

Approved: 4-5-96
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson Robin Jennison at 1:30 p.m. on April 3, 1996 in Room 514-S of the Capitol.

All members were present except: Representative Kline
Representative Gross
Representative Gatlin
Representative Goossen

Committee staff present: Alan Conroy, Russell Mills, Susan Wieggers, Legislative Research Department
Jim Wilson, Revisor of Statutes; Mike Corrigan, Revisor
Tim Kukula, Appropriations Secretary; Todd Fertig, Administrative Aide

Conferees appearing before the committee: Janet Schalansky, S.R.S.
Randy Speaker, KDOC&H
Scott Anglemyer, KDOC&H
Richard Jackson, KACAP
Dr. Steve Potsic, KDHE
Chris Stanfield, KDHE

Others attending: See attached list

Chairman Jennison called the meeting to order and opened hearings on federal block grants. Chairman Jennison recognized conferees to address the committee and answer questions about block grants affecting certain state agencies and programs. Conferees appearing: Janet Schalansky (Attachment 1), Randy Speaker (Attachments 2 & 3), Scott Anglemyer, Richard Jackson (Attachment 4), Steven Potsic, (Attachment #5) and Chris Stanfield.

Chairman Jennison closed the hearing on federal block grants.

Representative Helgerson stated that he felt in future years, the committee should consider holding block grant hearings at the beginning of the session instead of toward the end. He felt this would hold agencies more accountable. Several other representatives commented that they agreed.

Chairman Jennison stated that he would like to tentatively schedule the block grant hearings in January of next year.

After several announcements, the meeting was adjourned at 3:00 p.m.

The next scheduled meeting is omnibus.



HOUSE APPROPRIATIONS COMMITTEE

GUEST LIST

DATE: 4-3-96

HOUSE OF
REPRESENTATIVES

NAME	ADDRESS	REPRESENTING
Randy Spaefer	Topeka	Ks Dept of Comm + Hse
Vade Polue	Topeka	State Council ^{Education} Vocational
RICHARD JACKSON	Box 100 Haven	KDCAP
Bya P Nyor	" "	" "
al on Manu	" "	" "
Jane Phye	Topeka	Ks Council on ^{Disability} Disabilities
Mannon Jones	Topeka	Ks Independent Living Council
Josie Torres	Topeka	Families Together, Inc
TK Shively	Topeka	KANSAS LEGAL SERVICES
Cassie Lauer	"	KDHE
Paula Marnet	Topeka	KDHE
Sten Oren	Topeka	KDHE
Ed GARNER	Wichita	KALHD
Chas Stanfield	Topeka	KDHE
Kate Kulosher	Omaha	AHPC
Bonnie Ashiff	Lawrence	KDHE
Norma Phillips	Topeka	KDOC:H

DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

Testimony on the SRS Federal Block Grant Programs
House Appropriations Committee
April 3, 1996

Mr. Chairman and members of the Committee, thank you for the opportunity to provide you information on the Federal Block Grant programs administered by the Department of Social and Rehabilitation Services. Included in the attached packet is information on the following block grants:

- Social Services Block Grant (SSBG)
- Block Grant for the Prevention and Treatment of Substance Abuse
- Community Mental Health Services Block Grant
- Low Income Energy Assistance Block Grant (LIEAP)
- Projects for Assistance in Transition from Homelessness Block Grant (PATH)
- Child Care and Development Block Grant (CCDBG)

	<u>Block Grant Amount</u>	<u>Total Budget For Service</u>	<u>% Block Grant</u>
SSBG	\$27,627,972		
Homecare	3,496,054	16,540,873	21.1%
Children & Families	5,601,043	52,946,316	10.6%
Child Care	6,361,755	31,677,935	20.1%
Foster Care	3,175,682	63,233,992	5.0%
Adult Day	8,993,438	34,305,752	26.2%
Substance Abuse	9,429,000	17,873,632	52.8%
Mental Health	1,947,396	41,711,850	4.7%
LIEAP	9,325,604	9,325,604	100.0%
PATH	300,000	41,711,850	0.7%
CCDBG	8,200,000	31,677,935	25.9%
TOTAL	\$56,829,972		

The total amount of federal dollars appropriated for these block grant programs would be over \$56 million in FY 1997 if not otherwise rescinded or reduced. The attached summaries are submitted for your review and each provides information specifically on each block grant.

I am available to answer any questions on these programs.

Thank you.

Attachment

4-3-96

House Appropriations

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SUMMARY
REPORT ON THE PROPOSED USE OF THE
KANSAS SOCIAL SERVICE BLOCK GRANT
July 1, 1996 to June 30, 1997

The Department of Social and Rehabilitation Services formulates and carries out a program of social services designed to promote the welfare of targeted needy persons by enhancing the opportunity to develop their capabilities to the greatest extent possible. This is the sixteenth year of the social services block grant program.

Eligibility and Requirements

Individual eligibility for social service block grant funding is based on two criteria: 1) There must be a need for the services; and 2) income levels must be met. A single individual may not have a gross income exceeding \$968 per month. This scale is graduated upward and set at 150% of the federally established poverty level.

All services must relate to one of the five national goals: 1) helping individuals to become economically self supporting; 2) helping individuals to reduce dependency and become self-sufficient; 3) providing protective services for those in need (regardless of income); 4) providing services to help persons to remain in their own homes; and 5) when no other alternatives exist, providing services to help persons receive the most appropriate institutional care (i.e., adult care homes, state institutions, private institutions, etc.).

For FY 1997, the Kansas Social Service Block Grant Program allocation is \$27,627,972. The estimated expenditures are as follows:

Staff Services	
Homecare	\$ 3,496,054
Children and Families	5,601,043
Purchased Services:	
Child Care Services/Grants/Contracts	6,361,755
Foster Care Residential	3,175,682
Adult Day & Community Living Grants	<u>8,993,438</u>
Total	\$27,627,972

Social service block grant funds will continue to be used on a statewide basis to purchase services where appropriate, to give direct grants where appropriate, and to provide direct services by SRS employees where appropriate.

The Kansas Social Services block grant plan will be presented later this spring and a thirty-day public comment period will follow. The plan is scheduled to be adopted by the Secretary in June and submitted to the federal government later that month.

Department of Social and Rehabilitation Services
Office of the Secretary

SUMMARY
REPORT ON THE PROPOSED USE OF THE BLOCK GRANT
FOR THE PREVENTION AND TREATMENT OF SUBSTANCE ABUSE
July 1, 1996 and June 30, 1997

The Block Grant for the Prevention and Treatment of Substance Abuse is authorized by Public Law 102-321. The Substance Abuse Prevention and Treatment (SAPT) is the administrative agency within the Public Health Services of Health and Human Services.

The current estimate of Kansas' share of the block grant is \$9.429 million. The funds will be utilized as indicated below:

<u>Services</u>	<u>Funding Amount</u>	<u>No. of Grants</u>
Administration	\$424,888	0
Substance Abuse Prevention Services	\$2.16 Million	13
Substance Abuse Treatment Services	\$6.84 Million	38

In our prevention efforts we utilize a regional approach. Within each of the regions, or SRS Management Areas, high risk data concerning families, youth, and schools is used to target prevention services to communities with high risk factors for substance abuse.

Our treatment approach is to fund, whenever possible, the least restrictive environment in which to recover from addiction to alcohol and other drugs. Most of the new block grant dollars will be devoted to day treatment and outpatient care, the most cost effective forms of treatment for the majority of Kansans. We are, however, responsible for many socially and economically disadvantaged people who do not have the work skills or family support to sustain them while in outpatient care. For these people and, in particular, women addicts with children, a greater investment in time and money is needed to help them develop lasting skills at a job, in parenting, and in other social and family responsibilities. Overall, treatment services funded by the Block grant for the Prevention and Treatment of Substance Abuse are projected to provide services to over 60,000 persons during FY 97.

SUMMARY
REPORT ON THE PROPOSED USE OF THE
COMMUNITY MENTAL HEALTH SERVICES BLOCK GRANT
July 1, 1996 to June 30, 1997

Public Law 102-321 split the Alcohol, Drug Abuse and Mental Health Services Block Grant to Kansas into two separate block grants, one for substance abuse and one for mental health services, each with its own distribution formula. The mental health block grant is called the Community Mental Health Services (CMHS) Block Grant. The application for this block grant includes requirements for a State Plan to be developed. The Kansas State Plan (and subsequent revisions) are available for public comment. To obtain a copy of the plan, please contact:

C.B. LeCounte, Director of Community Mental Health Services
Mental Health and Developmental Disabilities
5th Floor - Docking State Office Building
Topeka, Kansas 66612
Phone # (913) 296-6634

The Kansas State Plan for Community Mental Health Services proposes that the Block Grant funds will help provide comprehensive mental health services to specifically targeted populations with the intent of preventing unnecessary institutionalization. The funding is targeted to community services for adults with severe and persistent mental illness, services for severely emotionally disturbed children and adolescents, and for 24-hour emergency services.

CMHS Block Grant funds are distributed to licensed community mental health centers and their affiliates for the provision of services in the least restrictive environment. Services must be offered regardless of the client's ability to pay and must be readily accessible and must assure continuity of care in a manner which preserves human dignity.

Proposed distribution of funds for FY 1997 is:

- | | |
|---|--------------|
| • Community support services (for adults with severe and persistent mental illness) | \$ 1,470,123 |
| • Community-based services (for children and adolescents with severe emotional disturbance) | \$ 383,809 |
| • MH&DD administration | \$ 93,464 |

Each of the 27 Mental Health Centers in Kansas receive funding from this Block Grant. These funds helped to provide services to over 9,600 adults with severe and persistent mental illness and over 7,700 children/adolescents with severe emotional disturbance.

Department of Social and Rehabilitation Services
Office of the Secretary
March, 1996

**SUMMARY REPORT ON THE PROPOSED USE OF THE
LOW INCOME HOME ENERGY ASSISTANCE PROGRAM BLOCK GRANT (LIEAP)
JULY 1, 1996 TO JUNE 30, 1997**

The purpose of the federally funded LIEAP block grant is to assist low income households with immediate home energy needs. The 1996 grant provided Kansas with \$ 7.4 million, compared with \$10.9 million in 1995 and \$18.2 million in 1985. The steady funding decline has resulted in significant program restrictions including 1) reducing the number of eligible households by lowering the income guidelines, and 2) eliminating cooling assistance for elderly, disabled and medically needy households. LIEAP is authorized through the year 2000 although the House attempted to eliminate funding for the program in 1996. If the block grant survives, SRS will administer the 1997 program in the following manner:

Income eligibility limits are set at 110% of poverty, the lowest levels federally allowable. Average gross recipient income is 79% of the federal poverty level, or \$484 per month for a one-person household. At this income level, people have difficulty purchasing fuel/utilities, rent, medicine, and other essentials. Their vulnerability is worsened by other problems such as medical conditions and disabilities. Most LIEAP recipients are in one of the following groups: 1) 39% are elderly with "low-end" Social Security benefits; 2) 33% are families with children; and 3) 28% are disabled.

Applicants are required to demonstrate a regular payment history as a condition of eligibility. This state-added requirement emphasizes the household's responsibility for paying its own bills, promotes the importance of maintaining a regular payment history, and provides positive reinforcement.

Benefits are applied to the household's fuel or utility account to ensure that the benefit is used for energy. Assistance levels vary according to household income and size, fuel type, housing type and the household's utility rates. The 1996 annual benefit is averaging \$212 with an estimated 31,000 households receiving assistance. People may apply by a mail-in application and over 300 community organizations statewide provide voluntary outreach assistance.

By supplementing the household's own payments, LIEAP helps elderly and disabled persons stay in their homes as long as possible. The assistance also protects vulnerable families by improving health and safety conditions and reducing risk to homelessness.

Block grant regulations allow States to use up to 15% of LIEAP funding to weatherize homes occupied by low income persons. If funding permits, the Department proposes transferring 15% of the 1997 block grant to Commerce and Housing to supplement federal Department of Energy Weatherization Program funds.

Department of Social and Rehabilitation Services
Office of the Secretary

SUMMARY
REPORT ON THE PROPOSED USE OF
PROJECTS FOR ASSISTANCE IN TRANSITION FROM
HOMELESS (PATH) BLOCK GRANT
July 1, 1996 to June 30, 1997

We anticipate the PATH grant will not be available for FY97. If it does become available, the State of Kansas may receive \$ 300,000 for the Projects for Assistance in Transition from Homelessness grant (PATH).

SRS/Mental Health and Developmental Disabilities would propose to serve the following target population:

Individuals who are suffering from serious mental illness; or dually diagnosed individuals suffering from serious mental illness and from substance abuse; and are homeless or at imminent risk of becoming homeless.

This target population conforms to the federal target population for these funds.

PATH funds would be used to provide outreach, crisis assistance, case management, housing assistance, referrals, screening and diagnostic treatment services, and other community support services to homeless individuals with severe and persistent mental illness. The services will be designed to assist homeless individuals to control the symptoms of their mental illness and to develop the skills and acquire the support necessary to help them live as independently and productively in the community as possible.

PATH grant recipients would be licensed community mental health centers in Kansas. Traditionally they are Kansas City, Topeka, and Wichita.

- | | |
|---|------------|
| • Sedgwick County Department of Mental Health | \$ 95,306 |
| • Shawnee Community Mental Health Center | \$ 109,981 |
| • Wyandot Mental Health Center | \$ 94,713 |

PATH grant funds would provide support services to approximately 825 PATH eligible clients during the next grant year.

Department of Social and Rehabilitation Services
Office of the Secretary
March, 1996

SUMMARY
REPORT ON THE PROPOSED USE OF THE
CHILD CARE AND DEVELOPMENT BLOCK GRANT
JULY 1, 1996 TO JUNE 30, 1997

The Omnibus Budget Reconciliation Act of 1990 entitled the Child Care and Development Block Grant Act of 1990 was enacted to increase the availability, affordability and quality of child care. The funds are available to provide child care services for low-income families with a parent who is working or attending a training or educational program.

Some of the funds are also available to improve the availability and quality of child care and for early childhood development and before and after school services.

The Act provides parents with specific options regarding the selection of child care providers in addition to providing consumer information on choosing good quality child care.

Of the \$8.2 million available, approximately \$5.2 million will be used for direct service child care assistance to families. It is estimated that these funds will serve an average of 2,517 children per month during the next year.

The remaining funds (\$1.7 million) will be used to improve the availability and quality of child care. Grants to public and/or non-profit organizations will be made for the following:

<u>Activity</u>	<u>Estimated No. of Grants</u>
- Center-based establishment, expansion, or quality enhancement	30
- School-age child care establishment, expansion, or quality enhancement	20
- Head Start Wrap-around services	6
- Provider Training and technical assistance	8
- Employee awareness campaign	1
- Child care resources and referral	1
- Family resource center projects	1
- Provider Recruitment and retention	1
- Home Provider Grant	1

Additionally, approximately \$700,000 will be provided to the Department of Health and Environment to improve state child care licensing.

Department of Social
and Rehabilitation
Services

COMMUNITY SERVICES BLOCK GRANT

The following testimony relates to the 1996 and proposed 1997 Kansas Community Services Block Grant State Plan, which grants funds during SFY 1997.

The Community Services Block Grant (CSBG) provides grants to states to reduce the causes of poverty in communities within the state. Services are provided through a network of community action agencies and migrant and seasonal farmworker organizations. Funds are available for the following activities:

- to secure and retain employment,
- to attain an adequate education,
- to make better use of available income,
- to obtain and maintain adequate housing,
- to obtain emergency assistance,
- to remove obstacles to self-sufficiency,
- to achieve greater participation in the community, and
- to make use of other poverty programs.

During SFY 1995 (the last complete fiscal year) 35,538 low-income Kansans received services through the CSBG program. Local agencies provide a range of services which aim at increasing economic self-sufficiency in low-income households. Historically, local providers have found that their clients' needs run the gamut from affordable housing to adequate income to food to emergency services. In emphasizing supportive services which result in self-sufficiency, local staff is able to assist people to make connections with existing resources and train them to use those resources effectively. Housing needs can be addressed with direct housing assistance, assistance in obtaining weatherization, counseling to use money more effectively, etc.

In federal fiscal year 1995, the Kansas Community Services Block Grant allocation was \$3,179,945. While Kansas has not received its full allocation for 1996 due to ongoing budget disputes in Washington, the State has received funds through continuing resolutions at an annual rate equal to the 1995 funding level. Both the House and Senate have recommended that CSBG continue to be funded at the 1995 level in 1996, and the President's budget request for 1997 also recommends level funding.

Federal regulations require that no less than 90 percent of the funds available be used to fund existing community action agencies and migrant and seasonal farmworker organizations. No more than five percent can be used for administrative costs at the state level. The remaining five percent can be used at the State's discretion for projects consistent with the purposes of the federal CSBG Act. In SFY 1997, KDOC&H plans to use most of these discretionary funds to continue expanding the geographic area served by CSBG.

Attachment

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House Appropriations

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The SFY 1997 allocations follow:

City of Wichita, Human Services Department	\$642,508	(22.45%)
Southeast Kansas Community Action Program	501,700	(17.53%)
Economic Opportunity Foundation	478,232	(16.71%)
East Central Kansas Economic Opportunity Corporation	386,077	(13.49%)
Northeast Kansas Community Action Program	239,545	(8.37%)
Mid-Kansas Community Action Program	187,172	(6.54%)
Community Action, Inc.	216,363	(7.56%)
Harvest America Corporation	210,353	(7.35%)

For SFY 1997, these agencies will make available a full range of services in the following counties:

Allen	Coffey	Harvey	Marshall	Seward
Anderson	Crawford	Jackson	Miami	Shawnee
Atchison	Doniphan	Jefferson	Montgomery	Sherman
Bourbon	Douglas	Labette	Nemaha	Wabaunsee
Brown	Finney	Leavenworth	Neosho	Wichita
Butler	Ford	Linn	Osage	Wilson
Chase	Franklin	Lyon	Pottawatomie	Woodson
Cherokee	Greenwood	Marion	Sedgwick	Wyandotte

The Secretary is concerned about the concentration of CSBG funds in metropolitan areas in the eastern portion of the state. In response to concerns about the distribution of funds, over the next several years KDOC&H will be expanding the geographic area served by the program. The expansion process began in the current fiscal year. Six agencies have been asked to increase their service areas by a total of thirteen counties. KDOC&H intends to designate up to an additional 11 counties as eligible for expansion in SFY 1997.

Administrative activities for SFY 1996 will include developing procedures for evaluating the impact of subgrantee services.

Department of Commerce & Housing
Office of the Secretary

Date: April 3, 1996

State of Kansas
Implementation Plan for the
Community Services Block Grant Program
Fiscal Year 1997

PREPARED BY: THE STATE OF KANSAS
DEPARTMENT OF COMMERCE & HOUSING
DIVISION OF HOUSING



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(913) 296-5865
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V/TTY (913) 296-3487

Bill Graves, Governor

Gary Sherrer, Secretary

Randy Speaker, Director of Housing

4-3-96

House Appropriations

Attachment
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This plan contains sections of the Community Services Block Grant (CSBG) program State Plan which will be submitted to the U.S. Department of Health and Human Services (HHS). Submission of such a plan is required by the federal Community Services Block Act. The CSBG Act also requires that, as a condition of receipt of CSBG funding, each state must hold public legislative hearings on the proposed use and distribution of CSBG funds.

The information contained in this plan will be included in the State's application for CSBG funds for federal fiscal year 1997, which begins on October 1, 1996. Because of lags in the receipt and expenditure of funds, the 1997 plan will likely be submitted to HHS in late 1996 or early 1997.

A. Implementation of Assurances: Kansas will carry out the assurances in subtitle 675(C) of the federal Community Services Block Grant Act in the following manner:

Assurance 1

Ensure that, at its discretion and consistent with agreements with the State, each recipient of funds available under this subtitle [675(c)] will use such funds--

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants including homeless individuals and families, migrants, and the elderly poor--
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs; including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle;
- (C) to provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
- (D) to coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and
- (E) to encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community.

Kansas CSBG funds will be used to provide services and activities described in Section 675(C) of the Act, and only those services which relate specifically to the furtherance of those activities will be supported. A more specific description of the services and activities to be supported is provided in subsection C of this section. In no case will activities be supported which are prohibited by the Act or by related federal or state law. Grantee agency activities will be monitored by careful review of grant applications, review of minutes of Board meetings, review of grant reports, review of independent audit reports, annual onsite visits, and responses to comments or complaints from the public.

Kansas Community Services Block Grant State Plan

Assurance 2

- (A) to use not less than 90 percent of the funds allotted to the State under Section 674 to make grants to use for the purposes described in clause (1) to eligible entities [as defined in Section 673(1)] or to organizations serving seasonal or migrant farmworkers, except that not more than seven (7) percent of the funds available for this subclause shall be granted to organizations which were not eligible entities during the previous fiscal year.
- (B) if less than 100 percent of the allotment is expended under subparagraph (A), provide assurances that with respect to the remainder of the allotment a reasonable amount shall be used for--
- (i) providing training and technical assistance to those entities in need of such assistance and such activities will not be considered administrative expenses;
 - (ii) coordinating State-operated programs and services targeted to low-income children and families with services provided by eligible entities funded under this subtitle, including outposting appropriate State or local public employees into entities funded under this subtitle to ensure increased access to services provided by such State or local agencies;
 - (iii) supporting statewide coordination and communication among eligible entities;
 - (iv) administrative expenses at the State level, including monitoring activities, but not more than \$55,000 or 5 percent of its allotment under section 674; and
 - (v) considering the distribution of funds under this subtitle within the State to determine if such funds have been targeted to the areas of greatest need.

Of the funds apportioned to the State, 90 percent will be used to fund the State's existing community action agencies and an existing migrant and seasonal farmworker organization on an allotment basis. These entities have been determined to be eligible under Section 675(c)(3) and Section 673(1) after a review of agency documents.

The remaining ten percent will be used as follows:

- Up to \$120,000 (approximately 3.8%) will be used for capacity-building grants to be awarded in conjunction with plans to expand the territory served under the Community Services Block Grant program. Agencies agreeing to serve designated counties will receive grants of \$10,000 per county to assist in developing capacity to provide CSBG-funded services in those counties. As many as 12 counties will be designated for expansion in fiscal year 1997.
- The State of Kansas awarded a grant of \$50,000 from FY 1995 to the Kansas Association of Community Action Programs for the purposes of staffing the organization. It is anticipated that a similar award will be made with FY 1997 funds.
- In recent years Kansas has used less than three percent of its allocation for State administrative expenses, including training and technical assistance activities. Administrative charges will not exceed 5% of the State's allocation for 1997.

Kansas Community Services Block Grant State Plan

- Training and technical assistance (T&TA) will take several forms. Training will be provided in combination with onsite compliance monitoring. Monitoring of subgrantee agencies will emphasize the identification of training needs as well as compliance with federal and State regulations. Training will be provided both onsite during the monitoring and in follow-up sessions.

Scholarships will be available to subgrantee staff for attendance at training sessions, conferences and workshops. Activities that will be eligible for T&TA scholarships will include attendance at the CAA Executive Development Institute at Northeast Missouri State University and certification as Community Action Professionals through the National Association of Community Action Agencies.

Training and technical assistance funds will also be used for statewide training meetings. A particular area of emphasis for T&TA in FY 1997 will be the development of impact evaluation procedures in each agency.

- Funds not used for the above purposes will be used to fund innovative discretionary grant proposals from eligible entities and other nonprofit organizations.

Assurance 3

Provide assurances that--

- (A) in the case of a community action agency or nonprofit private organization, each board will be selected by the community action agency or nonprofit private organization and constituted so as to assure that--
 - (i) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement;
 - (ii) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and
 - (iii) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community; and
- (B) in the case of a public organization receiving funds under this subtitle, such organization either establish--
 - (i) a board of which at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; or
 - (ii) another mechanism specified by the State to assure low-income citizen participation in the planning, administration, and evaluation of projects for which such organization has been funded.

Kansas Community Services Block Grant State Plan

The State requires grantee agencies to submit a list of Board members with their grant applications. These lists must include the sector each board member represents. The State monitors Board changes through review of Board meeting minutes, onsite visits including interviews with Board members, and communications with agency staff. If the State finds a Board's composition out of compliance, staff requires the agency to submit a corrective action plan and follows the issue to resolution.

One Kansas subgrantee is a public organization described in subsection (B) of the above assurance. Kansas requires that public organizations maintain advisory boards which must meet the same composition requirements that apply to private nonprofit community action agencies.

Assurance 4

Give special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that--

- (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and
- (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds in the fiscal year preceding the fiscal year for which the determination is made.

For FY 1997, the State intends to carry out the Community Services Block Grant program through continuation grants with FY 1996 grantees. It is possible, but unlikely, that some entities which are not presently eligible entities may receive discretionary capacity-building grants in anticipation of expansion into unserved counties. However, no new eligible entities will be designated in FY 1997. The FY 1996 grantees include six private, nonprofit community action agencies, one political subdivision of the State, and a migrant and seasonal farmworker organization. The eight grantee organizations are listed below:

City of Wichita, Human Services Department, Wichita
Community Action, Inc., Topeka
East Central Kansas Economic Opportunity Corporation, Ottawa
Economic Opportunity Foundation, Inc., Kansas City
Harvest America Corporation, Kansas City
Mid-Kansas Community Action Program, El Dorado
Northeast Kansas Community Action Program, Hiawatha
Southeast Kansas Community Action Program, Girard

Kansas Community Services Block Grant State Plan

For FY 1997, only the above listed agencies will receive formula grants as eligible entities. Kansas's FY 1995 and 1996 plans stated its intention to begin expanding the geographic area served by CSBG. The initial phase of expansion, which does not involve the designation of new eligible entities, began in the current program year. As discussed under Assurance 2, the current phase of expansion involves capacity-building grants made under FY 1996 funding. Designations of new eligible entities could begin in FY 1997, depending on a number of factors, including the level of federal funding available and the willingness of existing subgrantees to assume larger service areas.

Assurance 5

Provide assurances that the State may transfer funds, but not to exceed 5 percent of its allotment under Section 674, for the provisions set forth in this subtitle to services under the Older Americans Act of 1965, the Head Start program under subchapter B of chapter 8 of subtitle A of this title, the energy crisis intervention program under title XXVI of this Act (relating to low-income home energy assistance) or the Temporary Emergency Food Assistance Act of 1983.

The State does not intend to transfer funds in FY 1997 for the purposes described in subsection 675(c)(5) of the Act.

Assurance 6

Section 675(c)(6) was repealed by the Hatch Act Reform Amendments of 1993, P.L. 103-94.

Assurance 7

Prohibit any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with an election or any voter registration activity.

All subgrantees will be required to provide assurances that they will comply with the prohibitions against providing transportation or similar assistance to voters and prospective voters in connection with an election or any voter registration activity. The State monitors these assurances through onsite visits to grantee agencies. The CSBG monitoring instrument has been modified to include questions regarding voter registration activity, including transportation related to registration or electoral activity. The State will investigate all reports of noncompliance and, if an agency is found to be out of compliance, will require corrective action immediately.

Kansas Community Services Block Grant State Plan

Assurance 8

Provide for coordination between antipoverty programs in each community, where appropriate, with emergency crisis intervention programs under title XXVI of this Act (relating to low-income home energy assistance) conducted in such community.

All grantees will be required, as part of their applications, to specify how they will coordinate their activities with other antipoverty programs in each community, including the Low-Income Home Energy Assistance Program (LIHEAP). The State Department of Social and Rehabilitation Services administers LIHEAP, and funds are distributed through local area offices. The SRS area offices and CSBG grantees communicate and cross-refer for services. The State monitors coordination activities through review of grantee applications, onsite visits, and review of grantee reports.

Coordination at the State level will occur through regular meetings between CSBG and LIHEAP staff. The Kansas CSBG Procedure Manual was recently amended to include a requirement that CSBG staff contact the LIHEAP administrator at least once per year. The State Department of Commerce & Housing administers both the LIHEAP Home Weatherization program and the Community Services Block Grant. SRS shares client lists with the Weatherization/CSBG Programs office in Commerce & Housing, and accepts input from Commerce & Housing in developing its LIHEAP State Plan. Coordination is maintained, as appropriate, as planning is done in each program.

Assurance 9

Provide that fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under this subtitle, including procedures for monitoring the assistance provided under this subtitle, and provide that at least every year each State shall prepare, in accordance with subsection (f), an audit of its expenditures of amounts received under this subtitle and amounts transferred to carry out the purposes of this subtitle.

The State has established a financial audit review schedule and has carried out financial and compliance audits for the two year period beginning October 1, 1981 and for each two-year period thereafter. These financial and compliance audits will be conducted in compliance with the Single Audit Act, P.L. 98-502. The State reviews grantee audit reports and will conduct at least one onsite monitoring visit to each agency in Fiscal Year 1997.

Assurance 10

Permit and cooperate with Federal investigations undertaken in accordance with section 679.

Kansas Community Services Block Grant State Plan

The State will permit and cooperate with all Federal investigations undertaken in accordance with section 679, making available appropriate books, documents, papers, and records as may be necessary.

Assurance 11

Provide assurances that any community action agency or migrant and seasonal farmworker organization which received funding in the previous fiscal year under this Act will not have its present or future funding terminated under this Act or reduced below the proportional share of funding it received in the previous fiscal year unless after notice, and opportunity for hearing on the record, the State determines that cause existed for such termination or such reduction subject to the procedures for review by the Secretary as provided in Section 676A.

- (A) For purposes of making a determination with respect to a funding reduction, the term "cause" includes--
- (i) a statewide redistribution of funds under this subtitle to respond to--
 - (aa) the results of the most recently available census or other appropriate data;
 - (bb) the establishment of a new eligible entity;
 - (cc) severe economic dislocation; and
 - (ii) the failure of an eligible entity to comply with the terms of its agreement to provide services under this subtitle.
- (B) For purposes of making a determination with respect to a termination, the term "cause" includes the material failure of an eligible entity to comply with the terms of its agreement and community action plan to provide services under this subtitle.

In making FY 1997 grant awards, the State will in all instances abide by the funding requirements of the CSBG program. All FY 1997 program grantees will be subject to the same State policies, procedures, and practices.

Agencies will be funded according to a revised allocation formula implemented on July 1, 1994, at the start of the State's 1995 program year. No further change to the allocation formula will occur in FY 1997.

Kansas is beginning the process of expanding the territory served under the CSBG program. In February 1996, requests were issued to several eligible entities to provide CSBG services in contiguous areas that are currently not served under CSBG. Capacity-building grants have been or will be issued to eligible entities agreeing to serve these designated counties to assist them in developing the ability to serve these areas.

Kansas Community Services Block Grant State Plan

In the 1997 State Fiscal Year (beginning July 1, 1996), those counties initially served through these capacity-building grants will be included in the service territories of the subgrantees that received the capacity-building grants. Adjusting the funding formula to accommodate the larger service territories of expanding agencies would require reducing the proportional shares of agencies not expanding. Such expansion does not meet the definition of "cause" in the above assurance; therefore, no adjustments to the allocation formula will be made in response to the current round of CSBG expansion.

Assurance 12

In the case of a State which applied for and received a waiver from the Secretary under Public Law 98-139, provide assurances that funds will not be provided under this subtitle by such State to an organization to which such State made a grant under this subtitle in fiscal year 1984 unless such organization allows, before expending such funds, low-income individuals to comment on the uses for which such organization proposes to expend such funds.

The State has not applied for a waiver under P.L. 98-189.

Assurance 13

Secure from each eligible entity as a condition to its receipt of funding under this Act a community action plan (which shall be available to the Secretary for inspection) that includes--

- (A) a community needs assessment (including food needs);
- (B) a description of the service delivery system targeted to low-income individuals and families in the service area;
- (C) a description of how linkages will be developed to fill identified gaps in service through information, referral, case management, and follow-up consultations;
- (D) a description of how funding under this Act will be coordinated with other public and private resources; and
- (E) a description of outcome measures to be used to monitor success in promoting self-sufficiency, family stability, and community revitalization.

Subgrantee agencies will be required to submit applications for funding for the 1997 State program year, which begins on July 1, 1996. Each application must include, among other elements, each of the five components of the community action plan. Specifically, the elements will be addressed as follows:

- A. Needs assessment--Historically, the State has required that a comparison of services planned with services actually provided be included in the application as an element of an ongoing

Kansas Community Services Block Grant State Plan

needs assessment. For Program Year 1997, subgrantees will be required to demonstrate that the needs assessment included a mechanism for obtaining input from the public, particularly from low-income persons.

- B. Description of the service delivery system--The State has required for several years that applicants include a description of the agency's service delivery system. For Program Year 1997, each subgrantee will also be required to include a description of the entire service delivery system in its area.
- C. Description of linkages--Subgrantees will be required to demonstrate how their plans have responded to the needs and gaps identified in the needs assessment and survey of the service delivery system.
- D. Description of coordination with other resources--The State has required for several years that subgrantee applications include descriptions of coordination efforts.
- E. Description of outcome measures--In previous years, applications have been required to include a description of how each individual service would be evaluated. In applications for Program Year 1997 funding, subgrantees will be required to develop plans to evaluate services according to the format produced by the Task Force on Monitoring and Assessment of the U.S. Department of Health and Human Services.

CSBG staff have been meeting with a task force comprised of representatives from each subgrantee agency to discuss CSBG evaluation in Kansas. To date, discussions have centered on agency capabilities. The task force is exploring the possibility of standardizing outcome measures, discuss planning requirements, and how to sell the concept to directors and other agency staff.

CSBG staff anticipate that subgrantees will encounter significant difficulties in their first year of implementing outcome measures. CSBG staff will be available to provide training and technical assistance.

A section has been added to the CSBG monitoring instrument addressing the subgrantees' efforts to fulfill their plans described in their Community Action Plans.

Assurance 14

Provide assurances that cost and accounting standards of the Office of Management and Budget (OMB Circular A-110 and A-122) shall apply to a recipient of funds under this subtitle.
--

Kansas Community Services Block Grant State Plan

Subgrantees are required by the Kansas Community Services Block Grant Program Procedure Manual to comply with OMB Circulars A-110 and A-122. Compliance with both circulars will be monitored through onsite monitoring visits to each agency.

Assurance 15

Public Law 103-227, Part C. Environmental Tobacco Smoke, also known as the Pro-Children Act of 1994 requires that smoking not be permitted in any portion of any indoor facility owned or leased or contracted for by an entity and used routinely or regularly for the provision of health, day care, education, or library services to children under the age of 18 or if the services are funded by Federal programs either directly or through States or local governmental by Federal grant, contract, loan, or loan guarantee.

As part of their annual applications, subgrantees will be required to sign assurances that they will comply with the conditions of the Pro-Children Act of 1994. Compliance will be reviewed through onsite monitoring of each agency.

B. Goals and Objectives

The State of Kansas is committed to improving the range and quality of services available to the low-income population in Kansas, and to reducing the incidence of poverty in the State. To this end, the Community Services Block Grant program has established the following goals and objectives to better meet the five areas listed in section 675(c)(1) of the Act.

1. Provide a range of services and activities which have a measurable and potentially major impact on the causes of poverty in the State or those areas of the State where poverty is a particularly acute problem.

- a. The State intends to expand the geographic range of the CSBG program in Kansas. Over a period of several years, the CSBG program will expand by adding several currently unserved counties each year. In the initial phase (implemented in State Fiscal Year 1996), emphasis has been placed on incorporating counties that are contiguous with currently served counties into existing grantee agency service areas. For SFY 1997, the CSBG program is proposing targeting for expansion the currently unserved counties with the highest low-income populations.

Subgrantee agencies and the State have expressed concerns about the effects of expansion on existing eligible entities' budgets, and about the possibility of expanding the program's service area during a time of declining federal allocations. The State is working and will continue to work with subgrantee executive directors to develop

Kansas Community Services Block Grant State Plan

a realistic expansion plan that minimizes the financial burdens on existing subgrantee agencies.

- b. Some, but not all, agencies currently operate case management-style self-sufficiency programs. Those self-sufficiency programs that exist are of varying quality. The State plans on providing training and technical assistance to grantee agencies to assist in the establishment or refinement of such programs.

The Kansas Association of Community Action Programs (KACAP) has created a working group of individuals from each subgrantee agency to share information on case management programs. The State will provide technical support, when possible, to this working group.

- c. The State will encourage subgrantee agencies to become more involved in identifying and addressing the causes of poverty. The State has identified economic development as one such area, and will continue in FY 1997 to develop and encourage approaches to creating community economic development. To the extent possible, the State will provide and encourage training and technical assistance to grantee agencies. The CSBG program will also work cooperatively with other divisions within the Department of Commerce & Housing to develop projects and materials to encourage economic development that addresses the needs of low-income Kansans.
- d. Through "discretionary" funds, the State will provide grants to support innovative programs which address the causes and conditions of poverty. The State will provide appropriate technical assistance in program design, operation, and evaluation. The State will encourage the replication of successful programs in other agencies.

- | |
|---|
| <p>2. Develop and/or approve programs which, singly or in combination, provide activities enabling low-income persons to secure and retain meaningful employment; to attain an adequate education; to make better use of available income; to obtain and maintain adequate housing and a suitable living environment; to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing and employment-related assistance; to remove obstacles and solve problems which block the achievement of self-sufficiency; to achieve greater participation in the affairs of the community; and to make more effective use of other programs related to the purposes of this subtitle.</p> |
|---|

- a. Grantee agencies submit applications which include an analysis of services provided during the previous year, compared with their planned services; narrative descriptions

Kansas Community Services Block Grant State Plan

of their services planned for the coming year, including measurable, outcome-oriented objectives and activities; their systems to deliver services; a description of the input and cooperation of other local social service agencies in planning the proposal; a description of the way the proposed services address the activities described in Section 675(c)(1); and budget information.

State staff will review the applications in detail to assure grantee agencies' plans are in compliance with the requirements of the Act and to assist the agencies in any part of the planning, as needed.

- b. Grantee agencies will submit on a quarterly basis reports on the numbers and types of services provided in each quarter of the program year. State staff will review these reports to monitor agencies' progress in providing services proposed in grant applications.
- c. Grantee agencies will submit on an annual basis a report evaluating the services provided through the Community Services Block Grant allocation. Evaluations will follow the format provided by the Task Force on Monitoring and Assessment. The State will provide training and technical assistance regarding evaluation techniques, and will work with grantee agencies on improving evaluation procedures.

3. Develop and/or approve programs which, singly or in combination, will enable community based entities to provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor.

- a. Grantee agencies will submit applications which include their systems to deliver services and a description of the way the proposed services address the activities described in section 675(c)(1). State staff will review the applications in detail to assure grantee agencies' plans are in compliance with requirements of the Act and to assist the agencies in any part of the planning, as needed.
- b. Department of Commerce & Housing staff will interact with staff from other State departments to encourage linkages between State social service providers and CSBG recipients.

Kansas Community Services Block Grant State Plan

4. Coordinate and establish linkages between governmental and other social service programs to assure the effective delivery of such services to low-income individuals.

- a. The Community Services Block Grant program has been incorporated into the Kansas Consolidated Plan (submitted the U.S. Department of Housing and Urban Development) as an integral part of the State's antipoverty plan. The CSBG program will interact actively with staff from other departments to encourage linkages between housing and other antipoverty programs.
- b. Through the annual application process, onsite visits, and state CSBG association meetings, State CSBG staff will encourage and monitor grantee agency efforts to coordinate planning and service delivery with other providers in the community.

5. Encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community.

- a. The CSBG program will encourage subgrantees to develop projects which involve interdisciplinary solutions to problems facing low-income people. The CSBG program will coordinate these efforts with other State departments as well as private sector service providers.
- b. Through the annual application process, onsite visits, and state CSBG association meetings, State CSBG staff will encourage and monitor grantee agency efforts to coordinate planning and service delivery with other providers in the community.
- c. Grantee agencies will be encouraged to develop additional streams of funding to supplement declining CSBG allocations. By serving as a clearinghouse for information on alternative, private sector funding sources, the CSBG program will encourage local agencies to develop private sector funding to supplement federal and State funds.

C. Activities to be Supported

Activities will be based on unmet local needs and agencies' abilities to meet those needs. Grantee agencies have both formal and informal agreements with other social service agencies to assure that services are not duplicated.

Kansas Community Services Block Grant State Plan

Each agency will provide services in each of the broad categories outlined in the Act. In the area of employment, many agencies provide counseling or programs emphasizing job search skills. Under the heading of education, most agencies assist in preparation for GED testing, and most provide counseling on education options available to clients. Many agencies' activities in the area of better use of income involve financial counseling and budgeting assistance. Seven of the eight agencies operate weatherization programs, and their CSBG programs serve as a source of referrals and support for their weatherization efforts. Most agencies' emergency services include clothing banks, surplus commodities or food pantries, and some provide limited rent or utilities payment assistance. Coordination with local housing efforts has become a major priority for grantee agencies, coinciding with the State staff's move to the Division of Housing of the Department of Commerce & Housing. Transportation is provided by many agencies to support other programs and to provide access to other services. Several agencies have total family programs which emphasize multi-service case management to enable the families to move from poverty to self-sufficiency. All make referrals to other agencies that are better able to provide some services.

Below is a list of the various types of services provided in each of the service categories:

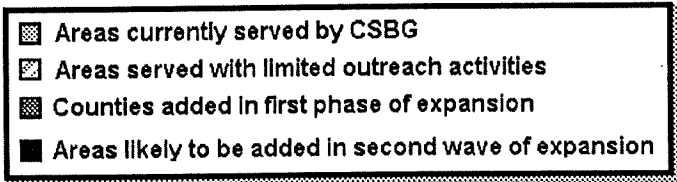
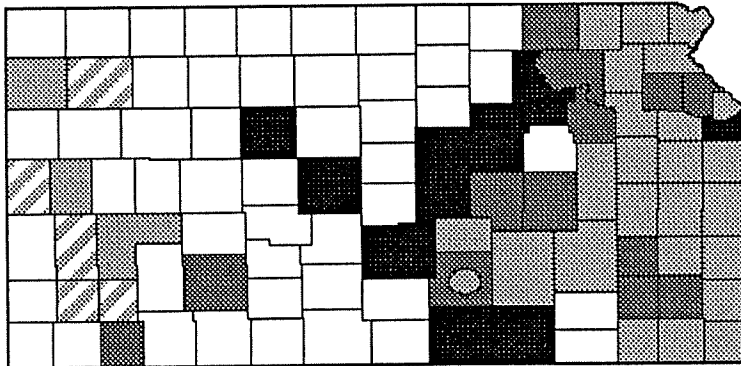
<p style="text-align: center;"><u>Employment</u></p> <p>Skills training Summer youth jobs Job placement and development Adult work experience Job counseling Clarification of immigration status Information & referral</p>	<p style="text-align: center;"><u>Education</u></p> <p>GED Preparation Counseling/guidance Tutoring Substance abuse education Information & referral Head Start support Family reading project School intervention</p>	<p style="text-align: center;"><u>Income Use</u></p> <p>VITA/tax counseling Weatherization support Income management Budgets/counseling Information & referral Utility payment plans</p>
<p style="text-align: center;"><u>Emergency Services</u></p> <p>Homeless aid Information & referral Utility assistance Rent assistance Food vouchers Donated goods Crisis intervention Medical projects</p>	<p style="text-align: center;"><u>Nutrition</u></p> <p>Food pantries Hot meals Commodities Information & referral Food baskets Donated vegetables Community gardens Community outreach</p>	<p style="text-align: center;"><u>Housing</u></p> <p>Low-cost repairs Information & referral Housing counseling Community organization Housing study groups</p>

Kansas Community Services Block Grant State Plan

Linkages

- Holiday Programs
- Life skills classes
- Elderly projects
- Medical projects
- Cultural/recreation projects
- Self-sufficiency programs
- Information & referral
- Back-to-school fair

The city of Wichita as well as at least 27 counties (Allen, Anderson, Atchison, Bourbon, Brown, Butler, Cherokee, Coffey, Crawford, Doniphan, Douglas, Finney, Franklin, Greenwood, Harvey, Jackson, Labette, Linn, Lyon, Miami, Montgomery, Nemaha, Osage, Shawnee, Sherman, Wichita, and Wyandotte) will be served in full by existing community action agencies and a migrant and seasonal farm worker organization. Several others, including Ford, Grant, Greeley, Haskell, Kearny, Seward, and Thomas will be served; however, outreach



however, outreach efforts in these counties are limited and not all low-income residents of these counties will be made aware of CSBG services (Refer to the map of the CSBG service area).

The State has issued requests in 1996 to existing eligible entities to provide services to 13 additional counties (Chase, Ford, Jefferson, Leavenworth, Marion, Marshall, Neosho, Pottawatomie,

The State has issued requests in 1996 to existing eligible entities to provide services to 13 additional counties (Chase, Ford, Jefferson, Leavenworth, Marion, Marshall, Neosho, Pottawatomie,

Kansas Community Services Block Grant State Plan

Sedgwick¹, Seward, Wabaunsee, Wilson, and Woodson). These initial counties designated for expansion are those served by existing community action agencies in the Head Start and Weatherization programs. Agencies choosing to serve these areas are currently developing infrastructure and capacity to provide services in the new areas. These counties are also noted on the map on the previous page. Expanding agencies will begin providing a limited range of services in these areas in the 1997 fiscal year, bringing the number of counties served to forty.

In SFY 1997, KDOC&H is proposing to target currently unserved areas with high poverty populations. Likely targets for expansion include Barton, Cowley, Dickinson, Ellis, Geary, Johnson, McPherson, Reno, Riley, Saline, and Sumner counties. In subsequent years, the CSBG Program intends to phase expansion into the remaining 55 counties.

Program activities under the Community Services Block Grant will consist of services to individuals and households with income at 125 percent of the official poverty line or below, as established by the Director of the Office of Management and Budget. Where appropriate, priority in the distribution of services will be given to elderly and handicapped low-income persons.

No person shall on the ground of race, color, national origin, or sex be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity funded in whole or in part with funds made available under this subtitle. Any prohibition against discrimination on the basis of age under the Age Discrimination Act of 1975 or with respect to an otherwise qualified handicapped individual as provided in the Americans with Disabilities Act shall also apply to any such program or activity.

D. Criteria and Method for Distribution of Funds

No less than 90 percent of the funds the State receives will be used to fund existing community action agencies and a migrant and seasonal farmworker organization on an allotment basis. Allotments are derived from a formula based in part upon low-income population and size of geographic area served, as revised in 1987 and 1994 after agreement by community action agencies. From the 90 percent reserved for eligible entities, grants will be awarded to community action agencies and a migrant and seasonal farmworker organization in the following allotments:

City of Wichita, Human Services Department	22.45%
Community Action, Inc.	7.56%

¹Excluding the City of Wichita, which is already served.

Kansas Community Services Block Grant State Plan

East Central Kansas Economic Opportunity Corporation	13.49%
Economic Opportunity Foundation, Inc.	16.71%
Harvest America Corporation	7.35%
Mid-Kansas CAP, Inc.	6.54%
Northeast Kansas Community Action Program	8.37%
Southeast Kansas Community Action Program, Inc.	17.53%

Kansas Association of Community Action Programs, Inc.
Testimony to Kansas House Committee on Appropriations
April 3, 1996

4-3-96

House Appropriations

Attachment
4

Kansas

Association of
Community
Action

Programs, Inc.

KACAP, Inc.



An organization
dedicated to
addressing the
causes and conditions
of poverty.

City of Wichita
Community Action Agcy.
Wichita, Kansas

Community Action, Inc.
Topeka, Kansas

East Central Kansas
Economic Opportunity
Corporation
Ottawa, Kansas

Economic Opportunity
Foundation, Inc.
Kansas City, Kansas

Harvest America
Corporation
Kansas City, Kansas

Mid-Kansas
Community Action
Program, Inc.
El Dorado, Kansas

Northeast Kansas
Community Action
Program, Inc.
Hiawatha, Kansas

Southeast Kansas
Community Action
Program, Inc.
Girard, Kansas

Testimony to Kansas House Committee on Appropriations

**Presented by: Richard Jackson, President,
Kansas Association of Community Action Programs (KACAP)**

COMMUNITY ACTION AND CSBG

Community Action Agencies were created in 1964 to provide a means for individual communities to address the poverty problems in their areas. The Community Services Block Grant (CSBG) provides the core funding for CAAs in our nation and in our State.

CSBG COVERAGE IN KANSAS

The Community Services Block Grant helps support seven (7) Community Action Agencies in Kansas and one (1) Migrant Farmworker Organization. CSBG serves 26% of all Kansas counties, and together, our agencies provide services to a full 54% of the State's low-income population.

The eight CSBG funded agencies also serve an additional 22 counties through other programming such as Weatherization and Head Start.

HOW CSBG IS UTILIZED

CSBG provides the core funding for Community Action Agencies. The agencies, in turn, use CSBG funding in a variety of ways:

- * Direct program/service delivery.
- * Leveraging of additional funds and resources, including federal, state, local and private dollars.

With CSBG core funding as a leveraging tool, CAAs in our state are able to bring millions of additional dollars into our delivery systems and further extend the effectiveness of our efforts. The state's CSBG allocation is approximately \$3 million. Using these funds for leverage the CAA's generated a total of \$17,590,967 in additional federal, state, and local resources. This figure does not include the total value of in-kind services and donations for various programs.

PROGRAMS PROVIDED FOR OR MADE POSSIBLE THROUGH CSBG

The Community Action Agencies across the state offer various programs based on their individual community needs. Many of our services are common among all of our agencies. Others are tailored to fit the area and specific populations we serve. The local control of the program provides a unique approach to meeting community needs.

Examples of CSBG agency services include:

Head Start	Emergency Services
Transportation	Congregate Meals for Seniors
Tutorial programs	Food Banks
Elderly Services	Homeless Programs
Weatherization of Low-Income Homes	
School based services to Families	
Housing/HUD Programs	
Self-Sufficiency Case Management	
A wide array of area-specific, innovative programing.	

COMMUNITY PARTICIPATION

Each Community Action Agency has a Board of Directors or Advisory Council comprised of public elected officials, private organizations, and community representatives elected by low-income participants. This tripartite representation allows for the involvement of the local lawmakers, businesses, and recipients in the decision making process for determining how service dollars will be spent in their communities.

CSBG generally provides for direct services and a small corps of necessary staffing. Each CAA's survival is dependent, however, on volunteers.

WHY IS CSBG IMPORTANT?

CSBG is the heart of a multimillion dollar network of programs and services in Kansas that fight the causes and effects of poverty. Together these agencies demonstrate that a program of vibrant and effective local networks, administered at the state level, is working hard to help low-income Kansans meet the challenges of poverty.

Examples of
KACAP
(Kansas Association of Community Action Programs)
Community Service Programs

KACAP Member Agencies

COMMUNITY ACTION AGENCIES IN KANSAS-1996
AGENCY/DIRECTOR

Counties Served

City of Wichita, Community Action Agency

Earline Wesley, Dir. of Human Relations
City Hall, 455 N. Main, 2nd Floor
Wichita, Kansas 67202
(316) 268-4691
fax # (316) 268-4219

City of Wichita

Economic Opportunity Foundation (EOF)

LaDora Williams, Executive Director
1542 Minnesota
Kansas City, Kansas 66102
(913) 371-7800
fax # (913) 371-0457

Wyandotte

Mid-Kansas Community Action Program, Inc.

Executive Director, Lennie Elliott
111 West Ash
El-Dorado, Kansas 67042
(316) 321-6373
fax # (316) 321-3477

Butler, Chase,
Greenwood,
Harvey, Marion

**Northeast Kansas Community Action
Program, Inc. (NEK-CAP)**

Annie Johnson, Executive Director
Route 4, Box 187
Hiawatha, Kansas 66434
(913) 742-2222
fax # (913) 742-2164

Jackson, Nemaha
Atchison, Brown, Doniphan'
Leavenworth, Jefferson,
(Weatherization)
Marshall, & Washington
Leavenworth (Head Start)

**Southeast Kansas Community Action
Program, Inc. (SEK-CAP)**

Jim Garrison, Executive Director
110 N. Ozark, Box 128
Girard, Kansas 66743
(316) 724-8204
fax # (316) 724-4471

Allen, Bourbon, Cherokee,
Linn, Crawford, Labette,
Neosho, Montgomery,
Wilson, Woodson

Community Action

Sue Wheatley, Executive Director
1000 SE Hancock
Topeka, Kansas 66603
(913) 235-9561
fax # (913) 235-9564

Shawnee

Harvest America

Laurie Rosenwasser, Executive Director
14th & Metropolitan
Kansas City, Kansas 66103
(913) 342-2121
fax # (913) 342-2861

Wyandotte, Leavenworth,
Grant, Greeley,
Logan, Wallace, Thomas,
Sherman, Haskell, Kearney,
Finney, Wichita

**East Central Kansas Economic
Opportunity Corporation (ECKAN)**

Richard Jackson, Executive Director
203 W. 3rd, P. O. Box 100
Ottawa, Kansas 66067
(913) 242-7450
fax # (913) 242-0305

Anderson, Coffey, Douglas
Franklin, Lyon, Miami,
Osage.
N. Wyandotte
(Weatherization)

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City of Wichita, Community Action Agency

Serving – City of Wichita

Christmas Assistance

Every year, the City of Wichita Human Services Department assists the local Inter-Faith Ministries Operation Holiday and the U.S. Marine Corps Toys for Tots programs with their applications for assistance. In 1995, the Department helped over 2400 families apply for food boxes, food vouchers, and toys. Applications were taken at the Department's four Service Centers, funded in part by CSBG.

The Human Service Board was instrumental in 1994 and 1995 in the co-location of the Operation Holiday and Toys for Tots distribution sites, arraigning for an empty retail location to be provided for only the cost of utilities. Prior to 1994, the two sites were miles apart, creating transportation difficulties for the recipients.

Utility and Rent Assistance

The Human Service Department uses a large portion of its CSBG funds to assist eligible applicants with utility and rent costs. In the twelve months, ending June 30, 1995, the Department paid rent for 181 families and utilities (gas, electric and/or water) for 953 families. The CSBG-funded staff used these payments to leverage an additional \$25,000 from other sources willing to help the families maintain a stable living situation.

In the first eight months of the current program year, CSBG funds have helped almost 200 families with rent and over 650 families with utilities.

Community Action

Serving – Shawnee County

Discovery Group

Discovery Group is a support group for individuals and families who need to develop a network of friends and acquaintances that will provide a positive impact in their lives. Membership in the group is open to everyone, although low-income households are targeted for the group. The group meets monthly on the third Thursday evening. Free transportation and child care are available to those who request these services. Persons who volunteer two hours of community service and attend the Discovery Group meeting in the same month can have the cost of a Heartland Share food basket (\$13.80) paid by Community Action.

The group decides what topics and issues, if any, they would like to have addressed at the meetings. Community Action Case Managers, who are paid from CSBG funds, arrange for presenters and meeting locations. They also provide transportation and child care services.

Group members are often able to get “inside information” on upcoming programs and activities before it is available to the general public. In the past few months, participants have been able to enroll in the new managed care Medicaid health programs, pre-enroll children for Head Start, and enroll their children in their choice of magnet school. Occasionally, the group elects to have purely social activities such as covered dish dinners, picnics, and museum tours with their families. There have been some meetings given over to art and craft activities as well.

Recently, several regular Discovery Group participants formed a Planning Committee to under take some of the managerial duties that had been performed by the Case Mangers. This committee will arrange for meeting space, maintain updated mailing list, and mail out meeting notices.

Community Action's Project Attention

“Strengthening school families and their communities through partnerships”

Project Attention (PA) acts as a receiver of messages presented by schools, parents, residents, etc.. Since PA operates within a community action agency, we are able to respond to messages in a more innovative, timely and effective manner.

Upon receiving a message, the project acts as a coordinator of systems and resources that, when brought together, benefit individual families as well as the community. Through community collaboration efforts initiated by the project, several adult and parent education programs have been implemented. English As A Second Language, GED, U.S. Citizenship classes, family management, alcohol/drug prevention training, and parent skill-building activities are offered in an effort to increase parental involvement in children's overall well-being and to assist families to become self-sufficient.

Additional activities undertaken by the project that benefits the whole community include community fairs, immunization round-ups and, the BACK TO SCHOOL FAIR.

Project Attention's focus on strengthening families, schools, and neighborhoods makes the program a significant asset to the community. Stronger, healthier, and involved families have more positive economic and social impacts in their communities.

East Central Kansas Economic Opportunity Corporation (ECKAN)

Serving – Anderson, Coffey, Douglas, Franklin, Lyon, Miami, and Osage Counties

LeRoy, Kansas, Low-Income Elderly Housing Project

**Summary of the HOME Partnership project located in
LeRoy, Kansas, Low-Income Elderly Housing Project**

The fall of 1996 witnessed the completion of a low-income, elderly housing project located in the City of LeRoy, in Coffey County. The finished project is the culmination of the cooperative efforts between the Coffey County Housing Authority, the Kansas Department of Commerce and Housing (KDOCH), the City of LeRoy, and the East Central Kansas Economic Opportunity Corporation (ECKAN). All of these entities played an important role in the completion of the project. The City of LeRoy and the Coffey County Housing Authority identified LeRoy as a city in need of low-income housing for the area's elderly residents. ECKAN's role was to provide assistance with the writing of the grant and the construction of the homes. The City of LeRoy donated the land on which the project was built and the Coffey County Housing Authority and KDOCH provided \$90,724 and \$252,171, respectively, in funding. The final result of these efforts are four (4) duplexes for a total of eight (8) units, with two units being handicapped accessible.

ECKAN is the HUD Local Housing Authority (LHA) for six of the seven counties that it serves. (ECKAN is not the LHA for Douglas County) This allows ECKAN to, in addition to building the units, provide Section Certificates and Vouchers to the residents of the LeRoy project. The project is currently managed by ECKAN and provides area elderly an affordable, decent place to live.

Ottawa Youth Project

The following is a copy of a news release announcing the Ottawa Youth Project receiving national recognition.

For Immediate Release

Date: April 3, 1996
Contact: Richard Jackson
Phone: 913-242-7450
Fax: 913-242-0305

National Recognition for Ottawa Youth Project - lauded for outstanding contributions to rural area

Ottawa, Kansas - As part of a joint national effort to highlight rural development programs, the National Association of Community Action Agencies (NACAA), the National Association of Development Organizations (NADO) Research Foundation, and the U.S. Department of Agriculture (USDA) recently recognized the Ottawa Youth Project for its outstanding contributions to aiding at-risk youths and their families through a mentor program.

The East Central Kansas Economic Opportunity Corporation (ECKAN) established the Ottawa Youth Project, a mentor program that links youth and their families with community volunteers. Volunteers help youths and their families to identify community-level opportunities for making a more positive living and working environment. A project director (Jeff Welton) and a student intern (Angie Flager, Ottawa University) support the efforts of the mentors, and a community-based steering committee provides policy direction. The total first year budget for the program came from the Community Services Block Grant (CSBG) and the City of Ottawa.

“ECKAN is pleased with the efforts Jeff Welton and the community volunteers have made to provide positive role models with whom at-risk youths can interact as well as to provide avenues for positive activities in which at-risk youths can participate,” said Richard Jackson, ECKAN’s Executive Director.

Currently, there are 24 youths matched with 18 volunteers. Eight volunteers are currently in the process of being matched, and 32 youths have been referred to the program and are currently unmatched.

Funding for the Youth Project is shared by the City of Ottawa (\$5,000), the community of Ottawa, and CSBG (\$28,000). Local businesses have donated over \$2,000 and a large amount of food and materials that are used by the kids when they are performing projects for the community.

“Now, with practically all of America focused on reinventing government, it is important that everyone understands the innovative, successful, and cost-effective programs that our Community Action Agencies develop and implement in their local communities. With this program, NADO, NACAA, and USDA hope to educate key decision makers in federal, state,

local government, and the private sector. With approximately 58 percent of America's poor living in rural and suburban areas where the local CAA is often the only source of services, it is critical that these agencies continue to be supported at every level," said John Buckstead, NACAA's Executive Director.

The National Association of Community Action Agencies was established in 1972 and is the largest national association representing the interests of Community Action Agencies (CAAs) in their fight against poverty at the local level. Nearly two-thirds of the CAAs across America serve the residents of rural areas. NACAA is committed to improving the lives of America's poor through the continued education, support, and empowerment of Community Action Agencies across the United States.

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ECKAN's Family Self-Sufficiency Program

The main goal of ECKAN's family self-sufficiency program is to eliminate and/or lessen a family's reliance of social welfare programs to help them meet their daily needs. The following is a list of clients that ECKAN has assisted with its family self-sufficiency program.

Effectiveness of the Self-Sufficiency Program

ECKAN's Self-Sufficiency Program currently has forty-one clients. Of the forty-one clients, twelve attend a post-secondary school, twenty are employed full-time, and one is employed part-time. Listed below are examples of the program's effectiveness.

- C.S. is a student at Neosho Community College and is on the President's Honor Roll. She has been in the program since April 1993.
- A.S. started the program (November 1993) earning \$7,304 annually. She now earns \$11,000 annually and works for UPS Delivery Service.
- J.O. attends Fort Scott Community College and graduates in May 1996 with a certificate in Business Computers. J.T.P.A. is helping her with tuition costs. She has been in the program since September 1994.
- L.L. and her son earned GED's. She is now the co-owner of a shop and is earning \$18,000 annually. She has been in the program since January 1994.
- S.H. is a student at Ottawa University and will earn a B.A. in Human Services in May 1997. She has been in the program since May 1994.
- T.M. is attending Emporia State University's School of Nursing. She will graduate in May 1997. She has been in the program since January 1994.
- V.H. received a certificate in Electronic Technology (Allen County Community College, December 1995). J.T.P.A. helped her with tuition costs. She is currently working full-time. She has been in the program since February 1994.
- Y.S., while not totally self-sufficient, is earning \$8,334 annually as a teacher's aide. (She entered the program \$3,600 annually.) In addition, Y.S. has more than \$6,000 in her escrow account. She has been in the program since June 1993.
- Four clients attend Emporia State University and will graduate in August 1996.
 - 1) B.M. has been in the program since December 1992 and will receive a B.A. in Art Therapy.
 - 2) D.H. has been in the program since August 1994 and will receive a B.A. in Art Therapy.

Examples of Community Service Programs Created by KACAP Agencies

3) R.M. has been in the program since November 1993 and will receive degrees (B.S.) in Business and Horticulture.

4) S.L. has been in the program since September 1994 and will receive a B.A. in Sociology. She is preparing to take the L.S.A.T. (Law School Aptitude Test).

The following clients achieved total self-sufficiency during the 1995-96 program year.

- D.B. achieved total self-sufficiency (September 1995) after receiving a B.S. in nursing (Emporia State University, May 1995). She currently earns \$14 an hour. She entered the program receiving AFDC and had been in the program since October 1992.

- G.C. achieved total self-sufficiency in January 1996 and received an escrow check for \$2,500 in March 1996. He received a certificate in Electronics (first in his class and class president), and his wife received her GED and CNA (certified nursing assistant). They were receiving \$386 monthly from AFDC and now are receiving \$2,256 monthly from employment. He had been in the program since February 1993.

- K.S. achieved total self-sufficiency in January 1996. She was receiving AFDC (\$196 monthly) and working for \$360 per month. She now is working for \$800 per month, receiving \$400 in child support, and receiving \$135 in AFDC payments for her grandchild. (Her husband now earns \$760 per month.) She has been in the program since January 1993.

- L.D. entered the program from the Homeless Program She graduated with a B.A. in Elementary Education (Emporia State University, May 1995) and is teaching for the Emporia School District. She will be self-sufficient as of May 1996. She had been in the program since August 1993.

- R.W. became totally self-sufficient in March 1996. She is employed as a store manager. She had been in the program since September 1993.

Economic Opportunity Foundation (EOF)

Serving – Wyandotte County

Supportive Housing Program

For several years EOF has administered a “Supportive Housing Program” that enables low-income persons to maintain decent, safe, and affordable housing. This program contains three major components as follows:

1. **Homeless Prevention** - This component involves an EOF caseworker working directly with a client who has been served an eviction notice and is in imminent danger of being thrown out onto the street. The caseworker assesses the client’s housing affordability dilemma and assists the client with the implementation of a plan to retain their housing or find a more affordable housing alternative.
2. **Homeless Placement** - Persons who are currently living in a homeless shelter, transitional living facility or health care facility are assigned to an EOF caseworker to assist them with the transition from living in temporary housing to permanent housing.
3. **Mortgage Default Counseling** - This program assists persons with maintaining Homeownership status. Persons facing foreclosure on their home are assisted by an EOF counselor to prepare and implement a plan for maintaining possession of their home.

Each component of EOF’s Supportive Housing Program involves direct counseling services to the client, wherein the client is required to meet strict program eligibility and participation guidelines. In other words, it is not a program that simply hands the client a check to pay their rent or mortgage. It is a program that educates the client on how to avoid future crises in their efforts to maintain permanent housing. Funding for these programs come from several sources including, the Community Services Block Grant Program, the United Way, HUD and miscellaneous private foundations.

Housing Development

To expand its delivery of housing related services to low-income persons in Wyandotte County, EOF has recently moved into the housing development business. What is unique about this program is that it includes the participation of private lending institutions and initiates an entrepreneurial opportunity for EOF. Currently, EOF is involved in two different types of development projects.

1. EOF has purchased two single family homes for rehabilitation and subsequent rental to families earning 80 percent or less of the Kansas City Area Median Income. Although about 50 percent of the funds used to finance these projects come through HUD's HOME Investment Partnership Program, the other 50 percent of financing involves private mortgage funds. The goal of this program is to increase the ration of private funds as EOF builds the operating capacity of its program and increases positive cash flow from projects.
2. Another project to be initiated this summer and completed by the spring of 1997 is the building of five new homes in an area targeted for continued development over the next few years. This project will leverage three private sector dollars from area lending institutions for every Community Development Block Grant dollar spent. In addition, it will develop properties that will move parcels of land from tax delinquent status to tax revenue generating status. This project will provide the catalyst for initiating the redevelopment of an area that has been neglected for several years.

It should be emphasized that EOF will link their "Supportive Housing" program to its "Housing Development" program through placing persons in EOF rental properties where they will participate in a "Homeownership Training Program"/ Many other non-profit organization are using this approach in an effort to increase the pool of qualified buyers and thereby increasing the level of "Homeownership", that is one of the keys to rebuilding stable communities. It should also be noted that there is a strong emphasis on leveraging funds from a variety of sources and especially the need to involve and include private sector lending institutions in all or our affordable housing efforts.

Harvest America Corporation (HAC)

Serving – Wyandotte, Leavenworth, Johnson, Grant, Greeley, Logan, Wallace, Thomas, Sherman, Haskell, Kearney, Finney, and Wichita Counties

Health Promotion

Harvest America provides extensive health promotion activities focusing on Wyandotte, Finney, Sherman, Wichita, Ford, and Grant Counties and with secondary emphasis on 19 additional counties in Southwest Kansas. Health promotion programs center around teen pregnancy prevention and HIV prevention. HAC mostly employs peer education and peer support group models. Health promotion programs target those most at risk with a clear, positive, accessible prevention message.

JAM, a teen pregnancy prevention program based in Garden City and serving Finney, Ford, and Grant Counties, trains youth between the ages of 14 and 21 to become peer educators. Trained and certified peer educators work in the schools, with clubs, and with youth offender programs to raise awareness of the consequences of teen pregnancy and lower its incidence. The program provides education for the parents of teenagers to lower its incidence. The program provides education for the parents of teenagers to enable them to provide better support for their children's efforts to prevent pregnancy.

Comadres, Compadres, y la Familia, a Wyandotte County Based HIV prevention program, brings together groups of adults to learn both the facts and skills needed for HIV prevention. These ongoing groups develop environments of safety and comfort which allow participants to share their concerns openly and solicit meaningful information they can use in their own lives and to teach their children.

SALSA, Staying Alive Looking for Some Answers, targets youth between 13-18. Structured as clubs and including fun recreational activities, SALSA builds a safe trusting environment for youth to learn about HIV and STDs. The program focuses mostly on developing skills for youth in making healthy decisions. This skill development will stay with the SALSA participants in every aspect of their life.

In a 22-county area of Southwest Kansas, Harvest America targets HIV prevention to substance users. A very high risk group, substance users run the gamut from alcohol users to users of inhalants and injectable drugs. Often simple impaired judgment causes individuals to engage in risk behaviors, and HAC's program in Southwest Kansas works through bars and on the streets, with substance abuse programs, through law enforcement, and with more casual substance users to reduce the risk of the spread of HIV.

HAC's staff in HIV prevention and teen pregnancy prevention programs are bilingual in English and Spanish. They provide all training and education in English or Spanish, whichever is most appropriate for the individual or group.

Shirely Rosenwasser Memorial Family Reading Program

Family Reading is a bilingual literacy program that assists Spanish speaking families in Kansas City, Kansas. Classes help people overcome language barriers and learn to read, write, and speak English. By working with families, the program also promotes parents' active involvement in their children's education, a route out of poverty.

The program collaborates with the University of Missouri, Kansas City Teaching English as a Second Language Program, the Literacy Connection, the Argentine Library, the public schools, and other community based organizations. Volunteer and staff teachers correlate lessons with real life in the United States from filling out job applications to reading medicine bottles.

Designed to reach Spanish speaking families with school aged children, the program served 64 adults and 28 children last year and over 350 families since 1990. Of the students who have finished one year in the program, 80% can now write short personal notes, function independently in survival situations, handle jobs and job training that involve oral and written instructions, as well as read and comprehend materials on familiar subjects.

The program has not only improved communication skills. As a result of the program, many participants have found new job opportunities and increased their incomes. The program has also helped participants become active in their children's schools and in the community as a whole.

Mid-Kansas Community Action (Mid-CAP)

Serving – Butler, Chase, Greenwood, Harvey, and Marion Counties

Mid-CAP CAP Care Program

The CAP Care program is a case management service provided to families who are trying to raise themselves out of poverty. It is comprised of monthly individualized sessions with a Community Service worker where budgeting is emphasized and individual client goals are set-up. Mid-CAP staff assist the client to formulate action steps to achieve their goals. Mid-CAP staff assist the client to overcome barriers to goal completion through teaching problem solving skills and through assumption of cost of incidental expenses.

Mid-CAP Child Care Program

After having a bank building in Eureka donated to our organization and having all the necessary equipment donate by the local hospital, Mid-CAP has opened a child care facility, fitness center and a community room for family or civic functions. Mid-CAP felt there was a need for the center as the hospital was closing their center and survey indicated the home providers were filled to capacity.

The Child Care Center is licensed for 48 children as of January 15, 1996 and at this time is currently serving 48 children on various schedules. There are 18 children whose tuition is paid through SRS funding.

This building will provide for expansion of our Head Start program into Greenwood county in the future. Space at a low cost was a problem in previous attempts to expand in the area. The fitness center serves 18 families and individuals and is equipped with various exercise equipment and was used extensively by the senior citizens during cold weather.

Northeast Kansas Community Action Program (NEK-CAP)

Serving – Atchison, Brown, Doniphan, Jackson, and Nemaha Counties

Family Self-Sufficiency Program

CSBG supports the county level Self-Sufficiency Specialists that conduct the Total Family Self-Sufficiency Program. During the first eight months of the current fiscal year, 82 families have received services from this program, 18 families have left the program, five of them (62.5%) were successful at Level I and II were successful at Level III. \$162,089 of income was generated within these seven families. In addition to the intensive Total Family approach with the 82 families; self-sufficiency oriented supportive services were provided to 895 families. The CSBG county staffing provides a comprehensive referral network to people in need. Self-Sufficiency Specialists know all available community resources and work with County Advisory Committees to raise funds to fill gaps in meeting emergency needs. The 895 families received 17,000 services including job placement, information and referral, financial counseling, housing counseling. Direct services and referral to services are dictated by the particular “poverty courses” in the family. This CSBG programmatic staff structure also provides the basic referral services to NEK-CAP’s other contractual programs including Head Start, Weatherization, Section 8 Vouchers, TBRA, CHDO, and FEMA. NEK-CAP has recently entered a Purchase of Service Agreement with SRS to provide job placement, job clubs, and life skills training to KANWORK clients. This partnership is another example of the flexibility of the CSBG programmatic structure and the efficiency of delivering self-sufficiency services through a locally governed and accountable structure.

Southeast Kansas Community Action Program (SEK-CAP)

Serving – Allen, Bourbon, Cherokee, Linn, Crawford, Labette, Neosho, Montgomery, Wilson, and Woodson Counties

Transportation

There has been a dramatic increase in demand for transportation services in the SEK-CAP's service area. In just the last year, transportation demand has more than doubled. In February, SEK-CAP provided 6,000 rides, and that was the low month for the year. The demand for transportation will likely only increase as we see medical appointments and meal site requests increase drastically.

SEK-CAP's contract service area is on the rise with new requests from SRS and the KANWORK program. These requests include taking clients to the Vo-Tech Center in Cherokee County, to Columbus to get their GED, and work experience training. This service will be expanded into Labette and Montgomery counties.

Another agency that contracts with us to provide transportation services are Wichita Industrial Services for the Blind (WISB) and SEK-CAP will expand its services by providing transportation for Class LTD., which is a Developmentally Disable Service for the Mentally handicapped.

Currently, SEK-CAP is providing 80,000 rides per year. Recently, a study completed by the University of Kansas determined that SEK-CAP is only able to provide transportation for 50 percent of those people who request it. SEK-CAP hopes that in the future funding will allow the agency to reach out to these underserved people.

State of Kansas

Bill Graves



Governor

Department of Health and Environment

James J. O'Connell, Secretary

Testimony presented to

HOUSE APPROPRIATIONS COMMITTEE
LEGISLATIVE HEARING

PREVENTIVE HEALTH AND HEALTH SERVICES BLOCK GRANT
MATERNAL AND CHILD HEALTH SERVICES BLOCK GRANT

presented by
The Kansas Department of Health and Environment

April 3, 1996

In the early 1980's, the federal block grant programs were initiated in order to provide states greater flexibility in administering federal funding to provide needed services. Funding from a number of programs was consolidated into block grants to provide centralized administrative oversight. The Department of Health and Environment was awarded two federal block grants, the Preventive Health and Health Services Block Grant (PH) and the Maternal and Child Health Services Block Grant (MCH). By federal regulation, public hearings are required for both Block grants. This hearing meets legislative hearing and public review and comment requirements for these grant programs for public input into expenditure of block grant funds toward priority state health needs.

The Preventive Health and Health Services Block Grant supports preventive health programs and services that address preventable health problems that contribute to the state's leading causes of premature death and disability and that are consistent with the Year 2000 Health Objectives for the nation. The 1992 amendment to Title XIX, Part A of the PHS Act significantly changed both the application process and reporting requirements in order to better respond to the National Objectives. Beginning with the fiscal year 1993 application, KDHE responded to the new requirements by:

- facilitating a process to identify preventable health priorities for Kansas that are compatible with National Priorities. The Healthy Kansans 2000 Plan has seven priority health areas for Kansas. More than 200 people have participated in the process, which produced a state plan that includes target populations for which activities are to be carried out, populations with greater need and strategies for implementation;
- providing a description of the programs and projects that are funded with PHHS block grant and estimate the number of individuals to be served;
- establishing a state preventive health advisory committee, chaired by the state health officer, to make recommendations regarding development, implementing the state plan, and holding public hearings on the State plan as stipulated by law;
- establishing an ongoing process for public review and comment;
- measuring progress towards meeting the state preventive health objectives, including developing the necessary surveillance systems for measuring progress towards meeting the state's objectives and submission of required uniform data items.

The revised law stipulates that the state use funds to supplement and increase the level of state, local and other non-federal funds and will not supplant other non-federal funds. State expenditures for activities should be maintained at a level that is not less than the average level of such expenditures maintained by the State for the 2-year period preceding the fiscal year for which the State is applying.

Section 1904 of the revised law stipulates that funds may be used for the following:

- activities consistent with making progress toward achieving the year 2000 health objectives for the health status of the population;
- preventive health service programs for the control of rodents and for community and school based fluoridation programs;
- feasibility studies and planning for emergency medical services systems and the establishment, expansion, and improvement of such systems;
- providing services to victims of sex offenses and for prevention of sex offenses;
- program activities related to planning, administration and education, including monitoring evaluation of the Year 2000 Health Objectives addressed in the state plan.

A state may not use the funds to:

- a) provide inpatient services;
- b) make cash payments to intended recipients of health services;
- c) purchase or improve land, purchase, construct, or permanently improve any building or other facility, or purchase major medical equipment;
- d) satisfy any requirement for the expenditure of non-federal funds as a condition for the receipt of federal funds; or,
- e) provide financial assistance to any entity other than a public or nonprofit private entity.

The Maternal and Child Health Services (MCH) Block Grant under Title V of the Social Security Act supports activities to improve the health of all mothers and children consistent with applicable national goals and objectives established under the U.S. Public Health Services Act for the Year 2000. In 1989, Congress adopted the Omnibus Budget Reconciliation Act (OBRA '89) which contained a number of important amendments affecting access to comprehensive health care for women and children including children with special health care needs. Those amendments consisted of new requirements for states in planning, service delivery and reporting. Specifically, the changes were designed to improve planning and accountability, targeting federal funds to priority populations and explicitly linking Title V Maternal and Child Health to applicable goals and objectives for the Year 2000. Kansas is currently in compliance with these amendments.

Funds are allocated to Kansas by a block grant formula enabling the State to:

- provide and assure mothers and children (particularly those with low income or with limited access to services) access to quality maternal and child health services;
- reduce infant mortality and the incidence of preventable diseases and handicapping conditions among children;
- reduce the need for inpatient and long-term care services;

- increase the number of children (especially preschool children) appropriately immunized against disease and the number of low income children receiving health assessments and follow-up diagnostic and treatment services;
- promote the health of mothers and infants by providing prenatal, delivery, and postpartum care for low-income, at-risk pregnant women;
- promote the health of children by providing preventive and primary care services for low-income children;
- provide rehabilitation services for blind and disabled individuals under the age of 16 receiving benefits under Title XVI (of the Social Security Act), to the extent medical assistance for such services is not provided under Title XIX; and,
- provide and promote family-centered, community based, coordinated care (including care coordination services) and facilitate the development of community-based systems of service for children with special health care needs and their families.

The MCH block application process has been changed significantly under OBRA '89. Beginning with fiscal year 1991, the Kansas application was required to address the following:

- public review and comment;
- new requirement for expending federal funds (30-30) - states must dedicate at least 30% for preventive and primary care for children, at least 30% for services for children with special health care needs, and no more than 10% of federal may be spent for administration;
- plan for meeting the needs identified in the statewide assessment;
- state-specific goals and objectives consistent with the national health objectives for Year 2000;
- description of services to be provided and categories of individuals to be served;
- description of activities to promote improved access to MCH services that are family centered, community-based and coordinated;
- identification of areas of the state where services will be provided;
- maintenance of effort (states must maintain the same level of state support as in 1989);
- services which support and complement the major expansions of medicaid eligibility for pregnant women and children up to age 6; and,
- a description of the information the state will collect for its annual report.

Attached to this material are two tables exhibiting actual expenditures for state FY 1994, and projected expenditures for state FY's 1995 and 1996.

The tables show data for each of the block grants separately.

The tables exhibit PH and MCH funding for Aid to Local (primarily local health department) grant programs. An amount to be used to purchase vaccine for local health departments is also exhibited on this table.

The tables also show PH and MCH funding for state operations by program/subprogram. Over eighty percent of funding in the Children with Special Health Care Needs Program is for direct payment of medical specialty services, pharmaceuticals and equipment for children with disabling conditions.

DESCRIPTION OF SERVICES TO BE FUNDED IN FY 96:

Aid to Local Agencies:

MCH and SGF - The Maternal and Infant Health provides funding to 79 Kansas counties. Each county provides care coordination services for uninsured, high-risk pregnant women and their infants and those with other access barriers. Services include physician and nursing pre-natal and post-natal supervision; nutrition assessment; consultation and intervention; social work services; health maintenance; perinatal and parenting education; family planning referrals; and, follow-up of the mother and infant for the first year post delivery.

MCH, PH, and SGF - Health Start/Home Visitor services in 81 counties include home visits by trained lay persons to prenatal clients and to families with a newborn infant to provide family support, to promote the use of preventive health resources and to prevent family stress which can lead to abuse and neglect of children.

MCH - Child Health services provides funding to local health departments for comprehensive child health assessments for non-Medicaid eligible, uninsured and underinsured children in 43 counties. In addition, dental health services are funded in Wichita.

PH - Chronic Disease Risk Reduction - grants are awarded to support development and implementation of community-based programs to decrease premature death and disability due to cancer and cardiovascular disease, the two leading causes of death in Kansas. Program interventions are designed to decrease the leading modifiable risk factors for cancer and cardiovascular disease, including tobacco use, physical inactivity, and nutrition. Currently, 25 counties, presenting over 50% of the state's population are included in the program. Interventions are delivered through schools, worksites, churches, community organizations and in other community settings.

MCH and SGF - Nine Adolescent Health projects provide primary care, teen pregnancy reduction, and residential maternity home services. Projects focus on high risk adolescent health issues. In the case of the maternity homes which are funded solely with state general funds, the focus is repeat pregnancy prevention.

MCH and SGF - Black Infant Mortality project in Wichita and the Black Family Preservation project in Kansas City provide community, group and individual education to adolescents and their parents about the consequences of too early childbearing by black youth.

PH - Health Prevention projects fund specific services based on identified need. Funds will be awarded to the Governor's Council on Fitness, a Black Hypertension/Cholesterol reduction project in Sedgwick County, and the Heartland Health Conference.

PH - Provides emergency funding for purchase of vaccine to be distributed to local health departments in the event of a sudden outbreak of disease.

Transfers of MCH and PH funding to other State agencies:

MCH - Phenylketonuria and hypothyroidism diagnostic and control clinic services are funded at the University of Kansas School of Medicine. These services are mandated to KDHE by statute.

PH - A portion of PH funding to Kansas is designated, per federal mandate, for rape prevention programming and is granted to the Crime Victims Compensation Board.

State Operations:

MCH - Data processing costs for data reports related to maternal and child health services.

MCH - Portion of operating expenses for Vital Statistics, providing health status indicators related to maternal and child health.

MCH - Portion of operating expenses for Child Care Facilities Licensure and Registration Program.

MCH - Operating expenses for Services for Children with Special Health Care Needs section to include direct provider payments for medical specialty services for children with disabling conditions.

MCH - Minor portion of operating expenses for Nutrition and WIC services section to develop nutrition resources and services that contribute to the prevention and correction of health problems related to nutrition for women, infants and children.

MCH - Portion of operating expenses for Children and Families section to provide program oversight to local agencies providing maternal and child health services.

MCH - Minor portion of operating expenses for Bureau of Disease Control immunization program.

PH - Minor portion of operating expenses for Office of the Director of Health activities.

PH - Portion of operating expenses for Bureau of Chronic Disease and Health Promotion.

MCH and PH - Portion of operating expenses for Health and Environmental Education which disseminates education and public information materials relating to maternal and child health and other appropriate subjects.

MCH and PH - Portion of operating expenses for the Bureau of Local and Rural Health Systems for consultation, education and support services by community nurse/public health specialists relating to maternal and child health and risk reduction/health promotion activities.

Presented by: Steven R. Potsic, MD, MPH
Director of Health
Kansas Department of Health and Environment
April 3, 1996

KANSAS DEPARTMENT OF HEALTH & ENVIRONMENT

03-Apr-96

Maternal Child Health Block Grant - Direct Expenditures

FUND # 3616

PROGRAM NAME	PRG NO	Actuals	Actuals	Actuals	Revised	G B R
		FY 93 M C H	FY 94 M C H	FY 95 M C H	FY 96 M C H	FY 97 M C H
Office of the Secretary	0111	\$2,704	\$2,806	0	0	
Gov't & Commun Relations	0161	\$65,635	\$69,263	\$70,219	\$39,596	\$73,352
Off of Information Systems	0212	71,759	\$73,713	\$59,309	54,200	47,365
Vital Statistics	0220	43,344	\$46,805	\$50,009	92,325	113,642
Mothers and Infants		\$1,008,347	\$1,007,320	\$1,007,022	\$1,008,856	\$1,008,856
Healthy Start / Home Visitor		133,824	133,052	134,644	135,203	135,203
Black Infant Mortality		48,554	48,485	49,115	49,115	49,115
Child Health		701,748	711,524	707,536	705,607	705,607
Adolescent Health Promotion		117,762	117,810	117,463	117,783	117,783
Child Health Assessments		74,020	0	48,117	76,578	76,578
Health and Prevention Project		0	75,651	0		
Immunization Incentive Pool			38,484	72,969	189,810	189,810
Aid to Counties - Subtotal	3010	2,084,255	2,132,326	2,136,866	2,282,952	2,282,952
Director of Health	6010	68,376	\$18,046	\$441	\$0	44,318
Early Childhood Coor Council	6020	0	991	0	0	0
Bureau of Local & Rural Health	6040	0	54,684	63,072	69,265	69,105
Childcare Facil Licen	6220	244,784	\$248,290	\$271,087	\$241,369	242,476
Disease Control	6400	16,989	\$14,885	\$10,169	\$24,700	0
Child w/Spec Needs	6511	1,311,154	\$1,237,044	\$1,268,854	\$1,519,925	1,608,971
Children & Families	6512				421,162	361,416
Children Develop Servs	6513				105,689	101,437
Nutri & WIC	6520	2,744	\$3,802	\$56,890	\$51,113	60,310
Children & Families	6530	226,238	\$418,395	\$378,195		
AGENCY TOTAL		\$4,137,982	\$4,321,050	\$4,365,111	\$4,902,296	\$5,005,344

KANSAS DEPARTMENT OF HEALTH & ENVIRONMENT

03-Apr-96

Preventive Health Block Grant - Direct Expenditures

FUND # 3614

PROGRAM NAME	PRG NO	Actuals FY 93 P H B G	Actuals FY 94 P H B G	Actuals FY 95 P H B G	Revised FY 96 P H B G	G B R FY 97 P H B G
Gov't & Commun Relations	0161	\$93,046	\$98,558	\$96,873	\$90,198	\$98,940
Off of Information Systems	0212	0	0	0	0	0
Healthy Start / Home Visitor		\$198,814	\$195,869	\$199,642	\$200,556	\$200,556
Teen Pregnancy Reduction		\$52,000	\$51,897	\$51,371	\$52,000	\$52,000
C/V Risk Reduction		\$168,236	\$148,956	\$150,702	\$150,800	\$150,800
Vaccine Purchase		\$14,250	\$42,208	\$652	\$79,256	\$79,256
Health & Prevention Proj		\$0	\$0	\$41,424	\$42,113	\$42,113
Child Health Assessments		\$63,727	\$58,480	\$36,001	\$66,000	\$66,000
Aid to Counties - Subtotal		\$497,027	\$497,410	\$479,792	\$590,725	\$590,725
Director of Health	6010	\$496,503	\$0	\$14,816	\$12,265	63,881
Bureau of Chronic Disease	6030	\$0	\$341,827	\$349,484	\$375,956	338,809
Bureau of Local & Rural Health	6040	\$0	\$117,457	\$102,217	\$138,635	138,411
Director of Health - Subtotal		\$496,503	\$459,284	\$466,517	\$526,856	\$541,101
Disease Control	6400	\$11,997	\$11,973	\$3,794	\$24,443	0
Microbiology Lab	8430	\$26,436	0	0	0	
AGENCY TOTAL DIRECTS		\$1,125,009	\$1,067,225	\$1,046,976	\$1,232,222	\$1,230,766
AGENCY TOTAL Non-Reportables		106,389	106,133	109,626	68,644	68,644
AGENCY TOTAL		\$1,231,398	\$1,173,358	\$1,156,602	\$1,300,866	\$1,299,410