

Approved 4-29-92  
Date

MINUTES OF THE Special COMMITTEE ON Apportionment

The meeting was called to order by Representative Joan Adam at  
Chairperson

5:10 a.m./p.m. on Tuesday, March 24, 1992 in room 529-S of the Capitol.

All members were present except:

Committee staff present:

Mary Galligan - Legislative Research Department  
Bob Coldsnow, Revisor of Statutes' Office  
Ellie Luthye, Committee Secretary

Conferees appearing before the committee:

The Special Committee on Apportionment was called to order by Representative Joan Adam, Chair at 5:10 p.m. on Tuesday, March 24th, 1992 in Room 529-S.

The Chair called on the Republicans to present the map they had agreed upon. Representative Snowbarger stated the map the Republicans were presenting entitled Congressional Rep. Base (Attachment 1) reflects on the four areas of concern discussed at the last meeting - Riley and Geary counties, Reno, Douglas and SE Kansas. He further stated the map the Democrats proposed had Riley and Geary counties in the 2nd district - Congressional Rep Base map proposed them to be in the 1st; the Democrat map proposed Douglas in the 2nd - Republican map proposed Douglas in the 3rd; the Democrat map proposed Reno in the 4th - the Republican map proposed Reno in the 1st and the Republican map proposed keeping SE Kansas whole. He stated the map they were presenting was one they were ready to negotiate on.

Representative Adam responded that from the presentation it appeared they had taken the four main spots that have been identified as the areas of concern and done exactly the opposite as the Democrats. She questioned whether this map was a good faith effort.

Representative Reardon stated the map which the Democrats presented had things the Republicans had advocated they had wanted. He further stated the first Republican map showed Reno in the 4th and was a map supported vigorously by the Republicans. He remarked the only map the Democrats had presented was one that was trying to accommodate the wants of the people - that from meetings they had attended it was clear from the people in Riley and Geary counties they wanted to be in the 2nd, a clear signal Reno wanted to remain in the 4th - a clear signal from Douglas they wanted to be in the 3rd. He asked Representative Snowbarger how their map met the wants of the people.

Representative Snowbarger made an offer to the committee that the Republicans would put Riley and Geary counties in the 2nd District if the Democrats would give them Douglas in the 3rd.

Representative Reardon reminded the committee that an attempt had been made to remove the criteria that districts must stay the same as much as possible during the Joint Apportionment Committee meeting in August and the attempt failed on a vote so therefore he felt that vote took Reno off the table. He then stated that if the offer was Douglas versus Riley and Geary counties he felt it was something they could negotiate.

Senator Bond stated they had come to the table with a base map they would stand on and they were willing to negotiate.

Representative Adam stated she had reviewed the minutes of the meeting at which guidelines were adopted and that a vote had been taken, to remove from the guidelines the section relating to districts staying as close to the core with what they had been in the past. The motion failed.

Representative Snowbarger stated he felt the map which was presented showing Reno in the 1st District had enough votes to pass in the Senate.

CONTINUATION SHEET

MINUTES OF THE Special COMMITTEE ON Apportionment,  
room 529-~~S~~Statehouse, at 5:10 a.m./~~p.m.~~ on Tuesday, March 24, 1992

Representative Adam restated her position that she questioned the good faith of the Republican members of the Task Force since they had brought back to the committee a map which made the opposite decisions on the four points of concern as the Democrat map.

Senator Karr asked if the map presented by the Republicans was superior to the map which is currently in the Senate.

Senator Bond responded it was a map that all three had agreed upon.

Senator Karr stated he thought the Democrats needed to reflect on the map but he was optimistic a solution could be found.

Representative Adam stated the Democrats would come back on Wednesday, the 25th with an offer. Senator Vidricksen asked if they were rejecting the proposal which had been presented to them of trading Riley/Geary for Douglas. Representative Adam stated the Democrats would take it under advisement.

Representative Reardon stated he would like some clarification in terms of the question regarding keeping the core as near the same as it was now. It was his understanding it was a binding vote and could only be changed if the joint committees met again and revoted on this issue.

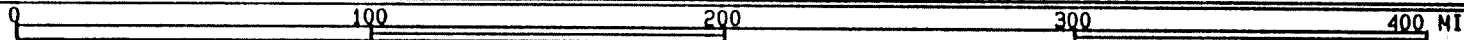
Representative Adam read the motion from the minutes dated August 9th, 1991, 'a substitute motion was made by Senator Parrish, seconded by Senator Bond, to delete the last sentence in paragraph 1 of the guidelines which reads, "if possible, preserving the core of the existing districts should be undertaken when considering the 'community of interests' in establishing districts". The substitute motion failed with a count of 10 yeas and 11 nays.' (Attachment 2)

Representative Snowbarger asked if they were talking about the Congressional Redistricting Guidelines (Attachment 3) and if so they had been renumbered by the committee moving paragraph one down to paragraph two. He further stated the first sentence says "districts should be as compact as possible and contiguous." He further stated the second sentence says "if possible preserving the core of the existing districts when considering the community of interests". It was his feeling that the primary concern is that the districts be compact and contiguous which is case law.

Representative Reardon stated that he felt Reno had to stay in the 4th according to the vote taken by the joint committee and then he felt they were very close on the other districts.

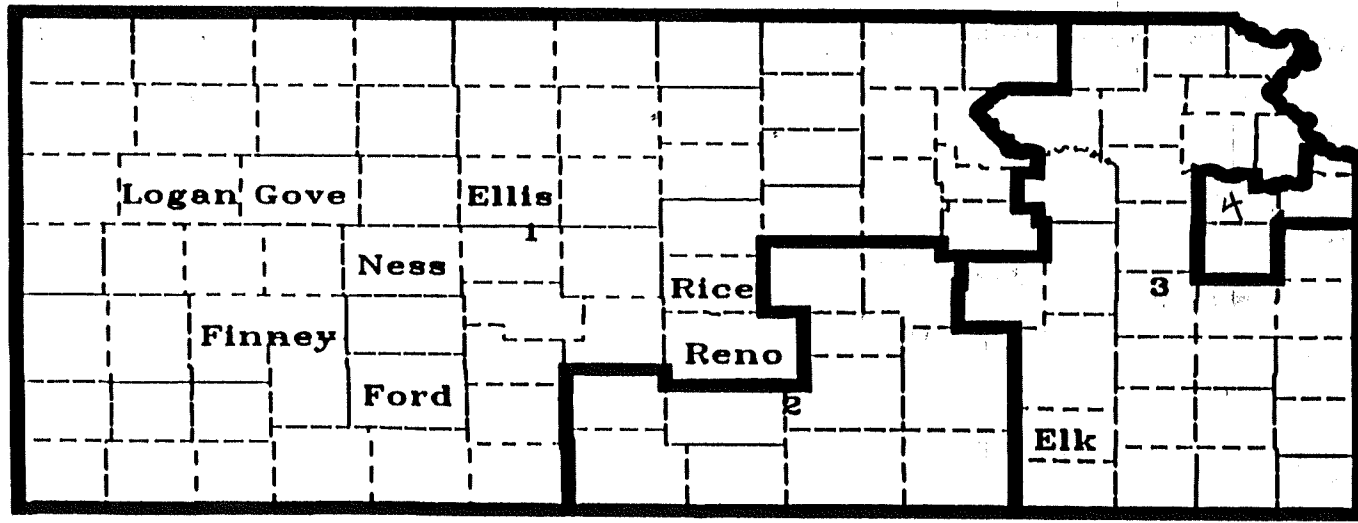
Representative Adam adjourned the meeting at 5:40 p.m. with another meeting scheduled for Wednesday, March 25th, 1992.

### Congressional Rep. Base



#### LEGEND

- - - - County Boundary
- Dist. Boundary (CONG)
- 19 County



Special Committee on Apportionment  
March 24, 1992  
Attachment 1

DB: KANSAS

Congressional District Statistics  
Total Populations, All Ages  
Plan: Congressional Rep Base

Date: 3/24/92  
Time: 2:52 p.m.  
Page: 1

Plan type: 1992 CONGRESSIONAL PLAN TYPE

| <u>District</u><br><u>Name</u> | <u>Number</u><br><u>Members</u> | <u>Total</u><br><u>Population</u> | <u>Ideal</u><br><u>Population</u> | <u>District</u><br><u>Variance</u> | <u>% District</u><br><u>Variance</u> |
|--------------------------------|---------------------------------|-----------------------------------|-----------------------------------|------------------------------------|--------------------------------------|
| District 1                     | 1                               | 618,409                           | 619,394                           | -985                               | -0.16%                               |
| District 2                     | 1                               | 619,174                           | 619,394                           | -220                               | -0.04%                               |
| District 3                     | 1                               | 619,152                           | 619,394                           | -242                               | -0.04%                               |
| District 4                     | 1                               | 620,839                           | 619,394                           | 1,445                              | 0.23%                                |
| Total                          | 4                               | 2,477,574                         | 2,477,576                         | -2                                 | 0.00%                                |

PLANWIDE STATISTICS:

Range of populations: 618,409 to 620,839  
Ratio range: 1.0039

Absolute range: -985 to 1,445  
Absolute overall range: 2,430

Relative range: -0.16 to 0.23%  
Relative overall range: 0.39%

Absolute mean deviation: 723.00  
Relative mean deviation: 0.12%

Standard deviation: 889.5524

changes. The next freeze will be 1997 through 2002 for completion of redistricting. He also said that after a freeze goes off, changes are usually expected (Attachment 4).

Representative Blumenthal asked Mr. Bryant what kind of oversight procedures the Secretary of State has for precinct changes, and said that he would like to see some public notice of precinct boundary changes addressed through a bill.

Vice-Chair Adam then reported on the August 8, 1991, meeting of the Special Committee on Apportionment. She reviewed the list of working groups for district development (Attachment 5). The Special Committee plans to meet again in the middle of September to formalize rules such as the time to present progress reports to the chairs of the respective houses. A Joint Committee meeting will be held sometime the week of October 28-November 1. The working groups will meet before that time to formalize their plans. The Vice-Chair stated her concern with scheduling computer time for the working groups, and she advised those chairing working groups to decide and inform staff of dates for computer time. The final meeting of the Joint Committee is scheduled for the last week in October. Another meeting for the working groups is scheduled sometime during the week of November 4 - 8 to finalize plans to be submitted to their committees. Sometime from November 11-22, the Standing Committees will meet to adopt their respective plans.

Staff person Bob Coldsnow was requested to review the draft on 1992 congressional redistricting guidelines which were requested by the Special Committee on Apportionment at their August 8, 1991, meeting (Attachment 6).

*Minutes Aug 9 Joint Interim Comm.*

A motion was made by Senator Karr, seconded by Representative Adam, to approve the draft 1992 congressional redistricting guidelines.

A substitute motion was made by Senator Parrish, seconded by Senator Bond, to delete the last sentence in paragraph 1 of the guidelines, which reads, "If possible, preserving the core of the existing districts should be undertaken when considering the 'community of interests' in establishing districts." The substitute motion failed with a count of 10 yeas and 11 nays.

After discussion, the Committee agreed by consensus to move the last sentence in paragraph 1 to the end of paragraph 2.

Chairman Vidricksen called for a vote on the motion to approve the draft 1992 congressional redistricting guidelines with the move of the last line in paragraph 1 to the end of paragraph 2. The motion carried. Senator Steineger requested that he be recorded as voting "no." He said that we are determining congressional districts on a census that is flawed; we have evidence and knowledge there has been an undercount on minorities in urban areas.

Chairman Vidricksen directed staff to review the agenda item on preparation activities. Staff reported that all the staff originally planned to be hired for redistricting has been hired and is in place. The latest versions of the Plan 90 software and the operating system have been installed. The political data has been loaded and is currently being verified. The current Senate districts have been loaded and are being verified. They are in the process of loading the second batch of the Secretary of State's information, which is a very lengthy process. Staff has caucus training scheduled for August 20-22. Committee members who want the computer training have been authorized one day training by the Legislative Coordinating Council. Staff advised that this training be scheduled in September.

1992

## Congressional

## Redistricting Guidelines

1. Districts are to be as nearly equal in population as practicable without the division of any county into two or more districts. It is to be the policy to preserve county boundaries. County lines are meaningful in Kansas and Kansas counties have historically been significant political units. Many officials are elected on a county-wide basis, and political parties have been organized in county units. Election of the Kansas members of Congress is a political process requiring political organizations which in Kansas are developed in county units. To a considerable degree most counties in Kansas are economic, social, cultural, racial and ethnic units, or parts of a larger socio-economic unit. These interests common to the population of the area, generally termed "community of interests" should be considered without breaking county lines.
2. Districts should be as compact as possible and contiguous. If possible, preserving the core of the existing districts should be undertaken when considering the "community of interests" in establishing districts.
3. The basis for redistricting the members of Congress is the 1990 United States Decennial Census as published by the U. S. Department of Commerce, Bureau of the Census. The "building blocks" to be used for drawing district boundaries shall be the counties as their population is reported in the 1990 U. S. Decennial Census.
4. Districts should attempt to recognize "community of interests" when that can be done in compliance with the above guidelines.

Special Committee on Apportionment  
March 24, 1992  
Attachment 3