus. The Subcommit-

tee wants to thank the Department of Health and Environment epidemiologists, Kansas State University, the Department of Human Resources, and the Department of Revenue for their help and interest in the Persian Gulf War Health Initiative Program. In addition, the Subcommittee would like to encourage these state agencies to maximize their resources and cooperation on this project. Finally, the Subcommittee asks for the cooperation of the Department of Health and Environment and asks that agency to look into its research grants for any monies which could be used for this program.

3. The Subcommittee expresses appreciation to the Kansas Commission on Veterans Affairs, its executive director, and the employees of the Commission for their hard work in developing plans for the massive changes within the agency and for their work on behalf of the veterans of this state.

***Kansas Soldiers' Home (Fort Dodge)***

1. Add \$115,110 for capital outlay for the purchase of items necessary for continued operation and patient care.
2. The Subcommittee asks the Department of Health and Environment to respond to the Subcommittee's concerns about the Soldiers' Home licensure status with regard to the remodeling of Halsey Hall, specifically on the issue of the addition of a smoking lounge. The Subcommittee requests this information prior to Omnibus so that a determination can be made as to whether the \$200,000 recommended by the Governor for this project is sufficient for maintaining licensure.

***Kansas Veterans Home (Winfield)***

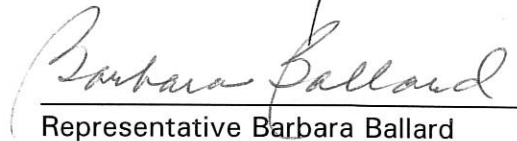
1. Delete \$3,311,332 for operating expenditures at the Kansas Veterans Home for FY 1999 pending further review at Omnibus as explained below.
2. The Subcommittee requests a building by building budget for renovations and staffing for FY 1999 and FY 2000 along with revenue projections for each building prior to Omnibus.
3. The Subcommittee requests an operating budget for the Wichita annex for FY 1999 prior to Omnibus.
4. The Subcommittee looks favorably on the suggestion that the Joint Committee on State Building Construction and the Senate and House Subcommittees meet together to hear presentations on the plans of development for the Kansas Veterans Home prior to Omnibus.



**FY 1998 and FY 1999**  
**House Subcommittee Report on**  
**Homestead Property Tax Refund**



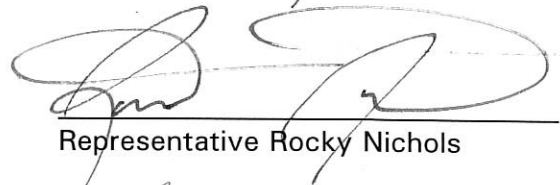
Representative Melvin J. Neufeld, Chair



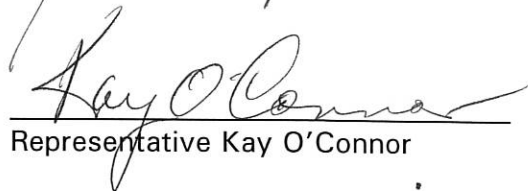
Representative Barbara Ballard



Representative Brenda Landwehr



Representative Rocky Nichols



Representative Kay O'Connor

*Appropriations*

*2-23-98*

*Attachment 7*

**SUBCOMMITTEE REPORT**

**Agency:** Homestead Property Tax Refunds

**Bill No.**

**Bill Sec.**

**Analyst:** Davis

**Analysis Pg. No.** 748

**Budget Page No.** 400

<u>Expenditure Summary</u>	<u>Agency Estimate FY 98</u>	<u>Gov. Rec. FY 98</u>	<u>House Subcommittee Adjustments</u>
State Operations:			
State General Fund	\$ 12,000,000	\$ 12,000,000	\$ 0
Special Revenue Funds	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL	<u><u>12,000,000</u></u>	<u><u>12,000,000</u></u>	<u><u>0</u></u>
FTE Positions	0.0	0.0	-
Unclassified Temp. Positions	<u>0.0</u>	<u>0.0</u>	<u>-</u>
TOTAL	<u><u>0.0</u></u>	<u><u>0.0</u></u>	<u><u>-</u></u>

**Agency Estimate/Governor's Recommendation**

The current year estimate of \$12,000,000 reflects the significant changes made to the Homestead Act by the 1997 Legislature. It does not differ from the budget approved by the 1997 Legislature. This estimate is based on historical data and includes \$500,000 for accounts receivables and set-offs.

The Governor concurs with the agency estimate.

**House Subcommittee Recommendation**

The Subcommittee concurs with the Governor and concurs with the Governor's recommendation to lapse \$3,259,937 to correct a technical error.

**SUBCOMMITTEE REPORT**

**Agency:** Homestead Property Tax Refunds

**Bill No. –**

**Bill Sec. –**

**Analyst:** Davis

**Analysis Pg. No.** 748

**Budget Page No.** 400

Expenditure	Agency Req. FY 99	Gov. Rec. FY 99	House Subcommittee Adjustments
State Operations:			
State General Fund	\$ 12,000,000	\$ 12,000,000	\$ 0
Special Revenue Funds	0	0	0
<b>TOTAL</b>	<b>\$ 12,000,000</b>	<b>\$ 12,000,000</b>	<b>\$ 0</b>
FTE Positions	0.0	0.0	-
Unclassified Temp. Positions	0.0	0.0	-
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>-</b>

**Agency Request/Governor's Recommendation**

The agency requests \$12,000,000 for Homestead Property Tax refunds in FY 1999, representing an estimated increase of 500, or 0.9 percent, in the number of refunds claimed. The estimated average refund is \$213, slightly less than the \$215 estimated for FY 1998. The \$12 million request includes approximately \$11.5 million for the refund program and \$500,000 for accounts receivables and set-offs.

The Governor concurs.

**House Subcommittee Recommendation**

The Subcommittee concurs with the recommendation of the Governor with the following modifications:

1. The Subcommittee recognizes the agency's progress in publicizing this program and encourages further avenues of publicity and advertizing.
2. The Subcommittee asks the agency to report on the number of refunds which have been filed prior to the Omnibus session, so that the amount appropriated can be based on accurate projections and the Legislature can be sure to appropriate sufficient amounts.

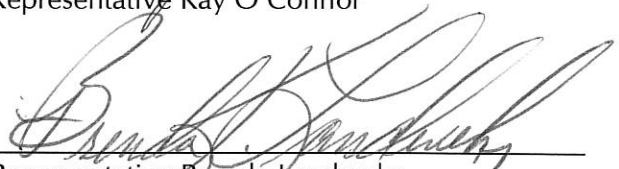
**FY 1998 and FY 1999**  
**House Subcommittee Report on**  
**Department of Health and Environment**



Representative Melvin Neufeld, Chair



Representative Kay O'Connor



Representative Brenda Landwehr



Representative Barbara Ballard

Representative Rocky Nichols

*Appropriations*  
*2-23-98*  
*Attachment 8*

**SUBCOMMITTEE REPORT**

**Agency:** Department of Health and Environment **Bill No. --**

**Bill Sec. --**

**Analyst:** Burenheide

**Analysis Pg. No. 731**

**Budget Page No. 205**

Expenditure	Agency Estimate FY 98	Gov. Rec. FY 98	House Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 97,807,156	\$ 97,846,664	\$ 349,009
Aid to Local Units	33,351,767	34,586,767	0
Other Assistance	34,000,000	34,000,000	0
<b>TOTAL</b>	<b>\$ 165,158,923</b>	<b>\$ 166,433,431</b>	<b>\$ 349,009</b>
<b>State General Fund:</b>			
State Operations	\$ 19,660,803	\$ 19,636,938	\$ 108,009
Aid to Local Units	7,184,281	7,419,281	0
Other Assistance	0	0	0
<b>TOTAL</b>	<b>\$ 26,845,084</b>	<b>\$ 27,056,219</b>	<b>\$ 108,009</b>
<b>Other Funds:</b>			
State Operations	\$ 78,146,353	\$ 78,209,726	\$ 241,000
Aid to Local Units	26,167,486	27,167,486	0
Other Assistance	34,000,000	34,000,000	0
<b>TOTAL</b>	<b>\$ 138,313,839</b>	<b>\$ 139,377,212</b>	<b>\$ 241,000</b>
FTE Positions	821.1	820.6	0.0
Unclass. Temp. Positions	154.6	154.6	0.0
<b>TOTAL</b>	<b>975.7</b>	<b>975.2</b>	<b>0.0</b>

**Agency Estimate/Governor's Recommendation**

The Department's revised current year estimate reflects an increase of \$452,998 over the budget approved by the 1997 Legislature and adjusted by the State Finance Council. The Secretary of the Department of Health and Environment asked the State Finance Council to adjust its 1998 expenditure limitations on several federal funds to accommodate the receipt of additional grants or carryover monies. A total of \$1,736,014 was added, including \$293,389 to the Maternal and Child Health Services Block Grant Fund for a new abstinence from sexual activity education program that was provided for in the federal welfare reform act. Abstinence grant recipients must meet a match requirement for the federal dollars, which is \$3 for \$4 of the federal moneys.

The Department's revised current year estimate includes an additional \$134,020 from the State General Fund, of which \$49,051 is for salaries and wages and \$84,969 is for other operating expenditures. According to the Department, the additional State General Fund moneys for salaries are requested to pay for the cost of 4.0 unclassified positions. The 1997 Legislature added language in the appropriations bill giving the Secretary of Health and Environment the authority to shift 4.0 existing FTE positions from the classified to the unclassified service in FY 1998. There was no fiscal impact anticipated. When asked about the need for the requested State General Fund supplemental appropriation for salaries, the Department now reports that it no longer plans to ask the Legislature for the supplemental to cover the higher salary costs in FY 1998. To keep the four positions in the unclassified service beyond FY 1998, the Legislature will need to continue to include language in the appropriations bill or amend the statute (K.S.A. 75-5610) that places all but a specified few of the Department's employees in the classified service.

The remaining portion of the requested State General Fund supplemental appropriation for \$84,969 is mostly for the cost of implementing the Women's Right to Know Act which was enacted by the 1997 Legislature but not funded. The legislation was one of the last bills to be passed by the 1997 Legislature. Costs are for the preparation and distribution of an educational booklet that must be provided to a woman prior to having an abortion. The Department began printing in September, 1997, the educational booklet called, *If you are Pregnant*.

With regard to the change in FTE positions from the approved budget, the Department indicates that the additional 0.5 FTE position reflected in the table above was inadvertently included and that it has asked the Governor to correct the error. The revised budget also reflects an increase of 2.0 unclassified temporary positions from the approved budget. The Department is unable to explain the two additional positions, saying that it did not realize it was over the approved amount and that staff who prepared the budget document are no longer with the Department. It is not possible to say what positions were added because the make-up of unclassified temporary positions has been significantly altered in the revised budget from those that were approved. Cost of the different positions does not appear to be significantly higher than the amount of funding that was approved last year.

**Governor's Recommendation.** Under the Governor's recommendation, expenditures would be increased by \$1.7 million from the approved budget. There would be additional spending from the State General Fund of \$345,155. However, a portion of the State General Fund moneys (\$189,980) is funds that are already available to the Department because of legislation enacted by the 1994 Legislature. In addition to moneys already authorized, the Department, like other state agencies, can expend up to 50 percent of any unbudgeted moneys that are reappropriated in accounts for state operations if the additional moneys are used for salary bonuses, purchase of technology equipment that had been previously requested but not funded, or fees for training related to the Kansas Quality Management program established by K.S.A. 75-37,115. The Governor recommends that the Department make use of the \$189,980 in reappropriated State General Fund moneys along with \$63,373 that is available from reappropriated fee funds, for a total of \$253,353, to replace the Department's obsolete E-mail system. The Governor also recommends \$235,000 from the State General Fund to be used to cover a shortfall in federal moneys for AIDS medications. **(Staff Note:** The Governor budgets the recommended \$235,000 as aid-to-local units, but historically moneys for the program are part of the Department's state operations component.) The Legislature may want to inquire about an estimated \$232,000 in unbudgeted funds that the federal government has agreed just recently to make available for FY 1998.

The Governor reduces by \$166,468 the Department's request for salaries and wages. Under the Governor's recommendation, the Department would be required to fund any upgrades in salaries for the

4.0 unclassified FTE positions that were authorized by the 1997 Legislature by using existing resources, which the Department says is its latest plan. The Governor also deletes the 0.5 FTE position that was inadvertently included in the Department's request. He concurs with the Department's request for 2.0 additional unclassified temporary positions over the approved budget.

Of the \$84,969 requested as a State General Fund supplemental appropriation mostly for the cost of implementing the Women's Right to Know Act, the Governor recommends \$37,592. The difference is largely because the Department reduced its original request from \$84,020 to \$55,000 for the cost of the Women's Right to Know Act when it made its appeal to the Governor. The Governor includes in his recommendation the \$55,000 that now is requested, but he makes other adjustments to reduce the need for a State General Fund supplemental appropriation to his recommended \$37,592. The Governor makes no other changes to the Department's revised estimate except that he adds \$1,000,000 from federal funds that the Department says it will be getting from the Department of Social and Rehabilitation Services for child care licensing activities. Under the Governor's recommendation all of the \$1.0 million would be for aid-to-local units. However, information from the Department indicates that it had planned to use a portion of the moneys for staffing. Therefore, the Legislature may wish to have the Department provide an update on how the moneys will be used.

**Fee Fund Transfers to a Pooled Fund.** The Department's FY 1998 revised budget is put together using policy that was rejected by the 1997 Legislature. The Department did the same thing it did last year in that the budget is put together based on the assumption that the Department will have access to receipts in its various fee funds by way of transfers. The proposal is that the Department will make transfers of receipts from its various fee funds to a single fund which then will be used to pay for administrative costs related to the Department's General Management program, such as personnel, legal, and accounting services. The Department's position is that it is inefficient to continue to budget directly from its various fee funds for the expenditures. Last year, the Department said that allowing it to transfer fee fund receipts to the pooled fund could make enough additional revenue available to purchase items such as computers and related equipment, as well as to fund regular overhead costs. Under the Department's proposal, it would have had access to \$1.2 million in fee fund receipts when past amounts from these fee funds to pay for administrative costs have been about \$400,000. The House Appropriations Committee introduced H.B. 2547 to give the Department the authority to make the proposed transfers. However, no action was taken on the bill and instead existing language in the appropriations bill was amended to make it clear that the Department cannot make the proposed transfers from its various fee funds to a pooled fund.

When asked why the budget was put together in FY 1998 and also in FY 1999 using policy that was rejected by the Legislature, a representative from the Department said he was in the process of gathering information to be represented to the 1998 Legislature. He explained that the budget was put together by someone who has left the agency.

**Governor's Recommendation.** The Governor makes no changes to the Department's plan to fund its budget by way of transfers into a pooled fund.

### House Subcommittee Recommendation

The Subcommittee concurs with the Governor, with the following observations and modifications:

1. In regard to Year 2000, make the following changes:
  - a. Recommend shifting \$500,000 (\$259,000 (SGF), (\$241,000 all other funds)) of Year 2000 funding from FY 1999 to Emergency Supplemental Bill.
  
2. The Subcommittee commends the department for its plan for hardware/computerization of child care licensing/registration to provide local health departments with computerized technology and Internet linkage between the department and the its contractors. This system should allow complaints and follow-ups to be processed more quickly. Review the Department's plan and planned expenditures for Child Care Licensing and Registration for the \$1.0 million in FY 1998 at Omnibus. It is not clear at this time how much of the recommended moneys need to be shifted to State Operations, instead of Aid-to-Locals.
  
3. In regard to the AIDS Drug Assistance Program (ADAP), the subcommittee recommends the following:
  - a. Delete \$150,991 (SGF) for the AIDS Drug Assistance Program (ADAP). The Governor originally proposed \$235,000 (SGF) for this program. Due to the department receiving an advance of \$232,219 (25 percent of next year's federal grant), the estimated shortfall is \$84,009 to complete the fiscal year. The subcommittee acknowledges that there will be an additional need for funding in FY 1999.
  
  - b. Add a proviso that no individual that is currently receiving ADAP funding will be cut off from their medication due to a shortfall of funds.
  
  - c. Add a proviso that requires the department to begin tracking individuals via a confidential name identification that are HIV positive and those diagnosed with AIDS. Further, the department should track individuals that have had a contact with an individual that could result in the person contracting the HIV virus and AIDS to prevent the further spread of the HIV virus. This information shall remain confidential and be in line with any other confidentiality statutes.
  
  - d. The Subcommittee also notes that the department missed the deadline on applying for the Ryan White federal funds that provides funds for the ADAP program in federal FY 1998. Kansas was the only state that missed this deadline. The subcommittee received information that the department has received an extension and it appears have been approved for an advance on next year's funding. The subcommittee would like to review this issue at Omnibus to make sure everything has resolved itself.



4. The Subcommittee notes that the department is using \$253,000 in KQM monies to replace the Department's e-mail system. Total cost for the system is \$450,000.

**SUBCOMMITTEE REPORT**

**Agency:** Department of Health and Environment    **Bill No. --**    **Bill Sec. --**

**Analyst:** Burenheide    **Analysis Pg. No. 731**    **Budget Page No. 205**

Expenditure	Agency Request FY 99	Gov. Rec. FY 99	House Subcommittee Adjustments
<b>All Funds:</b>			
State Operations	\$ 101,713,206	\$ 102,100,442	\$ (526,811)
Aid to Local Units	33,706,839	34,623,520	0
Other Assistance	35,000,000	35,000,000	0
<b>TOTAL</b>	<b>\$ 170,420,045</b>	<b>\$ 171,723,962</b>	<b>\$ (526,811)</b>
<b>State General Fund:</b>			
State Operations	\$ 22,314,839	\$ 21,924,666	\$ (364,980)
Aid to Local Units	7,883,127	7,399,808	0
Other Assistance	0	0	0
<b>TOTAL</b>	<b>\$ 30,197,966</b>	<b>\$ 29,324,474</b>	<b>\$ (364,980)</b>
<b>Other Funds:</b>			
State Operations	\$ 79,398,367	\$ 80,175,776	\$ (161,831)
Aid to Local Units	25,823,712	26,887,527	0
Other Assistance	35,000,000	35,000,000	0
<b>TOTAL</b>	<b>\$ 140,222,079</b>	<b>\$ 142,399,488</b>	<b>\$ (161,831)</b>
FTE Positions	830.1	818.6	0.5
Unclass. Temp. Positions	158.1	155.1	0.0
<b>TOTAL</b>	<b>988.2</b>	<b>973.7</b>	<b>0.5</b>

**Agency Request/Governor's Recommendation**

The Department requests a total budget of \$170.0 million in FY 1999, an increase of \$5.3 million or 3.2 percent over the revised current year estimate. Proposed enhancements for FY 1999 are shown in the table that follows. Total cost of the enhancements is \$7.0 million, of which \$1.9 million would come from the State General Fund. Absent the requested enhancements, the Department's request would be a reduction of \$1,786,094 or 1.1 percent from the current year revised estimate. The drop occurs because all State Water Plan expenditures necessary to maintain current services are budgeted as enhancements in FY 1999. The Department budgeted the expenditures as enhancements

to comply with directions given to it by the Division of Budget. There is \$4.8 million in State Water Plan expenditures for FY 1999 that is reflected in the Department's enhancement request.

- **Salaries for Unclassified Positions.** As discussed earlier in this analysis, the 1997 Legislature added language in the appropriations bill to authorized the Secretary to shift 4.0 existing FTE positions from the classified to the unclassified service in FY 1998. The Department asked that this policy be continued for FY 1999 and requests a lump sum of \$98,100 from the State General Fund that would be used to cover a portion of the salary cost of the 4.0 FTE positions. The budget document shows that the Secretary has used the authority to appoint an Assistant Secretary of Health. It also indicates that his plans are to appoint an Assistant for Environmental Policy and a special assistant to review internal processes of the agency and implement performance-based standards for all internal functions. However, these two positions as well as another position that is authorized to be shifted to the unclassified service are not part of the positions listed in either the FY 1999 or FY 1998 budget. The Department reports that it plans to present to the 1998 Legislature revisions needed to its budget for the 4.0 FTE positions. Although it is not reflected in the budget, three of the four positions are currently filled.
- **Cost to Relocate Administrative Staff.** The Department requests \$50,000 from the State General Fund to fund the relocation of administrative staff from several buildings to one building on the same floor. Currently, offices for administrative staff are spread between three buildings. The Department reports that rational management of the agency is nearly impossible under the current situation.
- **Computer Equipment and Training for Staff.** The Department requests \$500,000 from the State General Fund, of which \$400,000 would be for unspecified computer equipment and the remaining would be for training for staff. According to the Department, there is a large number of professionals who are not getting access or support needed to work proficiently with peers or other government agencies because of limited access to available information technology. The purpose of the enhancement is to improve external and internal access to the Department's AS 400 databases.
- **New Staff Development Specialist Position.** The Department requests \$41,838 from the State General Fund for a new Staff Development Specialist position that would be in the classified service and therefore part of the Department's FTE count. According to the Department, the new position is needed to provide professional development and training for the Department's employees.
- **New Position for Health Care Database.** The Department requests \$55,185 from the State General Fund for a new Research Analyst position that would assist with gathering and providing health care information. The health care database project began as a result of passage of 1993 S.B. 118, which created the seven-member Health Care Governing Board for developing policy with regard to the collection of health data and procedures for ensuring confidentiality and security of the data collected. The Secretary of Health and Environment is required to administer the health care database and to receive data from medical care facilities, psychiatric facilities, licensing boards of health care providers, and third-party payers who must submit data annually to the Secretary as prescribed by the Health Care Governing Board. The database is for use by policy makers, managers, and researchers for making decisions related to the health care system in Kansas.
- **Funding for Required Audit of the Health Care Database.** The Department requests \$25,000 from the State General Fund for an audit of the Department's Health Care Database. The audit was supposed to be presented to the 1997 Legislature. However, it was postponed until FY 1999. The audit is for the purpose of reviewing the progress and benefits of the database project and identifying

total costs to the state and to the providers of the database. The requested moneys are the amount that is estimated a private firm would charge. By law, the Department is required to pay for the audit if Legislative Division of Post Audit chooses not to perform it.

- **Convert Temporary Staff to Permanent Unclassified Temporary Positions.** The Department requests \$102,066 from a new dedicated fee fund that would get its revenues from an increase of \$1.00 in fees collected for vital statistics information. The requested moneys would be used in FY 1999 to hire temporary staff on a permanent basis. In FY 1998, the salary cost of the temporary positions is estimated at \$59,864, a difference of \$42,202 from the FY 1999 request. According to the Department, it has been functioning with five to seven temporary office assistants for the last ten years. There has been very high turnover which has negatively impacted the ability to serve the public in a timely manner. In the last two years, the Department has converted two of the temporary positions into permanent unclassified temporary positions and the result has been minimal turnover for the two positions.
- **Vital Statistics—Open Marriage Records and Equipment Replacement.** The Department requests \$196,779 from the same dedicated fee fund mentioned above that would get its revenues from the increase of \$1.00 in fees collected for vital statistics information. The requested moneys would be used for several projects, including replacing equipment and updating computer equipment by using a three-year replacement plan. The moneys also would be used to computerize marriage and divorce records with the intent of making them available to the public at the state level. Currently, K.S.A. 65-2422d restricts access to these records even though the same records are available as open records at the county level.
- **Additional Funding for General Health Program Grant.** The Department requests \$246,169 from the State General Fund to increase by 12.8 percent the funding for the Department's General Health program. The request, along with another \$57,814 requested at the Department's FY 1999 current service level budget, would increase funding for this State General Fund program from \$1,927,127 in FY 1998 to \$2,231,110 in FY 1999. The moneys are used for support of general health programs (currently 98) provided in all 105 counties by local health departments. The health departments provide basic community services such as immunizations, multiphasic screenings, and laboratory tests. They also assist with promoting hypertension screening and education programs, including participating in in-service training. Each county is to get a minimum of \$7,000, with remaining moneys distributed among the local health departments on a population formula basis established in K.S.A. 65-241 through 65-246. There is a maintenance of effort requirement, meaning that local entities cannot reduce their funding levels for the program if they wish to get the same amount of state moneys received last year.
- **Additional Funding for Child Care Licensure Grants.** The Department requests \$237,150 from the State General Fund to increase by 31.5 percent contractual funds provided as grants to county health departments for carrying out the state child care licensing and regulation program. The request, along with another \$8,729 requested at the Department's FY 1999 current service level budget, would increase State General Fund financing for the program from \$290,983 in FY 1998 to \$536,862 in FY 1999. Total funding for the program would be \$999,862 in FY 1999, which includes \$463,000 from federal funds. In recent years, the agency also has contracted with some private groups for inspections because local health departments have opted not to receive the grants. The agency says that local health departments have chosen not to participate in the grants because grant amounts have not covered the full costs of providing the service. It is the Department's opinion that national efforts to reform welfare and reduce dependency on public assistance will increase

demand for child care. Licensing is required in those facilities such as foster homes where children who are under 16 years of age live outside the home.

- **Upgrade for Health Occupations Credentialing Computer System.** The Department requests \$43,166, of which \$34,943 would be from the State General Fund. The requested moneys would be for upgrading the computer system for the credentialing of health care professionals.
- **New Positions for Food Establishment Inspections.** The Department requests \$326,283 from the State General Fund to hire 7.0 FTE new food, drug, and lodging surveyors who would be in the classified service and therefore part of the FTE position count. The new positions are requested to strengthen the Department's food protection program and reduce workloads to approximately 525 establishments per inspector. One of the requested positions would serve as a statewide supervisor to improve evaluations of the staff, complaint follow-up, and staff training.
- **Continue State Water Plan Expenditures.** The Department requests \$4,818,623 from the State Water Plan, of which all but \$700,000 would be for continuing existing serves for protecting water in the state. The \$700,000 would be used for two new initiatives. One initiative would be to establish the acceptable amount of waste inputs into waters, referred to as Total Maximum Daily Loads (TMDLs). The Department reports that work to establish TMDLs has been minimal even though the state is required to establish them under the federal Clean Water Act. The other initiative would be to expand a program that provides analyses of surface waters for eight designated uses (aquatic life support, contact recreation, domestic water supply, food procurement, groundwater recharge, industrial water supply, irrigation, and livestock watering) and for noncontact recreation. The Department reports that use designations exist for the multitude of surface waters across the state. However, there is controversy on whether they are correct. In addition, a significant number of uses has not been determined due to a lack of resources.
- **Capital Outlay Equipment for Laboratory Services.** The Department requests \$306,857 from the State General Fund for replacing old laboratory equipment, including some computer equipment. The Department reports its goal is to replace old and obsolete equipment that is in most cases at least ten years old.

**Governor's Recommendation.** The Governor recommends a total budget of \$171.7 million in FY 1999, an increase of \$1.3 million over the Department's FY 1999 request. The Governor's recommendation provides for a \$5,290,531 (3.2 percent) increase over his current year recommendation, of which a little less than half (\$2,268,255) would be from the State General Fund. Included in the recommendation is \$7.2 million in moneys for requested enhancements, of which \$4.3 million basically would be for maintaining current services financed from the State Water Plan Fund. The remaining \$2.9 million would be for three of the requested enhancements. The Governor's recommendations include the following:

- ▶ \$2,593,596 for expenditures related to computer needs, including changes required for year 2000 repairs. In its appeal to the Governor, the Department reported that its original request for \$500,000 was grossly understated. A large portion of the recommended moneys will be for year 2000 repairs. The Department reported to the Joint Committee on Computers and Telecommunications during the 1997 Interim that it had only recently become aware of what will be needed for year 2000. Recommended financing consists of \$1,340,891 from the State General Fund and \$ 1,252,705 from

other funds. The Department has agreed to present to its assigned House Appropriations and Senate Ways and Means subcommittees its financing plan for the computer enhancement.

- ▶ \$175,995, of which \$123,452 would be for salaries and \$52,543 would be for other associated costs, to increase food establishment inspections. Recommended financing is all from the State General Fund. There are no new positions included in the recommendation. Under the Governor's recommendation, the recommended salary moneys would be used for existing positions which, too, are funded. The Legislature may wish to inquire about the extent to which the same positions are being funded twice.
- ▶ \$4,319,193 to continue activities funded from the State Water Plan Fund, including funding for 10.0 FTE positions. Historically, the positions have consisted of 2.0 FTE classified positions and 8.0 unclassified temporary positions. However, under the Governor's recommendation, the two existing classified FTE positions were shifted to unclassified temporary positions. According to the Division of the Budget, the shift was unintentional and the FTE position limitation in the appropriations bill likely will reflect an adjustment to continue them as FTE positions.
- ▶ \$150,000 to provide for unspecified laboratory equipment. All financing would be from the State General Fund.
- ▶ \$1,500,000 from federal funds which, as reported earlier in this analysis, the Department will be getting from the Department of Social and Rehabilitation Services for child care licensing activities. All of the \$1.5 million would be for aid-to-local units, which, as mentioned for FY 1998, is inconsistent with the Department's reported plan to use a portion of the moneys for staffing.

The Governor also recommends a 1.5 percent base salary adjustment for classified employees that is in addition to the requested step movement that was budgeted. There also is a 4.0 percent merit pool for unclassified employees, which provides an additional 1.5 percent over the amount budgeted. In addition, the Governor adjusted the Department's salary request to delete \$98,100 from the State General Fund which was requested for the 4.0 FTE positions that the 1997 Legislature authorized the Secretary to shift from the classified to unclassified service in FY 1998. The Secretary has used this authority to appoint an Assistant Secretary of Health. The Governor deletes the moneys that were budgeted for this position, but includes the position in the FTE count. **(Staff Note:** The Legislature may want to reduce by half, which is \$336,185, the federal moneys that were recommended for grants for abstinence education. Moneys for the grant program were inadvertently budgeted twice by the Department.)

**Turnover Savings.** Agency-wide turnover savings are requested at approximately 3.9 percent for FY 1999 (\$1.7 million) and 4.6 percent for the current year (\$1.9 million). The 4.6 percent rate in the current year is lower than the 5.0 percent (\$2.1 million) that was recommended by the Governor and approved by the 1997 Legislature. Actual FY 1997 turnover savings were approximately 8.9 percent (\$3.5 million).

Last session, the Senate Ways and Means Committee requested that the Department make a report to the 1998 Legislature on its turnover for each of the Department's individual programs and the extent to which staff is shifted among programs. The purpose of the report is to give the Legislature information about how the Department allocates its staff and to identify programs that suffer from

unusually high turnover, which could affect employee morale, or that may be subject to frequent staffing shifts.

**Governor's Recommendation.** The Governor recommends a turnover savings rate of 4.4 percent (\$1.9 million) instead of the 3.9 percent rate (\$1.7 million) requested by the Department for FY 1999. For FY 1998, he increases by \$64,445 the Department's estimated rate of 4.6 percent to 4.7 percent.

### ***Additional Information***

**Reorganization.** The 1997 Legislature included language in the appropriations bill to require the Secretary of Health and Environment to reorganize and redistribute staff assigned to the Division of Environment in order to create better service and greater efficiency. The revised budget shows that two programs have been merged into one. The Office of Science and Support and the Bureau of District Operations are now the Bureau of Environmental Field Services. The Department also has shifted its Office of Information Systems from its computer division to its general management section and the budget for the Coordinating Council on Early Childhood Development has been merged into the program for Children with Special Health Care Needs. In addition, the Bureau of Disease Control was merged into the program for Chronic Disease and Health Promotion to form the Bureau of Disease Prevention and Health Promotion.

**Requested Reports for the 1998 Session.** The Department told the 1997 Senate Ways and Means and House Appropriations committees that it was taking steps to address shortcomings identified in a 1996 audit by the Legislative Division of Post Audit on the Department's regulation of nursing homes. According to the audit, the Department had failed to take advantage of the enforcement options it had with regard to nursing home facilities that violate state regulations. Information presented to the committees indicated that the Department was taking steps to address the shortcomings identified in the audit, including the greater use of its authority to assess civil money penalties when nursing home violations occur. The committees asked the Department to report to the 1998 Legislature on how effective its actions have been at addressing the shortcomings identified in the audit.

Also, the 1997 Legislature approved 3.0 new unclassified temporary positions that were to begin the latter quarter of FY 1997 to address problems related to oversight over confined animal feedlots. A Legislative Division of Post Audit report, dated January, 1997, found problems with the Department's animal waste regulatory program and its failure to follow procedures or requirements for regulating animal waste-control facilities. To monitor the recommendations made by the auditors, the Department was told to report to the 1998 Legislature on the following:

1. The Department's progress in addressing the backlog, including information about the number of staff positions and the amount of resources dedicated to processing renewal permits;
2. a projection of future staffing requirements to process renewal permits and a justification for any requests to add permanent positions for the activity;
3. documentation that quantifies how the Department's oversight of the confined feedlot program has protected the state's groundwater from feedlot pollution; and
4. evidence of how the Department has addressed shortfalls identified in the audit.

With regard to KBI checks, the Ways and Means Committee noted that in FY 1997 the Department transferred a keyboard operator position from within the agency to work on the new automation process for KBI record checks and that the Governor added a new 1.0 FTE keyboard operator position for the activity in FY 1998. The Committee understood that both positions may be necessary while the database is being built, but requested that the Department report to the 1998 Legislature on how the database is working and what the ongoing staffing needs will be once the database is developed. The Legislature also may want to inquire about legislation enacted in 1997 that made the Department responsible for additional record checks (H.B. 2278). The 1997 Legislature added as a separate line item \$200,000 from the State General Fund to cover the fiscal impact of the new law, which requires criminal record background checks on employees of adult care homes. Under the bill, a fee of up to \$10 for each name checked is authorized to be collected from those requesting the information, which is credited to the State General Fund. The amount of the fee imposed is supposed to be equal to expenditures. The Department was told to use existing positions to provide for the new activity.

### House Subcommittee Recommendation

The Subcommittee concurs with the Governor, with the following modifications and observations:

1. Add the following language to the appropriations bill, "*Provided further*, That expenditures shall be made from this account for the purposes of reorganization and reassignment of duties and staff with the division of health of the department of health and environment, which organization and reassignment is hereby authorized and directed to be conducted by the secretary of health and environment for the purposes of providing better service and greater efficiency." The purpose of this language is for the secretary to reorganize the division of health. This same proviso was included in last year's appropriations bill but was directed to the division of environment.
2. Introduce a bill that would eliminate the requirement that the director of health hold a valid license to practice medicine and surgery. Further, establish an office of epidemiological services. This office shall be administered by the state epidemiologist. The state epidemiologist shall be a physician, hold a valid license to practice medicine and surgery, have training in the field of epidemiology and experience in public health.
3. In regard to Year 2000, make the following changes:
  - a. Recommend reducing the Governor's Recommendation for Year 2000 by \$458,156 (\$237,325 (SGF), \$220,831 (all other funds)). C.T.A. Incorporated (State of Kansas Year 2000 consultant) estimates \$2,135,440 for Year 2000 repairs. The Governor recommended \$2,593,596 for Year 2000 repairs.

Therefore, the total recommendation for Year 2000 funding for FY 1998 would be \$500,000 (\$259,000 (SGF), \$241,000 all other funds)



and \$1,635,440 (\$847,158 (SGF) and \$788,282 (all other funds)) for FY 1999.

4. The Subcommittee commends the department for its plan for hardware/computerization of child care licensing/registration to provide local health departments with computerized technology and Internet linkage between the department and the its contractors. This system should allow complaints, enforcement actions, and follow-ups to be processed more quickly. Review the Department's plan and planned expenditures for Child Care Licensing and Registration for the \$1.5 million in FY 1999 in Omnibus. It is not clear at this time how much of the recommended moneys need to be shifted to State Operations, instead of Aid-to-Locals.
5. Add a Proviso to the Voluntary Cleanup Program for contaminated properties federal fund to clarify that the federal funds are supplemental to the fee funds in the program. Further, additional staff needed for the new activities would come from existing unclassified temporary positions that are unfilled.
6. In FY 1999, the Governor submitted the Department's budget with federal funds having no-limits. The subcommittee recommends that no-limit funds (including federal funds) have an appropriation limit placed on them. In the past there have been some problems with funds not being used for their intended purpose. By placing a limit on the funds, it will be easier for the Legislature to track how funds are being used. The Subcommittee feels that the Department has made tremendous strides in this area but would still like to see limits added to the funds. The subcommittee would also recommend a proviso that allows the department to receive a federal grant that exceeds the limit of the fund. The proviso should state that the department has the authority to receive the additional funding as long as the Legislative Coordinating Council is notified before the department accepts grants.
7. The subcommittee concurs with the Governor's Budget Amendment No. 2, Item 2. This amendment reduces the Maternal and Child Health Service Block Grant Fund by \$336,185 (All Other Funds). This amount was included twice in the agency's budget submission.
8. The subcommittee concurs with the Governor's Budget Amendment No. 2, Item 3. This amendment shifts 2.0 unclassified temporary positions to 2.0 FTE positions. These were incorrectly reported in the Governor's Budget. There is no net effect on the total number of positions for the department.
9. Delete \$232,219 (SGF) from AIDS Testing and Counseling. This funding will be used for the AIDS Drug Assistance Program. (See next item)
10. In regard to the AIDS Drug Assistance Program(ADAP), the subcommittee recommends the following:

- a. Add \$232,219 (SGF) for ADAP for FY 1999. This is the amount the department received as an advance on next year's federal funds. The subcommittee will also review this issue at omnibus to make sure there is appropriate funding for FY 1999. The subcommittee would also like SRS to look into the possibility of increasing the poverty level to 150 percent to see if some of the population might be able to qualify for Medicaid. This would allow ADAP money to provide medications to more people.
  - b. Add a proviso that no individual that is currently receiving ADAP funding will be cut off from their medication due to a shortfall of funds.
  - c. Add a proviso that requires the department to begin tracking individuals, via confidential name identification, that are HIV positive and those diagnosed with AIDS. Further, the department should track individuals that have had a contact with an individual that could result in the person contracting the HIV virus and AIDS to prevent the further spread of the HIV virus. This information shall remain confidential and be in line with any other confidentiality statutes.
11. Create a Food Inspection Fee Fund and add a proviso that transfers funds raised from inspections to the fee fund. Food inspection fees have been credited to the State General Fund instead of being used for Food Inspection. The subcommittee also recommends increasing budget amounts by \$300,000 to the Food Inspection Program. At omnibus the subcommittee would like a report as to how this additional funding will reduce public hazards. Any amounts over the limit on the Food Inspection Fee Fund would be transferred to the State General Fund. The Department is encouraged to raise the money available for the fund for safety inspection, education, and training by increasing the restaurant and hotel licensing fee.
  12. Add \$131,345 (SGF) (\$73,663 for salaries and wages, \$20,436 for fringe benefits, and \$37,246 for other operating expenditures) and .5 FTE to the Bureau of Adult and Child Care. Currently, the bureau issues an initial license for assisted living and small bed homes after the facilities complete a self-attestation process. At this time the bureau does not perform an on-site inspection. The same process is used for home health agencies. The subcommittee recommends that the department begin initial inspections and other inspections of Assisted Living and Residential Health Care Facilities, Home Plus and Small Bed Adult Day. The department estimates that 2.5 FTE will be needed to complete these inspections. The subcommittee will review at omnibus whether the Secretary can find 2.0 FTE within his current resources. If the Secretary cannot find the 2.0 FTE, the issue will be reviewed at omnibus. The subcommittee will also review at omnibus as to the possibility that Medicare and Medicaid might be available to assist in this program.
  13. The Subcommittee recommends that the department explore the possibility of establishing an Office of Quality Control and Audit and provide an update at omnibus. At this time, the department has auditors spread throughout the agency.

By combining the auditors into a single agency, the subcommittee believes it may be possible for the auditors to operate in a more effective manner. Further, this combination may allow the department to draw down some additional federal money to assist in this process.

14. The Subcommittee would also like to review the Healthy Start program at omnibus to see if additional funding might be available to assist the program.
15. The Subcommittee would also like to review the Infant/Toddler program at omnibus to see if additional funding might be available to assist the program.

## Minority Report

### FY 1998

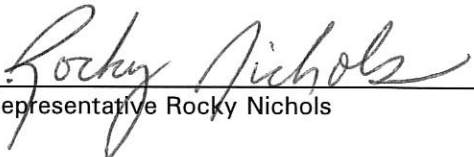
I concur with the Governor's recommendations and the Subcommittee with the following modifications:

1. Restore the Governor's Recommendations on Aids Drug Assistance Program. I have concerns about the subcommittee's recommendations. Specifically,
  - a. The Subcommittee would delete \$150,991 (SGF) and simply claim it as savings to the State General Fund.
  - b. Amend section 3(c) of the subcommittee report to introduce a bill that essentially does what the section 3(c) proviso attempts to accomplish. Further, since this is such a major change in policy, hearings should be held on the bill to receive comments from the public. This is the more appropriate manner to handle this matter instead of as a proviso, as hearings were not held on this proviso.

### FY 1999

I concur with the Governor's recommendations and the Subcommittee with the following modifications:

1. Restore the Governor's recommendations on Aids Testing and Counseling. In regard to item #9 and item #10 (a), the subcommittee would delete \$232,219 (SGF) from AIDS Testing and Counseling and use that funding to fill in the hole created by the federal advance of \$232,219 funds for the AIDS Drug Assistance Program. This reduction concerns me due to the fact that under the Governor's Recommendations, the Aids Testing and Counseling was funded at \$317,757 (State General Fund). Those funds are used to fund the following: Counseling and testing; Case Management; and Health Education/Risk Reduction. The Subcommittee's recommendation is a 73.1 percent reduction in State General Fund. I cannot support reducing this program to cover the FY 1999 ADAP federal draw-down reduction.
2. Amend section 10(c) of the subcommittee report to introduce a bill that essentially does what the section 10(c) proviso attempts to accomplish. Further, since this is such a major change in policy, hearings should be held on the bill to receive comments from the public. This is the more appropriate manner to handle this matter instead of as a proviso, as hearings were not held on this proviso.
3. In regard to Item #1, delete proviso added by subcommittee on reorganization and change report to encourage Secretary to work on communication problems and increase team work skills between departments. I am concerned about the subcommittee's proviso for the following reasons:
  - a. Secretary can do this already without a proviso. No plan was presented for reorganization and I do not want the Legislature to sign off on an reorganization plan unless we know how it will occur.

  
Representative Rocky Nichols



HS APPROPRIATIONS  
2-23-98  
ATTACHMENT 10

State of Kansas  
Bill Graves, Governor

Department of Health & Environment  
Gary R. Mitchell, Secretary

Administrative Appeals

Advisory Commissions,  
Boards, & Task Forces

Public Information Officer  
Don Brown

Public Information Office

Assistant for Internal Management  
Barry Greis

Human Resources Management  
Purchasing  
Facilities Support  
Accounting

Asst. Secretary/General Counsel  
Linda Fund

Information Systems  
Legal Services

Assistant for Health Policy  
Carolyn Duwe

Assistant for Fiscal Management  
Jim Murphy

Division of Health & Env. Laboratories  
Roger Carlson

Analytical Chemistry  
Microbiology  
Laboratory Improvement  
Lab Information & Reporting  
Lab Safety & Quality Assurance

Division of Health  
Steven Potsic

Epidemiologic Services  
Adult & Child Care  
Children, Youth & Families  
Local & Rural Health Systems  
Disease Prevention & Health Promotion  
Environmental Health Services

Division of Environment  
Ron Hammerschmidt

Air and Radiation  
Environmental Field Services  
Environmental Remediation  
Waste Management  
Water

Center for Health & Env. Statistics  
Lorne Phillips

Vital Statistics  
Health Care Information

District Offices

Hays

Dodge City

Salina

Wichita

Chanute

Lawrence

Appropriations  
2-23-98  
Attachment 10

STATE OF KANSAS  
BILL GRAVES, GOVERNOR

DEPT. OF HEALTH & ENVIRONMENT  
Gary R. Mitchell, BA, Secretary

ADVISORY COMMISSIONS,  
BOARDS, & TASK FORCES

Administrative Appeals Section  
Bill Rein, JD, Director

ASST. SECRETARY/GENERAL COUNSEL  
Linda J. Fund

10-01

PERSONNEL SERVICES  
Linda Khney, MPA, Director

GENERAL SERVICES  
Chris Stanfield, MPA, Director

LEGAL SERVICES  
Yvonne Anderson, JD, Director

PUBLIC INFORMATION  
Don Brown, BA, Director

Information Systems  
Jim Green, MPA, Director

KS. HEALTH & ENVIRONMENTAL LABORATORY  
Roger Carlson, PhD, Director

DIVISION OF ENVIRONMENT  
Ronald Hammerschmidt, PhD, Director

DIVISION OF HEALTH  
Steven Palsic, MD MPH, Director

CENTER FOR HEALTH & ENVIRONMENTAL STATISTICS  
Lorne Phillips, PhD  
Director & State Registrar

Analytical Chemistry

Radiation Chemistry: Dominic To, PhD, Sr. Laboratory Scientist  
Inorganic Chemistry: Robert Bostrom, MS, Sr. Laboratory Scientist  
Neonatal Chemistry: Willie Craft, MS, Sr. Laboratory Scientist  
Organic Chemistry: Russell Broxterman, BS, Sr. Laboratory Scientist

Office of Science & Support  
Theresa Hodges, MA, Acting Director

Office for Epidemiologic Services  
Gianfranco Pezzino, MD, MPH, State Epidemiologist

Office of Vital Statistics  
Charlene Saitler, Director

Microbiology

Virology/Serology: Patrick Hays, PhD, Sr. Laboratory Scientist  
Environmental Microbiology: Richard Srecker, DPH, Sr. Laboratory Scientist  
Diagnostic Microbiology: Robert Flahart, PhD, Sr. Laboratory Scientist

Bureau of Waste Management  
Bill Bider, MS, CEP, Director

Bureau of Adult & Child Care  
Joseph Kroll, BGS, Director

Office of Health Care Information  
Elizabeth Saadi, PhD, Director

Laboratory Improvement Program Office  
Stanley Sutton, MS, Sr. Laboratory Scientist

Bureau of Air and Radiation  
John Irwin, MS, PE, Director

Bureau for Children, Youth & Families  
Cassie Lauer, ACSW, Director

Laboratory Information & Reporting Office  
Roberta Walker, Director

Bureau of Water  
Karl Muskdenner, MS, PE, Director

Bureau of Local & Rural Health Systems  
Richard Morrissey, BA, Director  
Abby Horak, RN  
Chief of Local Health Services

Office of Laboratory Safety and Quality Assurance  
William Walden, MS, Sr. Laboratory Scientist

Bureau of Environmental Remediation  
Larry Knoche, BS, Director

Bureau for Disease Prevention and Health Promotion  
Paula Marmet, MS, Director

Surface Mining Section (Pittsburg)  
Murray Balk, BS, Section Chief

Bureau of Environmental Health Services  
Steve Paige, MPA, Director

Bureau of District Operations  
Ron Fox, MS, Director

DISTRICT OFFICES

Chanute  
JoAnn Moran, Mgr.  
David Stull, Env. Administrator

Wichita  
Sherry Nagel, Mgr.  
Mark Brydbury, Env. Administrator

Salina  
Delbert Zerr, Mgr.  
Rick Brunell, Env. Administrator

Lawrence  
Jeff Lamfers, Mgr.  
Julie Coleman, Env. Administrator

Hays  
Juliet Honas, Mgr.  
Ken Brooks, Env. Administrator

Dodge City  
Richard Buchanan, Mgr.  
Al Guernsey, Env. Administrator

10-2