

MINUTES OF THE Senate Committee on Financial Institutions and Insurance.

The meeting was called to order by Chairperson Dick Bond at 9:00 a.m. on February 23, 1996 in Room 529-S of the Capitol.

All members were present.

Committee staff present: Dr. William Wolff, Legislative Research Department  
Fred Carman, Revisor of Statutes  
June Kossover, Committee Secretary

Conferees appearing before the committee: Tom Wilder, Kansas Insurance Department

Others attending: See attached list

Senator Petty made a motion to approve the minutes of the meeting of February 22 as submitted. Senator Steffes seconded the motion; the motion carried.

The committee convened today to receive the subcommittee report on **SB 477**, amending the health maintenance organization statutes. The subcommittee was chaired by Senator Praeger and consisted of Senator Petty and Senator Clark. Senator Praeger presented the balloon on **SB 477** prepared by the Revisor and stated that the subcommittee agreed with everything contained in the balloon except Section 14. (Attachment #1)

Tom Wilder, Kansas Insurance Department, explained the changes contained in the balloon. The Insurance Department finds the language on page 10 confusing; however, since this section was taken from NAIC model language, the revision will be acceptable to the Insurance Department. The language in Section 14 on page 17 is acceptable to the Insurance Department, but Mr. Wilder advised the committee that they may request further clarifying language when the bill is heard in the House. Mr. Wilder stated that although the Insurance Department is not in full agreement with all the proposed amendments, they are willing to accept the subcommittee recommendations.

Senator Praeger presented substitute language for Section 14, which the subcommittee recommended be adopted. (Attachment #2) Senator Praeger also requested that lines 39 and 40 on page 12 be stricken as this would seem to give the Insurance Department the authority to set policy. Senator Petty explained that the subcommittee questioned the legality of allowing the Insurance Department to set policy by rules and regulations.

Senator Praeger advised that the subcommittee did not have time to study the current holding company law and the NAIC language in new Section 15; therefore, she suggested leaving it as the Commissioner recommended with the expectation that this issue will be further examined as the bill progresses through the legislative process.

Mr. Carman pointed out that the word "full" should be stricken on page 5, line 34.

Senator Praeger made a motion to adopt the balloon amendments with the additional amendments listed above. Senator Petty seconded the motion. The motion carried.

Senator Praeger moved to pass **SB 477** favorably as amended. Senator Petty seconded the motion. The motion carried. Senator Praeger will carry this bill in the Senate.

The committee adjourned at 9:27 a.m.



## SENATE BILL No. 477

By Committee on Financial Institutions and Insurance

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9 AN ACT concerning insurance; health maintenance organizations;  
10 amending K.S.A. 40-204, 40-205, 40-205a, 40-239, 40-240, 40-3202,  
11 40-3203, 40-3204, 40-3209, 40-3225, 40-3227 and 40-3302 and re-  
12 pealing the existing sections.

13

14 *Be it enacted by the Legislature of the State of Kansas:*

15 Section 1. K.S.A. 40-204 is hereby amended to read as follows: 40-  
16 204 It shall be unlawful for any insurance company or health maintenance  
17 organization, its agents or representatives, to offer the stock of such com-  
18 pany for sale unless it shall have first obtained from the commissioner of  
19 insurance a permit authorizing and providing the terms of such sale. Any  
20 share of stock issued by an insurance company or health maintenance  
21 organization without a permit of the commissioner authorizing the same  
22 in effect at the time of issue, shall be void. Any share of stock issued  
23 under a permit of the commissioner shall be void unless its provisions  
24 conform to the provisions, if any, required by the permit.

25 Sec. 2. K.S.A. 40-205 is hereby amended to read as follows: 40-205  
26 Each insurance company or health maintenance organization applicant  
27 for a permit to offer its stock for sale shall file with the commissioner an  
28 application therefor, verified by its president and secretary. The appli-  
29 cation shall set forth:

30 (a) The name of the company and the address of its principal office.

31 (b) The names and addresses of its officers.

32 (c) An itemized account of its financial condition, including the  
33 amount and character of its assets and liabilities.

34 (d) A detailed statement of the plan by which it proposes to offer its  
35 stock for sale and if the company has written no business in this state  
36 within the three years last preceding the date of the application, a detailed  
37 statement of any plan upon which it proposes to transact business in this  
38 state.

39 (e) A description of the stock it proposes to issue.

40 (f) Copies of any contracts, agreements or documents of any nature  
41 which have been made or are proposed to be made by the company or  
42 by those persons managing it or owning more than 10% of its stock which  
43 concern the stock to be offered

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1 (d) (1) Agents licensed pursuant to subsection (b) shall advise the  
2 commissioner of any officers, directors, partners or employees who are  
3 licensed as individual insurance agents and are not disclosed at the time  
4 application is made for a license within 30 working days of their affiliation  
5 with the licensee. Failure to provide the commissioner with such infor-  
6 mation shall subject the licensee to a monetary penalty of \$10 per day for  
7 each working day the required information is late subject to a maximum  
8 of \$50 per person per licensing year.

9 (2) Officers, directors, partners or employees disclosed at the time of  
10 the original application or reported thereafter whose affiliation with the  
11 licensee is terminated shall be reported to the commissioner within 30  
12 days of the effective date of termination. Failure to report such termi-  
13 nation shall subject the licensee to the penalty prescribed in paragraph  
14 (1) of this subsection.

15 Sec. 6. K.S.A. 40-3202 is hereby amended to read as follows: 40-  
16 3202. As used in this act:

17 ~~(a) "Administrative health service contract" means an agreement be-~~  
18 ~~tween a health maintenance organization and a health service interme-~~  
19 ~~diary or between health service intermediaries in which:~~

20 ~~(1) The intermediary accepts payments, including payments on a cap-~~  
21 ~~itated, fixed per capita, fixed aggregate sum or percentage of premium~~  
22 ~~basis, from the health maintenance organization for one or more health~~  
23 ~~care services to be rendered by providers to enrollees of a health main-~~  
24 ~~tenance organization where the intermediary assumes financial risk for~~  
25 ~~payments to providers; and~~

26 ~~(2) the intermediary contracts with providers to render one or more~~  
27 ~~health care services to enrollees of a health maintenance organization~~

28 (a) ~~(a)~~ ~~(b)~~ "Commissioner" means the commissioner of insurance of the  
29 state of Kansas.

30 (b) ~~(b)~~ ~~(c)~~ "Basic health care services" means but is not limited to usual  
31 physician, hospitalization, laboratory, x-ray, emergency and preventive  
32 services and out-of-area coverage.

33 (c) ~~(c)~~ ~~(d)~~ "Capitated basis" means a fixed per member per month payment  
34 or percentage of premium payment wherein the provider assumes the ~~(full)~~  
35 risk for the cost of contracted services without regard to the type, value  
36 or frequency of services provided. For purposes of this definition, capi-  
37 tated basis includes the cost associated with operating staff model facili-  
38 ties.

39 (d) ~~(d)~~ ~~(e)~~ "Certificate of coverage" means a statement of the essential fea-  
40 tures and services of the health maintenance organization coverage which  
41 is given to the subscriber by the health maintenance organization or by  
42 the group contract holder.

43 (e) ~~(e)~~ ~~(f)~~ "Copayment" means an amount an enrollee must pay in order to

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1 receive a specific service which is not fully prepaid.

2 (f) ~~(g)~~ "Deductible" means an amount an enrollee is responsible to pay  
3 out-of-pocket before the health maintenance organization begins to pay  
4 the costs associated with treatment.

5 (g) ~~(e)~~ ~~(h)~~ "Director" means the secretary of health and environment.

6 ~~(d)~~ (i) "Enrollee" means a person who has entered into a contractual  
7 arrangement or on whose behalf a contractual arrangement has been  
8 entered into with a health maintenance organization for health care serv-  
9 ices.

10 (j) "Grievance" means a written complaint submitted in accordance  
11 with the health maintenance organization's formal grievance procedure  
12 by or on behalf of the enrollee regarding any aspect of the health main-  
13 tenance organization relative to the enrollee.

14 (k) "Group contract" means a contract for health care services which  
15 by its terms limits eligibility to members of a specified group. The group  
16 contract may include coverage for dependents.

17 (l) "Group contract holder" means the person to which a group con-  
18 tract has been issued.

19 ~~(c)~~ (m) "Health care services" means basic health care services and  
20 other services, medical equipment and supplies which may include, but  
21 are not limited to, medical, surgical and dental care; psychological, ob-  
22 stetric, osteopathic, optometric, optic, podiatric, nursing, physical ther-  
23 apy services, chiropractic services and pharmaceutical services, health ed-  
24 ucation, preventive medical, rehabilitative and home health services;  
25 inpatient and outpatient hospital services, extended care, nursing home  
26 care, convalescent institutional care, laboratory and ambulance services,  
27 appliances, drugs, medicines and supplies; and any other care, service or  
28 treatment for the prevention, control or elimination of disease, the cor-  
29 rection of defects or the maintenance of the physical or mental well-being  
30 of human beings.

31 ~~(b)~~ (n) "Health maintenance organization" means an organization  
32 which:

33 (1) Provides or otherwise makes available to enrollees health care  
34 services, including at a minimum those basic health care services which  
35 are determined by the commissioner to be generally available on an in-  
36 sured or prepaid basis in the geographic area served;

37 (2) is compensated, except for reasonable copayments, for the pro-  
38 vision of basic health care services to enrollees solely on a predetermined  
39 periodic rate basis;

40 (3) provides physician services directly through physicians who are  
41 either employees or partners of such organization or under arrangements  
42 with a physician or any group of physicians or under arrangements as an  
43 independent contractor with a physician or any group of physicians;

(h) "Disability" means an injury or illness that results in a substantial physical or mental limitation in one or more major life activities such as working or independent activities of daily living that a person was able to do prior to the injury or illness.

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1 (4) is responsible for the availability, accessibility and quality of the  
2 health care services provided or made available.

3 (a) ~~"Health service intermediary" or "intermediary" means a physi-~~  
4 ~~cian, hospital, physician-hospital organization, independent provider or-~~  
5 ~~ganization, independent provider network or other entity or person that~~  
6 ~~arranges for one or more health care services to be rendered by providers~~  
7 ~~to enrollees of a health maintenance organization. The term does not in-~~  
8 ~~clude a health maintenance organization.~~

9 (o) ~~[p]~~ "Individual contract" means a contract for health care services  
10 issued to and covering an individual. The individual contract may include  
11 dependents of the subscriber.

12 (p) ~~[q]~~ "Individual practice association" means a partnership, corpora-  
13 tion, association or other legal entity which delivers or arranges for the  
14 delivery of basic health care services and which has entered into a services  
15 arrangement with persons who are licensed to practice medicine, ~~oste-~~  
16 ~~opathy, dentistry, chiropractic, pharmacy, podiatry, optometry or any~~  
17 ~~other health profession and a majority of whom are licensed to practice~~  
18 ~~medicine or osteopathy. Such an arrangement shall provide:~~

and surgery

19 (1) That such persons shall provide their professional services in ac-  
20 cordance with a compensation arrangement established by the entity, and

21 (2) to the extent feasible for the sharing by such persons of medical  
22 and other records, equipment, and professional, technical and adminis-  
23 trative staff

24 (q) ~~[r]~~ "Medical group" or "staff model" means a partnership, association  
25 or other group:

26 (1) Which is composed of health professionals licensed to practice  
27 medicine ~~or osteopathy~~ and of such other licensed health professionals,  
28 including but not limited to dentists, chiropractors, pharmacists, optom-  
29 etrists and podiatrists as are necessary for the provision of health services  
30 for which the group is responsible;

31 (2) a majority of the members of which are licensed to practice med-  
32 icine ~~or osteopathy~~; and

33 (3) the members of which: (A) As their principal professional activity  
34 over 50% individually and as a group responsibility are engaged in the  
35 coordinated practice of their profession for a health maintenance organ-  
36 ization; (B) pool their income and distribute it among themselves accord-  
37 ing to a prearranged salary or drawing account or other plan, or are  
38 salaried employees of the health maintenance organization; (C) share  
39 medical and other records and substantial portions of major equipment  
40 and of professional, technical and administrative staff; and (D) establish  
41 an arrangement whereby the enrollee's enrollment status is not known to  
42 the member of the group who provides health services to the enrollee.

43 (s) "Person" means any natural or artificial person including but

(r) "Net worth" means the excess of assets over liabilities as determined by the commissioner from the latest annual report filed pursuant to K.S.A. 40-3220 and amendments thereto.

1 not limited to individuals, partnerships, associations, trusts or corpora-  
2 tions.

3 (u) ~~(t)~~ "Provider" means any physician, hospital or other person  
4 which is licensed or otherwise authorized in this state to furnish health  
5 care services.

6 (v) ~~(u)~~ "Uncovered expenditures" means the costs of health care serv-  
7 ices that are covered by a health maintenance organization for which an  
8 enrollee would also be liable in the event of the organization's insolvency  
9 as determined by the commissioner from the latest annual statement filed  
10 pursuant to K.S.A. 40-3220 and amendments thereto.

11 ~~(w)~~ "Net worth" means the excess of assets over liabilities as de-  
12 termined by the commissioner from the latest annual report filed pur-  
13 suant to K.S.A. 40-3220 and amendments thereto.

14 Sec. 7. K.S.A. 40-3203 is hereby amended to read as follows: 40-  
15 3203 (a) Except as otherwise provided by this act, it shall be unlawful for  
16 any person to provide health care services in the manner prescribed in  
17 subsection ~~(a)~~ (n) of K.S.A. 40-3202 and amendments thereto without  
18 first obtaining a certificate of authority from the commissioner.

19 (b) Applications for a certificate of authority shall be made in the form  
20 required by the commissioner and shall be verified by an officer or au-  
21 thorized representative of the applicant and shall set forth or be accom-  
22 panied by

23 (1) A copy of the basic organizational documents of the applicant such  
24 as articles of incorporation, partnership agreements, trust agreements or  
25 other applicable documents,

26 (2) a copy of the bylaws, regulations or similar document, if any, reg-  
27 ulating the conduct of the internal affairs of the applicant;

28 (3) a list of the names, addresses ~~and~~ official capacity with the or-  
29 ganization ~~of and biographical information for all of~~ the persons who are  
30 to be responsible for the conduct of its affairs, including all members of  
31 the governing body, the officers and directors in the case of a corporation  
32 and the partners or members in the case of a partnership or corporation;

33 (4) a copy of any contract or agreement made or to be made between  
34 the health maintenance organization and any ~~health services intermediary~~  
35 ~~or any other~~ class of providers and a copy of any contract made or agree-  
36 ment made or to be made between third party administrators, marketing  
37 consultants or persons listed in subsection (3) and the health maintenance  
38 organization;

39 ~~(4)~~ (5) a statement generally describing the organization, its enroll-  
40 ment process, its operation, its quality assurance mechanism, its internal  
41 grievance procedures, the methods it proposes to use to offer its enrollees  
42 an opportunity to participate in matters of policy and operation, the ge-  
43 ographic area or areas to be served, the location and hours of operation

(t) "Physician" means a person licensed to practice medicine and surgery under the healing arts act.

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1 of the facilities at which health care services will be regularly available to  
2 enrollees in the case of staff and group practices, the type and specialty  
3 of health care personnel and the number of personnel in each specialty  
4 category engaged to provide health care services in the case of staff and  
5 group practices, and a records system providing documentation of utili-  
6 zation rates for enrollees. In cases other than staff and group practices,  
7 the organization shall provide a list of names, addresses and telephone  
8 numbers of providers by specialty;

9 ~~(5)~~ (6) copies of all contract forms the organization proposes to offer  
10 enrollees together with a table of rates to be charged;

11 ~~(6)~~ (7) the following statements of the fiscal soundness of the organ-  
12 ization:

13 (A) Descriptions of financing arrangements for operational deficits  
14 and for developmental costs if operational one year or less;

15 (B) a copy of the most recent unaudited financial statements of the  
16 health maintenance organization;

17 (C) financial projections using an accrual accounting system with gen-  
18 erally accepted accounting principles for a minimum of three years from  
19 the anticipated date of certification and on a monthly basis from the date  
20 of certification through one year. If the health maintenance organization  
21 is expected to incur a deficit, projections shall be made for each deficit  
22 year and for one year thereafter. Financial projections shall include:

23 (i) Monthly statements of revenue and expense for the first year on  
24 a gross dollar as well as per-member-per-month basis, with quarters con-  
25 sistent with standard calendar year quarters;

26 (ii) quarterly statements of revenue and expense for each subsequent  
27 year;

28 (iii) a quarterly balance sheet; and

29 (iv) statement and justification of assumptions;

30 ~~(7)~~ (8) a description of the procedure to be utilized by a health main-  
31 tenance organization to provide for:

32 (A) Offering enrollees an opportunity to participate in matters of pol-  
33 icy and operation of the health maintenance organization;

34 (B) monitoring of the quality of care provided by such organization  
35 including, as a minimum, peer review; and

36 (C) resolving complaints and grievances initiated by enrollees;

37 ~~(8)~~ (9) a written irrevocable consent duly executed by such applicant,  
38 if the applicant is a nonresident, appointing the commissioner as the per-  
39 son upon whom lawful process in any legal action against such organiza-  
40 tion on any cause of action arising in this state may be served and that  
41 such service of process shall be valid and binding in the same extent as if  
42 personal service had been had and obtained upon said nonresident in this  
43 state;



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1 ~~(9)~~ (10) a plan, in the case of group or staff practices, that will provide  
2 for maintaining a medical records system which is adequate to provide  
3 an accurate documentation of utilization by every enrollee, such system  
4 to identify clearly, at a minimum, each patient by name, age and sex and  
5 to indicate clearly the services provided, when, where, and by whom, the  
6 diagnosis, treatment and drug therapy, and in all other cases, evidence  
7 that contracts with providers require that similar medical records systems  
8 be in place;

9 ~~(10)~~ (11) evidence of adequate insurance coverage or an adequate  
10 plan for self-insurance to respond to claims for injuries arising out of the  
11 furnishing of health care; and

12 ~~(11)~~ (12) such other information as may be required by the commis-  
13 sioner to make the determinations required by K.S.A. 40-3204 and  
14 amendments thereto.

15 Sec. 8. K.S.A. 40-3204 is hereby amended to read as follows: 40-  
16 3204. (a) The commissioner shall ~~issue a certificate of authority to notify~~  
17 any person filing an application ~~for a certificate of authority~~ within ~~sixty~~  
18 ~~(60)~~ 60 days of such filing ~~unless he notifies the applicant within such~~  
19 ~~time that~~ if such application is not complete or sufficient and the reasons  
20 therefor, or that payment of the fees required by K.S.A. 40-3213 ~~and~~  
21 ~~amendments thereto~~ has not been made or that ~~he the commissioner~~ is  
22 not satisfied with the sufficiency of the information supplied pursuant to  
23 the provisions of K.S.A. 40-3203 ~~and amendments thereto~~ or that the  
24 organization has failed to demonstrate its ability to assure that health care  
25 services will be provided.

26 (b) *The commissioner shall, within 60 days after the receipt of a com-  
27 pleted application and any prescribed fees, issue a certificate of authority  
28 to any person filing such application if the commissioner finds that:*

29 (1) *The persons responsible for the conduct of the affairs of the ap-  
30 plicant are competent, trustworthy and possess good reputations;*

31 (2) *any deficiencies identified by the commissioner in the application  
32 have been corrected;*

33 (3) *the health maintenance organization will effectively provide or  
34 arrange for the provision of basic health care services on a prepaid basis,  
35 through insurance or otherwise except to the extent of reasonable require-  
36 ments for copayments and/or deductibles; and*

37 (4) *the health maintenance organization is in compliance with K.S.A.  
38 40-3227 and amendments thereto.*

39 Sec. 9. K.S.A. 40-3209 is hereby amended to read as follows: 40-  
40 3209. (a) All forms of *group and individual certificates of coverage and*  
41 *contracts issued by the organization to enrollees or other marketing doc-  
42 uments purporting to describe the organization's health care services shall*  
43 *contain as a minimum:*

[Not agreed to yet]

(c) The commissioner may promulgate rules and regulations the commissioner deems necessary to the proper administration of this act to require a health maintenance organization, subsequent to receiving its certificate of authority to submit the information, modifications or amendments to the items described in subsection (b) to the commissioner prior to the effectuation of the modification or amendment or to require the health maintenance organization to indicate the modifications to commissioner. Any modification or amendment for which the approval of the commissioner is required shall be deemed approved unless disapproved within 30 days, except the commissioner may postpone the action for such further time, not exceeding an additional 30 days, as necessary for proper consideration.

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1 (1) A complete description of the health care services and other ben-  
2 efits to which the enrollee is entitled;

3 (2) the locations of all facilities, the hours of operation and the serv-  
4 ices which are provided in each facility in the case of ~~independent practice~~ individual  
5 *associations or medical* staff and group practices, and, in all other cases,  
6 a list of providers by specialty with a list of addresses and telephone  
7 numbers;

8 (3) the financial responsibilities of the enrollee and the amount of  
9 any deductible, copayment or coinsurance required;

10 (4) all exclusions and limitations on services or any other benefits to  
11 be provided including any deductible or copayment feature and all re-  
12 strictions relating to pre-existing conditions;

13 (5) all criteria by which an enrollee may be disenrolled or denied re-  
14 enrollment;

15 (6) service priorities in case of epidemic, or other emergency condi-  
16 tions affecting demand for medical services;

17 (7) a provision that an enrollee or a covered dependent of an enrollee  
18 whose coverage under a health maintenance organization group contract  
19 has been terminated for any reason but who remains in the service area  
20 and who has been continuously covered by the health maintenance or-  
21 ganization for at least three months shall be entitled to obtain a converted  
22 contract or have such coverage continued under the group contract for a  
23 period of six months following which such enrollee or dependent shall be  
24 entitled to obtain a converted contract in accordance with the provisions  
25 of this section. The converted contract shall provide coverage at least  
26 equal to the conversion coverage options generally available from insurers  
27 or mutual nonprofit hospital and medical service corporations in the serv-  
28 ice area at the applicable premium cost. The group enrollee or enrollees  
29 shall be solely responsible for paying the premiums for the alternative  
30 coverage. The frequency of premium payment shall be the frequency  
31 customarily required by the health maintenance organization, mutual  
32 nonprofit hospital and medical service corporation or insurer for the pol-  
33 icy form and plan selected, except that the insurer, mutual nonprofit  
34 hospital and medical service corporation or health maintenance organi-  
35 zation shall require premium payments at least quarterly. The coverage  
36 shall be available to all enrollees of any group without medical under-  
37 writing. The requirement imposed by this subsection shall not apply to a  
38 contract which provides benefits for specific diseases or for accidental  
39 injuries only, nor shall it apply to any employee or member or such em-  
40 ployee's or member's covered dependents when:

41 (A) Such person was terminated for cause as permitted by the group  
42 contract approved by the commissioner;

43 (B) any discontinued group coverage was replaced by similar group

1 coverage within 31 days; or  
 2 (C) the employee or member is or could be covered by any other  
 3 insured or noninsured arrangement which provides expense incurred hos-  
 4 pital, surgical or medical coverage and benefits for individuals in a group  
 5 under which the person was not covered prior to such termination. Writ-  
 6 ten application for the converted contract shall be made and the first  
 7 premium paid not later than 31 days after termination of the group cov-  
 8 erage or receipt of notice of conversion rights from the health mainte-  
 9 nance organization, whichever is later, and shall become effective the day  
 10 following the termination of coverage under the group contract. The  
 11 health maintenance organization shall give the employee or member and  
 12 such employee's or member's covered dependents reasonable notice of  
 13 the right to convert at least once within 30 days of termination of coverage  
 14 under the group contract. The group contract and certificates may include  
 15 provisions necessary to identify or obtain identification of persons and  
 16 notification of events that would activate the notice requirements and  
 17 conversion rights created by this section but such requirements and rights  
 18 shall not be invalidated by failure of persons other than the employee or  
 19 member entitled to conversion to comply with any such provisions. In  
 20 addition, the converted contract shall be subject to the provisions con-  
 21 tained in paragraphs (2), (4), (5), (6), (7), (8), (9), (13), (14), (15), (16),  
 22 (18), (19) and (20) of subsection (D) of K.S.A. 40-2209, and amendments  
 23 thereto; and

24 (8) (A) group contracts shall contain a provision extending payment  
 25 of such benefits until discharged or for a period not less than 31 days  
 26 following the expiration date of the contract, whichever is earlier, for  
 27 covered enrollees and dependents confined in a hospital on the date of  
 28 termination; and

29 (B) a provision that coverage under any subsequent replacement con-  
 30 tract that is intended to afford continuous coverage will commence im-  
 31 mediately following expiration of any prior contract with respect to cov-  
 32 ered services not provided pursuant to subparagraph (8)(A) of this  
 33 subsection;

34 (9) *an individual contract shall provide for a 10-day period for the*  
 35 *enrollee to examine and return the contract and have the premium re-*  
 36 *funded, but if services were received by the enrollee during the 10-day*  
 37 *period, and the enrollee returns the contract to receive a refund of the*  
 38 *premium paid, the enrollee must pay for such services; and*

39 (10) *such other information as the commissioner may require by rules*  
 40 *and regulations.*

41 (b) No health maintenance organization authorized under this act  
 42 shall contract with any provider under provisions which require enrollees  
 43 to guarantee payment, other than copayments and deductibles, to such

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1 provider in the event of nonpayment by the health maintenance organi-  
2 zation for any services which have been performed under contracts be-  
3 tween such enrollees and the health maintenance organization. Further,  
4 any contract between a health maintenance organization and a provider  
5 shall provide that if the health maintenance organization fails to pay for  
6 covered health care services as set forth in the contract between the  
7 health maintenance organization and its enrollee, the enrollee or covered  
8 dependents shall not be liable to any provider for any amounts owed by  
9 the health maintenance organization. If there is no written contract be-  
10 tween the health maintenance organization and the provider or if the  
11 written contract fails to include the above provision, the enrollee and  
12 dependents are not liable to any provider for any amounts owed by the  
13 health maintenance organization.

14 (c) No *group or individual certificate of coverage* or contract form or  
15 amendment to an approved *certificate of coverage* or contract form shall  
16 be issued unless it is filed with the commissioner. Such contract form or  
17 amendment shall become effective within 30 days of such filing unless  
18 the commissioner finds that such contract form or amendment does not  
19 comply with the requirements of this section.

20 (d) Every contract shall include a clear and understandable descrip-  
21 tion of the health maintenance organization's method for resolving en-  
22 rollee grievances.

23 (e) The provisions of subsections (A), (B) and (C) of K.S.A. 40-2209  
24 and 40-2215 and amendments thereto shall apply to all contracts issued  
25 under this section, and the provisions of such sections shall apply to health  
26 maintenance organizations.

27 Sec. 10. K.S.A. 40-3225 is hereby amended to read as follows: 40-  
28 3225. (a) Any director, officer or partner of a health maintenance organ-  
29 ization who receives, collects, disburses or invests funds in connection  
30 with the activities of such organization shall be responsible for such funds  
31 in a fiduciary relationship to the health maintenance organization.

32 (b) *A health maintenance organization shall maintain in force a fi-*  
33 *delity bond or fidelity insurance on such employees and officers, directors*  
34 *and partners in the amount not less than \$250,000 for each health main-*  
35 *tenance organization or a maximum of \$5,000,000 in aggregate main-*  
36 *tained on behalf of health maintenance organizations owned by a common*  
37 *parent corporation, or such sum as may be prescribed by the commis-*  
38 *sioner.*

39 Sec. 11. K.S.A. 40-3227 is hereby amended to read as follows: 40-  
40 3227. (a) Unless otherwise provided below, each health maintenance or-  
41 ganization doing business in this state shall deposit with any organization  
42 or trustee acceptable to the commissioner through which a custodial or  
43 controlled account is utilized, cash, securities or any combination of these

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1 or other measures, for the benefit of all of the enrollees of the health  
2 maintenance organization, that are acceptable ~~in the amount set forth in~~  
3 ~~this section~~ for the payment of uncovered expenditures.

4 (b) The amount for an organization that is beginning operation shall  
5 be the greater of: (1) Five percent of its estimated expenditures for health  
6 care services for its first year of operation; or

7 (2) twice its estimated average monthly uncovered expenditures for  
8 its first year of operation; or

9 (3) \$25,000.

10 At the beginning of each succeeding year, unless not applicable, the  
11 health maintenance organization shall deposit with the organization or  
12 trustee, cash, securities or any combination of these or other measures  
13 acceptable to the commissioner, in an amount equal to 4% of its estimated  
14 annual uncovered expenditures for that year.

15 (c) Unless not applicable, an organization that is in operation on the  
16 effective date of this act shall make a deposit equal to the larger of: (1)  
17 One percent of the preceding 12 months' uncovered expenditures; or

18 (2) until April 1, 1989, \$10,000. On and after April 1, 1989, organi-  
19 zations making deposits under this paragraph shall increase the amount  
20 of such deposit by an amount of not less than \$1,500 per year until the  
21 deposit totals \$25,000.

22 In the second year, if applicable, the amount of the additional deposit  
23 shall be equal to 2% of its estimated annual uncovered expenditures. In  
24 the third year, if applicable, the additional deposit shall be equal to 3%  
25 of its estimated annual uncovered expenditures for that year. In the fourth  
26 year and subsequent years, if applicable, the additional deposit shall be  
27 equal to 4% of its estimated annual uncovered expenditures for each year.  
28 Each year's estimate, after the first year of operation, shall reasonably  
29 reflect the prior year's operating experience and delivery arrangements.

30 (d) (b) The commissioner may waive any of the deposit requirements  
31 set forth in subsections (b) and (c) subsection (a) whenever satisfied that:

32 (1) The organization has sufficient net worth and an adequate history of  
33 generating net income to assure its financial viability for the next year; or

34 (2) the organization's performance and obligations are guaranteed by an  
35 organization with sufficient net worth and an adequate history of gener-  
36 ating net income; or (3) the assets of the organization or its contracts with  
37 insurers, hospital or medical service corporations, governments or other  
38 organizations are reasonably sufficient to assure the performance of its  
39 obligations.

40 (e) (c) When an organization has achieved a net worth not including  
41 land, buildings and equipment of at least \$1,000,000 or has achieved a  
42 net worth including land, buildings and equipment of at least \$5,000,000,  
43 the annual deposit requirement shall not apply.

in the amount of \$150,000 for a medical group  
or staff model health maintenance  
organization or \$300,000 for an individual  
practice association

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1 (d) If the organization has a guaranteeing organization which has  
2 been in operation for at least five years and has a net worth not including  
3 land, buildings and equipment of at least \$1,000,000 or which has been  
4 in operation for at least 10 years and has a net worth including land,  
5 buildings and equipment of at least \$5,000,000, the annual deposit re-  
6 quirement shall not apply. If the guaranteeing organization is sponsoring  
7 more than one organization, the net worth requirement shall be increased  
8 by a multiple equal to the number of such organizations. This require-  
9 ment to maintain a deposit in excess of the deposit required of an accident  
10 and health insurer shall not apply during any time that the guaranteeing  
11 organization maintains for each organization it sponsors a net worth at  
12 least equal to the capital and surplus requirements set forth in article 11  
13 of chapter 40 of the Kansas Statutes Annotated for an accident and health  
14 insurer.

15 (e) The deposit requirements imposed by this act shall not apply to  
16 health maintenance organizations not organized under the laws of this  
17 state to the extent an amount equal to or exceeding that required by this  
18 act has been deposited with the commissioner or an organization or trustee  
19 acceptable to the department of insurance of its state of domicile for  
20 the benefit of Kansas enrollees.

21 (f) All income from deposits shall belong to the depositing organi-  
22 zation and shall be paid to it as it becomes available. A health maintenance  
23 organization that has made a securities deposit may withdraw that deposit  
24 or any part thereof after making a substitute deposit of cash, securities  
25 or any combination of these or other measures of equal amount and value.  
26 Any securities shall be approved by the commissioner before being sub-  
27 stituted.

28 (g) ~~In any year in which an annual deposit is not required of an or-~~  
29 ~~ganization, at the organization's request the commissioner shall reduce~~  
30 ~~the required, previously accumulated deposit by \$100,000 for each~~  
31 ~~\$250,000 of net worth in excess of the amount that allows the organization~~  
32 ~~not to make the annual deposit. If the amount of net worth no longer~~  
33 ~~supports a reduction of its required deposit, the organization shall im-~~  
34 ~~mediately redeposit \$100,000 for each \$250,000 of reduction in net worth,~~  
35 ~~provided that its total deposit shall not exceed the maximum required~~  
36 ~~under this section.~~

37 ~~(g) All health maintenance organizations doing business in this state~~  
38 ~~shall maintain insurance from an insurance company in an amount and~~  
39 ~~form as may be required by the commissioner for the satisfaction of any~~  
40 ~~liabilities of the health maintenance organization or the costs of liquida-~~  
41 ~~tion in the event of an insolvency.~~

42 New Sec. 12. A health maintenance organization shall provide in its  
43 certificate of coverage the procedures for resolving enrollee grievances.

(g) The commissioner shall require that each health maintenance organization have a plan for handling insolvency which allows for continuation of benefits for the duration of the contract period for which premiums have been paid and continuation of benefits to members who are confined on the date of insolvency in an inpatient facility until their discharge or expiration of benefits. In considering such a plan, the commissioner may require:  
(1) Insurance to cover the expenses to be paid for continued benefits after an insolvency;  
(2) provisions in provider contracts that obligate the provider to provide services for the duration of the period after the health maintenance organization's insolvency for which premium payment has been made and until the enrollees' discharge from inpatient facilities;  
(3) insolvency reserves;  
(4) acceptable letters of credit;  
(5) any other arrangements to assure that benefits are continued as specified in this subsection (g).

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1 At a minimum, the certificate of coverage shall include the following  
2 provisions:

- 3 (a) The definition of a grievance;
- 4 (b) how, where and to whom the enrollee should file such enrollee's  
5 grievance; and

6 (c) that upon receiving notification of a grievance related for payment  
7 of a bill for medical services, the health maintenance organization shall:

8 (1) Acknowledge receipt of the grievance in writing within 10 working  
9 days unless it is resolved within that period of time;

10 (2) conduct a complete investigation of the grievance within 20 work-  
11 ing days after receipt of a grievance, unless the investigation cannot be  
12 completed within this period of time. If the investigation cannot be com-  
13 pleted within 20 working days after receipt of a grievance, the enrollee  
14 shall be notified in writing within 30 working days time, and every 30  
15 working days after that, until the investigation is completed. The notice  
16 shall state the reasons for which additional time is needed for the inves-  
17 tigation;

18 (3) have within five working days after the investigation is completed,  
19 someone not involved in the circumstances giving rise to the grievance  
20 or its investigation decide upon the appropriate resolution of the grievance  
21 and notify the enrollee in writing of the decision of the health main-  
22 tenance organization regarding the grievance and of any right to appeal.  
23 The notice shall explain the resolution of the grievance and any right to  
24 appeal. The notice shall explain the resolution of the grievance in terms  
25 which are clear and specific; and

26 (4) notify, if the health maintenance organization has established a  
27 grievance advisory panel, the enrollee of the enrollee's right to request  
28 the grievance advisory panel to review the decision of the health main-  
29 tenance organization. This notice shall indicate that the grievance advisory  
30 panel is not obligated to conduct the review. This provision shall also state  
31 how, where and when the enrollee should make such enrollee's request  
32 for this review.

33 New Sec. 13. (a) A health maintenance organization that requires  
34 prior authorization before making payment for the treatment of medical  
35 emergency conditions, as defined by the health maintenance organization,  
36 shall provide enrollees with a toll-free telephone number answered 24  
37 hours per day, seven days a week. At least one person with medical train-  
38 ing who is authorized to determine whether an emergency condition ex-  
39 ists shall be available 24 hours per day, seven days a week to make these  
40 determinations.

41 (b) A health maintenance organization shall not base its denial of  
42 payment for emergency medical services solely on the failure of the en-  
43 rollee to receive authorization prior to receiving the emergency medical

) )

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1 service. The enrollee must notify the health maintenance organization of  
2 receipt of medical services for emergency conditions within 24 hours or  
3 as soon after that as is reasonably possible. Nothing shall require the  
4 health maintenance organization to authorize payment for any services  
5 provided during that 24 hour period, regardless of medical necessity, if  
6 those services do not otherwise constitute benefits under the certificate  
7 of coverage approved by the commissioner.

8 (c) If the participating provider is responsible for seeking prior au-  
9 thorization from the health maintenance organization before receiving  
10 payment for the treatment of emergency medical conditions and the en-  
11 rollee is eligible at the time when covered services are provided, then the  
12 enrollee will not be held financially responsible for payment for covered  
13 services if the prior authorization for emergency medical services has not  
14 been sought and received, other than for what the enrollee would oth-  
15 erwise be responsible, such as copayments and deductibles.

16 (d) All disputes between an enrollee and a health maintenance or-  
17 ganization arising under the provisions of this section shall be resolved  
18 by means of the grievance procedures established by the health mainte-  
19 nance organization.

20 New Sec. 14. A health maintenance organization shall establish rea-  
21 sonable procedures for assuring a transition of enrollees to physicians or  
22 health care providers and for continuity of treatment, including providing  
23 immediate notice to the enrollee and making available to the enrollee a  
24 current listing of preferred providers, in the event of a plan termination  
25 or termination of the participation of a provider with the plan. ~~Each con-~~  
26 ~~tract between a health maintenance organization and a physician or health~~  
27 ~~care provider must provide that in the event of plan termination, or ter-~~  
28 ~~mination of the participation of a provider with the plan, such action shall~~  
29 ~~not release the physician or health care provider from the generally rec-~~  
30 ~~ognized obligation to treat the enrollee and cooperate in arranging for~~  
31 ~~appropriate referrals or release the obligation of the health maintenance~~  
32 ~~organization to reimburse the enrollee at the same preferred provider~~  
33 ~~rate for a period of up to 90 days if, at the time of plan or provider~~  
34 ~~termination, the enrollee has special circumstances such as a disability,~~  
35 ~~life threatening or complex illness or is in the third trimester of pregnancy~~  
36 ~~and is receiving treatment in accordance with the dictates of medical~~  
37 ~~prudence.~~

38 New Sec. 15. A health maintenance organization may not enter into  
39 an administrative health service contract with a health service interme-  
40 diary unless the contract is in writing, is filed with the commissioner, is  
41 accompanied by an opinion by a qualified independent actuary which  
42 states that the entering of the contract by the health maintenance organ-  
43 ization is financially sound, and the contract contains provisions which:

[Not yet agreed to]

The plan shall include provisions for the continuation of care to enrollees by a provider who is terminated from a network in those cases where the continuation of such care is medically necessary and in accordance with the dictates of medical prudence and where the enrollee has special circumstances such as a disability, a life threatening illness or is in the third trimester of pregnancy. The provisions for the continuation of care shall include guarantees that the enrollee will not be liable to the provider for any amounts owed for medical care other than any deductibles or co-payment amounts specified in the certificate of coverage or other contract between the enrollee and the health maintenance organization.



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1 (1) Require the health service intermediary to provide the health  
 2 maintenance organization and the commissioner, with a regular written  
 3 financial reports, at least quarterly, that state the assets of the health  
 4 service intermediary and identify in the aggregate all payments made or  
 5 owed to its providers in sufficient detail for the health maintenance or-  
 6 ganization and the commissioner to determine if the payments are being  
 7 made in a timely manner and which identify in the aggregate the reason-  
 8 ably estimated incurred but not reported health care costs;

9 (2) require the health maintenance organization to monitor the fi-  
 10 nancial reports required by the health service intermediary under this  
 11 subsection;

12 (3) permit the health maintenance organization and the commis-  
 13 sioner, both singularly and jointly, upon reasonable prior notice, to audit,  
 14 inspect and copy the books, records and other evidence of the operations  
 15 of the health service intermediary which are, in the discretion of the  
 16 health maintenance organization or the commissioner, relevant to the  
 17 obligations of the intermediary under the administrative health service  
 18 contract for the purpose of determining the intermediary's compliance  
 19 with all requirements legally mandated by statute, rules and regulations  
 20 or the administrative health service contract subject to any confidentiality  
 21 requirements imposed by state or federal law;

22 (4) any additional information which the commissioner may require  
 23 by rules and regulations.

24 As used in this section, the term "financially sound" means that ac-  
 25 cording to presently accepted actuarial standards of practice, consistently  
 26 applied and fairly stated, that the respective considerations to the parties  
 27 under the contract, including, but not limited to, reserves, the investment  
 28 earnings on such considerations, the considerations anticipated to be re-  
 29 ceived and retained by the parties under the contract, and related actu-  
 30 arial values, make adequate provision for the anticipated cash flows re-  
 31 quired by the contractual obligations and related expenses of the parties.

32 Sec. 16. K.S.A. 40-3302 is hereby amended to read as follows: 40-  
 33 3302. As used in this act, unless the context otherwise requires:

34 (a) "Affiliate" of, or person "affiliated" with, a specific person, means  
 35 a person that directly, or indirectly through one or more intermediaries,  
 36 controls, or is controlled by, or is under common control with, the person  
 37 specified.

38 (b) "Commissioner of insurance" means the commissioner of insur-  
 39 ance, the commissioner's deputies, or the insurance department, as ap-  
 40 propriate.

41 (c) "Control" including the terms "controlling," "controlled by" and  
 42 "under common control with", means the possession, direct or indirect,  
 43 of the power to direct or cause the direction of the management and

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1 policies of a person, whether through the ownership of voting securities,  
2 by contract other than a commercial contract for goods or nonmanage-  
3 ment services, or otherwise, unless the power is the result of an official  
4 position with or corporate office held by the person. Control shall be  
5 presumed to exist if any person, directly or indirectly, owns, controls,  
6 holds with the power to vote, or holds proxies representing 10% or more  
7 of the voting securities of any other person. This presumption may be  
8 rebutted only for registration purposes pursuant to K.S.A. 40-3305 and  
9 amendments thereto by a showing made in the manner provided by sub-  
10 section (i) of K.S.A. 40-3305 and amendments thereto, that control does  
11 not exist in fact. The commissioner of insurance may determine, after a  
12 hearing in accordance with the provisions of the Kansas administrative  
13 procedure act, that control exists in fact, notwithstanding the absence of  
14 a presumption to that effect.

15 (d) "Insurance holding company system" means two or more affili-  
16 ated persons, one or more of which is an insurer.

17 (e) "Insurer" means any corporation, company, association, society,  
18 fraternal benefit society, *health maintenance organization*, mutual non-  
19 profit hospital service corporation, nonprofit medical service corporation,  
20 nonprofit dental service corporation, nonprofit optometric service cor-  
21 poration, reciprocal exchange, person or partnership writing contracts of  
22 insurance, indemnity or suretyship in this state upon any type of risk or  
23 loss except lodges, societies, persons or associations transacting business  
24 pursuant to the provisions of K.S.A. 40-202 and amendments thereto.

25 (f) "Person" means an individual, corporation, a partnership, an as-  
26 sociation, a joint stock company, a trust, an unincorporated organization,  
27 any similar entity or any combination of the foregoing acting in concert.

28 (g) "Security holder" of a specified person means one who owns any  
29 security of such person, including common stock, preferred stock, debt  
30 obligations, and any other security convertible into or evidencing the right  
31 to acquire any of the foregoing.

32 (h) "Subsidiary" of a specified person means an affiliate controlled  
33 by such person directly, or indirectly, through one or more intermediar-  
34 ies.

35 (i) "Voting security" means any security convertible into or evidenc-  
36 ing a right to acquire a voting security.

37 ~~16 Sec. 17~~ K.S.A. 40-204, 40-205, 40-205a, 40-239, 40-240, 40-3202,  
38 40-3203, 40-3204, 40-3209, 40-3225, 40-3227 and 40-3302 are hereby  
39 repealed.

40 ~~17 Sec. 18~~ This act shall take effect and be in force from and after its  
41 publication in the statute book.

[Not yet agreed to]

Sec. 15. No person may make a tender for or a request or invitation for tenders of, or enter into an agreement to exchange securities for or acquire in the open market or otherwise, any voting security of a health maintenance organization or enter into any other agreement if, after the consummation thereof, that person would, directly or indirectly (or by conversion or by exercise of any right to acquire) be in control of the health maintenance organization and no person may enter into an agreement to merge or consolidate with or otherwise to acquire control of a health maintenance organization, unless, at the time any offer, request or invitation is made or any agreement is entered into, or prior to the acquisition of securities if no offer or agreement is involved, the person has filed with the commissioner information required by subsection (b) of K.S.A. 40-3304 and amendments thereto and the offer, request, invitation, agreement or acquisition has been approved by the commissioner. Approval by the commissioner shall be governed by subsection (d) of K.S.A. 40-3304 and amendments thereto.

1 service. The enrollee must notify the health maintenance organization of  
 2 receipt of medical services for emergency conditions within 24 hours or  
 3 as soon after that as is reasonably possible. Nothing shall require the  
 4 health maintenance organization to authorize payment for any services  
 5 provided during that 24 hour period, regardless of medical necessity, if  
 6 those services do not otherwise constitute benefits under the certificate  
 7 of coverage approved by the commissioner.

8 (c) If the participating provider is responsible for seeking prior au-  
 9 thorization from the health maintenance organization before receiving  
 10 payment for the treatment of emergency medical conditions and the en-  
 11 rollee is eligible at the time when covered services are provided, then the  
 12 enrollee will not be held financially responsible for payment for covered  
 13 services if the prior authorization for emergency medical services has not  
 14 been sought and received, other than for what the enrollee would oth-  
 15 erwise be responsible, such as copayments and deductibles.

16 (d) All disputes between an enrollee and a health maintenance or-  
 17 ganization arising under the provisions of this section shall be resolved  
 18 by means of the grievance procedures established by the health mainte-  
 19 nance organization.

20 New Sec. 14. A health maintenance organization shall establish rea-  
 21 sonable procedures for assuring a transition of enrollees to physicians or  
 22 health care providers and for continuity of treatment, including providing  
 23 immediate notice to the enrollee and making available to the enrollee a  
 24 current listing of preferred providers, in the event of a plan termination  
 25 or termination of the participation of a provider with the plan. Each con-  
 26 tract between a health maintenance organization and a physician or health  
 27 care provider must provide that in the event of plan termination, or ter-  
 28 mination of the participation of a provider with the plan, such action shall  
 29 not release the physician or health care provider from the generally rec-  
 30 ognized obligation to treat the enrollee and cooperate in arranging for  
 31 appropriate referrals or release the obligation of the health maintenance  
 32 organization to reimburse the enrollee at the same preferred provider  
 33 rate for a period of up to 90 days if, at the time of plan or provider  
 34 termination, the enrollee has special circumstances such as a disability,  
 35 life threatening or complex illness or is in the third trimester of pregnancy  
 36 and is receiving treatment in accordance with the dictates of medical  
 37 prudence.

38 New Sec. 15. A health maintenance organization may not enter into  
 39 an administrative health service contract with a health service interme-  
 40 diary unless the contract is in writing, is filed with the commissioner, is  
 41 accompanied by an opinion by a qualified independent actuary which  
 42 states that the entering of the contract by the health maintenance organ-  
 43 ization is financially sound, and the contract contains provisions which:

a provider's participation in the plan is terminated for any  
 reason. If the plan authorizes the terminated provider to  
 continue treating the enrollee, the plan shall have an  
 obligation to pay the terminated provider at the previously  
 contracted rate for such services and the enrollee will not be  
 liable for any amounts owed for medical care other than  
 any deductibles or <sup>co-insurance</sup> co-payment amounts specified in the  
 certificate of coverage or other contract between the  
 enrollee and the health maintenance organization.

Senate 7/1/87  
 2/23/96  
 Attachment #2