

Approved: 2/2/98  
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson Phil Kline at 1:30 p.m. on January 29, 1998 in Room 514-S of the Capitol.

All members were present except: Representative Mike Farmer - Excused  
Representative John Edmonds - Excused

Committee staff present: Alan Conroy, Stuart Little, Shannon Nichols, Rae Anne Davis,  
Legislative Research Department;  
Mike Corrigan, Revisor of Statutes Office;  
Helen Abramson, Administrative Aide; Linda Swain, Appropriations Secretary

Conferees appearing before the committee: None

Others attending: See attached list

Alan Conroy, Chief Fiscal Analyst, Legislative Research Department presented an overview of the Governor's Budget Report (Attachment 1). Questions and discussion followed the presentation.

Chair Kline announced requests for the introduction of five bills which, unless objections existed, could be introduced with one motion: one bill concerning higher education, providing for the Kansas comprehensive grant program; another concerning the educational loans relating to forgivable loans for persons engaged in osteopathic medicine, optometry, nursing, teaching, etc.; another relating to income taxation, establishing education savings account deductions; another concerning state employees related to disciplinary actions; another concerning mobil homes; and another concerning purchase of products and services offered by Kansas industries for the blind.

A motion was made by Representative Pottorff, seconded by Representative Helgerson, to receive the bills for introduction and discussion. Motion carried.

Chair Kline noted two handouts concerning previous presentations given to the Appropriations Committee: one from Albert Murray in response to questions asked by committee members during the 1/13/98 Juvenile Justice Authority presentation (Attachment 2); and one from Meredith Williams correcting an error in the 1/22/98 Kansas Public Employees Retirement System (KPERS) presentation (Attachment 3).

Chair Kline also announced Appropriation Committee meetings will be held on Friday at 8:00 a.m. on the following dates: February 13 & 20 and March 6.

Representative Neufeld announced a request by the Behavioral Sciences Regulatory Board, for a bill amending a current statute.

A motion was made by Representative Neufeld, seconded by Representative Helgerson to receive the bill for introduction and discussion. Motion carried.

In response to earlier questions on the Governor's Budget Report, Alan Conroy addressed the committee with additional information concerning Economic Development Initiative Fund (EDIF) money. Chair Kline noted there will be further opportunity to evaluate the redirection of EDIF funds.

A motion was made by Representative Helgerson, seconded by Representative Nichols, to accept the minutes of January 22, 1998 and January 26, 1998. Motion carried.

The meeting was adjourned at 3:00 p.m.

The next meeting is scheduled for Monday, February 2, 1998.



## OVERVIEW OF THE FISCAL YEAR 1999 GOVERNOR'S BUDGET REPORT

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In this Budget Overview, various summaries of state expenditures and the plan for their financing are reviewed. The summary data were obtained from *The FY 1999 Governor's Budget Report*. The Legislative Research Department utilizes the classification of expenditures by function of government so as to coincide with the Division of the Budget and the Division of Accounts and Reports. The Department has made some changes in the classification of expenditures in order to be consistent with its prior reports to the Legislature.

The summary data in this overview compare actual expenditures for FY 1997, the Governor's revised estimates for FY 1998, and the Governor's recommendations for FY 1999. Recommendations made by the Governor pertaining to modifications in agency functions and structure are also reviewed at the close of this report.

### SUMMARY OF CHANGES TO ESTIMATED FY 1998 EXPENDITURES

Based on actions of the 1997 Session of the Legislature, it was estimated by the Research Department that FY 1998 expenditures from **all funds** would total \$7.991 billion. *The Governor's Budget Report* revises the all funds FY 1998 budget to \$8.148 billion, **an increase of \$156.7 million** above the earlier estimate. Major differences from the session-end estimate and the Governor's revised estimate include:

- ◆ \$45.2 million in the Regents institutions (largely from restricted use funds, including \$26.9 million in additional research grants and \$17.7 million from additional patient revenue at the University of Kansas Medical Center), \$27.4 million in the budget of the Department of Social and Rehabilitation Services (primarily for increased caseloads), \$26.5 million in the budget of the Department of Human Resources (increased unemployment benefits, and a federal Welfare to Work grant), \$16.2 million in the Kansas Department of Transportation (increased operating expenditures and design and right-of-way contracts), and \$12.6 million in the Department on Aging (increased nursing facility caseloads).

At the close of the 1997 Session, FY 1998 expenditures from the **State General Fund** were estimated to be \$3.835 billion. *The Governor's Budget Report* revises the FY 1998 General Fund budget to \$3.837 billion, a **net increase of \$2.6 million** from the earlier estimate. Major differences from the session-end estimate and the Governor's revised estimate consist of:

- ◆ Increased expenditures of \$12.2 million in the Department of Social and Rehabilitation Services and \$5.2 million in the Department on Aging (largely the result of increased caseloads); \$4.1 million in additional expenditures for the Regents institutions (largely the result of the reappropriation of State General Fund amounts from FY 1997), \$3.3 million in the budget of the Department of Human Resources (for the state match for the federal Welfare to Work grant); and additional assigned counsel expenditures in the Board of Indigents' Defense Services (\$0.9 million). The increases are almost entirely offset by a reduction of \$24.8 million in the budget of the Department of Education, which reflects school finance estimate adjustments.

The following tabulation summarizes the changes to FY 1998 expenditures by major category.

	Millions	
	General Fund	All Funds
Original FY 1998 Expenditure Estimates	\$ 3,834.8	\$ 7,991.2
Revisions:		
State Operations	2.9	61.4
Aid to Local Units	(33.2)	(22.7)
Other Assistance	30.6	112.9
Capital Improvements	2.3	5.1
Total Revisions	\$ 2.6	\$ 156.7
Revised FY 1998 Expenditure Estimates	\$ 3,837.4	\$ 8,147.9

## TOTAL STATE EXPENDITURES FOR FY 1999

### Summary of Expenditures from All Funds

The Governor's recommendation for FY 1999 state expenditures from all funds totals \$8.548 billion, an increase of \$400.2 million (4.9 percent) above the Governor's revised estimate for FY 1998 of \$8.148 billion. Actual FY 1997 expenditures from all funding sources were \$7.845 billion.

### Expenditures by Major Purpose

**State Operations.** *Actual agency operating costs for salaries and wages, contractual services, commodities and capital outlay.*

The Governor's FY 1999 recommendation for state operations increases by \$66.9 million or 2.4 percent above the revised FY 1998 amount. Of the recommended increase, \$42.8 million can be found within the Regents system, and \$13.7 million can be found within the Department of Transportation. Other state operations increases are recommended in the Department of Health and Environment (\$4.3 million), the Judicial Branch (\$3.5 million), and the Commission on Veterans Affairs (\$3.3 million).

**Aid to Local Units.** *Aid payments to counties, cities, school districts, and other local government entities. May be from state or federal funds.*

Aid to local units increases by \$204.6 million or 7.5 percent in FY 1999. Aid to local units in the Department of Education increases by a total of \$205.7 million in FY 1999. General and supplemental state aid to local school districts from the Department of Education increases by \$162.8 million, while special education services aid increases \$12.1 million. Aid to local units in the budget of the Adjutant General declines \$7.1 million in FY 1998 related to the expenditure of federal flood relief moneys in FY 1998. A tabulation appearing later in this memorandum provides details about state aid programs.

**Other Assistance, Grants, and Benefits.** *Payments made to or on behalf of individuals as aid, including public assistance benefits, unemployment benefits, retirement payments and tuition grants.*

Other assistance increased \$128.6 million or 5.9 percent above the revised FY 1998 amount. Major increases include \$65.8 million in the Department of Social and Rehabilitation Services (caseload increases and recommended new initiatives), \$19.9 million in the budget of the Juvenile Justice Authority, \$16.3 million for Kansas Public Employees Retirement System benefit payments, and \$17.2 million in KPERs-School benefit payments.

**Capital Improvements.** *Cash or debt service payments for projects involving new construction, remodeling and additions, rehabilitation and repair, razing, and the principal portion of debt service for a capital expense.*

Capital improvements are estimated to increase by \$104,607 above the FY 1998 level. Increases of \$14.0 million in Department of Transportation construction projects and \$3.9 million in Department of Wildlife and Parks projects are offset by reductions of \$7.1 million in projects at Department of Corrections facilities, \$6.7 million in Regents institutions' projects, and \$4.7 million in funding for the Kansas Commission on Veterans Affairs.

### EXPENDITURES FROM ALL FUNDS BY MAJOR PURPOSE

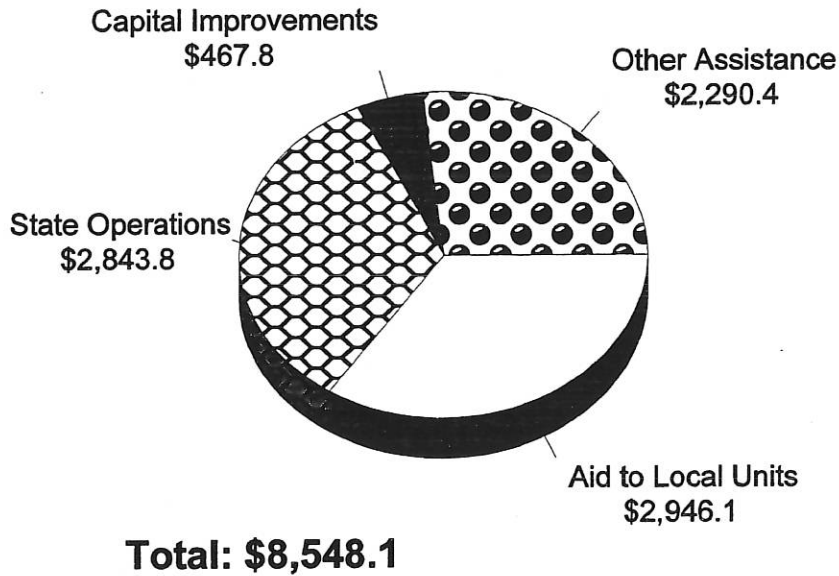
(Millions of Dollars)

Function	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
State Operations	\$ 2,624.3	\$ 2,776.9	\$ 152.6	5.8%	\$ 2,843.8	\$ 66.9	2.4%
Aid to Local Units	2,430.0	2,741.5	311.5	12.8	2,946.1	204.6	7.5
Other Assistance	2,131.6	2,161.8	30.2	1.4	2,290.4	128.6	5.9
Total Operating	\$ 7,185.9	\$ 7,680.2	\$ 494.3	6.9	\$ 8,080.3	\$ 400.1	5.2
Capital Improvements	658.7	467.7	(191.0)	(29.0)	467.8	0.1	0.0
TOTAL	<u>\$ 7,844.6</u>	<u>\$ 8,147.9</u>	<u>\$ 303.3</u>	3.9%	<u>\$ 8,548.1</u>	<u>\$ 400.2</u>	4.9%

Of the total budget recommendation for FY 1999, 33.3 percent is for state operations, 34.5 percent is for state aid to local units of government, 26.8 percent is for other assistance, grants, and benefits, and 5.5 percent is for capital improvements. The following pie chart displays the major categories of all funds expenditures in FY 1999.

FY 1999 EXPENDITURES FROM ALL FUNDS  
BY MAJOR PURPOSE

(Millions of Dollars)



**Expenditures by Function of Government**

The following table summarizes expenditures from all funds by function of government. Functions of government reflect the six classifications into which similar agencies are grouped that share similar basic purposes of state government. The functions include: General Government; Human Resources; Education; Public Safety; Agriculture and Natural Resources; and Transportation. The education function is by far the largest component with 48.2 percent of the total. The three largest functions of government—education, human resources, and general government—comprise 83.6 percent of the recommended expenditures for FY 1999.

**SUMMARY OF EXPENDITURES FROM ALL FUNDS  
BY FUNCTION OF GOVERNMENT**

(Millions of Dollars)

Function	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
General Government	\$ 899.5	\$ 913.9	\$ 14.4	1.6%	\$ 927.7	\$ 13.8	1.5%
Human Resources	1,927.7	2,004.3	76.6	4.0	2,096.6	92.3	4.6
Education	3,538.8	3,857.6	318.8	9.0	4,119.0	261.4	6.8
Public Safety	301.2	362.8	61.6	20.5	361.8	(1.0)	(0.3)
Agriculture/Natural Resources	151.8	149.5	(2.3)	(1.5)	155.7	6.2	4.1
Transportation	1,025.6	859.8	(165.8)	(16.2)	887.3	27.5	3.2
<b>TOTAL</b>	<b>\$ 7,844.6</b>	<b>\$ 8,147.9</b>	<b>\$ 303.3</b>	<b>3.9%</b>	<b>\$ 8,548.1</b>	<b>\$ 400.2</b>	<b>4.9%</b>

### Summary Plan for Financing

Total state expenditures are financed by the resources contained in approximately 1,300 distinct funds. The following tabulation summarizes total state expenditures by major fund class, a useful way to group similar funds in the state's accounting system. The tabulation separates the plan for financing into operating purposes and capital improvements. The General Fund operating amount shown in the table for FY 1999 is based on current resources of the Fund. The net increase in General Fund operating expenditures from FY 1998 to FY 1999 is \$244.8 million or 6.4 percent. The Governor's recommendations do, however, include both positive and negative adjustments for individual agencies.

**SUMMARY OF THE PLAN FOR FINANCING STATE EXPENDITURES**

**(Millions of Dollars)**

Fund Class	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
<b>Operating Expenditures:</b>							
General Fund	\$ 3,435.0	\$ 3,737.0	\$ 302.0	8.8%	\$ 3,983.4	\$ 246.4	6.6%
Special Revenue Funds	2,385.8	2,491.3	105.5	4.4	2,593.5	102.2	4.1
Employment Security Fund	154.0	170.0	16.0	10.4	178.0	8.0	4.7
Highway Funds	434.5	477.7	43.2	9.9	490.9	13.2	2.8
Retirement Funds	419.8	453.1	33.3	7.9	487.6	34.5	7.6
All Other Funds	357.1	351.1	(6.1)	(1.7)	346.9	(4.2)	(1.2)
<b>Total Operating</b>	<b>\$ 7,186.2</b>	<b>\$ 7,680.2</b>	<b>\$ 493.9</b>	<b>6.9%</b>	<b>\$ 8,080.3</b>	<b>\$ 400.1</b>	<b>5.2%</b>
<b>Capital Improvements:</b>							
General Fund	\$ 103.1	\$ 100.4	\$ (2.7)	(2.6)%	\$ 98.9	\$ (1.5)	(1.5)%
Highway Funds	480.1	273.2	(206.9)	(43.1)	268.8	(4.4)	(1.6)
Building Funds	28.9	39.8	10.9	37.7	23.8	(16.0)	(40.2)
All Other Funds	46.3	54.3	8.0	17.3	76.3	22.0	40.5
<b>Total Capital Imprv.</b>	<b>\$ 658.4</b>	<b>\$ 467.7</b>	<b>\$ (190.7)</b>	<b>(29.0)%</b>	<b>\$ 467.8</b>	<b>\$ 0.1</b>	<b>0.0</b>
<b>TOTAL Expenditures</b>	<b>\$ 7,844.6</b>	<b>\$ 8,147.9</b>	<b>\$ 303.2</b>	<b>3.9%</b>	<b>\$ 8,548.1</b>	<b>\$ 400.2</b>	<b>4.9%</b>

The State General Fund, to which most state tax receipts are credited, is the predominant source of financing for state expenditures. The General Fund finances 47.1 percent of estimated FY 1998 expenditures. In FY 1999, the General Fund finances 47.8 percent of the recommended expenditures.

Special revenue funds include most federal grants, students and patient fees, and other charges for benefits received. The All Other category is a combination of several fund classes, including trust and agency funds, shared tax collection funds, and enterprise funds.

Schedule 7 in *The Governor's Budget Report* (Volume 1) summarizes actual and estimated receipts of federal funds. Estimated FY 1998 receipts are \$1.825 billion, an increase of \$92.6 million or 5.3 percent from the FY 1997 actual receipts. The FY 1999 estimate of \$2.003 billion is \$178.4 million or 9.8 percent above the FY 1998 estimated receipts. Three agencies – the Department of Social and Rehabilitation Services, the Department of Transportation, and the Department of Education – account for 67.5 percent of FY 1999 estimated federal receipts.

Federal receipts for fiscal years 1998 and 1999 are dependent, of course, on future actions of the federal government. Past experience indicates that the final outcome of those actions will not be known prior to adjournment of the 1998 Legislature.

### Expenditures for State Operations

Expenditures for state operations, i.e., for purposes other than local aid, other assistance, and capital improvements, comprise 33.3 percent of total recommended expenditures for FY 1999. The tabulation below divides state operations expenditures into four major components: salaries and wages; contractual services (communications, rent, travel); commodities (food, supplies, stationery); and capital outlay (equipment and furniture, not building and highway construction projects). The All Other category is comprised of debt service and nonexpense items.



**SUMMARY EXPENDITURES FROM ALL FUNDS STATE OPERATIONS  
BY MAJOR COMPONENT**

(Millions of Dollars)

Function	Actual FY 97	Est. FY 98	Change		Rec. FY 99	Change	
			\$	%		\$	%
Salaries and Wages	\$ 1,567.0	\$ 1,644.0	\$ 77.0	4.9%	\$ 1,708.3	\$ 64.3	3.9%
Contractual Services	593.8	637.8	44.0	7.4	637.7	(0.1)	0.0
Commodities	153.6	162.8	9.2	6.0	163.6	0.8	0.5
Capital Outlay	240.2	266.6	26.4	11.0	268.7	2.1	0.8
All Other	69.7	65.7	(4.0)	(5.7)	65.5	(0.2)	(0.3)
<b>TOTAL</b>	<b>\$ 2,624.3</b>	<b>\$ 2,776.9</b>	<b>\$ 152.6</b>	<b>5.8%</b>	<b>\$ 2,843.8</b>	<b>\$ 66.9</b>	<b>2.4%</b>

Salaries and wages expenditures, including fringe benefits, comprise almost two-thirds of the state operations budget for FY 1999 (60.1 percent) and represent a \$64.3 million or 3.9 percent increase from the FY 1998 estimate.

Salaries and wages policy recommendations incorporated into the proposed FY 1999 budget include the following:

**GOVERNOR'S FY 1999 STATE EMPLOYEE SALARY ADJUSTMENTS**

I. Classified	Millions	
	State General Fund	All Funds
A. Step Movement (2.5 percent to all classified employees on their anniversary of state service, assuming satisfactory performance)	\$ 5.5	\$ 12.4
B. Longevity (\$40 a year for each year of service for those employees that have at least ten years of service up to a maximum of 25 years).	0.4*	0.8*
C. Base Salary Increase (1.5 percent to all classified employees for the entire year).	6.0	12.2
<b>II. Unclassified</b>		
A. 4.0 percent Base Increase for unclassified employees in the executive (including Regents unclassified) branch, elected officials of the executive and legislative branches, and unclassified employees in the judiciary and judges.	16.0	28.3
<b>GRAND TOTAL</b>	<b>\$ 27.9</b>	<b>\$ 53.7</b>

\* Amounts reflect the difference between the Governor's recommendation for FY 1999 and the amount of longevity bonus payments that are estimated to be paid in FY 1998.

Financing for all employee benefit recommendations are contained in the recommended budgets for each state agency.

Currently, this program allows agencies participating in the Kansas Quality Management Program to keep one-half of the amount saved from the approved budgets and authorizes them to spend it in the following fiscal year in three budget areas: (1) salary bonuses of up to \$1,000 for regular, permanent employees; (2) professional development training; and (3) purchase of technology equipment. The Governor proposes five changes to this program in FY 1999:

- ◆ Eligibility would be expanded to include all state agencies, not just those participating in the Kansas Quality Management Program.
- ◆ The program would include agencies with "no-limit" accounts.
- ◆ The title of the program would be changed to the "Savings Incentive Program" to reflect the expansion.
- ◆ The appropriation bills will clarify authorization to expend funds for official hospitality in connection with professional development training.
- ◆ The law would be clarified to ensure that the maximum salary bonus is a net amount after tax withholdings.

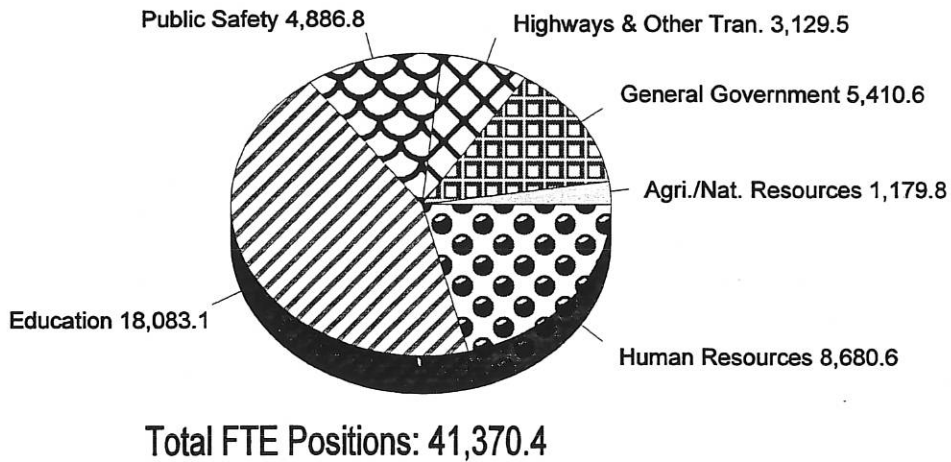
### Authorized FTE Employees by Function of Government

Expenditures for salaries and wages are also affected by policy recommendations which change the size of the state's workforce. The FY 1999 budget recommendations of the Governor finance 41,370.4 full-time equivalent positions, a reduction of 426.0 or 1.0 percent from the FY 1998 recommended level of 41,796.4. In addition, the Governor recommends 523.1 unclassified temporary positions (formerly referred to as special project appointments) in FY 1999, a reduction of 29.4 or 5.3 percent from FY 1998. These employees are not included in the FTE limitation.

The following pie chart reflects the Governor's recommended FY 1999 full-time equivalent positions by function of government.

# FY 1999 FULL-TIME EQUIVALENT (FTE) POSITIONS

## by Function of Government



### State Workforce Reductions

The Governor's recommendations in FY 1998 and FY 1999 reduce the size of the state's workforce. In FY 1998, the Governor recommends 41,796.4 FTE positions, a reduction of 146.0 FTE positions from the approved level. For FY 1999, the Governor recommends a total of 41,370.4 FTE positions, a reduction of 426.0 FTE positions from FY 1998. Factors contributing to the reduction in positions include:

- ◆ **Retirement Reductions.** 1993 H.B. 2211 (K.S.A. 1997 Supp. 75-6891) established a mechanism to reduce the number of authorized FTE positions in the executive and legislative branches of government. The law requires that at least 25.0 percent of positions vacated through retirements be eliminated, with exemptions for certain direct care and correctional responsibilities. **As of December 1997, a total of 228.5 FTE positions had been vacated through retirements in FY 1998. Of that number, 45.0 (19.7 percent) have not been restored. Total savings to date in FY 1998 are \$1.1 million, including \$355,629 from the State General Fund, which the Governor has reduced from agency budgets.**
- ◆ **Other Adjustments.** The Governor's recommendation for FY 1999 reduces FTE positions in the Department of Social and Rehabilitation Services (SRS) and its institutions by 567.8, reflecting privatization initiatives and the closure of Winfield State Hospital and Training Center (371.0 FTE positions). Also included in the recommendation is the reduction of 33.8 FTE positions at Osawatomie State Hospital related to closure of the Substance Abuse Program and the Adolescent Program.

### Program or Agency Components of the FY 1999— All Funds Budget

Heretofore, this memorandum has dealt primarily with measuring **year-to-year** changes proposed in *The Governor's Budget Report*. The following tabulation pertains to **FY 1999 only** and measures major programs or

agency expenditures in dollars and as a percent of the total budget. The budgets of the Department of Education, the Department of Social and Rehabilitation Services, and the Board of Regents and its institutions account for just under two-thirds (60.5 percent) of the total state budget.

### GOVERNOR'S RECOMMENDED EXPENDITURES FROM ALL FUNDS, FY 1999

#### By Agency or Program

	Amount (Thousands)	Percent of Total	Cumulative Percent	Percent Increase From FY 98
Department of Education	\$ 2,433,723	28.47%	28.47%	9.3%
Board of Regents and Institutions	1,427,698	16.70	45.17	2.8
Department of SRS, Except Hospitals	1,308,376	15.31	60.48	5.9
Department of Transportation	887,299	10.38	70.86	3.2
Department on Aging	324,786	3.80	74.66	7.9
Department of Human Resources	232,700	2.72	77.38	(1.1)
Nonschool Employee Pensions (KPERs)	231,055	2.70	80.08	7.6
Local School Employee Pensions (KPERs)	228,710	2.68	82.76	8.1
Department of Corrections and Facilities	212,130	2.48	85.24	(0.4)
Department of Health and Environment	171,724	2.01	87.25	3.2
Kansas Lottery	128,318	1.50	88.75	0.8
State Treasurer	105,154	1.23	89.98	2.6
State Hospitals -	99,431	1.16	91.14	(5.2)
Dept. of Commerce and Housing, KTEC, and Kansas, Inc.	94,853	1.11	92.25	(4.7)
Judicial Branch	78,515	0.92	93.17	4.7
Department of Revenue	77,680	0.91	94.08	0.6
Juvenile Justice Authority and Facilities	63,338	0.74	94.82	12.2
Insurance Dept., and Health Care Stabilization Board of Governors	60,887	0.71	95.53	(7.2)
Highway Patrol and KBI	58,408	0.68	96.22	(0.8)
Department of Wildlife and Parks	45,049	0.53	96.74	14.7
KPERs-Operations	27,830	0.33	97.07	3.8
Department of Agriculture	20,533	0.24	97.31	(1.4)
Attorney General	18,709	0.22	97.53	6.9
Adjutant General	17,898	0.21	97.74	(25.7)
Legislative Branch	17,480	0.20	97.94	0.0
Corporation Commission	16,357	0.19	98.13	1.4
Board of Indigents' Defense Services	13,589	0.16	98.29	(0.8)
Conservation Commission	11,125	0.13	98.42	(0.9)
Water Office	5,895	0.07	98.49	7.5
All Other	<u>128,828</u>	1.51	100.00%	(3.8)
TOTAL	<u>\$ 8,548,078</u>	100.00%		4.9%

**Note:** Each agency's expenditures include state and federal aid, if any, to local units of government.

**INCREASE (DECREASE) IN EXPENDITURES FROM ALL FUNDS**

**FY 1998 to FY 1999**

	Amount (Thousands)	Comments
Total Increase	<u>\$ 400,218</u>	
Department of Education	\$ 206,075	Increases in state aid to local school districts
Dept. of SRS, Except Hospitals	72,585	Caseload increase, health insurance for uninsured children, expansion of Early Head Start program, other initiatives
Board of Regents and Institutions	38,834	OOE enhancement, technology funding, operating expenditures
Department of Transportation	27,482	Increased debt service principal payments
Department on Aging	23,890	Caseload increase
Local School Employee Pensions	17,181	Increased benefit payments
Nonschool Employee Pensions	16,338	Increased benefit payments
Juvenile Justice Auth. and Facilities	6,868	Case management
Dept. of Wildlife and Parks	5,757	Increased capital improvement expenditures
Dept. of Health and Environment	5,290	Operating expenditures
Judicial Branch	3,544	Additional judicial and nonjudicial positions
State Treasurer	2,683	Demand transfer increases
Attorney General	1,212	Operating expenditures
KPERS-Operations	1,015	Operating expenditures
Kansas Lottery	1,009	Operating expenditures, sales and prize increase
Adjutant General	(6,176)	Reductions in federal flood money expenditures
State Hospitals	(5,408)	Hospital closure
Ins. Dept./HCSF Board of Govs.	(4,750)	Reduced workers compensation claims
Dept. of Commerce, KTEC, Kansas, Inc.	(4,669)	Reductions in federal flood money expenditures
Dept. of Human Resources	(2,594)	Reductions in federal grant expenditures
All Other Agencies	(5,948)	

**Note:** Details may not add to total increase due to rounding.

**EXPENDITURES AND STATUS OF THE STATE GENERAL FUND**

**Program and Agency Components of the  
FY 1999 General Fund Budget**

The following tabulation provides an overview of the program or agency components of the Governor's FY 1999 expenditures from the State General Fund. This tabulation identifies individual components which comprise 99.0 percent of General Fund expenditures. Education and state aid account for 72.0 percent of General Fund expenditures.

**STATE GENERAL FUND EXPENDITURES BY PROGRAM AND AGENCY**  
**Governor's Recommendations for FY 1999**

	Amount (Thousands)	Percent of Total	Cumulative Percent	Increase Over FY 1998 Amount (000)	Percent
Education					
State Aid to Local Units	\$ 2,148,393	52.63%	52.6%	\$ 189,174	9.7%
Bd. of Regents/Institutions (a)	526,290	12.89	65.52	24,666	4.9
Other Education*	<u>29,550</u>	0.72	66.24	<u>935</u>	3.3
Subtotal, Education	2,704,233	66.24	66.24	214,775	8.6
State Aid Except Education	234,047	5.73	71.97	6,828	3.0
SRS, Except Hospitals	432,580	10.60	82.57	15,359	3.7
Dept. of Corrections/Facilities	177,253	4.34	86.91	6,264	3.7
Department on Aging	97,206	2.38	89.29	7,214	8.0
Sales Tax Transfer to SHF	87,899	2.15	91.45	2,060	2.4
Judicial Branch	73,646	1.80	93.25	3,592	5.1
Juvenile Justice Authority/Facilities	38,428	0.94	94.19	6,662	21.0
Highway Patrol/KBI	35,525	0.87	95.06	942	2.7
State Hospitals	33,645	0.82	95.89	(11,604)	(25.6)
Department of Revenue Operations	28,360	0.69	96.58	527	1.9
Department of Administration**	25,190	0.62	97.20	(4,971)	(16.5)
Dept. of Health and Environment	21,924	0.54	97.73	2,287	11.6
Legislative Branch	17,363	0.43	98.16	373	2.2
Bd. of Indigents' Defense	13,484	0.33	98.49	(63)	(0.5)
Elected Official Operations	10,271	0.25	98.74	208	2.1
Dept. Of Agriculture	10,039	0.25	98.99	186	1.9
All Other	<u>41,152</u>	1.01	100.00%	<u>(5,814)</u>	(12.4)
TOTAL	<u>\$ 4,082,245</u>	<u>100.00%</u>		<u>\$ 244,825</u>	6.4

\* Includes Department of Education, Schools for the Blind and Deaf, State Library, Arts Commission, and Historical Society, except for state aid to local units.

\*\* Includes Public Broadcasting, except state aid of \$0.228 million which is part of Education-State Aid.

a) Aid to Washburn University is included in state aid to local units (\$7.934 million).

**Note:** All expenditures for each entry from SRS through "All Other" exclude state aid, if any.

Under education, the increase of 9.7 percent in state aid to local units includes increases of \$156.2 million in general state aid, and \$6.6 million in supplemental state aid. The Governor's recommendation would increase base state aid per pupil by \$35 (from \$3,670 to \$3,705) at a cost of \$19.9 million; lower the correlation weighting ceiling from 1,800 FTE students to 1,775 at an additional cost of \$10.0 million; increase the at-risk weighting factor from 6.5 percent to 8.0 percent at a cost of \$6.0 million; and reduce property taxes for school districts from 27 to 23 mills, at a cost of \$40.3 million.

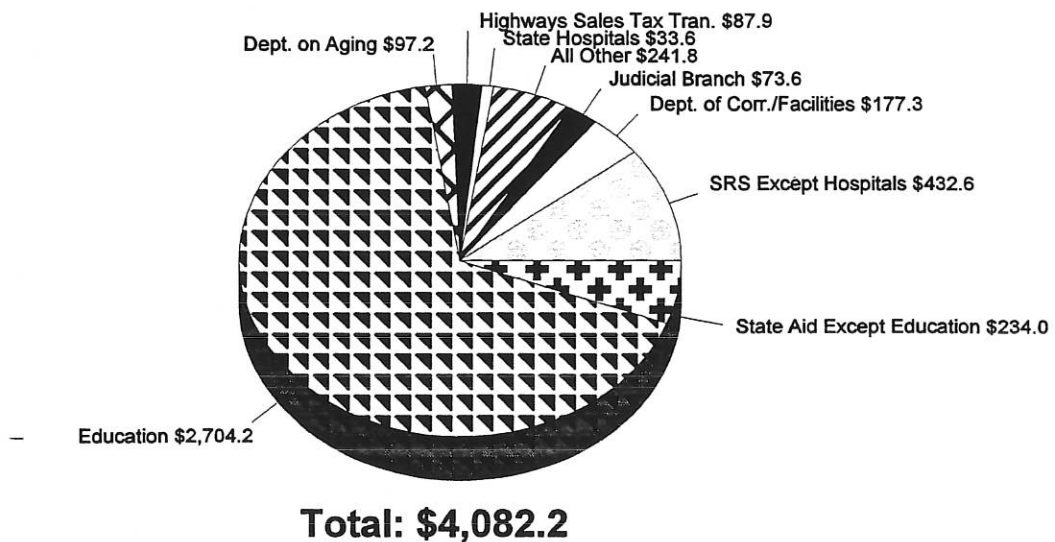
The Governor's FY 1999 recommendation for the Board of Regents and the Regents institutions is a State General Fund increase of \$24.7 million, including a 2.5 percent other operating costs increase (\$2.9 million) and \$8.8 million in technology equipment funding for the institutions.

The Governor's FY 1999 recommendation for the Department of Social and Rehabilitation Services is an increase of \$17.9 million, including \$12.0 million from the State General Fund, to be matched with \$30.0 million in federal funding, to initiate a program of insurance coverage for children who live in families where the income is less than 200 percent of the federal poverty level.

The following pie chart displays the FY 1999 State General Fund expenditures by major program.

### FY 1999 State General Fund Expenditures by Major Program or Agency

(Millions of Dollars)



### General Fund Expenditures by Function of Government

The next tabulation summarizes General Fund expenditures by function of government. The increases in education are largely related to the local aid increases and the increases at the Regents institutions which have previously been discussed. The increase in public safety reflects the transfer of case management services for juveniles in the community from the Department of Social and Rehabilitation Services (continued through a memorandum of agreement between SRS and the JJA in FY 1998), and the addition of 30.0 FTE positions at Norton Correctional Facility to staff a 200-bed medium security unit that will open in late FY 1998.

## STATE GENERAL FUND EXPENDITURES BY FUNCTION OF GOVERNMENT

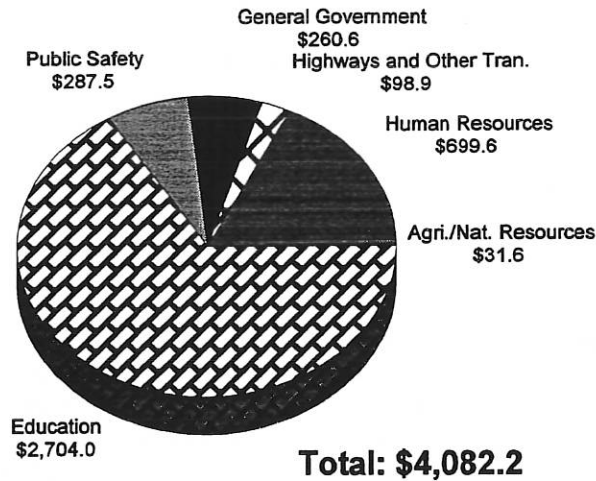
(Millions of Dollars)

Function	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
General Government	\$ 248.7	\$ 259.0	\$ 10.3	4.1%	\$ 260.6	\$ 1.6	0.6%
Human Resources	667.0	686.4	19.4	2.9	699.6	13.2	1.9
Education	2,252.0	2,489.2	237.2	10.5	2,704.0	214.8	8.6
Public Safety	237.1	273.9	36.8	15.5	287.5	13.6	5.0
Agriculture/Natural Resources	38.4	32.3	(6.1)	(15.9)	31.6	(0.7)	(2.2)
Transportation	94.9	96.6	1.7	1.8	98.9	2.3	2.4
<b>TOTAL</b>	<b>\$ 3,538.1</b>	<b>\$ 3,837.4</b>	<b>\$ 299.3</b>	<b>8.5%</b>	<b>\$ 4,082.2</b>	<b>\$ 244.8</b>	<b>6.4%</b>

The following pie chart reflects FY 1999 General Fund expenditures by function of government.

### FY 1999 STATE GENERAL FUND EXPENDITURES BY FUNCTION OF GOVERNMENT

(Millions of Dollars)





Almost \$2.4 billion (58.4 percent) of recommended FY 1999 expenditures from the General Fund is paid to local units of government, 27.4 percent represents the costs of state operations, 11.9 percent is for other assistance payments, and 2.4 percent is for capital improvements. Of the \$98.9 million for capital improvements, \$87.9 million is the estimated amount of the demand transfer of General Fund sales tax receipts to the State Highway Fund.

### STATE GENERAL FUND EXPENDITURES BY MAJOR PURPOSE

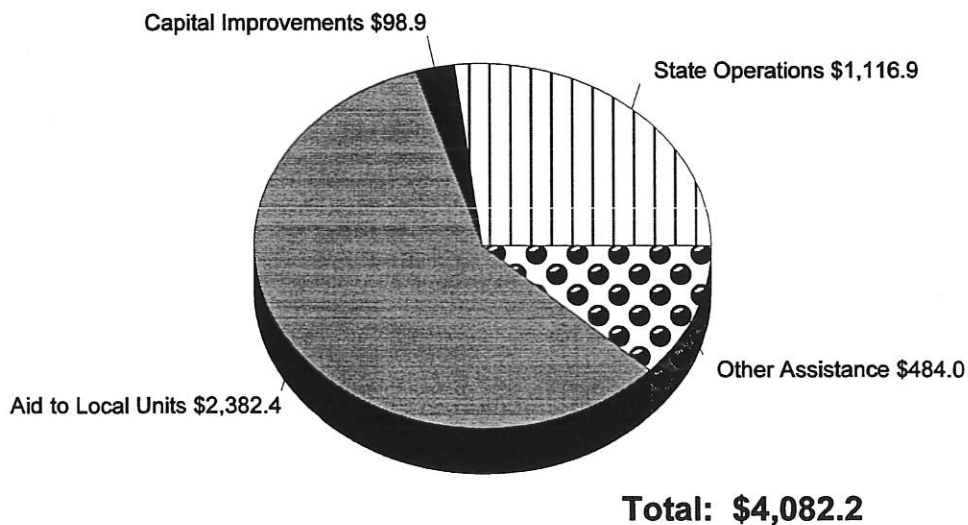
(Millions of Dollars)

	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
State Operations	\$ 1,045.1	\$ 1,093.8	\$ 48.7	4.7%	\$ 1,116.9	\$ 23.1	2.1%
Aid to Local Units	1,930.3	2,186.4	256.1	13.3	2,382.4	196.0	9.0
Other Assistance	459.6	456.8	(2.8)	(0.6)	484.0	27.2	6.0
Total Operating	\$ 3,435.0	\$ 3,737.0	\$ 302.0	8.8	\$ 3,983.3	\$ 246.3	6.6
Capital Improvements	103.1	100.4	(2.7)	(2.6)	98.9	(1.5)	(1.5)
<b>TOTAL</b>	<b>\$ 3,538.1</b>	<b>\$ 3,837.4</b>	<b>\$ 299.3</b>	<b>8.5%</b>	<b>\$ 4,082.2</b>	<b>\$ 244.8</b>	<b>6.4%</b>

The following pie chart displays FY 1999 General Fund expenditures by major purpose.

### FY 1999 STATE GENERAL FUND EXPENDITURES BY MAJOR PURPOSE

(Millions of Dollars)



## State Operations by Function of Government

The following tabulations show expenditures from the State General Fund for state operations, *i.e.*, excluding state aid, other assistance, and capital improvements, by function of government.

### STATE GENERAL FUND FOR STATE OPERATIONS BY FUNCTION OF GOVERNMENT

(Millions of Dollars)

Function	Actual	Est.	Change		Rec.	Change	
	FY 97	FY 98	\$	%	FY 99	\$	%
General Government	\$ 159.4	\$ 168.3	\$ 8.9	5.6%	\$ 168.8	\$ 0.5	0.3%
Human Resources	169.0	151.3	(17.7)	(10.5)	147.5	(3.8)	(2.5)
Education	479.8	512.5	32.7	6.8	536.6	24.1	4.7
Public Safety	213.6	236.5	22.9	10.7	238.7	2.2	0.9
Agriculture/Natural Resources	23.3	25.2	1.9	8.2	25.3	0.1	0.4
Transportation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>\$ 1,045.1</b>	<b>\$ 1,093.8</b>	<b>\$ 48.7</b>	<b>4.7%</b>	<b>\$ 1,116.9</b>	<b>\$ 23.1</b>	<b>2.1%</b>

### State Aid to Local Units of Government

The tabulation on the following page lists state aid by major program or financing source. Although most of the programs of state aid to local units are financed from the State General Fund, some significant ones are financed from the resources of other funds and these are also listed in the tabulation. Some programs are jointly financed from two sources or financing has shifted among sources from time to time. Federal aid is not included in this tabulation.

The tabulation reflects General Fund aid to local school districts in FY 1999 which increases \$187.9 million or 10.0 percent above the FY 1998 level. Total General Fund aid to local units in the budget year increases \$196.0 million or 9.0 percent above the current year.

**STATE AID TO LOCAL UNITS OF GOVERNMENT**  
In Thousands

From State General Fund	FY 1994	FY 1995	FY 1996	FY 1997	Gov. Rec. FY 1998	Gov. Rec. FY 1999	Increase FY 1998-1999	
							Amount	Percent
General State Aid	\$ 1,270,277	\$ 1,297,194	\$ 1,329,362	\$ 1,339,126	\$ 1,512,897	\$1,669,129	\$ 156,232	10.3%
Supp. General Aid	35,962	40,005	41,008	45,454	51,265	57,877	6,612	12.9
Subtotal	1,306,239	1,337,198	1,370,370	1,384,580	1,564,162	1,727,006	162,844	10.4
Cap. Improve. Aid	7,061	10,986	15,611	16,559	19,000	21,500	2,500	13.2
KPERS-School <sup>1)</sup>	55,808	58,208	62,708	68,816	76,913	83,950	7,037	9.1
Special Ed.	149,026	177,289	185,815	190,393	200,849	212,994	12,145	6.0
Deaf/Blind/Hand. Child.	99	100	110	110	110	110	-	0.0
Adult Basic Ed. (USDs)	290	284	279	268	296	300	4	1.4
Food Service	2,354	2,375	2,373	2,371	2,371	2,371	-	0.0
In-Service Training	2,475	5,399	5,535	3,995	3,000	3,000	-	0.0
Parent Education	2,277	2,479	2,695	2,732	2,750	4,667	1,917	69.7
Ed. Excellence Grants	-	-	-	-	115	1,600	1,485	1291.3
Juv. Detention Grants	-	1,187	1,906	2,360	2,712	2,712	-	0.0
Subtotal, USDs	1,525,629	1,595,505	1,647,402	1,672,184	1,872,278	2,060,210	187,932	10.0
Voc. Ed.-Postsecondary	16,308	17,415	17,850	17,440	18,406	18,866	460	2.5
Community Colleges	50,076	50,544	53,023	53,547	56,326	57,363	1,037	1.8
Adult Basic Ed. (CCs)	420	458	479	507	562	574	12	2.1
Tech. Equip. (WU and CCs)	-	-	-	-	1,000	-	(1,000)	(100.0)
Washburn University	6,350	6,807	7,045	7,168	7,455	7,934	479	6.4
Public TV (Washburn)	121	144	385	211	222	228	6	2.7
Libraries	1,979	1,978	3,109	3,182	2,956	3,211	255	8.6
Arts Program Grants	-	-	80	219	221	221	-	0.0
KUMC Telemedicine	-	-	50	-	-	-	-	0.0
ESU Flint Hills Spec. Ed.	-	-	15	15	15	15	-	0.0
Total, Education	1,600,882	1,672,851	1,729,438	1,754,473	1,959,441	2,148,622	189,181	9.7%
Local Prop. Tax Reduc. <sup>2)</sup>	40,293	44,649	46,301	46,949	47,771	48,917	1,146	2.4
Co.-City Revenue Sharing	30,629	33,375	34,610	35,095	35,709	36,566	857	2.4
Community Corrections	11,461	12,779	12,062	13,041	14,119	15,014	895	6.0
Juv. Comm. Corrections	308	3,249	3,555	3,328	4,235	4,235	-	0.0
Community Corr. Camps	1,412	1,412	1,448	1,516	1,702	2,300	598	35.1
Watershed Construction	359	1,373	881	800	800	800	-	0.0
Soil Conservation Dists.	-	982	1,006	1,009	1,016	1,023	7	0.7
Local Public Health	6,122	5,211	5,351	7,151	7,419	7,400	(19)	(0.3)
Aging Dept. Programs	1,119	1,272	1,057	1,165	34,410	37,113	2,703	7.9
Comm. Mental Health	9,949	10,033	10,033	10,033	10,033	10,233	200	2.0
Comm. Mental Retard.	5,594	5,963	5,963	5,963	5,963	5,963	-	0.0
Comm. Assnt. Grants	31,265	32,592	58,669	35,131	41,355	43,723	2,368	5.7
Disaster Relief/Training	235	1	7	11	24	24	-	0.0
Mtr. Carrier Tax to CCHF	9,743	10,036	10,407	10,553	10,737	10,995	258	2.4
HOME Program	678	794	281	1,037	1,037	1,037	-	0.0
Corp. for Change Grants	119	247	125	-	-	-	-	0.0
Gov. Office Aid	-	-	-	1	-	-	-	0.0
Mine Shaft Capping	-	-	-	-	-	-	-	0.0
Judiciary Operations	-	-	-	1	-	-	-	0.0
EMS Regional Councils	-	-	-	68	68	68	-	0.0
Juv. Comm. Start-Up	-	-	-	-	1,380	-	(1,380)	(100.0)
Juv. Intake and Assess.	-	1,456	1,059	-	4,707	4,707	-	0.0
Juv. Comm. Initiatives	-	-	-	-	2,500	2,500	-	0.0
Juvenile Comm. Planning	-	-	-	-	1,200	1,200	-	0.0
Crawford Co. Flood Study	-	40	-	-	-	-	-	0.0
Voter Registration Aid	-	-	400	-	-	-	-	0.0
Firefighter Aid	-	-	-	100	-	-	-	0.0
Crim. Justice Info. Sys.	-	-	-	-	812	-	(812)	(100.0)
Total, Other Programs	149,286	165,464	193,221	175,787	226,997	233,818	6,821	3.0
Total, General Fund	\$ 1,750,168	\$ 1,838,315	\$ 1,922,653	\$ 1,930,260	\$ 2,186,438	\$ 2,382,440	\$ 196,002	9.0%
% of Total SGF Expend.	56.3%	55.5%	55.9%	54.6%	58.5%	58.4%		

- 1) State payment of employer contribution for school employees retirement, mostly on behalf of school districts but part on behalf of community colleges and area vocational schools.
- 2) Community colleges and Washburn University share in this aid, but most goes to counties, cities, townships, and special districts. School districts do not participate.

**STATE AID FROM OTHER FUNDS FOR EDUCATION**  
In Thousands

From Other Funds	FY 1994	FY 1995	FY 1996	FY 1997	Gov.	Gov.	Increase	
					Rec.	Rec.	FY 1998-1999	
					FY 1998	FY 1999	Amount	Percent
School Dist. Finance	\$ 26,309	\$ 35,422	\$ 34,976	\$ 32,745	\$ 31,000	\$ 29,000	\$ (2,000)	(6.5)%
Driver Safety/Training	1,465	1,481	1,425	1,475	1,425	1,425	-	-
Sch. Dist. Cap. Improve.	-	121	-	-	-	-	-	-
Co. Mineral Prod. Tax	3,481	3,007	2,292	2,682	2,550	2,550	-	-
Econ. Devel. Initiatives								
Ed. Excellence Grants	1,485	1,485	1,485	1,472	1,485	-	(1,485)	(100.0)
Voc. Ed.-Postsecondary	4,963	5,700	6,050	6,472	6,716	6,716	-	-
Voc. Ed.-Cap. Outlay	990	1,500	1,650	1,650	2,000	3,000	1,000	50.0
Tech. Grants-CCs/AVS	492	485	499	195	200	200	-	-
Libraries	1,319	1,335	251	26	-	-	-	-
<b>Total</b>	<b>\$ 40,504</b>	<b>\$ 50,536</b>	<b>\$ 48,628</b>	<b>\$ 46,717</b>	<b>\$ 45,376</b>	<b>\$ 42,891</b>	<b>\$ (2,485)</b>	<b>(5.5)</b>

**SELECTED NONEDUCATION STATE AID FROM OTHER FUNDS**  
In Thousands

From Other Funds	FY 1994	FY 1995	FY 1996	FY 1997	Gov.	Gov.	Increase	
					Rec.	Rec.	FY 1998-1999	
					FY 1998	FY 1999	Amount	Percent
City-Co. Highway and Co. Equal. and Adj.*	\$ 112,817	\$ 113,831	\$ 116,948	\$ 122,007	\$ 119,430	\$ 118,800	\$ (630)	(5.3)
State Highway-City Maintenance Payments	2,169	2,168	2,137	2,085	2,240	2,240	-	-
Elderly/Hand. Transport.	377	986	1,074	1,217	1,000	1,000	-	-
Local Alcoholic Liquor	12,429	12,853	13,259	13,546	13,700	14,000	300	2.2
Firefighter's Relief	4,024	4,101	4,359	4,749	4,796	4,844	48	1.0
Co. Mineral Prod. Tax - Counties' Share	3,482	3,007	2,293	2,682	2,550	2,550	-	-
Econ. Devel. Initiatives - Co. Reappraisal Aid	2,780	2,696	-	-	-	-	-	-
Rental MV Excise Tax	1,582	1,752	1,882	2,098	2,100	2,300	200	9.5
Waste Tire	661	1,703	837	614	750	200	(550)	(73.3)

\* Does not include demand transfer from the State General Fund of motor carrier property tax receipts credited to the CCHF. This transfer is counted as state aid from the SGF.

**Recommended Changes in General Fund Programs**

The following tabulation summarizes General Fund expenditure changes from the FY 1998 Governor's revised estimate to the Governor's recommendations for FY 1999.

INCREASE IN STATE GENERAL FUND EXPENDITURES

FY 1998 to FY 1999

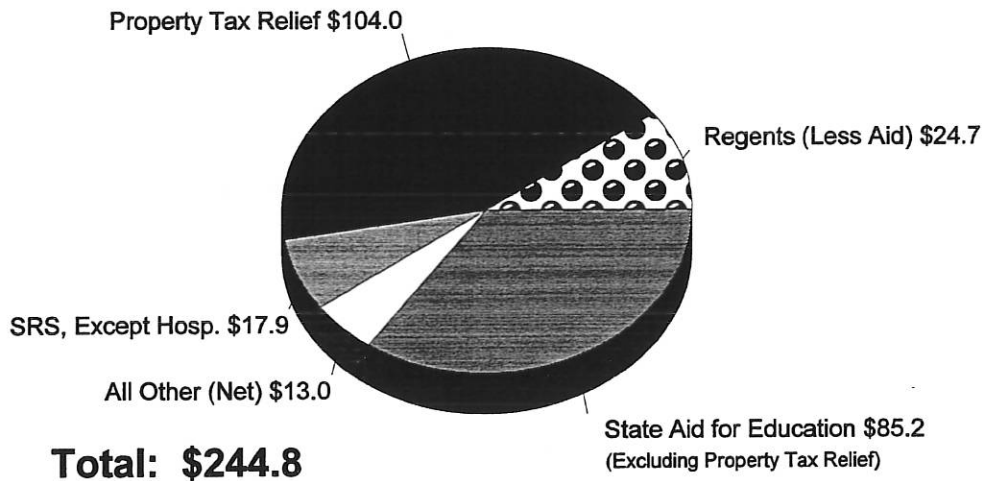
	Amount (000)	Percent of Total Increase
Total Increase	\$ 244,825	100.0%
State Aid for Education, Total	<u>189,181</u>	<u>77.3</u>
Mill Levy Reduction and Motor Veh. Repl.	104,000	42.5
Basic General Aid	52,232	21.3
Special Education	12,145	5.0
KPERs-School	7,037	2.9
Supp. General Aid	6,612	2.7
Capital Improvement Aid	2,500	1.0
All Other	4,655	1.9
Board of Regents Institutions*	24,665	10.1
SRS, Except Hospitals	17,927	7.3
Department on Aging	9,917	4.1
Department of Corrections and Facilities	7,758	3.2
Juvenile Justice Authority and Facilities	5,282	2.2
Judicial Branch	3,592	1.5
State Hospitals	(11,607)	(4.7)
Department of Administration*	(4,972)	(2.0)
Department of Human Resources	(3,330)	(1.4)
All Other	6,412	2.6

\* Excludes state aid to local units of government.

The following pie chart displays the General Fund expenditure changes from FY 1998 to FY 1999. Recommended State General Fund expenditure increases include \$189.2 for state aid for education, \$24.7 million for the Board of Regents and Regents institutions (less aid), \$17.9 million for the Department of SRS, \$9.9 million for the Department on Aging and a net increase of \$7.1 million for all other FY 1999 State General Fund expenditures.

STATE GENERAL FUND

Governor's Recommended Expenditure Changes  
FY 1998 to FY 1999  
(Millions of Dollars)



DEMAND TRANSFERS FROM THE STATE GENERAL FUND

Demand transfers, certain expenditures specified by statute, are recommended by the Governor to increase by \$6.9 million in FY 1999. The Governor recommends limiting all the demand transfers to no more than a 2.4 percent increase above the prior year for FY 1999, with the exception of the School District Capital Improvement Fund. The recommendation for that fund reflects current law. The Governor's recommendation reduces the Local Ad Valorem Tax Reduction Fund, County-City Revenue Sharing Fund, City-County Highway Fund and the State Highway Fund below the amount provided by current law. Current law would require the expenditure of \$34.0 million more than is proposed in FY 1999. The demand transfer amounts for FY 1997 through the FY 1999 recommendation are reflected in the following table.

**CURRENT DEMAND TRANSFERS FROM STATE GENERAL FUND  
TO OTHER STATE FUNDS**

(In Thousands)

Fund	FY 1997			FY 1998			FY 1999		
	No Law Change	Actual	Reduc.	No Law Change	Proposed or Actual	Reduc.	No Law Change	Proposed	Reduc.
State Highway	\$ 93,192	\$ 84,363	\$ (8,829)	\$ 97,487	\$ 85,840	\$ (11,647)	\$ 104,637	\$ 87,899	\$ (16,738)
Local Ad Valorem Tax Reduction	48,661	46,949	(1,721)	50,688	47,771	(2,917)	54,326	48,917	(5,409)
Co.-City Revenue Sharing	37,117	35,095	(2,022)	38,570	35,709	(2,861)	41,376	36,566	(4,810)
City-Co. Highway	15,500	10,553	(4,947)	17,000	10,737	(6,263)	18,000	10,995	(7,005)
Water Plan	6,000	6,000	-	6,000	6,000	-	6,000	6,000	-
School Dist. Cap. Improve.	16,559	16,559	-	19,000	19,000	-	21,500	21,500	-
State Fair	197	197	-	113	113	-	210	210	-
<b>TOTAL</b>	<b>\$ 217,226</b>	<b>\$ 199,716</b>	<b>\$ (17,519)</b>	<b>\$ 228,858</b>	<b>\$ 205,170</b>	<b>\$ (23,688)</b>	<b>\$ 246,049</b>	<b>\$ 212,087</b>	<b>\$ (33,962)</b>

FY 1997 – the four transfers were capped at an increase of no more than 1.4 percent over actual FY 1996.

FY 1998 – the four transfers were capped at 1.75 percent over actual FY 1997.

FY 1999 – the Governor recommends an increase of no more than 2.4 percent for the four transfers.

**Status of the State General Fund**

The following tabulation summarizes the status of the State General Fund as to receipts, expenditures, and unencumbered cash balances based on the Governor's recommendation for fiscal years 1998 and 1999.

**STATE GENERAL FUND RECEIPTS, EXPENDITURES, AND BALANCES**

(Millions of Dollars)

	Actual FY 97	Revised FY 98	Change	Rec. FY 99	Change
Beginning Unencumbered Cash Balance	\$ 379.2	\$ 527.8	\$ 148.6	\$ 595.3	\$ 67.5
Released Encumbrances	3.0	0.3	(2.7)	0.0	(0.3)
Receipts (November 1997 Consensus)	3,683.8	3,940.3	256.5	4,017.5	77.2
(Less Tax Reductions/Revenue Transfer)	0.0	(35.7)	(35.7)	(138.2)	(102.5)
Adjusted Receipts	<u>3,683.8</u>	<u>3,904.6</u>	<u>220.8</u>	<u>3,879.3</u>	<u>(25.3)</u>
Total Resources	\$ 4,066.0	\$ 4,432.7	\$ 366.7	\$ 4,474.6	\$ 41.9
Less Expenditures	<u>3,538.2</u>	<u>3,837.4</u>	<u>299.2</u>	<u>4,082.2</u>	<u>244.8</u>
Ending Unencumbered Cash Balance	<u>\$ 527.8</u>	<u>\$ 595.3</u>	<u>\$ 67.5</u>	<u>\$ 392.4</u>	<u>\$(202.9)</u>
Ending Balance as a Percentage of Expenditures	14.9%	15.5%		9.6%	
Adj. Receipts in Excess of Expenditures	\$ 145.6	\$ 67.2		\$(202.9)	

The FY 1999 General Fund ending balance as a percentage of expenditures under the Governor's recommendations would be 9.6 percent. Under K.S.A. 75-6702 and 75-6703, the targeted minimum ending balance is 7.5 percent. **Receipts for FY 1998 and FY 1999 are equal to the consensus estimates except for certain transfers and tax reduction proposals recommended by the Governor which decrease receipts to the State General Fund by \$35.7 million in FY 1998 and \$138.2 million in FY 1999. The Governor's proposals include the following:**

- ◆ The Governor recommends the transfer of \$35.7 million from the State General Fund to the State Budget Stabilization Fund in FY 1998, for one-time expenditures in FY 1999. The funding recommended to be transferred is derived from a one-time corporation income tax payment totaling \$66.6 million from Western Resources. The Governor proposes using the remaining \$30.9 million of the one-time payment in FY 1999 to accelerate the final two years of the plan approved by the 1997 Legislature to equalize the tax rates of single and married taxpayers.
- ◆ The Governor recommends other selected tax reductions (non-property tax) totaling \$107.3 million in FY 1999. The recommended reductions include a tax credit for machinery (\$23.5 million), inheritance tax adjustments (\$23.1 million), increasing the standard deduction for income tax (\$15.7 million), increasing the personal exemption (\$14.2), establishing a state earned income tax credit (\$12.6 million), selected sales tax exemptions (\$2.0 million), selected sales tax modifications (\$8.3 million), the establishment of a food sales tax rebate program (\$5.0 million), an oil production exemption (\$1.5 million) and a tax credit for higher education savings accounts (\$1.4 million).
- ◆ As previously noted, in addition to the \$30.9 million expenditure to accelerate the equalization of single and married tax rates, the Governor recommends the transfer of \$35.7 million (from the one-time corporation income tax payment from Western Resources) in FY 1998 from the State General Fund to the State Budget Stabilization Fund for one time expenditures in FY 1999. Those expenditures are detailed in the following table.

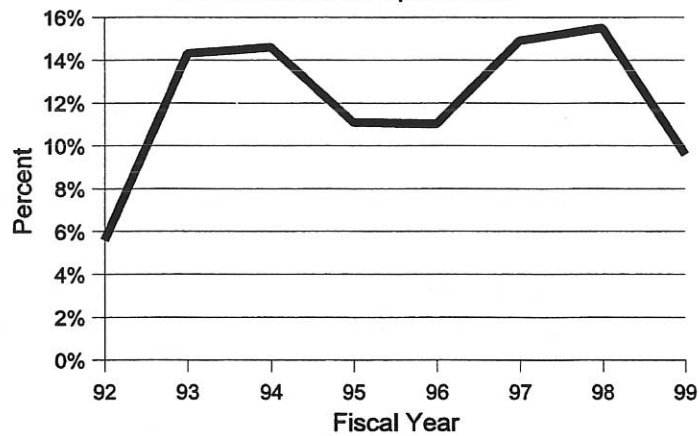
Item	Amount
<b>Park Improvements</b> (funding to address capital improvement needs of the state's park system)	\$10.0 million
<b>Elementary and Secondary Education Technology Funding</b> (grant funding to be matched equally by school districts)	\$10.0 million
<b>Regents Technology Equipment</b> (funding focused on instructional computer and laboratory equipment)	\$5.0 million
<b>Technology Enhancement for Community Colleges and Washburn University</b> (a 50 percent local match will be required from the schools)	\$2.0 million
<b>Technology Enhancement for Vocational Technical Schools</b> (no match is required)	\$1.0 million
<b>Assistive Technology for Special Education</b> (funding of \$750,000 to begin a program of low interest loans to individuals who need funding to purchase assistive technology equipment and \$250,000 to assist special education students as they are discharged from state hospitals)	\$1.0 million
<b>Criminal Justice Information System</b> improvements	\$1,300,248
Computer and assistive technology equipment at the <b>Schools for the Blind and Deaf</b> (\$68,000 for each school)	\$136,000



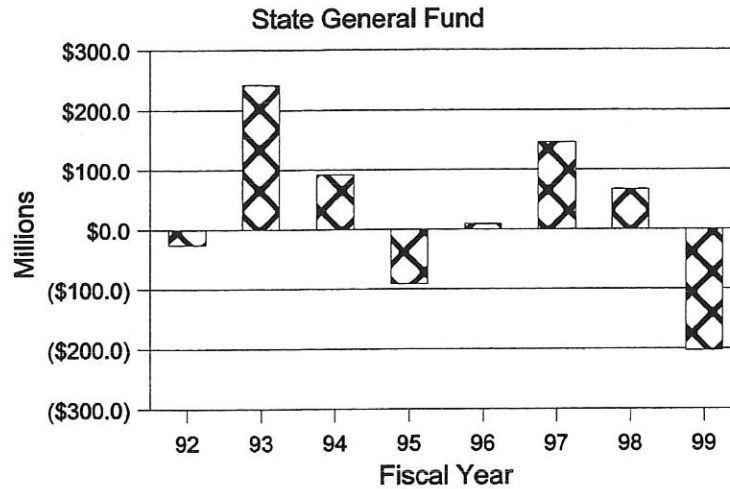
Item	Amount
<b>Dole Institute</b> (funding in support of the construction of a building on the <b>University of Kansas</b> campus to house the Robert J. Dole Institute of Public Service and Public Policy)	\$3.0 million
<b>State Fair Commercial Building</b> (construction of a new metal building to provide exhibit space for vendors to replace the existing building which was constructed in 1928)	\$848,000
<b>Statehouse Improvements</b> (improvements to the building and the surrounding grounds)	\$750,000
<b>Statehouse Elevator Renovations</b> (renovation of both the west passenger elevator and the southwest freight elevator)	\$347,000
<b>Iola Armory</b> (funding to matched with almost \$1.6 million in federal funds and \$209,232 in local funds for an addition to the armory)	\$333,848

### State General Fund Ending Balance

As A Percent of Expenditures



## Receipts in Excess of Expenditures



The General Fund profile for FY 1997 to FY 2003 at the end of this overview reflects information contained in the *FY 1999 Governor's Budget Report*.

## MANAGEMENT ISSUES

### Agency Reorganizations

The *FY 1999 Governor's Budget Report* includes a number of recommendations to reorganize agencies or programs in FY 1999. The recommendations are summarized below.

- ◆ In accordance with 1997 S.B. 140, the **Office of Administrative Hearings** in the Department of Social and Rehabilitation Services has been administratively relocated to the Department of Administration beginning in FY 1999.
- ◆ The Governor recommends restructuring the **Board of Tax Appeals**. The present Board would be replaced with a new Kansas Tax Appeals Commission. The recommendation involves increased qualifications for Board members and the establishment of a Small Claims Division, which would hear appeals on issues less than \$20,000 and on valuations less than \$250,000. The Division would utilize regional hearing officers on a contract basis.
- ◆ In the **Board of Regents**, the Governor also recommends combining the Regents Supplemental Grant and Tuition Grant programs into the Comprehensive Grant Program. According to Volume 1 of the *Governor's Budget Report*, this would provide for a streamlined administration process and focus aid on lower income families.

Governor's Recommendation - FY 1998 & FY 1999

**State General Fund Profile  
in Millions  
FY 1997 - FY 2003**

FY 1998 and FY 1999 Consensus Revenue Estimate; Less Revenue Transfer of \$35.7 Million in FY 1998  
Expenditures FY 1998 and as FY 1999 as Recommended by the Governor  
General and Supplemental School Aid at \$3,705/Correlation and At-Risk Increases  
Demand Transfers Capped  
Tax Reductions: Acceleration of Single/Married; Machinery Tax Credit; Stand. Deduct.; Personal Exempt.;  
Earned Income Tax Credit; Sales Tax Exempt.; Tax Simplicity; Food Sales Tax Rebate; Miscellaneous  
Minimum Ending Balance of at Least 7.5%

	Actual FY 1997	Increase	Estimated FY 1998	Increase	Rec. FY 1999	Increase	Projected FY 2000	Increase	Projected FY 2001	Increase	Projected FY 2002	Increase	Projected FY 2003	Increase
Beginning Balance <sup>6</sup>	\$382.2		\$528.1		\$595.3		\$392.4		\$312.1		\$318.8		\$329.9	
RECEIPTS: <sup>6</sup>		6.8%		7.0%		2.0%		4.7%		4.4%		4.2%		4.0%
Recommended Tax Reductions <sup>9</sup>	3,683.8	235.5	3,940.3	256.5	4,017.5	77.2	4,205.1	187.6	4,390.1	185.0	4,574.5	184.4	4,757.5	183.0
Revenue Transfer to the Budget Stabilization Fund	0.0	0.0	0.0	0.0	(138.2)	(138.2)	(137.2)	1.0	(146.5)	(9.3)	(154.4)	(7.9)	(160.7)	(6.3)
Subtotal - Adjusted Receipts	3,683.8	235.5	3,904.6	220.8	3,879.3	(25.3)	4,067.9	188.6	4,243.6	175.7	4,420.1	176.5	4,596.8	176.7
EXPENDITURES:														
General and Supplemental School Aid <sup>6</sup>	1,384.6	14.2	1,564.2	179.6	1,650.8	86.6	1,668.8	18.0	1,682.4	13.6	1,680.5	(1.9)	1,675.4	(5.1)
Additional Property Tax Relief (23 mills/\$20,000 homestead)	0.0	0.0	0.0	0.0	40.3	40.3	68.9	28.6	71.9	3.0	74.6	2.7	77.4	2.8
Base Aid increase of \$35 (\$3,670 to \$3,705)	0.0	0.0	0.0	0.0	19.9	19.9	20.0	0.1	20.1	0.1	20.2	0.1	20.3	0.1
Correlation Weighting Increase/At-Risk Increase/Net All Others	0.0	0.0	0.0	0.0	17.0	17.0	17.2	0.2	17.4	0.2	17.6	0.2	17.8	0.2
Subtotal - Subtotal General and Supplemental School Aid	1,384.6	14.2	1,564.2	179.6	1,728.0	163.8	1,774.9	46.9	1,791.8	16.9	1,792.9	1.1	1,790.9	(2.0)
		1.0%		13.0%		10.5%		2.7%		1.0%		0.1%		-0.1%
Demand Transfers: <sup>6</sup>	199.7	3.4	205.1	5.4	212.1	7.0	212.3	0.2	215.1	2.8	221.1	6.0	228.8	7.7
All Other Expenditures <sup>6</sup>	1,953.8	81.3	2,068.1	114.3	2,142.1	74.0	2,161.0	18.9	2,230.0	69.0	2,395.0	165.0	2,563.0	168.0
		4.3%		5.9%		3.6%		0.9%		3.2%		7.4%		7.0%
TOTAL Expenditures	3,538.2	99.0	3,837.4	299.2	4,082.2	244.8	4,148.2	66.0	4,236.9	88.7	4,409.0	172.1	4,582.7	173.7
Percent Increase		2.9%		8.5%		6.4%		1.6%		2.1%		4.1%		3.9%
Ending Balance <sup>6</sup>	527.8		595.3		392.4		312.1		318.8		329.9		344.0	
Percent of Expenditures	14.9%		15.5%		9.6%		7.5%		7.5%		7.5%		7.5%	
Receipts in Excess of Expenditures	145.6		67.2		(202.9)		(80.3)		6.7		11.1		174.8	

Overview of the FY 1999 Governor's Budget Report

- a) Includes actual released encumbrances for FY 1997, and \$0.3 million in FY 1998.
- b) Receipts are actual for FY 1997. Receipts for FY 1998 and FY 1999 reflect the consensus revenue estimates. However, the FY 1998 includes a revenue transfer of \$35.7 million to the State Budget Stabilization Fund. The projections for FYs 2000-2003 are not consensus estimates of receipts but are based on a growth rate of 4.7 percent in FY 2000; 4.4 percent in FY 2001; 4.2 percent in FY 2002; and 4.0 percent in FY 2003.
- c) Base estimate of general and supplemental school aid payments in FY 1998 (revised) - FY 2001 were made on November 7, 1997 by the Department of Education, Division of the Budget, and the Legislative Research Department. For FY 1999 the amount reflects an increase in the base per pupil amount of \$35 from \$3,670 to \$3,705, an additional \$10.0 million of correlation weighting, and \$6.0 million in connection with an increase in at-risk weight from .065 to .080, and the reduction in the uniform property tax rate from 27 to 23 mills and a homestead exemption of \$20,000. The FY 2000 - FY 2003 estimates assume a uniform school mill levy of 23 mills and a \$20,000 homestead and a base aid per pupil amount of \$3,705. FY 2002 and FY 2003 are estimated by the Legislative Research Department.
- d) FY 1998 and FY 1999 amount is as recommended by the Governor on all other expenditures. For FY 2000 - FY 2003 all other expenditures grow within available resources.
- e) Demand transfers for the School District Capital Improvement Fund, Water Plan Fund and State Fair all reflect current law. For the State Highway Fund, Local Ad Valorem Tax Reduction Fund, FY 2003 a cap of 3.5 percent.
- f) Current law minimum ending balance requirement is 7.5 percent of expenditures.
- g) The Governor's recommended tax reductions are:

	<u>FY 1998</u>	<u>FY 1999</u>
Single/Married Income Tax Acceleration of Equalization	(\$30.9)	\$0.0
Tax Credit for Machinery and Equipment	(23.5)	(25.8)
Pick-up" Estate Tax	(23.1)	(54.6)
Standard Deduction	(15.7)	(12.4)
Personal Exemption	(14.2)	(11.2)
Earned Income Tax Credit	(12.6)	(13.4)
Sales Tax Exemptions	(2.0)	(2.1)
Tax Simplicity	(8.3)	(9.3)
Food Sales Tax Rebate	(5.0)	(5.0)
Oil Production Exemptions	(1.5)	(1.5)
Education Savings Accounts	(1.4)	(2.0)
Subtotal - Governor's Recommendations Tax Reductions	(\$138.2)	(\$137.3)
Mill Levy Reduction 27 to 23 mills/\$20,000 homestead	40.3	68.9



JUVENILE JUSTICE AUTHORITY

JAYHAWK WALK  
714 SW JACKSON, STE 300  
TOPEKA, KS 66603

January 22, 1998

Representative Phil Kline, Chair  
House Appropriations Committee  
State Capitol  
Topeka, KS 66612

Dear Representative Kline:

During my presentation to the House Appropriations Committee on January 13, 1998, several members of the committee had requested that I provide them with a variety of information on the operations of the Juvenile Justice Authority (JJA). Specifically, it was requested that the following information be provided: (1) a list of the JJA positions, including vacancies; (2) a list of JJA initiatives and the associated time lines indicating our progress in meeting the initiatives; (3) a detailed description of the computers and information technology equipment that we are purchasing with the Byrne Grant; (4) information on the community initiatives grants; (5) a list of the major contracts that JJA has entered into; (6) statistics on our facility and community juvenile populations; and (7) an indication of the progress we have made in meeting the JJA mission.

The first attachment is a listing of JJA's positions. Please note that the public information officer and executive secretary\* are currently unclassified temporary positions not counting toward the agency's FTE. However, the agency has proposed language that would allow JJA the statutory authority for one executive secretary and public information officer [see K.S.A. 75-2935, sections (t) and (w)]. The agency has two vacant FTE positions to back these positions until they are unclassified regular positions authorized in statute. Additionally, the information resource manager\*\* is currently an unclassified temporary position. This is done to facilitate recruitment and is consistent with the method used by other state agencies. The agency maintains a vacant FTE to back that position, too. JJA will have no more than 30 employees all supported by FTE authorization.

The second attachment is a listing of the more significant tasks and objectives with a notation on the time line for each and the third attachment details the Byrne Grant purchases.

*Appropriations  
1-29-98  
Attachment 2*

The fourth attachment is a copy of the community initiatives fund grant application package and a listing of the amounts available for each district. The finance council approved expenditures to

Representative Phil Kline

January 22, 1998

Page 2

be made for these grants on December 17, 1997. Solicitations for grant request notices were mailed immediately. The timetable calls for applications to be in to JJA by February 16, 1998 with the applications approved and grants awarded by March 15, 1998.

The last two attachments provide a review of our major contracts and basic data on juvenile correctional facility and juvenile community corrections populations.

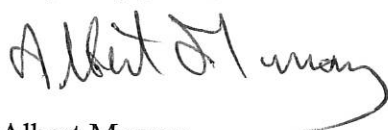
Several questions were asked of me with regard to how JJA is measuring our progress in meeting the following parts of the agency mission: (1) improving public safety; (2) holding offenders accountable; and (3) helping offenders live responsible and productive lives.

The JJA measures the progress it is making towards the above mission in part by the correctional facilities program elements and the resulting behavior of the offenders. For example, the percent of total annual correctional facility population who escaped from custody was reduced between 1996 and 1997, as well as the percent of total annual offenders on home visits who failed to return to the facility as scheduled. Additionally, the JJA has enhanced the accountability on the part of offenders by monitoring the correctional facilities staff/offender environment. The monitoring measures offender involvement, support, expressiveness, autonomy, practical orientation, personal problem orientation, order and organization, clarity, and staff control. These measurements indicate a general improvement on the offender accountability between 1996 and 1997. In addition, records indicate that offenders continue to pay restitution for damage by court order and facility administrative decisions.

The JJA measures its progress toward helping offenders live responsible and productive lives in part by ensuring that the correctional facilities offer meaningful education training and clinical programs. These programs include: general education 6<sup>th</sup> through 12<sup>th</sup>; GED preparation and testing; technology learning; aggression replacement training; violent offender training; drug and alcohol addiction recovery programs; independent living skills; and free venture work programs. Currently the facilities are committed to providing each offender the opportunity to obtain a GED before release. The percent of offenders 16 years and older completing high school at the time of release improved.

I hope this addresses the questions and concerns expressed. If you have any further questions, please do not hesitate to contact me.

Very truly yours,



Albert Murray  
Commissioner

AM/lc  
attachments

CC: COMMITTEE MEMBERS

Position Title	Working Title If Different from Position Title	Hire Date	Classified/ Unclassified	Reg/ Temp	FTE
Commissioner		05/04/97	Unclassified	Reg	1
Deputy Commissioner		07/21/97	Unclassified	Reg	1
Assistant Commissioner	AC of Operations	12/15/97	Unclassified	Reg	1
Assistant Commissioner	AC of Contracts & Audits	09/21/97	Unclassified	Reg	1
Assistant Commissioner	AC of Research & Prevention	01/25/98	Unclassified	Reg	1
Chief Counsel	General Counsel	09/21/97	Unclassified	Reg	1
Deputy General Counsel		06/29/97	Unclassified	Reg	1
Public Information Officer		06/23/97	Unclassified	Temp	*
Executive Secretary		06/30/97	Unclassified	Temp	*
Information Resources Mgr.		01/12/98	Unclassified	Temp	**
Public Service Executive II	Director of Human Resources	10/13/97	Classified	Reg	1
Public Service Executive II	Director of Fiscal Services	06/29/97	Classified	Reg	1
Info. Technology Consultant II		10/13/97	Classified	Reg	1
Office Assistant III		10/19/97	Classified	Reg	1
Office Assistant IV		10/06/97	Classified	Reg	1
Secretary II		11/16/97	Classified	Reg	1
Policy & Program Analyst		Vacant	Classified	Reg	1
Accountant II		07/30/97	Classified	Reg	1
Research Analyst II		01/26/98	Classified	Reg	1
Research Analyst III		Vacant	Classified	Reg	1
Program Consultant I	Interstate Compact on Juveniles Dep. Compact Admin.	07/22/97	Classified	Reg	1
Program Consultant I	Program Auditor	01/12/98	Classified	Reg	1
Program Consultant I	Program Auditor	01/12/98	Classified	Reg	1
Program Consultant II	OJJDP Specialist	07/22/97	Classified	Reg	1
Program Consultant II	Intake & Assessment Consultant	06/15/97	Classified	Reg	1
Program Consultant II	Community Based Programs & Grant Analyst/Administrato	01/12/98	Classified	Reg	1
Program Consultant II	Community Based Programs & Grant Analyst/Administrato	01/12/98	Classified	Reg	1
Program Consultant II	Community Based Programs & Grant Analyst/Administrato	01/12/98	Classified	Reg	1
Program Consultant II	Community Based Programs & Grant Analyst/Administrato	01/12/98	Classified	Reg	1
Program Consultant II	Community Based Programs & Grant Analyst/Administrato	01/12/98	Classified	Reg	1
TOTAL					27

2-3

See attached for (\*) &amp; (\*\*) explanations

**JUVENILE JUSTICE AUTHORITY  
PRIORITY PROJECTS - TASK TIME LINE**

**ATTENDANT CARE - ROLE/RESPONSIBILITY**

AUG 1/97 THRU JAN 31/98

Nineteen contracts for Attendant Care Services were completed for the first half of FY98 and a similar number were issued for the second half of FY98. As of this date, 14 of the contracts have been signed and returned and JJA is conducting follow-up with the remaining five. The project is operating on schedule.

**CHILD SUPPORT ENFORCEMENT**

SEP 4/97 THRU JAN 15/98

The Juvenile Justice Reform Act in Section 63(h) requires JJA to collect child support if support has been requested and the parent or parents have a duty to support the offender, and the offender is in the Commissioner's legal custody. Currently child support for juvenile offenders incarcerated in the juvenile correctional facilities is collected through the efforts of SRS. Presently any support collected is in SRS accounts. JJA has established a fee fund to transfer these funds. The necessary fiscal staff of SRS and JJA will work to make the transfers. JJA is now working on obtaining a list of offenders in the juvenile correctional facilities that have child support court orders. Once they finalize the list and a procedure is set to track these minors, JJA must decide if it will continue to contract with SRS to do the collections or contract directly with some outside provider. The final details on these issues are being worked out with SRS/Child Support Enforcement.

**COMMUNITY PLANNING TEAM PROCESS**

OCT 1/97 THRU JAN 17/98

Conveners have been selected for all 29 community planning districts and facilitators have been selected for all but three planning districts. Key Leader Orientation has been initiated and dates for all other training sessions have been established. The majority of the community planning districts are functioning within the established time frames.

**COMMUNITY INITIATIVE ACCOUNT**

AUG 5/97 THRU JUN 5/98

Finance Council approval was provided on December 17, 1997. Solicitation for grant request was mailed by December 24, 1997. Applications are due no later than February 16, 1998. Grants to be issued by March 15, 1998.

**FACILITIES MASTER PLAN**

AUG 4/97 THRU JAN 1/98

The Juvenile Justice Authority began the development of the master plan in November of 1997 by selecting and establishing a contract with Kaplan, McLaughlin & Diaz. Since December 1997, the contractor has completed data collection, work sessions, plan formatting, presentations to oversight groups, and conducted meetings with key individuals and stakeholders. Meetings are



scheduled for February and March to complete data analysis, cost and financing identification and development of a preliminary report. The final report will be submitted by April 1, 1998.

FINANCIAL VIABILITY PLAN

OCT 15/97 THRU MAY 1/98

Consultant was secured in November 1997 through federal grant funds to conduct assessment and present financing strategies. Work progresses on schedule. Consultant's report due March 13, 1998.

FIVE YEAR CAPITOL IMPROVEMENT PLAN

OCT 14/97 THRU JUL 15/98

The Juvenile Justice Authority has established a five-year capital improvement plan that includes annual system wide improvement priorities for the four (4) correctional facilities. The projected expenditure over five years is \$9,031,520. This includes first and second priorities. The plan does not include any new facilities. It does include construction of perimeter fences, and building remodeling. The plan also includes roof repair, code compliance work, and the replacement of some dietary kitchen equipment. The plan will reduce expenditures to \$500,000 for each of the four out years system wide. This five-year plan is for the years 1999 to 2003.

FY 1999 BUDGET REQUEST/JJA STRATEGIC PLAN

SEP 15/97 THRU NOV 17/98

Budget Request -- The first Juvenile Justice Authority for FY 1998-99 budget was submitted on September 15 (the due date) to the Division of the Budget. Since that time, the agency has also gone through the appeals process. Because this is the first year of operation for JJA, the budget is being revised on a frequent basis.

Strategic Plan -- The initial mission, philosophy, and goals were written and submitted as part of the budget document on September 15. Now that we are nearly fully staffed, we will revisit these items and finalize them by early February. In addition, staff will begin developing performance measures in January - March, although measures for the facilities have already been completed. However, the agency does not yet have a management information system in place to provide the support and information resources necessary to maintain and track a performance measurement system. The FY 2000 budget submission will contain a fully developed strategic plan, including performance measures.

JCF ACCREDITATION ACTIONS

OCT 28/97 THRU MAY13/00

Larned Juvenile Correctional Facility will be re-accredited in 10/98. Topeka Juvenile Correctional Facility will be re-accredited in 10/98. Atchison Juvenile Correctional Facility will be re-accredited in 11/98. Beloit Juvenile Correctional Facility will be re-accredited in 11/98.

JCFs MISSION RE-EVALUATION

SEP 15/97 THRU JUL 15/98

The Juvenile Justice Authority has a contract with Kaplan, McLaughlin, & Diaz for the purpose of developing a facilities master plan. As part of their responsibility, the plan will

include the re-evaluation of each correctional facilities mission. The plan will be completed by April 1, 1998.

JIAS STANDARDS

AUG 15/97 THRU JUL 1/98

Under Section 98(a) of the Juvenile Justice Reform Act, the Commissioner may adopt rules, regulations or standards after July 1, 1997 in the administration and implementation of juvenile intake assessment. JJA is studying the need of whether rules, regulations, or standards are needed as a long-term project for juvenile intake assessment. Current providers are operating under the guidelines and requirements of the Supreme Court of the State of Kansas, administrative order no. 97.

JJA OPERATING PROCEDURES MANUAL

SEP 29/97 THRU JUL 31/98

A committee appointed by Commissioner Murray meets weekly to write and review draft policies. The policy manual will be organized around guidelines provided by the American Correctional Association so that the JJA will be able to seek accreditation for its operations. The committee is on schedule to date and expects to complete the policy and procedure manual by July 1, 1998.

JUVENILE COMMUNITY CORRECTIONS

SEP 9/97 THRU JUL 1/98

Transition of funds for juvenile community corrections has been completed. Meetings have been taking place between DOC and JJA to address issues related to the transition of services. JJA will be ready to assume full responsibility of the juvenile program component in July 1998.

KAG BY-LAWS POLICY/PROCEDURE

SEP 12/97 THRU JAN 15/98

To fulfill its responsibility to administer OJJDP grant funds and facilitate the activities of KAG, JJA has assisted KAG members in developing operating procedure and by-laws for KAG. Proposed by-laws are scheduled for action at the January 22, 1998 KAG meeting.

KQM PLAN

DEC 19/97 THRU MAR 2/98

The first draft of the plan is complete. The plan will be finalized by March.

MANAGEMENT INFORMATION SYSTEM

AUG 15/97 THRU JUL 31/98

Consultants' work underway. Development on schedule. Fiscal impact information expected in February. Other work ongoing.

OJJDP ANNUAL PLAN

OCT 15/97 THRU JAN 15/98

There is both a three-year plan and an annual update required by OJJDP. The due date for

either is March 31, 1998. Since states receive their annual award on October 1 of each year, the planning process begins at that time and progresses through March and the due date. January is the midpoint of the process and the intended date for draft material to be available for review.

#### REGULATIONS PROCESS

SEP 15/97 THRU JUL 31/98

There are numerous provisions of the Juvenile Justice Reform Act that authorizes the Commissioner to adopt rules and regulations. Presently, any existing rules and regulations of the Department of Corrections or SRS affecting JJA operations became effective on the date this Act became law and were deemed to be duly adopted rules and regulations of the Commissioner of Juvenile Justice. [i.e., see section 3(e)] In other cases the Act allows the Commissioner to adopt rules and regulations he deems necessary to carry out various sections of the Act. [i.e., see section 10(a)] The Juvenile Justice Authority is thoroughly examining many of the current programs to decide if additional rules and regulations are necessary for adoption. A better perspective on these issues can only come after an examination of how the programs operate. Lastly, JJA has adopted as a regulation K.A.R. 123-2-1. This regulation was adopted on January 8, 1998. Specifically, the regulation defines the term incarceration as used in section 67 and 70 of 1997 House Substitute for SB 69.

#### SERVICE PROVIDER NETWORKING

AUG 22/97 THRU JUN 30/98

Placement committee has been formed consisting of SRS, local corrections staff, JJA staff, and service providers. Analysis of key services needed have been provided. Meetings may continue until new service contracts are developed.

#### SRS FIELD SERVICES TRANSITION

AUG 7/97 THRU JUN 30/98

Memorandums of Agreement between JJA and the local community corrections agencies have been completed in all but two community corrections regions. Local concerns on this issue have been primarily focused on lack of adequate funding. JJA is in the process of developing standards, training, and coordinating with SRS for this transition to be completed by June 30, 1998.

#### SRS FIELD SERVICES FUNDING FORMULA

JUL 7/97 THRU OCT 17/97

Funding determination for locals to perform case management for current fiscal is completed and local programs have been advised. Amounts were based on our analysis of current level of use as determined by information provided by SRS.

## Expenditure of Byrne Grant Funds

The federal share of the Byrne Grant award to the Juvenile Justice Authority is \$345,000 to be matched by \$115,000 in state funds. The JJA received approval to expend the Byrne Grant funds on December 17, 1997. Those funds are buying computer hardware, office automation software, and printers for both JJA and all four Juvenile Correctional Facilities. In addition, network servers for JJA and Atchison Juvenile Correctional Facility are being purchased. An important finding from the Needs Assessment is that the Juvenile Corrections Facilities at Atchison, Beloit, Larned, and Topeka will need to upgrade more computers and office automation software than originally thought. The present office automation focus for JJA central office and the correctional facilities is to install workstation computers with the following standards: Windows NT workstation and Microsoft Office 97, Professional edition. Also, the recommendation from the Information Technology (IT) Steering Committee via a work session with MTG is that all locations standardize on Microsoft NT networks. We anticipate that the transition to Microsoft NT networks will be gradual because current employees lack NT knowledge and experience. At present, all JJA sites with the exception of Atchison, are utilizing Novell Server software.

155 Units Pentium233 MHz, dual processor motherboard computers with 17" monitors were ordered on January 12, 1998, to be placed as follows:

Central Office	15 Computers - all placed where work stations have no computers
Atchison JCF	49 Computers - all placed where work stations have no computers
Beloit JCF	25 Computers - all placed where work stations have no computers
Larned JCF	26 Computers - 10 placed where work stations have no computers, 16 are replacement of outdated equipment.
Topeka JCF	40 Computers - 10 placed where work stations have no computers, 30 are replacements of outdated equipment.

Total for computers \$353,475.

An order was placed January 20, 1998, for 170 licenses of Microsoft Office 97. All 155 computers on order plus the present 15 at central office will utilize this software for office automation tasks.

Total for Microsoft Office licenses \$49,465.

Additional purchases planned utilizing Byrne Grant Funds are:

Notebook computers:	3 for Central Office and 1 each for Beloit and Larned	@ \$ 2,500 per
Network servers	1 each for Atchison JCF and Central Office	@ \$10,000 per
Server Software	1 each for Atchison JCF	@ \$ 5,000 per
Color Laser Printers	1 each for Beloit, Larned, Topeka, and Central Office	@ \$ 4,200 per
B/W Laser Printer`	1 each for Central Office	@ \$ 1,600 per
Other Printer Equipment for Central Office		@ \$ 1,200

Total for additional planned purchases \$57,060.

Summary:	Computers/Monitors	\$353,475.
	Microsoft Office licenses	49,465.
	Planned Purchases	<u>57,060.</u>
	Total Grant	\$460,000.

THE JUVENILE JUSTICE AUTHORITY  
OF THE STATE OF KANSAS

**Solicitation & Application Packet**  
**Community Initiatives Grant Program**

In order to receive consideration, the original signed application and three (3) copies must be received at the address below by close of business on February 16, 1998.

Juvenile Justice Authority  
Jayhawk Walk  
714 SW Jackson, Ste 300  
Topeka, KS 66603

For questions, call: (785) 296-4213

JUVENILE JUSTICE AUTHORITY

COMMUNITY INITIATIVES  
GRANT PROGRAM

Solicitation &  
Application Packet

This solicitation is issued by the Juvenile Justice Authority of the State of Kansas. The distribution of the funds and the administration of the grant program are consistent with the powers and duties given to the Authority by the State Legislature.

This solicitation is to invite grant proposals from interested units of county government that will help communities in developing local, community-based programs and services for juvenile offenders. Government entities may designate a public or private agency to coordinate services or may choose to coordinate services among multiple providers. In either event the unit of government must serve as the applicant agency.

Background:

The Juvenile Justice Community Initiatives Account of the State General Fund was created by the 1997 Kansas Legislature. The fund is intended to enable communities to enhance and develop juvenile correctional services. House Substitute for Senate Bill 69 provides that expenditures shall be made from the account for community-based initiatives designed to relieve the demands upon juvenile correctional facilities and to provide a community-centered, prevention-focused juvenile justice system which includes diversion, a continuum of community sanctions and post-release, aftercare services. House Substitute for Senate Bill 69 also gives the Commissioner of the Juvenile Justice Authority the power to make grants (from the fund) to communities to assist in supporting field services, case management services and juvenile justice programs, services and placements in the judicial districts.

Funds will be made available for a one year period subject to the approval of the Commissioner of Juvenile Justice based on the information contained in the grant applications. It is expected that grant awards will be made to communities in January for a twelve month operational period. The amount of funds available to each community (judicial district) has been determined by a formula utilizing population and risk-factor information. The JJA will continue to request additional appropriations for the fund in future years and has done so in its FY 1999 budget request. If funding is appropriated a second year of grants will be made available.

Eligibility:

For purposes of this solicitation the grant funds are intended to be distributed to individual judicial districts or combinations of judicial districts for program development. However, the planning and administration of the funds is considered the responsibility of the appropriate Board of County Commissioners. Multi-district applicants are encouraged to apply. In cases where one or more judicial districts have entered into cooperative agreements or are otherwise working together to provide services to juvenile offenders one application may be submitted on behalf of the entire group. For

Multi-judicial applicants, a single administrative entity (BOCC) must be designated. The Juvenile Justice Authority will make only one award to each judicial district or combination thereof. A public or not-for-profit agency may serve as the sub-grantee or project coordinator, with the endorsement and approval of the local governmental entity for the area to be served. Multiple sub-grantees needed to provide various and multiple programs are also acceptable.

The Community Initiative Grants **may not be used to supplant or replace existing funds** used for juvenile offender services in any community/judicial district.

The amount available for use for each Judicial District (s) as set forth by the funding formula will be provided to applicants with grant application packets. The exact amount awarded will be determined by review of the criteria specified within this solicitation and the overall merits of each proposal submitted.

Program:

Programs funded under this solicitation must be for juvenile offender services, programs. **Grant dollars must be used to create new programs and/or additional capacity within the district.** For this grant year certain program types have been identified as priority programs and they must be represented in the service delivery strategy that is to be funded. Each judicial district must select one or more of the priority program types to be funded within their district. Priority Programs are:

- Out of Home Placements for Juvenile Offenders (new or additional slots)
- Gender Specific Programs for Female Juvenile Offenders
- Sanction Houses (See Attachment A)
- Services to divert juvenile offenders from JJA custody

It is mandatory that each Applicant include at least one of these types of programs for their communities/districts in order to be approved for funding.

In addition to the mandatory program(s), applicants may propose the development of other services consistent with the needs and circumstances of their communities. Optional programs would include any program for juvenile offenders representative of a continuum of services necessary to respond to the needs of the offender and/or the community, such as alternatives to incarceration, treatment programs and all other innovative projects that will address serious juvenile offenders. Programs and services that are consistent with on-going community planning processes or supplement the development of a comprehensive continuum of care will be considered under this solicitation. Programming comparable to the federal Comprehensive Strategy is also relevant under this solicitation. **Optional programs that are requested for funding must be for new or expanded capacity.**

Expenditures:

Grant funds may be used for all aspects of program development and operation. Allowable costs include:

- Personnel

- Travel
- Training/Technical Assistance
- Building Space and Maintenance
- Renovation
- Equipment and Supplies
- Program Costs
- Contractual

Administration/Indirect costs are not allowable under this solicitation. They may be included in the overall budget as soft-match contributions.

Renovation costs must be justified and approved by the JJA before programs can expend funds for that line-item.

Equipment purchases are to be inventoried and properly documented. In the event of program termination or insolvency all equipment purchased with Community Initiatives money reverts to the ownership of the Juvenile Justice Authority.

Line-item budgets are required as part of the grant application.

#### **General Guidelines**

The grant can only be used for the implementation and operation of juvenile offender services.

The grant can be used to implement new projects or to enhance and/or expand current ones.

The grant cannot be used for research studies or pilot projects.

The grant cannot be used to supplant or replace existing program revenues.

The grantee will be required to submit program and financial reports to the JJA on a quarterly basis.

The grantee will be expected to accomplish stated goals and objectives. Those that are not attained will require an appropriate corrective action strategy with any subsequent application/award.

Grantees who do not spend their entire allocation can request to carry-over funds into the next funding period. Carry-over requests must be approved by the JJA.

It is expected that applicants will submit proposals that are inclusive of the entire judicial district or combination of districts. Applications must be based on the availability of services to all population centers within the jurisdiction of the district or combination thereof.

All programs created or expanded under this solicitation must maintain appropriate licensure for similar programs based on state and local requirements.



Statement of the Problem:

Applicants are asked to provide information from their respective communities that serves to justify the types and levels of services they want to provide. At a minimum applicants should indicate the existing level of services within their district or region along with corresponding numbers of youth served in the various programs. Additional needs assessment data documenting gaps in services and program needs that are insufficient is appropriate. Identification of risk-factor and protective factor data that is available to document need is encouraged.

Project Design & Organizational Structure:

Proposals must provide a project design that is consistent with the needs assessment and constitutes an effective approach to accomplishing the stated goals. The program design also needs to illustrate the organizational structure of the project including management capability. Information regarding personnel enhancement such as position descriptions and qualifications, training and continuing education requirements may be included as attachments to the narrative section.

Project Service Objectives:

The proposal should clearly and concisely state the project's service objectives. In addition to describing the intended services and the number of youth estimated to be served, also explain the implementation process involved in providing these services. For example, if a mentoring program is proposed, describe what the mentors will be doing and how the program is expected to impact on the youth that are served.

Evaluation/Reporting:

Grantees will be expected to provide follow-up data that substantiates progress with program objectives. A description of the Evaluation Methodology that is to be utilized is necessary. A quarterly report reflecting progress toward stated goals, outcomes, and impact as well as financial accounting of allowed expenditures will be required.

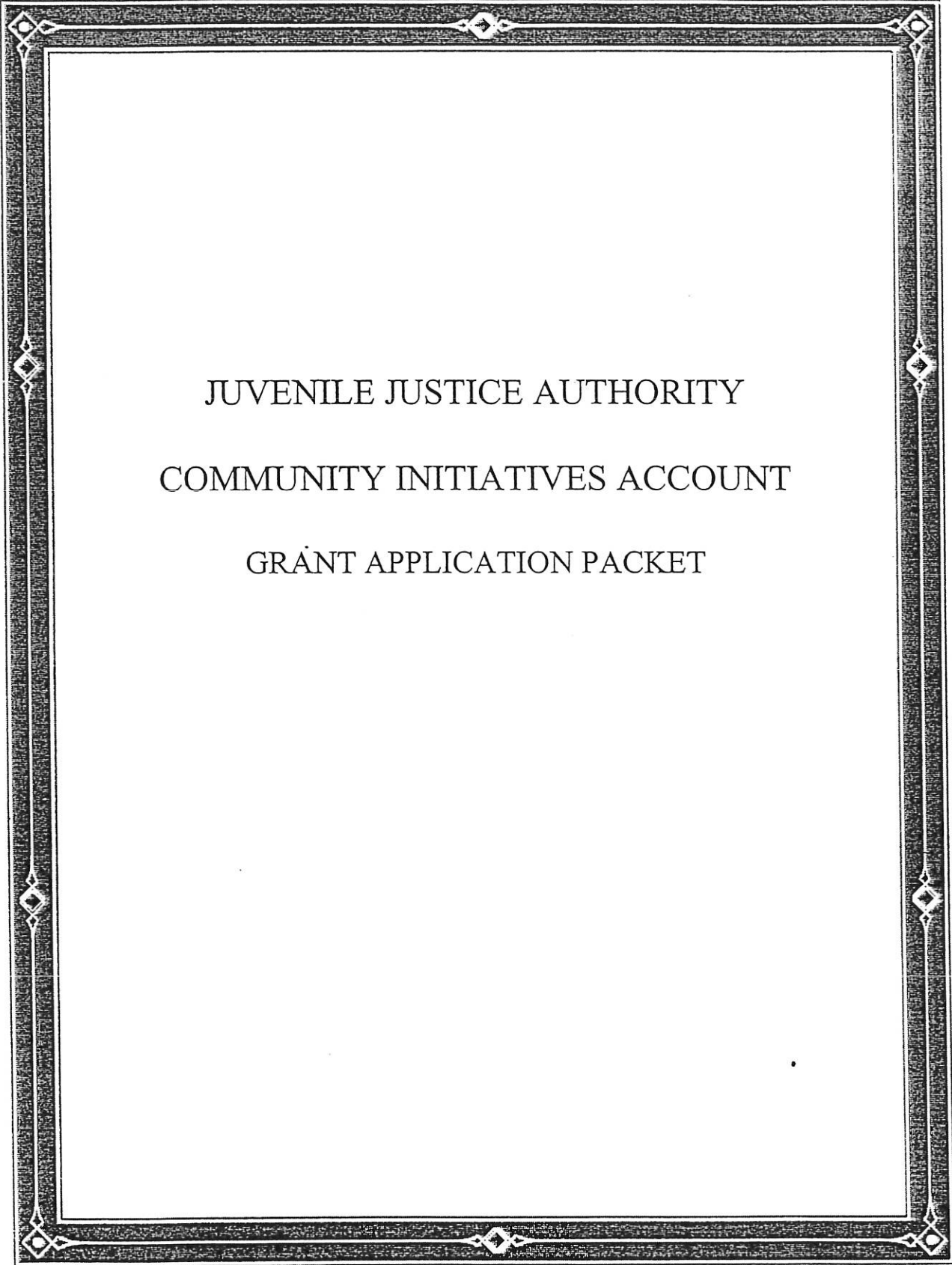
Grantees also must agree to allow the Juvenile Justice Authority full access to all program and financial information on an as-needed basis for program monitoring purposes.

Coordination:

Where there is coordination and collaboration with community agencies and providers in the development of the proposal it should be well documented within the application. Proposals based on cooperative efforts with local planning councils working toward integrated service delivery models should reflect those plans. Proposals that are complementary to an on-going community planning process are appropriate to this solicitation.

Application Deadline:

In order to receive consideration for funding the original and 3 copies must be received at the Juvenile Justice Authority by the close of business on February 1<sup>st</sup>, 1998.



JUVENILE JUSTICE AUTHORITY  
COMMUNITY INITIATIVES ACCOUNT  
GRANT APPLICATION PACKET

# **COMMUNITY INITIATIVES ACCOUNT**

## **GRANT APPLICATION**

### **TABLE OF CONTENTS**

- I. Application Identification (Form A)**
- II. Program Information (Form B)**
- III. Program Narrative (Instructions)**
- IV. Goals and Objectives (Form C)**
- V. Budget**
  - A. Instructions**
  - B. Line Item Budget Form (Form D)**
- VI. Checklist**
- VII. Attachments**

**GRANT APPLICATION**  
**JUVENILE JUSTICE AUTHORITY**  
**COMMUNITY INITIATIVES ACCOUNT**

Applicant Agency: (Name, Address, Telephone) (B.O.C.C.)	Official Authorized to Sign Application: (Name, Title, Address, Telephone)       Signature _____ F.E.I.N. _____
Project Agency: (if different than above) (Name, Address, Telephone) Sub-Applicant/designated contractor agency       (Continue on next page if necessary)	Project Director: (Name, Title, Address, Telephone)       Signature _____ F.E.I.N. _____
Short title of project	
Grant Amount Requested: _____ Cash Match: _____ Soft Match: _____ Total Project Costs: _____	Grant Period: _____

## SUB-GRANTEES (Continued)

List all other sub-grantees or program providers who will receive funds as part of the Community Initiatives grant that are currently in existence. (Programs to be initiated should be noted in the Program Information Section.)

Name: _____ Address: _____ _____ Project Director: _____ Telephone: _____
Name: _____ Address: _____ _____ Project Director: _____ Telephone: _____
Name: _____ Address: _____ _____ Project Director: _____ Telephone: _____
Name: _____ Address: _____ _____ Project Director: _____ Telephone: _____
Name: _____ Address: _____ _____ Project Director: _____ Telephone: _____

## PROGRAM INFORMATION

1. Geographic Area To Be Served:

a) Judicial District # \_\_\_\_\_

b) List the counties/major population areas (cities, towns, townships) within the district or districts to be served by this proposal. (Example: Shawnee/Topeka, Silver Lake, Tecumseh, Pauline,...)

(Use additional pages if necessary)

2. Identify the Programs to be implemented/enhanced:

(Also indicate whether the program is creating new capacity or is an expansion of existing capacity)

a) Mandatory:

b) Optional:

3. Program Abstract: (Provide a brief synopsis of the proposed program, highlighting the important aspects.---one paragraph)

## PROGRAM NARRATIVE

Describe the program(s) to be funded and provide the needs assessment information that was used to determine why these programs were selected including an inventory of existing programs and related services and the number of offenders that they serve. Also, describe the program organization and structure, the coordination with other agencies that was utilized in the planning of the proposed services and the target population of the youth to be served in the programs proposed. (Use additional space as needed but limit this section to 5 pages.)

## PROGRAM GOALS AND OBJECTIVES

List the programs to be implemented and the specific goals/objectives/impacts intended for each and how the objectives will be measured. (Use additional pages if needed.)

Program	(estimated) Number of Youth to be served /Target population	Outcomes/Impacts Objectives	Evaluation Methodology
Example: Sanction House	100 / adjudicated felony offenders	Reduction of the Overcrowding of the Detention Center (100 less Detainees for the year)	Sanction House manager will maintain admission/discharge records.



## BUDGET SECTION

Complete the Budget forms, information using the instructions included in this section. Include a line item budget. A line-item budget form may be used for each sub-grantee or contractor that is going to be utilized to provide services. Each should indicate the name and program modality and be identified as a sub-applicant budget. A composite budget should accompany all sub-applicant budgets which provides a total dollar representation of all the services for the judicial district. Costs incurred by the county can be identified in the composite budget. Any budget which requests funds for renovation costs must also include a narrative justification for those expenditures. The proposed grant period is for the one year period ending March 30, 1999. Use rounded figures, omit fractions of dollars.

### Instructions:

#### Line Item Budget (Form)

The column headed Grant Request should indicate the portion requested from the Juvenile Justice Authority. Cash Match, if any, indicates the portion of funds available to the applicant from other sources. Soft Match, if any, indicates the amount of non-cash contributions to the program. Items which may be used as soft match are office supplies, building space, maintenance, furniture and equipment, utility costs, vehicles and volunteer services.

1. Salaries: Compensation must be reasonable with similar compensation paid by state and local government or private providers.
  - A. Total gross salaries
  - B. Total fringe benefits
  - C. Total Payroll Expenses (Total of A&B)
2. Travel and Subsistence: Mileage and overnight trip expense. Rates should not exceed current rates paid by the respective local government.
3. Furniture and Equipment: Purchase or rental of any equipment which has an expected service life of one year or more, such as computers, fixtures, typewriters, telephones, etc. All equipment and furniture must be accounted for through inventory procedures for the duration of the program. Inventory records should be kept so as to identify all equipment and furnishings purchased through JJA funds. (Should the program be terminated or otherwise become insolvent during the grant period or any subsequent grant period, JJA retains the ownership of any furniture and equipment purchased with grant money.)
4. Supplies: Items which are expended or consumed during use or have an expected service life of one year or less, such as office supplies, printing costs, postage, freight.
5. Consultant: This item covers services being purchased from persons or agencies outside of the applicant or sub-applicant organization. Consultants are not regular salaried or hourly employees of the agency. Consultants are paid for specific units of work or hours of assistance provided. Consultant services are inclusive of such things as technical assistance, evaluation and accounting. Compensation should be reasonable and consistent with rates paid by local government entities.

6. Staff training and education: Expenditures for education and professional training of all related personnel, books, manuals, etc.
7. Building space and maintenance: Rent, utilities, telephone, insurance, maintenance and repairs, routine facility improvements to the program.
8. Renovations: Remodeling of the space being used to provide the service. Funding for renovations will be restricted to those programs which can document substantial need. For this line-item proposals must include a detailed justification as an addendum to the budget page. Approval for renovations and related items in this category must be approved separately before making expenditures. Proposals for renovations that include matching resources are encouraged.
9. Other: List separately all other costs that cannot be included in the specific budget categories above. Note that standard administrative costs are not allowable under this solicitation.

**LINE-ITEM BUDGET**

Program Name \_\_\_\_\_

Modality \_\_\_\_\_

Sub Applicant Composite  (Check one)

FUNDING SOURCE	GRANT REQUEST	CASH MATCH	SOFT MATCH	TOTAL
1. SALARIES A. GROSS SALARY  B. FRINGE BENEFITS  C. TOTAL A AND B				
2. TRAVEL AND SUBSISTENCE				
3. FURNITURE AND EQUIPMENT				
4. SUPPLIES				
5. CONSULTANT				
6. STAFF TRAINING AND EDUCATION				
7. BUILDING, SPACE, AND MAINTENANCE				
8. RENOVATIONS				
9. OTHER (SPECIFY)				
10. PERCENT OF TOTAL PROJECT COSTS OF GRANT REQUEST, CASH MATCH, AND SOFT MATCH				
11. TOTAL OF 1-9				

# CHECKLIST

The checklist is provided to ensure that all necessary information is included in the application.

- 1. APPLICATION IDENTIFICATION (FORM A) \_\_\_\_\_
  - A. Signatures \_\_\_\_\_
  - B. FEIN #s \_\_\_\_\_
  - C. Amount Requested \_\_\_\_\_
  - D. Matching Funds \_\_\_\_\_
- 2. PROGRAM INFORMATION (FORM B) \_\_\_\_\_
  - I. A. Judicial District(s) identified \_\_\_\_\_
  - B. All cities, townships identified \_\_\_\_\_
  - II. A. Identification of Mandatory Programs \_\_\_\_\_
  - B. New or Expansion? \_\_\_\_\_
  - C. Identification of Optional Programs \_\_\_\_\_
  - III. Program Abstract \_\_\_\_\_  
(One Paragraph)
- 3. PROGRAM NARRATIVE \_\_\_\_\_
  - A. Needs Assessment Information \_\_\_\_\_
  - B. Description of Programs, Services to be funded \_\_\_\_\_
  - C. Program Inventory \_\_\_\_\_
  - D. Projected number of youth served by program \_\_\_\_\_
  - E. Estimated number for target populations for new programs \_\_\_\_\_
  - F. Program Organization and Structure \_\_\_\_\_
  - G. Coordination/Collaboration efforts \_\_\_\_\_
- 4. GOALS AND OBJECTIVES (FORM C) \_\_\_\_\_
  - A. Program (Modality/Type) \_\_\_\_\_
  - B. Number of Targeted Population \_\_\_\_\_
  - C. Outcomes \_\_\_\_\_
  - D. Evaluation Methodology \_\_\_\_\_
- 5. BUDGET (LINE-ITEM BUDGET FORM) \_\_\_\_\_
  - A. Line-Item Budget(s) Complete \_\_\_\_\_
  - B. Budget Justification for Renovation if applicable \_\_\_\_\_

## HOUSE SUBSTITUTE for SENATE BILL No. 69—page 27

facility meets all applicable licensure requirements under law and there is (A) total separation of the juvenile and adult facility spatial areas such that there could be no haphazard or accidental contact between juvenile and adult residents in the respective facilities; (B) total separation in all juvenile and adult program activities within the facilities, including recreation, education, counseling, health care, dining, sleeping, and general living activities; and (C) separate juvenile and adult staff, including management, security staff and direct care staff such as recreational, educational and counseling.

(k) "Court-appointed special advocate" means a responsible adult, other than an attorney appointed pursuant to K.S.A. 38-1606 and amendments thereto, who is appointed by the court to represent the best interests of a child, as provided in K.S.A. ~~1995~~ 1996 Supp. 38-1606a, and amendments thereto, in a proceeding pursuant to this code.

(l) "Juvenile intake and assessment worker" means a responsible adult authorized to perform intake and assessment services as part of the intake and assessment system established pursuant to ~~section 5~~ K.S.A. 1996 Supp. 76-3202, and amendments thereto.

(m) "Institution" means the following institutions: The *Atchison* juvenile correctional facility at ~~Atchison~~, the *Beloit* juvenile correctional facility at ~~Beloit~~, the *Larned* juvenile correctional facility at ~~Larned~~, the juvenile correctional facility at *Osawatomie* and the *Topeka* juvenile correctional facility at *Topeka*.

(n) "Sanction house" means a facility which is operated or structured so as to ensure that all entrances and exits from the facility are under the exclusive control of the staff of the facility, whether or not the person being detained has freedom of movement within the perimeters of the facility, or which relies on locked rooms and buildings, fences, or physical restraint in order to control behavior of its residents. Upon an order from the court, a licensed juvenile detention facility may serve as a sanction house. A sanction house may be physically connected to a nonsecure shelter facility provided the sanction house is not a licensed juvenile detention facility.

(o) "Sentencing risk assessment tool" means an instrument administered to juvenile offenders which delivers a score, or group of scores, describing, but not limited to describing, the juvenile's potential risk to the community.

Sec. 45. On and after January 1, 1998, K.S.A. 1995 Supp. 38-1602, as amended by section 44 of this act, is hereby amended to read as follows: 38-1602. As used in this code, unless the context otherwise requires:

(a) "Juvenile" means a person 10 or more years of age but less than 18 years of age.

(b) "Juvenile offender" means a person who does an act while a juvenile which if done by an adult would constitute the commission of a felony or misdemeanor as defined by K.S.A. 21-3105 and amendments thereto or who violates the provisions of K.S.A. 21-4204a or K.S.A. 41-727 or subsection (j) of K.S.A. 74-8810, and amendments thereto, but does not include:

(1) A person 14 or more years of age who commits a traffic offense, as defined in subsection (d) of K.S.A. 8-2117 and amendments thereto;

(2) a person 16 years of age or over who commits an offense defined in chapter 32 of the Kansas Statutes Annotated; or

(3) a person whose prosecution as an adult is authorized pursuant to K.S.A. 38-1636 and amendments thereto and whose prosecution results in the conviction of an adult crime; or

(4) a person who has been found to be an extended jurisdiction juvenile pursuant to subsection (a)(2) of K.S.A. 38-1636, and amendment thereto, and whose stay of adult sentence execution has been revoked.

(c) "Parent," when used in relation to a juvenile or a juvenile offender, includes a guardian, conservator and every person who is by law liable to maintain, care for or support the juvenile.

(d) "Law enforcement officer" means

## HOUSE SUBSTITUTE for SENATE BILL No. 69—page 45

(3) Place the juvenile offender in the custody of a youth residential facility, subject to the terms and conditions the court orders.

(4) Place the juvenile offender in the custody of the commissioner.

(5) Impose any appropriate combination of subsections (a)(1) and (2), subsection (a)(3) or subsection (a)(4) and make other orders directed to the juvenile offender as the court deems appropriate.

(6) *Commit the juvenile offender to a sanctions house for a period no longer than seven days. Following such period, the court shall review the placement. The court may continue to recommit the juvenile offender to a sanctions house for a period no longer than seven days followed by a court review. In no event shall such sanctions house commitment exceed 28 consecutive days.*

(7) *Commit the juvenile offender, if 18 years of age or less than 23 years of age, to the county jail for a period no longer than seven days and only when the juvenile offender has violated probation.*

~~(6)~~ (8) *Commit the juvenile offender to a community based program available in such judicial district subject to the terms and conditions the court orders.*

(9) Commit the juvenile offender, if 13 years of age or older, to a juvenile correctional facility if the juvenile offender:

(A) Has previously been adjudged as a juvenile offender under this code or as a delinquent or miscreant under the Kansas juvenile code; or

(B) has been adjudicated a juvenile offender as a result of having committed an act which, if done by a person 18 years of age or over, would constitute a class A, B or C felony as defined by the Kansas criminal code or, if done on or after July 1, 1993, would constitute an off-grid crime or a nondrug crime ranked in severity level 1 through 5 or a drug crime ranked in severity level 1 through 3.

~~(7)~~ (10) Place the juvenile offender under a house arrest program administered by the court pursuant to K.S.A. 21-4603b and amendments thereto.

(b) (1) In addition to any other order authorized by this section, the court may order the: (A) Juvenile offender and the parents of the juvenile offender to:

(i) Attend counseling sessions as the court directs; or

(ii) participate in mediation as the court directs. Participants in such mediation may include, but shall not be limited to, the victim, the juvenile offender and the juvenile offender's parents. Mediation shall not be mandatory for the victim;

(B) parents of the juvenile offender to participate in parenting classes; or

(C) juvenile offender to successfully participate in a program of education offered by a local board of education including placement in an alternative educational program approved by a local board of education.

(2) Upon entering an order requiring a juvenile offender's parent to attend counseling sessions or mediation, the court shall give the parent notice of the order. The notice shall inform the parent of the parent's right to request a hearing within 10 days after entry of the order and the parent's right to employ an attorney to represent the parent at the hearing or, if the parent is financially unable to employ an attorney, the parent's right to request the court to appoint an attorney to represent the parent. If the parent does not request a hearing within 10 days after entry of the order, the order shall take effect at that time. If the parent requests a hearing, the court shall set the matter for hearing and, if requested, shall appoint an attorney to represent the parent. The expense and fees of the appointed attorney may be allowed and assessed as provided by K.S.A. 38-1606 and amendments thereto.

(3) The costs of any counseling or mediation may be assessed as expenses in the case. No mental health center shall charge a fee for court-ordered counseling greater than that the center would have charged the person receiving the counseling if the person had requested counseling on the person's own initiative. No mediator shall charge a fee for court-

Judicial District	State Funding	Fund (\$2.5 mil)
1st	2.19%	\$ 54,750.00
2nd	.44%	\$ 11,000.00
3rd	8.5%	\$212,500.00
4th	1.59%	\$ 39,750.00
5th	2.23%	\$ 55,750.00
6th	1.18%	\$ 29,500.00
7th	2.04%	\$ 51,000.00
8th	3.30%	\$ 82,500.00
9th	2.15%	\$ 53,750.00
10th	9.31%	\$232,750.00
11th	2.76%	\$ 69,000.00
12th	.94%	\$ 23,500.00
13th	1.02%	\$ 25,500.00
14th	2.16%	\$ 54,000.00
15th	.78%	\$ 19,500.00
16th	1.67%	\$ 41,750.00
17th	.96%	\$ 24,000.00
18th	21.40%	\$535,000.00
19th	1.31%	\$ 32,750.00
20th	3.21%	\$ 80,250.00
21st	1.69%	\$ 42,250.00
22nd	1.02%	\$ 25,500.00
23rd	.95%	\$ 23,750.00
24th	.30%	\$ 7,500.00
25th	1.86%	\$ 46,500.00
26th	1.89%	\$ 47,250.00
27th	4.49%	\$112,250.00
28th	2.01%	\$ 50,250.00
29th	12.77%	\$319,250.00
30th	2.08%	\$ 52,000.00
31st	1.80%	\$ 45,000.00

**SUMMARY OF MAJOR CONTRACTS  
WITH THE JUVENILE JUSTICE AUTHORITY**

Listed below are the five major contracts of JJA. This summary does not include all of the contracts signed by each juvenile correctional facility, any memorandums of agreement with state agencies, any contracts currently being negotiated, and any recent contracts signed with local community corrections agencies. The five major contracts are as follows:

1. JJA and Juvenile Justice Associates (10-1-97)
2. JJA and MTG Management Consultants (10-9-97)
3. JJA and Developmental Research Programs, Inc. (10-15-97)
4. Juvenile Justice Associates and Huskey and Associates, (11-5-97)  
(Huskey is a sub contract with JJA and Juvenile Justice Associates)
5. JJA and Kaplan McLaughin Diaz (11-21-97)

**1. JJA AND JUVENILE JUSTICE ASSOCIATES**

This contract was signed on October 1, 1997. Ms Manning is required to provide program monitoring to assure compliance with the Juvenile Justice Reform Act and the Federal Delinquency Prevention Act. The contract also provides that Ms Manning is to provide technical and logistical support to the Kansas Advisory Group and the Kansas Youth Authority. The contract allows for Manning to sub contracts with other parties to help her complete this task.



This contract was approved as a sole source under the Department of Administration guidelines. Sandra Nesbit Manning was recommended to the Juvenile Justice Authority by the Kansas Advisory Group. JJA selected Manning as a sole source because she had special expertise in these subject. In addition, it was urgent that JJA maintain continuity in the transfer process between SRS so that federal grant funds were not lost. Last, there was information that Manning had provided very good services in this area in the past. JJA's expectation is that it would receive the same quality of service.

The performance standards are attached to the contract and are identified in sections stated as goals, objectives, technical assistance, system improvement, work plan and time tables.

## **2. JJA and MTG Management Consultants**

This contract was signed on October 9, 1997. MTG is to provide to JJA a needs assessment report identifying the strategic plan and requirements for JJA. The plan should include information and documentation providing the basis for the actual development of the actual plan. In addition, MTG will produce a final plan with documents identifying, the needs assessment, strategic plan, tactical plan identifying the overall information system, and a budget information including capital and operating cost estimates associated with each project.

The contract was approved as a sole source under the Department of Administration guidelines. JJA selected MTG to provide these services because they were already in the state providing similar services for the Department of Corrections In addition, MTG had a proven track record of completing a needs assessment for Corrections. MTG had already established contacts with the Kansas Bureau of Investigation and local law enforcement. JJA felt this establish record would assist MTG and JJA to meet proposed schedule deadlines.

The performance standards for this contract is included within the attachments. Specifically, Section C of the contract requires a work plan schedule that mandates certain task to be completed on specific dates.

**3. JJA and Developmental Research Programs, Inc.**

This contract was signed on October 15, 1997. JJA sought expertise from an organization that could provide training and technical assistance in helping local communities and JJA meet the vision and mandate of the Juvenile Justice Reform Act. One of the components of the Act is to allow local communities to develop their own plan addressing juvenile offenders.

DRP will ensure that Dr. David Hawkins will provide two key note training sessions. Dr. Hawkins is one of the co-authors for the "Communities That Care" model. DRP will provide technical assistance in the selection process of facilitators and four days of training to the community planning teams. DRP will supplement the "Communities That Care " kits with documents specific to juvenile correction intervention strategies. DRP will also provide JJA specific covers and face pages for standard training events, augmented with JJA specific addendums related to graduated sanctions. The numerous requirements for DRP under this contract is included within the ten benchmarks in exhibit B of the contract.

DRP was selected because its model "Communities That Care" fits with JJA mission of empowering communities to find local solutions to local problems. This model has been used in many states including Pennsylvania, Colorado's Division of Criminal Justice, the Michigan Family Independence Agency, Tennessee, Texas, Iowa, Rhode Island, Florida, Kansas, Oregon, and Washington. Reference checks showed a good success rate.

Last, another factor that influenced JJA decision to select DRP was the goal to meet the requirements of the Juvenile Justice Reform Act in July of 1999. Selecting an organization with experience would help this transition move more efficient.

#### **4. Juvenile Justice Associates and Huskey & Associates**

This contract was signed on November 10, 1997. The contract is a subcontract to provide some of the services enumerated within the contract with JJA and Juvenile Justice Associates. The general purpose of the subcontract is to identify the current funding sources by dollar amount available within the state by local, and federal agencies. Other duties include using existing databases, collect, analyze and synthesize by each county juvenile population projections. For a complete review of all of the standards, a review of the attachment submitted by Huskey & Associates should be reviewed.

Huskey & Associates were selected because time was of the essence. Many of the services sought under the agreement with JJA and Juvenile Justice Associates were schedule for completion on February 28, 1998. In addition, Huskey, had a good track record and was also recommended by representatives of Juvenile Justice Associates and the Kansas Advisory Group. This contract was approved for sole source under the Department of Administration guidelines.

#### **5. JJA and Kaplan Mclaughing Diaz**

This contract was signed on November 21, 1997. KMD is required to develop a master plan that would identify the best use of current facilities and any recommendations for changes of facility organizations. The contractor is also required to develop a master plan that identifies any future expansion of state juvenile correctional facilities based on need and evaluation of

programs and population. For a complete examination of the scope and performance standards a review of Section V of the contract is recommended. Many of the deliverables required under this contract are to be completed by certain dates.

KMD was selected by JJA after the completion of a bid process. It was determined that KMD had the best bid that would meet the services sought by JJA.

## Juvenile Justice Authority Population Statistics

### *Juvenile Correctional Facilities-*

<u>Calendar Year 1997</u>	
<b>Atchison:</b>	Admissions- 191
	Releases- 149
	Escapes- 4
<b>Beloit:</b>	Admissions- 164
	Releases- 151
	Escapes- 1
<b>Larned:</b>	Admissions- 382
	Releases- 408
	Escapes- 0
<b>Topeka:</b>	Admissions- 353
	Releases- 437
	Escapes- 0

### **Average Daily Populations-**

	<u>FY 1997</u> <u>Actual</u>	<u>FY 1998</u> <u>Estimated</u>	<u>FY 1999</u> <u>Estimated</u>
<b>Atchison:</b>	97	102	102
<b>Beloit:</b>	80	84	84
<b>Larned:</b>	120	136	143
<b>Topeka:</b>	215	195	233
<b>TOTAL</b>	512	517	562

***Juvenile Community Corrections-***

Average Daily Population for November 31,1997-	1,126
YTD Average Daily Population-	1,096.8

***Juvenile Offenders in Community Programs-***

Number of Juvenile Offenders in custody of the JJA, as of September 1, 1997

In Home	717
Temporary Care (e.g., shelter)	242
Family Foster Care	174
Group Home	292
TOTAL	1425



**Kansas Public Employees Retirement System**

January 23, 1998

Representative Phil Kline, Chair  
House Committee on Appropriations  
Room 514-S, Statehouse  
Topeka, Kansas 66612.

Dear Representative Kline:

I appreciated yesterday's opportunity to provide the House Appropriations Committee with a brief overview of KPERS' operations and issues. You will recall that Representative Edmonds pointed out an error in one of the cost figures we provided to the Committee.

The KPERS' presentation materials indicated that the fifth year State/School employee cost of the Joint Committee's automatic COLA proposal would be \$113.54 million and that the total fifth year employee cost of the proposal would be \$128.22 million. Both figures are wrong. The correct figures are \$33.44 million and \$48.12 million, respectively. Please be advised that the detailed supporting spreadsheets were accurate and remain unchanged.

I have enclosed **copies** of a revised **employee cost estimate**. The corrected numbers are indicated in bold face and by italics. These corrected estimates should replace the second page behind the first teal-colored divider in Tab G of KPERS' presentation materials.

I apologize for the inconvenience caused by this error. I much appreciate Representative Edmonds diligence in uncovering it.

Please let me know if you have any questions or if I can be of any further assistance. I am available at your convenience at 296-6880.

Sincerely,

Meredith Williams  
Executive Secretary

enclosures

cc: Representative John Edmonds  
Julian Efird

*Appropriations  
1-29-98  
Attachment 3*

3-2

2% Automatic COLA to all current and future retirants commencing five years after retirement, but not before age 70

**AUTOMATIC COLA ESTIMATES  
EMPLOYEE**

	<u>Increase in Actuarial Liability</u>	<u>Increase in Contribution Rate Year 1</u>	<u>Additional First Year Employee Contribution</u>	<u>Increase in Contribution Rate Year 5</u>	<u>Additional Fifth Year Employee Contribution</u>	<u>Total Additional Employee Contributions Through 2014</u>
<b>KPERS</b>						
State/School	405,000,000	0.25%	7,150,000	1.00%	33,440,000 **	633,420,000
Local	73,000,000	0.25%	1,980,000	1.00%	9,280,000	175,680,000
TIAA	2,500,000	0.00%	-	0.00%	-	-
<b>Judges</b>						
Judges	5,000,000	0.38%	70,000	1.50%	320,000	6,050,000
<b>KP&amp;F</b>						
KP&F-State	4,750,000	0.44%	140,000	1.75%	650,000	12,220,000
KP&F-Local	32,250,000	0.44%	950,000	1.75%	4,430,000	83,920,000
<b>Totals</b>	<b>522,500,000</b>		<b>10,290,000</b>		<b>48,120,000 **</b>	<b>911,290,000</b>

\*\* Revised

3-2