

Approved: April 7 1995  
Date

MINUTES OF THE HOUSE SELECT COMMITTEE ON JUVENILE CRIME.

The meeting was called to order by Chairperson David Adkins at 9:15 a.m. on March 16, 1995 in Room 527-S of the Capitol.

All members were present except: Bob Tomlinson

Committee staff present: Don Cawby, Legislative Research Department  
Gordon Self, Revisor of Statutes  
Leona Fultz, Committee Secretary

Conferees appearing before the committee: Rep. Helgerson

Others attending: See attached list

Hearings on:

**HB 2548: An act enacting the juvenile justice reform act** were opened.

Rep. Helgerson appeared before the committee as a sponsor of the bill. (Attachment 1). A flow chart of how the system would work is attached. (Attachment 2)

After discussion, the meeting was adjourned at 10:00. The next meeting will be on call of the Chair.



**KANSAS LEGISLATIVE RESEARCH DEPARTMENT**

**300 S.W. 10th Avenue  
Room 545-N -- Statehouse**

**Phone 296-3181**

March 14, 1995

**TO:** Representative Henry Helgerson

**Office No. 281-W**

**RE:** Existing Financing Available to Implement H.B. 2548

This is in response to your request for information regarding existing funding streams which may be available to assist in implementing H.B. 2548, should that bill become law. (Please note the attachments provided and SRS's fiscal note on H.B. 2548.)

**DEPARTMENT OF CORRECTIONS**

**Current Funding for Juvenile Community Corrections Programs**

There are currently 30 community corrections agencies serving all 105 Kansas counties. The Department of Corrections is responsible for the oversight of all community corrections agencies through the administration of grant funds, technical assistance, periodic auditing, and the approval of comprehensive plans.

Prior to FY 1995, services provided by community corrections agencies had been directed primarily toward adult offenders. The 1994 Legislature provided for the statewide expansion of juvenile services through community corrections agencies. Previously, juvenile services were provided in only 11 counties by eight of the community corrections agencies. The core service for juvenile offenders assigned to community corrections has been intensive supervision (J-ISP). J-ISP services include, but are not limited to, drug testing; community service work; individual case planning; mental health and substance abuse services; electronic monitoring; surveillance; and restitution monitoring.

The 1994 Legislature appropriated \$1,500,000 specifically for juvenile community corrections programs. The Department of Corrections (DOC) has allocated an additional amount of approximately \$1.7 million for juvenile community corrections programs. DOC requested that each community corrections agency include strategies for the implementation of juvenile services in its FY 1995 Comprehensive Plan. Each agency is expected to provide juvenile intensive supervision services and other extended services as approved by the Department. Extended services may include, but are not limited to, day reporting, cognitive skill development, and project "Stay in School." DOC projects an average daily population (ADP) of 850 juveniles assigned to community corrections programs during FY 1995. In November, 1994, the juvenile

Select Committee on Juvenile Crime

March 16, 1995

Attachment 1

ADP reached 424.5. DOC estimates that this number will increase as more local programs fully implement juvenile services.

In addition, the 1994 Legislature appropriated \$750,000 for the Department of Social and Rehabilitation Services (SRS) to contract with DOC for the provision of aftercare services for juvenile offenders released from youth centers. These funds will be made available to community corrections agencies through an agreement between SRS and DOC.

### **Projected Operating Costs of New High Security Juvenile Facilities**

Section 13 of 1995 H.B. 2548 directs the Secretary of Corrections to begin planning for the construction of high, medium, and minimum security facilities for the placement of juvenile offenders in the secretary's custody. The bill requires the Secretary's plan to include the development of three high security facilities, with a 30 to 50-bed capacity.

One approach to estimating the operating costs of these new facilities would be to utilize per capita costs developed by DOC. DOC has developed per capita cost estimates for each of its facilities by dividing expenditures for facilities operations, health care, and programs by the systemwide ADP housed in the facilities. The FY 1995 systemwide per capita operating cost totals \$20,584, and the FY 1996 estimate for per capita operating costs totals \$20,000. The per capita cost of each facility varies widely, however, from a low of approximately \$10,000 at the Wichita Work Release Facility to a high of over \$40,000 at the Larned Correctional Mental Health Facility. The costs per capita are generally considerably higher in a smaller maximum security setting such as Larned Correctional Mental Health Facility.

Per capita operating costs are also likely to be higher in general in a juvenile facility due to the school component which would be required in a juvenile facility.

### **YOUTH CENTERS**

Currently, the state's four youth centers include 519 beds for juvenile offenders. FY 1994 admissions included 180 (28.4 percent) for misdemeanor-type offenses and 454 (77.2 percent) for felony-type offenses. However, the percentage of the population admitted for misdemeanor-type offenses on any given day will be less than 28 percent because juvenile offenders with misdemeanor-type offenses generally have a shorter length of stay than those with felony-type offenses. The average length of stay for youth centers was 8.6 months in FY 1994.

H.B. 2548 transfers the youth centers, including all of their employees and funding, from the SRS to DOC. Total expenditures for the state's four youth centers are estimated at \$22.4 million for FY 1995, with \$21.6 million (96 percent) from the State General Fund. This total does not reflect major objects of expenditures (education, utilities, food, maintenance) for the Youth Center at Larned because they are in the budget of Larned State Hospital. Possibly expenditures in excess of \$2 million are not reflected in the total above. Of the \$22.4 million in total youth center expenditures \$16.1 million (72 percent) is for salaries and wages.

H.B. 2548 also requires the construction of three 30-50 bed maximum security youth centers. The cost of construction for a 150-bed facility at the Youth Center at Larned was estimated by SRS

(according to the revised program statement of December 12, 1994) at \$24,811,000, or \$165,407 per bed. At the direction of the Joint Committee on State Building Construction, SRS also developed a proposal for a 100-bed facility on the grounds of the Youth Center at Topeka. The SRS proposal for a 100-bed expansion was \$18,164,000, or \$182,000 per bed.

SRS states that approximately 9,331 juvenile offenders were in the state's custody as of October 1994 (8,799 on probation and 532 in the youth centers). The Kansas Criminal Justice Coordinating Council, Juvenile Justice Task Force conducted a survey of current juvenile offenders in six counties and determined the rate of distribution of juvenile offenders under the five offense categories. Using these distribution rates and the number of juvenile offenders currently in state custody as provided by SRS, under H.B. 2548 juvenile offenders would be distributed in approximately the following manner:

<u>Offense Category</u>	<u>Estimated Distribution Factor</u>	<u>Estimated J.O. Distribution under H.B. 2548</u>
I	.4	373
II	.115	1,073
III	.32	2,986
IV	.007	65
V	.518	4,834
<b>TOTAL</b>	<u>1.0</u>	<u>9,331</u>

**JUDICIAL BRANCH**

**Court Services Officers**

Court Services Officers assist judges by gathering information and performing investigations in areas other than those addressed by the criminal justice system. Among the duties of Court Services Officers are conducting predispositional investigations and preparing reports as required by law in juvenile offender cases and performing supervision services for juvenile offenders as ordered by the Court. The duties of Court Services Officers extend to family mediation, child custody matters, and children in need of care in addition to juvenile offender issues. For this reason, expenditures for juvenile offender issues alone are difficult to estimate. However, the Court estimates that \$5,079,480 would fund the juvenile offender functions of Court Services Officers in FY 1995 and \$5,225,868 would fund the juvenile offender functions in FY 1996.

### **Juvenile Intake and Assessment**

The 1994 Legislature appropriated \$1,500,000 from the State General Fund for the Juvenile Intake and Assessment Program in FY 1995. Of the total, \$79,869 is for administration of the program and \$1,420,131 is for grants to local programs. The Office of Judicial Administration was given the responsibility for implementing a 24-hour uniform statewide juvenile intake and assessment program for juvenile offenders and children in need of care. The purpose of juvenile intake is to determine the appropriate placement for juveniles picked up by local law enforcement officers. The goal of the program is to place juveniles in the least restrictive placement possible, given the juvenile's need for safety and the community's need for protection. The Office of Judicial Administration was to develop a standard assessment tool to be applied by juvenile intake workers. The Office of Judicial Administration is to provide community grants for the development of local programs that operate within the parameters of a Supreme Court administrative order defining the components of the program to insure statewide uniformity. The Office of Judicial Administration will provide technical assistance, monitoring, oversight, development of training, and administration of the community grants. The Governor's recommendation for FY 1996 includes total funding of \$1,491,565, which includes \$71,434 for administration and \$1,420,131 for grants to local programs.

### **OPERATIONAL COSTS**

SRS estimates that passage of the bill would result in the transfer of \$47.6 million (\$37.4 million State General Fund) from SRS and the youth centers under its jurisdiction. This amount includes \$22.9 million (\$22.1 million in SGF) associated with the youth centers and \$24.7 million (\$15.3 million SGF) within the budget of SRS itself. Attached please find a copy of the fiscal note submitted by SRS on the bill.

A potential source of funding to assist the local units of government in their responsibilities under the bill could be the Juvenile Detention Facilities Fund. Originally created to provide capital improvement grants to assist local units in the establishment of facilities for juvenile detainees, the statute (K.S.A. 1994 Supp. 79-4803) has been broadened to include operational costs within the scope of the grants. Effective in FY 1996, the Fund will receive 5 percent of the proceeds of the State Gaming Revenues Fund, estimated to be \$2.5 million for FY 1996. This would result in receipts to the Juvenile Detention Facilities Fund of \$1.6 million in excess of the Governor's recommended level of expenditures. The recommendation of the Senate utilizes \$1,360,042 of this amount to achieve SGF savings in SRS. Should this recommendation stand, there would be an estimated \$225,000 in receipts in excess of expenditures. In addition, under the Senate's recommendation, \$1.1 million would be available as an ending balance in the Fund. As the statute creating the Fund does not define "juvenile detention facility," some of the incarceration options contemplated under the bill could presumably be financed from the Fund. Attached please find a listing of the current system of local juvenile detention facilities.

### **CAPITAL COSTS**

As state responsibility for juvenile offenders under the bill would be assumed by DOC, the current and any new youth centers would presumably be considered correctional facilities which would be

eligible for support from the Correctional Institutions Building Fund (CIBF). The current projected balance in the CIBF at the end of FY 1996 is \$1,053,150. In addition, the State Institutions Building Fund (SIBF), which currently supports capital projects at the youth centers, would presumably still be available as the statute creating the SIBF (K.S.A. 76-6b04) states that the Fund is for state institutions for “. . . children who are . . . juvenile offenders. . . .” The projected balance in the SIBF at the end of FY 1996 is \$1,561,115.

Another potential source of one-time funding is the Kansas Basic Enterprise Loan Guarantee Fund. S.B. 11 would eliminate the program for which the Fund was created. Should that bill pass, the balance of the fund (\$1,036,947) would become available to finance other state programs. These monies originated from the EDIF.

As previously mentioned, the Juvenile Detention Facilities Fund may be available to assist local units of government with their capital costs.

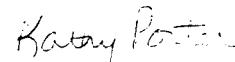
Finally, it is important to note that this analysis, except as specifically noted, is based on current law. As you are aware, there are several bills pending before the 1995 Legislature which could dramatically impact the availability of these funding streams.



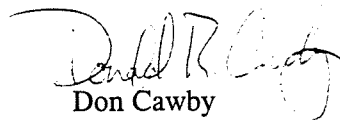
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Enclosure

### KDOC Per Capita Operating Costs Governor's Recommendations

<u>Facility</u>	<u>1995</u>			<u>1996</u>		
	<u>ADP</u>	<u>Recommended Expenditures</u>	<u>Per Capita Cost</u>	<u>ADP</u>	<u>Recommended Expenditures</u>	<u>Per Capita Cost</u>
Lansing Correctional Facility	1,600	28,835,209	18,022	1,878	29,915,047	15,929
Hutchinson Correctional Facility	1,489	21,339,548	14,331	1,491	21,977,570	14,740
El Dorado Correctional Facility	785	14,886,882	18,964	785	15,406,458	19,626
Topeka Correctional Facility	591	11,800,660	19,967	652	12,098,622	18,556
Norton Correctional Facility	584	9,874,054	16,908	584	10,210,620	17,484
Ellsworth Correctional Facility	579	7,933,070	13,701	579	8,315,173	14,361
Winfield Correctional Facility	280	3,908,159	13,958	285	4,014,657	14,087
Wichita Work Release Facility	192	1,992,496	10,378	188	2,049,226	10,900
Larned Correctional Mental Health Facility	<u>144</u>	<u>5,857,000</u>	<u>40,674</u>	<u>140</u>	<u>6,077,171</u>	<u>43,408</u>
Subtotal - Facilities	<u>6,244</u>	<u>\$106,427,078</u>	<u>\$17,045</u>	<u>6,582</u>	<u>\$110,064,544</u>	<u>\$16,722</u>
Inmate Medical & Mental Health Care	6,244	15,052,733	2,411	6,582	16,227,819	2,465
Inmate Programs	<u>6,244</u>	<u>7,042,963 *</u>	<u>1,128</u>	<u>6,582</u>	<u>5,350,000*</u>	<u>813</u>
Total Expenditures	<u>6,244</u>	<u>\$128,522,774</u>	<u>\$20,584</u>	<u>6,582</u>	<u>\$131,642,363</u>	<u>\$20,000</u>

\* Includes off-budget expenditures of \$1,129,685 for FY 1995 and \$1,300,000 for FY 1996. FY 1996 amount for inmate programs is an estimate, pending final decision regarding allocation of offender program resources between inmates and parolees.

**Note:** Per capita operating costs are computed by dividing expenditures for facility operations, health care, and programs by the systemwide ADP housed in KDOC facilities. The per capital costs do not include the allocation of central office administrative costs.



**Youth Centers**

<u>Youth Center</u>	<u>Current Bed Capacity</u>	<u>FY 1994 Admissions</u>	<u>Feb. 16, 1995 Census</u>	<u>FY 1994 Avg. Length of Stay</u>	<u>Admissions for Misdemeanor-type Offenses (FY94)</u>	<u>(%)</u>	<u>Admissions for Felony-type Offenses (FY94)</u>	<u>(%)</u>
Atchison	100	175	101	6.4	59	33.7%	116	66.3%
Beloit	84	79	82	11.6	30	38.0%	49	62.0%
Larned*	116	112	110	8.4	30	26.8%	82	73.2%
Topeka**	219	268	208	9.2	61	22.8%	207	77.2%
TOTAL	519	634	501	8.6	180	28.4%	454	71.6%

\* Bed Capacity for FY 1994 was 60 beds, a 56 bed expansion came on line in September of FY 1995.

\*\* Length of Stay - 14.4 months for violent offenders; 7.8 months for nonviolent offenders

Date: 2-16-95

## KANSAS JUVENILE DETENTION FACILITIES

<u>Facility</u>	<u>Location</u>	<u>Licensed Capacity</u>
Johnson Co. Juvenile Hall	Olathe	30
Wyandotte Co. Juvenile Detention Center	Kansas City	48
Saline Co. Juvenile Hall	Salina	7
Shawnee Co. Youth Center	Topeka	23
Youth Residence Hall	Wichita	40
Reno Co. Juvenile Detention Center	Hutchinson	14
Northwest Regional Juvenile Detention Center	Wakeeney, Trego Co.	14
Northcentral Regional Detention Center	Junction City, Geary Co.	14
Southeast Regional Juvenile Detention Center	Girard, Crawford Co.	16
Southwest Regional Juvenile Detention Center	Garden City, Finney Co.	21
Northeast Regional Juvenile Detention Center	Lawrence, Douglas Co.	16
<b>TOTAL</b>	<b>-</b>	<b>243</b>

### Juvenile Detention Facilities Fund

#### Projected Expenditures for FY 1995

Rescue Plan Operations	\$157,455
Debt Service Payment 12/01/94 *	234,645
Debt Service Payment 6/01/95 *	479,645
Per diem increase of 25 for SRS placements	684,375
Operation grants \$1,500 per bed (based on 225 beds)	337,500
Renovatrion/construction reserve	<u>208,000</u>
<b>TOTAL</b>	<b>\$2,101,620</b>

\* bonds issued for Geary, Douglas, Finney, Trego, and Crawford

## Group Homes

<u>Category</u>	<u>Total Beds</u>	<u>Kansas Beds</u>	<u>Missouri Beds</u>	<u>Percentage In Kansas</u>
Level III	24	24	0	100.0%
Level IV	463	381	82	82.3%
Level V	741	402	339	54.3%
Level VI	<u>115</u>	<u>51</u>	<u>64</u>	<u>44.3%</u>
Subtotal	1,343	858	485	63.9%
Emergency/Temp.	326	326	0	100.0%
Other	35	31	4	88.6%
Residential Centers*	<u>260</u>	<u>260</u>	<u>0</u>	<u>100.0%</u>
Total Beds	1,964	1,475	489	75.1%

\*These 260 beds are from St. John's Military School in Salina and Heartsprings in Wichita. These beds are rarely used by SRS for placements.

COMMUNITY CORRECTIONS - FY 1995 ALLOCATIONS

Program	FY 95 KDOC Adult Pop. Projections	Total Adult Basic Alloc. Unit Cost \$2,695	Total Day Reporting/ Extended Services \$2,450 for 10% of Pop.	Special Programs (Residential)		Total Adult Allocation	FY 95 Agency Juvenile Proj. (Existing and New Services)	Total Basic Juvenile Services Unit Cost \$3,234	Total Day Reporting/ Ext. Services \$2,940 for 20% of Pop.	Total Juvenile Allocation	Total KDOC FY 95 Projection	Total Funding Adult and Juvenile
				ADP	Total Alloc. \$15,642/ADP							
12th District	20	53,900	4,900			58,800	6	19,404	3,528	22,932	26	81,732
Atchison	25	67,375	6,125			73,500	10	32,340	5,880	38,220	35	111,720
22nd District	25	67,375	6,125			73,500	10	32,340	5,880	38,220	35	111,720
2nd District	33	88,935	8,085			97,020	12	38,808	7,056	45,864	45	142,884
Leavenworth	40	107,800	9,800			117,600	15	48,510	8,820	57,330	55	174,930
30th District	44	118,580	10,780			129,360	15	48,510	8,820	57,330	59	186,690
24th District	44	118,580	10,780			129,360	10	32,340	5,880	38,220	54	167,580
Sumner	45	121,275	11,025			132,300	20	64,680	11,760	76,440	65	208,740
13th District	60	161,700	14,700			176,400	25	80,850	14,700	95,550	85	271,950
Cimmaron Basin	70	188,650	17,150			205,800	20	64,680	11,760	76,440	90	282,240
Central Kansas	75	202,125	18,375			220,500	24	77,616	14,112	91,728	99	312,228
5th District	75	202,125	18,375			220,500	30	97,020	17,640	114,660	105	335,160
Riley	80	215,600	19,600			235,200	25	80,850	14,700	95,550	105	330,750
4th District	80	215,600	19,600			235,200	20	64,680	11,760	76,440	100	311,640
25th District	80	215,600	19,600			235,200	31	100,254	18,228	118,482	111	353,682
Cowley	82	220,990	20,090			241,080	20	64,680	11,760	76,440	102	317,520
Douglas	89	239,855	21,805			261,660	38	122,892	22,344	145,236	127	406,896
Santa Fe Trail	90	242,550	22,050			264,600	20	64,680	11,760	76,440	110	341,040
Reno	90	242,550	22,050			264,600	33	106,722	19,404	126,126	123	390,726
Bourbon/Linn/Miami	90	242,550	22,050			264,600	25	80,850	14,700	95,550	115	360,150
9th District	95	256,025	23,275			279,300	26	84,084	15,288	99,372	121	378,672
Montgomery	107	288,365	26,215			314,580	15	48,510	8,820	57,330	122	371,910
Northwest Kansas	113	304,535	27,685			332,220	25	80,850	14,700	95,550	138	427,770
Southeast Kansas	125	336,875	30,625			367,500	20	64,680	11,760	76,440	145	443,940
8th District	125	336,875	30,625			367,500	35	113,190	20,580	133,770	160	501,270
Saline	165	444,675	40,425			485,100	30	97,020	17,640	114,660	195	599,760
Shawnee	293	789,635	71,785			861,420	40	129,360	23,520	152,880	333	1,014,300
Wyandotte	400	1,078,000	98,000			1,176,000	70	226,380	41,160	267,540	470	1,443,540
Johnson	504	1,358,280	123,480	39	610,038	2,091,798	80	258,720	47,040	305,760	584	2,397,558
Sedgwick	770	2,075,150	188,650	64	1,001,088	3,264,888	100	323,400	58,800	382,200	870	3,647,088
<b>TOTAL</b>	<b>3,934</b>	<b>10,602,130</b>	<b>963,830</b>	<b>103</b>	<b>1,611,126</b>	<b>13,177,086</b>	<b>850</b>	<b>2,748,900</b>	<b>499,800</b>	<b>3,248,700</b>	<b>4,784</b>	<b>16,425,786</b>



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## **EXPANSION OF COMMUNITY CORRECTIONS JUVENILE SERVICES**

There are currently 30 community corrections agencies serving all of Kansas' 105 counties. The Department of Corrections is responsible for the oversight of all community corrections agencies through the administration of grant funds, technical assistance, periodic auditing, and the approval of comprehensive plans.

Since the inception of community corrections, services provided by community corrections agencies have been directed primarily toward adult offenders. The 1994 Legislature provided for the state-wide expansion of juvenile services through community corrections agencies. Previously, juvenile services were provided in only eleven (11) counties by eight (8) of the community corrections agencies. The core service for juvenile offenders assigned to community corrections has been intensive supervision (J-ISP). J-ISP services include, but are not limited to: drug testing; community service work; individual case planning; mental health and substance abuse services; electronic monitoring; surveillance; and restitution monitoring. The average daily population (ADP) for J-ISP during FY 94 was 141 and 7 for contractual juvenile residential services.

The Department of Corrections has requested that each community corrections agency include strategies for the implementation of juvenile services in their FY 95 Comprehensive Plan. Each agency is expected to provide juvenile intensive supervision services and other extended services as approved by the Department. Extended services may include, but are not limited to, day reporting, cognitive skill development, and project "Stay In School." The KDOC projects an average daily population (ADP) of 850 juvenile offenders assigned to community corrections agencies during FY 95 and has allocated \$3,248,700 for juvenile offender services. The November, 1994 average daily population of juvenile offenders served through community corrections reached 424.5. This figure is expected to increase significantly as more of the local programs fully implement juvenile services.

The 1994 Legislature also appropriated \$750,000 for the Department of Social and Rehabilitation Services (SRS) to contract with the KDOC for the provision of after care services for juvenile offenders released from state youth centers at Atchison, Beloit, Topeka, and Larned. These funds will be made available to community corrections agencies through an agreement between SRS and the KDOC.

To assist in the development and implementation of training sessions for field services staff who work with juvenile offenders, a Juvenile Training Work Group has been formed. The Juvenile Training Work Group is comprised of representatives of court services, community corrections, SRS, state youth centers, and the Kansas Children's League. The Group reflects the spirit, cooperation, and efforts of those charged with the task of providing for the supervision of juvenile offenders.

**JUVENILE COMMUNITY CORRECTIONS SERVICES OFFERED BY EACH AGENCY AS OF DECEMBER 13, 1994**

Community Corrections Services	Atchison	Bourbon/Linn /Miami	Cimarron Basin	Cowley	Douglas	Johnson	Leavenworth	Montgomery	NW KS	Riley
<b>Basic Juvenile Intensive Supervision Services</b>										
Drug Testing	X	X	X	X	X	X	X	X	X	X
Electronic Monitoring	X	X	X	X	X	*	X		X	X
Surveillance	X	X	X	X	X			X	X	
Community Service Work	X	X	X	X	X	X	X	X	X	X
Mental Health Services	X	X	X	X	X	X	X	X	X	X
Substance Abuse Services	X	X	X	X	X	X	X	X	X	
GED/Life Skills	X	X	X	X	X	X	X	X	X	X
Limited Transportation Assistance	X	X	X		X	X			X	X
Limited Emergency Housing Assistance		X	X		X	X			X	X
Vocational/Educational Assistance	X	X	X	X	X	X	X	X	X	X
<b>Juvenile Extended Services</b>										
Juvenile Day Reporting Center Center (J-DRC)			X			*				
Project Stay In School					X					
Restitution Work Program										X
Contractual Day Reporting Services						X				
J-DRC Services through A-DRC Program		X								
Cognitive Skills Development							*			
Curfew School Enforcement							X			
Victims Restitution Program									*	
Sex Offender (Contractual)										

\*In Planning or Developmental Stage

7.5

1-10

**JUVENILE COMMUNITY CORRECTIONS SERVICES OFFERED BY EACH AGENCY AS OF DECEMBER 13, 1994**

1-13

Community Corrections Services	Reno	Saline	Santa Fe Trail	Sedgwick	Shawnee	Sumner	SE KS	Wyandotte	2nd	4th
<b>Basic Juvenile Intensive Supervision Services</b>										
Drug Testing	X	X	X	X	X	X	X	X	X	X
Electronic Monitoring	X	X	X	X	X	X	X	X	X	X
Surveillance	X	X	X	X	X	X	X		X	X
Community Service Work	X	X	X	X	X	X	X	X	X	X
Mental Health Services	X	X	X	X	X	X	X	X	X	X
Substance Abuse Services	X	X	X	X	X	X	X	X	X	X
GED/Life Skills	X	X	X		X		X	X	X	X
Limited Transportation Assistance		X		X	X			X	X	X
Limited Emergency Housing Assistance	X	X						X		X
Vocational/Educational Assistance	X	X	X		X	X	X	X	X	X
School Based Probation Officer								x		
<b>Juvenile Extended Services</b>										
Juvenile Day Reporting Center (J-DRC)			X							
Project Stay In School										
Restitution Work Program										
Contractual Day Reporting Services										
J-DRC Services through A-DRC Program	X				X					
Cognitive Skills Development										
Curfew School Enforcement										
Victims Restitution Program										
Sex Offender (Contractual)										

7.6

in Planning or Developmental Stage

Community Corrections Services	5TH	8TH	9TH	12TH	13TH	20TH	22ND	24TH	26TH	30TH
<b>Basic Juvenile Intensive Supervision Services</b>										
Drug Testing	X	X	X	X	X	X	X	X	X	X
Electronic Monitoring		X	X	X	X	X	X	X	X	X
Surveillance		*				X		X	X	X
Community Service Work	X	X	X	X	X	X	X	X	X	X
Mental Health Services	X	X	X	X	X	X	X	X	X	X
Substance Abuse Services	X	X	X	X	X	X			X	X
GED/Life Skills	X	*	X	X	X	X	X		X	X
Limited Transportation Assistance	X	X	X		X		X		X	
Limited Emergency Housing Assistance	X	X		X	X		X	X	X	X
Vocational/Educational Assistance	X	X	X	X	X	X	X			X
<b>Juvenile Extended Services</b>										
* Juvenile Day Reporting Center (J-DRC)		*								
Project Stay In School										
Restitution Work Program										
Contractual Day Reporting Services										
J-DRC Services through A-DRC Program										
Cognitive Skills Development										
Curfew School Enforcement										
Victims Restitution Program										
Sex Offender (Contractual)				*						

7.7

\*In Planning or Developmental Stage



Juvenile Offender Cost Base  
 FY1996 GBR  
 Funding

70% of kids (custody) are 1.0

1-15

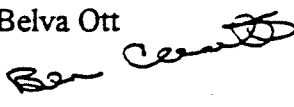
	FY96 GBR	FY96 SGF +	Soc Serv Block Grant Fee Fund Child Welfare (IV-B) Capped Funds =	Total Fixed Funds	Entitlement	JO multiplier	FUNDING SGF	Other
1. Custody (Less-Adopt)	54,511,812	28,173,211	6,943,638	35,116,849	19,394,963	0.2	10,902,362	3,878,993
Field Staff (Less POS) FTE	38,534,565 1,003	20,700,148	3,968,230	24,668,378	13,866,187	0.14	5,394,839 140	1,941,266
Adminstration FTE	3,708,823 58	2,373,648	176,169	2,549,817	1,159,006	0.14	519,235 8	162,261
JO SGF Grants	3,146,559	3,146,559	0	3,146,559	0	1.0	3,146,559	3,146,559
JO Non SGF Grants	2,165,573	0	2,165,573	2,165,573	0	1.0	2,165,573	2,165,573
CETU FTE & Spec Proj	2,543,765 65	1,297,320	0	1,297,320	1,246,445	1.0	2,543,765 65	1,246,445
YCs FTE	22,882,107 572	22,081,074	801,033	22,882,107	0	1.0	22,882,107 572	801,033
TOTAL FTE & Spec Proj	127,493,204 1,698	77,771,960	14,054,643	91,826,603	35,666,601		47,554,441 786	10,195,571
YCs	22,882,107	22,081,074	801,033	22,882,107	0		22,882,107	801,033
Custody & Grants	59,823,944	31,319,770	9,109,211	40,428,981	19,394,963		16,214,494	6,044,566
CETU	2,543,765	1,297,320	0	1,297,320	1,246,445		2,543,765	1,246,445
Field & Admin	42,243,388	23,073,796	4,144,399	27,218,195	15,025,193		5,914,074	2,103,527
	127,493,204	77,771,960	14,054,643	91,826,603	35,666,601		47,554,441	10,195,571

0 - Day reports, attendant  
 in after care  
 Del. Fac.

1. Total kids in custody  
 JO + C.W. + Grh.  
 100% of kids in YC  
 XX - 15% of kids in  
 custody

**MEMORANDUM  
SOCIAL AND REHABILITATION SERVICES  
YOUTH AND ADULT SERVICES**

**TO:** Representative Belva Ott

**FROM:** Ben Coates   
Acting Commissioner

**DATE:** February 23, 1994

**SUBJECT:** Number of Youth in Custody

You asked me to provide some data on the relative numbers of juvenile offenders being supervised by SRS and the Courts. The Office of Judicial Administration reports there were 8,799 juveniles on probation. Our data indicates that approximately 1,645 (19%) of those youth were in SRS custody; the remaining 81% were supervised by the Courts.

According to SRS data, there were approximately 2,177 juvenile offenders in our custody as of October 1994. Most of them were in non-youth center placements (1,645) and the remaining 532 were in state operated youth centers. If you add both groups together there were 8,799 non-youth center placements and 532 Youth Center ones for a total of 9,331 juvenile offenders in custody. Thus the SRS share of the total population is approximately 23% when youth center placements are figured in, but in any case the Courts supervise the majority of the juvenile offenders in the state.

The SRS database indicates that as of October of 1994 we had the following in our custody:

5,885 youth adjudicated as children in need of care only  
1,903 youth adjudicated as juvenile offenders only  
274 were dually adjudicated

Please let me know if you need any additional information.

**Youth Centers - State Operations**

<b>TOTAL</b>	<b>Actual FY 1994</b>	<b>Gov. Rec. FY 1995</b>	<b>Agency Req. FY 1996</b>	<b>Gov. Rec. FY 1996</b>
Salaries and Wages	\$14,088,555	\$16,148,819	\$20,873,385	\$16,869,632
Contractual Services	4,587,976	4,965,099	6,176,693	4,901,686
Commodities	1,256,049	1,143,452	1,427,937	1,128,386
Capital Outlay	244,908	151,038	1,407,085	0
<b>TOTAL</b>	<b>\$20,177,488</b>	<b>\$22,408,408</b>	<b>\$29,885,100</b>	<b>\$22,899,704</b>

<b>Atchison</b>	<b>Actual FY 1994</b>	<b>Gov. Rec. FY 1995</b>	<b>Agency Req. FY 1996</b>	<b>Gov. Rec. FY 1996</b>
Salaries and Wages	\$3,468,648	\$3,601,003	\$4,789,911	\$3,694,127
Contractual Services	1,211,699	1,275,456	1,529,024	1,303,508
Commodities	312,558	297,594	380,377	297,594
Capital Outlay	49,193	19,925	247,565	0
<b>TOTAL</b>	<b>\$5,042,098</b>	<b>\$5,193,978</b>	<b>\$6,946,877</b>	<b>\$5,295,229</b>

<b>Beloit</b>	<b>Actual FY 1994</b>	<b>Gov. Rec. FY 1995</b>	<b>Agency Req. FY 1996</b>	<b>Gov. Rec. FY 1996</b>
Salaries and Wages	\$2,846,538	\$3,003,694	\$4,053,121	\$3,083,321
Contractual Services	1,144,815	1,249,559	1,676,917	1,247,128
Commodities	266,156	246,822	334,354	239,089
Capital Outlay	52,039	19,275	475,450	0
<b>TOTAL</b>	<b>\$4,309,548</b>	<b>\$4,519,350</b>	<b>\$6,539,842</b>	<b>\$4,569,538</b>

<b>Larned</b>	<b>Actual FY 1994</b>	<b>Gov. Rec. FY 1995</b>	<b>Agency Req. FY 1996</b>	<b>Gov. Rec. FY 1996</b>
Salaries and Wages	\$1,647,810	\$2,947,734	\$3,616,982	\$3,359,656
Contractual Services	9,286	32,468	137,365	18,434
Commodities	148,021	60,354	125,151	53,021
Capital Outlay	55,170	73,114	120,797	0
<b>TOTAL</b>	<b>\$1,860,287</b>	<b>\$3,113,670</b>	<b>\$4,000,295</b>	<b>\$3,431,111</b>

<b>Topeka</b>	<b>Actual FY 1994</b>	<b>Gov. Rec. FY 1995</b>	<b>Agency Req. FY 1996</b>	<b>Gov. Rec. FY 1996</b>
Salaries and Wages	\$6,125,559	\$6,596,388	\$8,413,371	\$6,732,528
Contractual Services	2,222,176	2,407,616	2,833,387	2,332,616
Commodities	529,314	538,682	588,055	538,682
Capital Outlay	88,506	38,724	563,273	0
<b>TOTAL</b>	<b>\$8,965,555</b>	<b>\$9,581,410</b>	<b>\$12,398,086</b>	<b>\$9,603,826</b>

**Admissions**

	<b>FY 1991</b>	<b>FY 1992</b>	<b>FY 1993</b>	<b>FY 1994</b>
Atchison	151	162	148	175
Beloit	63	68	70	79
Larned	90	100	94	123
Topeka	294	312	322	295
<b>TOTAL</b>	<b>598</b>	<b>642</b>	<b>634</b>	<b>672</b>

**Length of Stay (in months)**

	<b>FY 1991</b>	<b>FY 1992</b>	<b>FY 1993</b>	<b>FY 1994</b>
Atchison	6.6	7.4	6.4	6.36
Beloit	9.8	11.1	12.1	11.6
Larned	11.3	9.8	9.7	8.4
Topeka	9	10.3	8.7	9.2
(violent)	12.9	16.2	18.7	14.4
(nonviolent)	8.4	9.4	7.3	7.8
<b>TOTAL</b>	<b>8.8</b>	<b>9.6</b>	<b>8.7</b>	<b>8.6</b>

1-17



BILL GRAVES, GOVERNOR OF THE STATE OF KANSAS

KANSAS DEPARTMENT OF SOCIAL  
AND REHABILITATION SERVICES

JANET SCHALANSKY, ACTING SECRETARY

March 9, 1995

Ms. Gloria M. Timmer, Director  
Division of the Budget  
State Capitol Building, Rm. 152-E  
Topeka, KS 66612

Dear Ms. Timmer:

This is in response to your request for information on the estimated fiscal impact on the Department of Social and Rehabilitation Services of HB 2548.

Effect on Operations

House Bill 2548 would transfer responsibilities of the Department of Social and Rehabilitation Services for Juvenile Offenders in state custody to the Department of Corrections effective July 1, 1995. Included in the transfer of control is operation of the state's Youth Centers. Department of Corrections would be charged with the confinement, rehabilitation, out-of-home placement, supervised release in communities, fining and restitution, and community service of youths.

Issues around logistical support of SRS Area Office staff transferred to Department of Corrections would need to be resolved.

Preliminary analysis of the sentencing guidelines contained in the bill, based on the committing offenses of the current Youth Center residents, indicate that Youth Center populations may reach 926 males and 112 females within five years of implementation.

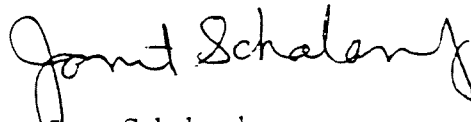
Fiscal Impact

HB 2548 provides that as of July 1, 1995, juvenile offender programs would be transferred from SRS to the Kansas Youth Corrections Department. SRS has identified approximately \$47.6 million which are currently budgeted for the Youth Centers and SRS juvenile offender programs in the FY1996 GBR. Included in the estimate is (1) \$22.9 million and 573.5 FTE positions included in the four Youth Centers' budgets, (2) \$16.2 million in other assistance expenditures for juvenile offenders not placed in Youth Centers, and (3) \$8.5 million for 214 FTE positions and related OOE for the Comprehensive Evaluation and Treatment Unit, field services, and administrative support. Estimates are based on data indicating

Ms. Gloria M. Timmer  
March 9, 1995  
Page Two

that approximately 20.0 % youth served in community residential programs and 14% of youth served in family settings by SRS are juvenile offenders. Current financing of these programs requires \$22.1 million SGF of the total \$22.9 million for Youth Center operations and \$15.3 million SGF of the total \$24.7 million contained within the SRS (Agency 628) budget. It is doubtful that another agency could replicate SRS' cost allocation strategy accessing federal funds. SGF cost of this legislation would be significantly higher than that available for transfer from SRS.

Sincerely,

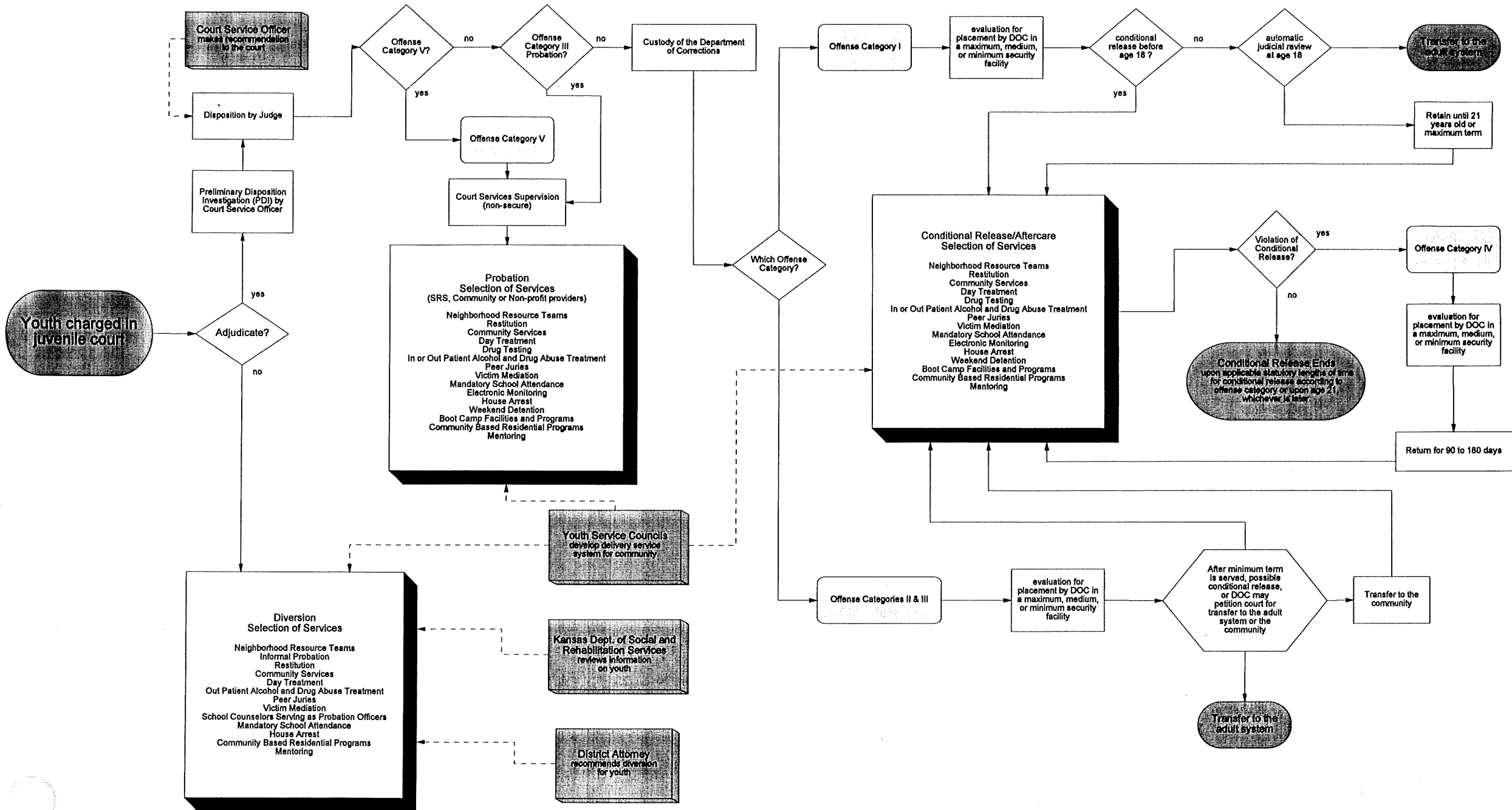


Janet Schalansky  
Acting Secretary

JS:BC:DS

cc: Carla Nakata, Acting Special Assistant to the Secretary  
Ben Coates, Acting Commissioner, Youth and Adult Services

# Juvenile Justice Reform Act - HB2548



Select Comm. on Juvenile Crime  
March 16, 1995  
Attachment 2