

Approved: 2-13-96  
Date

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson Robin Jennison at 1:30 p.m. on February 5, 1996 in Room 514-S of the Capitol.

All members were present except: none

Committee staff present: Alan Conroy, Russell Mills, Susan Wieggers, Legislative Research Department  
Jim Wilson, Revisor of Statutes  
Tim Kukula, Appropriations Secretary; Todd Fertig, Administrative Aide

Conferees appearing before the committee: none

Others attending: See attached list

Chairman Jennison opened the meeting by recognizing Representatives Neufeld and Hochhauser to give the subcommittee report on the Corporation for Change. Hochhauser explained that the subcommittee concurred with the Governor's FY 1996 recommendations and concurred making several observations with the FY 1997 recommendation (Attachment 1).

A motion was made by Representative Hochhauser, seconded by Representative Neufeld to adopt the subcommittee report on the Corporation for Change. The motion carried.

Chairman Jennison recognized Representative Carmody to give the subcommittee report on Governmental Standards and Conduct. Representative Carmody stated that the report concurs with the Governor's FY 1996 recommendations and makes several changes to the Governor's FY 1997 recommendations (Attachment 2).

A motion was made by Representative Farmer, seconded by Representative Neufeld, to amend the subcommittee report to delete funding for one FTE position for an additional auditor. The motion carried with a division of 11 to 8.

A motion was made by Representative Farmer, seconded by Representative Neufeld, to amend the subcommittee report to delete funding for the upgrading the salary of the Executive Director. The motion carried with a division of 15 to 3.

A motion was made by Representative Farmer, seconded by Representative Neufeld, to amend the subcommittee report to delete funding for the purchase of a TV/VCR. The motion carried with a division of 12 to 6.

A motion was made by Representative Carmody, seconded by Representative Gatlin, to adopt the subcommittee report on Governmental Standards and Conduct as amended. The motion carried. Representative Helgerson voted no.

Chairman Jennison recognized Representative Neufeld to give the subcommittee report on the Homestead Property Tax Refund. Representative Neufeld stated that the subcommittee concurs with the Governor's recommendation for both FY 1996 and FY 1997 (Attachment 3).

A motion was made by Representative Neufeld, seconded by Representative Minor, to adopt the subcommittee report on the Homestead Property Tax Refund. The motion carried.

Chairman Jennison called on Representative Carmody to give the subcommittee report on the Department of Human Resources. Representative Carmody stated that the subcommittee made several adjustments to both FY 1996 and FY 1997 (Attachment 4).

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS, Room 514-S Statehouse, at 1:30 P.M. on February 6, 1996.

A motion was made by Representative Dean, seconded by Representative Helgerson, to add \$700,000 from the EDIF fund to reopen area offices of Human Resources.

Representative Gatlin pointed out to the committee that this will be state funds used to continue a Federal program. Representative Neufeld expressed the concern of no longer having a lease on the buildings that this money would fund to reopen.

The motion failed with a division of 4 to 15.

A motion was made by Representative Carmody, seconded by Representative Bradley, to adopt the subcommittee report. The motion carried. Representative Dean voted no.

Chairman Jennison recognized Representative Minor to give the subcommittee report on the Commission on Veteran's Affairs and the Kansas Soldier's Home. Representative Minor stated that the subcommittee concurs with the Governor's recommendations with a few adjustments and considerations. There was discussion of the possibilities of privatization at the Soldier's Home (Attachment 5).

A motion was made by Representative Minor, seconded by Representative Neufeld, to adopt the subcommittee report. The motion carried.

Chairman Jennison recognized Joann Wiley, the Speaker of the Silver-Haired Legislature, to distribute and explain several resolutions that the Silver-Haired Legislature is urging adoption of by the Kansas Legislature (Attachment 6).

A motion was made by Representative Kline, seconded by Representative Cornfield, to introduce 2 bills by the Department of Administration: 1) An act concerning salaries and compensation for certain state officers 2) An act concerning longevity bonus payments for state officers and employees. The motion carried.

The meeting adjourned at 3:15 p.m.

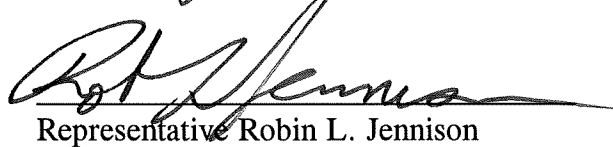
The next meeting is scheduled for February 6, 1996.

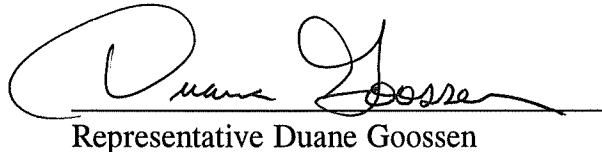


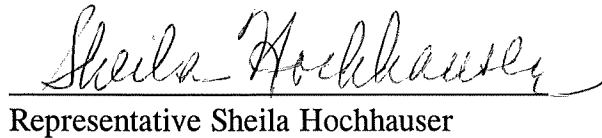
*Subcommittee Report*  
*on*  
*Corporation For Change*

*Appropriations For The Fiscal Years Ending June 30, 1996 and  
June 30, 1997*

  
Representative Melvin J. Nuefeld, Chair

  
Representative Robin L. Jennison

  
Representative Duane Goossen

  
Representative Sheila Hochhauser

  
Representative Melvin Minor

# CORPORATION FOR CHANGE

The Corporation for Change was created by the 1992 Legislature to coordinate and implement reform of service delivery for children and families in Kansas.

## Subcommittee Report

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
All Funds:					
State Operations	\$ 590,523	\$ 497,727	\$ 458,480	\$ 470,909	\$ 401,905
Local Aid	592,570	793,677	793,677	793,677	800,000
TOTAL	<u>\$ 1,183,093</u>	<u>\$ 1,291,404</u>	<u>\$ 1,252,157</u>	<u>\$ 1,264,586</u>	<u>\$ 1,201,905</u>
State General Fund:					
State Operations	\$ 79,721	\$ 84,818	\$ 70,818	\$ 80,739	\$ 20,166
Local Aid	196,160	177,745	126,536	176,573	120,938
TOTAL	<u>\$ 275,881</u>	<u>\$ 262,563</u>	<u>\$ 197,354</u>	<u>\$ 257,312</u>	<u>\$ 141,104</u>
Percentage Change:					
Operating Expenditures:					
All Funds	2.8%	9.2%	5.8%	(2.1)%	(4.0)%
State General Fund	130.9	(4.8)	(28.5)	(2.0)	(28.5)
FTE Positions					
FTE Positions	0.0	0.0	0.0	0.0	0.0
Unclassified Temp. Positions	9.5	7.5	7.5	7.5	6.0
TOTAL	<u>9.5</u>	<u>7.5</u>	<u>7.5</u>	<u>7.5</u>	<u>6.0</u>

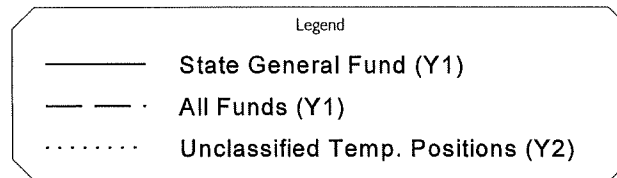
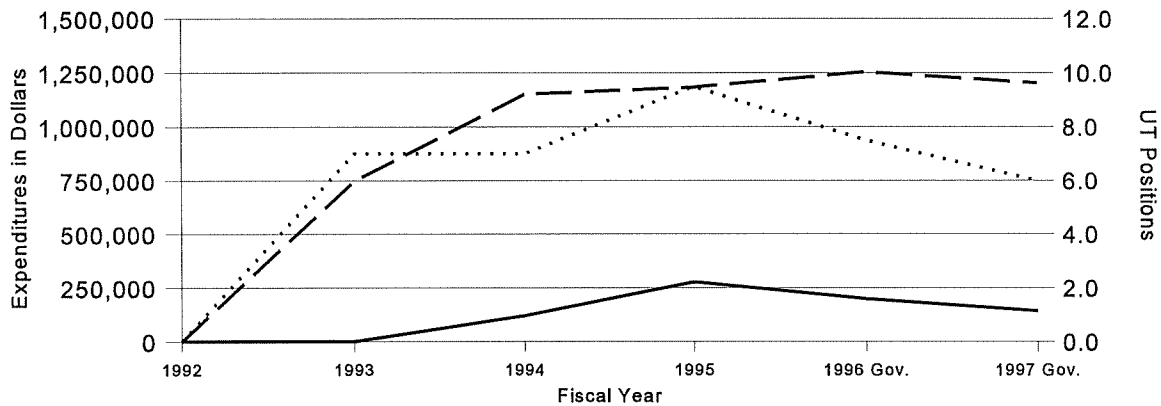
## HIGHLIGHTS OF THIS BUDGET

- ▶ The FY 1997 request for the Corporation is designed to support the implementation of a plan to be presented to the 1996 Legislature to reform the social service delivery system.
- ▶ The Governor's recommendations reflect decreased reliance on State General Fund resources for both years and a lower level of research activity in FY 1997.
- ▶ Subsequent to the submission of the budget, the Corporation's Board of Directors voted that the Corporation be dissolved effective July 1, 1997 (FY 1998).

FY 1996 -- CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 -- BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Est.	Gov. Rec.
State General Fund	\$ 0	\$ (65,209)	\$ (5,251)	\$ (56,250)	(2.0)%	(28.5)%
All Other Funds	1,608	27,570	(21,567)	5,998	(2.1)	0.6
<b>TOTAL</b>	<b>\$ 1,608</b>	<b>\$ (37,639)</b>	<b>\$ (26,818)</b>	<b>\$ (50,252)</b>	<b>(2.1)%</b>	<b>(4.0)%</b>
Unclassified Temp. Positions	0.0	0.0	0.0	(1.5)		

## BUDGET TRENDS

### OPERATING EXPENDITURES FY 1992-FY 1997



## LEGISLATIVE CONSIDERATION

### House Subcommittee Recommendation

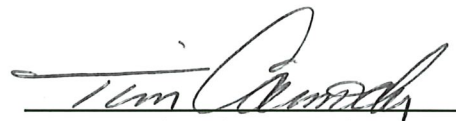
FY 1996. The House Subcommittee concurs with the Governor's recommendation.

FY 1997. The House Subcommittee concurs with the Governor's recommendation, with the following observation:

1. Last year this Subcommittee challenged the Corporation to develop a bold plan to reform the delivery of services for families and children in Kansas. The result, *Families First – A Plan to Reform Services for Families and Children*, proposes shifting the decision-making responsibilities and service funding streams to people at the community level over the next several years. First, the Subcommittee wishes to thank the Corporation for responding to the challenge presented by system reform and in accomplishing the mission we presented them. Ultimately, the decision of whether the plan is to be implemented is one that is beyond the purview of this Subcommittee. The Subcommittee, however, wishes to make the following observations.

One reason for the relatively long time required for implementation of the plan is the need to develop at the local level the capacity to respond efficiently and with the greatest chance for positive outcomes. Attempting to implement the plan too quickly, before a community is ready, can only result in failure. The provision of technical assistance and oversight of plan implementation will be required over the entire period if the plan is to succeed. The Subcommittee notes that a bill will soon be presented to utilize existing funding streams to support the implementation of some pilot projects to test the plan's capacity for success. The Subcommittee recommends the introduction of the bill. Such a bill may serve as an appropriate vehicle to ensure the appropriate mechanisms are in place for the required long-term assistance, evaluation, and oversight. The bill could also serve to sunset the Corporation and provide for the transfer of its remaining functions to an appropriate entity. Should the bill not pass, or if the bill does not address these issues, then the Subcommittee recommends that there be consideration of these issues over the interim.

**FY 1996 and FY 1997**  
**House Subcommittee Report on**  
**Governmental Standards and Conduct**



Representative Tim Carmody, Chairperson



Representative Fred Gatlin

Representative James Lowther



Representative Rocky Nichols

2-5-96

House Appropriations

Attachment  
2



# COMMISSION ON GOVERNMENTAL STANDARDS AND CONDUCT

The Commission administers, interprets, and enforces the Campaign Finance Act and laws relating to conflict of interests, financial disclosure, and the regulation of lobbying.

## Subcommittee Report

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
All Funds:					
Operating Expenditures	\$ 377,216	\$ 454,773	\$ 438,310	\$ 488,568	\$ 442,541
Capital Improvements	0	0	0	0	0
TOTAL	<u>\$ 377,216</u>	<u>\$ 454,773</u>	<u>\$ 438,310</u>	<u>\$ 488,568</u>	<u>\$ 442,541</u>
State General Fund:					
Operating Expenditures	\$ 321,815	\$ 303,274	\$ 293,343	\$ 344,523	\$ 297,329
Capital Improvements	0	0	0	0	0
TOTAL	<u>\$ 321,815</u>	<u>\$ 303,274</u>	<u>\$ 293,343</u>	<u>\$ 344,523</u>	<u>\$ 297,329</u>
Percentage Change:					
Operating Expenditures:					
All Funds	13.9%	20.6%	16.2%	7.4%	1.0%
State General Fund	19.2	(5.8)	(8.8)	13.6	1.4
FTE Positions	6.0	8.0	8.0	9.0	8.0
Unclassified Temp. Positions	3.0	2.0	2.0	2.0	2.0
TOTAL	<u>9.0</u>	<u>10.0</u>	<u>10.0</u>	<u>11.0</u>	<u>10.0</u>

## HIGHLIGHTS OF THIS BUDGET

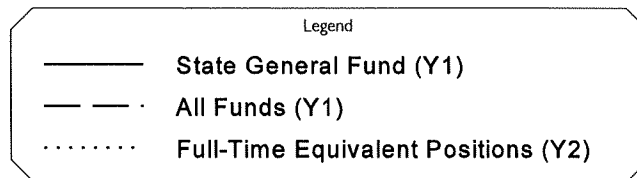
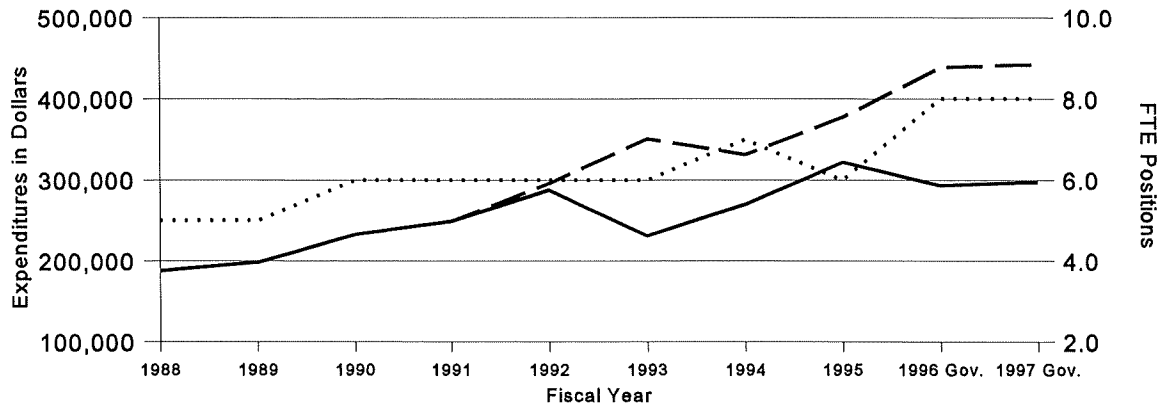
- ▶ The Kansas Commission on Governmental Standards and Conduct requests that its fee fund be appropriated as a "no limit" fund. The Governor does not recommend the fee fund as a "no limit" fund.
- ▶ The Commission requests \$33,738 (including fringe benefits) for an additional auditor to assure greater compliance with local level campaign finance provisions through more timely reviews and audits of reports and statements. The Governor does not recommend the requested new position.
- ▶ The agency requests increasing the Executive Director's salary from \$47,171 to \$55,000 to bring the salary in line with the increased responsibilities and duties of the agency. The Governor does not recommend the requested salary increase for the Executive Director.

- ▶ Additional travel and subsistence in the amount of \$2,773 is requested for more audits to be conducted and to provide for an additional Commissioner or staff member to attend the national Council on Governmental Ethics Laws Conference. The Governor concurs.
- ▶ The agency requests \$7,300 for replacement of four computers which will follow the Commission's long range replacement schedule for capital outlay. An additional \$3,800 is requested in capital outlay for the Commission's attorney. The Governor recommends \$10,700 for capital outlay: \$7,806 would upgrade four of the agency's 386 model computers and one R Base LAN pack, and \$2,894 would provide the Commission's attorney with a more suitable desk and chair, as well as a laser printer.

FY 1996 -- CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 -- BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Req.	Gov. Rec.
State General Fund	\$ 0	\$ (9,931)	\$ 41,249	\$ 3,986	13.6%	1.4%
All Other Funds	0	(6,532)	(7,454)	245	(4.9)	0.2
TOTAL	<u>\$ 0</u>	<u>\$ (16,463)</u>	<u>\$ 33,795</u>	<u>\$ 4,231</u>	<u>7.4%</u>	<u>1.0%</u>
FTE Positions	0.0	0.0	1.0	0.0		

# BUDGET TRENDS

## OPERATING EXPENDITURES FY 1988-FY 1997



## LEGISLATIVE CONSIDERATION

### House Subcommittee Recommendation

FY 1996. The House Subcommittee concurs with the Governor's recommendations.

FY 1997. The House Subcommittee recommends the requested new 1.0 FTE position for an additional auditor, at a cost of \$27,696, excluding fringe benefits.

The House Subcommittee concurs with the Governor's recommendation not to allow the agency fee fund to become a "no limit" fund.

The House Subcommittee recommends the requested salary upgrade for the Executive Director (\$47,171 to \$55,000) to bring her salary in line with the increased duties of the agency and with other directors in similar state agencies.

The House Subcommittee concurs with the Governor's recommendation of \$2,773 in additional funds for audit and conference travel.

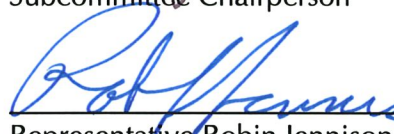
The House Subcommittee recommends an additional \$400 in capital outlay for purchase of a portable TV-VCR for agency instruction videos.

FY 1996 AND FY 1997

HOUSE SUBCOMMITTEE REPORT FOR:

**HOMESTEAD PROPERTY TAX REFUND**

  
\_\_\_\_\_  
Representative Melvin Neufeld  
Subcommittee Chairperson

  
\_\_\_\_\_  
Representative Robin Jennison

  
\_\_\_\_\_  
Representative Duane Goossen

  
\_\_\_\_\_  
Representative Sheila Hochhauser

  
\_\_\_\_\_  
Representative Melvin Minor

# HOMESTEAD PROPERTY TAX REFUNDS

## Subcommittee Report

The Homestead Property Tax Relief Law (K.S.A. 79-4501 et seq.) was created to provide ad valorem tax relief to households with incomes under \$17,200 and with a resident who is either over 55 years of age, or has a disability, or the individual must have a dependent child under age 18. The 1992 Legislature increased the maximum refund to \$600 per household.

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
<b>All Funds:</b>					
Operating Expenditures	\$ 8,684,836	\$ 8,800,000	\$ 8,800,000	\$ 8,600,000	\$ 8,099,700
Capital Improvements	0	0	0	0	0
<b>Total</b>	<b>\$ 8,684,836</b>	<b>\$ 8,800,000</b>	<b>\$ 8,800,000</b>	<b>\$ 8,600,000</b>	<b>\$ 8,099,700</b>
<b>State General Fund:</b>					
Operating Expenditures	\$ 8,684,836	\$ 8,800,000	\$ 8,800,000	\$ 8,600,000	\$ 8,099,700
Capital Improvements	0	0	0	0	0
<b>Total</b>	<b>\$ 8,684,836</b>	<b>\$ 8,800,000</b>	<b>\$ 8,800,000</b>	<b>\$ 8,600,000</b>	<b>\$ 8,099,700</b>
<b>Percentage Change:</b>					
<b>Operating Expenditures:</b>					
All Funds	(7.7)%	1.3%	1.3%	(2.3)%	(8.0)%
State General Fund	(7.7)	1.3	1.3	(2.3)	(8.0)
FTE Positions	0.0	0.0	0.0	0.0	0.0
Unclassified Temp. Positions	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

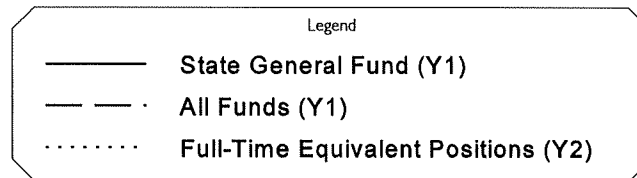
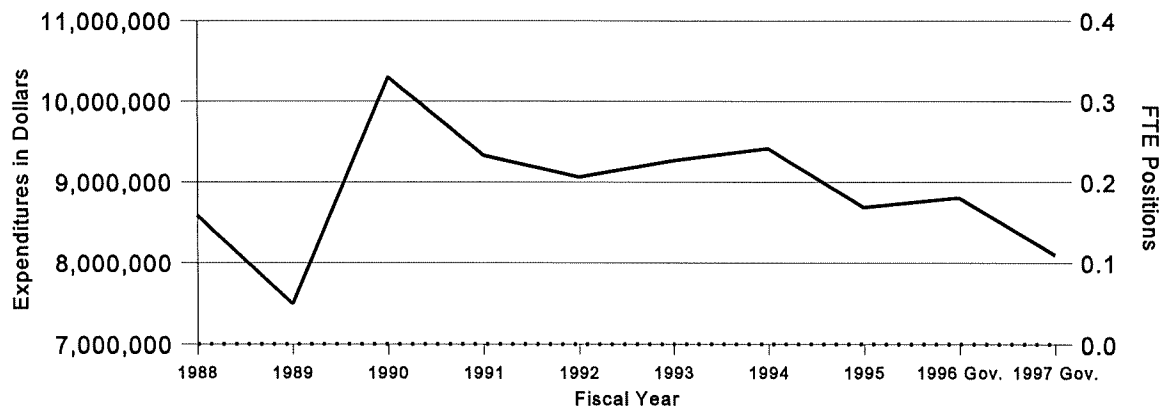
## HIGHLIGHTS OF THIS BUDGET

- ▶ The agency's current year estimate of \$8,800,000 is a decrease of \$100,000 from the budget approved by the 1995 Legislature. The lower than approved expenditures is a result of fewer than anticipated filers for the refund. **The Governor concurs** with the agency estimate.
- ▶ The agency requests \$8,600,000 for Homestead Property Tax refunds in FY 1997, representing an estimated decrease of 3,200 (6.8 percent) in the number of refunds claimed and a \$9.00 increase in the amount of the average refund. The \$8.6 million request includes approximately \$8.1 million for the refund program and \$500,000 for accounts receivables and set-offs in FY 1997. **The Governor recommends** \$8,099,700, a reduction of \$500,300, from the agency's request.

FY 1996 -- CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 -- BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Req.	Gov. Rec.
State General Fund	\$ (100,000)	\$ (100,000)	\$ (200,000)	\$ (700,300)	(2.3)%	(8.0)%
<b>TOTAL</b>	<b>\$ (100,000)</b>	<b>\$ (100,000)</b>	<b>\$ (200,000)</b>	<b>\$ (700,300)</b>	<b>(2.3)%</b>	<b>(8.0)%</b>
FTE Positions	0.0	0.0	0.0	0.0		

## BUDGET TRENDS

### OPERATING EXPENDITURES FY 1988-FY 1997



The following table summarizes program activity from FY 1991 through FY 1997:

### HOMESTEAD PROPERTY TAX REFUNDS FY 1991-FY 1997

	Actual FY 91	Actual FY 92	Actual FY 93	Actual FY 94	Actual FY 95	Est. FY 96	Est. FY 97
Number of Refunds	44,853	45,259	47,405	46,623	44,210	46,800	43,600
Average Refund	\$ 191	\$ 196	\$ 194	\$ 190	\$ 197	\$ 188	\$ 197
Amount of Refunds <sup>a</sup>	\$ 8.6	\$ 8.9	\$ 9.2	\$ 8.9	\$ 8.7	\$ 8.8	\$ 8.6

a) In millions.

# LEGISLATIVE CONSIDERATION

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## House Subcommittee Recommendation

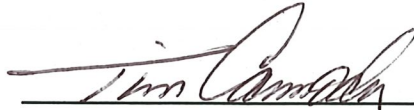
**FY 1996.** The Subcommittee concurs with the Governor's recommendation.

**FY 1997.** The Subcommittee concurs with the Governor's recommendation.

FY 1996 AND FY 1997

HOUSE SUBCOMMITTEE REPORT FOR:

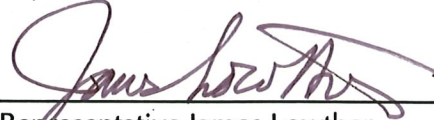
**DEPARTMENT OF HUMAN RESOURCES**



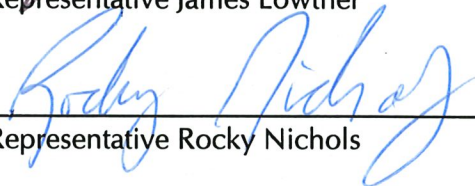
Representative Tim Carmody  
Subcommittee Chairperson



Representative Fred Gatlin



Representative James Lowther



Representative Rocky Nichols

2-5-96

House Appropriations

Attachment  
4



# DEPARTMENT OF HUMAN RESOURCES

The Department of Human Resources is a cabinet-level agency headed by a secretary appointed by the Governor. The Department has four divisions, each headed by a director: Workers Compensation, Staff Services, Employment and Training, and Employment Security.

## Subcommittee Report

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
<b>All Funds:</b>					
Operating Expenditures	\$ 223,315,771	\$ 261,775,965	\$ 261,427,515	\$ 270,684,210	\$ 271,251,873
Capital Improvements	281,794	91,131	91,131	84,800	84,800
Total	<u>\$ 223,597,565</u>	<u>\$ 261,867,096</u>	<u>\$ 261,518,646</u>	<u>\$ 270,769,010</u>	<u>\$ 271,336,673</u>
<b>State General Fund:</b>					
Operating Expenditures	\$ 969,535	\$ 1,248,711	\$ 1,242,829	\$ 1,357,534	\$ 1,395,986
Capital Improvements	0	0	0	0	0
Total	<u>\$ 969,535</u>	<u>\$ 1,248,711</u>	<u>\$ 1,242,829</u>	<u>\$ 1,357,534</u>	<u>\$ 1,395,986</u>
<b>Percentage Change:</b>					
<b>Operating Expenditures:</b>					
All Funds	(23.4)%	17.2%	17.1%	3.4%	3.8%
State General Fund	(6.3)%	28.8%	28.2%	8.7%	12.3%
<b>FTE Positions</b>					
Unclassified Temp. Positions	930.5	1,062.5	1,062.5	1,063.5	1,062.5
Total	<u>14.0</u>	<u>14.0</u>	<u>14.0</u>	<u>14.0</u>	<u>14.0</u>
	<u>944.5</u>	<u>1,076.5</u>	<u>1,076.5</u>	<u>1,077.5</u>	<u>1,076.5</u>

## HIGHLIGHTS OF THIS BUDGET

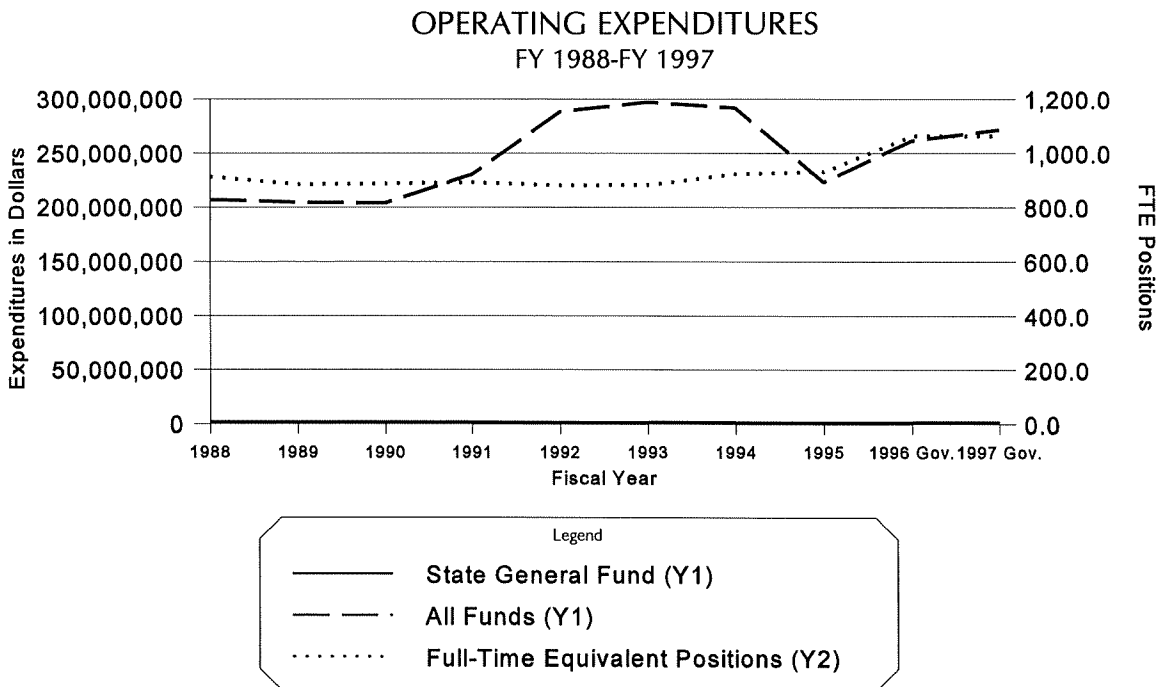
- ▶ The agency requests FY 1997 operating expenditures funding of \$270,684,210, an increase of \$8,908,245, or 3.4 percent, above the FY 1996 estimate. The majority of the increase is found in two object codes: \$7,848,563, or 88.2 percent of the increase, is found in other assistance (largely, unemployment insurance benefits), and \$991,183, or 11.1 percent, in salaries and wages.
- ▶ **The Governor recommends** FY 1997 operating expenditures funding of \$271,251,873, an increase of \$567,663 above the agency's request. Of the recommended increase, \$500,000 (EDIF) is for the creation of a Kansas One-Stop Career Center System within the Division of Employment and Training Services.
- ▶ The Governor also recommends in FY 1997 the transfer of \$1,213,229 and 1.0 FTE for employment programs from the Department on Aging to the Employment and Training Services Division. A portion of those increases are offset by recommended reductions in salaries and wages for FY 1997 of \$917,664. [The Subcommittee notes that

\$521,000 has been transferred in FY 1996 from the Department on Aging to the Department of Human Resources in regard to the aforementioned employment programs although the FY 1996 transfer does not appear in the Governor's budget recommendation.]

- ▶ The agency requests \$213,000,000 in FY 1997 for unemployment insurance benefits, an increase of \$8,000,000 compared to the agency's FY 1996 estimate. **The Governor concurs** with the agency's request of \$213,000,000.

FY 1996 -- CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 -- BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Req.	Gov. Rec.
State General Fund	\$ (21,652)	\$ (27,534)	\$ 108,823	\$ 153,157	8.7%	12.3%
All Other Funds	3,909,720	3,567,152	8,799,422	9,671,201	3.4	3.7
<b>TOTAL</b>	<b>\$3,888,068</b>	<b>\$ 3,539,618</b>	<b>\$ 8,908,245</b>	<b>\$ 9,824,358</b>	<b>3.4%</b>	<b>3.8%</b>
FTE Positions	(5.0)	(5.0)	1.0	0.0		

## BUDGET TRENDS



### House Subcommittee Recommendation

**FY 1996.** The Subcommittee concurs with the Governor's recommendations with the following observations:

1. Reduce by 28.0 FTE positions the Governor's recommendation to reflect the Department's loss of the KanWork contract and the positions used to staff that program.
2. Leave vacant 37.0 FTE positions of the Governor's recommendation to reflect loss of federal funding and consequent closure of Job Service Centers. The Subcommittee recommends that the positions be left vacant rather than eliminated in light of the pending uncertainty of federal block grants for the program. Should federal funding be restored in whole or in part, the positions could be re-filled as needed.
3. The Subcommittee notes that the Kansas Advisory Committee on Hispanic Affairs (KACHA) has been earmarked by the Secretary of the Department of Human Resources for elimination. The Subcommittee notes that KACHA is a statutory entity ( K.S.A. 74-6501 et seq.) and that the Governor recommended funding for KACHA for both FY 1996 and FY 1997. The Subcommittee concurs with the Governor's budget recommendation for KACHA and also recommends the Secretary not abolish the program.

**FY 1997.** The Subcommittee concurs with the Governor's recommendations with the following observations:

1. The Subcommittee concurs with the Governor's recommended transfer of \$1,213,229 in grants and 1.0 FTE for employment programs from the Department on Aging to the Employment and Training Services Division of the Department of Human Resources.
2. Reduce by 28.0 FTE positions the Governor's recommendation to reflect the Department's loss of the KanWork contract and the positions used to staff that program.
3. Leave vacant 37.0 FTE positions of the Governor's recommendation to reflect loss of federal funding and consequent closure of Job Service Centers. The Subcommittee recommends that the positions be left vacant rather than eliminated in light of the pending uncertainty of federal block grants for the program. Should federal funding be restored in whole or in part, the positions could be re-filled as needed.

**FY 1996 and FY 1997  
House Subcommittee Report on:  
  
Kansas Commission on Veteran's Affairs and  
Kansas Soldiers' Home**

  
\_\_\_\_\_  
Representative Melvin Neufeld  
Subcommittee Chair

  
\_\_\_\_\_  
Representative Robin Jennison

  
\_\_\_\_\_  
Representative Duane Goossen

  
\_\_\_\_\_  
Representative Melvin Minor

  
\_\_\_\_\_  
Representative Sheila Hochhauser

# KANSAS SOLDIERS HOME

The Kansas Soldiers Home provides a home for honorably discharged veterans and eligible dependents who are in need of supported living because of disability or older age.

## Subcommittee Report

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
<b>All Funds:</b>					
Operating Expenditures	\$ 4,179,570	\$ 4,475,902	\$ 4,399,647	\$ 4,577,963	\$ 4,362,117
Capital Improvements	294,528	867,071	867,071	544,920	494,920
<b>TOTAL</b>	<b>\$ 4,474,098</b>	<b>\$ 5,342,973</b>	<b>\$ 5,266,718</b>	<b>\$ 5,122,883</b>	<b>\$ 4,857,037</b>
<b>State General Fund:</b>					
Operating Expenditures	\$ 1,309,832	\$ 1,096,079	\$ 1,019,825	\$ 1,332,477	\$ 904,962
Capital Improvements	0	0	0	0	0
<b>TOTAL</b>	<b>\$ 1,309,832</b>	<b>\$ 1,096,079</b>	<b>\$ 1,019,825</b>	<b>\$ 1,332,477</b>	<b>\$ 904,962</b>
<b>Percentage Change:</b>					
<b>Operating Expenditures:</b>					
All Funds	0.3%	7.1%	5.3%	2.3%	(0.9)%
State General Fund	(18.3)	(16.3)	(22.1)	21.6	(11.3)
<b>FTE Positions</b>					
Unclassified Temp. Positions	137.8	140.8	140.8	140.8	138.8
<b>TOTAL</b>	<b>137.8</b>	<b>140.8</b>	<b>140.8</b>	<b>140.8</b>	<b>138.8</b>

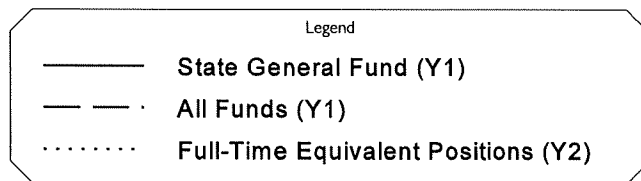
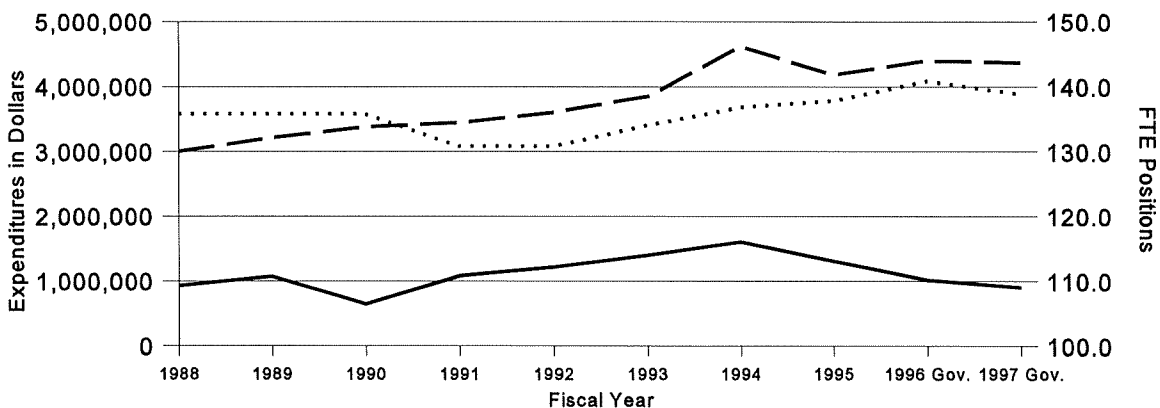
## HIGHLIGHTS OF THIS BUDGET

- ▶ The Soldiers Home requests \$394,920 from the State Institutions Building Fund (SIBF) for the replacement of the boiler system and the construction of a building to house the new system. The Governor concurs with the agency request.
- ▶ The agency requests \$150,000 from the SIBF for the Rehabilitation and Repair Pool to complete various capital improvement projects. The Governor recommends \$100,000 for Rehabilitation and Repair.
- ▶ The Governor recommends a reduction of 2.0 FTE positions in FY 1997. These positions include 1.0 Clinical Chaplain and 1.0 Cook.

FY 1996 – CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 – BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Req.	Gov. Rec.
State General Fund	\$ 0	\$(76,254)	\$ 236,398	\$ (114,863)	21.6%	(11.3)%
All Other Funds	51	50	(134,337)	77,333	(4.0)%	2.3%
<b>TOTAL</b>	<b>\$ 51</b>	<b>\$(76,204)</b>	<b>\$ 102,061</b>	<b>\$(37,530)</b>	<b>2.3%</b>	<b>(0.9)%</b>
FTE Positions	0.0	0	0.0	(2.0)		

## BUDGET TRENDS

### OPERATING EXPENDITURES FY 1988-FY 1997



## LEGISLATIVE CONSIDERATION

### House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendations for the Kansas Soldiers Home for FY 1996 and FY 1997 with the following provisions:

1. The Subcommittee concurs with the elimination of 2.0 FTE positions in FY 1997 but recommends the Superintendent be given latitude in choosing what specific positions are eliminated. The Governor's recommendation was that 1.0 Clinical Chaplain and 1.0 Cook be eliminated. The Subcommittee recommends that the Clinical Chaplain position not be one of the positions eliminated.

# KANSAS COMMISSION ON VETERANS AFFAIRS

The Kansas Commission on Veterans Affairs provides assistance in obtaining veterans benefits to the eligible citizens of Kansas.

## Subcommittee Report

Expenditure	Actual FY 95	Agency Est. FY 96	Gov. Rec. FY 96	Agency Req. FY 97	Gov. Rec. FY 97
<b>All Funds:</b>					
Operating Expenditures	\$ 1,566,882	\$ 1,619,620	\$ 1,596,555	\$ 1,692,927	\$ 1,542,428
Capital Improvements	0	0	0	0	0
<b>TOTAL</b>	<b>\$ 1,566,882</b>	<b>\$ 1,619,620</b>	<b>\$ 1,596,555</b>	<b>\$ 1,692,927</b>	<b>\$ 1,542,428</b>
<b>State General Fund:</b>					
Operating Expenditures	\$ 1,471,002	\$ 1,535,753	\$ 1,512,688	\$ 1,600,900	\$ 1,450,401
Capital Improvements	0	0	0	0	0
<b>TOTAL</b>	<b>\$ 1,471,002</b>	<b>\$ 1,535,753</b>	<b>\$ 1,512,688</b>	<b>\$ 1,600,900</b>	<b>\$ 1,450,401</b>
<b>Percentage Change:</b>					
<b>Operating Expenditures:</b>					
All Funds	(0.1)%	3.4%	1.9%	4.5%	(3.4)%
State General Fund	0.3	4.4	2.8	4.2	(4.1)
<b>FTE Positions</b>					
FTE Positions	54.0	54.0	54.0	54.0	50.0
Unclassified Temp. Positions	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>54.0</b>	<b>54.0</b>	<b>54.0</b>	<b>54.0</b>	<b>50.0</b>

## HIGHLIGHTS OF THIS BUDGET

- ▶ The Governor recommends a reduction of 4.0 FTE positions in FY 1997. These positions include 2.0 Veterans Services Representatives I and 2.0 Office Assistants II.

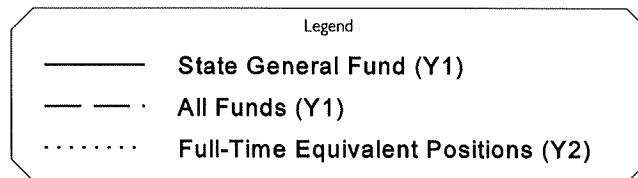
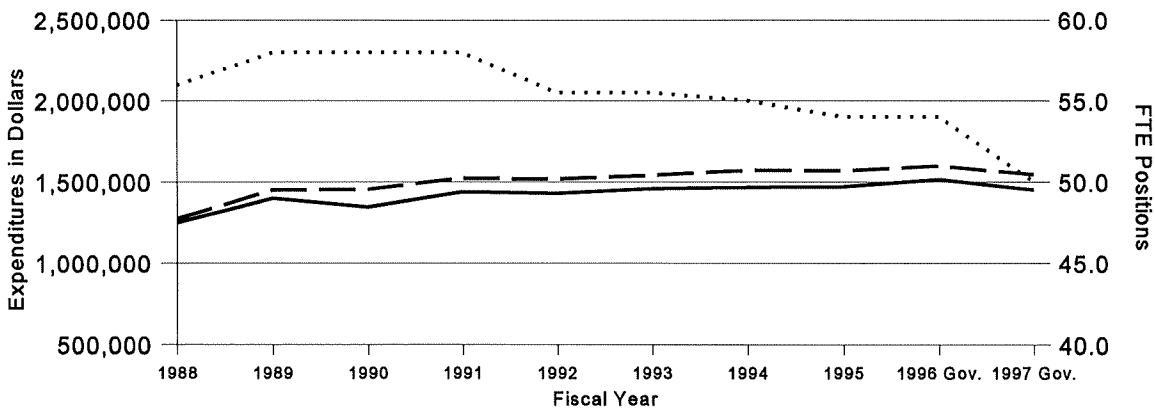
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FY 1996 – CURRENT YEAR CHANGE FROM APPROVED BUDGET			FY 1997 – BUDGET YEAR CHANGE FROM FY 1996			
	Agency Est.	Gov. Rec.	Dollar Change		Percent Change	
			Agency Req.	Gov. Rec.	Agency Req.	Gov. Rec.
State General Fund	\$ 0	\$ (23,065)	\$ 65,147	\$ (62,287)	4.2%	(4.1)
All Other Funds	0	0	8,160	8,160	9.7	9.7
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ (23,065)</b>	<b>\$ 73,307</b>	<b>\$ (54,127)</b>	<b>4.5%</b>	<b>(3.4)%</b>
FTE Positions	0.0	0.0	0.0	(4.0)		

## BUDGET TRENDS

### OPERATING EXPENDITURES FY 1988-FY 1997



## LEGISLATIVE CONSIDERATION

### House Subcommittee Recommendation

The House Subcommittee concurs with the Governor's recommendations for the Kansas Commission on Veteran's Affairs with the following considerations:

5-6

1. The Subcommittee requests that the agency visit with Social and Rehabilitation Services (SRS) and Kansas Legal Services (KLS) regarding their contract to have KLS search for possible sources of federal funds for SRS clients. Further, the Subcommittee recommends the KCVA investigate the possibility of a similar contract for their agency.
2. The Subcommittee recommends looking at travel money, which was appealed by the agency during Subcommittee testimony, in the Omnibus session.
3. The Subcommittee recommends revisiting the issue of agency training in the 1997 Legislative Session. The Subcommittee heard testimony from the agency that there is currently no money recommended for training in the KCVA budget.
4. The Subcommittee requests that the agency provide them a rent schedule for the KCVA field offices and a map showing the counties of responsibility for each field office before the Omnibus session.



# Kansas Silver-Haired Legislature, Inc.

*Appropriation Committee  
Garrison - Chair*

*Introduction 5 Hk Resolution 1206  
" " " 1211*

SPEAKER

Joann Wiley  
218 Summertree Lane  
Lawrence, KS 66049

SPEAKER PRO TEM

Wayne Comer  
P.O. Box 54  
Moscow, KS 67952

FLOOR LEADER

David Stallard  
1318 Carolyn  
Derby, KS 67037

*Joann Wiley, Speaker*

2-5-96

House Appropriations

Attachment  
6

SUMMARY OF SHL RESOLUTION NO. 1206

**Brief**

SHL Resolution No. 1206 urges the Secretary of the Department on Aging to license programs to educate persons who provide in-home care services to individuals who are age 60 or older.

## SILVER HAired LEGISLATURE RESOLUTION NO. 1206

By PSA 7 and 8

1 A RESOLUTION urging the secretary of the department on aging to  
2 develop and provide programs and guidelines to educate  
3 persons providing in-home informal care services.

4 WHEREAS, The Kansas Silver Haired Legislature is keenly aware  
5 of the spiraling cost of health care; and

6 WHEREAS, Services provided in the home and in community-based  
7 settings are often less costly than the same services provided in  
8 an institutional setting; and

9 WHEREAS, Home and community-based services are an effective  
10 and an efficient way to let Kansans age in place; and

11 WHEREAS, In-home care maximizes the effectiveness of each tax  
12 dollar; and

13 WHEREAS, There is a profound degree of reliance on in-home  
14 care service providers; and

15 WHEREAS, In-home care service providers who are properly  
16 educated inspire confidence and therefor enhance the relationship  
17 between the provider and the patient and also improve the  
18 effectiveness of the services provided: Now, therefore,

19 Be it resolved by the Silver Haired Legislature of the State  
20 of Kansas: That we urge the secretary of the department on aging  
21 to develop and provide programs and guidelines to educate persons  
22 providing in-home informal care services.

## SUMMARY OF SHL RESOLUTION NO. 1211

### Brief

SHL Resolution No. 1211 urges the Kansas Legislature to expand funding within the Department on Aging for the Senior Care Act.

### Background

The Senior Care Act was initially funded in 1989 as a model program in three of the state's 11 planning and service areas. During the first three years of the program, only homemaker and attendant care services were offered. The 1992 Legislature expanded funding for the program so that it could be offered statewide, and so that the palette of services could be expanded. Although homemaker and attendant care services are still the most used, other services are now offered, such as respite care, chore services, transport, custom care (where specific services are needed), personal emergency response services, and assisted living. Services are provided on a sliding scale in 98 counties of the state. Each \$2 of state money is matched by \$1 of local funding.

Current state funding for the Senior Care Act is \$2.035 million. With local resources, total funding is \$3.05 million. Approximately 3,000 people are served in 98 counties.

## SILVER HAired LEGISLATURE RESOLUTION NO. 1211

By PSA 10

1 A RESOLUTION encouraging the Kansas Legislature to continue to  
2 assure the provision of comprehensive health care by  
3 expanding the funding of the programs and activities of the  
4 Kansas Senior Care Act and to petition congress to reassess  
5 and reaffirm the Federal Medicare Program and to carefully  
6 weigh the effect of decisions which might destroy its  
7 effectiveness.

8 WHEREAS, The Kansas Department on Aging and the Area Agencies  
9 on Aging under the Kansas Senior Care Act provide assistance to  
10 older Kansans at risk of nursing home placement which includes  
11 attendant care homemaker services, chore services, respite and  
12 other related services which are available to assist Kansans 60  
13 years and older to remain at home; and

14 WHEREAS, The programs and activities under the Kansas Senior  
15 Care Act serve those people, who are at risk of  
16 institutionalization and who are not eligible for services, on a  
17 sliding fee scale, with rates depending on ability to pay; and

18 WHEREAS, Over 90 Kansas counties had at least one kind of  
19 service provided through the programs and activities under the  
20 Kansas Senior Care Act in 1994 and provided a local match for the  
21 state funds to operate these programs and activities needed by  
22 Kansans; and

23 WHEREAS, The Kansas Senior Care Act programs and activities  
24 are administered through the Area Agencies on Aging, which have  
25 contracts with agencies in the counties to deliver the services  
26 which vary from county to county based on the perceived needs and  
27 available resources; and

28 WHEREAS, Programs and activities designed for more able older  
29 adults must increasingly rely on financial support from local  
30 communities, private individuals, families and corporate  
31 sponsors; and

32 WHEREAS, The number of financially independent, self-reliant  
33 elderly Kansans continues to grow; and

34 WHEREAS, Each county and local community has a unique  
35 demographic composition and related concerns; and

36 WHEREAS, The number of minority older Kansas and their  
37 corresponding service needs are rising exponentially; and

38 WHEREAS, The Kansas Silver Haired Legislature is carefully  
39 considering the proposed governmental funding cuts and  
40 discontinuance of some services under the Kansas Senior Care Act,  
41 and firmly maintains that the Area Agencies on Aging are  
42 dedicated to service and are creatively meshing programs, closing  
43 some senior centers, doubling duties and otherwise planning and

1 acting to preserve the quality of the services and care provided  
2 to elderly Kansans; and

3 WHEREAS, The Federal Medicaid Program is essentially the only  
4 public financing program covering long-term care services for  
5 elderly people who have physical and cognitive limitations that  
6 impede their ability to live independently and it is imperative  
7 that Congress assess the value of this program without rash  
8 decisions: Now, therefore,

9 Be it resolved by the Silver Haired Legislature of the State  
10 of Kansas: That the Kansas Legislature be encouraged to support  
11 policies that:

12 1. Allow each Area Agency on Aging to develop additional  
13 funding formulae for its planning and service area that address  
14 unique demographic factors and increase county and local  
15 community flexibility;

16 2. heighten the sensitivity of the Kansas Senior Care Act  
17 network toward the needs of minority communities;

18 3. preserve and strengthen the existing Kansas Senior Care  
19 Act network by enacting additional funding of \$400,000 for fiscal  
20 year 1996 to ensure a seamless continuum of quality services  
21 which include: Nutrition, home and community-based services  
22 (including, but not limited to, care management, senior centers,  
23 in-home services, assisted living and mental health services),  
24 advocacy and elder rights protection, health promotion,  
25 transportation, translation, volunteerism and employment; and

26 4. reaffirm the covenant that the Federal Government  
27 established with the American people 30 years ago with the  
28 enactment of the Federal Medicare Program by acting to maintain  
29 and strengthen the program's structure and purpose, its fiscal  
30 solvency, and wide-spread public support by petitioning Congress  
31 to carefully weigh the effect of rash decisions which might  
32 destroy the effectiveness of the Federal Medicare Program.