

Approved 4-29-92  
Date

MINUTES OF THE Special COMMITTEE ON Apportionment

The meeting was called to order by Representative Joan Adam at  
Chairperson

5:07 a.m./p.m. on Monday, March 30, 1992 in room 514-S of the Capitol.

All members were present except:

Committee staff present:

Mary Galligan, Legislative Research Department  
Raney Gilliland, Legislative Research Department  
Mary Torrence, Revisor of Statutes' Office  
Bob Coldsnow, Revisor of Statutes' Office  
Ellie Luthye, Committee Secretary  
Conferees appearing before the committee:

The Special Committee on Apportionment met on Monday, March 30th, 1992 in Room 514-S. The meeting was called to order at 5:07 p.m. by Representative Joan Adam, Chair.

Senator Vidricksen made the statement he understood from the discussion at the meeting on Friday, the 27th of March, that if the Task Force could not reach an agreement on a map at the meeting today the Task Force would be adjourned.

Representative Adam stated that before they began work on the congressional map she would like a report from the Senate on their map. Senator Vidricksen reported they were going to schedule meetings every day and hopefully by Wednesday, the 1st of April, they would have a map to present to the committee for discussion and passage and to the Senate floor for debate by Friday, April 3rd, 1992.

Representative Adam then announced the order of business for the meeting was for the Democrats to present another map which addressed compactness, which was the concern stated at the last meeting on the 27th on a map which the Democrats had previously presented.

The Chair called on Representative Reardon to present the map and to explain the changes. Representative Reardon first reviewed the four areas of concern the committee was trying to resolve and the way these areas were addressed on the Republican maps presented at the meeting on the 24th of March. He also stated he felt the issue of compactness had been used in terms of the 1st District but the same criteria of compactness was not being used in the 2nd District so he also had tried to address this issue. On the map which the Republicans presented on the 24th, Reno was in the 1st district, Douglas in the 3rd, Riley and Geary counties in the 1st and SE Kansas was whole. On the map which Representative Reardon passed out to the committee entitled Congress #7 (Attachment 1) Reno was in the 4th, Riley/Geary in the 1st, Wyandotte/Johnson were split and SE Kansas was whole. He stated the deviation on this map was 0.38%.

Senator Vidricksen remarked that from all appearances on this map, Johnson County would completely dominate the 3rd district and the map makes three urban districts and only one rural which was unacceptable since, while not a guideline, there was an understanding there would be two urban and two rural districts.

Representative Reardon countered that this was new criteria which he hadn't heard before. He reiterated that whatever district Johnson or Sedgwick counties were in they would dominate the district population wise.

Representative Adam stated that every time the Republicans had made an objection about a map presented, whether it was community of interest, compactness, etc. the Democrats came back with a map to address that issue and the Republicans would have another criteria to address. She further stated that last week the criteria was community of interest which they tried to address, then it was compactness so they came back with a map to address compactness and now the criteria was the number of urban versus rural districts.

## CONTINUATION SHEET

MINUTES OF THE Special COMMITTEE ON Apportionment

room 514-S Statehouse, at 5: 07 a.m./p.m. on Monday, March 30, 1992

Senator Vidricksen stated he knew the rural people were feeling left out and they were losing a great deal of representation and this would be another case of the rural people being left out again since they would have only one rural representative if this map was adopted.

Representative Reardon countered that he felt the map was evenly divided by having one urban district, one rural district and two districts split between rural and urban.

Senator Bond asked if all three of their members were in agreement on the map and if all three agreed to Riley/Geary being in the 1st district. Representative Reardon responded Senator Karr knew the concept of what he was drawing but he wasn't sure he had seen the map but that with the map presented they had compromised on two areas and putting Riley and Geary counties in the 1st district was one of the areas.

Representative Snowbarger wanted to remind the committee that he had not agreed to a Wyandotte/Johnson county split and had been against it. However, he was in agreement with the 4th and 1st district and would support this part of the map.

Senator Bond also stated that he was in agreement with Riley and Geary counties in the 1st district but was also unhappy with the Wyandotte/Johnson county split and he felt there was a lot of support from the people in Wyandotte county to be in the same district.

Representative Reardon responded again it was difficult to know what kind of map to draw because the criteria kept changing. He stated his feeling was they were worried not about Johnson County having too much influence but that it would not have enough if it were put in with SE Kansas.

Senator Bond stated he felt the Democrat members of the committee were under great pressure from congressional people to not compromise on the map.

Representative Reardon reiterated they were not getting any pressure but were hearing from their congressmen to compromise where it is necessary to get a map out and not go to court. He stated they felt they were trying to compromise with the Republicans by coming back to the table with maps that tried to meet the objections the Republicans had regarding community of interest, compactness, etc. but the Republicans weren't coming back with maps to try to address the concerns of the Democrats. He admitted the Democrats were in a difficult situation because it was becoming quite clear that no matter what the Democrats offered in terms of compromise the Republicans were not going to accept the compromise. He further stated this was disappointing because it was not what was experienced in drawing the House map.

Representative Snowbarger made the statement that the community of interest was different when you talk about representation in Washington and representation in Topeka.

Representative Snowbarger then passed out a map entitles March 27 Compromise which the Republicans had prepared. (Attachment 2) This map was not discussed.

Representative Adam made the statement she felt the bipartisan process was the best way to proceed because it was the quickest way of getting maps through the process.

Representative Snowbarger said he agreed and would work with the Chair on the House maps to get that accomplished but he felt it was necessary to find out where the support was from their respective parties. He also stated he felt the Task Force would not accomplish anymore.

Senator Vidricksen stated he was going to try to put together a meeting on the 31st of March of the Senate committee and submit a map and see what kind of support he could get within the committee itself and if he could get enough support to pass out a map, hopefully Friday it could be on the floor.

Representative Adam asked whether it was the intent for this to be a bipartisan map.

Senator Vidricksen replied he hoped it would be and they had talked to several Democrats about a map.

CONTINUATION SHEET

MINUTES OF THE Special COMMITTEE ON Apportionment,  
room 514-S, Statehouse, at 5:07 a.m./p.m. on Monday, March 30, 1992

Representative Adam asked if the Task Force had seen the map which they would be presenting to the committee.

Senator Vidricksen stated it was one of the maps which had been presented but they were not sure which map it would be and they would be meeting later that evening and make this decision.

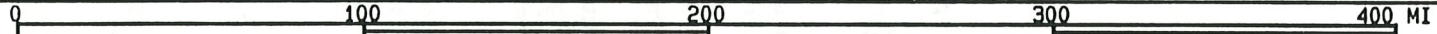
Representative Adam asked to retain the right to stay in touch about how the process was moving.

Representative Snowbarger made a statement that he was aware of the kind of pressure from current office holders in the congressional seats and from the leadership within the legislature the Democrats were experiencing but he felt the issues were regional issues and not partisan issues and the partisan overlay was disappointing. He further stated he thought if it were left to the members of the respective houses one of the maps already presented would have passed.

Representative Adam responded she resented the statement about partisan pressure and the Democrats on the Task Force had received no pressure and there was absolutely no basis for that statement. She reminded the committee it had been the House leadership which had adopted a bipartisan process of compromise which was the only process that had worked.

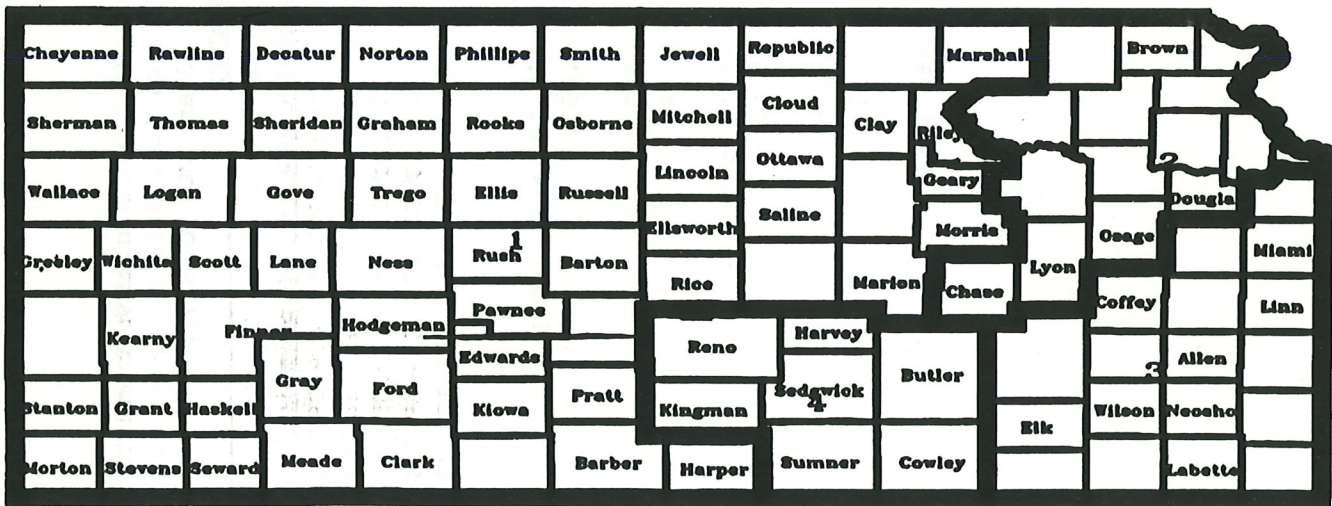
The Chair adjourned the meeting at 5:40 p.m.

# CONGRESS #7

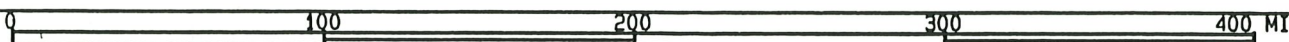


## LEGEND

- County Boundary
- Dist. Boundary (CONG)
- 19** County



Variance .38



Special Committee on Apportionment  
 March 30, 1992  
 Attachment 1

DB: KANSAS

Congressional District Statistics  
Total Populations, All Ages  
Plan: CONGRESS 2/27/92

Date: 3/30/  
Time: 11:50 a.  
Page:

Plan type: 1992 CONGRESSIONAL PLAN TYPE

<u>District Name</u>	<u>Number Members</u>	<u>Total Population</u>	<u>Ideal Population</u>	<u>District Variance</u>	<u>% District Variance</u>
District 1	1	618,876	619,394	-518	-0.08%
District 2	1	618,940	619,394	-454	-0.07%
District 3	1	621,051	619,394	1,657	0.27%
District 4	1	618,707	619,394	-687	-0.11%
Total	4	2,477,574	2,477,576	-2	0.00%

PLANWIDE STATISTICS:

Range of populations: 618,707 to 621,051  
Ratio range: 1.0038

Absolute range: -687 to 1,657  
Absolute overall range: 2,344

Relative range: -0.11 to 0.27%  
Relative overall range: 0.38%

Absolute mean deviation: 829.00  
Relative mean deviation: 0.13%








Standard deviation: 960.7364

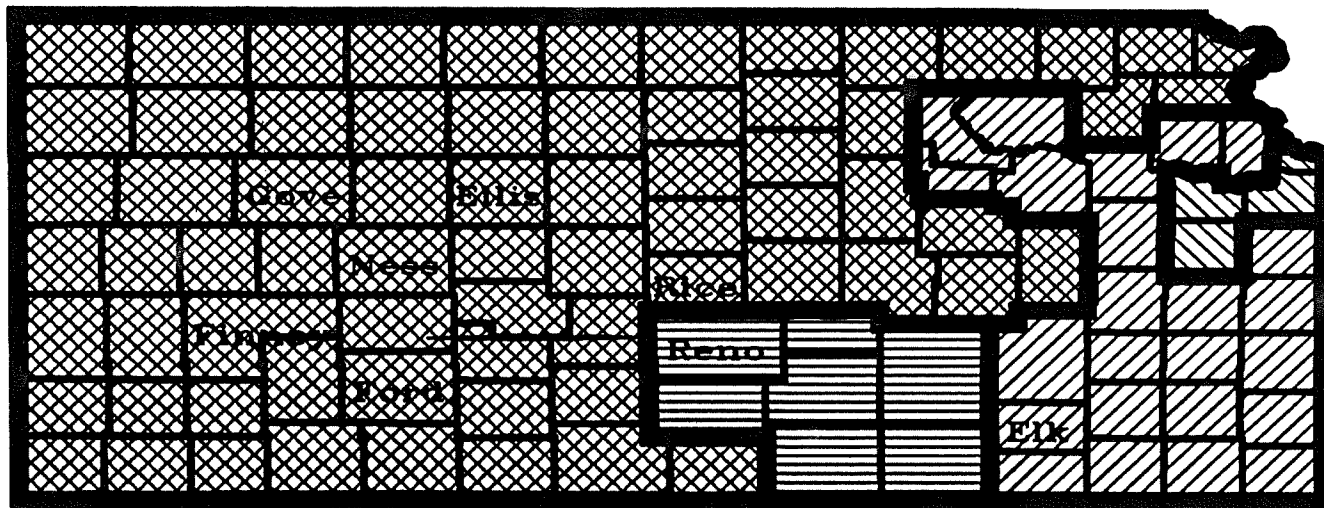
# March 27 compromise 1

March 26,

0 100 200 300 400 MI

## LEGEND

-  County Boundary
-  Dist. Boundary (CONG)
-  District 1
-  District 2
-  District 3
-  District 4
-  19 County



*deviation: .58*  
*Riley Geary 2nd*  
*Reno 4th*  
*Douglas 3rd*  
*SEK whole*

0 100 200 300 400 MI

DB: KANSAS

Congressional District Statistics  
Total Populations, All Ages  
Plan: lynda

Date: 3/26/92  
Time: 1:47 p.m.  
Page: 1

Plan type: 1992 CONGRESSIONAL PLAN TYPE

District Name	Number Members	Total Population	Ideal Population	District Variance	% District Variance
District 1	1	617,202	619,394	-2,192	-0.35%
District 2	1	620,826	619,394	1,432	0.23%
District 3	1	620,839	619,394	1,445	0.23%
District 4	1	618,707	619,394	-687	-0.11%
Total	4	2,477,574	2,477,576	-2	0.00%

PLANWIDE STATISTICS:

Range of populations: 617,202 to 620,839  
Ratio range: 1.0059

Absolute range: -2,192 to 1,445  
Absolute overall range: 3,637

Relative range: -0.35 to 0.23%  
Relative overall range: 0.59%

Absolute mean deviation: 1439.00  
Relative mean deviation: 0.23%

Standard deviation: 1534.2329