

Approved: 2-22-95
Date

MINUTES OF THE SENATE COMMITTEE ON ELECTIONS, CONGRESSIONAL AND LEGISLATIVE APPORTIONMENT & GOVERNMENTAL STANDARDS .

The meeting was called to order by Chairperson Sen. Janice Hardenburger at 1:30 p.m. on February 21, 1995 in Room 529-S of the Capitol.

All members were present except: Senator Martin, Excused

Committee staff present: Dennis Hodgins, Legislative Research Department
Arden Ensley, Revisor of Statutes
Stacey Soldan, Committee Secretary

Conferees appearing before the committee: Chip Wheelen, Kansas Society of Association Executives
Debra Leib, Common Cause - Kansas

Others attending: See attached list

Senator Hardenburger requested approval of the committee minutes from February 14, 15 and 16, 1995.

Senator Parkinson made the motion to approve the minutes and the motion was seconded by Senator Ranson. The motion carried.

SB 289--Relating to elections; concerning presidential preference primary elections; filing fees and petitions

Senator Hardenburger stated the two changes in the presidential primary bill are changing the filing fee from \$100.00 to \$2,000.00 and require 5,000 signatures on the petition instead of 1,000. Senator Parkinson requested an amendment to move the date of the presidential preference primary election to the date of the primary for municipal elections.

Senator Parkinson made a motion to amend the date of the presidential primary election and was seconded by Senator Bond. The motion carried.

The hearings on **SB 289** were closed.

SB 290--Relating to election campaign finance; prohibiting the acceptance of contributions during certain periods of the year

Chip Wheelen, Kansas Society of Association Executives, appeared before the committee to testify on **SB 290**. (attachment 1) He stated KSAE supports the bill and requested a balloon amendment to **SB 290**; to improve the law and close loopholes. Discussion followed clarifying the balloon amendments.

Debra Leib, Common Cause - Kansas, appeared before the committee to testify on **SB 290**. (attachment 2) She stated support of this bill.

The hearings on **SB 290** were closed.

Senator Hardenburger announced a meeting tomorrow, February 22, 1995, to hear a subcommittee report on **SB 91**, and discussion and possible action on **SB 232**, **SB 290** and **SB 91**.

The meeting adjourned at 2:10 p.m.

The next meeting is scheduled for February 22, 1995.



Testimony to the Senate Committee
February 21, 1995

Regarding 1995 Senate Bill 290

By *C. L. J.* Wheelen on behalf of the KSAE

Thank you for the opportunity to testify in support of SB290. We agree that campaign contributions should not be made during a Legislative Session. Even though a contribution may not be intended to influence public policy decisions, it is implied that such is the case and certainly creates the appearance of impropriety.

The members of the Kansas Society of Association Executives believe strongly that Kansas should continue to be a model state with only the highest standards of ethical conduct. We also believe that while KSAE members and Kansas Legislators adhere to ethical standards we can all be proud of, there may be others who would not. It is for that reason that we respectfully request a couple of minor amendments which would improve the law and perhaps close what might be a loophole.

Currently, the only person who is prohibited from making a contribution during the Session is a registered lobbyist. In addition, political action committees are proscribed from making contributions during the Session. This means that a registered lobbyist who represents a group of 1,000 members could not make the inappropriate contribution, but 1,000 members with the same interest in influencing public policy each could. Similarly, a registered lobbyist representing a large corporation could not make the contribution, but the corporation could; perhaps several contributions.

Furthermore, while current law prohibits contributions by lobbyists or political action committees to legislators and SB290 would prohibit contributions by lobbyists and PACs to state officers, nothing in current law nor in SB290 would prohibit a political action committee from contributing to another PAC for the benefit of a legislator or state officer. We believe this type of activity should be banned as well.

We respectfully request adoption of our proposed amendments and favorable action on SB290. Thank you for your consideration.

KANSAS SOCIETY OF ASSOCIATION EXECUTIVES

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Senate Elections
2-21-95
Attachment 1

SENATE BILL No. 290

By Committee on Elections, Congressional and Legislative
Apportionment and Governmental Standards

2-13

10 AN ACT relating to election campaign finance; prohibiting the accep-
11 tance of contributions during certain periods of the year; amending
12 K.S.A. 25-4153a and repealing the existing section.

13
14 *Be it enacted by the Legislature of the State of Kansas:*

15 Section 1. K.S.A. 25-4153a is hereby amended to read as follows: 25-
16 4153a. No ~~registered lobbyist~~ or political committee shall make a contri- person
17 bution as defined by subsection (d) of K.S.A. 25-4143 and amendments political committee,
18 thereto to any legislator, candidate for membership in the senate or house
19 of representatives or, candidate committee for any such legislator or can-
20 didate, *state officer elected on a state-wide basis, candidate for state office*
21 *elected on a state-wide basis or candidate committee for any such officer*
22 *or candidate*, after January 1 and prior to May 15 of any year or at any
23 other time in which the legislature is in session and no such legislator,
24 *officer*, candidate or committee shall accept any contribution as defined
25 by subsection (d) of K.S.A. 25-4143 and amendments thereto from any person
26 ~~registered lobbyist~~ or political committee during such period.

27 Sec. 2. K.S.A. 25-4153a is hereby repealed.

28 Sec. 3. This act shall take effect and be in force from and after its
29 publication in the statute book.

Senate Elections
2-21-95
Attachment 1a

Common Cause *KANSAS*

Senate Committee on Elections, Congressional & Legislative Apportionment, and Governmental Standards

Testimony on S.B. 290

Debra R. Leib, Executive Director
Kansas Common Cause

February 21, 1995

Madam Chair and Members of the Committee:

Thank you for the opportunity to testify on Senate Bill 290 which extends the prohibition on campaign contributions during the legislative session to statewide elected officials.

Common Cause fully supports a complete ban on contributions during the legislative session and agrees with Governor Graves that these restrictions should apply to all elected officials.